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Union Calendar No. 97

97TH CONGRESS H. R. 3454

[Report No. 97-101, Parts I and II]

To authorize appropriations for fiscal year 1982 for the intelligence and intelligence-related activities of the United States Government, for the Intelligence Community Staff, and for the Central Intelligence Agency Retirement and Disability System, to authorize supplemental appropriations for fiscal year 1981 for the intelligence and intelligence-related activities of the United States Government, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 6, 1981

Mr. Boland introduced the following bill; which was referred to the Permanent Select Committee on Intelligence

May 19, 1981

Reported and referred to the Committee on Armed Services for a period ending not later than June 12, 1981, for consideration of such provisions of said bill as fall within the jurisdiction of that committee under clause 1(c), rule X

June 12, 1981

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To authorize appropriations for fiscal year 1982 for the intelligence and intelligence-related activities of the United States Government, for the Intelligence Community Staff, and for the Central Intelligence Agency Retirement and Disability System, to authorize supplemental appropriations for fiscal year 1981 for the intelligence and intelligence-related activities of the United States Government, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	That this Act may be cited as the "Intelligence Authoriza-
4	tion Act for Fiscal Year 1982".
5	TITLE I—INTELLIGENCE ACTIVITIES
6	AUTHORIZATION OF APPROPRIATIONS
7	SEC. 101. Funds are hereby authorized to be appropri-
8	ated for fiscal year 1982 for the conduct of the intelligence
9	and intelligence-related activities of the following agencies of
10	the United States Government:
11	(1) The Central Intelligence Agency.
12	(2) The Department of Defense.
13	(3) The Defense Intelligence Agency.
14	(4) The National Security Agency.
15	(5) The Department of the Army, the Department
16	of the Navy, and the Department of the Air Force.
17	(6) The Department of State.
18	(7) The Department of the Treasury.
19	(8) The Department of Energy.
20	(9) The Federal Bureau of Investigation.
21	(10) The Drug Enforcement Administration.

1	CLASSIFIED SCHEDULE OF AUTHORIZATIONS
2	SEC. 102. The amounts authorized to be appropriated
3	under section 101, and the authorized personnel ceilings as of
4	September 30, 1982, for the conduct of the intelligence and
5	intelligence-related activities of the agencies listed in such
6	section, are those specified in the classified Schedule of Au-
7	thorizations prepared by the Permanent Select Committee on
8	Intelligence of the House of Representatives to accompany
9	H.R. 3454 of the Ninety-seventh Congress. That Schedule of
10	Authorizations shall be made available to the Committees on
11	Appropriations of the Senate and House of Representatives
12	and to the President. The President shall provide for suitable
13	distribution of the Schedule, or of appropriate portions of the
14	Schedule, within the executive branch.
15	CONGRESSIONAL NOTIFICATION OF EXPENDITURES IN
16	EXCESS OF PROGRAM AUTHORIZATIONS
17	SEC. 103. During fiscal year 1982, funds may not be
18	obligated or expended for any program for which funds are
19	authorized to be appropriated by section 101 in an amount in
20	excess of the amount specified for that program in the classi-
21	fied Schedule of Authorizations described in section 102
22	unless the Director of Central Intelligence or the Secretary
23	of Defense notifies the appropriate committees of Congress of
24	the intent to make such obligation or expenditure not less

- 1 than fifteen days before such obligation or expenditure is
- 2 made.
- 3 RESTRICTION ON CONDUCT OF INTELLIGENCE ACTIVITIES
- 4 SEC. 104. Nothing contained in this Act shall be
- 5 deemed to constitute authority for the conduct of any intelli-
- 6 gence activity which is not otherwise authorized by the Con-
- 7 stitution or laws of the United States.
- 8 AUTHORIZATION OF APPROPRIATIONS FOR COUNTER-
- 9 TERRORISM ACTIVITIES OF THE FEDERAL BUREAU
- 10 OF INVESTIGATION
- 11 Sec. 105. In addition to the amounts authorized to be
- 12 appropriated under section 101(9), there is authorized to be
- 13 appropriated for fiscal year 1982 the sum of \$11,900,000 for
- 14 the conduct of the activities of the Federal Bureau of Investi-
- 15 gation to counter terrorism in the United States.
- 16 TITLE II—INTELLIGENCE COMMUNITY STAFF
- 17 AUTHORIZATION OF APPROPRIATIONS
- 18 Sec. 201. There is authorized to be appropriated for the
- 19 Intelligence Community Staff for fiscal year 1982 the sum of
- 20 \$13,600,000.
- 21 AUTHORIZATION OF PERSONNEL END-STRENGTH
- SEC. 202. (a) The Intelligence Community Staff is au-
- 23 thorized two hundred and twenty full-time personnel as of
- 24 September 30, 1982. Such personnel may be permanent em-

