

83-0667

16 March 1983

## MEMORANDUM FOR THE RECORD

SUBJECT: Meeting with SSCI Staff

1. At the suggestion of [redacted] Chief of the Legislative Liaison Division, Office of External Affairs, [redacted] and I met with Chip Andrea of the SSCI Staff on 15 March to discuss S.2919, the Lugar-Biden bill to fund Soviet studies at US universities. Andrea told us that they plan to introduce the bill (copy attached) through the Foreign Relations and Labor Committees shortly and that they expect it to reach the floor during the current session. There had been some problems with Senator Pell's staff, but Andrea expects them to be resolved this week.

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2. We exchanged views on the state of US expertise on the USSR and I pointed to the need for a new generation of Kremlinologists and economic specialists, and to an insufficient supply of foreign policy analysts with knowledge of both the USSR and key regions of Soviet interest, as the most serious gaps. We discussed the need for strong management of the planned endowment and in particular the necessity of providing an equitable distribution of funding and an appropriate focus on younger scholars with innovative ideas. I suggested that attention also be given to the demand side of the Soviet studies problem -- ensuring that career prospects are available in the government and elsewhere for aspiring specialists on the USSR. Andrea readily accepted this notion and hinted that requests for modest increases in slots for Soviet political analysis would be received favorably on the hill.

3. On an unrelated matter, Andrea mentioned that Senator Goldwater and others were pressing for the Agency to declassify its dollar comparison of US and Soviet defense activities. We noted that unclassified papers had been published in the past and that the DCI presumably would discuss this proposal with the SSCI.

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[redacted]  
JAMES A. BARRY, Jr.

Attachment:  
As stated.

SUBJECT: Meeting with SSCI Staffer

Distribution:

- 1 - NIO/USSR
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SECRET

97TH CONGRESS  
2D SESSION

# S. 2919

To help ensure the Nation's independent factual knowledge of Soviet-bloc countries, to help maintain the national capability for advanced research and training on which that knowledge depends, and to provide partial financial support for national programs to serve both purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 16 (legislative day, SEPTEMBER 8), 1982

Mr. LUGAR (for himself and Mr. BIDEN) introduced the following bill; which was read twice and referred jointly to the Committees on Foreign Relations and Labor and Human Resources, by unanimous consent

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## A BILL

To help ensure the Nation's independent factual knowledge of Soviet-bloc countries, to help maintain the national capability for advanced research and training on which that knowledge depends, and to provide partial financial support for national programs to serve both purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*  
3 That this Act may be cited as the "Soviet-Bloc Research and  
4 Training Act of 1982".

5 **FINDINGS AND DECLARATIONS**

6 **SEC. 2. (a) The Congress finds and declares that—**

1           (1) factual knowledge, independently verified,  
2           about Soviet-bloc countries is of the utmost importance  
3           for the national security of the United States, for the  
4           furtherance of our national interests in the conduct of  
5           foreign relations, and for the prudent management of  
6           our domestic affairs;

7           (2) the development and maintenance of knowl-  
8           edge about Soviet-bloc countries depends upon the na-  
9           tional capability for advanced research by highly  
10          trained and experienced specialists, available for serv-  
11          ice in and out of Government;

12          (3) certain essential functions are necessary to  
13          ensure the existence of that knowledge and the capa-  
14          bility to sustain it, including—

15               (A) graduate training;

16               (B) advanced research;

17               (C) public dissemination of research data,  
18               methods and findings;

19               (D) contact and collaboration among Govern-  
20               ment and private specialists and the facilitation of  
21               research based on the extensive data holdings of  
22               the United States Government; and

23               (E) first-hand experience of Soviet-bloc coun-  
24               tries by American specialists including on-site

1       conduct of advanced training and research to the  
2       extent practicable;

3       (4) three existing institutions already organized to  
4       conduct the functions described in this section on a na-  
5       tional scale are the National Council for Soviet and  
6       East European Research, the Woodrow Wilson Inter-  
7       national Center for Scholars, and the International Re-  
8       search and Exchanges Board of the American Council  
9       of Learned Societies; and

10       (5) it is in the national interest for the Federal  
11       Government to supplement the support for the func-  
12       tions described in this section furnished by local, State,  
13       regional, and private agencies, organizations, and indi-  
14       viduals, and thereby to stabilize the conduct of these  
15       functions on a national scale, consistently, and on a  
16       long range basis.

