

ROUTING AND RECORD SHEET

INSTRUCTIONS: Officer designations should be used in the "TO" column. Under each comment a line should be drawn across sheet and each comment numbered to correspond with the number in the "TO" column. Each officer should initial (check mark insufficient) before further routing. This Routing and Record Sheet should be returned to Registry.

FROM: EE/G/II/Z				TELEPHONE NO. 2118	DATE 29 September 1955	
TO	ROOM NO.	DATE		OFFICER'S INITIALS	TELEPHONE	COMMENTS
		REC'D	FWD'D			
1. EE/G/II/Z				ewb		<p>"Please Call C Ext 2118 FOR HAND CARRY"</p> <p>all material to be removed from indigenous sources.</p> <p>CI/OA comment attached.</p> <p>NAZI WAR CRIMES DISCLOSURE ACT</p> <p>EXEMPTIONS Section 3(b) (2)(A) Privacy <input type="checkbox"/> (2)(B) Methods/Sources <input checked="" type="checkbox"/> (2)(G) Foreign Relations <input type="checkbox"/></p> <p>Declassified and Approved for Release by the Central Intelligence Agency Date: 2005</p>
2. EE/G/II			7/10	[initials]		
3. C/EE/G		4 OCT 1955		[initials]		
4. C/EE/BUD				[initials]		
5. C/EE/LOG			5/10/55	[initials]		
6. C/EE/PL			6 Oct 55	[initials]		
7. EE/OCOP		OCT 6 1955		[initials]		
8. C/EE		10 Oct.		[initials]		
9. C/EE/ADMIN		OCT 11 1955		[initials]		
10. OC/O&T (EUR)		13 OCT 1955		[initials]		
11. CI/OA			31/10/55	[initials]		
12. FI/OCB/OCL			NOV 3 1955	[initials]		
13. FI/OPS			NOV 14 1955	[initials]		
14. FI/Plans/Projects				[initials]		
15. FI/OPS						

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DIVISION PROJECT CLEARANCE SHEET

PROJECT CRYPTONYM: GASNIDE

Sub-Project Cryptonym: NA

Amendment Number : NA

DEVELOPED BY: <u>E</u> <input type="checkbox"/>	<u>EE/G/II/Z</u> Organization	<u>30 Sept 1955</u> Date
<u>Case Officer</u>		
REVIEWED BY: <u>E</u> <input type="checkbox"/>	<u>EE/G/Z</u>	<u>3 Oct 1955</u> Date
<u>EE/G/Z</u>		
<u>E</u> <input type="checkbox"/>	<u>EE/G/II</u>	<u>4 Oct 1955</u> Date
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<u>E</u> <input type="checkbox"/>	<u>C/EE/G</u>	<u>4 Oct 1955</u> Date
<u>C/EE/G</u>		
<u>E</u> <input type="checkbox"/>	<u>G/EE/BUD</u>	<u>4 Oct 1955</u> Date
<u>G/EE/BUD</u>		
<u>E</u> <input type="checkbox"/>	<u>C/EE/PL</u>	<u>6 Oct 1955</u> Date
<u>C/EE/PL</u>		
<u>E</u> <input type="checkbox"/>	<u>C/EE/ADM</u>	<u>10 Oct 1955</u> Date
<u>C/EE/ADM</u>		
<u>E</u> <input type="checkbox"/>	<u>C/EE/LOG</u>	<u>5/10/55</u> Date
<u>C/EE/LOG</u>		
<u>E</u> <input type="checkbox"/>	<u>EE/COP</u>	<u>10 Oct 55</u> Date
<u>EE/COP</u>		
<u>E</u> <input type="checkbox"/>	<u>CI/OA</u>	<u>1 Nov 55</u> Date
<u>CI/OA</u>		<i>comments attached</i>
<u>E</u> <input type="checkbox"/>	<u>FI/OCB/CGL</u>	<u>3 Nov 55</u> Date
<u>FI/OCB/CGL</u>		
<u>E</u> <input type="checkbox"/>	<u>OG/O&T</u>	<u>14 Oct 1955</u> Date
<u>OG/O&T</u>		

FORWARDED BY: E
Chief, Eastern European Division

12 Oct 1955
Date

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PROJECT OUTLINE

_____ Date

PROJECT CRYPTONYM: CASNIDE

Sub-Project Cryptonym: NA
Amendment Number : NA

ORIGINATING DIVISION: Eastern European
a. Division Chief:
b. Branch Chief :
c. Case Officer :

TARGET AREA: Western Germany

TYPE OF PROJECT: FM/Escape & Evasion

FINANCIAL MECHANISM: Subsidy (to be covered by ZIPPER's regular budget.)

FUNDS REQUESTED: FY 1956 []

CURRENT STATUS: Developmental activity by the ZIPPER staff costing \$17,000 for the last half of FY 1955 was authorized by DD/P on 2 February 1955; an extension, and authorization of another \$8,500, for the first quarter of FY 1956 was granted by DD/P on 24 June 1955.

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PROJECT OUTLINE

1. OBJECTIVE:

To develop capabilities in Western Germany for Evasion and Escape in support of US EUCOM requirements. No such capabilities currently exist.

2. ORIGIN AND POLICY GUIDANCE:

- a. Origin:
- (1) NSC 5412, 30 March 1954;
 - (2) NSC 5501, 4 February 1955;
 - (3) JCS 1969/26, 27 October 1952;
 - (4) NSC 160/1, 27 October 1954;
 - (5) EUCOM Evasion and Escape Requirements, 6 May 1953, TS-88611-A (Series B);
 - (6) German Mission War Plan 1-53;
 - (7) EGQW-22188, 2 February 1955;
 - (8) DIR 10665 (OUT 50641), 25 June 1955.

b. Whence Proposed: The project was proposed by the German Station and developed at Headquarters.

3. SITUATION:

a. General Background:

(1) EUCOM Evasion and Escape (E&E) requirements placing Germany among the highest priority areas were forwarded to EE Division in June 1953. Since the issuance of these requirements, there has been a considerable change in E&E doctrine both on the part of KUBARK and the U.S. Air Force, which has within the Department of Defense the executive responsibility for E&E matters. It is expected that new EUCOM requirements will be issued within the next year which will reflect the new doctrine. Meanwhile, however, it is believed that E&E assets established on the basis of selected portions of the 1953 EUCOM E&E requirements can be adapted to the terms of the new EUCOM requirements or any SHAPE E&E requirements which may be issued.

(2) Since the fall of 1952, it has been KUBARK policy not to conduct stay-behind activities in West Germany, other than those involving intelligence collection, except with the knowledge and consent of the host government.

b. Specific Background: In February 1955, Headquarters approved ZIPPER developmental activities for the second half of FY 1955 and, assuming adequate progress would be made during the developmental period, approved the general concept of a continuing ZIPPER E&E program. Headquarters' approval was subject to the following conditions:

(1) That the Federal Republic Government be informed by the German Mission as to KUBARK intention to utilize ZIPPER to initiate a West German E&E program and offers no objections.

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COMMENT: ZIPPER already

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COMMENT: ZIPPER already has the approval of the German Government to engage in stay-behind activities which, according to ZIPPER's interpretation, also embraces E&E activities. Due to rather delicate problems involved in ZIPPER's approaching legalization, ZIPPER does not find it advisable to discuss the E&E program specifically with the Chancellor's Office at this time. It is expected, however, that it will be necessary for ZIPPER to inform the appropriate Federal Republic office when the Federal Republic starts planning for unconventional warfare activities within the NATO framework.

(2) That ZIPPER West German paramilitary activities at this time be limited to E&E.

COMMENT: Unless and until further Headquarters' authorization is granted, ZIPPER's paramilitary stay-behind activities for KUBARK should be limited to E&E.

