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10 May 1955

SUBPROJECT 35 OF PROJECT MKULTRA

1. Subproject 35 as approved by the DCI on 15 January 1.955 contemplated a
financial contribution of \$125,000 to the
participate in the construction of a new research wing to cost \$3,000,000
exclusive of furnishings and equipment. Agency funds will be transmitted
through the will result in one-sixth of the space in the new research wing being made
will result in one-sixth of the space in the new research wing being made
available for Agency-sponsored research involving covert biological and
chemical techniques of warfare,

2. At that time (15 January 1955) with CIA — encouragement indicated a willingness to contribute \$500,000 to the construction fund. The building fund was to have been raised as follows:

\$1,000,000 - Contributed by	- B
250,000 - Donation from which	- B
\$125,000 to be supplied by CIA	2 -
1, 250, 000 - Matching funds under Public Law 221 equa	. l
to the amount of the two above contributio	ns
500,000 - B	
\$3,000,000 - TOTAL	

3. Since it now appears that the expected contribution by will not be forthcoming, permission is requested to increase the Agency's contribution by \$250,000 which will result in a financial situation as follows:

\$1,000,000 - Contributed by	
500,000 - Donation from	
\$375,000 suppl	
	under Public Law 221 equal f the two above contributions
\$3,000,000 - TOTAL	

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funds for this purpose through the controls and procedures established for Mi.ULTRA. At the time subproject 35 was set up within the scope of the TSS R&D program, security considerations and cover arrangements were carefully reviewed and the Office of General Counsel assisted in legal determinations. With the exception of funding arrangements, no changes in the program have since been made.

5. Funds to cover the previously approved sum of \$125,000 are available within the TSS budget for FY 55 and have been set aside. The TSS budget, however, lacks funds with which to cover the supplemental sum of \$250,000, and it is requested that the TSS budget be increased by this amount. Supplementary funds available for subproject 35 can definitely be obligated by the end of FY 55.

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5 May 1955

A portion of the Rossarch and Development Program of TSS/Chemical Division is devoted to the discovery of the following materials and methods:

- 1. Substances which will promote illogical thinking and impulsiveness to the point where the recipient would be discredited in public.
- 2. Substances which increase the efficiency of mentation and perception.
- 3. Materials which will prevent or counteract the intoxicating effect of alcohol.
- 4. Materials which will promote the intoxicating offect of alcohol.
- 5. Materials which will produce the signs and symptoms of recognized diseases in a reversible way so that they may be used for malingering, etc.
- 6. Materials which will render the induction of hypnosis easier or otherwise enhance its usefulness.
- 7. Substances which will enhance the ability of individuals to withstand privation, torture and coercion during interrogation and so-called "brain-washing".
- 8. Materials and physical methods which will produce amnesia for events preceding and during their use.
- 9. Physical methods of producing shock and confusion over extended periods of time and capable of surreptitious use.
- 10. Substances which produce physical disablement such as paralysis of the legs, acute anexia, etc.

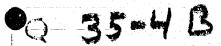
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11. Substances which will produce "pure" cuphoria with no subsequent let-down.

- 12. Substances which alter personality structure in such a way that the tendency of the recipient to become dependent upon another person is enhanced.
- 13. A material which will cause mental confusion of such a type that the individual under its influence will find it difficult to maintain a fabrication under questioning.
- 14. Substances which will lower the embition and general working efficiency of men when administered in undetectable amounts.
- 15. Substances which promote weakness or distortion of the cyclight or hearing faculties, preferably without permanent effects.
- 16. A knockout pill which can surreptitiously be administered in drinks, food, eigerettes, as an aerosol, etc., which will be safe to use, provide a maximum of ameeia, and he suitable for use by agent types on an ad hoo basis.
- 17. A material which can be surreptitiously administered by the above routes and which in very small amounts will make it impossible for a man to perform any physical activity whatever.

The development of materials of this type follows the standard practice of such ethical drug houses as like the practice of such ethical drug houses as the lit is a relatively routine procedure to develop a drug to the point of human testing. Ordinarily, the drug houses depend upon the services of private physicians for the final clinical testing. The physicians are willing to assume the responsibility of such tests in order to advance the science of medicine. It is difficult and sometimes impossible for TSS/CD to offer such an inducement with respect to its products. In practice, it has been possible to use outside cleared contractors for the preliminary phases of this work. However, that part which involves human testing at effective dose levels presents security problems which cannot be handled by the ordinary contractor.

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The proposed facility of such clinical testing in addition to the many adventages cutlined in the project proposal. The security problems mentioned above are eliminated by the fact that the responsibility for the testing will rest completely upon the physician and the hospital. Will allow TSS/CD personnel to supervise the work very closely to make gure that all tests are conducted according to the recognized practices and embody adequate safeguards.

Advantage of: 16/475

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6 April 1955

MEMORANDUM FOR: DIRECTOR, CENTRAL INTELLIGENCE

VIA

: Deputy Director (Plans)

SUBJECT

: Amendment to Subproject 35 of Project

MKULTRA

1. Subproject 35 as approved by the DCI on 15 January 1955 contemplated a financial contribution of \$125,000 by CIA to the to participate in the construction of a new research wing. As a result of using the sas cut-out for transmittal of funds, one-sixth of the space in the new research wing would be available for Agency-sponsored research involving covert biological and chemical techniques and warfare.

- ment indicated a willingness to contribute \$500,000 to the same construction fund. It now appears that the expected contribution of \$500,000 by will not be forthcoming as outlined in Tab 1. Permission is, therefore, requested to increase the Agency contribution by \$250,000 which, together with the resulting equal amount in matching funds provided under P. L. 221, will replace the contribution.
- 3. The Agency's contribution would thus total \$375,000. This investment together with the equal sum resulting from matching funds is fully justified in the opinion of the undersigned for the reasons outlined in the attached papers.
- 4. The scope of Subproject 35 remains unchanged. It will be administered under the controls and procedures previously approved by the DCI for Project MKULTRA. Funds to cover the originally approved sum of \$125,000 are available within the TSS Research and Development budget for FY 55. The TSS budget, however, lacks funds with which to cover the supplemental sum of \$250,000; and it is requested that the TSS budget be increased by this amount for the use of Subproject 35 of MKULTRA, and a memorandum for your signature to the DD/S authorizing this increase is attached hereto.

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5. This project has been co-ordinated with the Office of General Counsel, and their comments appear as Tabs 3 and 4.



Attachments: (6)

Tab 1 - Amended Subproject 35 (T.S. 101088A)

Tab 2 - Approval of Original Subproject 35 (T.S. 101077)

A - Background of Subproject 35 (T.S. 101077A)

Tab 3 - Comments by OGC (T.S. 101088B)

Tab 4 - Comments by OGC (T.S. 101088C)

- Memorandum for DD/S for Signature (T.S. 101088D) (Autrages)

CONCUR:

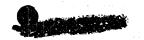
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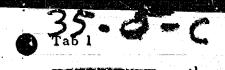
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AMENDED SUBPRCIE

AMENDMENT TO SUBPROJECT 35, PROJECT MKULTRA

For the Purpose of Establishing a Cover Organization for Highly Sensitive Projects in the Field of Biological, Chemical and Radiological Warfare

I. Background of Subproject 35.

In January 1955 approval was given by the DCI to Subproject 35 of Project MKULTRA. The documents which lead to this approval (including comments of the OGC) are attached herewith as Tabs 2, A and 3.

Project MKULTRA is the framework of procedures and controls under which research projects in certain highly sensitive fields are carried out by TSS. A description of the background of Project MKULTRA may be found on page 1 of Tab A.