#### 17                           DEFINITIONS

18       SEC. 3. As used in this Act—

19       (1) the term "Board" means the International Re-  
20       search and Exchanges Board organized in 1968 by the  
21       American Council of Learned Societies and the Social  
22       Science Research Council;

23       (2) the term "Center" means the Woodrow  
24       Wilson International Center for Scholars of the Smith-  
25       sonian Institution;

1 (3) the term "Fund" means the Soviet-Bloc Re-  
2 search and Training Fund established under section 4;

3 (4) the term "institution of higher education" has  
4 the same meaning given such term in section 1201(a)  
5 of the Higher Education Act of 1965;

6 (5) the term "National Council" means the Na-  
7 tional Council for Soviet and East European Research,  
8 a not-for-profit corporation organized under the laws of  
9 the District of Columbia in 1978; and

10 (6) the term "Secretary" means the Secretary of  
11 the Treasury.

12 ESTABLISHMENT OF THE SOVIET-BLOC RESEARCH AND  
13 TRAINING FUND

14 SEC. 4. There is established in the Treasury of the  
15 United States a trust fund to be known as the Soviet-Bloc  
16 Research and Training Trust Fund. The Fund shall consist  
17 of—

18 (1) amounts appropriated to it by section 5; and

19 (2) interest and proceeds credited to it under sec-  
20 tion (8)(c).

21 APPROPRIATIONS TO THE FUND

22 SEC. 5. There are appropriated to the Fund, out of any  
23 money in the Treasury not otherwise appropriated,  
24 \$50,000,000.

## 1 PAYMENTS FROM THE FUND; USES OF PAYMENTS

2 SEC. 6. (a) The interest on any obligations held in the  
3 Fund shall be available, as provided in advance by appropriate  
4 ation Acts, for payments to the National Council for use in  
5 accordance with this section.

6 (b)(1) One-quarter of the payments made in each fiscal  
7 year shall be used by the National Council to—

8 (A) develop and conduct a research agenda of a  
9 national research program at the postdoctoral or equiv-  
10 alent level in the field of Soviet and East European  
11 studies to be designed in consultation with officials of  
12 the Federal Government designated by the Secretary  
13 of State;

14 (B) disseminate information about the research  
15 program described in clause (A) and solicit proposals  
16 for research contracts from American institutions of  
17 higher education and not-for-profit corporations, which  
18 contracts shall contain shared-cost provisions; and

19 (C) award contracts for such research projects as  
20 the Board of Trustees of the Council determines will  
21 best serve to carry out the purposes of this Act after  
22 reviewing the proposals submitted under clause (B).

23 (2) One part of the payments made in each fiscal year  
24 shall be used by the National Council to—

1 (A) establish and carry out a program of graduate,  
2 postdoctoral, and teaching fellowships for advanced  
3 training in Soviet studies and related studies conducted  
4 (i) at American institutions of higher education and (ii)  
5 on a shared-cost basis;

6 (B) disseminate information on the fellowship pro-  
7 gram described in clause (A) and solicit applications for  
8 fellowships from qualified institutions of higher educa-  
9 tion and qualified individuals;

10 (C) award such fellowships as the Board of Trust-  
11 ees of the National Council determines will best serve  
12 to carry out the purposes of this Act after reviewing  
13 applications submitted under clause (B); and

14 (D) disseminate research, data, and findings on  
15 Soviet studies and related fields in such a manner and  
16 to such extent as the Board of Trustees of the National  
17 Council determines will best serve to carry out the  
18 purposes of this Act.