(3) That the ZIPPER E&E program be conducted with a due regard for any British and French programs in their respective zones in order to ensure coordination of the total effort and avoid unnecessary duplication.

COMMENT: Informal agreements in principle have been made between representatives of KUBARK and SMOTH relative to division of E&E responsibility in Germany. These agreements, which were made before the West German government regained sovereignty, generally agreed to respect zonal boundaries in West Germany, each occupying power being responsible for its own zone of occupation. These agreements will be rendered void, however, when the Federal Republic has been given equal partnership in HBDEBATE with other NATO countries and the primary responsibility for UW activities to be multi-nationally conducted in the Federal Republic. Our initial support to ZIPPER for development of E&E assets in West Germany should place KUBARK in a favored position in future relationships with ZIPPER in fulfilling HBDEBATE requirements. It is therefore proposed that this project be targeted against West Germany without regard to zonal boundaries during the occupation period.

4. PROPOSAL:

a. It is proposed that a program be initiated by ZIPPER to develop in peacetime a limited number of secure, compartmented E&E agent nuclei in West Germany that can be activated and expanded in time of general war to fulfill in some measure the West German E&E requirements levied upon KUBARK by EUCOM. The program proposed may also serve to satisfy SHAPE E&E requirements for which ZIPPER, when a legalized intelligence service, will probably be given primary responsibility through HBDEBATE.

b. Top ZIPPER supervision of the project will be exercised by selected members of the ZIPPER stay-behind staff. Peacetime recruitment and training of E&E agents within the various geographical sub-divisions of West Germany (hereafter called E-Net Areas) will be under the direction of the chief of

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the ZIPPER E&E

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the ZIPPER E&E Operations Staff and two Chief Organizers.

c. It is planned that a) at the outbreak of hostilities, all ZIPPER staff personnel will be evacuated to a safe-haven area outside Germany from which they will continue the direction of the wartime activities of the E&E agent personnel under authority established by the Theater Commander; b) agent personnel will remain in place and initiate E&E wartime operations.

5. OPERATIONAL OUTLINE:

a. Tasks: Under the supervision of the ZIPPER stay-behind staff, the Operations Chief will be responsible for the performance of the following tasks during peacetime.

(1) Recruiting and training two Chief Organizers each of whom will have responsibility for an estimated six or seven E-Nets. Each of the Chief Organizers will be assisted by three case officers.

(2) As a primary target of recruiting and training, 13 agent E-Net Leaders who will operate under the control of a Chief Organizer. E-Net Leaders will be trained in clandestine techniques, basic principles of communication, overt and covert aspects of E&E, and reception techniques. The peacetime functions of each E-Net Leader will be generally limited to the following:

(a) Familiarizing himself with his operational area in regard to such factors as terrain, transportation, communications, and security controls.

(b) Casing likely safehouses, safehouse areas, and storage points for equipment and supplies.

(c) Developing tentative alternate movement routes and suggesting tentative alternate areas for spotting and/or contacting of downed airmen.

(d) Spotting—but not recruiting—suitable candidates for couriers, safehouse keepers, and other specific wartime operational functions and furnishing such personality information as is available on them to ZIPPER for security checks. Personnel to be spotted might include persons known directly to the E-Net Leader but he would normally make no approaches until the outbreak of hostilities.

(e) Identifying and reporting suitable drop zones, pick-up sites, caching sites, and sites for the establishment of radio or other forms of communication.

(f) Concentrating on the development of personal cover that will enhance stayability.

(g) Estimating supply and support requirements for wartime operations within his area.

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(3) Recruiting and training

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(3) Recruiting and training an estimated minimum of 24 and an estimated maximum of 47 sub-organizers within the 13 E-Nets. Current KUBARK-USA F E&E doctrine places first priority on denial of evaders to the enemy through holding them in safe-haven areas. Priority in recruitment of sub-organizers should therefore be given to the 24 districts designated as suitable for "contact and holding" purposes. These contact and holding areas are identical in their locations with "collection and hideout" areas designated in the 1953 EUCOM E&E requirements. They include also five areas designated by KUBARK geographic specialists as suitable for contact and holding purposes. The number, size and location of E-Nets and districts will be subject to change by reason of changes in future E&E requirements laid upon KUBARK by the military services and in the light of operational conditions. Within their districts their peacetime functions will be identical with those of the E-Net Leaders, enumerated above. Sub-organizers should be compartmented from each other and all other E-Net personnel, including the E-Net Leader when applicable. However, this rigid compartmentation may place an unmanageable burden upon the Chief Organizer and his case officers for contacting, recruiting, training and handling agents. When such is the case, or when other conditions render this rigid compartmentation operationally unrealistic, the E-Net Leader may contact, recruit (and perhaps train) his own sub-organizers. The sub-organizers should not be put in contact with each other during the peacetime operation of the project.

(4) Recruiting, training and equipping within each E-Net two W/T operators for wartime communications with a safe-haven base either on or off the continent of Europe. Prior to the outbreak of hostilities, the W/T operators will be trained and equipped (by ZIPPER) with signal and activation plans, crystals, cryptographic materials, and a W/T set. The W/T operators will be ready to come on the air at the outbreak of war.

(5) Caching reserve communications materiel for use of W/T operators during wartime and materiels necessary to other E-Net personnel during the initial stages of wartime E&E operations.

(6) Recruiting a staff to assist him in the performance of his duties. It is estimated that approximately the following staff personnel will be required: Two Chief Organizers; one Assistant Chief of Operations; two W/T base operators; two instructors in clandestine techniques, E&E, and reception techniques; two secretary-typists; two couriers; six case officers; one administrative assistant; and one housekeeper.

b. Key Personnel:

(1) For developmental purposes and in anticipation of approval of a continuing E&E program, ZIPPER has designated three members of its stay-behind staff who are to be knowledgeable of the E&E program and supervise its activities for ZIPPER. All E&E activities will be strictly compartmented from other ZIPPER stay-behind operations. Past traces on these individuals have revealed no information of investigative value or security interest.

(a) As a direct

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(a) As a direct representative of UTILITY, WOLLMANN will exercise top ZIPPER control of the project. WOLLMANN is in his late fifties. A career service Army officer, he was a member of the German General Staff for 15 years prior to the end of World War II. Much of his service during World War II was as a General Staff officer in Berlin and at higher headquarters on the Eastern front. His final grade was that of Lieutenant General. For the past seven years he has been a top-level member of ZIPPER, having served variously as chief of staff to UTILITY, as leader of the ZIPPER stay-behind program, as chief of ZIPPER intelligence collection, and is now in charge of ZIPPER's over-all war planning. WOLLMANN is a courteous, unaffected and intelligent man of great integrity. He is a man of independent thought and believes in U.S.-German cooperation.

(b) SEELIG will supervise the administration of the project. He is in his mid-thirties. A former Wehrmacht captain, he has worked for ZIPPER for the past seven years. For over two years of this time, he was chief of administration for the ZIPPER stay-behind staff. SEELIG is highly regarded by top ZIPPER staffers.

(c) BAADER will supervise W/T activities of the project. He is fifty years of age. He was active in the German monitoring service during World War II and attained the rank of captain. His technical and operational background indicate he is well qualified as supervisor for W/T activities.

(2) Dr. WERNER and STADTLER have been selected by ZIPPER to head the E&E operations staff which will be responsible to WOLLMANN.

(a) As chief of the operations staff, Dr. WERNER will be Chief Organizer for the project. He is in his early fifties. Dr. WERNER is a former reserve officer (rank of major) and served as a counter-intelligence officer with the Wehrmacht during World War II. For the past three or four years he has been with ZIPPER.