- 1 ployees of the Intelligence Community Staff or personnel de-
- 2 tailed from other elements of the United States Government.
- 3 (b) During fiscal year 1982, personnel of the Intelli-
- 4 gence Community Staff shall be selected so as to provide
- 5 appropriate representation from elements of the United
- 6 States Government engaged in intelligence and intelligence-
- 7 related activities.
- 8 (c) During fiscal year 1982, any officer or employee of
- 9 the United States or member of the Armed Forces who is
- 10 detailed to the Intelligence Community Staff from another
- 11 element of the United States Government shall be detailed on
- 12 a reimbursable basis, except that any such officer, employee,
- 13 or member may be detailed on a nonreimbursable basis for a
- 14 period of less than one year for the performance of temporary
- 15 functions as required by the Director of Central Intelligence.
- 16 INTELLIGENCE COMMUNITY STAFF ADMINISTERED IN
- 17 SAME MANNER AS CENTRAL INTELLIGENCY AGENCY
- 18 Sec. 203. During fiscal year 1982, activities and per-
- 19 sonnel of the Intelligence Community Staff shall be subject to
- 20 the provisions of the National Security Act of 1947 (50
- 21 U.S.C. 401 et seq.) and the Central Intelligence Agency Act
- 22 of 1949 (50 U.S.C. 403a-403j) in the same manner as activi-
- 23 ties and personnel of the Central Intelligence Agency.

1	TITLE III—CENTRAL INTELLIGENCE AGENCY
2	RETIREMENT AND DISABILITY SYSTEM
3	AUTHORIZATION OF APPROPRIATIONS
4	Sec. 301. There is authorized to be appropriated for the
5	Central Intelligence Agency Retirement and Disability Fund
6	for fiscal year 1982 the sum of \$84,600,000.
7	TITLE IV—SUPPLEMENTAL AUTHORIZATION
8	FOR FISCAL YEAR 1981
9	AUTHORIZATION OF APPROPRIATIONS
10	SEC. 401. In addition to the funds authorized to be ap-
11	propriated under title I of the Intelligence Authorization Act
12	for Fiscal Year 1981 (Public Law 96-450; 94 Stat. 1975),
13	funds are hereby authorized to be appropriated for fiscal year
14	1981 for the conduct of the intelligence and intelligence-
15	related activities of the United States Government. The
16	amounts authorized to be appropriated under the preceding
17	sentence are those specified for that purpose in the classified
18	Schedule of Authorizations described in section 102.
19	TITLE V—GENERAL PROVISIONS
20	INTELLIGENCE ADVISORY COMMITTEES
21	Sec. 501. (a) Subsection (a) of section 303 of the Na-
22	tional Security Act of 1947 (50 U.S.C. 405) is amended by
23	striking out "at a rate not to exceed \$50 for each day of
24	service" in the last sentence and inserting in lieu thereof the
25	following: "at a daily rate not to exceed the daily equivalent

