

9 April 1985



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S E C R E T SECTION 01 OF 03 CANBERRA AS 04280

SECRET NOFORN PORTIONS REL AS

EZ2:

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COUNTRY: (U) SOVIET UNION (UR), AFGHANISTAN (AF)

SUBJ: /SOVIET SELF CRITICISM 25X1

INDENTIFIES PROBLEMS IN AFGHANISTAN (U)

WARNING: (U) THIS IS AN INFO REPORT, NOT FINALLY

EVALUATED INTEL. (U)

DOI: (U) 850416

REQS: (U) T-2C2-21880; U-UPH-43054; C-SA3-40498;

T-XXX-42015

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SUMMARY: (S REL AS) RECENT ARITICLES IN SOVIET PROFESSIONAL MILITARY JOURNALS INDICATE PROBLEMS BEING EXPERIENCED BY THE SOVIET ARMY IN AFGHANISTAN. THE PROBLEMS HIGHLIGHTED BY THE AUTHORS OF THE ARTICLES, SOVIET GENERALS, INCLUDE POOR TROOP MANAGEMENT, THE FAILURE TO GAIN ACCURATE AND TIMELY TACTICAL INTEL, THE LACK OF COMBAT AGRESSIVENESS, AND A INABILITY TO REACT TO CHANGING COMBAT CONDITIONS.

TEXT: (AS - S REL US) REF: A4/5/95 QUOTE:

- 1. (S) A REVIEW OF RECENT CRITICAL ARTICLES IN SOVIET PROFESSIONAL MILITARY JOURNALS, SUCH AS "MILITARY HERALD", HAS PROVIDED AN INSIGHT INTO PROBLEMS WHICH ARE BEING EXPERIENCED BY THE SOVIET ARMY IN AFGHANISTAN. THE THREE PROBLEM AREAS WHICH ARE DISCUSSED HAVE RISEN TO PROMINENCE IN AFGHANISTAN BUT COULD REASONABLY BE EXPECTED TO EXIST THROUGHOUT THE SOVIET ARMY. THE AUTHORS OF THE ARTICLES ARE SOVIET ARMY AND AIRBORNE GENERALS.
- (S) THE FIRST MAJOR PROBLEM AREA WHICH HAS BEEN INDENTIFIED IS THAT OF TROOP MANAGEMENT. WE BELIEVE THAT DEPLOYMENT TO AFGHANISTAN HIGHLIGHTS THE PROBLEMS WHICH ARE PRECEIVED TO HAMPER THE EFFECTIVENESS OF A LARGE PROPORTION OF SOVIET ARMY UNITS. THESE INCLUDE DERELICTION OF DUTY BY OFFICERS; BLACK MARKETEERING; ALCOHOLISM; DRUG ABUSE; ETHNIC TENSIONS; AND BRUTAL DISCIPLINE. SOVIET WRITERS HAVE EMPHASISED THE NEED FOR SOVIET OFFICERS TO COUNTERACT THESE PROBLEMS BY "MIXING" WITH THEIR SUBORDINATES AND GETTING TO KNOW THEIR MEN. THE SOLUTION IS SEEN TO EXIST AT OFFICER LEVEL BECAUSE OFFICERS ARE HELD HIGHLY ACCOUNTABLE FOR THE PERFORMANCE OF THEIR TROOPS. IN ADDITION TO THIS, THE FACT THAT THE VAST MAJORITY OF SOVIET SOLDIERS ARE TWO-YEAR CONSCRIPTS LEADS TO THE EXPECTATION THAT PROFESSIONAL CONTINUITY WILL BE MAINTAINED AT OFFICER AND SENIOR NCO LEVEL. THE

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SOLUTION MAY ALSO BE SEEN TO EXIST AT OFFICER LEVEL BECAUSE THE POOR PERFORMANCE OF THE OFFICER CORPS IS PERCEIVED TO FORM A LARGE PROPORTION OF THE PROBLEM. THE SOVIET ASSESSMENT THAT WEAKNESSES EXIST IN THE LEADERSHIP DISPLAYED BY OFFICERS HAS GIVEN IMPETUS TO IMPROVE OVERALL OFFICER CORPS STANDARDS. (S) THE SECOND MAJOR PROBLEM AREA WHICH HAS BEEN INDENTIFIED IN THE SOVIET ARTICLES IS THAT OF THE FAILURE TO GAIN ACCURATE AND TIMELY TACTICAL INTELLIGENCE. SUGGESTIONS TO REDRESS THIS PROBLEM INCLUDE, ESTABLISHING SPECIFIC TASKS FOR RECONNAISSANCE AS FAR IN ADVANCE AS POSSIBLE; THE EMPLOYMENT OF FOOT PATROLS TO GAIN INTELLIGENCE IN MOUNTAINOUS AREAS AND THE REQUIREMENT FOR THE MAINTENANCE OF CONTINUOUS COMMUNICATIONS WITH RECONNAISSANCE UNITS. ANOTHER MAJOR ARGUMENT WHICH IS MADE IN THE ARTICLES IS THAT COMMANDERS MUST MAKE INCREASED UTILIZATION OF ORGANIC-TO-UNIT RECONNAISSANCE ASSETS. THE AUTHORS COMPLAIN THAT SOVIET BATTALION COMMANDERS RELY TOO NNNN