(b) STADTLER will serve as assistant director of the operations staff and as W/T specialist. He is in his late forties. STADTLER was a World War II communications officer. For the past four or five years he has been a ZIPPER staff W/T operator.

(3) It is anticipated that two Chief Organizers and 13 E-Net Leaders will be required. E-Net Leaders will be compartmented from each other and their W/T operators until the outbreak of hostilities. When practicable, they will also be compartmented from their own sub-organizers. Desired qualifications for E-Net Leaders include proper motivation, stayability, a thorough knowledge of the topography of their areas, natural cover for clandestine operations, and maturity and leadership qualities such as judgment, foresight, initiative, flexibility, and the ability to exercise discipline and control over people. Concurrent with the outbreak of hostilities, the E-Net Leaders will recruit additional previously spotted persons and will commence E&E activity.

SECRET c. Other Indigenous Groups

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c. Other Indigenous Groups and/or Leaders:

(1) When the project is fully developed it is estimated there will be within each E-Net two W/T operators who will be completely compartmented from each other and all other E-Net personnel until the outbreak of hostilities when they will be put in contact with the E-Net Leader. Qualifications of the W/T operator should include stayability, great moral and physical courage, security mindedness, a knowledge of topography, ability to follow detailed orders, and mechanical aptitude.

(2) It is anticipated that there will also be within all E-Nets a minimum of 24 and a maximum of 47 sub-organizers whose qualifications will be similar to those enumerated above for E-Net Leaders. Intimate knowledge of the topography of his area is especially important in the case of the sub-organizer; he should therefore be a resident in his area of operation.

d. Target Groups: Target groups will be residents of appropriate areas of Western Germany who are willing to engage in wartime E&E activities, and who have the necessary qualifications to engage in such work, i.e., motivation, stayability, and cover.

e. Duration:

(1) The operational duration of the project is indefinite.

(2) The timing of the implementation of the project is estimated as follows:

(a) During FY 1956 an effort will be made to recruit and partially train the necessary additional operations staff personnel, 13 E-Net Leaders, and 13 W/T operators. Once this goal is achieved, 13 additional W/T operators and 24 sub-organizers should be the target for FY 1957 recruitment and training. Primary initial emphasis will be placed on the spotting and recruiting of W/T operators because of the length of time it takes to train them. By the end of FY 1957, therefore, the optimum estimated E&E assets in West Germany, in various stages of training, should be as follows:

Operations Staff	- 20 persons (to be evacuated)
E-Net Leaders	- 13 persons
W/T Operators	- 26 persons
Sub-organizers	- 24 persons

(b) After this period of approximately two years, if operational experience and the then-existing KUBARK policy and military requirements indicate the feasibility of such a course of action, recruitment and training of 23 additional sub-organizers is planned. Recruitment of these sub-organizers would make possible more detailed planning

for air-pick-up or

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for air-pick-up or other removal activities, for wartime movement lines, and wartime spotting and contact of airmen outside "contact and holding" areas. By the end of FY 1958, it is estimated that at least some of these 24 sub-organizers will have been recruited and trained, and the training for previous parts of the program will be completed. It is also estimated that the peacetime caching program for the project will have been completed by the end of FY 1958.

f. Graphic Illustration:

(1) Attachment A shows a proposed division of West Germany into 13 E-Nets and 47 districts for the organization of the project. Maps and overlays showing the same division on a scale of 1,500,000 are available for review and will be furnished the field.

(2) Attachment B is an organizational chart of Proposed Agent Relationships under the project. Attachment C is a Chart showing proposed agent relationships within a single West German E&E net.

6. SECURITY:

a. Cover:

(1) The POB staff works under a general military cover. POB's KUBARK identity is known to high-level ZIPPER contacts.

(2) The ZIPPER organization works under a variety of covers, including ODYKE military cover and commercial cover. A cover law firm for the ZIPPER E&E operations staff has been established by ZIPPER, in coordination with POB.

(3) E-Net Leaders, W/T operators, and sub-organizers will perform their operational duties for the most part on a part-time basis and under natural individual covers.

(4) Cover for the maintenance of vehicles and meetings of agents will be devised by ZIPPER as appropriate. The training of E-Net Leaders and W/T operators will be done insofar as possible on an individual basis in safehouses which will require no unusual cover arrangements or elaborate facilities. The operational cover for the use of the safehouses will be worked out by the Chief Organizer and/or the ZIPPER stay-behind staff. In case group training is necessary, agents will meet each other under cover names and care will be taken to prevent true identities of trainees from becoming known to each other.

b. Knowledgeability:

(1) ZIPPER Personnel: WOLLMANN, SEELIG, BAADER, WERNER, and STADTLER are aware of KUBARK interest in the project. Other members of the ZIPPER E&E operations staff will certainly be aware of ODYKE interest in the project, and possibly KUBARK interest. Insofar as possible, regular contacts with agent personnel will be limited to the ZIPPER E&E operations staff who

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will probably indicate to them that the undertaking is sponsored by the German government, or possibly the German government and the ODYOKE military. General knowledge within Germany of ODYOKE interest in the ZIPPER organization, the nature of agent assignments, training, and possibly the type of support that is furnished them make it probable that agent personnel will be aware of some ODYOKE interest in the project. Personnel spotted for subsequent emergency recruitment will have no knowledge of the project or of ODYOKE interest prior to their recruitment.

(2) ODYOKE. Key individuals of the ODYOKE Armed Forces who are concerned with E&E will be made aware on a need-to-know basis of the project's existence.

(3) Federal Republic Authorities and Other Foreign Governments. See paragraph 3b (1) and (2) above. No coordination with any other foreign government will be required until SHAPE requirements become firm or until ZIPPER is charged by HBDEBATE with the E&E responsibility for West Germany and the project thus becomes an official ZIPPER effort in fulfillment of SHAPE requirements. In the latter event, ZIPPER may then be required to report periodically to HBDEBATE on progress achieved in fulfillment of SHAPE requirements. They will not be required, however, to report that their effort is being made in conjunction with KUBARK. It is possible, however, that KUBARK may be approached by representatives of the British or French in reference to KUBARK development of E&E assets to meet SHAPE requirements prior to the time when ZIPPER has been given official responsibility for them. In such an event, the German Station has been authorized to admit that KUBARK is developing with ZIPPER assets in the U.S. Zone of West Germany and to use ZIPPER as a front for KUBARK interest in any assets which may have been created in other zones of West Germany. The German Station is also authorized to state that KUBARK will endeavor to meet as EUCOM requirements, such SHAPE requirements as the British and French are unable to meet, providing they are approved as EUCOM requirements. It is also possible that ZIPPER may be approached outside HBDEBATE by British or French representatives, or vice versa, relative to the implementation of SHAPE E&E requirements after ZIPPER has been given official responsibility for them. In that event ZIPPER may possibly reveal the bilateral arrangement with KUBARK. Since the British and French are generally aware of close KUBARK connections with ZIPPER, they will doubtless suspect the joint character of the E&E effort in West Germany even if not specifically told by ZIPPER or KUBARK.

c. Operational Security.

(1) Pertinent members of the ZIPPER E&E operations staff, E-Net Leaders, and sub-organizers will be impressed in their training with the necessity and value of good security in their contacts. As part of their radio training, the W/T operators will be instructed in the operational hazards of their work, such as direction-finding and its effect on possible compromise, and the counter-measures to be taken.

(2) All agent personnel

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✓ (2) All agent personnel will receive full operational security clearance by ZIPPER in accordance with existing ZIPPER procedures before they are utilized operationally. POB will be informed of the names and personal backgrounds of all recruits for name checking and will act in an advisory capacity in the selection of personnel.

