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FM THE SITUATION ROOM//TOHAK 08//

TO AL ADAMS FOR SECRETARY KISSINGER

T O P S E C R E T SENSITIVE CONTAINS CODEWORD EXCLUSIVELY EYES ONLY  
VIA BLACK PATCH WH51862

TOHAK 08

SEPTEMBER 23, 1975

MEMORANDUM FOR SECRETARY KISSINGER

FROM: THE SITUATION ROOM

SUBJECT: ADDITIONAL INFORMATION ITEMS

AMBASSADOR MOYNIHAN ON YUGOSLAV HOSTILITY AT UN: AMBAS-  
SADOR MOYNIHAN HAS REPORTED THAT A SERIES OF ACTIONS DURING  
THE OPENING DAYS OF THE UN GENERAL ASSEMBLY SESSION INDICATE  
THAT THE YUGOSLAVS ARE STILL GOING OUT OF THEIR WAY  
TO INTERVENE IN A HOSTILE AND OFFENSIVE MANNER AGAINST THE  
U.S. ON ITEMS OF PARTICULAR IMPORTANCE TO US. SEVERAL OF  
THESE ACTIONS HAVE INVOLVED THEIR TAKING THE FLOOR TO USE  
VIETNAM TO ATTACK THE U.S., OFTEN DURING DEBATES COMPLETELY  
UNRELATED TO SOUTHEAST ASIA. THE YUGOSLAVS HAVE BEEN IN  
THE FOREFRONT OF THE MOVE TO ADMIT BOTH VIETNAMS TO THE UN  
AND HAVE BEEN ACTIVE IN ORGANIZING OPPOSITION TO THE U.S.  
POSITION.

AMBASSADOR MOYNIHAN STATES THAT THESE INCIDENTS ARE MERELY  
THE LATEST IN A THREE-YEAR SERIES OF YUGOSLAV EFFORTS DIRECTED  
AGAINST THE U.S. IN THE UN FORUM ON ISSUES SUCH AS PUERTO  
RICO IN THE COMMITTEE OF 24, THE PANAMA CANAL AND GUANTANAMO,  
KOREA, AND VIETNAM - ALL ISSUES OF IMMEDIATE AND MAJOR  
IMPORTANCE TO THE U.S. AND, AT THE SAME TIME, FAR DISTANT  
FROM YUGOSLAVIA. THE AMBASSADOR ASSERTS THAT THE U.S.-  
YUGOSLAV RELATIONSHIP WOULD BE SOUNDER IF WE MADE IT CLEAR  
TO THE YUGOSLAVS THAT WE ARE NOT PREPARED TO ACCEPT GRAT-  
UITOUSLY OFFENSIVE BEHAVIOR AGAINST IMPORTANT U.S. INTERESTS  
AND POSITIONS, PARTICULARLY WHEN THEY INVOLVE SUBJECTS AND

ON-FILE NSC RELEASE INSTRUCTIONS  
APPLY

\*\*\*\*\* WHSR COMMENT \*\*\*\*\*

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State Dept. review completed

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GEOGRAPHY FAR FROM YUGOSLAVIA. HE ADDS THAT "NO COUNTRY" AT THE UN -- NOT EVEN ALBANIA -- IS MORE CONSISTENTLY ACTIVE OR POISONOUS AGAINST MAJOR U.S. POSITIONS, AND THAT THE YUGOSLAVS DO THE U.S. CONSIDERABLE HARM AT THE UN AND DO IT GLEEFULLY. THE AMBASSADOR CONCLUDES THAT HE DOES NOT WISH TO LET THIS MATTER STAND IN TERMS OF WHAT WE CAN OR CANNOT DO TO OR FOR YUGOSLAVIA. THE QUESTION IS WHAT THEY ARE DOING TO US. HE EMPHASIZES THAT THEY ARE DOING EVERYTHING POSSIBLE TO DECLARE TO THE GENERAL ASSEMBLY ON EVERY POSSIBLE OCCASION THAT THE U.S. SUFFERED A HUMILIATING MILITARY AND POLITICAL DEFEAT IN VIETNAM AND THAT, IN CONSEQUENCE, WE ARE A DIMINISHED AND HUMILIATED POWER. HE POINTS OUT THAT THIS IS A VIEW TWO THIRDS OF THE GENERAL ASSEMBLY IS WILLING AND EVEN EAGER TO BELIEVE, BUT HE URGES THAT WE NOT ENCOURAGE IT. (GATES)

