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E.O. 11652: N/A

TAGS: SORN, PFOR, US. VS, AEMR

SUBJECT: EXTRACTS FROM BRADSHER ARTICLES ON FALL OF SAIGON

FOR SECRETARY AND ASST SECRETARY HABIB FROM S/PRS -ANDERSON NO. 17

FOLLOWING ARE KEY EXCERPTS FROM EXTENSIVE TWO-PART STORY BY HENRY BRADSHER CARRIED IN OCTOBER 19 AND 20 ISSUES OF WASH STAR.

"U.S. EMBASSY IN SAIGON CHOSE TO BELIEVE COMMUNIST ASSURANCES THAT A TRUCE WOULD BE ARRANGED LAST APRIL, RATHER THAN ITS OWN INTELLIGENCE REPORTS THAT NORTH VIETNAMESE INTENDED TO CAPTURE CITY, ACCORDING TO OFFICIAL SOURCES.

"THIS ACCEPTANCE OF WHAT APPEARS TO HAVE BEEN A DELIBERATE COMMUNIST DECEPTION WAS A MAJOR ELEMENT IN EMBASSY'S FAILURE TO MAKE ADEQUATE PREPARATIONS FOR EVACUATION. THOUSANDS OF VIETNAMESE WHO HAD BEEN PROMISED THAT THEY WOULD BE TAKEN OUT, AS WELL AS DOZENS OF AMERICANS, WERE LEFT BEHIND.



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"ASSURANCES, WHICH SEEMED TO ORIGINATE IN HANGI, SAID THAT U.S. WOULD BE GIVEN A CHANCE FOR AN ORDERLY WITHORAWAL FROM VIETNAM DURING A HALT IN FIGHTING.

"MESSAGE CAME THROUGH HUNGARIAN AND POLISH DELEGATIONS TO ICCS, WHICH WAS CREATED BY INEFFECTIVE 1973 VIETNAM CEASE-FIRE AGREEMENT. ATTEMPTS TO CONFIRM IT THROUGH SOVIET UNION YIELDED AMBIGUOUS ANSWERS THAT WERE TAKEN BY MANY OFFICIALS AS CONFIRMATION.

"OFFICIALS IN WASHINGTON MADE FINAL PREPARATIONS FOR A HELICOPTER EVACUATION OF SAIGON ON BASIS OF INTELLIGENCE REPORTS. BUT THEY ALSO GAVE SOME CREDENCE TO ASSURANCES. IF NOT SO MUCH AS AMBASSADOR GRAHAM A. MARTIN IN SAIGON DID.

"SECSTATE HAK SAID WHEN EVACUATION ENDED THAT UNTIL 24 HAS BEFORE IT STARTED, 'WE THOUGHT THERE WAS SOME CONSIDERABLE HOPE THAT MORTH VIETNAMESE WOULD NOT SEEK A SOLUTION BY PURELY MILITARY MEANS... WE THOUGHT A NEGOTIATED SOLUTION IN NEXT FEW DAYS WAS HIGHLY PROBABLE.

"BUT THEN, THE NORTH VIETNAMESE OBVIOUSLY CHANGED SIGNALS" HAK SAID.

"INTELLIGENCE REPORTS SHOWED, HOWEVER, THAT THERE WAS NO CHANGE OF SIGNALS. COMMUNISTS NEVER INTENDED TO MAKE ANY KIND OF DEAL. THOSE REPORTS WERE SUBSTANTIATED BY INDE-PENDENT MEANS MORE THAN A WEEK BEFORE FINAL ATTACK ON SAIGON AND HAVE SINCE BEEN VERIFIED BY COMMUNIST STATEMENTS.

.... "ROLE OF HUNGARIANS AND POLES IS UNCLEAR. IT IS IMPOSSIBLE TO LEARN WHETHER THEY WERE DECEIVED THEMSELVES BY VIETNAMESE COMMUNISTS INTO THINKING A DEAL MIGHT BE ARRANGED, OR WERE INFORMED PARTIES TO A PLAN TO THROW U.S. OFFICIALS OFF BALANCE BY PUTTING DUT A FALSE STORY.