Subproject 35 establishes cover under which the Chemical Division of DD/P/TSS would conduct certain sensitive projects in the fields of biological... and chemical warfare and consists of a proposed arrangement whereby the Agency covertly contributes funds to assist the in the construction of a new research wing. Contribution of these funds is to be made through the as cut-out so that the would remain _ B unwitting of Agency participation in the building program. Projects would later be carried out by the Chemical Division using the facilities of the new research wing, and Agency employees would be able to participate in the work without the University or the Hospital authorities being aware of Agency interest. Subproject-35 contemplated the contribution of Agency funds to assist in the construction of facilities. Future research work would be carried out through the as cut-out and would be ~ R separately funded under existing procedures and controls,

and the background of β are described on page 2 of Tab A. On the same page there will be found a further description of the

II. Building Fund.

The University will require \$3,000,000 for the six-story addition to the hospital exclusive of the cost of land, heating and power supply which are being provided by the University. Under Public Law 221, Subappropriation

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663, dated 26 August 1954, funds are available to match funds raised for this purpose by the University.

When Subproject 35 was first prepared, it was hoped and expected that the funds required would be provided as follows: The University has allocated \$1,000,000 to this project and will assume upkeep and staffing obligations.

A agreed that if the Agency would provide with a grant of \$125,000, the Fund would match this amount and make a total donation of \$250,000 to the University Building Fund. At that time, discussions with indicated that would contribute \$500,000 to the building project on the basis that radiological research would be conducted in the new wing and that the construction of the new facilities was of interest to that Agency. In summary, the financial situation was to have been as follows:

\$1,000,000 - 250,000 - Donation from (of which 125,000 was supplied by CIA)

1,250,000 - Matched Funds under Public Law 221

500,000 - B

\$3,000,000 - TOTAL

It was recognized that the Federal contribution of \$1,250,000 under Public Law 221 would be seemingly inflated by reason of the inclusion of the CIA contribution in that of It was felt that the value to the Agency was such that this inflation of the Federal contribution was more than justified by the importance of the over-all project and that furthermore, the inclusion of the CIA contribution in that of was the best means of maintaining security.

The original informal commitment on the part of was first obtained through verbal discussions with which were followed up by an exchange of correspondence between the DCI and Unfortunately at that time was fully occupied with the controversy concerning the subordinates resulted in a decision that could not or would not contribute to the Building Fund, but would be willing to support an annual research program amounting to \$50,000 to \$75,000. It is not

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known whether this change in policy was suggested to the change or — C whether it originated with him. Be that as it may, when the change in policy became apparent, it was evident that additional funds would be required to complete the hospital construction.

IV. Suggested Funding.

It is now suggested that the \$3,000,000 required for the hospital wing be provided as follows:

\$1,000,000 - B 500,000 - Donation from (including - B) \$375,000 supplied by CIA) 1,500,000 - Matched Funds from Public Law 221 \$3,000,000 - TOTAL

The donation from would thus consist of the original \$125,000 to be supplied by CIA plus the sum of \$125,000 to be provided by the Fund and a supplemental CIA contribution of \$250,000. Originally Subproject 35 requested permission to make a contribution of \$125,000 to the building fund and approval was given. This approval is enclosed herewith as Tab 2. The purpose of this amendment to Subproject 35 is to request permission to contribute an additional \$250,000 to the building construction fund through It should be noted that the total Government contribution to the hospital fund still remains unchanged at \$1,875,000. The increase in the size of the contribution by the Fund is not out of keeping with other operations of and will - B not arouse undue comment because of its magnitude. The originally approved contribution has not as yet been transmitted to and neither the original contribution nor the supplement would be paid to until funds adequate to complete the project are made available. This condition was specified by the DCI in approving the original contribution.

V. Source of CIA Funds.

Funds to cover the initially approved sum of \$125,000 are available and have been segregated for this purpose within the TSS FY 1955 Budget for Research and Development. Insufficient funds remain in the TSS budget to cover the supplementary sum of \$250,000, and it is therefore requested that the TSS budget be increased by this amount and that the increase be made available to Subproject 35 of Project MKULTRA.

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VI. Comments by the Office of General Counsel.

Tab 3 is a memorandum from the General Counsel to the DCI dated 21 December 1954, commenting on Subproject 35, and stating in part that there are no fundamental legal objections if the probable benefits are considered a fair return for this expenditure. The amendment to the Subproject contemplates only an increase in funds and in no way changes any other aspect of the project. The project has been referred back to the OGC even though no change in its structure is contemplated, and Tab 4 contains his comments.

VII. Justification.

The advantages and benefits accruing to the Agency outlined in Tab A are felt by TSS to provide adequate and complete justification for the expenditure of the additional sum herein requested which brings the total CIA contribution to \$375,000. The most important of these advantages and benefits may be summarized as follows: (Fuller-explanations may be found in Tab A).

- a. One-sixth of the total space in the new hospital wing will be available to the Chemical Division of TSS, thereby providing laboratory and office space, technical assistants, equipment and experimental animals.
- b. Agency sponsorship of sensitive research projects will be completely deniable.
- c. Full professional cover will be provided for up to three bio--chemical employees of the Chemical Division.
- d. Human patients and volunteers for experimental use will be available under controlled clinical conditions within the full supervision of $-\mathcal{B}$

Subproject 35 was originally conceived in October and November of 1954, and the ensuing six months have indicated that increasing emphasis and importance are being placed on the Chemical Division's work in this field. The facilities of the hospital and the ability to conduct controlled experiments under safe clinical conditions using materials with which any Agency connection must be completely deniable will augment and complement other programs recently taken over by TSS, such as

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It was criginally thought that at least 18 months would elapse after the building funds had been raised before the facilities would be finished and could be occupied by TSS. This lengthy delay has now been overcome.

When

has raised the \$500,000 which his Fund will ostensibly contribute, he will then be allowed to use existing space in the present hospital in order that he may build up the organization which will later occupy the new wing. This means that TSS will be able to begin to take advantage of this cover situation within a matter of months instead of waiting for a year and a half.

VIII. Security.

Security matters and details are being co-ordinated with the TSS Liaison and Security Officer. Security of transmittal of the funds and cover arrangements are described in Tab A and remain unchanged.

IX. Agreement with

The agreement with is described in Tab A, and the extent of his co-operation and the control over his actions remain unchanged.

X. Resultant Financial Saving.

The total contribution of \$375,000 by CIA will result in an additional \$375,000 in matching funds provided under Public Law 221. It is felt that the expenditure of these total funds is justified by the importance of the programs which will be pursued at the new facility. Even though the CIA contribution is increased under this amended project, the total of Federal funds remains unchanged. The use of this facility will allow work to proceed under conditions of cover and security which would be impossible to obtain elsewhere without an expenditure of equivalent or greater funds. In addition, by funding individual projects for this facility through the no charge will be incurred for overhead expense. If are openly sponsored by the research projects 📹 U. S. Government, it is customary to pay an overhead rate equivalent to 80% of salaries. However, if a non-profit fund, such as 🥨 sponsors research, the funds granted for the work are customarily used only to pay for salaries, equipment and supplies, but not overhead. The Agency thus buys considerably more research through (han would be the case if no cut-out were used,

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MEMORANDUM FOR: 1975 JOR

Herewith the file on MKULTRA, Subproject 35, with our comments on the legal aspects. While there is no legal control and there are certain incidental considerations, there is no fundamental legal objection if the probable benefits are considered a fair return for this expenditure.

General Counsel

(DATE)

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15 November 1954

MEMORANDUM FOR: DIRECTOR, CENTRAL INTELLIGENCE

VIA

: Deputy Director (Plans)

SUBJECT

: Project MKULTRA, Subproject 35

1. This project concerns cover for the DD/P/TSS biological and chemical warfare program and involves an expenditure of \$125,000 by CIA and the resultant expenditure of an additional equal amount in matching funds by another element of the Government. In the opinion of the undersigned this total investment of \$250,000 is fully justified because of benefits to the Agency outlined in Tab A.

