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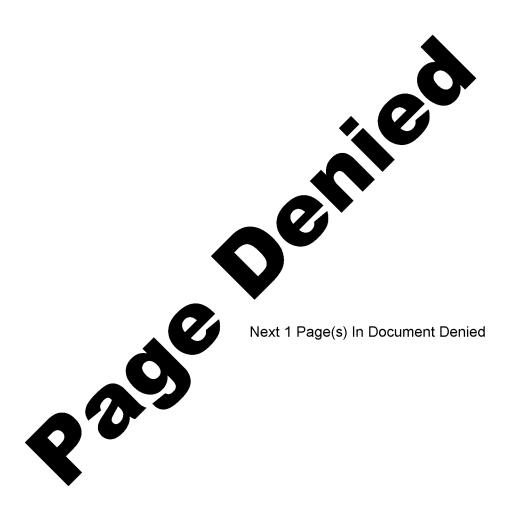
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USSR-CUBA:	High-Level Visitors to Havana	25X1
	An unprecedented number of senior Soviet officials have traveled to Cuba during the past six weeks, suggesting Moscow is increasingly concerned about Cuba's economic outlook as well as over the need to coordinate foreign policy.	25X1 25X1
	Politburo candidate member Yel'tsin, the Moscow city party chief, met with President Castro and Armed Forces Minister Raul Castro on his way to and from Nicaragua early last month. According to <i>Pravda</i> , "socioeconomic developments" in the USSR and Cuba and foreign policy issues were the main topics of conversation.	25 X 1
	Viktor Chebrikov, a Politburo member and chief of the KGB, left Cuba on 3 April after an eight-day stay. He met with both Castro and Interior Minister Abrantes, among others, and toured agricultural and technological enterprises.	25X1
	Soviet and Cuban media reported Chebrikov explained the political and economic restructuring taking place in the USSR, and Fidel Castro detailed efforts to implement the decisions of last year's Cuban Communist Party Congress and improve productivity.	25 X 1
	The Cubans hosted the USSR's deputy propaganda chief and Supreme Soviet Deputy Chairman Voskanyan early this month. Izvestiya said Voskanyan listened to the Cubans describe "the process of rectifying errors" and "eliminating negative tendencies."	25X1
	Comment: Friction in Soviet-Cuban economic relations has been repeatedly evident in this decade and has centered on Havana's mismanagement of the Cuban economy, the level of Soviet economic assistance, and differing views of Cuba's economic future. Moscow has insisted that Havana emphasize agricultural production—rather than the accelerated industrial development favored by Fidel Castro—and stem inefficiency. The Soviets have indicated that future aid would be capped at levels achieved in 1984-85.	25X1
	Castro has repeatedly signaled resistance to Moscow's vision of Cuban development. Although the Party Congress last year promised austerity and limited conservation in Cuba—probably under Soviet pressure—Castro has done little to reverse Cuban trends that run contrary to the market incentives and economic liberalization urged by Moscow. The recent deterioration of the Cuban economy probably has reinforced Soviet concerns.	25X1
	Other possible reasons for these visits include Castro's concerns about talks between the US and the USSR, General Secretary Gorbachev's proposed trip through Latin America, the Soviet-Cuban military relationship, and support for the Sondinistes	0EV4

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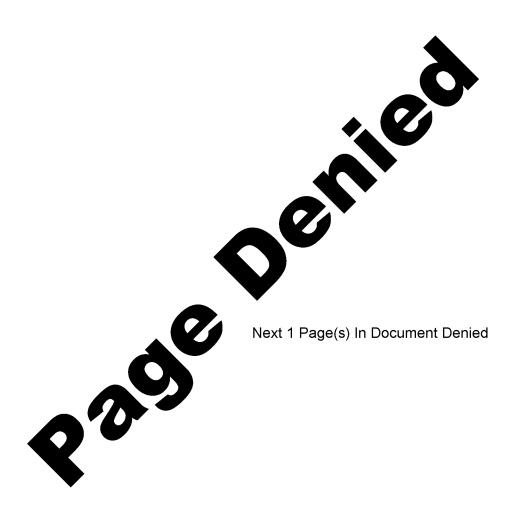
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military relationship, and support for the Sandinistas.