(3) The possibility of compromise of agent personnel will be mitigated by strict compartmentation between personnel within the various E-Nets.

(4) It should be emphasized that the relationship between KUBARK and ZIPPER is a liaison relationship. Lack of direct KUBARK control, other things being equal, creates a greater risk of compromise than in the case of unilateral projects. Past experience with unconventional warfare projects in Germany suggests, however, that want of direct control may be more than offset by the superior cover and other operational advantages available to ZIPPER.

d. Risks: The risks for ODYOKE in the event of compromise of the project to opposition forces will be somewhat less than in the case of other types of unconventional warfare operations because of the relatively passive character of the activities envisioned under the project. Furthermore, the contemplated establishment of fully compartmented singleton assets will tend to prevent the "roll-up" that might be associated with a pyramidal structure, thus lessening the effectiveness of Communist propaganda exploitation in the event of compromise of any project personnel. The relative acceptability of this type of activity to West Germany and knowledgeability by the Federal Republic government minimize the risk of serious political repercussions in case the project should become known to unauthorized persons in West Germany. ZIPPER participation in the project lessens attributability to ODYOKE of any activities that may be compromised.

e. Personnel Disposal.

(1) A common policy for personnel disposal will be worked out between POB and ZIPPER. It is expected that since agent personnel will be directly under the control of ZIPPER, disposal will be primarily a ZIPPER problem. In unusual cases, however, ZIPPER facilities may be supplemented by those of HARVARD. Each disposal case will be coordinated separately by ZIPPER with POB. Any financial obligations which may arise from termination and disposal cases will be met through the overall ZIPPER budget.

(2) In view of factors inherent in the maintenance and control of agents during the period preceding hot-war activation, disposal may become a problem at any time to deal with the ever-present possibilities of disaffection and incompetence. Although each case will have to be handled on an individual basis, it is anticipated that ZIPPER will make firm agreements with all agents, spelling out obligations in specific terms in order to reduce misunderstandings in the event of termination.

(3) In instances where compromise reflects conclusively on the competence of a member of the ZIPPER organization, every effort will be made to induce ZIPPER to: separate him from the project; test assets under his control; and transfer clean assets to a new member of the ZIPPER staff.

SECRET (4) In the event that

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(4) In the event that it is found necessary or desirable to terminate this project prior to its hot-war activation, it is anticipated that all agents will be terminated in accordance with the terms of their individual agreements with ZIPPER.

f. Disaster Plan. In the event of open hostilities, all personnel within the E-Nets will proceed to carry out their predetermined roles. The Chief Organizer and other operations staff personnel will be evacuated from West Germany, according to provisions contained in the German Station Evacuation Plan. In the event that evacuation assistance cannot be provided, personnel involved will be instructed to flee to the West and report to a designated authority.

7. COORDINATION:

a. Relation to Other Projects. The hot war capabilities planned in this project will be related to other KUBARK European E&E plans.

b. Significance Within Overall Program in Area. This project will be the only E&E project in West Germany and as such will be charged with the fulfillment of KUBARK E&E wartime tasks in the area which it covers. As appropriate and feasible, it should be supplemented by other KUBARK unilateral stay-behind projects for the fulfillment of KUBARK unconventional warfare tasks in Western Germany.

c. Extent of Coordination.

(1) Within KUBARK. This project has been developed in coordination with the German Station and the SWPE. Through the POB staff, the Office of Communications maintains constant liaison with ZIPPER and will act in an advisory capacity to ZIPPER for any communications problems encountered within the project.

(2) With Other Agencies. ODACID, USAF, and EUCOM will be advised of the general nature of the project, but will not be told specific details until the outbreak of war.

(3) With Extra-Governmental Agencies. See paragraphs 3b (1) and 6b (3) above.

8. CONTROL:

a. Nature of:

(1) ZIPPER participation in this project is consistent with other past and present anti-Communist efforts in which ZIPPER has engaged; it is also consistent with current West German government policy of strengthening the West to cope with any future Soviet aggression.

(2) Even though ZIPPER

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(2) Even though ZIPPER should soon be established as the legal West German Intelligence Service, their need will continue for KUBARK's guidance and support in Hot-War Planning as well as for the wartime evacuation of the ZIPPER staff and their dependents.

(3) A memorandum of understanding containing the appropriate portions of this project outline and other operational details will be drawn up for ZIPPER's convenience and guidance. One copy of this memorandum will be forwarded to Headquarters.

(4) Control of E-Net personnel by ZIPPER will be ideological and financial.

b. Administrative Plan: Not required. Control of expenditure will be according to established procedures for ZIPPER funds.

c. Reports: ZIPPER will be asked to submit detailed operational reports to POB preferably on a monthly basis. POB reporting will be done in accordance with appropriate KUBARK regulations, with monthly reports to be submitted to the KUCAGE staff.

9. BUDGET DATA:

a. Total Overall KUBARK Funds Required for FY 1956: For Project Financial Data, see Attachment D.

b. Availability of KUBARK Funds Required: Necessary funds will be available from funds allocated to EE Division for the ZIPPER budget.

c. Non-KUBARK Funds: Not applicable.

d. Foreign Currency: Not applicable.

e. Funding: To be accomplished according to established KUBARK procedures for ZIPPER funds.

f. Financial History: An estimated \$25,500.00 will have been spent on E&E developmental activity by ZIPPER prior to the implementation of this project.

g. Future Requirements: See Attachment D, Project Financial Data.

10. SUPPORT DATA:

a. Total KUBARK Personnel: For the initiation of the project, the services of one senior officer, currently assigned to the POB staff for stay-behind matters, will be employed. It is currently estimated that no additional KUBARK personnel will be necessary for the realization of the project's goals. No KUBARK personnel will be chargeable to the project.

b. Materiel: See Attachment D, Project Financial Data. A LOGISTICS ANNEX is not required as ZIPPER will procure all materiel from indigenous sources.

c. Communications: ZIPPER will provide communications materiel and training. The Communications

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ing. The Communications Officer within POB will act in an advisory capacity to ZIPPER for any communications problems encountered. Peacetime costs for a base station will be covered by funds allocated to the ZIPPER Communications Staff. Wartime plans for a base station are included in ZIPPER/KUBARK war plans. A COMMUNICATIONS ANNEX is not required.

d. Other KUBARK Support: The only KUBARK peacetime support anticipated can be provided through the POB staff. In wartime, the E-Nets will have to be supported partially from peacetime caches, partially from the local economy, and partially from materials infiltrated from the outside, probably by air drop.

e. Support Required from Other ODYOKE Agencies: Not applicable.

11. GENERAL CONSIDERATIONS:

a. Current Status: At present this project is in a developmental status. The project was organized effective 1 January 1955. A newly rented house in Munich was occupied 1 February 1955 by the Chief of Operations and serves as his Headquarters. A number of progress reports indicates that a considerable amount of reconnaissance has taken place for the purpose of choosing appropriate movement lines. The Operations Staff now consists of eight persons. Four additional persons have also been recruited. KUBARK Headquarters has supplied POB with E&E doctrinal materials and has authorized passage of them to ZIPPER. EUCOM has given approval for the passage of their E&E requirements to ZIPPER if couched as KUBARK requirements.

b. Commitments: The only KUBARK commitment to date is Headquarter's approval of the general concept of a continuing E&E program by ZIPPER, assuming satisfactory progress by ZIPPER during the developmental period and subject to conditions enumerated in paragraph 3b of this project outline. The memorandum of understanding mentioned in paragraph 8a (3) of this project outline will commit KUBARK to continued support and guidance of the ZIPPER E&E effort under conditions to be outlined in that memorandum. Present KUBARK commitments and plans for evacuation of key ZIPPER personnel will apply to this project. It is anticipated that any financial obligations which may arise from termination and disposal cases will be met through the overall ZIPPER budget.

c. Effectiveness: See paragraph 11a above. Preliminary planning and cost estimates submitted by ZIPPER show both a cooperative attitude and a realistic approach to problems involved.

d. Anticipated Results:

(1) Implementation of the project is expected to bring into being secure and well-trained E&E agent nuclei in strategic West German locations. Such agent nuclei, consisting of E-Net Leaders, W/T operators, and sub-organizers, will have the capabilities of communicating with and receiving war-time direction from an operations base outside Germany, and of developing subordinate agent networks to perform assigned tasks in E&E.

