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OCTOBER 23, 1974

MEMORANDUM FOR:
FROM:
SUBJECT:

THE PRESIDENT
HENRY A. KISSINGER
INFORMATION ITEMS

EXPULSION OF SOUTH AFRICA FROM THE UNITED NATIONS: FOLLOWING OUR DEMARCHE ON THIS QUESTION IN PARIS, THE FRENCH AUTHORITIES HAVE TOLD OUR EMBASSY THAT PRESIDENT GISCARD HAS SAID THERE WAS ABSOLUTELY NO QUESTION AS TO THE POSITION OF FRANCE REGARDING THE EXPULSION OF SOUTH AFRICA FROM THE UN. FRANCE WOULD DO ALL IT COULD TO PREVENT SUCH EXPULSION AND WOULD WORK WITH US TO THAT END. FRANCE WILL COOPERATE WITH US TO OBTAIN THE NECESSARY ABSTENTIONS TO DEFEAT EXPULSION IN THE SECURITY COUNCIL WITHOUT THE NEED TO EXERCISE VETO POWER.

LIBYA AND FEDAYEEN TERRORIST PLOTTING: SINCE THE RECENT EXPOSURE OF AN ARAB TERRORIST PLOT TO ASSASSINATE MODERATE LEADERS (SADAT, HUSAYN, FAYSAL, HASSAN) AT THE ARAB SUMMIT IN RABAT LATER THIS WEEK, EVIDENCE IS MOUNTING TO IMPLICATE LIBYAN LEADER QADHAFI. THE VIEW IS ALSO EMERGING MORE CLEARLY THAT ARAFAT AND HIS MODERATE FEDAYEEN IN PATAH ARE NOT INVOLVED. THERE IS PRECEDENT IN THE HISTORY OF FEDAYEEN-ARAB AND INTRAFEDAYEEN RELATIONS TO LEND SUPPORT TO BOTH OF THESE CONCLUSIONS.

QADHAFI FUNDAMENTALLY OPPOSES A NEGOTIATED ARAB/ISRAELI SETTLEMENT. HE HAS THUS LONG EXERCISED THE OPTION OF WORKING WITH THE FEDAYEEN RESISTANCE TO DISRUPT THE PEACE PROCESS, INCLUDING PLOTTING AGAINST OTHER ARAB LEADERS, AND HAS ATTEMPTED TO ASSERT LIBYAN INFLUENCE IN THE ARAB WORLD THROUGH SUCH MODALITIES AS THE NOW MORIBUND LIBYAN/EGYPTIAN MERGER SCHEME TO WORK AGAINST ANY ARAB SETTLEMENT WITH ISRAEL. TO THE EXTENT THAT OTHER ARABS HAVE BECOME MORE DEEPLY INVOLVED IN THE NEGOTIATING PROCESS, LIBYA HAS BECOME INCREASINGLY ISOLATED. THE UPCOMING ARAB SUMMIT IS THE NEXT MOMENT IN ARAB DECISIONMAKING ON QUESTIONS SUCH AS THE PALESTINIANS AND THEIR RELATION TO JORDAN WHICH ARE IM-

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PORTANT TO THE PEACEMAKING PROCESS. IT IS NOT UNLIKELY THAT LIBYA WOULD WANT TO DISRUPT THIS.

THE RELATED ELEMENT IS THE SPLIT BETWEEN RADICALS AND MODERATES WITHIN THE FEDAYEEN MOVEMENT OVER THE SAME ISSUE OF A NEGOTIATED PEACE. RADICAL "REJECTIONIST FRONT" SENTIMENTS WITHIN THE FEDAYEEN MOVEMENT -- AGAINST ARAFAT'S EFFORTS TO MODERATE AND ULTIMATELY INVOLVE THESE PALESTINIANS IN THE NEGOTIATIONS -- DOVETAIL WITH LIBYAN OPPOSITION TO NEGOTIATIONS. LIBYAN COMPLICITY IN RADICAL FEDAYEEN SABOTAGE AIMED AT THE SUMMIT AND AT KEY LEADERS, PARTICULARLY KING HUSAYN, IS THUS NOT IMPROBABLE AT A TIME WHEN PALESTINIAN-JORDANIAN ACCOMMODATION IS HIGH ON THE AGENDA. AT A MINIMUM, RADICAL TERRORIST ACTS COMPLICATE AND DISCREDIT ARAFAT'S EFFORTS WITHIN THE FEDAYEEN RANKS WHILE SERVING EQUALLY TO FRUSTRATE EFFORTS BY MODERATE FEDAYEEN AND ARAB GOVERNMENTS TO BRIDGE THE GAP WITH JORDAN.

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