1	of the rate of pay in effect for grade GS-18 of the General
2	Schedule established by section 5332 of title 5, United States
3	Code".
4	(b) Subsection (b) of such section is amended by striking
5	out "section 281, 283, or 284 of Title 18" and inserting in
6	lieu thereof "section 203, 205, or 207 of title 18".
7	ALLOWANCES AND BENEFITS FOR INTELLIGENCE
8	PERSONNEL
9	SEC. 502. (a) Section 4 of the Central Intelligence
10	Agency Act of 1949 (50 U.S.C. 403e) is amended—
11	(1) by inserting "(a)" before "Under such regula-
12	tions"; and
13	(2) by adding at the end thereof the following new
14	subsection:
15	"(b)(1) The Director may pay to officers and employees
16	of the Agency, and to persons detailed or assigned to the
17	Agency from other agencies of the Government or from the
18	Armed Forces, allowances and benefits comparable to the
19	allowances and benefits authorized to be paid to members of
20	the Foreign Service under chapter 9 of title I of the Foreign
21	Service Act of 1980 (22 U.S.C. 4081 et seq.) or any other
22	provision of law.
23	"(2) The Director may pay allowances and benefits re
24	lated to officially authorized travel, personnel and physica
95	security activities operational activities and cover-related

activities (whether or not such allowances and benefits are otherwise authorized under this section or any other provision of law) when payment of such allowances and benefits is necessary to meet the special requirements of work related to such activities. Payment of allowances and benefits under this paragraph shall be in accordance with regulations prescribed by the Director. Rates for allowances and benefits under this paragraph may not be set at rates in excess of those authorized by section 5724 and 5724a of title 5, United States Code, when reimbursement is provided for relocation attributable, in whole or in part, to relocation within the United States. 12 13 "(3) Notwithstanding any other provision of this section or any other provision of law relating to the officially authorized travel of Government employees, the Director, in order to reflect Agency requirements not taken into account in the 16 formulation of Government-wide travel procedures, may by regulation authorize the travel of officers and employees of the Agency, and of persons detailed or assigned to the 19 Agency from other agencies of the Government or from the 2021Armed Forces who are engaged in the performance of intelligence functions, and may provide for payment for such 23 travel, in cases in which, in the opinion of the Director, such travel is important to the performance of intelligence functions. 25

1	"(4) Members of the Armed Forces may not receive
2	benefits under both this section and title 37, United States
3	Code, for the same purpose. The Director and Secretary of
4	Defense shall prescribe joint regulations to carry out the pre-
5	ceding sentence.
6	"(5) Regulations issued pursuant to this subsection (and
7	any changes to such regulations) shall be submitted to the
8	Permanent Select Committee on Intelligence of the House of
9	Representatives and the Select Committee on Intelligence of
10	the Senate before such regulations (or such changes) take
11	effect.".
12	(b)(1) Subsection (b)(1) of section 9 of the National Secu-
13	rity Agency Act of 1959 (50 U.S.C. 402 note) is amended to
14	read as follows:
15	"(1) allowances and benefits—
16	"(A) comparable to those provided by the
17	Secretary of State to members of the Foreign
18	Service under chapter 9 of title I of the Foreign
19	Service Act of 1980 (22 U.S.C. 4081 et seq.) or
20	any other provision of law; and
21	"(B) in the case of selected personnel serving
22	in circumstances similar to those in which person-
23	nel of the Central Intelligence Agency serve,
24	comparable to those provided by the Director of

1	Central Intelligence to personnel of the Central
2	Intelligence Agency; and".
3	(2) Such section is further amended by adding at the end
4	thereof the following new subsections:
5	"(d) Members of the Armed Forces may not receive
6	benefits under both subsection (b)(1) and title 37, United
7	States Code, for the same purpose. The Secretary of Defense
8	shall prescribe such regulations as may be necessary to carry
9	out this subsection.
10	"(e) Regulations issued pursuant to subsection (b)(1)
11	(and any changes to such regulations) shall be submitted to
12	the Permanent Select Committee on Intelligence of the
13	House of Representatives and the Select Committee on In-
14	telligence of the Senate before such regulations (or such
15	changes) take effect.".
16	LANGUAGE TRAINING AND CRYPTOLOGIC LINGUIST
17	RESERVE PROGRAMS
18	SEC. 503. The National Security Agency Act of 1959
19	(50 U.S.C. 402 note) is amended—
20	(1) by inserting after section 9 the following:
21	"Sec. 10. (a) The Director of the National Security
22	Agency shall arrange for, and shall prescribe regulations con-
23	cerning, language and language-related training programs for
24	military and civilian cryptologic personnel. In establishing