- would make a single non-recurring grant of \$125,000 to the for the construction of a new research wing using the construction of a new research wing out. Agency-sponsored research projects in these sensitive fields would be carried out in the new wing, and Agency employees would be able to participate in the work without the University being aware of CIA interest. Each project would be separately funded under existing procedures using the sense of CIA interest. Each project would be separately funded under
- Agency participation in either the building fund or future research projects. This Agency is also encouraging the to make a contribution of \$500,000 to the same construction fund. The Hospital will be aware of the donation but $-\mathcal{G}$ not of our encouragement.
- 4. Project MKULTRA, as previously approved by the DCI, sets up controls and procedures under which TSS spends a percentage of its annual Research and Development budget for highly sensitive projects in certain fields, including covert biological, chemical and radiological warfare. The establishment of the cover to be provided by Subproject 35 was not in mind when Project MKULTRA

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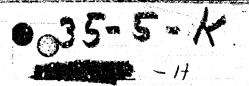
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was originally approved, and permission is therefore now requested to use it for this purpose. No new funds are required, and all existing MKULTRA controls and audit procedures remain unchanged. Tab B attached is a memorandum to the DD/A for your signature authorizing this procedure should it receive your approval.



Attachments: (2)

Tab A - Outline of Plan (T.S. 101077A)

Tab B - Suggested Memorandum to DD/A for signature (T.S. 101077B)

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Director, Central Intelligence		

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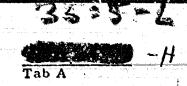
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SUBPROJECT 35 - PROJECT MKULTRA

For the purpose of establishing a cover organization for highly sensitive projects in the field of covert Biological, Chemical and Radiological Warfare

I. Background of Project MKULTRA.

In 1953 the DCI approved Project MKULTRA which established procedures and controls under which research projects in certain highly sensitive fields could be carried out by TSS without the necessity of signing the usual contracts. The approved procedures apply over-all Research and Development budget, and no additional funds are required. Controls established in the Project Review Committee approval of the Research and Development program (other than the signing of a contract) remain unchanged, and special provisions for audit are included. All files are retained by TSS.

These procedures and controls were approved since it is highly undesirable from a policy and security point of view that contracts be signed indicating Agency or Government interest in this field of endeavor. In a great many instances the work must be conducted by individuals who are not and should not be aware of Agency interest. In other cases the individuals involved are unwilling to have their names on a contract which remains out of their control in our files. Experience has shown that qualified, competent individuals in the field of physiological, psychiatric and other biological sciences are very reluctant to enter into signed agreements of any sort which would connect them with this activity since such connection might seriously jeopardize their professional reputations.

When Project MKULTRA was approved, it was not contemplated that it would be used for the establishment of cover. Over forty individual research and development projects have been established under this framework and have been carried out extremely successfully, both from technical and administrative points of view. The experience gained in handling these projects has emphasized that establishment of better cover both for the projects and for associated Agency scientists is of utmost importance. Subproject 35 would establish such cover.

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II. Background of the

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The was incorporated in — B

It has a Board of Directors of six

members, one of whom is who acts as Executive — C

Director of the Fund. It has solicited funds from various — B

individuals to finance a program of basic research in the chemotherapy
of cancer, asthma, hypertension, psychosomatic disorders and other
chronic diseases. Since 1951 — has co-operated with the — B

Chemical Division of TSS and acted smoothly and efficiently, both as
a cut-out for dealing with contractors in the fields of covert chemical
and biological warfare, and as a prime contractor for certain areas of
biological research. Projects presently being handled for the Agency
by the Fund are administered under the controls and procedures
previously approved for MKULTRA.

III. Background of 💸

--- C

is internationally known as a in the field of research and is in the past he has been associated in a research capacity with both the During the war served as a consulting relationship to the Navy. Since then he has maintained a consulting relationship to the Navy medical research program. It is TOP SECRET cleared and witting of Agency — Consponsorship of the programs carried out by the Fund as are two other members of the Fund's Board of Directors.

V. Fund. - B

has been actively engaged in a campaign to raise funds for the purpose of erecting a new clinical research wing on the existing. The research wing will consist of a - B building six stories high, 320 feet long and 50 feet wide. Two-thirds of the space will be research laboratories and offices while 100 research beds will occupy the remainder.

pation in the fund-raising campaign outlined below will result in his having control of one-sixth of the total space in addition to the base-

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ment and general out-patient facilities. In this effort, has secured the enthusiastic support of the medical faculty and the officers of the University who have carried the preliminary arrangements forward to the maximum extent of their resources.

V. Financial Situation.

The University will require about \$3,000,000 for the story addition.

This sum is exclusive of the cost of land and the heating and power supply; which are already available at the site. At the present time under Public Law 221, funds are available to match funds raised by the University.

The University has allocated \$1,000,000 to this project and will assume upkeep and staffing obligations.

will provide a grant of \$125,000, will - B match this amount and make a total donation of \$250,000 to the University Building Fund. This Agency's contribution will be made under the condition that it will be refunded if construction does not take place.

TSS has discussed this situation with

and has encouraged to donate

\$500,000 to the building project on the basis that

will be conducted in the new wing.

interest in the building, is unwitting of our specific fields of research

and individual projects. In summary, the financial situation would be as

follows:

\$1,000,000 - 0 250,000 - Donation from (\$125,000 supplied by CIA) 1,250,000 - Matched funds from Public Law 221 500,000 - 3 \$3,000,000 - TOTAL

Although it is recognized that the Federal contribution of \$1,250,000 under P. L. 221 is seemingly inflated by reason of the inclusion of the CIA contribution in that of actually the value to the CIA is \$250,000 and not just \$125,000, the amount of CIA's contribution; furthermore the inclusion of the CIA contribution in that of the best method of maintaining security.

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VI. Difficulties Faced by TSS.

It has been generally recognized for some time that the external research activities of the Chemical Division of TSS in the field of covert biological, chemical and radiological warfare are sorely in need of proper cover. Although Project MKULTRA provides excellent administrative and financial cover for projects, it does not afford cover for scientific or technical personnel. MKULTRA has been used for dealing through as a cut-out and for working directly with individuals or private companies. The use of the future will be increasingly limited due to

- (a) The increasing number of people who, albeit properly cleared, are aware of the Agency connection with
- (b) The feeling by that the Agency Cemployees contacting him (Drs. Gottlieb, etc.) have no cover of any sort and Cemployees consequently expose him to unnecessary and highly undesirable personal risk; and
- (c) The widespread intra-Agency awareness of the nature of the relationship between the Fund and the Agency.

Another serious problem faced by TSS/CD as a result of lack of suitable cover is the difficulty in planning careers for technical and scientific personnel in the biological field. A long-range career concept of activities in this field inevitably includes proper cover for the individual concerned. The availability of research facilities at the solve many of the above problems, and the will offer an excellent opportunity of and able to make any reasonable arrangements to suit our needs. Up to three Chemical Division employees can be integrated into the Agency's research projects. Although career planning was not a consideration when planning the procedures and controls established by Project MKULTRA, nevertheless this particular subproject, in addition to its primary objective, will be of very great secondary help

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in simplifying and eliminating many of the very awkward and dangerous conditions facing certain Chemical Division employees.

VII. Advantages and Benefits Accruing to TSS.

The contemplated arrangements will result in many advantages and benefits, including the following:

- (a) One-sixth of the total space in the new research wing is to be available to the Chemical in turn, will be available to the Chemical Division of TSS. This will provide laboratory and office space, technical assistants, equipment and experimental animals for use of Chemical Division personnel in connection with specific future projects.
- to be carried out under this cover will be covered by funds made available through Project MKULTRA, and projects will be subject to the procedures and controls established for MKULTRA. The funds will be passed through has has been done in the past.

 in turn will either pay expenses directly or transfer the money to the University for this purpose. Each project will be individually funded based on its particular budget, and there will be no other continuing or recurring charges for items such as space, facilities, etc.
- (c) The Agency's sponsorship of sensitive research projects would be completely deniable since no connection would exist between the University and the Agency.
- (d) Excellent professional cover would be provided for up to three bio-chemical employees of the Chemical Division of TSS. This would allow open attendance at scientific meetings, the advancement of personal standing in the scientific world, and as such, would constitute a major efficiency and

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morale booster.