19 (3) One part of such payments made in each fiscal year  
20 to the National Council shall be used for payments to the  
21 Center to—

22 (A) provide fellowship support and research facili-  
23 ties in Washington, District of Columbia, for American  
24 specialists in the field of Soviet studies to conduct ad-



1 vanced research with particular emphasis upon the use  
2 of data on Soviet-bloc countries:

3 and

4 (B) conduct seminars, conferences, and other simi-  
5 lar workshops designed to facilitate research collabora-  
6 tion between Government and private specialists in the  
7 field of Soviet and East European studies.

8 (4) One part of such payments made in each fiscal year  
9 to the National Council shall be used for payments to the  
10 Board to conduct specialized programs in advanced training  
11 and research on a reciprocal basis in the Union of Soviet  
12 Socialist Republics and other nations of Eastern Europe de-  
13 signed to facilitate access for American specialists to research  
14 institutes, personnel, archives, documentation, and other re-  
15 search and training resources located in the Union of Soviet  
16 Socialist Republics and such nations.

17 (c)(1) Payments under this Act shall be made as soon  
18 after approval of the application as practicable.

19 (2) Payments under this Act may be made in install-  
20 ments, in advance or by way of reimbursement with neces-  
21 sary adjustments on account of overpayments and underpay-  
22 ments.

1 APPLICATIONS

2 SEC. 7. (a) The National Council shall prepare and  
3 submit an application to the Secretary once each fiscal year.  
4 Each such application shall—

5 (1) provide a description of the purposes for which  
6 the payments will be used in accordance with section  
7 (6); and

8 (2) provide such fiscal control and such accounting  
9 procedures as may be necessary (A) to insure a proper  
10 accounting of Federal funds paid to the applicant under  
11 this Act, and (B) to insure the verification of the costs  
12 of the continuing education program furnished by the  
13 applicant.

14 (b) The Secretary shall expeditiously approve any appli-  
15 cation that meets the requirements of this section.

16 MANAGEMENT OF THE FUND

17 SEC. 8. (a) It shall be the duty of the Secretary to invest  
18 such portion of the Fund as is not, in his judgment, required  
19 to meet current withdrawals. Such investments may be made  
20 only in interest-bearing obligations of the United States or in  
21 obligations guaranteed as to both principal and interest by  
22 the United States. For such purpose, such obligations may be  
23 acquired (1) on original issue at the issue price, or (2) by  
24 purchase of outstanding obligations at the market price. The  
25 purposes for which obligations of the United States may be

1 issued under the Second Liberty Bond Act are extended to  
2 authorize the issuance at par of special obligations exclusive-  
3 ly to the Fund. Such special obligations shall bear interest at  
4 a rate equal to the average rate of interest, computed as to  
5 the end of the calendar month next preceding the date of  
6 such issue, borne by all marketable interest-bearing obliga-  
7 tions of the United States then forming a part of the public  
8 debt; except that where such average rate is not a multiple of  
9 one-eighth of 1 per centum, the rate of interest of such spe-  
10 cial obligations shall be the multiple of one-eighth of 1 per  
11 centum next lower than such average rate. Such special obli-  
12 gations shall be issued only if the Secretary determines that  
13 the purchase of other interest-bearing obligations of the  
14 United States, or of obligations guaranteed as to both princi-  
15 pal and interest by the United States on original issue or at  
16 the market price, is not in the public interest.

17 (b) Any obligation acquired by the Fund (except special  
18 obligations issued exclusively to the Fund) may be sold by the  
19 Secretary at the market price, and such special obligations  
20 may be redeemed at par plus accrued interest.

21 (c) The interest on, and the proceeds from the sale or  
22 redemption of, any obligations held in the Fund shall be cred-  
23 ited to and form a part of the Fund.

10

REPORT

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2       SEC. 9. The National Council shall prepare and submit  
3 to the President and the Congress at the end of each fiscal  
4 year in which the National Council receives assistance under  
5 this Act a report of the activities of the National Council, and  
6 the activities of the Board and the Center, supported by as-  
7 sistance under this Act, together with such recommendations  
8 as the National Council deems advisable.

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