

APPROVED FOR RELEASE  
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4 December 1956

**MEMORANDUM**

**SUBJECT: Radio Free Europe - Review of Broadcast  
Policy and Content**

The following is responsive to allegations made by various people to the effect that RFE incited the Hungarian people to revolution and provoked outside military intervention during the revolution.

I. Sources of U. S. Policy

The activities of the Free Europe Committee (FEC) and Radio Free Europe (RFE) are guided by basic U. S. policies. The policies of FEC and RFE must be consistent with such policies.

These policies stem from relevant NSC documents pertaining to the Soviet Bloc, and from guidance supplied by the Department of State and CIA. More specifically they are guided by

and by a paper worked out with FEC by CIA, "Agreed Policy Governing FEC Operations," dated August 7, 1956. Both of these guidances were concurred in by the Department of State. These policies are supplemented from time to time by guidances on specific issues worked out between CIA and State and furnished to FEC.

In addition, a daily teletype summarizing the pertinent conclusions on important news developments of the Public Affairs Area of the Department of State is transmitted to FEC by CIA.

II. RFE Policy

RFE strategic policy is contained in a policy handbook prepared in 1951 and supplemented by twenty-seven strategic guidances on major

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events since that time. These documents have the concurrence of CIA and the Department of State.

Daily tactical policy originates primarily in RFE Munich. All political commentaries concerning affairs inside the target countries and the USSR are prepared in Munich. Guidance for these commentaries is provided by the Political Advisor's office in separate daily meetings with each of the country desks.

Most international commentary and news of America is developed in RFE New York. A daily international commentary guidance is prepared by the New York policy staff. Copies of these are furnished to CIA Washington.

### 1. Broadcast Content Review Procedures

Complete tapes of all RFE broadcasts are maintained in Munich, in accordance with agreements with the German authorities. The German Government is presently reviewing the tapes of broadcasts to Hungary during the revolution.

All political commentaries made in Munich are reviewed in English translation in a post-audit by the American staff of the Political Advisor's office.

New York's political commentaries are reviewed on a spot check basis in a post-audit. In addition, the Program Review Staff in New York reviews 50% of the New York output and an average of 20-25% of the Munich output. On the basis of this review, a brief report is produced each week, primarily for the purpose of providing the Director of RFE with a general idea of what is being said on major political subjects. These weekly reports are reviewed by CIA Washington.

There is no regular review of RFE scripts by CIA. We attempted to work out an arrangement with the Department of State for such a review in 1955, but this was believed not feasible because of limited budget and lack of language specialists trained in propaganda work.

[redacted] have carried out one time spot reviews of RFE scripts for periods up to one month.

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#### 4. Additional Controls

CIA, since the Hungarian revolution, has instructed RFE to institute the following additional controls:

a. Changes will be made where and if necessary in the American policy staff in Munich to insure that the American policy advisors to each of the national desks are individuals with the required linguistic and editorial competence.

b. All key political commentaries will be reviewed by such personnel in the national language prior to broadcast.

c. The amount of political commentary and editorializing will be reduced.

d. RFE will transmit to CIA Washington daily a teletype summary of the guidance governing broadcasts.

e.  Policy Advisor Munich, has been called to Washington about December 15, for further discussions of this matter.

#### 5. Tentative Conclusions

Based on a review of some twenty political commentaries in English translation during this period, we believe that:

a. RFE broadcasts were generally consistent with U. S. policy toward the satellites.

b. RFE did not incite the Hungarian people to revolution.

c. RFE did not directly or by implication offer hope that outside military assistance would be forthcoming to the Hungarian patriots.

d. RFE went somewhat beyond specific guidance in identifying itself with the demands of the patriot nation and in offering tactical advice to the patriots.

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It should be pointed out that Radio Madrid, and the NTS Russian emigre organization using a transmitter near Frankfurt, Germany, broadcast to Hungary during this period. Radio Madrid is reported by one Bela Seldi, an atomic scientist and one of the patriot leaders of the revolution, to have broadcast that paratroopers were enplaning in London and Paris enroute to Hungary, that legionnaires were at the gates of Hungary and that the rescue of the patriots was only a matter of hours. Monitoring of NTS broadcasts indicates that an ex-fascist association of Hungarian servicemen in exile broadcast offers of their services to the Hungarian patriots. The patriot forces were requested to send a liaison staff to make contact with the Hungarian servicemen's association, thus implying at least that assistance was on the border. In addition, there are unconfirmed reports of a communist station in East Germany using RFE call letters in broadcasts to Hungary, which may well have been confused with RFE. We are checking these reports further.

We are arranging for the review by Hungarian language specialists of tapes of all broadcasts made by RFE during this period. We estimate that this will require some thirty days to complete. We suggest that final judgment be withheld until we have completed the full analysis in the Hungarian language of the actual broadcasts made.

Recent events in the Soviet Bloc profoundly affect not only RFE but all Free Europe Committee operations. This requires a re-assessment of this entire activity. We are presently engaged in such a reassessment and will come forward shortly with our proposals for both policy and operational revisions.

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