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SECRET NOFORN PORTIONS REL AS EZ2:

COUNTRY: (U) SOVIET UNION (UR), AFGHANISTAN (AF)

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SOVIET SELF CRITICISM
HEAVILY UPON INTELLIGENCE SUPPORT FROM OTHER UNITS
RATHER THAN MAKING USE OF THEIR OWN RESOURCES.

4. (S) WE BELIEVE THAT THE SOVIET ARMY IS LEARNING
THE HARD WAY THAT ARMOURED COLUMNS AND HELICOPTER
GUNSHIPS ARE INCAPABLE OF COLLECTING THE TACTICAL
INTELLIGENCE REQUIRED FOR THE SUPPRESSION OF MUJAHIDEEN
GUERILLA TACTICS. THIS DOES NOT MEAN, HOWEVER, THAT
THE TACTICAL INTELLIGENCE GAP IS PERCEIVED AS
EXISTING ONLY IN AFGHANISTAN. ARTICLES HAVE
SPECIFICALLY MENTIONED THE REQUIREMENTS FOR
IMPROVEMENTS IN TACTICAL INTELLIGENCE TO COUNTERACT
DEVELOPMENTS IN NEW TECHNOLOGY WEAPONS SYSTEMS

- POSSESSED BY FOREIGN ARMIES. 5. (S) THE THIRD MAJOR PROBLEM IS CLOSELY RELATED TO THE SOVIET DOCTRINE THAT A UNIT'S COMBAT EFFECTIVENESS IS DEPENDENT UPON ITS AGGRESSIVENESS AND UPON ITS ABILITY TO REACT TO CHANGING CIRCUMSTANCES IN COMBAT. WE BELIEVE THAT WITH THE EXCEPTION OF SOVIET AIRBORNE AND SPETSNAZ TROOPS, THE COMBAT RECORD OF SOVIET TROOPS IN AFGHANISTAN HAS DISAPPOINTED THE SOVIET LEADERSHIP. SOVIET JOURNAL ARTICLES HAVE CRITICIZED COMMANDERS FOR DISPLAYING A LACK OF AGGRESSION AND INITIATIVE. THESE ARTICLES HAVE ALSO CALLED FOR COMMANDERS TO BE UNAFRAID TO TAKE CALCULATED RISKS TO CONDUCT AND WIN AGRESSIVE COMBAT OPERATIONS. THE NECESSITY FOR FLEXIBILITY IN PLANNING IS ALSO STRESSED. THIS IS WORTHY OF SPECIAL NOTE AS SOVIET MILITARY DOCTRINE IN THE PAST HAS GENERALLY DOWNPLAYED THE IMPORTANCE OF FLEXIBILITY IN FAVOR OF UNQUESTIONING OBEDIENCE TO ORDERS.
- 6. (S) WE BELIEVE THAT TWO FACTORS HAVE HINDERED THE AGRESSIVENESS AND INITIATIVE OF SOVIET UNITS IN AFCHANISTAN. THE FIRST OF THESE IS THE ECONOMY OF FORCE APPROACH TO THE WAR WHICH HAS BEEN FOLLOWED IN AN EFFORT TO KEEP PERSONNEL AND MATERIAL COSTS THE SECOND OF THESE IS THE REPEATED AND PROLONGED VISITS BY SENIOR SOVIET OFFICERS TO AFGHANISTAN WHICH HAVE LED TO A HESITANCY TO MAKE DECISIONS AMONGST LOWER LEVEL COMMANDERS. 7. (S) WE BELIEVE THAT SOVIET ARMY DOCTRINE IS UNDERGOING DEVELOPMENT THROUGH SELF-CRITICAL ANALYSIS OF ITS OWN PROBLEMS. SUCH PROBLEMS AND THEIR SOLUTIONS ARE RELEVANT TO THE ENTIRE SOVIET ARMY, BUT HAVE BECOME ACUTE IN AFGHANISTAN WHERE SHORTCOMINGS ARE LESS EASILY CONCEALED. THIS IS AN EXAMPLE OF THE SOVIET USE OF AFGHANISTAN SECRETNOFORN

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AS A TEST-BED FOR WEAPONS AND MILITARY DOCTRINE.