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ETHIOPIA- SOMALIA:	Impasse in Negotiations The collapse of talks between Ethiopia and Somalia in their longstanding dispute over the Ogaden region is likely to lead to	65%
	In three meetings since these talks began in January 1986, the two sides have yet to agree on an agenda. The Ethiopians argue that recognition of the de facto border should be the focus of the talks, while the Somalis insist that "confidence-building measures"—such as prisoner exchanges or a mutual withdrawal from border positions—be discussed first.	25X1 25X1
	Somali President Siad first proposed the talks in hopes of reducing frontier tensions and ending insurgent activity in northern Somalia. He is unwilling, however, to risk a domestic backlash by abandoning Somalia's claim to the Ogaden region.	25X1
	Comment: Although the Somali Army is in no danger of losing control in northern Somalia, it has suffered several defeats over the past 18 months	25X1
	In addition, Mogadishu's efforts to preempt guerrilla attacks by raiding dissident camps in the Ogaden have provoked Ethiopian retaliatory attacks. Many Somali military officers blame the decline in US military assistance for their Army's weaknesses. They are likely to increase pressure on the regime to exact a higher price from Washington for renewing the military access agreement with the US; which expires in	25X1
	1990) if Somalia suffers further defeats.	25X1

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Top Secret 25X1 **INDIA: New Defense Minister** Prime Minister Gandhi yesterday appointed K.C. Pant as Defense Minister to replace V.P. Singh, who resigned amid growing financial scandals reportedly involving Gandhi's office. According to press reports, senior Cabinet and fellow Congress Party members last week had pressed Gandhi to drop Singh for embarrassing the Prime Minister by ordering an inquiry into a shady arms deal commission paid while Gandhi was serving as Acting Defense Minister. According to press and US Embassy sources, Singh's resignation had been imminent since his removal from the Finance Ministry two months ago following reports that he was checking into allegedly illegal foreign holdings of several Gandhi aides and had hired a US detective agency to investigate the affair. 25X1 Comment: Singh's resignation almost certainly will do little to quiet Gandhi's critics. The financial scandals are only part of a series of opposition and intraparty challenges facing Gandhi, including his inability to solve the Sikh conflict in Punjab State and to halt an erosion of the Congress Party's power in non-Hindi-speaking states. Singh, long one of the most loyal of Gandhi's aides, almost certainly will not seek to implicate Gandhi more deeply in the scandals. 25X1 25X1 INDIA-PAKISTAN: Trade Talks Moving Slowly India and Pakistan, in accordance with the agreement reached between Prime Minister Gandhi and President Zia at their meeting in February, continue to discuss the resumption of bilateral trade. 25X1 Pakistan's Ambassador to India met with 25X1 the Indian Commerce Secretary early last month to make plans for a subcommittee on expanding trade. 25X1

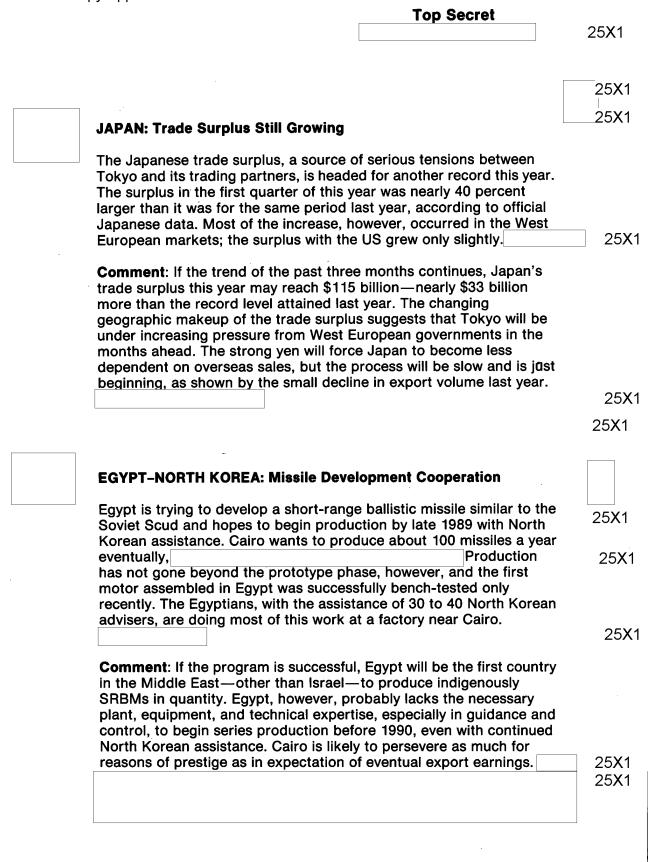
Comment: Other than the negotiations on troop withdrawals, these discussions mark the first time since the Zia-Gandhi meeting that the two countries have gotten together. Pakistan's determination to protect its markets and New Delhi's skepticism about Islamabad's commitment to restoring bilateral trade nonetheless are likely to delay additional moves. New Delhi probably believes Islamabad is more interested in impressing the US Congress, which is conducting hearings on aid to Pakistan, with a show of progress on easing regional tensions. Although the Indian Government probably will agree to the proposed subcommittee in principle, it is unlikely to proceed much further until the Pakistanis show a willingness to enlarge their list of imports.