"SOME AMERICANS WHO WERE INVOLVED IN HIGH LEVEL EXCHANGES DURING LAST FEW WEEKS OF APRIL BELIEVE THE TWO COMMUNIST DELEGATIONS WERE IN ON PLAN. THEY ALSO BELIEVE THAT SOVIET UNION WAS A PARTY TO DECEIT, ALTHOUGH SEVERAL SENIOR OFFICIALS REFUSE TO ACCEPT THIS,



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... "NORTH VIETNAM'S DEFENSE MINISTER, VO NGUYEN GIAP, AND ITS ARMY CHIEF OF STAFF, VAN TIEN DUNG, PUBLISHED AN ARTICLE JOINTLY IN FOUR MAIN HANDI PUBLICATIONS ON JUNE 30 RECOUNTING HOW FINAL VICTORY WAS ACHIEVED. THEY MADE IT CLEAR THAT COMMUNISTS HAD NEVER HAD ANY INTENTION OF MAKING A DEAL.

- BY LATE MARCH, WHEN HUE BATTLE WAS GOING TO END IN VICTORY, WE HAD ALREADY OFFICIALLY TAKEN DECISION TO LAUNCH A HISTORIC CAMPAIGN OF DECISIVE SIGNIFICANCE... BEARING THE NAME OF GREAT PRESIDENT HO CHI MINH.

" WITHIN TWO WEEKS OF COMMUNIST DECISION, WORD ON IT HAD FILTERED THROUGH TO CIA'S OFFICES ON SIXTH FLOOR OF U.S. EMBASSY IN SAIGON.

"INFORMATION CAME FROM WHAT AMERICANS CALLED THE COMMUNISTS' CENTRAL OFFICE FOR SOUTH VIETNAM, OR COSVN. THIS WAS ELUSIVELY MOBILE MILITARY AND POLITICAL HEADQUARTERS FOR WAR
IN SOUTHERN PART OF SOUTH VIETNAM WHICH U.S. TROOPS HAD
TRIED UNSUCCESSFULLY TO CAPTURE IS MAY 1978 INVASION OF
CAMBODIA.

"COSVN WAS DIRECTED BY PHAM HUNG A MEMBER OF POLITBURD OF LAO DONG PARTY--COMMUNIST ORGANIZATION BASED IN HANDI THAT RULES VIETNAM--WHO OUTRANKED EVEN GENERAL GIAP, SINCE FALL OF SAIGON, PHAM HUNG HAS EMEMBED AS MAN IN CHARGE OF SOUTH VIETNAM, TAKING PRECEDENCE IN OFFICIAL LISTS OVER THO AND LEADERS OF APPARENTLY POMERLESS PROVISIONAL REVOLU-TIONARY GOVT (PRG).

"CONTRARY TO RECENT CONGRESSIONAL TESTIMONY ABOUT A LACK OF AMERICAN INTELLIGENCE AGENTS INSIDE VIET CONG APPARATUS, CIA RECEIVED OCCASIONAL REPORTS FROM WITHIN COSVN. OVER YEARS, THESE REPORTS HAD REPEATEDLY BEEN PROVEN ACCURATE.

"FIRST REPORT ON LATE-MARCH DECISION TO SMASH OVER SAIGON WAS BRIEF. COMING AT A TIME OF RAPID DEVELOPMENTS AND NUMEROUS INTELLIGENCE REPORTS OF VARYING DEGREES OF RELIABILITY, IT SEEMS NOT TO HAVE GOTTEN MUCH ATTENTION IN



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EITHER THE SAIGON EMBASSY OR IN WASHINGTON.

"A FACTOR CONTRIBUTING TO THIS BEGLECT HAS MESSAGE WHICH HUNGARIANS AND POLES HERE BEGINGING TO WHISPER IN AMERICAN EARS.

