16 February 1988 OCA88-0469

MEMORANDUM FOR:	Associate Deputy for Adm	inistration	
FROM:	Deputy Director for Legi	slation/OCA	STAT
SUBJECT:	Foreign Relations Author	ization Act	
REFERENCE:	Memorandum from 5 February 1988	to ADDA dated	STAT STAT
that this Office Office of Securi Agency's role in construction sec of the Foreign R Support Division	g to the referenced memor has not communicated any ty with respect to an int preparing an implementat urity certification requielations Authorization Ac/Office of General Counse Agency to provide such gu	guidance to the erpretation of the ion plan for the rement of section 160 et. The Management 1 (OGC) is the proper	STAT
	gly, we are referring rt Division, which will r	inquiry to the espond directly to you.	STAT
			STAT
OCA/Leg,	(16 February 198	8)	STAT
1 - DD/PT 1 - C/OC/O 1 - D/OCA 1 - OCA R 1 - OCA/L	tor of Security S CSD	thorization Bill	STAT
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announces that he will postpone further proceedings today on each motion to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote is objected to under clause 4 of rule XV.

Such rollcall votes, if postponed, will te taken at the conclusion of legisla- Sec. 127. Inclumon of coercive population tive business sours.

CONFERENCE REPORT ON H.R. 1777, FOREIGN RELATIONS AU-THORIZATION ACT

Mr. FASCELL submitted the followconference report and statement on the pp propriations for fiscal years 1988 and 1989 for the Department of State, the U.S. Information Agency, the Voice of America, the Board for International Broadcasting, and for other purposes.

CONTERLECT REPORT (H. REPT. 100-475)

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 1777) to authorize appropriations for fiscal years 1988 and 1989 for the Department of State, the United States Information Agency, the Voice of America, the Board for International Broadcasting, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as fullows

In lieu of the matter proposed to be inserted by the Senate amendment insert the fullowing

SECTION L SHORT TITLE AND TABLE OF CONTENTS (a) SHORT TITLE.—This Act may be cited as the "Foreign Relations Authorization Act, Fiscal Years 1988 and 1989".

(b) TABLE OF CONTENTS. - The table of contents for this Act is as follows:

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Sec. 103. International Commissions.

Sec. 104. Migration and refugee assistance.

Sec. 105. Other programs.

Sec. 106. Reduction in earmarks if appropriations are less than authori-20110TL

Sec. 107. Transfer of funds

Sec. 108. Compliance with Presidential-Congressional summit agreement on deficul reduction.

Sec. 109. Prohibition on use of funds for political purposes.

Sec. 110. Latin American and Caribbean data bases

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Sec. 128. Protection of historic and artistic furnishings of reception areas of the Department of State building

control information in annual human rights report

128. Limitation on the use of a foreign mission in a manner incompatible with its status as a foreten misnon

Sec. 129 Hocation of shared costs at missions abroad Prohibition on the use of funds for facilities in Israel, Jerusalem,

or the West Bank Sec. 131. Purchasing and learing of resi- Sec. 180. Prohibition on member of a Fordences

Sec. 132. Prohibition on acquirition of house for Secretary of State

Sec. 132. United States Department of State freedom of expression. Sec. 134. Repeal of Office of Policy and Pro-

gram Review Sec. 135. Studies and planning for a consolidated training facility for the

Foreign Service Institute Sec. 136. Restriction on supervision of Government employees by chiefs of TILLIAN.

Sec. 137. Study and report concerning the status of individuals with diplometic immunity in the United States

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<u>158,</u> Accountability Review Boards. Sec. 157. Prohibition on certain employment at United States diplomatic and consular musions in Com, munul Countries

Sec. 154. Termination of retirement benefits for foreign national employees engaging in hostile intelligence, actionizes.

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TITLE I-THE DEPARTMENT OF STATE PART A-AUTHORIZATION OF APPROPRIA-TIONS: ALLOCATIONS OF FUNDS: RESTRIC-770.YS

SEC. IOL ADMINISTRATION OF FOREIGN AFFAIRS

IN DIPLOMATIC AND ONGOING OPERATIONS. The following amounts are authorized to be appropriated under "Administration of Foresen Affeirs" for the Department of State to cerry out the extraordies functions, duties, and responsibilities in the conduct of the foreign affairs of the United States:

(1) For "Salaries and Expenses" of the Department of State tother than the Diplomatic Security Programs, \$1,431,908,000 for the fiscal year 1988 and \$1,460.548,000 for the fiscal year 1989, of which not less than \$250,000 for each fiscal year shall be available only for use by the Bureau of International Communications and Information Policy to support international institutional development and other activities which promote international communications and information development

12) For "Acquirition and Maintenance of Buildings Abroad" fother than the Diplomatic Security Program, \$312,124,000 for the flical year 1988 and 2319,388,000 for the fiscal year 1989.