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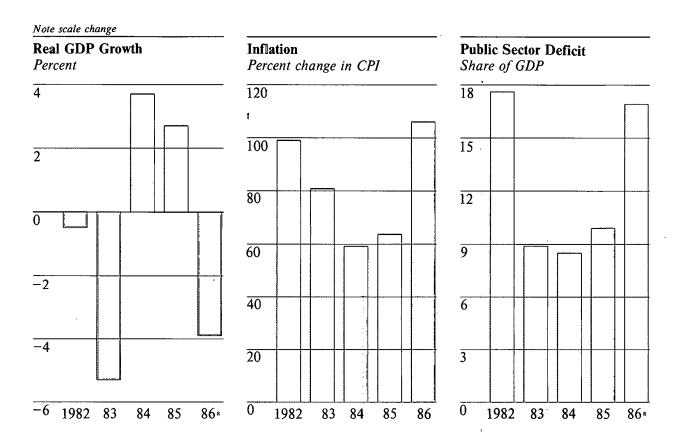
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Mexico: Selected Economic Indicators, 1983-86



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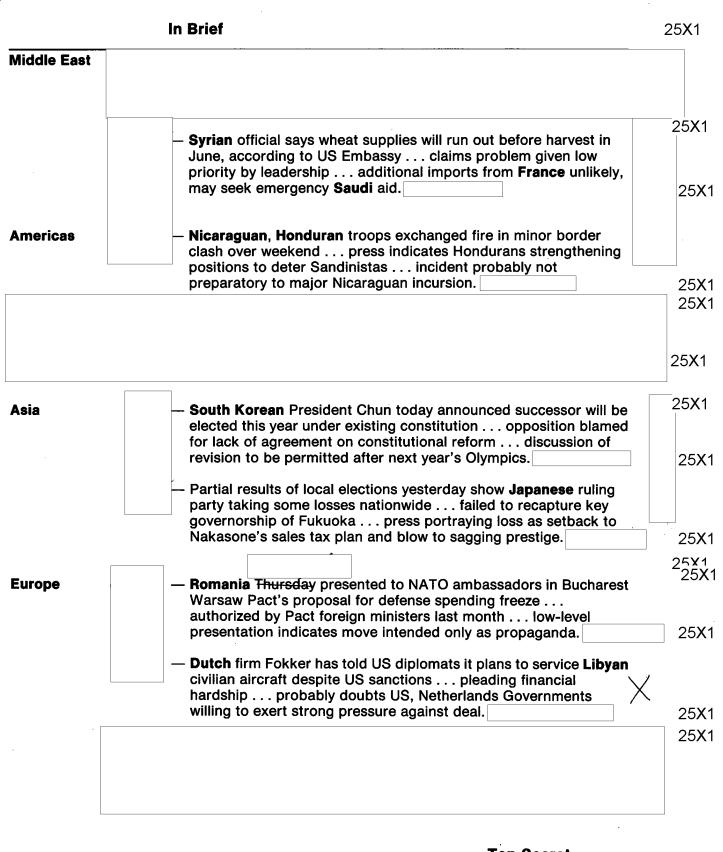
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	MEXICO: Concern About Economic Outlook	25X1
	Mexico's economy declined at an annual rate of 5 percent quarter, and financing the federal deficit continued to absorb than 90 percent of domestic credit, according to preliminal data. The private sector fears that this slump—caused by the disbursing new foreign loans—will prompt President dela overstimulate the economy later in the year, according to the Embassy. Businessmen are reportedly concerned that the rewill be used primarily to create jobs and otherwise pump useconomy, activities that would fuel inflation—already running 125 percent on an annual basis.	orb more ry Mexican he delay in Madrid to the US new money to the ing at
	Comment: Even with new money, the government's econor target of at least 2 percent this year is in jeopardy, and pla reduce inflation to 80 percent or less are virtually unattains	ins to
	the economy now performing below target and national ele- little more than a year away, de la Madrid probably will op- spending—even if it means higher inflation—over more co- policies, such as cutting the country's deficit.	t for higher
	KENYA: Moi Moves on Human Rights Image	25X1 25X1
	Kenyan President Moi is acting to prevent international cri his country's record on human rights from causing the US, Germany, and Sweden to reduce foreign aid.	
	Last Wednesday, Moi told the US Ambassador that he opposes abuses of human rights, but that some violations might occur without his knowledge or Earlier last week, another senior official assured the US Ar	approval. nbassador
	that Moi had ordered police to halt strong-arm tactics aga undocumented aliens. The US Embassy has reported num instances of suspected police brutality against alleged Ker dissidents.	erous
	Comment: Moi's increasingly autocratic behavior has help create an environment conducive to human rights violation subordinates, but there is little indication that he sees this anything more than a public relations problem. Despite the criticism, Kenya's record on human rights compares favorathose of other Third World countries, and Western donors a to reduce aid substantially unless there is a sharp deterioral	ns by issue as e recent ably with are unlikely
	record.	25X1
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	Special Analysis	23/1
CHINA:	Old Guard Sustains Momentum	
	The annual session of China's nominal legislature that adjourned Saturday featured uncharacteristic displays of open disagreement amid ritual assertions of leadership unity. By publicizing the relative frankness of the proceedings, Beijing may have made progress toward neutralizing the widespread impression, both at home and abroad, that the National People's	25X1
	Congress is a "rubber stamp" without true deliberative powers. Although both sides of the political debate staked out unambiguous positions, Chinese policy pronouncements prior to the more authoritative 13th Party Congress this fall will probably reflect a tenuous balance between reform and Marxist orthodoxy.	25X