COMMENTS: (S REL AS) ASSESSMENTS BY LOCAL ANALYSTS INDICATE A POSSIBLE SHIFT IN SOVIET STRATEGY. SOME REPORTING HAS INDICATED A POSSIBILITY THAT THE SOVIET ARMY MAY DRASTICALLY INCREASE ITS STRENGTH, PERHAPS TO THE LEVEL OF THE HALF MILLION MEN ESTIMATED TO BE REQUIRED TO PACIFY AFGHANISTAN. LOCAL ANALYSTS BELIEVE THAT THE AFORETO MENTIONED OPTION IS UNLIKELY, HOWEVER.

PROJ: (U) N/A COLL: (U) NONE

INSTR: (U) U.S. NO

PREP: (U)
APPR: (U)

EVAL: (U) YES, REL TO: AUSTRALIA

ENCL: (U) NONE DISEM: (U) N/A

WARNING: NOT RELEASABLE TO FOREIGN NATIONALS.

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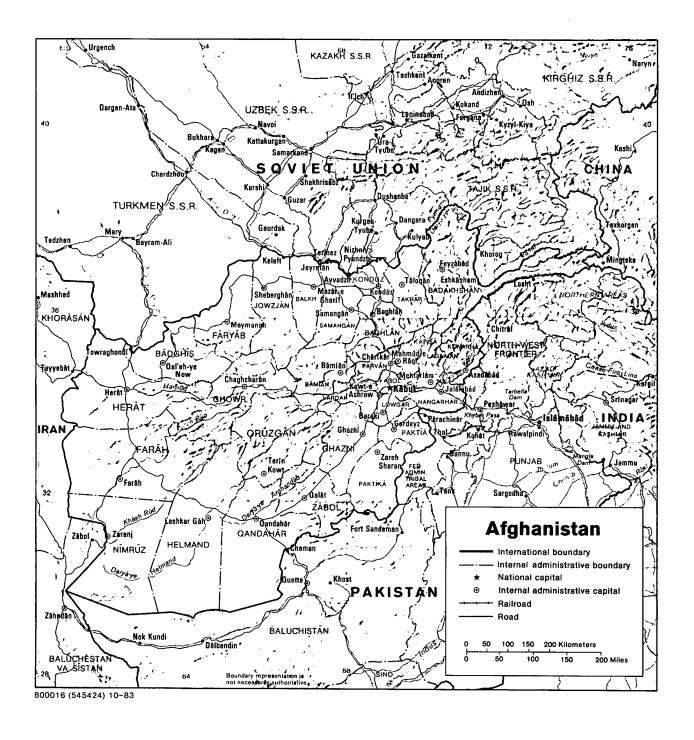
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AFGHANISTAN SITUATION	REPORT
CONTENTS	
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AN AFGHAN BUSINESSMAN'S VIEW OF THE WAR	
Despite disruptions and high costs of war, businessmen involved in foreign profits because of Soviet and regime business that brings in hard currence	n trade make e tolerance for
IN BRIEF	
PERSPECTIVE	
AFGHANISTAN: NEW EMPHASIS ON OLD MILITAI	RY PROBLEMS
Recent articles in the Soviet Milita senior officers who have been close with the Afghan war illuminate Soviet for improving troop effectivenessk Afghanistan and forcewideby address important topics of troop management intelligence, and aggressive approace operations.	ly associated et perceptions ooth in ssing the t, tactical
operations.	
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AN AFG	GHAN BUSINESSMAN'S VIEW OF THE WAR	
r w i r n	An Afghan owner of a raisin processing plant in Kabul recently told a US Embassy official how difficult it was becoming to run his business. Loss of manpower and insecure transportation have cut production and required the businessman to buy his grapes from farms near Kabul at about six times the pre-war price. The	
	source said, however, that the business remains extremely profitable.	. 2
o t f	encourage, some private entrepreneurs to continue their operations because of the hard currency they bring into the country. According to government statistics, dried fruits are the second largest export, and one of the largest sources of foreign exchange.	
IN BRI	IEF	
-	Sources of the US Embassy in Kabul report that on 30 March insurgents attacked a large convoy near	2
	the Salang Tunnel and destroyed 33 vehicles.	
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•		Saudi Arabia awarded Abdul Rasul Sayyaf, leader of the Afghan Resistance Fundamentalist Alliance, the King Faisal International Award for Service to Islam on 2 April. Sayyaf's selection constitutes an endorsement of the Saudi's preferred mujahedin leader and reaffirms their support for the Afghan freedom fighters.	25X1
•		The Pakistani foreign ministry told US officials on 3 April that no airstrikes from Afghanistan on Pakistani territory have taken place since 19 March. Two overflights were observed, according to the ministry.	25 X 1
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PERSPECTIVE	
ACCUANTICTAN - NEW EMPHACIS ON OLD MILITARY PROPERTY	2
AFGHANISTAN: NEW EMPHASIS ON OLD MILITARY PROBLEMS	2
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Decent suticios in Military Horald professional	
Recent articles in <u>Military Herald</u> professional journal of Soviet Ground Forcesprovide insight into	
problems the Soviets are experiencing and lessons they	
are learning in Afghanistan. In particular, several	
articles by senior officers who have been closely	
associated with the Afghan war illuminate Soviet	
perceptions on the important topics of troop	
management, tactical intelligence, and an aggressive	
approach to combat operations. These issues have relevance to Soviet forces as a whole, but are	
particularly acute in Afghanistan where shortcomings	
are less easily concealed and have more serious	
consequences. Among the solutions the senior officers	
propose are closer ties between officers and their men,	
more reconnaissance at the battalion level and below,	
and more agg <u>ressiveness</u> on the part of unit	,
commanders.	2
<u>Background</u>	
Over the past several years, articles on combat	
operations in mountainous regions have appeared more	
frequently in Military Herald , with many specifically	
referring to problems experienced and lessons learned	
during "training" in Afghanistan. Most of the articles	
that refer specifically to Soviet forces in Afghanistan	
have dealt with Soviet airborne troops, but other	-
articles also appear to draw on Soviet experience	2
gained in the war.	2
Onehlane of Tuesn Managarata	
Problems of Troop Management*	
the Soviet military press	2
have noted problems in troop management in Afghanistan	
which are also typical of those experienced by Soviet	
units elsewhere: dereliction of duty and lack of	
*Troop management encompasses all activities of commanders and	
staffs directed toward the accomplishment of a unit's mission	
staffs directed toward the accomplishment of a unit's mission both in combat and in the development and maintenance of training	-
staffs directed toward the accomplishment of a unit's mission	2
staffs directed toward the accomplishment of a unit's mission both in combat and in the development and maintenance of training	2
staffs directed toward the accomplishment of a unit's mission both in combat and in the development and maintenance of training standards, readiness, discipline, and morale.	2

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	professional competence by officers; black marketeering by officers and soldiers; poor and sometimes brutal relationships between officers and soldiers, between	
	sergeants and soldiers, and between senior and junior enlisted men; alcoholism in all ranks; and ethnic	
	tensions.	25X1
	Soviet efforts to solve such problems concentrate on the officer corps, both because the commander is held accountable for the actions of his subordinates and	
	because, to a considerable extent, the officer corps is a major part of the problem. The Soviets emphasize the	
•	importance of <u>individual work</u> by commanders with	25X1
	subordinates.	25/1
	An article by Army General D. Sukhorukhov, Commanding General of the Airborne Forces (VDV), in the October 1984 issue of Military Herald emphasized the need for	
	commanders to "mix" with their troopsin the field and in garrisonin order to develop personal	
	relationships. The article, directed specifically at	
4	junior officers, cites three VDV officers who served with distinction in Afghanistan and who had excellent	
	relations with their troops. Successful leadership principles which Sukhorukhov recommends to others	
	include leading by example; paying attention to strengths, weaknesses, problems, personal background,	
	and interests of each soldier; and supporting	0EV4
	subordinates and considering their suggestions.	25X1
	Sukhorukhov's views reflect longstanding "prescriptions," but his emphasis on Afghansitan is	
	significant. Realityboth in Afghanistan and	
	elsewhereindicates that not all VDV officers (let alone all Soviet army officers) measure up to	
	Sukhorukhov's precepts. Combat experience in Afghanistan probably has highlighted weaknesses in	
	Soviet junior and mid-level leadership and given	
	impetus to <u>efforts to improve</u> the Soviet officer corps forcewide.	25 X 1
	Problems in Tactical Intelligence	
	One of the most serious and persistent problems for the Soviets in Afghanistan has been tactical	
	intelligence. They repeatedly have been frustrated in attempts to locate elusive insurgent forces in a	
	sufficiently accurate and timely manner to engage the	
	0 Annell 1005	
	9 April 1985 NESA M 85-10068CX	25X1