- (f) There would be available the equivalent of a hospital safehouse.
- (g) It is expected that the output of useful results of the Chemical Division in the bio-chemical field will be greatly improved through the more efficient use of technical personnel who would be able to spend more of their time on actual laboratory work.
- $-\beta$
- (i) Excellent facilities would be provided for recruiting new scientific personnel since members of the Chemical Division working under this cover will be in daily contact with members of the Graduate School of the University.
- (j) The regular University library and reprint service will be available as a source of technical information.

VIII. Funding.

It is proposed that \$125,000 be granted to approval is granted, TSS will arrange for payment to be made under the procedures and controls of MKULTRA. These funds would come out of the presently approved TSS Research and Development budget for FY 1955 and no new funds are involved. The funds would be transferred as a grant to a linear these funds with an equal amount and donate a total of \$250,000 to the University as outlined in paragraph V. The sum of \$125,000 would be entirely in the nature of a grant and would in due

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course be merged with the entire \$3,000,000 raised for the construction of the wing. The Agency would retain no residual interest in the building or title to any equipment or facilities purchased with this money.

This single grant will constitute the Agency's entire participation in the new hospital wing, and there will be no recurring obligations in the form of annual support of the hospital or additional grants. Transmission of Agency funds to will be made will be made through previously established cover channels set up by the for similar transmittals in the past. The donation on the set will be shown as having been received from

In the future when TSS sponsors sensitive research projects which are to be carried out in the past in accordance with previously established procedures and controls using allotted portions of the annual Research and Development budget. The University will be totally unwitting of Agency sponsorship, and the projects to every outward appearance will be sponsored by

In the event of death, death, will continue in being and any activities under this project will be continued through and will be unaffected by his death.

IX. Memorandum of Agreement.

A memorandum of agreement will be signed with solutioning to the greatest extent possible the arrangements under which the hospital space under his control will be made available to Chemical Division personnel and the manner in which cover will be provided and other benefits obtained. No contract will be signed since would be unable to reflect any of the Agency's contractual terms in his arrangements with the University when donation in question. The memorandum of agreement will be retained in TSS.

X. Security.

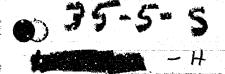
All security matters and details are being co-ordinated with the TSS/
Liaison and Security Office.

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XI. Resultant Financial Saving.

The \$125,000 to be contributed by CIA plus the \$125,000 in matching funds provided under P. L. 221 to the Building Fund will be more than offset in a few years by the savings which will result from use of this non-profit fund. If a research project at the control or other educa
tional non-profit institution is sponsored by the U.S. Government, it is customary for the Government to pay for salaries, equipment, supplies, etc. and for everhead as well. In the case of the overhead amounts to 80% of salaries. However, if a non-profit foundation such as the sponsors research at a profit foundation, the funds granted for the work are customarily used to pay for salaries, equipment and supplies but not for overhead. The Government dollar thus buys considerably more research through than would be the case if no cut-out were used.

XII. Legal Matters.

This matter has been discussed with the control of the Office — A of General Counsel, and he is fully aware of all details surrounding this grant.

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DEPORT; Ch BY 137475

Tab 4-35

8 April 1955 --

MAMORANDUM FOR: Chief, DD/P/TSS

SUBJECT -

: Amendment to Subproject 35 of Project MULTRA

We have noted your memorandum of 6-April-1955 to the Director requesting an increase of \$250,000 for the TSS

R&D budget for this Froject. This request does not affect in any way the comments in my memorandum of 21 December 1954

General Counsel

by authority of: 187475 Agate: June 1977

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4.22.20 MAIL

21 December 1954

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT: Project MKULTRA, Subproject 35

1. While the Director's statutory authority to expend funds for confidential purposes is not limited by law, we believe that a gift of Government funds as such would exceed the intent of the Congress in granting that power. However, where a gift is made for the express purpose of producing something of value to this Agency which cannot otherwise be obtained and there is a reasonable expectation that the value may be received, the gift may in effect be an expenditure for proper official purposes.

- 2. In Subproject 35, it is stated that the donation in question would achieve certain ends desired by TSS. There seems to be no question that those ends would be advantageous, so the main questions appear to be whether they could not be attained by more direct, normal methods, and, if not, whether the return is necessary and reasonable in relation to the donation.
- 3. We are in no position to review the requirements of TSS or to appraise the advantages that would result from this project. We do not comment, therefore, on the value received if the project results in the benefits foreseen. We feel we should comment on factors affecting the probability of achieving those ends. In a legal sense, there is little or no control. Once the funds are donated, the individual, his foundation, or the hospital could conceivably refuse to work for us or allow us the use of the facilities.
- 4. Practically, the control seems to be established as well as circumstances permit. Certainly, as long as the individual is alive and in his present position, we have every reason to expect his complete cooperation in the future as in the past, unless through some act or fault of our own he is alienated. Even in the event of his death or incapacity, there appears to be a reasonable

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chance of continuing the project. If these probabilities appear sufficient to obtain an adequate return for the expenditure, there can be no legal objection to this aspect of the project.

- 5. It should be noted that there are two circumstances which require consideration in a final determination. As stated in Section V, our contribution, by appearing to be from a private source, would increase the matching Covernment contribution by a similar amount which would not be the case if it were known that this was in fact a Government contribution also. Secondly, it is the stated policy of the hospital to charge the Government and commercial organizations 80 per cent overhead on research contracts, whereas nonprofit foundations pay only direct costs but no overhead. Because of the ostensible source, our projects will not be charged overhead. This could be construed as morally wrongful to the hospital, as normally we would pay the 80 per cent overhead charge for projects performed directly for us, but I believe this can be offset, at least to the amount of our donation, and perhaps by the further amount by which the other Government contributions are increased by our donation. In any case, if the project is a proper one and must be performed in this manner, security dictates these circumstances and they, therefore, do not present a legal obstacle as such.
- 6. We raised the question whether funds for the hospital construction could not be obtained from other normal charitable sources. It appeared that there was a strong possibility that the individual concerned could raise adequate funds from private resources, but it was the position of TSS that if this were the case we would not obtain the commitment from the individual and the degree of control which this project is designed to achieve.

IAWRENCE R. HOUSTON
General Counsel

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DIFFICHMA	KEFOR: Chief, Audit Staff	•	
oltheita			
SEPPECT	: Project MCULTAA - Subproject 35	and the second of the second o	172-917 / 2-5- Habita S. 2017 (1986)
:			
1.	. This will serve to inform you that the f	irancial trans-	
action!	or which Project MAULTEA, Subproject 35 was completed on 9 December 1957. The total f	o set up vas undo rade avail-	Parameter State St
able to	the designated recipient executed to \$515,	000.00.	
2.	The sources of these funds were distribu	tel sa follows:	
:	First apprepriation under Supproject 391	\$125,000.00	
	Establis Funds arranged for by cutout:	125,000.00	
	Second appropriation under Subproject 35 Interest occursed on furth while held by		
	cutout:	13,449.55	A.A.
• !	Purther contribution by cutout:	1,550.45)	Colone
3.	Totali	\$515,000.00	

3. Documents substantiating this transaction are on file in Subproject 35 in TSS/CD and may be inspected according to the regulations governing Project EXULTRA.

Chief
TSS/Chemical Division

Distribution

2 - Addressee

1 - Mr. Pate

Domaradod to: 55 137473 by authority of: 187473 date: June 1977

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8 April 1955

MEMORANDUM FOR:

TSS - Mr.