PEKING GIVES AMNESTY TO 144 "U.S.-CHIANG ARMED AGENTS"-- AS A FOLLOW-ON TO THEIR AMNESTY EARLIER THIS YEAR OF ALL NATIONALIST CHINESE "WAR CRIMINALS" OF THE CIVIL WAR PERIOD, PEKING ANNOUNCED YESTERDAY THE RELEASE OF 144 "U.S.-CHIANG" ARMED SPECIAL AGENTS APPREHENDED WHILE ATTEMPTING TO INFILTRATE PRC-CONTROLLED TERRITORY BY BOAT. THE NCNA PRESS RELEASE SAID THAT THE AMNESTIED MEN WOULD BE GIVEN THE RIGHTS OF CITIZENSHIP AND JOBS, WHILE THOSE WHO WISHED TO RETURN TO TAIWAN WOULD BE PERMITTED TO LEAVE PRC TERRITORY AND WOULD BE GIVEN TRAVEL MONEY FOR THE RETURN JOURNEY. PEKING APPEARS TO HAVE TWO MOTIVES IN THIS REPEAT PERFORMANCE OF THE "WAR CRIMINAL" RELEASE. THEY SERIOUSLY EMBARRASSED THE TAIPEI GOVERNMENT IN SENDING THE PREVIOUS GROUP OF AMNESTIED MEN TO HONG KONG, WHERE THEY TRIED WITHOUT SUCCESS TO GAIN VISAS FOR TAIWAN. THUS, PEKING APPEARS TO WANT AGAIN TO CREATE THE IMPRESSION OF A CONCILIATORY ATTITUDE ON THE PART OF THE PRC, WHICH CAN BE CONTRASTED WITH AN ANTICIPATED UNRESPONSIVENESS AND OB DURACY ON THE PART OF TAIPEI. PEKING MAY ALSO BE TRYING TO BUILD A CASE -- FOR POSSIBLE USE DURING YOUR FORTHCOMING TRIP -- THAT WHILE THE PRC WANTS A PEACEFUL RESOLUTION OF THE TAIWAN QUESTION, THE AUTHORITIES IN TAIPEI HAVE REPEATEDLY SPURNED GESTURES OF CONCILIATION. WHAT EXACT USE PEKING MIGHT ATTEMPT TO MAKE OF THIS LATTER ARGUMENT REMAINS TO BE SEEN. (SOLOMON)

PANAMA APPEARS TO BE CALMLY NEGOTIATING VIOLENCE: FOLLOWING PUBLICATION OF THE THRESHOLD AGREEMENTS AND THE DETAILS OF AMBASSADOR BUNKER'S RECENT NEGOTIATING OFFER LAST WEEK, PANAMANIAN LEADERS APPEAR TO BE TRYING TO QUIET THE SITUATION IN ORDER TO CONTINUE NEGOTIATIONS. CHIEF NEGOTIATOR AND FOREIGN MINISTER TACK MADE A CONCILIATORY STATEMENT ON SUNDAY, POINTING TO THE LIKELIHOOD OF DELAY IN REACHING AN AGREEMENT AND EXPRESSING HIS CONFIDENCE THAT

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THE OBJECTIVE OF BOTH PARTIES IS TO ADVANCE THE NEGOTIATIONS  
BY POINT-BY-POINT AGREEMENT. THE MUTED COMMENT AND PRESS  
COVERAGE GIVEN TO PUBLICATION OF THE AGREEMENTS AND NEGOTIATING  
DETAILS IS FURTHER EVIDENCE THAT THE PANAMANIAN WISH TO AVOID  
FURTHER EXACERBATION OF THE SITUATION AND TO MINIMIZE REACTION  
TO THEIR DISCLOSURE. (LOW)

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