For "Representation Allowances", \$4.450,000 for the flacal year 1988 and

\$4.549,000 for the fiscal year 1989. 14) For "Emergencies in the Diplomatic and Consular Service", \$4,000,000 for the fiscal year 1888 and \$4,880,000 for the fiscal year 1312.

181 For "Payment to the American Instilute in Taiwan", 29.379,400 for the fiscal pear 1888 and \$5,567,000 for the fiscal year 1342.

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States as a result of the intelligence activities of the Soviet Union directed at the new United States Embassy in Moscow.

SEC. ISL UNITED STATES SOVIET RECIPRICITY IN MATTERS RELATING TO EMBASSIES

(a) REQUIREMENT FOR RECIPROCITY IN CERTAIN MITTERS—The Secretary of State shall exercise the authority granted in title II of the State Department Banc Authorities Act of 1956 (relating to foreign musicipis) to obtain the full cooperation of the Soviet Government in achieving the following objectives by October 1: 1989:

(1) Finance—United States diplomatic and consular posts in the Soviet Union not pay more than fair value for goods or services as a result of the Soviet Government's control over Soviet currency valuation and over the pricing of goods and services.

12) ACCESS TO GOODS AND SERVICES.—United States diplomatic and consular posts in the Soviet Union have full access to goods and

services, including utilities

(3) REAL PROPERTY.—The real property used for affice purposes, the real property used for residential purposes, and the real property used for all other purposes by United States diplomatic and consular posts in the Soviet Union is comparable in terms of quantity and quality to the real property used for each of those purposes by diplomatic and consular posts of the Soviet mission to the United States.

(b) SOVIET CONSULATES IN THE UNITED STATES.—The Secretary of State shall not allow the Soviet musion to the United States to occupy any new consulate in the United States until the United States musion in Kiev is able to occupy secure permassion in Kiev is able to occupy secure permassion.

nent facilities

(c) Secretary of the Treasury shall provide to the Secretary of the Treasury shall provide to the Secretary of State such assistance with respect to the implementation of paragraph (1) of subsection (a) as the Secretary of State may request.

Id) REPORTS TO CONGRESS.—Not later than 60 days after the date of enactment of this Act and annually thereafter, the Secretary of State shall submit to the Congress a report setting forth the actions taken and planned to be taken in carrying out subsection (a).

* Hel Depinition of Benefit.—Paragraph (1) of section 202(a) of the title II of the State Department Baric Authorities Act of 1956 (22 U.S.C. 4302(a)(1); commonly referred to as the Foreign Missions Act) is amended—

(1) by striking out "and" at the end of subparagraph (Z):

(2) in subparagraph (F), by inserting "and" after "services."; and

(3) by inserting after subparagraph (F) the following new subparagraph:

"(G) financial and currency echange

SEC. ISL REPORT ON PERSONNEL OF SOVIET STATE
TRADING ENTERPRISES.

Not later than 60 days after the date of enactment of this Act, the Secretary of State shall submit to the Congress & report discusing whether the number of personnel of Sowiet state trading enterprises in the United States should be reduced.

SEC. ISL PERSONNEL SECURITY PROGRAM FOR EM-BASSIES IN RIGH INTELLIGENCE THREAT COUNTRIES

Id) Special Security Program.—The Secrelary of State shall develop and implement, within three months after the date of enactment of this Act, a special personnel security program for personnel of the Department of State assigned to United States diplomatic and consular posts in high intelligence threat countries who are responsible for security at those posts and for any individuals performing guard functions at those posts. Such program shall include(1) selection criteria and screening to ensure suitability for assignment to high intelligence threat countries:

(2) counterintelligence awareness and related training:

(3) security reporting and command arrangements designed to counter intelligence threats; and

(4) length of duty criteria and policies regarding rest and recuperative absences.

(b) REPORT TO COMBRESS.—Not later than 6 months after the date of enactment of this subsection, the Secretary of State shall report to the Congress on the special personnel security program required by subsection (a).

(c) DETINITION.—As used in subsection (a), the term "high intelligence threat country" means—

(1) a country listed as a Communist country in section 620(f) of the Foreign Assistance Act of 1961; and

(2) any other country designated as a high intelligence threat country for purposes of this section by the Secretary of State, the Secretary of Central Intelligence, or the Director of the Federal Bureau of Inpestigation.

SEC ISE ACCOUNTABILITY REVIEW BOARDS

(a) ESTABLISHMENT OF A BOARD.—Section 301 of the Diplomatic Security Act (22 U.S.C. 4831) is amended—

(1) by inserting ", and in any case of a serious breach of security involving intelligence activities of a foreign government directed at a United States Government mission abroad." after "mission abroad." and

(2) by inserting after the first sentence thereof the following new sentence: "With respect to breaches of security involving intelligence activities, the Secretary of State may delay establishing an Accountability Review Board if, after consultation with the Chairman of the Select Committee on Intelligence of the Senate and the Chairman of the Permanent Select Committee on Intelligence of the House of Representatives, the Secretary determines that doing so would compromise intelligence sources and methods. The Secretary shall promptly advise the Chairmen of such committees of each determination pursuant to this section to delay the establishment of an Accountability Review Board."

that Act (22 U.S.C. 4834(a)) is amended by inserting "or surrounding the serious breach of security involving intelligence activities as foreign government directed at a United States Government musion abroad (as the case may be)" after "mission abroad" the

and piece il appears.

SEC. IST) PROMIBITION ON CERTAIN EMPLOYMENT
AT UNITED STATES DIPLOMATIC AND
COASULAR MISSIONS IN COMMUNIST
COUNTRIES

(a) PRONIBITION.—After September 30, 1993, no national of a Communist country may be employed as a foreign national employee in any area of a United States diplomatic or consular facility in any Communist country where classified materials are maintained.

(b) Depinition—As used in this section, the term "Communist country" means a country listed in section 620(f) of the Foreign Assistance Act of 1961.

ESSIGNCE ACT OF 1961.

(C) ADDITIONAL FUNDS FOR HIRMO UNITED
STATES CITEMAN—The Congress expresses its
willingness to provide additional funds to
the Department of State for the expenses of
employing United States nationals to replace the individuals dismussed by reason of

subsection (a).

(d) Report and Request for Funds.—As a part of the Department of State's authorisation request for fiscal years 1990 and 1991, the Secretary of State, in consultation with the heads of all relevant agencies, shall submit—

111 a report which shall include-

(A) a feasibility study of the implementation of this section; and

(B) an analysis of the impact of the implementation of this section on the budget of the Department of State; and

(2) a request for funds necessary for the implementation of this section pursuant to the findings and conclusions specified in the report under paragraph (1).

le! Walver.—The President may waive this section—

(1) If funds are not specifically authorized and appropriated to carry out this section: or

(2) the President determines that it is in the national security interest of the United States to continue to employ foreign service nationals.

The President shall notify the appropriate committees of Congress each time he makes the waiver conferred on him by this section. SEC ISE TERMINATION OF RETIREMENT BENEFITS.

SA TERMINATION OF RETIREMENT BENEFITS FOR FOREIGN MATIONAL EMPLOYEES ENGAGING IN MOSTILE INTELLIGENCE ACTIVITIES

(a) Termination.—The Secretary of State shall exercise the authorities available to him to ensure that the United States does not provide, directly or indirectly, any retirement benefits of any kind to any present or former foreign national employee of a United States diplomatic or consular post against whom the Secretary has convincing evidence that such employee has engaged in intelligence activities directed against the United States. To the extent practicable, the Secretary shall provide due process in implementing this section.

(b) Waiver.—The Secretary of State may waive the applicability of subsection (a) on a case-by-case basis with respect to an employee if he determines that it is vital to the national security of the United States to do so and he reports such vaiver to the appropriate committees of the Congress.

SEC ISA REPORT ON EMPLOYMENT OF FOREIGY NA-TIONALS AT FOREIGY SERVICE POSTS ABROAD

Not later than 8 months after the date of enactment of this Act, the Secretary of State, in consultation with the Secretary of Commerce, the Secretary of Agriculture, the Director of Central Intelligence, the Director of Central Intelligence, the Director of the United States Information Agency, and the Director of the Peace Corps, shall submit to the Congress a report discussing the advisability of employing foreign nationals at foreign service posts abroad (including their access to automatic data processing systems and networks).

SEC. IM CONSTRUCTION SECURITY CERTIFICATION

(a) CLETTICITION.—Before uncertaining any new construction or major renovation project in any foreign facility intended for the storage of classified malerials or the constitut of classified activities, the Secretary of State, after consultation with the Director of Central Intelligence, shall certify to the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate that—

(1) appropriate and adequate steps have been taken to ensure the security of the construction project fincluding an evaluation of how all security-related factors with respect to such project are being addressed; and

(2) the facility resulting from such project incorporates—

(A) adequate measures for protecting classified information and national security-related activities; and

(B) adequate protection for the personnel working in the diplomatic facility.

