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Central Intelligence Agency



Washington, D. C. 20505



30 November 1982

MEMORANDUM

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PARISTAN: PRESIDENT ZIA'S VISIT TO WASHINGTON
We believe that President Mohammad Zia-ul-Haq will attempt
to assess the strength of the US commitment to Pakistan when he
visits Washington beginning on 6 December. We judge that Zia
will be more concerned about indications of the seriousness of
the commitment, especially President Reagan's attitude, than
about specific issues.
Zia will be coming to Washington with serious doubts about
the reliability of US promises of economic and military
support. Judging by his decisions beginning with his rejection
of President Carter's aid package in 1980 he sees economic and
military aid as the prime test of Washington's commitment. In
the past few weeks, Islamabad's fears about the funding of the U.
economic aid package and a belief that Washington was reneging or
the July 1981 agreement to supply $F-16s$ developed into a serious
problem in US-Pakistan relations.
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the Pakistanis are also
concerned that they will not be able to meet obligations they
have already assumed and might even be forced into default if
the aid package is delayed or not fully funded.
Zia values Pakistan's relationship with the US as a counter
to Soviet pressures from Afghanistan, but public
statements indicate that
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he, his senior generals, and many other Pakistanis doubt the	
durability of the US commitment. that	
Islamabad is concerned that the US will not provide protection	
against India, which Pakistan continues to regard as its primary	
foe.	
We believe that Zia will implyand may state openlythat because Pakistan is threatened by India and the USSR, it must have strong US backing in order to continue following policies that support US interests. If he takes this line it will be partly to encourage US support. advisers believe that at some point Pakistan will nave no alternative but to make a deal with Moscow.	
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Pakistani View of the US	

We believe Zia shares the widespread concern in Pakistan that the US commitment to that country will evaporate at a critical moment. Pakistanis frequently cite US "abandonment" of Pakistan during its wars with India in 1965 and 1971. Zia will be seeking a strong personal commitment to Pakistan from President Reagan. He is probably less concerned about the sincerity of the present US administration than he is about its ability to prevent Congress from blocking help for Pakistan and about a possible future US tilt toward India.

Almost every discussion with Pakistanis about India reveals that they believe the US fails to understand the seriousness of the threat to Pakistan posed by India. Pakistanis claim that the Indo-Soviet relationship is far closer and India's intentions toward Pakistan far more aggressive than we believe. Even if the Soviets consolidated their position in Afghanistan, we believe most Pakistanis would still see India as the greater threat, and many-despite their distrust of the Soviets--would put more faith in an agreement with Moscow than in one with New Delhi.

Although the Zia government remains strongly opposed to the Soviet occupation of Afghanistan, the 2.5 million Afghan refugees in Pakistan are becoming a serious burden. We believe major concessions, such as recognition of the Babrak government and acceptance of a continued Soviet troop presence, are unlikely during at least the next year, even if the US relationship should falter, because of concern over the reaction of the conservative religious parties and armed Afghan insurgents in Pakistan and vital friends abroad, such as Saudi Arabia and China.

Military Supply

US arms are the centerpiece of Pakistan's ambitious plans for military modernization and the key determinant in Islamabad's relations with the United States.

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	Economic Aid		
	Islamabad also belie	eves that Washington's pe	rformance on
	economic issues raises do	oubts about the seriousne	ss of the US
	commitment to Pakistan.		
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senior military officers—want military rule to end. We believe that Zia and his military government survive because the divided opposition is unable to present an alternative acceptable to most Pakistanis and because Zia has shown considerable skill in dealing with the opposition. He has kept the opposition off balance by exploiting their differences and by rounding up potential demonstration leaders when necessary. At the same time, he has kept repressive measures to a minimum, thereby avoiding a strong popular reaction to military rule. He has also been helped by public distaste for the terrorist acts of a small minority within the opposition and by the tendency of Pakistanis to support their government when faced with a foreign threat.
Narcotics

heroin reaching the US is produced from opium harvested in Pakistan, Iran, and Afghanistan. The increase in Southwest Asian heroin is due primarily to the drying up of other sources--such as Mexico--chaotic conditions in Iran, and the introduction of heroin manufacturing into Pakistan. Opium production has declined since Zia came to power, but this may be due mainly to poor weather and to lower prices brought about by overproduction in previous years.

Zia should make a greater errort to ensure that Pakistan enforces antinarcotics laws, especially eliminating heroin laboratories.

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