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TO BE A GOOD IDEA IN ORDER TO HAVE AS COMPREHENSIVE AN AGREEMENT AS POSSIBLE.

THE SOVIETS HAVE BEEN INFORMED THAT THEIR FORMULATION GIVES US SUBSTANTIVE AS WELL AS PRESENTATIONAL PROBLEMS. IT IS ANTICIPATED A U.S. TEAM, HEADED BY AMBASSADOR STOESEL, WILL BE INVITED TO MEET IN MOSCOW NEXT WEEK FOR FURTHER NEGOTIATION.

RUSH PROPOSES THAT IN THE NEXT MEETING WE SHOULD (1) CONTINUE TO PUSH FOR A BROAD INFORMATION EXCHANGE ON ENERGY, (2) SEEK A FORMULATION OF COOPERATION ON FOSSIL FUELS WHICH IS NOT SPECIFIC REGARDING PARTICULAR PROGRAMS, AND FAILING THAT, ADD SEVERAL MORE SPECIFIC PROJECTS TO DIMINISH THE PROMINENCE OF OIL AND GAS PRODUCTION TECHNOLOGY; AND (3) URGE REPACKAGING BUT, IF UNSUCCESSFUL, BE PREPARED TO ADD SOME NEW BUT LESS WELL DEVELOPED AREAS OF COOPERATION IN NON-CONVENTIONAL FORMS ON ENERGY (SYNTHETIC FUELS, HYDROGEN, PETROCHEMICAL FEED) TO GIVE THE AGREEMENT GREATER BREADTH.

CHUCK COOPER, WITH STATE CONCURRENCE PROPOSES THE FOLLOWING AMPLIFICATIONS TO OUR NEGOTIATING POSITION:

-- ASSUMING THE SOVIETS AGREE TO AN INFORMATION EXCHANGE, IF MIGHT BE DESIRABLE TO SEEK TO ESTABLISH IN THE AGREEMENT A MECHANISM FOR THE EXCHANGE. A WORKING GROUP OF THE JOINT COMMITTEE DEVOTED TO THE FUNCTION (AS IN THE AGRICULTURAL AGREEMENT) WOULD BE ONE POSSIBILITY.

-- WE SHOULD MAKE EVERY EFFORT TO LIMIT THE DISCUSSION OF OIL AND GAS TO A BROAD STATEMENT, AND NOT BECOME SPECIFIC AS TO THE TYPES OF COOPERATION ENVISAGED. IT SHOULD BE LEFT TO THE JOINT COMMITTEE TO DEVELOP SENSIBLE PROGRAMS.

-- WE SHOULD GO AS FAR AS THE SOVIETS ARE WILLING IN BRINGING ALL EXISTING COOPERATIVE ENERGY PROJECTS UNDER THIS AGREEMENT.

-- BECAUSE OF OUR PRESENT UNCERTAINTY CONCERNING THE ATTAINABLE SCOPE OF THE AGREEMENT, AND ALSO BECAUSE OF THE REORGANIZATION OF THE ENERGY AGENCIES UNDERWAY IN OUR GOVERNMENT, IT IS PREMATURE TO NAME OUR EXECUTIVE AGENT. THIS ASSIGNMENT SHOULD BE LEFT OPEN FOR THE NEXT FEW MONTHS.

SUBJECT TO YOUR APPROVAL I WILL ISSUE INSTRUCTIONS IN YOUR NAME TO THE U.S. DELAGATION APPROVING RUSH'S RECOMMENDATIONS AND FOLDING IN COOPER'S AS OUTLINED ABOVE.

WARM REGARDS.  
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