(EYES ONLY)

SUPJECT:

Amendment to Sub-project 35 of MKULTRA

l. I have read over the attached documentation on this project which seems to me to be in excellent form. Although I have little basis for a judgment of the value of the results to be obtained, the whole procedural and organizational arrangement seems to me excellent. Accordingly, I would join in recommending approval by the Director.

2. When Dr. and the DD/P's signatures have been obtained I will be glad to take this in to the Director or to indicate my concurrence in writing so that you may take it to him.

Paulinell

RICHARD M. BISSELL, JR.

Special Assistant to the Director
for Planning and Coordination

TS attachment

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MEMORANDUM POR := DEPUTY DIRECTOR (EDIMINISTRATION) ATTENTION :=TSS Research Program Project MKULTRA SUBJECT : 1. In accordance with previous arrangements, TES has been authorized to spend to of its annual Research and Development budget in accordance with procedures and controls approved by me for Project MEULTRA. 2. Supproject 35 of MKULTRA in the amount of \$125,000 has been discussed with, and approved by, me. Since this subproject was not contemplated when the MEUUTKA budget was prepared, it is possible that present FY 1985 MAULTRA funds may prove insufficient to cover both subproject 35 and other contemplated subprojects. 3. In the event that this proves to be the case, TSS is authorized to transfer, when necessary, an additional \$125,000 to MRULTRA from the balance of the FY 1855 R&D budget. No new funds are involved, and this authorization, in itself, does not constitute an increase in the TS3 hescarch budget. <u>allen W. Dullus</u> Director TSS/OCA (20 October 1954) AUTOMATIC DOWNGRADE: whom separated from top secrat enclasura Distribution: Downgraded.to: REFORMIAL Addresses - Orig. & 1 authority of: 187475 DC1 - 2 Cate: June 1977 RI - 1 T83/00 - 1 E2 HAPDET; CIC-BX 187475 Copy # 6 of copies ا - CD/CD - 1 TSS/ADMIN -

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. Tereby acknowledge	receipt of Cashier's Check	
date	1 19 September 1955, payable to	
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* , * *	Date:	1955
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RECEIPT

Terry askowied a receipt of Treasurer's Check

dated 19 September 1955, payable to

, in the amount of \$100,000.00.



Date:

MKULTRA 35

RYCETT

RECEIPT XXXXXXXXXXXXXXXX

'ara'y acknowledge receipt of

in the amount of \$25,000.00, payable to

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dated 19 September 1955.

Date: 11/5/14 5.5

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Date: 2/507:55

MKULTRA 35

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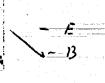
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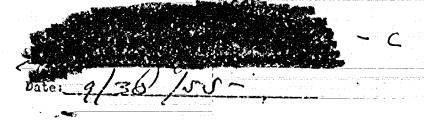
I hereby acknowledge receipt of the following checks:

Treasumers Check in the amount of \$250.00 payable to

Official Check, in the amount of \$7,000.00, payable to

Cashiers Check, in the arount of \$100,000.00, payable to





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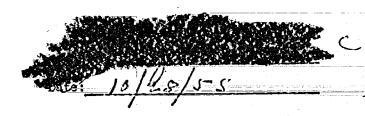
DECLARATION OF TRUST

KNOW ALL MEN BY THESE PRESENTS

that I, hereby acknowledge and declare that I am possessed of and hold the title of record to the following property and trust:

All monies in the account in my name with the

for the only benefit and advantage of (bereinafter called the "Owner"), who is vested with legal title to the said property, and the same is to be used by me only for the official business of, and in accordance with directions from, the Owner, and I for myself and my executors, administrators and assigns hereby covenant with the Owner to relinquish the said property to the Owner, or to any third party designated by the Owner, and in the event of my death such request shall be considered to have been made to me prior to the date of my death and shall be binding upon my executors or administrators and assigns without any further demand or acknowledgment; provided that, pending final disposition or exhaustion of the aforesaid property, I shall take all action that may be necessary and proper for prudent management, investment and control of such property in accordance with directions from the Owner.



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ROUTING AND RECORD SHEET

INSTRUCTIONS: Officer designations should be used in the "TO" column. Under each comment a line should be drawn across sheet

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FORM NO. 51=10 FED 1950

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a. The 163 II 1755 Operational drawns, as approved 26 July I

175h and amended 25 march 1755 provided to a current total or by a newpood for a current total or by a newpood for a current total or a column in 1755 function management and development.

b. top-project) of traject and all as approved by the ICI
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conscion (construction) of a non-world, private, amounting i.e. accident
accepted facility, correctly used covertly by the agency, in order to
instructly provide recuired technical resource services not observice
contribute. An accidional contribution of 57400 from another intersected
the covernment agency was contemplated in this action, but he no leader
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c. Its to the provisions of facile is this essented elecifically is report to this essented facility, at the contribution of
igency facts, close with other privately raised facts, will be established
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Fa 7-0211 NG 25. Lu/2 253-55

ACTION: After review of the project at the the ageting of 11 may 1955; the Committee emprised the coove proposale

Recommissions it is the recommendation of the anabers of the Conmilies that the lirector approve the proposal as out forth in this action.

COHOLE:

Sign Richard M. Bissell, Jr. casiran, ac

reporty virector (intelligence)

SEE C. P. Cabell

Asst. couty affector (aupport) 100

SISTED Lyman Kirkpatrick* May 12 1955 MANUEL Richard Helms

insector teneral for reputy strector (limis)

MENT A. W. DULLES director of central intelligence MAY 16 1955

whith the understanding -- as reached in the PRC meeting -- that TSS and the General Counsel will work out with the "unwitting U. S. medical research facility" through an intermediary an agreement to insure a reasonable exocctation of use of the facility in return for the money donated.

3 September 1955

METORALDUM FOR THE CHIEF, FINANCE DIVISION

VIA

: TSS/Budget Officer

RUBJEON

MEDIATA Subproject 35, Invoice #1
Allotment 5=2502-10-301

Invoice #1 is attached covering the above subproject.
This is a final invoice. It is requested that payment be made as follows:

One cashier's check in the amount of \$100,000.00 drawn on a bank; one cashier's check in the amount of \$100,000,000 drawn on a bank; one cashier's check for \$75,000.00 drawn on a bank; a cashier's check for \$75,000.00 drawn on a bank; one cashier's check for \$75,000.00 drawn on a bank; one cashier's check for \$25,000.00 drawn on a bank. All of the above checks should be made rayable to end cent

to Chick, 185/AD, through 155/Auoget Officer.

The total of the above checks is \$375,000.00 which represents the entire-amount of this subproject. It is requested, therefore, that Subproject 35 be closed.

SIDNEY COTTLAND
Chief
TSS/Chemical Division

Attachaenta:

Invoice & Cortifications

I CIPTOR THAT RUPLS ARE AVAILABLE.

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1 - Comptroller

ROISIVIG TORAKIA

TSS/CD (3 September 1955)

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INVOICE

For services

\$375,000.00



CERTIFICATIONS

(1) It is hereby certified that this is Invoice #1 applying to Subproject 35 of MULTAA, that the project is proceeding in accordance with mutual agreements, that a detailed agenda of the payments and receipts will be kept on file in TSS/CD, that this bill is just and correct and that payment thereof has not yet been made.

Chief, TSS/Chemical Division

Dates

(2) It is hereby certified that this invoice applies to Subproject 35 under MULTRA which was duly approved and that the project is being carried out in accordance with the memorandum dated 13 April 1953 from the DOI to the DD/A, the extension of this authority in subsequent memoranda, and memorandum regarding Subproject 35 signed by the DOI, dated 16 May 1955.

Research Director

Dato:

Office Memorandum · united states government

ro :

DATE

FROM :

SUBJECT:

CHECK! THE AMOUNT OF \$10 000

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RECEIVES. THE AMOUNT OF \$25,000.00

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5 May 1955

MEMORANDUM FOR . THE RECORD

SUBJECT

: Subproject No. 35

1. The Admiral talked to Dulles and Cabell about this and apparently they are now questioning the whole project on the basis that the expenditure is out of all proportion to the Agency's interest in the field. The Admiral was unable to brief them satisfactorily on the unique work that could be done at such a place, so he had to abandon ship temporarily.