... "STATE DEPARTMENT SENT A CABLE TO AMBASSADOR MARTIN WHICH SEEMS TO HAVE BEEN TRIGGERED BY INTELLIGENCE, ALTHOUGH THIS CONNECTION CANNOT BE CONFIRMED. IT ASKED HIM ABOUT EVACU-ATION PLANS.

""MARTIN'S ANSWER TO STATE DEPT'S QUERY WAS THAT ME HAD NO PLAN TO EVACUATE LOCAL VIETNAMESE EMPLOYES BECAUSE THERE WERE TOO MANY OF THEM AND BESIDES AN EVACUATION WOULD INDUCE PANIC IN SAIGON, POSSIBLY CAUSING THIEU TO FALL. AT SAME TIME, MARTIN'S DEPUTY, N. J. LEHMANN, WAS TELLIME EMBASSY DIVISION HEADS AT STAFF MEETINGS THAT PLANS MEMBERS MADE TO TAKE CARE OF THEIR HIGH RISK EMPLOYES, FOR WHOM MANY OF OTHER DIPLOMATS FET GREAT PERSONAL RESPONSI-BILITY.

"KISSINGER CABLED BACK AFTER GETTING MARTIN'S ANSWER,
SAYING IT WAS INADEGUATE. UNDER PRESSURE FROM SPRC
AND OTHER CONGRESSIONAL UNITS, BECSTATE ASKED MARTIN TO
SPEED UP REDUCTION OF AIRPLANE EVAUCATIONS SO NUMBER OF
PERSONS WHO MIGHT NEED TO BE LIFTED OUT BY HELICOPTER WOMED
BE MANAGEABLE.

"BUT MARTIN FELT NO GREAT URGENCY. ON BASIS OF HUNGARIAN AND POLISH MESSAGE, HE DID NOT THINK A HELICOPTER LIFT WOULD BE NECESSARY.

"EVALUATION IN HASHINGTON WAS COMPLEX. EVERY MORNING A NUMBER OF GROUPS MET AROUND TOWN TO REVIEW LATEST DEVELOPMENTS AND LATE EVERY AFTERNOON A MEETING WAS CONVENED AT STATE DEPARTMENT. CHAIRED BY P. C. HABIB, ASST. SECRETARY OF STATE FOR EAST ASIAN & PACIFIC AFFAIRS, IT WAS ATTENDED HOST OF TIME BY KISSINGER'S NO. 2 MAN, DEPUTY SECRETARY R. S. INGERSOLL.

"REPRESENTATIVES OF STATE, NSC. PENTAGON. CIA AND OTHER



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BRANCHES OF GOVT MET WITH HABIB TO TRY TO MAKE PLANS.
BUT THEY WERE ALMOST OVERWHELMED BY MASS OF SOMETIMES CONFLICTING AND OFTEN CONFUSING REPORTS, ACCORDING TO ONE
PARTICIPANT IN MEETINGS.

THAT CIA USUALLY FAILED TO INDICATE CLEARLY WHICH REPORTS OUT OF A MASS OF INTELLIGENCE DESERVED MORE CREDENCE THAN OTHERS. A DESIRE TO PROTECT CIA AGENTS OBSCURED FACT THAT THIS PARTICULAR REPORT CAME DIRECTLY FROM COSYN, SOURCE ADDED.

"APPARENTLY REFLECTING INTELLIGENCE, FORD SAID IN AN INTER-VIEW APRIL 21 THAT HE HAD IMPRESSION IN PREVIOUS FEW DAYS THAT HANDI WAS SEEKING A QUICK MILITARY TAKEOVER, BUT THERE WAS 'NO WAY TO TELL WHAT NORTH VIETNAMESE WILL DO.' HE NOTED THAT A LULL IN FIGHTING HAD SET IN AROUND SAIGON EARLIER THAT DAY.

"THIS TURNED OUT TO BE A FIVE-DAY LULL, BEGINNING AS MARTIN POLGAR AND THE FRENCH AMBASSADOR, MERILLON, FINALLY CON-VINCED THIEU THAT HE SHOULD RESIGN FOR GODD OF BOUTH VIETNAM. LULL SEEMED TO SUBSTANTIATE MUNGARIAN AND POLISH MESSAGE OF AN EVACUATION TRUCE, BOT EVACUATION MENT AHEAD ONLY FAIRLY SLOWLY WHILE HIGH-RISK VIETNAMESE REMAINED IN THEIR JOBS.