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insurgents.	25 X 1
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Articles in the October and December 1984 issues of Military Herald by Colonel General F. Gredasov and Army General A. Majorov addressed tactical intelligence from the perspective of their considerable experience in Afghanistan. Gredasov, associated with the Intelligence Directorate of the Soviet Ground Forces, was a frequent visitor to Afghanistan in the entourage of then-First Deputy Minister of Defense Sokolov during the 1979 to 1984 period when Sokolov oversaw the direction of the war. General Majorov, the First Deputy Commander in Chief of the Soviet Ground Forces, formerly was Chief of the Soviet Military Assistance Group in Kabul. Gredasov's article deals with the necessity for units at battalion level and below to conduct reconnaissance effectively. He emphasizes the commander's (and staff's) responsibility to organize reconnaissance using all resources available. Specific suggestions include: establishing specific tasks for reconnaissance as far in advance as possible; conducting reconnaissance by foot patrols in mountainous regions in advance of units in vehicles;	25X1
and maintaining constant communication with reconnaissance elements.	25X1
General Majorov touches on some of the same themes in his article discussing factors which contribute to	
combat effectiveness. Majorov, citing Gredasov's article, notes that reconnaissance is the most complex and most important type of combat support. Majorov charges, however, that many Soviet battalion commanders tend to rely too heavily on intelligence support from other units rather than fully utilizing organic	
reconnaissance assets. Majorov criticizes commanders who complain of inadequate resources to conduct effective reconnaissance, and says that battalions should be able to accomplish their intelligence) OEV4
Inefficiencies of current Soviet tactical intelligence operations in Afghanistan may reinforce calls throughout the Soviet military for improved reconnaissance and provide some valuablethough	25X1
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painfullessons on how to do so. Soviet commanders probably recognize that tactical intelligence must be improved to cope with targeting problems in a more conventional war as well as in Afghanistan. Majorov specifically notes, for example, that developments in foreign armies, such as the use of precision-guided munitions and advanced fire-control and target acquisition systems, will demand more effective reconnaissance on the part of Soviet forces.	25X
Aggressiveness in Combat	
The ultimate measure of effectiveness of a military unit, its ability to close with and defeat an opposing force, depends to a considerable extent on the unit's aggressiveness and ability to react in a quickly changing combat situation. Aggressiveness and quick reaction, in turn, are largely functions of commander initiative and decisiveness at critical junctures in the battle.	25X
The Soviet combat record in Afghanistan to date has been mixed. A recurring comment on Soviet forces in Afghanistanboth by the insurgents as well as by senior Soviet officershas been the lack of aggressiveness by Soviet units in combat.	25X
aggress iveness sy soviet anits in compat.	25X
Lieutenant General V. Kostylev, the First Deputy Commander in Chief of the VDV, in a January 1985 Military Herald article, addresses the importance of combat activeness, decisiveness, and initiative on the part of units and commanders. His article is based, at least in part, on his experiences in Afghanistan in 1983 and 1984.	25 X
Kostylev sees the goal of officer training to be the development of tactical maturity—a maturity that will enable commanders at a given moment to cast aside a previous plan to deal with a new situation. Commanders, he argues, must at all times be unafraid to take calculated risks to conduct aggressive combat	

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effectiveness in Afghanista improve forcewide preparation combat.		ermto 25X´
focus the attention of mili corrective action in the sh	cary leaders on the port termto improve	need for force
but the Afghan combat situa	ion increases the persecution increases the persecution increases the persecution in the persecution increases the persecution in the persecution increases the persecution increases the persecution in	enalties ne
problems and weaknesses in of the problems are not union Afghanistan, to guerrilla w	ue to Soviet units	in
<u>Implications</u> The war in Afghanistan has	nighlighted longstand	ling
rein."		
military officerswould sur levels probably perceive the	gest that commanders	at all
on the insurgents. Second, the warevident, for examp prolonged visits to Afghanis	e, in repeated and	
to the war to keep down per Commanders may, therefore, I limiting losses than with in	e more concerned wit	: h
Display of initiative and aging Afghanistan may be hinder the Soviets have pursued an	ed by two factors. economy of force app	First, croach
measure up.		25X′
operations. Kostylev notes VDV units and commanders in but also admits that not al	Afghanistan and else	ewhere,
		25 X ′

