

announces that he will postpone further proceedings today on each motion to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote is objected to under clause 4 of rule XV.

Such rollcall votes, if postponed, will be taken at the conclusion of legisla- Sec. 127. Inclusion of coercive population tive business today.

CONFERENCE REPORT ON H.R. 1777, FOREIGN RELATIONS AU-THORIZATION ACT

Mr. FASCELL submitted the followconference report and statement on the our cause. Tity to authorize ap propriations for fiscal years 1988 and 1989 for the Department of State, the U.S. Information Agency, the Voice of America, the Board for International Broadcasting, and for other purposes.

CONFERENCE REPORT (H. REFT. 100-475) The committee of conference on the disagrecing votes of the two Houses on the amendment of the Senate to the bill (H.R. 1777) to authorize appropriations for fiscal years 1988 and 1989 for the Department of State, the United States Information Agency, the Voice of America, the Board for International Broadcasting, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment insert the following:

SECTION L SHORT TITLE AND TABLE OF CONTENTS. (a) SHORT TITLE.—This Act may be cited as the "Foreign Relations Authorization Act, Fiscal Years 1988 and 1989".

(b) Table of Contents.—The table of contents for this Act is as follows:

Sec. 1. Short title and table of contents.

- TITLE I—THE DEPARTMENT OF STATE PART A-AUTHORIZATION OF APPROPRIATIONS; ALLOCATIONS OF FUNDS: RESTRICTIONS

Sec. 101. Administration of Foreign Affairs. Sec. 102. Contributions to International Organizations and Conferences: International Peacekeeping Ac-

tivities Sec. 103. International Commissions. Sec. 104. Migration and refugee assistance.

Sec. 105. Other programs. Sec. 106. Reduction in earmarks if appropriations are less than authori-

zations Sec. 107. Transfer of funds

Sec. 108. Compliance with Presidential-Congressional summit agreement on deficit reduction.

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Sec. 110. Latin American and Caribbean dula bases

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Sec. 128. Protection of historic and artistic furnishings of reception areas of the Department of State building.

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128. Limitation on the use of a foreign mission in a manner incompatible with its status as a foreion mission

Hocation of shared costs at missions abroad. rohibition on the use of funds for

facilities in Israel, Jerusalem, or the West Bank Sec. 131. Purchasing and leasing of resi-

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Sec. 138. Federal jurisdiction of direct actions against insurers of diplomatic agents.

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Sec. 154. Report on personnel of Soviet state trading enterprises.

Sec. 155. Personnel security program for embassies in high intelligence threat countries.

Sec. 155, Accountability Review Boards.
Sec. 157, Prohibition on certain employment at United States diplomatic and consular missions in Com munist Countries

Sec. 158: Termination of retirement benefits for foreign national employees engaging in hostile intelligence activities.

Sec. 159. Report on employment of foreign nationals at foreign service posts abroad

Sec. 140. Construction security certification. Sec. 181. Protection from future hostile intelligence activities in the United States

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TITLE I-THE DEPARTMENT OF STATE PART A-AUTHORIZATION OF APPROPRIA-TIONS: ALLOCATIONS OF FUNDS: RESTRIC-**T10.YS**

SEC. 101. ADMINISTRATION OF FOREIGN AFFAIRS.

(a) DIPLOMATIC AND ONGOING OPERATIONS. The following amounts are authorized to be appropriated under "Administration of For-eign Affairs" for the Department of State to carry out the authorities, functions, duties, and responsibilities in the conduct of the foreign affairs of the United States:

(1) For "Salaries and Expenses" of the Department of State tother than the Diplomatic Security Programs, \$1,431,908,000 for the fiscal year 1988 and \$1,460,546,000 for the fiscal year 1989, of which not less than \$250,000 for each fiscal year shall be available only for use by the Bureau of International Communications and Information Policy to support international institutional development and other activities which promote international communications and information development

(2) For "Acquirition and Maintenance of Buildings Abroad" tother than the Diplomatic Security Programs, \$313,124,000 for the fiscal year 1988 and \$319,386,000 for the fiscal year 1989.

(3) For "Representation Allowances", \$4,460,000 for the fiscal year 1988 and \$4,549,000 for the fiscal year 1989.

(4) For "Emergencies in the Diplomatic and Consular Service", \$4,000,000 for the fiscal year 1988 and \$4,080,000 for the fiscal year 1982.

15) For "Payment to the American Institule in Taiwan", \$9,379,400 for the fiscal year 1988 and \$9,567,600 for the fiscal year 1949.

States as a result of the intelligence activities of the Soviet Union directed at the new United States Embassy in Moscow.

SEC. ISL UNITED STATES-SOVIET RECIPROCITY IN MATTERS RELATING TO EMBASSIES

(a) REQUIREMENT FOR RECIPROCITY IN CER-TAIN MATTERS.—The Secretary of State shall exercise the authority granted in title II of the State Department Basic Authorities Act of 1956 (relating to foreign missions) to obtain the full cooperation of the Soviet Government in achieving the following objectives by October 1, 1989:

(1) FINANCE - United States diplomatic and consular posts in the Soviet Union not pay more than fair value for goods or services as a result of the Soviet Government's control over Soviet currency valuation and over the pricing of goods and services.

121 ACCESS TO GOODS AND SERVICES. - United States diplomatic and consular posts in the Soviet Union have full access to goods and

services, including utilities.

(3) REAL PROPERTY.—The real property used for office purposes, the real property used for residential purposes, and the real property used for all other purposes by United States diplomatic and consular posts in the Soviet Union is comparable in terms of quantity and quality to the real property used for each of those purposes by diplomatic and consular posts of the Soviet mission to the United States.

(b) SOVIET CONSULATES IN THE UNITED STATES.—The Secretary of State shall not allow the Soviet mission to the United States to occupy any new consulate in the United States until the United States mission in Kiev is able to occupy secure perma-

nent facilities

(c) SECRETARY OF THE TREASURY.-The Secretary of the Treasury shall provide to the Secretary of State such assistance with respect to the implementation of paragraph (1) of subsection (a) as the Secretary of State may request.

(d) REPORTS TO CONGRESS.—Not later than 60 days after the date of enactment of this Act and annually thereafter, the Secretary of State shall submit to the Congress a report setting forth the actions taken and planned to be taken in carrying out subsection (a).

tel Definition of Benefit.—Paragraph (1) of section 2021a) of the title II of the State Department Basic Authorities Act of 1956 (22 U.S.C. 4302(a)(1); commonly referred to as the Foreign Missions Act) is amended-

(1) by striking out "and" at the end of subparagraph (E):

in subparagraph (F), by inserting "and" after "services,"; and

(3) by inserting after subparagraph (F) the (following new subparagraph:

"(G) financial and currency exchange services,",

SEC. ISL REPORT ON PERSONNEL OF SOVIET STATE TRADING ENTERPRISES.

Not later than 60 days after the date of enactment of this Act, the Secretary of State shall submit to the Congress a report discussing whether the number of personnel of Soviet state trading enterprises in the United States should be reduced.

SEC. ISL PERSONNEL SECURITY PROGRAM FOR EM. BASSIES IN HIGH THREAT COUNTRIES INTELLIGENCE

(a) SPECIAL SECURITY PROGRAM. tary of State shall develop and implement, within three months after the date of enactment of this Act, a special personnel security program for personnel of the Department of State assigned to United States diplomatic and consular posts in high intelligence threat countries who are responsible for security at those posts and for any individuals performing guard functions at those posts. Such program shall include-

(1) selection criteria and screening to ensure suitability for assignment to high intelligence threat countries:

(2) counterintelligence awareness and re-

lated training:

13) security reporting and command arrangements designed to counter intelligence threats: and

(4) length of duty criteria and policies regarding rest and recuperative absences.

1b) REPORT TO CONGRESS.—Not later than 6 months after the date of enactment of this subsection, the Secretary of State shall report to the Congress on the special personnel security program required by subsection

(c) DEFINITION.—As used in subsection (a). the term 'high intelligence threat country"

means-

(1) a country listed as a Communist country in section 620(f) of the Foreign Assist-

ance Act of 1961: and

(2) any other country designated as a high intelligence threat country for purposes of this section by the Secretary of State, the Secretary of Defense, the Director of Central Intelligence, or the Director of the Federal Bureau of Investigation SEC ISA ACCOUNTABILITY REVIEW BOARDS

(a) ESTABLISHMENT OF A BOARD.—Section 301 of the Diplomatic Security Act (22 U.S.C. 4831) is amended-

(1) by inserting ", and in any case of a serious breach of security involving intelligence activities of a foreign government directed at a United States Government mission abroad," after "mission abroad"; and

(2) by inserting after the first sentence thereof the following new sentence: "With respect to breaches of security involving intelligence activities, the Secretary of State may delay establishing an Accountability Review Board if, after consultation with the Chairman of the Select Committee on Intelligence of the Senate and the Chairman of the Permanent Select Committee on Intelligence of the House of Representatives, the Secretary determines that doing so would compromise intelligence sources and methods. The Secretary shall promptly advise the Chairmen of such committees of each determination pursuant to this section to delay the establishment of an Accountability Review Board."

(b) BOARD FINDINGS.—Section 304(a) of that Act (22 U.S.C. 4834(a)) is amended by inserting "or surrounding the serious breach of security involving intelligence activities of a foreign government directed at a United States Government mission abroad (as the case may be!" after "mission abroad" the first place it appears.

SEC. 157.)PROHIBITION ON CERTAIN EMPLOYMENT AT UNITED STATES DIPLOMATIC AND CONSULAR MISSIONS IN COMMUNIST COUNTRIES

(a) PROHIBITION.-After September 30, 1990, no national of a Communist country may be employed as a foreign national employee in any area of a United States diplomatic or consular facility in any Communist country where classified materials are maintained.

(b) DEFINITION.—As used in this section, the term "Communist country" means a country listed in section 620(f) of the Foreign As-

sistance Act of 1961.

(c) ADDITIONAL FUNDS FOR HIRING UNITED STATES CITIZENS.—The Congress expresses its willingness to provide additional funds to the Department of State for the expenses of employing United States nationals to replace the individuals dismissed by reason of subsection (a).

(d) REPORT AND REQUEST FOR FUNDS.-AS & part of the Department of State's authorization request for fiscal years 1990 and 1991. the Secretary of State, in consultation with the heads of all relevant agencies, shall 111 a report which shall include-

(A) a feasibility study of the implementation of this section; and

18) an analysis of the impact of the implementation of this section on the budget of the Department of State: and

(2) a request for funds necessary for the implementation of this section pursuant to the findings and conclusions specified in the report under paragraph (1).

(e) WAIVER - The President may waive this section-

(1) If funds are not specifically authorized and appropriated to carry out this section:

(2) the President determines that it is in the national security interest of the United States to continue to employ foreign service nationals.

The President shall notify the appropriate committees of Congress each time he makes the waiver conferred on him by this section.

SEC. 154. TERMINATION OF RETIREMENT BENEFITS
FOR FOREIGN NATIONAL EMPLOYEES ENGAGING IN HOSTILE INTELLIGENCE ACTIVITIES

(a) TERMINATION.—The Secretary of State shall exercise the authorities available to him to ensure that the United States does not provide, directly or indirectly, any retirement benefits of any kind to any present or former foreign national employee of a United States diplomatic or consular post against whom the Secretary has convincing evidence that such employee has engaged in intelligence activities directed against the United States. To the extent practicable, the Secretary shall provide due process in implementing this section.

(b) Waiver.—The Secretary of State may vaive the applicability of subsection (a) on a case-by-case basis with respect to an employee if he determines that it is vital to the national security of the United States to do so and he reports such waiver to the appropriate committees of the Congress.

SEC. ISS. REPORT ON EMPLOYMENT OF FOREIGN NA-TIONALS AT FOREIGN SERVICE POSTS ABROAD

Not later than 8 months after the date of enactment of this Act, the Secretary of State, in consultation with the Secretary of Commerce, the Secretary of Agriculture, the Director of Central Intelligence, the Director of the United States Information Agency, and the Director of the Peace Corps, shall submit to the Congress a report discussing the advisability of employing foreign nationals at foreign service posts abroad (including their access to automatic data processing systems and_networks).

SEC. ISA CONSTRUCTION SECURITY CERTIFICATION.

CERTIFICATION. - Before undertaking any new construction or major renovation project in any foreign facility intended for the storage of classified materials or the conduct of classified activities, the Secretary of State, after consultation with the Director of Central Intelligence, shall certify to the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate that—

(1) appropriate and adequate steps have been taken to ensure the security of the construction project fincluding an evaluation of how all security-related factors with respect to such project are being addressed);

(2) the facility resulting from such project incorporates-

(A) adequate measures for protecting clasrified information and national security-related activities; and

(B) adequate protection for the personnel working in the diplomatic facility.

(b) AVAILABILITY OF DOCUMENTATION.—All documentation with respect to a certification referred to in subsection (a) and any dissenting views thereto shall be available, in an appropriately classified form, to the Chairman of the Committee on Foreign Affairs of the House of Representatives and the Chairman of the Committee on Foreign Relations of the Senate.

(c) DIRECTOR OF CENTRAL INTELLIGENCE— The Director of Central Intelligence shall provide to the Secretary of State such assistance with respect to the implementation of this section as the Secretary of State may request.

(d) Disserting Views.—If the Director of Central Intelligence disagrees with the Secretary of State with respect to any project certification made pursuant to subsection (a), the Director shall submit in writing disagreeing vicus to the Secretary of State.

SEC. ISI. PROTECTION FROM FUTURE ROSTILE IN-TELLIGENCE ACTIVITIES LY THE UNITED STATES

Section 205 of the State Department Basic Authorities Act of 1956 (22 U.S.C. 4305) is amended by adding at the end the following:

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"(d)/1) After the date of enactment of this subsection, real property in the United States may not be acquired (by sale, lease, or other means) by or on behalf of the foreign mission of a foreign country described in paragraph (4) if, in the judgment of the Secretary of Defense (after consultation with the Secretary of State), the acquisition of that property might substantially improve the capability of that country to intercept communications involving United States Government diplomatic, military, or intelligence matters.

"(2) After the date of enactment of this subsection, real property in the United States may not be acquired (by sale, lease, or other means) by or on behalf of the foreign mission of a foreign country described in paragraph (4) if, in the judgment of the Director of the Federal Bureau of Investigation (after consultation with the Secretary of State), the acquisition of that property might substantially improve the capability of that country to engage in intelligence activities directed against the United States Government, other than the intelligence activities described in paragraph (1).

"(3) The Secretary of State shall inform the Secretary of Defense and the Director of the Federal Bureau of Investigation immediately upon notice being given pursuant to subsection (a) of this section of a proposed acquisition of real property by or on behalf of the foreign mission of a foreign country described in paragraph (4).

"(4) For the purposes of this subsection, the term foreign country means—

"(A) any country listed as a Communist country in section \$20(f) of the Foreign Assistance Act of 1961;

"(B) any country determined by the Secretary of State, for purposes of section 6(f) of the Export Administration Act of 1979, to be a country which has repeatedly provided support for acts of international terrorum; and

"(C) any other country which engages in intelligence activities in the United States which are adverse to the national security interests of the United States.

"15) As used in this section, the term 'substantially improve' shall not be construed to prevent the establishment of a foreign mission by a country which, on the date of enactment of this section...

"(A) does not have a mission in the United States, or

"(B) with respect to a city in the United States, did not maintain a mission in that city."

SEC. 162. APPLICATION OF TRAVEL RESTRICTIONS TO PERSONNEL OF CERTAIN COLN-TRIES AND ORGANIZATIONS.

(a) AMENDMENT TO FOREIGN MISSIONS ACT.— Title II of the State Department Basic Authorities Act of 1956 (22 U.S.C. 4301 et seq.) as amended by section 128 is further amended by adding at the end the following new section:

TNEC 216 APPLICATION OF TRAVEL RESTRICTIONS
TO PERSONNEL OF CERTAIN COUNTRIES AND URGANIZATIONS.

"(a) REQUIREMENT FOR RESTRICTIONS.—The Secretary shall apply the same generally applicable restrictions to the travel while in the United States of the individuals described in subsection (b) as are applied under this title to the members of the missions of the Soviet Union in the United States.

"(b) INDIVIDUALS SUBJECT TO RESTRICTIONS.—The restrictions required by subsection (a) shall be applied with respect to those individuals who (as determined by the Secretary) are—

"(1) the personnel of an international organization, if the individual is a national of any foreign country whose government engages in intelligence activities in the United States that are harmful to the national security of the United States:

"(2) the personnel of a mission to an international organization, if that mission is the mission of a foreign government that engages in intelligence activities in the United States that are harmful to the national secunty of the United States; or

"(3) the family members or dependents of an individual described in paragraphs (1) and (2):

and who are not nationals or permanent resident aliens of the United States.

"(c) WAIVERS.—The Secretary, after consultation with the Director of Central Intelligence and the Director of the Federal Bureau of Investigation, may waize application of the restrictions required by subsection (a) if the Secretary determines that the national security and foreign policy interests of the United States so require.

"(d) REPORTS.—The Secretary shall transmit to the Select Committee on Intelligence and the Committee on Foreign Relations of the Senate, and to the Permanent Select Committee on Intelligence and the Committee on Intelligence and the Committee on Foreign Affairs of the House of Representatives, not later than six months after the date of enactment of this section and not later than every six months thereafter, a report on the actions taken by the Secretary in carrying out this section during the previous six months.

"(e) DEFINITIONS. - For purposes of this sec-

tion—
"(1) the term 'generally applicable restrictions' means any limitations on the radius within which unrestricted travel is permitted and obtaining travel services through the auspices of the Office of Foreign Missions for travel elsewhere, and does not include any restrictions which unconditionally prohibit the members of missions of the Soviet Union in the United States from traveling to designated areas of the United States and which are applied as a result of particular factors in relations between the United States and the Soviet Union.

"(2) the term 'international organization' means an organization described in section 209/b/(1): and

"13) the term 'personnel' includes—

"(A) Officers, employees, and any other staff member, and

"(B) any individual who is retained under contract or other arrangement to serve functions similar to those of an officer, employee, or other staff member."

(b) EFFECTIVE DATE—Subsection (a) of the section enacted by this section shall take

effect 90 days after the dute of enactment of this Act

SEC. 161 COUNTERINTELLIGENCE POLYGRAPH SCREENING OF DIPLOMATIC SECURITY SERVICE PERSONNEL

(a) IMPLEMENTATION OF PROGRAM.—Under the regulations issued pursuant to subsection (b), the Secretary of State shall implement a program of counterintelligence polygraph examinations for members of the Diplomatic Security Service (established pursuant to title II of the Diplomatic Security Act) during fiscal years 1988 and 1989.

(b) REGULATIONS.—The Secretary of State thall issue regulations to govern the program required by subsection (a). Such regulations shall provide that the scope of the examinations under such program, the conduct of such examinations, and the rights of individuals subject to such examinations shall be the same as those under the counterintelligence polygraph program conducted pursuant to section 1221 of the Department of Defense Authorization Act, 1986 (Public Law 99-145).

SEC. ISL UNITED STATES EMBASSY IN BUNGARY.

(a) FINDINGS.—The Congress finds that—
(1) the full implementation of the security program of a United States diplomatic mission to a Communist country cannot be accomplished if employees of that mission who are citizens of the host country are present in the same facilities where diplomatic and consular activities of a sensitive nature are performed:

(2) the facilities currently housing the offices of the United States diplomatic mission to Hungary are totally inadequate for the proper conduct of United States diplomatic activities, and unnecessarily expose United States personnel and their activities to the scrutiny of the intelligence services of the Government of Hungary;

(3) the presence of local citizens in a facility where sensitive activities are performed, as well as their access to certain unclassified administrative information, greatly enhances the ability of the host government's intelligence services to restrict our diplomatic activities in that country;

(4) since the United States Government owns a substantial amount of property in Budapest, it is in a unique position to build new facilities which will substantially enhance the security of the United States diplomatic mission to Hungary; and

15) units such as the Navy Construction Battalion are uniquely qualified to construct such facilities in an eastern bloc country.

(b) STATEMENT OF POLICY.—It is the sense of the Congress that—

(1) the Department of State should proceed in a timely fashion to negotiate an agreement with the Government of Hungary to allow for the construction of new chancery facilities in Budapest which would totally segregate sensitive activities from those of an unclassified and public-oriented character, and

12) any such agreement should ensure that the United States Government will have the right to employ only American construction personnel and materials and will have complete control over access to the chancery site from the inception of construction.

Part D-Personnel Matters

SEC. 171. COMMISSION TO STUDY FOREIGN SERVICE PERSONNEL SYSTEM.

In consultation with the Committee on Foreign Relations of the Senate, the Committee on Foreign Affairs and the Committee on Post Office and Civil Service of the House of Representatives, and the exclusive representatives (as defined in section 1002/3) of the Foreign Service Act of 1980).