"OFFICIALS HERE DECIDED THAT, BECAUSE OF CONFLICT BETWEEN INTELLIGENCE AND DIPLOMATIC REPORTS, POSSIBILITY OF AN ARRANGED END NEEDED TO BE CHECKED WITH NORTH VIETNAM, SOVIET UNION WAS ASKED TO INQUIRE IN HANOI."

"MOSCOW A PARTY TO DECEIT ON LAST SAYS OF SAIGON?"
(SECOND OF TWO ARTICLES).

... "NEGOTIATING POSSIBILITY WAS CLOSELY HELD IN WASHINGTON BY PRESIDENT FORD AND A HANDFUL OF OFFICIALS AROUND HAK. SECSTATE WAS, AS USUAL, PLAYING AN ALMOST LONE HAND IN TIGHTEST SECRECY IN APPARENT HOPE OF PULLING OFF A DIPLOMATIC MIRACLE OUT OF A HOPELESS LOOKING SITUATION.



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"HE DECIDED TO ASK SOVIET UNION -- IN SPIRIT OF DETENTE -TO SEE IF IT COULD LEARN FROM HANDI WHAT VIETNAMESE COMMUNIST INTENTIONS WERE, THIS MIGHT RESOLVE CONFLICT IN
AVAILABLE INFORMATION.

MACCORDING TO SEVERAL SENIOR OFFICIALS, SOVIET REPLY WAS

"ASKED IF IT WERE TRUE THAT A TRUCE AND DRDERLY EVACUATION WERE POSSIBLE, MOSCOW CAME BACK +- OSTENSIBLY AFTER CON-TACTING HANDI -- WITH A REPLY TO EFFECT THAT U.S. COULD PROCEED ON THAT ASSUMPTION. ONE OFFICIAL CALLED IT AMBIGUOUS, AND ANOTHER SAID IT WAS VAGUE AND UNCERTAIN.

..."SDME LOWER OFFICIALS FEEL THAT MOSCOW WAS A PARTY TO DECEIT OF GETTING U.S. TO BELIEVE IT COULD GET OUT OF VIETNAM SMOOTHLY AND RESPECTABLY. BUT OTHER OFFICIALS REFUSE TO ACCEPT THIS, SUGGESTING THAT SOVIETS WERE KEPT IN DARK BY VIETNAMESE COMMUNIST LEADERSHIP AND PUT OFF WITH A DELIBERATELY UNIFORMATIVE ANSWER WHEN THEY TRIED TO ACT AS INTERMEDIARIES FOR WASHINGTON.

... "SECSTATE ADDED THAT UNTIL SUNDAY NIGHT, APRIL 27, WASHINGTON TIME, WHICH WAS MONDAY MORNING, APRIL 28, IN SAIGON, 'WE THOUGHT THERE WAS SOME CONSIDERABLE HOPE THAT NORTH VIETNAMESE WOULD NOT SEEK A SOLUTION BY PURELY MILITARY MEANS...' DUONG VAN MINH HAD THEN BECOME PRESIDENT AND 'WE THOUGHT A NEGOTIATED SOLUTION IN NEXT FEW DAYS WAS HIGHLY PROBABLE.

"'SOMETIME SUNDAY NIGHT NORTH VIETNAMESE OBVIOUSLY CHANGED SIGNALS. WHY THAT IS, WE DO NOT YET KNOW... WHAT PRODUCED THIS SUDDEN SHIFT TO A MILITARY OPTION OR WHAT WOULD SEEM TO US TO BE A SUDDEN SHIFT TO A MILITARY OPTION, I HAVE NOT HAD SUFFICIENT OPPORTUNITY TO ANALYZE.

"UNTIL SUNDAY, HAK SAID, THE BATTLEFIELD SITUATIONSUGGESTED THAT THERE WAS A STANDOWN OF SIGNIFICANT MILITARY ACTIVITY AND PUBLIC PRONOUNCEMENTS WERE SUBSTANTIALLY IN DIRECTION THAT A NEGOTIATION WOULD START WITH GENERAL MINH, THERE WERE ALSO OTHER REASONS WHICH LED US TO BELIEVE THAT POSSI-



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BILITY OF A NEGOTIATION REMAINED OPEN.

"THERE WERE OTHER ELEMENTS CONTRIBUTING TO HOPES FOR A TRUCE -- OR CREATION OF A DECEPTION.

WA PRESS REPORT FROM MOSCOW APRIL 18 SAID SOVIETS IN CON-TACT WITH NORTH VIETNAMESE AND VIET CONG DID NOT EXPECT THEM TO TRY TO ACHIEVE ALL-OUT VICTORY BY CONQUEST. AND ON APRIL 19 PRG'S REPRESENTATIVE STATIONED AT TAN SON NHUT AIRBASE ON OUTSKIRTS OF SAIGON UNDER PARIS AGREEMENT ARRANGEMENTS, COL. VO DONG GIANG HINTED AT A PEACEFUL ARRANGEMENT RATHER THAN AN ATTACK.

"ALL OF THESE REINFORCED HUNGARIAN+POLISH MESSAGE, CREATING A CONVICTION BY MARTIN AND SOME OTHERS IN SAIGON EMBASSY THAT A DEAL WAS BEING STRUCK. APPARENTLY AFTER SOME FURTHER DETAIL FROM ICCS COMMUNISTS, AND WITH RECEIPT OF A SOVIET REPLY, THE WORD WENT AROUND IN TOP EMBASSY CIRCLES THAT THE FIX IS IN.

"ON THURSDAY, APRIL 24, MARTIN'S DEPUTY AMBASSADOR, W. J. LEHMANN, TELEPHONED HIS WIFE ODETTE IN BANGKOK, WHERE SHE HAD BEEN EVACUATED WITH OTHER EMBASSY DEPENDENTS. LEHMANN TOLD HER TO COME BACK AND BRING A LONG LIST OF PERSONAL SUPPLIES, BECAUSE A DEAL HAD BEEN MADE AND THEY WOULD BE IN SAIGON FOR SOME TIME TO COME.

"THIS WAS AT A TIME WHEN, WHITE HOUSE SAID, FORD HAD ORDERED AMERICAN PERSONNEL REDUCED TO LEVELS THAT COULD BE QUICKLY EVACUATED DURING AN EMERGENCY. MARTIN'S EMBASSY WAS OPERATING ON ITS OWN INTERPRETATIONS, WITH WHAT LOOKED IN RETROSPECT LIKE WISHFUL THINKING STRONGLY AFFECTING ANALYSIS OF SITUATION.

SAIGON TIME SHOWED A LAG IN AMERICAN PERCEPTIONS.

..."BIG AMERICAN-BUILT MILITARY LOGISTICAL COMPLEX AT BIEN HOA, 15 MILES NORTHEAST OF SAIGON, WAS ALSO UNDER ATTACK. ON SUNDAY A TEAM LED BY ERICH F. VON MARBOD, A PRINCIPAL DEPUTY ASST SECRETARY OF DEFENSE IN CHARGE OF MILITARY

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AID TO INDOCHINA, RECOVERED SOME VALUABLE AID EQUIPMENT FROM BIEN HOA WHILE UNDER ARTILLERY FIRE.

... "AFTER BEING SHOT OUT OF BIEN HOA ON SUNDAY. VON MARBOD WENT TO SEE MARTIN ON MONDAY MORNING. MARTIN ADVISED HIM THAT IT WAS UNNECESSARY TO TAKE CHANCES BECAUSE THERE WOULD SHORTLY BE A HALT IN FIGHTING DURING WHICH SUPPLIES AS WELL AS PERSONNEL COULD BE EVACUATED BY ARRANGEMENT WITH COMMUNISTS.

"" AFTER DAWN HE WENT OUT TO SEE FOR HIMSELF WHERE SHELLS HAD LANDED, KILLING TWO U.S. MARINE GUARDS AND OTHERS, BACK AT HIS EMBASSY, MARTIN TOLD STAFFERS THAT HE COULD NOT UNDERSTAND IT. HE STILL REFUSED TO BELIEVE THAT COMMUNISTS WOULD PERSIST IN MILITARY TAKEOVER, BUT INSTEAD THOUGHT THERE COULD OR WOULD BE A POLITICAL SETTLEMENT.

"WASHINGTON NEVER SEEMED TO UNDERSTAND, MUCH LESS ACCEPT, DEGREE OF CERTAINTY WHICH HAD GRIPPED MARTIN AND SOME OTHERS IN HIS EMBASSY. BARRAGE AT TAN SON NHUT LED TO FORD! ORDERING FINAL HELICOPTER EVACUATION. MARTIN STRUNG IT OUT AS LONG AS POSSIBLE, GETTING MAXIMUM POSSIBLE NUMBER OF VIETNAMESE REMOVED AT LAST MINUTE AFTER HAVING FAILED TO PROVIDE FOR THEM EARLIER.

..."IT WAS NOT JUST CONGRESS WHICH WAS EXASPERATED WITH HIM DURING DELAY IN REDUCING EMBASSY STAFF TO EASILY EVACUATED LIMITS. PERSONS WHO ATTENDED CRISIS MEETINGS CHAIRED BY HABIB REPORTED VERY CRITICAL COMMENTS ABOUT MARTIN BY HABIB AND OTHERS, AT LEAST IN PART REFLECTING DISTRESS OF EMBASSY PERSONNEL IN SAIGON ABOUT LAG IN ARRANGING FOR SAFETY OF VIETNAMESE FOR WHOM THEY FELT RESPONSIBLE.

"BUT DEGREE TO WHICH MARTIN WAS BEING LED ASTRAY BY HUN-GARIANS AND POLES AS WELL AS HIS DWN WISHFUL THINKING WAS NEVER PROPERLY APPRECIATED HERE, WHILE HAK AND OTHERS ALLOWED THEIR HOPES FOR A PEACEPUL SETTLEMENT TO RISE ABOUT APRIL 21, OFFICIALS HERE KEPT IN SIGHT NEED TO PRE-PARE FOR A FINAL COLLAPSE, MARTIN APPARENTLY DID NOT.



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TO STATE DEPARTMENT ASKING THAT MARTIN TESTIFY ABOUT THOSE LAST DAYS. THEY ARE LEGISLATION AND NATIONAL SECURITY SUBCOMMITTEE OF HOUSE GOVT OPERATIONS COMMITTEE AND HOUSE INTERNATIONAL RELATIONS COMMITTEE'S SPECIAL SUBCOMMITTEE ON INVESTIGATIONS.

MARTIN HAD BEEN IN U.S. FOR MEDICAL TREATMENT LATE LAST WINTER AND HAS BEEN SICK AGAIN SINCE HE WAS TAKEN BY HELICOPTER OFF HIS EMBASSY'S ROOF. SUBCOMMITTES HAVE BEEN TOLD ORALLY THAT HE COULD NOT APPEAR BECAUSE OF ILLNESS. THE WAS DISCHARGED FROM A HOSPITAL ALMOST THO WEEKS AGO AND NOW, WHILE ON LEAVE, IS HAUNTING STATE DEPARTMENT ASKING WHEN HE WILL BE GIVEN A NEW AMBASSADORIAL POSTING.

WHITE HOUSE HAS NOT DECIDED WHAT TO DO WITH HIM. SENIOR OFFICIALS WANT TO AVOID ANY REOPENING OF SAIGON SORE AND THEREPORE DOUBT THAT MARTIN'S NAME WILL EVER BE PUT BEFORE SPRC FOR ANOTHER APPOINTMENT TO AMBASSADOR. INGERSOLL