

PROJECT : LCPROWL

PROJECT NO. : _____

PROJECT TYPE : PARA-MILITARY

AMENDMENT NO. 3

DECLASSIFIED AND RELEASED BY
CENTRAL INTELLIGENCE AGENCY
SOURCE METHOD EXEMPTION 3B2B
NAZI WAR CRIMES DISCLOSURE ACT
DATE 2007

1. Authorization for Project

- a. NSC 10/2
- b. OPC/EE Strategic Plan - Part II, Para II
- c. OPC/EE-3 Germany, Part II, Para B, and Part III

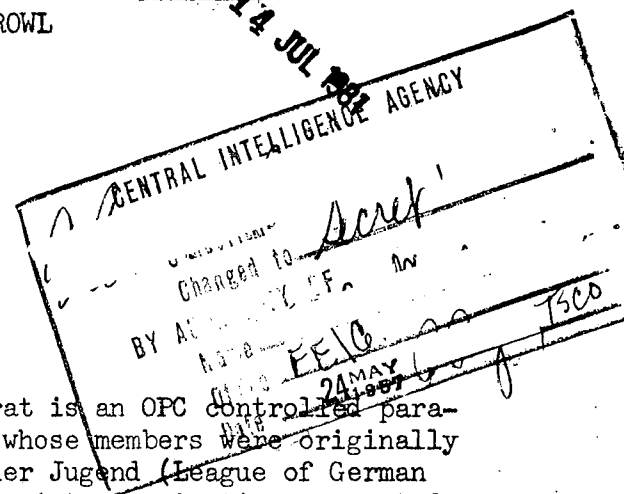
2. Other References

- a. 2184 CFGWU, 10 December 1951; and 1870 CFRFG, 26 Oct. 1951
- b. 3840 CWUFG, 19 December 1951
- c. 2460 CFRFG, 23 January 1952
- d. 4936 CWUFG
- e. Project Outline LCPROWL
- f. Project Amendment No. 1, LCPROWL
- g. Project Amendment No. 2, LCPROWL
- h. WASH 25491
- i. WASH 29401
- j. FRAN 1431
- k. WASH 31828

3. Objective and Necessity

a. Objective: The LCPROWL Apparat is an OPC controlled para-military and resistance organization whose members were originally recruited from the overt Bund Deutscher Jugend (League of German Youth - BDJ), an indigenous anti-Communist organization supported

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under project LCPROWL. Subsequently the Apparat was completely compartmentalized from the overt BDJ and all ties with the parent organization were severed. This amendment establishes the following new objectives for the existing LCPROWL Apparat organization.

(1) Expansion of existing covert LCPROWL Apparat paramilitary and resistance assets in East Germany.

(2) Maintenance of existing LCPROWL Apparat covert paramilitary and resistance nuclei in the Federal Republic of Germany.

(3) Strengthening of the security, training, and preparedness of these existing assets.

b. Necessity:

(1) Necessity for the LCPROWL Apparat: United States military commitments in Western Europe make it essential that German manpower be utilized as a source of resistance, guerilla, and sabotage personnel for the D-Day and post D-Day requirements of the NATO forces. Until such time as a reliable German Intelligence service has been established, the task of maintaining anti-Communist stay-behind and resistance nuclei in the Federal Republic and expanding similar forces in East Germany must be undertaken by OPC. This action is considered a precautionary measure to insure trained resistance assets for NATO'S use should a general war break out before the West German government has been able to prepare similar covert forces of its own in collaboration with OPC.

(2) Necessity for this Amendment:

(a) The LCPROWL Apparat is the principal OPC paramilitary resistance project designed to operate in the German area. As the oldest and most ambitious of the two approved and two pending projects in the para-military category, the LCPROWL Apparat has progressed further in recruiting and training activity than has the other approved project in this field (LCSTART Amendment No. 3). Present policy, as outlined in Reference B, calls for an expansion of LCPROWL Apparat forces in East Germany and maintenance of the existing Apparat nuclei in the Federal Republic.