(2) It should be noted that the wartime operational capabilities of the agent nuclei to be developed under the project will be severely limited

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during the initial phases of hostilities, and that even after the wartime recruitment of previously-spotted subordinate agents the capabilities of the total organization will be small in relation to probable wartime requirements. However, the proposed organization is believed to offer the most practicable available method of ensuring that at least limited West German E&E assets will exist in the event of war. Specific operational missions will be assigned as the project develops, on the basis of then-existing priorities.

(3) In view of the predominant emphasis that will be placed on security of structure and the slow and solid development of durable and competent assets, it is believed that the project offers the maximum assurance of providing a fair return for the time and money that will be invested.

e. Evaluation: During peacetime, evaluation of the project will necessarily be based almost exclusively on (1) ZIPPER reports on the competence, motivation, security and operational progress of the operations staff and various E-Net personnel, (2) evidence or the absence of evidence of opposition countermeasures as derived from the Communist press or intelligence operations, and (3) POB insight into the effectiveness of the project, based on contacts with ZIPPER staff personnel.

f. Policy Questions: No policy considerations, other than those previously discussed under paragraph 3b of this project outline, are involved.

h. Extra-KUBARK Action: Extra KUBARK activity is not contemplated.

i. Proprietary Companies: No proprietary elements are being considered in the operation of this project.

j. Special Considerations: Not applicable.

k. Liquidation: KUBARK interests are adequately covered in standard procedures for liquidation of ZIPPER projects. It is not anticipated that any unusual procedures would be required in the liquidation of this project.

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T O
P R O J E C T O U T L I N E

ATTACHMENT

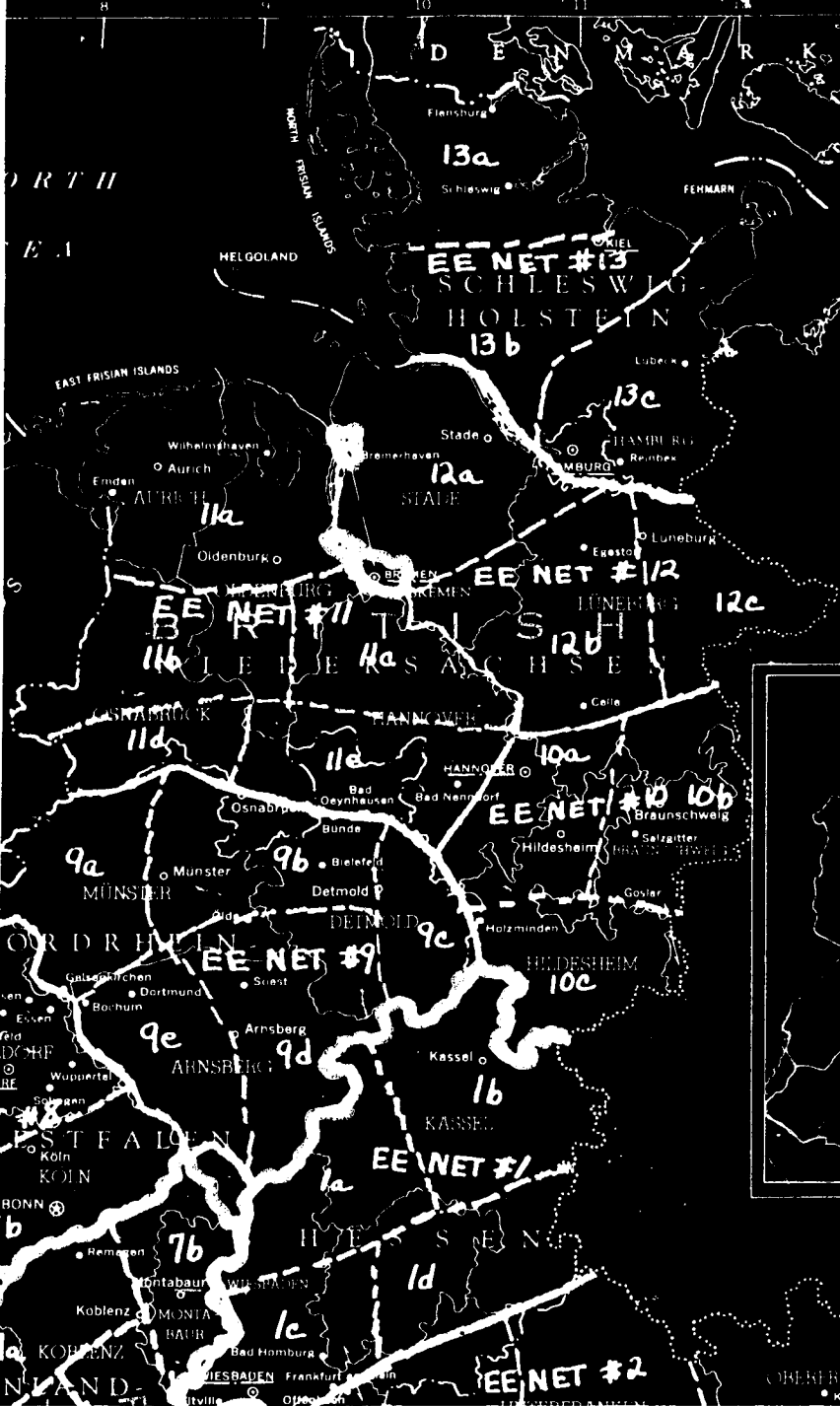
- A. Proposed Geographical Division of West Germany for E&E Nets**
- B. Proposed Agent Relationships in Project**
- C. Proposed Agent Relationships in a Single E&E Net**
- D. Proposed Material and Financial Data and Costs**

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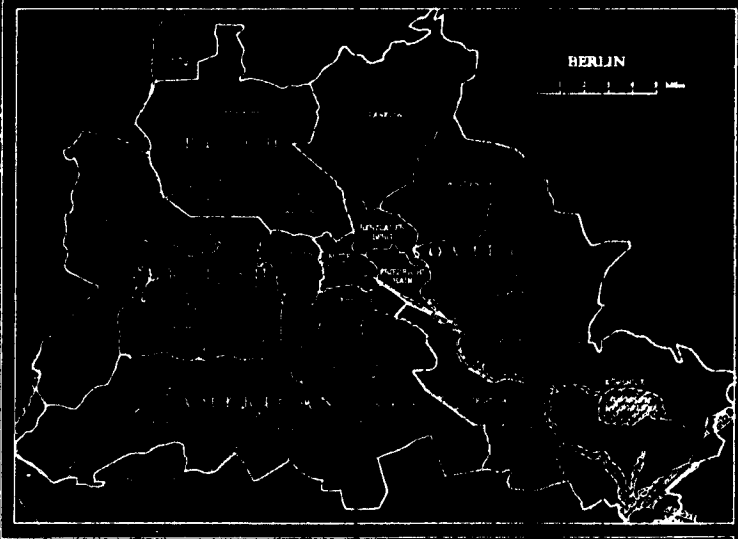
FEDERAL REPUBLIC OF GERMANY
 STATES AND ADMINISTRATIVE DISTRICTS
SECRET (and Berlin)

