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APRIL 17, 1973

FROM: LORD
TO: HOOD

PLEASE DELIVER THE FOLLOWING MESSAGE TO YOUR CUSTOMER.
BEGIN TEXT.

FOLLOWING IS A SUMMARY OF THE LATEST PROPOSAL ON SALT FROM THE SOVIET UNION. IT CONTAINS THE VERBATIM LANGUAGE OF THE SPECIFIC PROPOSALS, WHILE OMITTING INTRODUCTORY LANGUAGE.

SOVIET SALT PROPOSAL

ACCORDING TO THE SOVIET PROPOSAL AN AGREEMENT ON MEASURES LIMITING STRATEGIC OFFENSIVE ARMS WOULD INCLUDE THE FOLLOWING BASIC PROVISIONS:

- A) ESTABLISHMENT OF LEVELS FOR STRATEGIC OFFENSIVE ARMS;
- B) ESTABLISHMENT OF QUANTITATIVE AND QUALITATIVE LIMITATIONS ON LAND-BASED INTERCONTINENTAL BALLISTIC MISSILE (ICBM) LAUNCHERS, SUBMARINE-LAUNCHED BALLISTIC MISSILE (SLBM) LAUNCHERS, AND ON SUBMARINES, ON THE BASIS OF EXISTING AGREEMENTS;
- C) ESTABLISHMENT OF AGREED LIMITATIONS WITH RESPECT TO STRATEGIC AIRCRAFT AND THEIR ARMAMENTS FOR THE PURPOSE OF PRECLUDING A STRATEGIC ARMS RACE IN THAT FIELD AND THE UPSETTING OF STRATEGIC STABILITY, BEARING IN MIND THAT THE LIMITATION OF STRATEGIC AIRCRAFT AND THEIR ARMAMENTS IS OF GREAT IMPORTANCE FROM THE STANDPOINT OF MAINTAINING STRATEGIC STABILITY, AS IS THE LIMITATION OF ICBM'S AND SLBM'S;
- D) RESOLUTION OF THE QUESTION OF WITHDRAWAL OF STRATEGIC OFFENSIVE NUCLEAR SYSTEMS AND LIQUIDATION OF CORRESPONDING BASES ON THE TERRITORY OF THIRD COUNTRIES IN ACCORDANCE WITH THE PRINCIPLE OF EQUAL SECURITY AND INADMISSIBILITY OF UNILATERAL ADVANTAGE;
- E) RESOLUTION OF THE QUESTION OF QUALITATIVE LIMITATIONS ON STRATEGIC OFFENSIVE ARMS, WHICH WOULD BE CONSISTENT WITH THE PRINCIPLE OF EQUAL SECURITY AND INADMISSIBILITY OF UNILATERAL ADVANTAGE;
- F) SUBJECT TO THE AGREED LIMITATIONS, MODERNIZATION AND REPLACEMENT, AS WELL AS RESEARCH, DEVELOPMENT AND TESTING OF STRATEGIC

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OFFENSIVE ARMS, SHALL BE PERMITTED. THE NUMBER OF ICBM AND SLBM LAUNCHERS AND OTHER STRATEGIC OFFENSIVE ARMS FOR USE IN TESTING AND TRAINING WOULD BE LIMITED TO AGREED LEVELS.

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IN ADDITION, THE SOVIETS PROPOSE THAT THE SIDES WILL NOT CARRY OUT NEW MAJOR STRATEGIC OFFENSIVE ARMS PROGRAMS, WILL BAN DEVELOPMENT AND DEPLOYMENT OF NEW TYPES OF STRATEGIC OFFENSIVE ARMS WHICH COULD INCREASE THE RISK OF OUTBREAK OF NUCLEAR WAR, AND WILL ALSO ASSUME THE OBLIGATION TO EXERCISE RESTRAINT IN FIELDS NOT LIMITED BY THE UNDERSTANDING.

THE SOVIETS ALSO PROPOSE A BAN ON THE DEVELOPMENT, TESTING AND DEPLOYMENT OF CERTAIN TYPES OF STRATEGIC OFFENSIVE WEAPONS, SUCH AS:

- A) NEW TYPES OF STRATEGIC AIRCRAFT;
- B) LONG-RANGE AIR-TO-SURFACE MISSILES;
- C) INTERCONTINENTAL CRUISE MISSILES AND SEA-BASED CRUISE MISSILES, SPECIALLY DESIGNED TO STRIKE LAND TARGETS;
- D) STRATEGIC BALLISTIC MISSILES ON WATERBORNE VEHICLES OTHER THAN SUBMARINES;
- E) STRATEGIC BALLISTIC MISSILES ON AIRBORNE PLATFORMS;
- F) ANY FIXED OR MOBILE DEVICES FOR LAUNCHING BALLISTIC MISSILES, WHICH COULD BE EMPLACED ON THE SEABED OR OCEAN FLOOR OR IN THE SUBSOIL THEREOF, INCLUDING THE TERRITORIAL SEA AND INTERNAL WATERS.

ON THE QUESTION OF NON-TRANSFER OF STRATEGIC WEAPONS TO THIRD STATES, THE SOVIETS PROPOSE AN AGREEMENT NOT TO ASSUME ANY INTERNATIONAL OBLIGATIONS WHICH WOULD CONFLICT WITH PROVISIONS OF THE AGREEMENT, AND TO ASSUME THE OBLIGATION NOT TO TAKE ACTIONS WHICH COULD RESULT IN THE PROVISIONS OF THE UNDERSTANDING BEING WEAKENED OR CIRCUMVENTED THROUGH A THIRD STATE OR THIRD STATES.

VERIFICATION WOULD BE BY NATIONAL TECHNICAL MEANS.

THE AGREEMENT WOULD BE OF UNLIMITED DURATION, AT THE SAME TIME PROVIDING THAT EITHER SIDE MAY WITHDRAW FROM THE UNDERSTANDING IF EXTRAORDINARY EVENTS RELATED TO THE SUBJECT MATTER OF THE UNDERSTANDING JEOPARDIZE THE SUPREME INTERESTS OF THE COUNTRY IN QUESTION.

END TEXT.

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