(b) Several problems, which make it impossible for the LCPROWL Apparat to fulfill its objectives without an increase in the budget, have recently become evident. Experience has proven that one cover business is not sufficient for an operation of this size and complexity. The plywood business acquired for cover purpose can handle only a limited number of agents and cannot be used for all echelons of the Apparat. Purchase of a

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second cover business appears essential.

(c) Salaries for only 19 agents were provided in the budget of LCPROWL Amendment No. 2. In practice this number has not proven sufficient, thus necessitating an additional allotment for agent salaries. The LCPROWL Amendment No. 2 budget provided for quarters and rations for trainees, but omitted provision for travel or subsistence payments for trainees with dependents. Additional funds are required to meet these expenses.

(d) Neither the original project nor the two previous amendments made any provision for the cost of organizational work inside East Germany. Since East Germany is the priority area of current operations, additional funds are needed to cover housing, salaries, recruiting, and spotting expenses in that area. Provision must also be made for disposal costs, assistance to arrested personnel and their dependents, as well as for unforeseen emergencies such as illness of key agents.

4. Proposal

a. Statement of the Proposal:

(1) East Germany. Recruitment and organizational activity in East Germany will have priority over the program in the Federal Republic. Emphasis will be placed upon resistance training and preparation for the outbreak of a general conflict when the East German Apparat will engage in retardation, industrial and scientific sabotage, and general resistance activity. During the present cold war period, attention will be devoted to penetration of strategic installations as well as enemy security and military forces. Active border crossings and caching operations will be carried out now and drop zones, sabotage targets, and holding areas will be earmarked for future use. Spotting and recruiting of potential para-military and sabotage personnel will continue, but in some cases actual recruitment will be postponed until the out-break of hostilities. Implementation of this program will not only meet the objectives cited in paragraph 3, but will give the East German Apparat members an immediate goal, thus reinforcing their motivation and bolstering their will to resist the Communist regime.

(2) West Germany. The program in the Federal Republic will be devoted to maintaining OPC control, perfecting the security of the Apparat, and preserving a nucleus of trained resistance leaders who will engage in spotting activities that will facilitate

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the rapid expansion of the West German Apparat in the event of a general war. Except for the fact that the Apparat in West Germany will not actually recruit any additional members, and indeed will terminate many of its peripheral contacts in harmony with security requirements, the program in the Federal Republic will parallel that of East Germany. Sabotage, para-military, and W/T training will be conducted under indigenous instructors. A continuous indoctrination program will also be implemented. To facilitate security, the Apparat nuclei in the Federal Republic will be separated further into three distinct groups. Although these three nets are based on a geographic area this arrangement lends itself to functional objectives as well:

(a) In the Northern Federal Republic, attention is to be focused on maritime activity and key inland waterways;

(b) In the Central Federal Republic, attention is to be focused on scientific and industrial sabotage;

(c) In the Southern Federal Republic, attention is to be focused on the alpine areas which are suitable as bases for guerilla, holding, and general para-military activity.

It is recognized that a certain amount of functional and geographic overlapping will exist, but this will not be detrimental to the success of this project.

(3) In order to accomplish the objectives set forth in paragraph 3 and carry out the activities described above, it is proposed that an additional \$32,000 be allotted to the budget of the LCPROWL Apparat for the remainder of fiscal year 1952.

b. Background of the Project:

(1) In August 1950, project LCPROWL established an OPC subsidy for the Bund Deutscher Jugend (League of German Youth) (BDJ). The project was to be implemented in four phases: 1- utilization of BDJ assets during the October 1950 general elections in the Soviet Zone of Germany; 2- consolidation of the BDJ as a permanent nation-wide organization; 3- utilization of the BDJ in political warfare operations; 4- recruitment of reliable BDJ members for guerrilla warfare, sabotage, and general resistance training.

(2) Phase One was approved on 9 August 1950. On 29 August 1950, implementation of Phase Four, i.e., the development of the LCPROWL Apparat, was authorized. Implementation of Phases Two and Three was authorized on 17 November 1950 under Project

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Amendment No. 1. This amendment also allotted a budget of \$4,000 for the Apparat. The same amendment embodied a proviso that this amount could be increased at a later date. Under this clause an additional sum of \$27,656 was allocated and expended for the purchase of training equipment and the establishment of a permanent training site.

