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PLEASE DELIVER TO BREMER/RODMAN FOR THE SECRETARY

TO: HENRY A. KISSINGER  
FROM: BRENT SCOWCROFT

FOLLOWING IS A REPORT ON SENATOR PERCY'S BREAKFAST FOR THE SOVIET PARLIAMENTARIANS. PONOMAREV AND ZAMYATIN DID NOT ATTEND.

THE DISCUSSION TURNED AROUND THE FOUR FOLLOWING SUBJECTS:

1. MAKING "PARLIAMENTARY EXCHANGES" PERMANENT

THE SOVIET DELEGATION MEMBERS REPEATEDLY EMPHASIZED THEIR VIEW THAT THESE "PARLIAMENTARY EXCHANGES" SHOULD BECOME A PERMANENT FEATURE OF US-SOVIET RELATIONS AND THAT THEY HOPED THE U.S. CONGRESS WOULD QUICKLY ACCEPT THEIR INVITATION FOR AN EARLY FOLLOW-UP VISIT TO THE SOVIET UNION (THE CONGRESSIONAL LEADERSHIP HAS PREVIOUSLY BEEN QUITE RELUCTANT TO VIEW THIS AS ANYTHING OTHER THAN A ONE-SHOT AFFAIR WHICH RECIPROCATED SOVIET ACCOMMODATION OF VISITING CONGRESSMEN AND THE VISIT OF THE U.S. CONGRESSIONAL IPU DELEGATION EN ROUTE TO NEW DELHI IN 1969). SENATOR PERCY ENDORSED THE UTILITY OF " PARLIAMENTARY EXCHANGES" BUT DID NOT SPEAK TO THE US ACCEPTANCE OF THE SOVIET INVITATION.

MORI/CDF  
C03345656

State Dept. review completed

2. BI-PARTISAN SUPPORT OF CURRENT U.S. POLICY TOWARD THE

\*\*\*\*\*WHSR COMMENT\*\*\*\*\*

SECFILE

ON-FILE NSC RELEASE INSTRUCTIONS  
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## SOVIET UNION

THE QUESTION WAS RAISED BY LEADING SOVIET JOURNALIST, YURI ZHUKOV. SENATOR PERCY STRONGLY AFFIRMED HIS SUPPORT FOR THE PRESIDENT'S POLICY TOWARD THE SOVIET UNION, WHICH HE DESCRIBED AS THE ONLY RATIONAL POLICY ALTERNATIVE WHICH SHOULD BE PURSUED AS LONG AS THERE WAS CLEAR WILL ON BOTH SIDES TO WORK OUT PROBLEMS, MILITARY, POLITICAL AS WELL AS ECONOMIC, IN A SPIRIT OF PRINCIPLED COMPROMISE AND MUTUAL ADVANTAGE.

HE EXPRESSED THE VIEW THAT CURRENTLY VISIBLE PRESIDENTIAL CANDIDATES, REPUBLICAN AND DEMOCRATIC (HE MENTIONED HIMSELF, FORD, ROCKEFELLER AND RICHARDSON; KENNEDY AND MONDALE) WOULD SUPPORT MAIN ELEMENTS OF CURRENT POLICY LINE WITH EXCEPTION OF REAGAN AND JACKSON. LATTER TWO, HE SAID, WOULD NOT GET ELECTORAL SUPPORT IN PART BECAUSE THEY MIGHT WELL NOT SUPPORT DETENTE.

## . SALT II AND TRADE

SENATOR PERCY DESCRIBED STRATEGIC ARMS NEGOTIATIONS AND TRADE AS TWO OF MOST IMPORTANT ELEMENTS IN UNDERPINNING CURRENT US-SOVIET POLICY. HE SAID FORWARD MOVEMENT ON NEXT ROUND OF SALT (SOME INTERIM PROGRESS THIS YEAR IN MIRV AREA AND CONTINUED MOVEMENT TOWARD PERMANENT AGREEMENT ON STRATEGIC ARMS LIMITATION) WAS PERHAPS THE SINGLE MOST IMPORTANT COMPONENT OF CONTINUED IMPROVEMENT IN US-SOVIET RELATIONS (DOBRYNIN AGREED). HE ALSO ASCRIBED KEY SIGNIFICANCE TO EXPANDING TRADE WHICH HE SUPPORTED AS AN INTEGRAL ELEMENT IN DETENTE.

## 4. MFN AND CREDITS/JEWISH EMIGRATION

SENATOR PERCY GAVE EXTENSIVE DISSERTATION ON CONGRESSIONAL CONCERNS FOR CONTINUED PROGRESS ON JEWISH EMIGRATION PROBLEM. HE SAID SOME COMPROMISE LEGISLATION TO REPLACE THE JACKSON AMENDMENT WOULD BE NECESSARY IF THE TRADE BILL, INCLUDING MFN AND AUTHORIZATION FOR CREDITS TO USSR, IS TO PASS; WITH COMPROMISE HE FELT IT COULD PASS. HE STRESSED THAT CONGRESSIONAL CONCERNS REFLECTED CLOSE ATTENTION AND GREAT SYMPATHY NOT ONLY AMONG INFLUENTIAL JEWISH CIRCLES BUT AMONG BROADER SECTORS OF AMERICAN OPINION WHICH SUPPORTED THEM. HE INDICATED CLEAR FEELING THAT THERE WERE CONTINUED RESTRICTIONS IMPOSED ON THOSE JEWS WISHING TO LEAVE SOVIET UNION AND SUGGESTED THAT IF THE RECENT UPWARD TREND IN EMIGRATION WHICH HAD PRODUCED 33,000-35,000 PER

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YEAR COULD CONTINUE, "PERHAPS NOT TO 100,000 BUT ABOVE LAST YEAR'S LEVEL" THE LEGISLATIVE PROBLEM ON MFN AND CREDIT AUTHORIZATION WOULD BE MANAGEABLE.

DOBRYNIN GAVE A LENGTHY AND UNSWERVING PRESENTATION OF THE CURRENT SOVIET POSITION THAT APPLICATIONS FOR EMIGRATION HAVE FALLEN OFF, 95 PERCENT OF APPLICANTS RECEIVE PERMISSION TO LEAVE, AND THE REMAINING FIVE PERCENT HAVE HELD SECURITY-RELATED POSITIONS -- AND, MOREVER, INCREASING NUMBER OF PREVIOUS EMIGRANTS (HE SAID 1,000) ARE NOW IN VIENNA WISHING TO RETURN TO SOVIET UNION. HE SAID THIS WAS THE OFFICIAL SOVIET POSITION, PREVIOUSLY OUTLINED TO SENATORS BY BREZHNEV, AND SUGGESTED IT MIGHT WELL BE READ INTO THE CONGRESSIONAL RECORD IN ORDER TO CLEAR UP MISUNDERSTANDING. US OFFICIALS SHOULD EXERT THEIR BEST EFFORTS TO SEE THAT THE PROBLEM WAS UNDERSTOOD IN THIS LIGHT, AND HE CONCLUDED THAT THE PROBLEM WOULD PROBABLY DISAPPEAR IN THREE YEARS OF SO.

SENATOR PERCY STUCK BY HIS PRESENTATION.

WARM REGARDS.  
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