BOUNDARY		CAPITAL
	National	⊙
	Zonal	⊙
	State	⊙
	District	•

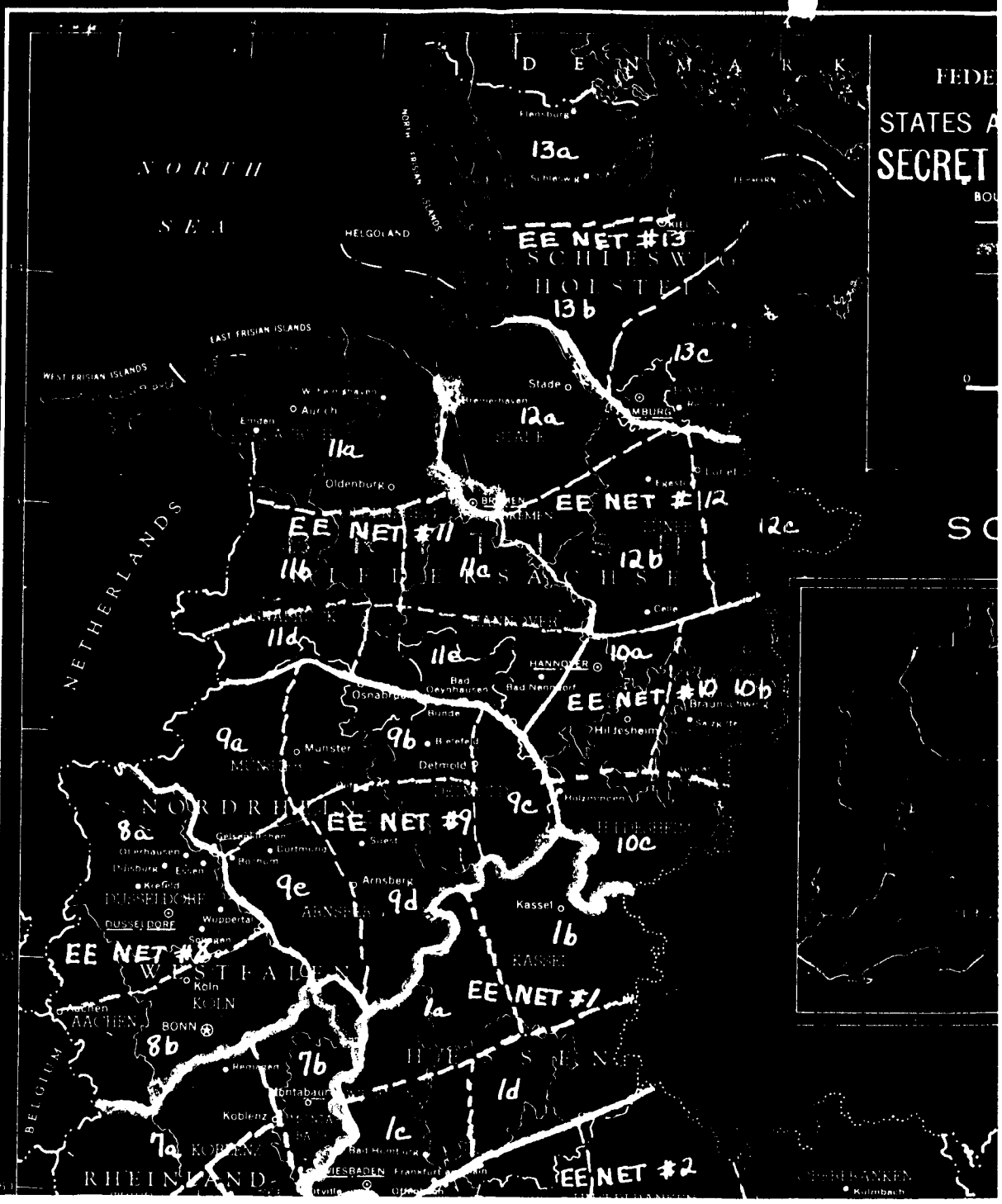
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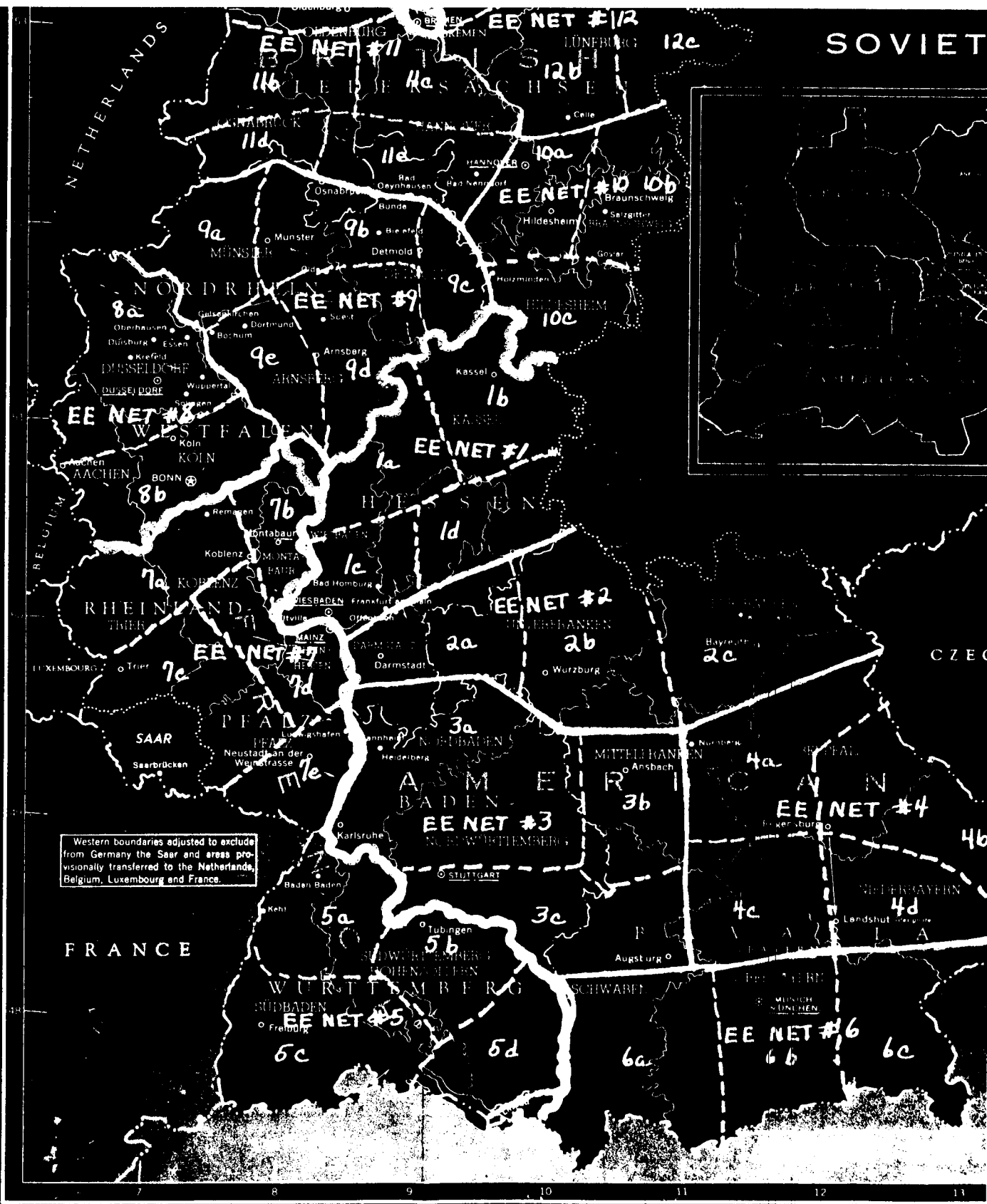


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FRANCE

CZECH

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ORGANIZATION CHART OF PROPOSED AGENCIES

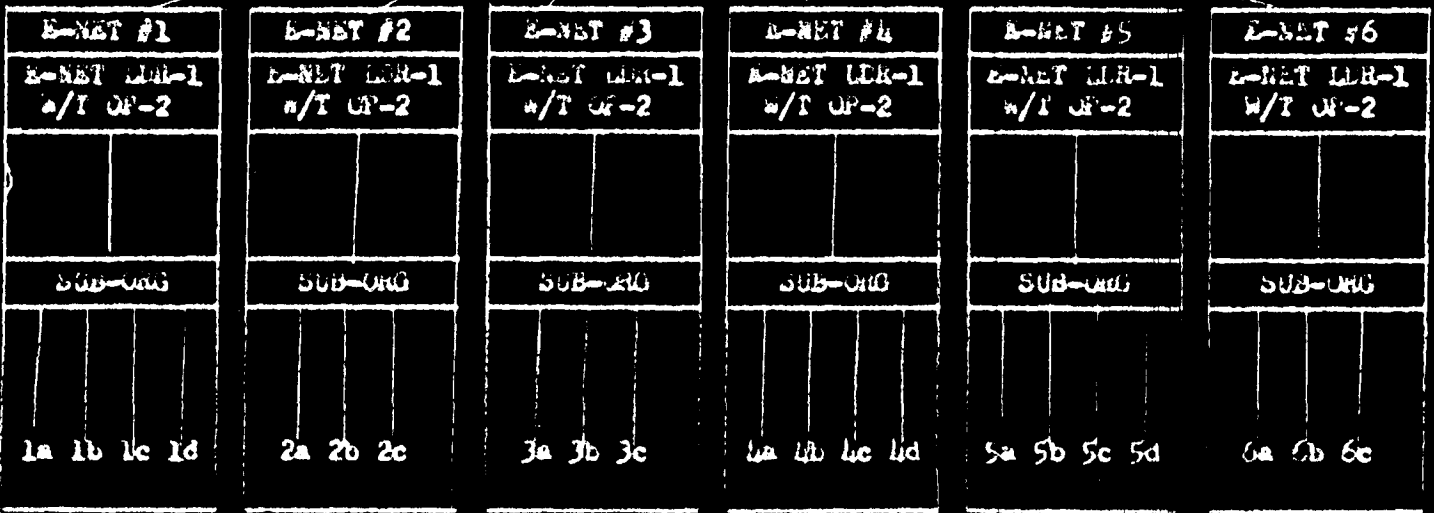
ZIPPER ST

WOLLA
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MAKER

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TR. SRN
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EAS INST
ADMIN AS
SEC-TYP I
COMING
HOUS-LEP
RATIO OF

CHIEF ORGANIZER
(SOUTH)
CASE OFFICER
ASST CASE OFFICER
w/I CASE OFFICER



RELATIONSHIPS UNDER ZIPPER E&A

DEAD END STAFF

- CHIEF
- CHIEF ADM
- CHIEF, W/T

POB STAY-DEAD END STAFF

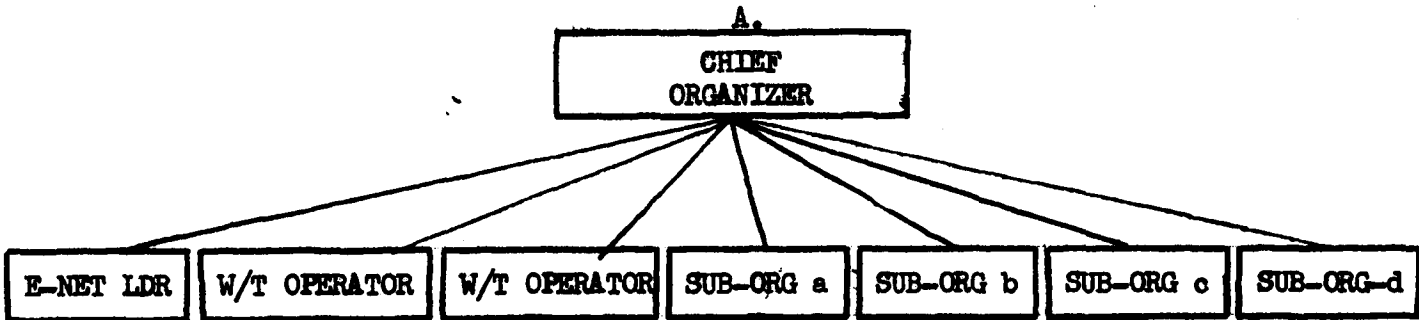
STAFF

- CHIEF
- ASST CHIEF
- 2
- 1
- 1
- 1
- 2

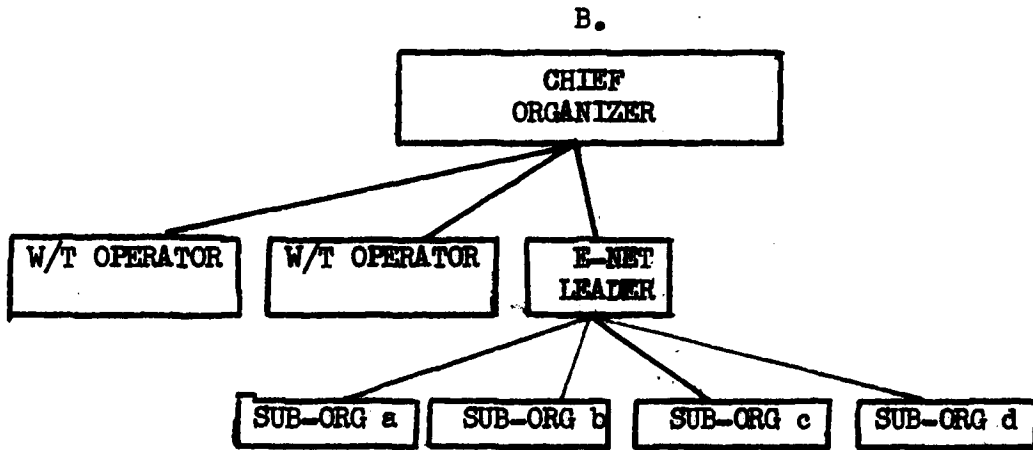
CHIEF ORGANIZER
(NORTH)
CASE OFFICER
ASST CASE OFFICER
W/T CASE OFFICER

h-NET #7	h-NET #8	h-NET #9	h-NET #10	h-NET #11	h-NET #12	h-NET #13
h-NET LHM-1 w/T UP-2	h-NET LHM-1 w/T UP-2	h-NET LHM-1 w/T UP-2	h-NET LHM-1 w/T UP-2	h-NET LHM-1 w/T UP-2	h-NET LHM-1 w/T UP-2	h-NET LHM-1 w/T UP-2
SUB-ORG	SUB-ORG	SUB-ORG	SUB-ORG	SUB-ORG	SUB-ORG	SUB-ORG
7a 7b 7c 7d 7e	8a 8b	9a 9b 9c 9d 9e	10a 10b 10c	11a 11b 11c 11d	12a 12b 12c	13a 13b 13c

CHART OF PROPOSED AGENT RELATIONSHIPS WITHIN A SINGLE E&E NET
UNDER ZIPPER E&E PROJECT



The Chief Organizer (or some other member of the Operations Staff) contacts, recruits, trains, and handles all E-Net personnel on a singleton basis. Each individual of the field personnel (E-Net Leader, W/T Operators, and Sub-organizers) is completely compartmented from all others, until just prior to or following the outbreak of hostilities. Agent relationships within the various E-Nets will follow this pattern where practicable.



The W/T Operators are compartmented from each other and from the E-Net Leader and the sub-organizers. They will not be put in contact with E-Net leaders until just prior to or following the outbreak of hostilities. Sub-organizers are, however, contacted, recruited (and perhaps trained) by the E-Net leader. When compartmentation on a singleton basis places an unmanageable burden on the operations staff or when the rigid compartmentation recommended in A above proves otherwise unrealistic, this system is recommended.

PROJECT FINANCIAL DATA

NOTE: The following financial details are submitted only as a guide on how the ZIPPER staff could finance this Escape and Evasion Program. Figures and Costs are estimates and are not a limitation on any specific expenditure. ZIPPER's expenses for this program will be kept, however, within the amount authorized for the Fiscal Year. Funds for this activity are available from ZIPPER's allocation. Accounting will be handled in conformance with established procedures for ZIPPER operations and specific monthly accountings for this activity will not be available.

A. SALARY

1. Scales: (All salaries are estimated for a full-size staff and the maximum number of agents. See Para. 5, a (1), (6), and 5e)

a. Staff:

- Chief of Operations (1) - 1360 DM per month
- Asst. Chief of Ops. (1) - 1080 DM per month
- Chief Organizers (2) - 1080 DM per month
- Instructors (2) - 750 DM per month
- Case Officers (6) - 750 DM per month
- Admin. Asst. (1) - 750 DM per month
- W/T Operators (2) - 750 DM per month
- Couriers (2) - 450 DM per month
- Secretary-typists (2) - 450 DM per month
- Housekeeper (1) - 300 DM per month

Total Yearly Staff Salary: []

b. Field:

All field personnel (E-Net leaders, sub-organizers and W/T operators) will be paid at the rate of 500 DM per month for an estimated three months of training. At the conclusion of training, all E-Net leaders and W/T operators will receive 100 DM per month, sub-organizers 50 DM per month. Total yearly cost for Agent salaries:

FY 1956	[1
FY 1957	[1
FY 1958	[1
FY 1959	[1

2. Yearly Salary Total:

FY 1956 []

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2. (Continued) Yearly Salary Total:

FY 1957	C	4
FY 1958	C	4
FY 1959	C	4

B. OTHER OPERATIONAL EXPENSES

ITEM	FY 1956	FY 1957	FY 1958	FY 1959
Travel	C			
Spotting, recruiting, and training				
Agent Supplies				
Rent & Adm. Expenses				
One-time Costs*				
Other Operational expenses				

1

C. MATERIEL - All items of equipment are to be procured from indigenous sources. This list is suggestive only and is not considered to be a limitation on ZIPPER's materiel procurement. Prices are approximate.

1. For each of the 13 E-Net leaders (to be cached)

ITEM	AMOUNT	UNIT PRICE	TOTAL COST
Binoculars	1 pair each	\$ 75.00	\$ 975.00
Capsules, blank	10 each	.10	13.00
Compass, prismatic, luminous dial	1 each	4.50	58.50
Flashlight, 3-cell	1 each	3.50	45.50
L-tablets	1 each	4.00	52.00
Paper, edible (100-sheet package)	1/2 each	3.50	22.75
Pistol, reconditioned European make, 7.65mm (w/150 rds ammunition)	1 each	50.00	650.00
Watch, wrist, luminous dial, second hand	1 each	20.00	260.00

260.00
\$2076.75

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2. For each of 26 W/T Operators (to be issued after training)

W/T Set, (RS-6 type but of ZIPPER manufacture)			
crystals	1 set for		
Signal Plan	each W/T	\$1000.00	\$26,000.00
Batteries (or generator)	Operator	per set	
Additional receiver			
Cryptographic materials			

3. For each of 26 W/T Operators (to be cached)

Capsules, blank	10 each	.10	\$ 26.00
Flashlight (3-cell)	1 each	3.50	91.00
L-tablets	1 each	4.00	104.00
Paper, edible (100-sheet package)	$\frac{1}{2}$ each	3.50	45.50
Pistol, reconditioned European make, 7.65 mm. (w/100 rds ammunition)	1 each	50.00	1300.00
Watch, wrist, luminous dial, second hand	1 each	20.00	<u>520.00</u>
			\$2086.50

In addition, 13 reserve sets (as in paragraph C a above, will be cached. Cost \$1000.00 each).

13000.00
\$15086.50

4. For Sub-Organizers (47)

Capsules, blank	10 each	.10	47.00
Compass, prismatic, luminous dial	1 each	4.50	211.50
Flashlight (3-cell)	1 each	3.50	164.50
L-tablets	1 each	4.00	188.00
Paper, edible (100-sheet package)	$\frac{1}{2}$ each	3.50	82.25
Pistol, reconditioned European make, 7.65 mm, (w/100 rds ammunition)	1 each	50.00	2350.00
Watch, wrist	1 each	20.00	<u>940.00</u>
			\$3983.25

5. For Guides and Couriers (wartime, estimated at four for each of 47 districts) (to be cached)

Capsules, blank	10 each	.10	188.00
Compass, prismatic, luminous dial	1 each	4.50	846.00

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5. (Continued)

Flashlight, 3-cell	1 each	3.50	658.00
Pocketknives	1 each	1.25	235.00
L-tablets	1 each	4.00	752.00
Lantern, Coleman	1 per pair	8.60	808.40
Paper, edible (100-sheet package)	½ each	3.50	329.00
Pistol, reconditioned European make, 7.65 mm. (w/150 rounds of ammunition)	1 each	50.00	9400.00
Watch, wrist, luminous dial second hand	1 each	20.00	3760.00

6. To be cached for each of the 13 E-Nets. (For Evaders and Escapers wartime use.) (Evaders and Escapers estimated at minimum of 50 per E-Net.)

Candles	50 per E-Net	.10	65.00
Flashlight, small pocket (barter)	100 per E-Net	1.00	1300.00
Knives, pocket (barter)	50 per E-Net	1.25	812.50
Matches, box of 50	50 per E-Net	.03	19.50
Medical kit (large for 100-200 man)	3 per E-Net	100.00	3900.00
Mess kits	50 per E-Net	1.25	812.50
Mirrors, signal	25 per E-Net	2.80	910.00
Mittens, pairs	50 per E-Net	.80	520.00
Suits of clothes (used, assorted sizes)	25 per E-Net	20.00	6500.00
Rations, survival (Pemmican)	250 man-days per E-Net	1060.00 per 500 man-days	6890.00
Razors (barter)	100 per E-Net	1.00	1300.00
Razor blades (barter) (packages of 20)	100 per E-Net	1.00	1300.00
Sleeping bags	10 per E-Net	26.00	3380.00
Socks, wool, pairs	100 per E-Net	.60	780.00
Tents, shelter (w/poles, pins, ropes) (2-man)	5 per E-Net	50.00	3250.00
Thermos bottles, 1 quart	25 per E-Net	2.00	650.00
Sewing needles (barter) (barter) packages	100 per E-Net	.25	<u>325.00</u>
			\$32,714.50

7. The Total Material Cost for the complete Escape and Evasion Program (as estimated in paragraphs 1-6, above) is: If the Total Material Costs are distributed equally over the first three years of the Program, the cost of Material per year will be:

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D. FUNDS REQUESTED:

The financial requirements (approximate, for Salary, Other Operational Expenses, and Materiel) for the first four fiscal years this Escape and Evasion Program as run by ZIPPER will be:

FY 1956	£	£
FY 1957	£	£
FY 1958	£	£
FY 1959	£	£

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