(3) Project Amendment No. 2, approved 3 July 1951, authorized a budget of \$125,000 to the LCPROWL Apparat to cover organizational, training, and operational costs for thirteen months beginning 1 June 1951.

(a) As contemplated under this amendment, reliable members of the BDJ were to be organized into a covert paramilitary Apparat consisting of two completely compartmentalized sub-organizations with a total of 7,000 men. Organization A, containing 3,000 men, was to be activated on D-Day and harass the aggressor with retardation activities. Organization B, containing 4,000 men, was to be organized in small units for long term resistance and stay-behind operations. The activities of these groups were to be coordinated with the mission of United States and/or NATO military forces.

(b) Internal organization of both units of the LCPROWL Apparat was to be based on the Kreis (county) areas, each of which was to have a leader who, in turn, was to supervise ten to fifteen men. Overall direction was to be exercised by the Land (state) leaders, who, in turn, were to be responsible to the federal command section consisting of the Chief and Assistant Chief of the Apparat. Special services, such as industrial sabotage and the disruption of communication facilities, were to be the responsibility of a separate functional net, whose personnel was to be recruited separately on a basis of technical ability.

(4) By the end of August 1950, it was decided to separate the LCPROWL Apparat from the overt BDJ organization for security reasons. This compartmentalization was carried out under field supervision. Spotting, recruiting, and a limited amount of training for the Apparat proceeded through 14 July 1951, when these activities were also halted for security reasons. Since that date attention has been devoted to perfecting the security and compartmentalization of the Apparat.

(5) Under field supervision indigenous instructors have now resumed the training program on a strictly covert basis. Communications training has also been initiated for members of the Apparat W/T section. This latter instruction is compartmentalized

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and entirely separate from the more general sabotage and para-military training. Activity in East Germany is being stressed, border crossing points have been spotted and tested, and teams from the Soviet Zone are now ready to receive supplies. In order to reinforce political motivation and insure "stayability" of the Apparat membership, the Chief agent is distributing bi-monthly orientation material to the Apparat leaders. This procedure is supplemented by personal briefings whenever feasible and within the limits of security.

c. Current Status of the Project:

(1) The current negotiations regarding the establishment of a contractual agreement between the Allies and Western Germany have necessitated a reassessment of the Apparat's originally proposed scope (see Reference B). Although the need for large para-military forces still exists, it is believed impossible to conduct large-scale operations and still escape the scrutiny of the Bonn Government, whose independent discovery of such activity might gravely prejudice the principal United States objective of gaining the Federal Republic's integration into the European Defense Community. For this reason OPC anticipates a future understanding with the Bonn Government whereby OPC will furnish supplies, guidance, and the technical "know-how", while the personnel for unconventional warfare forces will be recruited and organized by a West German agency. Since this agreement may not come to fruition for some time, the present OPC para-military assets in West Germany will be maintained as a hedge, and activities will be conducted in such a manner as to minimize the danger of compromising the official United States interest in the undertaking.

(2) These policy considerations do not apply in East Germany, where the development of the LCPROWL Apparat will proceed as rapidly as possible within the limits of security.

(3) The evolution of the policy outlined in sub-paragraph (1) above caused a temporary suspension of activity in the Western divisions of the Apparat. In recent weeks a reorganization designed to promote security and improve preparedness has also been initiated. More than 3,000 men have been spotted in this area, but in harmony with present policy they will not be recruited until the advent of hostilities. Clearance requests for 125 agents have been received by the home office and approval has been granted for 100 such requests to date. Secure training facilities are now available, as is an effective cover business.