1	programs under this section for language and language-
2	related training, the Director—
3	"(1) may provide for the training and instruction
4	to be furnished, including functional and geographic
5	area specializations;
6	"(2) may arrange for training and instruction
7	through other Government agencies and, in any case in
8	which appropriate training or instruction is unavailable
9	through Government facilities, through nongovernmen-
10	tal facilities that furnish training and instruction useful
11	in the fields of language and foreign affairs;
12	"(3) may support programs that furnish necessary
13	language and language-related skills, including, in any
14	case in which appropriate programs are unavailable at
15	Government facilities, support through contracts,
16	grants, or cooperation with nongovernmental educa-
17	tional institutions; and
18	"(4) may obtain by appointment or contract the
19	services of individuals to serve as language instructors,
20	linguists, or special language project personnel.
21	"(b)(1) In order to maintain necessary capability in for-
22	eign language skills and related abilities needed by the Na-
23	tional Security Agency, the Director, without regard to sub-
24	chapter IV of chapter 55 of title 5, United States Code, may
25	provide special monetary or other incentives to encourage

1	civilian cryptologic personnel of the Agency to acquire or
2	retain proficiency in foreign languages or special related
$\dot{3}$	abilities needed by the Agency.
4	"(2) In order to provide linguistic training and support
5	for civilian cryptologic personnel, the Director—
6	"(A) may pay all or part of the tuition and other
7	expenses related to the training of personnel who are
8	assigned or detailed for language and language-related
9	training, orientation, or instruction; and
10	"(B) may pay benefits and allowances in accord-
11	ance with chapters 57 and 59 of title 5, United States
12	Code, to such personnel who are assigned to training
13	at sites away from their designated duty station.
14	"(c)(1) To the extent not inconsistent, in the opinion of
15	the Secretary of Defense, with the operation of military cryp-
16	tologic reserve units and in order to maintain necessary capa-
17	bility in foreign language skills and related abilities needed by
18	the National Security Agency, the Director may establish a
19	cryptologic linguist reserve. The cryptologic linguist reserve
20	may consist of former or retired civilian or military crypto-
21	logic personnel of the National Security Agency and of other
22	qualified individuals, as determined by the Director of the
23	Agency. Each member of the cryptologic linguist reserve
24	shall agree that, during any period of emergency (as deter-
25	mined by the Director), the member shall return to active

1	civilian status with the National Security Agency and shall
2	perform such linguistic or linguistic-related duties as the Di-
3	rector may assign.
4	"(2) In order to attract individuals to become members
5	of the cryptologic linguist reserve, the Director, without
6	regard to subchapter IV of chapter 55 of title 5, United
7	States Code, may provide special monetary incentives to in-
8	dividuals eligible to become members of the reserve who
9	agree to become members of the cryptologic linguist reserve
10	and to acquire or retain proficiency in foreign languages or
11	special related abilities.
12	"(3) In order to provide training and support for mem-
13	bers of the cryptologic linguist reserve, the Director—
14	"(A) may pay all or part of the tuition and other
15	expenses related to the training of individuals in the
16	cryptologic linguist reserve who are assigned or de-
17	tailed for language and language-related training, ori-
18	entation, or instruction; and
19	"(B) may pay benefits and allowances in accord-
20	ance with chapters 57 and 59 of title 5, United States
21	Code, to individuals in the cryptologic linguist reserve
22	who are assigned to training at sites away from their

23

homes or regular places of business.

1	"(d)(1) The Director, before providing training under
2	this section to any individual, may obtain an agreement with
3	that individual that—
4	"(A) in the case of current employees, pertains to
5	continuation of service of the employee, and repayment
6	of the expenses of such training for failure to fulfill the
7	agreement, consistent with the provisions of section
8	4108 of title 5, United States Code; and
9	"(B) in the case of individuals accepted for mem-
10	bership in the cryptologic linguist reserve, pertains to
11	return to service when requested, and repayment of the
12	expenses of such training for failure to fulfill the agree-
13	ment, consistent with the provisions of section 4108 of
14	title 5, United States Code.
15	"(2) The Director, under regulations prescribed under
16	this section, may waive, in whole or in part, a right of recov-
17	ery under an agreement made under this subsection if it is
18	shown that the recovery would be against equity and good
19	conscience or against the public interest.
20	"(e)(1) Subject to paragraph (2), the Director may pro-
21	vide to family members of military and civilian cryptologic
22	personnel assigned overseas to representational duties, in an-
23	ticipation of the assignment of such personnel abroad or
24	while abroad, appropriate orientation and language training.