2. He now wants us to draw up a handwritten list of advantages which such a place would efford our people.



Distribution:
Orig - TSS/CD (File Subproject 35)



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17 May 1955

ATTEMPTATION: THE COMPTROLLER

ATTEMPTATION: FINANCE DIVISION

SUBJECT: Project MEULEM, Subproject 35

Under the authority granted in the executive dated 13 April 1953 from the ICI to the ID/A, and the extension of this authority in subsequent memorials, an additional \$250,000.00 of the over-all project MAULHA funds have been obligated to cover the supproject's expenses.

Chief. THE/Chemical Division

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24 January 1955

ESMORAGRIM FOR: CONTROLLER

ATTEMMENT :

Firence Division

EUSJECT:

Project Milliam, Eudproject 35

Under the outbority greated in the monorculum dated 13 April 1953 from the DI to the DD/A, and the extension of this authority in subsequent memorands, Subjectedt 35 has been approved, and \$125,000.00 of the over-all-Project MANUTAL funds have been obligated to cover the subproject's expenses and should be charged to Allotment 5-2502-10-001.

> SIDERY COVILIES Chier-Checateel Division, 193

approved for celicatio of room:

I CERTIFY THAT FUNDS ARE AVAILABLE:

Remarch Director

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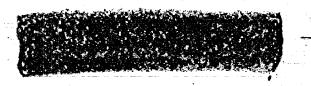
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Executive Registry



November 19, 1954

Dear Mr. Dulles:

In your letter of October 23, 1954 you outline the interest of your Agency in the operation of the new research wing of the with especial reference to drug techniques that an enemy may use in interrogation.

thas a very active interest in the utilization of radioisotopes in the chemotherapy of chronic diseases and in all other avenues by which the resources of may be of greatest public benefit. The knowledge of your special interest in this program will naturally serve to guide us in our judgment relative to the form and amount of support to this commendable program. We will take care to observe the security considerations which you mention and to protect the interest of your Agency in this new program.

Sincerely yours,

Chairman

The Honorable Allen W. Dulles
Director
Central Intelligence Agency

STORE!

COPY

20'October 1954

MI.

RANDUM FOR: DIRECTOR, CENTRAL INTELLIGENCE

VI.

: Deputy Director (Plans)

SUL

: Letter to the Chairman of the

prepared for your Signature

Attached herewith is a letter to the Chairman of the which has been prepared for your signation and which indicates that the Agency is interested in the construc-Hospital. . the new research wing to the

2. The Agency will make use of the new research wing in c and mection with research problems in the defense against drugs emical techniques used in interrogation and brainwashing.

Hospital will be completely faci, ing of our interest in them. The work which will be done in the spo. (4 will be handled through a cut-out which will conceal Agency marorship.

> Original signal by Chief, DD/P/TSS

Atta

Legiment: (1)

for for Signature of DCI

TSS

20 October 1954)

Dis.

Ad-lbution:

To ressee - Orig. & I w/attachment

#851/CD - 1 w/attachment

/OC - 1 w/attachment

The Honorable Chairman

Dear Mr.

The Central Intelligence Agency is greatly interested in the vital problem of defense against drugs and chemical techniques used in interrogation and "brainwashing".

The new projected research wing to the Hospital which we discussed recently will significantly and specifically add to our research potential in solving this problem,

I understand that you have been asked to provide financial support for equipping talk rescarch installation by virtue of the fact that it proposes to investigate the chemotherapy of chronic diseases using radioisotope techniques.

To the extent that it may influence whatever decision you might make to sugport this project, I would like to express this Agency's conviction that it will specifically aid us toward the solution of a group of difficult and important problems.

Security considerations require that research of interest to this Agency at the new facility be so conducted that the Rospital remain completely_unaware of our_sponsorship. It will therefore be_ very much appreciated if our interest in this matter be withheld from the Hospital authorities.

Allen W. Dulles Director

(20 October 1954)

Distribution:

Addressee - Orig. & 1 --- Signer - 2

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November 19, 1954

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Dear Mr. Dulles:

In your letter of October 23, 1954 you outline the interest of your Agency in the operation of the new research wing of the operation with especial reference to drug techniques that an enemy may use in interrogation.

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Sincerely yours,



Chairman

The Honorable Allen W. Dulles

Director

Central Intelligence Agency



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SIGNATURE RECORD AND COVER SHEET

DOCUMENT DESCRIPTION	BECISTRY
SOURCE C, DD/P/TSS	CIA CONTROL NO. 101077
DOC. NO. 15 /101	DATE DOCUMENT RECEIVED
DOC. DATE 21-Oct. 1954	
COPY NO. 2	LOGGED BY
NUMBER OF PAGES 2	
NUMBER OF ATTACHMENTS	
101077A	

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15 November 1954

MEMORANDUM FOR: DIRECTOR, CENTRAL INTELLIGENCE

VIA

: Deputy Director (Plans)

SUBJECT

: Project MKULTRA, Subproject 35

1. This project concerns cover for the DD/P/TSS biological and chemical warfare program and involves an expenditure of \$125,000 by CIA and the resultant expenditure of an additional equal amount in matching funds by another element of the Government. In the opinion of the undersigned this total investment of \$250,000 is fully justified because of benefits to the Agency outlined in Tab A.

- would make a single non-recurring grant of \$125,000 to the Hospital for the construction of a new research wing using the using the as cut-out. Agency-sponsored research projects in these sensitive fields would be carried out in the new wing, and Agency employees would be able to participate in the work without the University being aware of CIA interest.—Each project would be separately funded under existing procedures using the
 - Agency participation in either the building fund or future research projects. This Agency is also encouraging the to make a contribution of \$500,000 to the same construction fund. The Hospital will be aware of the donation but not of our encouragement.
 - 4. Project MKULTRA, as previously approved by the DCI, sets up controls and procedures under which TSS spends a percentage of its annual Research and Development budget for highly sensitive projects in certain fields, including covert biological, chemical and radiological warfare. The establishment of the cover to be provided by Subproject 35 was not in mind when Project MKULTRA

T. S. 101077

was originally approved, and permission is therefore now requested to use it for this purpose. No new funds are required, and all existing MKULTRA controls and audit procedures remain unchanged. Tab B attached is a memorandum to the DD/A for your signature authorizing this procedure should it receive your approval.



Attachments: (2)

Tab A - Outline of Plan (T.S. 101077A)

Tab B - Suggested Memorandum to DD/A for signature (T.S. 101077B)

APPROVED:

Jal Kieland Helms) Date: 16 Krs. 54

Jan Deputy Director (Plans)

Concur CRebell DDC 1 8 Jan 55"

Director, Central Intelligence

Distribution:

Copy # 1 w/attachments A and B = DCI (for approval; then return to TSS/OC)

Copy # 2 w/attachment A - TSS/CD

to carry out project are made available from other sources. All. d."

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SUBPROJECT 35 - PROJECT MKULTRA

For the purpose of establishing a cover organization for highly sensitive projects in the field of covert Biological, Chemical and Radiological Warfare

I. Background of Project MKULTRA.

In 1953 the DCI approved Project MKULTRA which established procedures and controls under which research projects in certain highly sensitive fields could be carried out by TSS without the necessity of signing the usual contracts. The approved procedures apply to of the annual over-all Research and Development budget, and no additional funds are required. Controls established in the Project Review Committee approval of the Research and Development program (other than the signing of a contract) remain unchanged, and special provisions for audit are included. All files are retained by TSS.

These procedures and controls were approved since it is highly undesirable from a policy and security point of view that contracts be signed indicating Agency or Government interest in this field of endeavor. In a great many instances the work must be conducted by individuals who are not and should not be aware of Agency interest. In other cases the individuals involved are unwilling to have their names on a contract which remains out of their control in our files. Experience has shown that qualified, competent individuals in the field of physiological, psychiatric and other biological sciences are very reluctant to enter into signed agreements of any sort which would connect them with this activity since such connection might seriously jeopardize their professional reputations.

When Project MKULTRA was approved, it was not contemplated that it would be used for the establishment of cover. Over forty individual research and development projects have been established under this framework and have been carried out extremely successfully, both from technical and administrative points of view. The experience gained in handling these projects has emphasized that establishment of better cover both for the projects and for associated Agency scientists is of utmost importance. Subproject 35 would establish such cover.

II. Background of the

in the State of It has a Board of Directors of six members, one of whom is Dr. who acts as Executive Director of the Fund. Since it has solicited funds from various individuals to finance a program of basic research in the chemotherapy of cancer, asthma, hypertension, psychosomatic disorders and other chronic diseases. Since 1951 the Fund has co-operated with the Chemical Division of TSS and acted smoothly and efficiently, both as a cut-out for dealing with contractors in the fields of covert chemical and biological warfare, and as a prime contractor for certain areas of biological research. Projects presently being handled for the Agency by the Fund are administered under the controls and procedures previously approved for MKULTRA.

III. Background of Dr.

on the field of cancer research and is Professor of at In the past he has been associated in a research capacity with both the University, During the war Dr. served as a in the Bureau of Medicine and Surgery in the Navy. Since then he has maintained a consulting relationship to the Navy medical research program. Dr. is TOP SECRET cleared and witting of Agency sponsorship of the programs carried out by the Fund as are two other members of the Fund's Board of Directors.

IV. Hospital Building Fund.

phas been actively engaged in a campaign to raise funds for the purpose of erecting a new clinical research wing on the existing Hospital. The research wing will consist of a building high, long and wide. Of the space will be research laboratories and offices while research beds will occupy the remainder. Dr. participation in the fund-raising campaign outlined below will result in his having control of one-sixth of the total space in addition to the base-

ment and general out-patient facilities. In this effort, Dr. has secured the enthusiantic support of the medical faculty and the officers of the University who have carried the preliminary arrangements forward to the maximum extent of their resources.

V. Financial Situation.

The University will require about \$3,000,000 for the addition. This sum is exclusive of the cost of land and the heating and power supply which are already available at the site. At the present time under Public Law 221, funds are available to match funds raised by the University. The University has allocated \$1,000,000 to this project and will assume upkeep and staffing obligations. Draw has agreed that if CIA will provide the agrant of \$123,000, the Fund will match this amount and make a total donation of \$250,000 to the University Building Fund. This Agency's contribution will be made under the condition that it will be refunded if construction does not take place.

TSS has discussed this situation with Mr.

and has encouraged the to donate
\$500,000 to the building project on the basis that radiological research
will be conducted in the new wing. Mr.

interest in the building, is unwitting of our specific fields of research
and individual projects. In summary, the financial situation would be as
follows:

\$1,000,000 - Provided by
250,000 - Donation from
(\$125,000 aupplied by CIA)

1,250,000 - Matched funds from Public Law 221
500,000 - Grant from
\$3,000,000 - TOTAL

Although it is recognized that the Federal contribution of \$1,250,000 under P. L. 221 is seemingly inflated by geason of the inclusion of the CIA contribution in that of the seemingly inflated by geason of the inclusion of the CIA is \$250,000 and not just \$125,000, the amount of CIA's contribution; furthermore the inclusion of the CIA contribution in that of the seemingly is the best method of maintaining security.

VI. Difficulties Faced by TSS.

It has been generally recognized for some time that the external research activities of the Chemical Division of TSS in the field of covert biological, chemical and radiological warfare are sorely in need of proper cover. Although Project MKULTRA provides excellent administrative and financial cover for projects, it does not afford cover for scientific or technical personnel. MKULTRA has been used for dealing through the fas a cut-out and for working directly with individuals or private companies. The use of the fin the future will be increasingly limited due to

- (a) The increasing number of people who, albeit properly cleared, are aware of the Agency connection with the
- (b) The feeling by that the Agency employees contacting him (Drs. Gottlieb, A etc.) have no cover of any sort and consequently expose him to unnecessary and highly undesirable personal risk; and
- (c) The widespread intra-Agency awareness of the nature of the relationship between the Fund and the Agency.

Another serious problem faced by TSS/CD as a result of lack of suitable cover is the difficulty in planning careers for technical and scientific personnel in the biological field. A long-range career concept of activities in this field inevitably includes proper cover for the individual concerned. The availability of research facilities at the slospital will offer an excellent opportunity to solve many of the above problems, and Dr. sis willing and able to make any reasonable arrangements to suit our needs. Up to three Chemical Division employees can be integrated into Dr. program for work in the new hospital wing on the Agency's research projects. Although career planning was not a consideration when planning the procedures and controls established by Project MKULTRA, nevertheless this particular subproject, in addition to its primary objective, will be of very great secondary help

in simplifying and eliminating many of the very awkward and dangerous conditions facing certain Chemical Division employees.

VII. Advantages and Benefits Accruing to TSS.

The contemplated arrangements will result in many advantages and benefits, including the following:

- (a) One-sixth of the total space in the new research wing is to be available to Dr. and in turn, will be available to the Chemical Division of TSS. This will provide laboratory and office space, technical assistants, equipment and experimental animals for use of Chemical Division personnel in connection with specific future projects.
- to be carried out under this cover will be covered by funds made available through Project MKULTRA, and projects will be subject to the procedures and controls established for MKULTRA. The funds will be passed through the sas has been done in the past. The Fund in turn will either pay expenses directly or transfer the money to the University for this purpose. Each project will be individually funded based on its particular budget, and there will be no other continuing or recurring charges for items such as space, facilities, etc.
- (c) The Agency's sponsorship of sensitive research projects would be completely deniable since no connection would exist between the University and the Agency.
- (d) Excellent professional cover would be provided for up to three bio-chemical employees of the Chemical Division of TSS. This would allow open attendance at scientific meetings, the advancement of personal standing in the scientific world, and as such, would constitute a major efficiency and

TOP SHOREFOR

morale booster.

- (e) Human patients and volunteers for experimental use will be available under excellent clinical conditions with the full supervision of the Hospital.
- (f) There would be available the equivalent of a hospital safehouse.
- (g) It is expected that the output of useful results of the Chemical Division in the bio-chemical field will be greatly improved through the more efficient use of technical personnel who would be able to spend more of their time on actual laboratory work.
- (b)
- (i) Excellent facilities would be provided for recruiting new scientific personnel since members of the Chemical Division working under this cover will be in daily contact with members of the Craduate School of the University.
- (j) The regular University library and reprint service will be available as a source of technical information.

VIII. Funding, was really believe

It is proposed that \$125,000 be granted to the If approval is granted, TSS will arrange for payment to be made under the procedures and controls of MKULTRA. These funds would come out of the presently approved TSS Research and Development budget for FY 1955 and no new funds are involved. The funds would be transferred as a grant to the In turn the will match these funds with an equal amount and donate a total of \$250,000 to the University as outlined in paragraph V. The sum of \$125,000 would be entirely in the nature of a grant and would in due

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T. S. 101077A

course be merged with the entire \$3,000,000 raised for the construction of the wing. The Agency would retain no residual interest in the huilding or title to any equipment or facilities purchased with this money.

This single grant will constitute the Agency's entire participation in the new hospital wing, and there will be no recurring obligations in the form of annual support of the hospital or additional grants. Transmission of Agency funds to the will be made through previously established cover channels set up by the for similar transmittals in the past. The donation on the Fund's books will be shown as having been received from an anonymous trust in

In the future when TSS sponsors sensitive research projects which are to be carried out in the Hospital, each project will be individually financed through the Hospital, each project will be individually financed through the Hospital, each project will be in in the past in accordance with previously established procedures and controls using allotted portions of the annual Research and Development budget. The University will be totally unwitting of Agency sponsorship, and the projects to every outward appearance will be sponsored by Dr.

In the event of Dr. death, the Fund will continue in being and any activities under this project will be continued through the Fund and will be unaffected by his death.

IX. Memorandum of Agreement,

A memorandum of agreement will be signed with Dr.

outlining to the greatest extent possible the arrangements under which
the hospital space under his control will be made available to Chemical
Division personnel and the manner in which cover will be provided and
other benefits obtained. No contract will be signed since Dr.

would be unable to reflect any of the Agency's contractual terms in his
arrangements with the University when the
donation in question. The memorandum of agreement will be retained
in TSS.

X. Security.

All security matters and details are being co-ordinated with the TSS/ Liaison and Security Office.

Harris Contraction of the Contra

XI. Resultant Financial Saving.

The \$125,000 to be contributed by CIA plus the \$125,000 in matching funds provided under P. L. 221 to the Building Fund will be more than offset in a few years by the savings which will result from use of this non-profit fund. If a research project at the or other educational non-profit institution is sponsored by the U. S. Government, it is customary for the Government to pay for salaries, equipment, supplies, etc. and for overhead as well. In the case of the overhead amounts to 80% of salaries. However, if a non-profit foundation such as the profit foundation such as the profit institution, the funds granted for the work are customarily used to pay for salaries, equipment and supplies but not for overhead. The Government dollar thus buys considerably more research through the granted for the case if no cut-out were used.

XII. Legal Matters.

This matter has been discussed with Mr. of the Office of General Counsel, and he is fully aware of all details surrounding this grant.



DRAFT 24 January 1955

MEMORANDUM FOR: CHIEF/TSS

SUBJECT:

Establishment of Subproject #35, Project MKULTRA for the Purpose of Utilizing and Financing a Cover Organization for TSS/CD's Biological Program

contractor of TSS/CD, has been actively engaged in a campaign to raise funds for the purpose of erecting a new clinical research wing on the existing.

The wing will consist of a building a stories high, a feet long, and feet wide. Two-thirds of the space will be research laboratories and offices, while research beds will occupy the remainder.

The wing will have be control of one-sixth of the total space in addition to the basement and general outpatient facilities. In this effort has control of one-sixth of the total space in addition to the basement and general outpatient facilities. In this effort has control of the university who have carried the preliminary arrangements forward to the maximum extent of their resources.

\$3,000,000 for the story addition. This sum is exclusive of the cost of land and heating and power supply which are already available at the site. At the present time, under Public Law 221, \$1,600,000 in matching funds is available for this construction while the University has allocated \$1,000,000 to cover it and has assumed upkeep and staffing obligations. The has agreed that if the Agency will provide a grant of \$125,000, the Fund will match this amount and donate \$250,000 to the building fund.

As been approached for funds by virtue of the fact the research unit plans to use isotope tracer and therapy techniques extensively in its work. If, then, the state of the financial situation would be as follows:

\$ 250,000 Donation from -B

1,000,000 From Public Law 221

500,000 From the

\$3,000,000 Total

The state of the s

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to the amount of this subproject will not exceed \$125,000 for the period of one year from this date.

It is further proposed that Chief, TSS/CD be authorized to proceed, in conjunction with the office, to take proper steps to implement the cover arrangements discussed above.

Silver Gottle

Chemical Division, TSS

APPROVED FOR OBLIGATION OF FUNDS:

Research Director

Date:
SG/111

Attachment: Career Service Plan

TOP SECONT

recognized for some time that the external research activities of TSS/CD, particularly in the biological field, are sorely in need of proper cover. Our present system involves either dealing through the contractor using MKULTRA funds. It is felt now that the contractor using MKULTRA funds usefulness will be increasingly limited in the future due to:

- A. The increasing number of people who, albeit properly cleared are aware of the Agency connection with
- b. The feeling by that the individuals contacting (
 hin (partial), Dr. Gottlieb, etc.) do not have any cover at all,
 and consequently expose him to unnecessary personal risk.
- c. The widespread intra-agency awareness of the nature of the relationship between and the Agency.

Another serious result of the lack of suitable cover for TSS/CD activities in the biological field is the difficulty of planning careers for TSS/CD personnel in this field. A long range career concept of activities in this field must include proper cover for the individual involved. The availability of the research facility as a capable of the problems mentioned above. It is willing to accept any reasonable of arrangement that will suit our needs. Details would have to be worked out, but the general picture would be as follows:

Two or three individuals would ostensibly resign from the Agency and accept employment at suitable levels with These people would concern themselves with the TSS/CD progrem in biology and medicine, handling external projects through either a new fund which would be administered through the University or through suitable alterations to the present arrangement with They would handle or be connected with a bona fide research effort for a small percentage of their time, which would enable them to openly substantiate their cover position. Their scientific cover situation would enable them to travel as extensively as required, either . They could make the necessary contacts with TSS either in a suitable "neutral" non-government meeting place or they could come in and out of government buildings occasionally as consultants. They would prepare periodic reports to Chief, TSS detailing the activities of the past period.

IV. Advantages Accruing to TSS: The advantages accruing to TSS/CD through such an arrangement are manifold and consist in part of the following:

Provision of:

A. Laboratory and office space, technical assistants, equipment and experimental animals for use of TSS/CD personnel.



- B. Regular University library and reprint service.
- c. Well covered personal day to day contact with experts in many fields of science.
 - D. Human patients and volunteers for experimental use.
- E. What amounts to a hospital safe-house for possible operational use.
- F. Excellent professional cover for the biochemical people of the division. This would allow open attendance at scientific meetings, the advancement of personal standing in the scientific world and as such would constitute a major efficiency and morale booster.
- G. This arrangement would also provide the Agency a more secure relationship with the sensitive work in that the Agency would be in a better position to deny sponsorship where its only link was through personnel ostensibly working only for the University.
- H. Likewise it would increase the output of useful results of TSS/CD in the biological field by a large factor due to the use of TSS/CD technical personnel in a more efficient manner.
- I. Excellent facilities for the recruitment of new scientific personnel would be provided by this situation where members of TSS/CD would be in daily contact with the personnel of the graduate school of the University under adequate cover.
- V. Relationship of Proposed Action to TSS Career Service Policy:
 The attached Career Service Plan for Scientific and Engineering Personnel has been accepted and approved in principle by the TSS Career Service Board. The proposal put forth below affords an excellent opportunity to implement an important aspect of this Career Service Plan in a restricted field on a pilot basis.
- VI. Action Required by TSS: TSS can help this project along in two ways:
 - A. TSS should use all the influence it can bring to bear to persuade the persuade the provide the balance of funds necessary to equip the premises as planned.
 - B. TSS should transfer \$125,000 to to be used for constructing and/or equipping the research facility.
- VII. Proposal: It is proposed, therefore, that Subproject #35, Project MKULTRA be established for the purpose of providing a grant to be transferred

NEXT Page Missin From File

TOP COM

5 October 1954

MEMORAUDUM FOR: _COMPTROLLER

ATTENTION:

Finance Division

SUBJECT: '

Project 1KULTRA, Subproject 35

Under the authority granted in the memorandum dated 13 April 1953 / from the DCI to the DD/A, and the extension of this authority in subsequent memoranda, Subproject 35 has been approved, and \$125,000.00 of the over-all Project MXULTRA funds have been obligated to cover the subproject's expenses and should be charged to Allotment 5-2502-10-001.

SIDEY COTTLES Chief Chemical Division, TSS

APPROVED FOR OBLIGATION OF FUNDS:

Research Director

Distribution:

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15 Assertiony 1955

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Chief, Security Staff
DD/P/TSS

153/SS/ (15 Feb 1955)

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