(4) In East Germany the Apparat organization has concentrated on establishing safe border crossing points and the recruiting

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and spotting of potential Apparat members. Over 1,700 persons have so far been spotted, with 50 leaders and 400 men forming the present concrete assets in this area. Training and orientation programs are in progress but must proceed slowly for reasons of security. Preparations for caching operations have been made and border crossers are now ready to receive supplies. Couriers and cut-outs have been activated, and secure channels of communication are now in existence.

d. Relation to Other Projects: The LCPROWL Apparat falls into the same category as other resistance projects being conducted by the OPC German Mission:

(1) Project KMHITHER, not yet approved, contemplates five compartmentalized resistance groups made up of persons entirely independent of any overt or covert indigenous organizations, and thus subject to a more direct form of OPC control. These groups will be as flexible as possible, able to engage in either immediate or long term resistance activity as OPC may direct. Area of operations for this project encompasses all of Germany.

(2) Amendment No. 3 of the LCSTART Apparat, approved 21 February 1952, is designed to operate solely in East Germany. This unit will develop small covert resistance groups to engage in sabotage and other para-military activity under OPC direction.

(3) The TPEMBER Apparat has not yet been approved, but plans call for three phases of activity: support of E and E, retardation of any future Soviet aggression, and the formation of nuclei capable of expansion to fulfill long term resistance requirements. This project will operate solely in East Germany.

(4) The assets of these projects are entirely independent of one another, but overall direction is vested in the OPC German Mission.

5. Operational Outline

a. Area of Operations: Peacetime preparatory activities will be carried out in all parts of both East and West Germany to develop clandestine resistance and para-military capabilities for wartime operations against the military and security forces of the Soviet Union, the GDR, and other satellite states, key industrial plants, mines, power stations, and lines of communication, and other suitable targets.

b. Duration of Project: This project will be of indefinite duration.

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c. Cover and Security:

(1) At present, full time Apparat agents in the Federal Republic are utilizing the cover of a plywood manufacturing company. Although this has proved very satisfactory, the present arrangement cannot provide adequate cover for more than 15 agents, nor can it be used for all echelons of the Apparat. For this reason a second cover business must be acquired. Cover poses an even greater problem in East Germany since a natural cover must be provided to ensure the agents' stayability in time of war. East German Apparat members are, therefore, recruited with that criterion in mind and cover devices are backstopped as completely as possible in each situation.

(2) The handling of arms, explosives, and propaganda materials constitutes a security hazard, but all possible precautions will be taken to conceal the source of this material. Conducting training programs, maintaining border crossing points, and engaging in caching operations all involve special security problems. Every precaution will be taken to insure the security of these activities, including periodic security briefings of high level agents by the case officer or principal agent. Couriers and cut-outs have been used effectively in assuring the security of the internal communications of the Apparat. Operational clearances have been granted to 100 Apparat members to date and similar clearances will be required for all sensitive agents in the future.

(3) The case officer will be in contact with four indigenous agents, each in charge of a compartmented resistance organization. Cut-outs and couriers will be used whenever feasible or expedient. Contacts will be held to a minimum, but the work load may require the use of one or two assistant case officers.

d. Risks Involved: A considerable amount of risk is involved in this project. United States interest could be revealed through exposure of the source of military-type supplies or through the compromise of the leaders of the Apparat. Since it is impossible to assess a project of this type until the event of a hot war a certain degree of financial risk must also be admitted. Every attempt will be made to insure the reliability and motivation of the Apparat membership, but if the Apparat should not fulfill expectations, the United States will suffer a relatively large financial loss. However, with competent preparation, training, and briefing of personnel, it is believed that the risks mentioned above may be held to a minimum and, therefore, should not preclude OPC support of the LCPROWL Apparat.

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e. Operational Control: Headquarters will exercise control through policy guidance, supervision of overall finances, and procurement of required supplies. Expansion or activation of resistance activity will be subject to headquarters approval. Field control will be maintained through rigid supervision of finances, supplies, communications, and personnel. In addition, the Apparat leadership is aware that the organization cannot succeed without adequate outside support. The already existing strong ideological motivation of the LCPROWL Apparat agents will be reinforced by regular orientation programs. This orientation program will also identify German interests with the EDC and attempt to create a feeling of political responsibility among Apparat members.

f. Personnel:

(1) There are sufficient OPC personnel now assigned to the field station to direct this project. An absolute maximum of 400 indigenous agents will be utilized in the Federal Republic for the peacetime development of the Apparat. The majority of these persons will be Kreis (county) leaders, who will be trained under this project, but will at the present time only spot and check potential personnel and postpone recruitment and activation of their resistance cells until the outbreak of actual hostilities in order to insure a maximum degree of security. Of the indigenous personnel, thirty-five persons will be full-time paid agents. In this category will be the four general area leaders, training instructors, couriers, and a few selected Kreis leaders.