	15
1	"(2) Language training under paragraph (1) may not be
2	provided to any individual through payment of the expenses
3	of tuition or other cost of instruction at a non-Government
4	educational institution unless appropriate instruction is not
5	available at a Government facility in the United States or, if
6	such individual is already abroad, unless such instruction is
7	directly related to the assignment abroad.
8	"(f) The Director may waive the applicability of any
9	provision of chapter 41 of title 5, United States Code, to any
10	provision of this section if he finds that such waiver is impor-
11	tant to the performance of cryptologic functions.
12	"(g) The authority of the Director to enter into con-
13	tracts or to make grants under this section is effective for any
14	fiscal year only to the extent specifically provided in appro-
15	priation Acts.
16	"(h) Regulations issued pursuant to this section (and
17	any changes to such regulations) shall be submitted to the
18	Permanent Select Committee on Intelligence of the House of
19	Representatives and the Select Committee on Intelligence of
20	the Senate before such regulations (or such changes) take
21	effect."; and

(2) by striking out "Sec. 10." before "The Direc-22 23 tor" and inserting in lieu thereof "(i)".

1	CRYPTOLOGIC RESEARCH GRANTS
2	Sec. 504. The National Security Agency Act of 1959 is
3	amended by adding at the end thereof the following new
4	section:
5	"Sec. 12. (a) The Director of the National Security
6	Agency may make grants to private individuals and institu-
7	tions for the conduct of cryptologic research. An application
8	for a grant under this section may not be approved unless the
9	Director determines that the award of the grant would be
10	clearly consistent with the national security.
11	"(b) The grant program established by subection (a)
12	shall be conducted in accordance with the Federal Grant and
13	Cooperative Agreement Act of 1977 (41 U.S.C. 501 et seq.)
14	to the extent that such Act is consistent with and in accord-
15	ance with section 6 of this Act.
16	"(c) The authority of the Director to make grants under
17	this section is effective for any fiscal year only to the extent
18	specifically provided in appropriation Acts.".
19	AVAILABILITY OF APPROPRIATIONS FOR CERTAIN
20	CRYPTOLOGIC PROCUREMENT
21	SEC. 505. The National Security Agency Act of 1959 is
22	amended by adding after section 12 (as added by section 505)
23	the following new section:
24	"Sec. 13. Funds appropriated to any entity of the Fed-
25	eral Government other than an element of the Department of

- 1 Defense that have been specifically appropriated for the pur-
- 2 chase of cryptologic equipment, materials, or services with
- 3 respect to which the National Security Agency has been des-
- 4 ignated as the central source of procurement for the Govern-
- 5 ment shall remain available for a period of three fiscal
- 6 years.".
- 7 INCREASES IN EMPLOYEE BENEFITS AUTHORIZED BY LAW
- 8 Sec. 506. Appropriations authorized by this Act for
- 9 salary, pay, retirement, and other benefits for Federal em-
- 10 ployees may be increased by such additional or supplemental
- 11 amounts as may be necessary for increases in such benefits
- 12 authorized by law.
- 13 EFFECTIVE DATE
- 14 Sec. 507. The amendments made by this title shall take
- 15 effect on October 1, 1981.

Union Calendar No. 97

97TH CONGRESS. H. R. 3454

[Report No. 97-101, Parts I and II]

A BILL

To authorize appropriations for fiscal year 1982 for the intelligence and intelligence-related activities of the United States Government, for the Intelligence Community Staff, and for the Central Intelligence other purposes. thorize supplemental appropriations for fiscal year 1981 for the intelligence and intelligence-related activities of the United States Government, and for Agency Retirement and Disability System, to au-

JUNE 12, 1981

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed