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29 June 1987 OCA 87-2713

MEMORANDUM FOR THE RECORD

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FROM:

Legislation Division

Office of Congressional Affairs

SUBJECT: Drug Testing Provision in FY87 Supplemental

Appropriations Bill

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On 23 June 1987, of the Office of General Counsel (OGC) and of the Office of Personnel and myself to the office of Bob Mills, a accompanied staff member of the Treasury, Postal Service and General Government Subcommittee of the Senate Appropriations Committee. The topic of discussion was the drug testing provision for Federal employees which appears in the FY87 Supplemental Appropriations Bill. After learning that, contrary to prior assurances, the Agency was not considered to have a drug testing plan in effect on 15 September 1986, but appeared on a list of agencies which cannot perform testing until certain criteria are met, we sought to secure an exemption and were told it was quite unlikely such would be granted.

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Upon returning to the office, I explained what had Deputy Director for Legislation, and occurred to) to Dave Gries, Director of Congressional Affairs. Mr. Gries stated that the Agency did wish to continue its plan and wanted to be exempt from all requirements of the bill. I explained to him that the Agency was currently on a list of agencies which cannot perform testing until certain requirements have been met and the only other list in existence was one which named agencies with a plan in existence on 15 September 1986 and required compliance with the requirements of the bill and Executive order 12564 within six months. gave Mr. Gries the language which had stated had been cleared by the administration and wnich we had earlier presented to Mr. Mills, as well as some language which could be inserted into the statement of managers and was designed to accomplish the same goal. Mr. Gries made several phone calls and learned that the bill would not interfere with the Director's authorities and that it was likely the Agency could secure an exemption.

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	3. Mr. Gries tasked me to coordinate with OGC to have the Department of Justice, explained by Mr. Mills to be the lead agency in terms of exempting agencies, place the Agency on such
STAT	a list. Chief of the Administrative Law Division/OGC, contacted Richard Willard of the Department of Justice who informed him that they were willing to place the
STAT	Agency on the list.
STAT	4. After another exchange of telephone calls with late in the day, I learned that it was his understanding that management did not wish to perform drug testing and that what the Agency currently does in this area may not rise to the level of a drug testing plan. I informed
STAT	him that and I were of the opinion that the Agency
STAT	reported this conversation to who told me to meet with Mr. Gries the next day. I spoke with Mr. Gries on 24 June 1987, and he said he would take care of the matter. Mr. Gries later called to tell me that the confusion had been resolved.
STAT STAT	5. On 23 June 1987, I also told Messrs. Gries and that the problems in not exempting the Agency from the requirements of the bill involved more than an erosion of the Director's authorities with respect to the termination of personnel. I pointed out that there remained the matter of having the Secretary of Health and Human Services and the Director of OMB analyze the Agency's plan, as well as having employees gain access to records relating to their drug tests.
STAT	On 26 June 1987, I also informed that I was concerned that the Agency would be placed on a list of agencies which must comply with the requirements of the bill and Executive order 12564 within six months of passage of the bill and, therefore, would not be viewed as totally exempt from the
STAT	bill's requirements.

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