(2) Since expanded activity in East Germany is in complete harmony with United States foreign policy, the number of Apparat personnel in that area will be limited only by considerations of security. This does not mean that this amendment contemplates a mass guerrilla army in East Germany, but that the Apparat organization there should be larger and more complete in its organization than its counterpart in West Germany. The OPC German Mission will regulate expansion in this area to insure that accelerated activity does not result in compromise of existing assets.

g. Support Plan: Headquarters will furnish sterilized arms and para-military supplies under a master arms procurement project (DTSQUASH) which is now being prepared, and from the OPC materiel stockpile. Such items as vehicles and safe houses will be purchased under field supervision from the German economy. Staff and training support will be furnished by the field, but all training in the lower echelons will be provided by indigenous instructors in order to disguise United States interest.

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h. Communications Plan: Communications support, including the training and equipping of W/T operators, will be furnished under master communications project TPAPLUCK, now being submitted for approval.

i. Reports Procedure: In harmony with standard procedures the field will require complete and detailed financial and progress reporting from the chief indigenous agents. Headquarters will receive detailed monthly progress reports supplemented by copies of the indigenous reports. Maps, diagrams, and charts will be submitted whenever such visual aids facilitate an understanding of the reports.

j. Coordination: Project LCPROWL Apparat falls within the scope of NSC directives for OPC activity in Germany and, thus, does not entail any special coordination requirements. To insure general coordination, however, the OPC German Mission maintains liaison with HICOG personnel who, as a part of their official duties, have a need for information regarding OPC activity. The war plans staff of EUCOM and the Department of the Army have been apprised of the progress of the LCPROWL Apparat. As future developments affect the work of United States Government agencies that have an interest in this project, the liaison section of the OPC German Mission will initiate appropriate coordination.

k. Disaster Plan: There are no specific disaster plans for this project. However, the field is currently engaged in studying means by which specific personnel will be evacuated in the event of a hot war. Since this amendment is concerned with resistance and stay-behind activities, the number of persons to be evacuated would be very small, i.e. the recruiters and indigenous instructors who will know so many other Apparat members that this knowledge, if compromised, would constitute a threat to the entire organization.

6. Budget Data

As stated in paragraph 4 above, a budget of \$[] is requested for the remainder of FY 1952. A breakdown of the proposed expenditures under this amendment is set forth below:

a. Operations in West Germany

(1) Additional One-Time Expenditures

(a) Second cover business DM [] 1

(b) Two additional vehicles DM [] 3

DM [] 3 \$ [] 3

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(2) Additional monthly Operational Expenses

(a) Salaries for 16 additional agents	DM	€	∩	
(b) Travel and subsistence expenses for the training and indoctrination program	DM	€	∩	
	DM	€		∩
Total, 2 months	DM	€	∩ \$ €	∩

b. Operations in East Germany

(1) Additional One-Time Expenditures

(a) One Safe House	DM	€	∩ \$ €	∩
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(2) Additional monthly Operational Expenses

(a) Salaries, 5 Land leaders and 5 couriers	DM	€	∩	
(b) Travel and related expenses	DM	€	∩	
(c) Spotting and recruiting expenses	DM	€	∩	
	DM	€	∩ €	∩
Total, 2 months	DM	€	∩ \$ €	∩

c. Recapitulation

(1) Operations in West Germany	DM	€	∩ \$ €	∩
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(2) Operations in East Germany	DM	€	∩ \$ €	∩
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Total additional allotment requested for the remainder of FY 1952

	DM	€	∩ \$ €	∩
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d. See also attached OPC Form 404a.

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