		25 X ′
	From the floor of the NPC, delegates questioned aspects of policy that Premier Zhao Ziyang outlined in his government work report; and the nomination of a new public security minister received a token show of "nays." A law establishing village committees for local self-government was first delayed and later endorsed only "in principle" by the conclave. The draft law will go to the NPC Standing Committee—dominated by archconservative Peng Zhen and disgruntled old-guard figures—for final review, a move that may portend procedural obstruction of reform measures.	25X 1
	Peng Asserts Power	
	Also unusual during the NPC was the proliferation of freewheeling press conferences that gave wide currency to a variety of views, most of which were vaguely critical of the reforms or reformers. A military spokesman disclaimed an Army role in the ouster of former General Secretary Hu Yaobang; members of the Legislative Affairs Committee explained the anticipated holdup in the village council regulations and the controversial delay of a state enterprises law last month. Peng	
· .	Zhen expounded on a long list of contentious topics. Peng once again demonstrated his power as chairman of the NPC by using its meetings as a personal forum. During his outing with the Hong Kong press, he expanded—perhaps disingenuously—on the need for Deng Xiaoping alone among the party elders to remain on the Politburo. He also parried a host of reformist complaints, denied the existence of "conservatives" within the leadership, and gave his slant on Hu's downfall.	25X1 25X1
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Economic Straws in the Wind

The delegates endorsed a resolution that culled from Zhao's report the most orthodox passages for special emphasis. In registering the criticality of grain production and underscoring the need for caution, thrift, scaled-down investment, and national self-reliance, the resolution repeated a litany of conservative concerns.

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Despite the conservative tone of the session, Zhao's report—apparently endorsed in its entirety—indicated he will continue to press for market-oriented reforms that reduce central control. Zhao referred to a major review of China's reform program now under way that, according to a US-Embassy source, will detail a comprehensive, coordinated reform "blueprint." Slated for release next month, this study almost certainly will reaffirm the need for price reform and other controversial measures while reassuring critics of prudent implementation.

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The Months Ahead

Beijing is emphasizing "business as usual" following Hu's ouster, and controversial policies are likely to remain on hold, at least through the party congress. Chinese media have treated the NPC's public give and take as evidence of true deliberation and "socialist democracy." The main benefactors of the additional political weight now ascribed to the NPC are Peng and his associates who have been shunted there from high party posts since 1982.

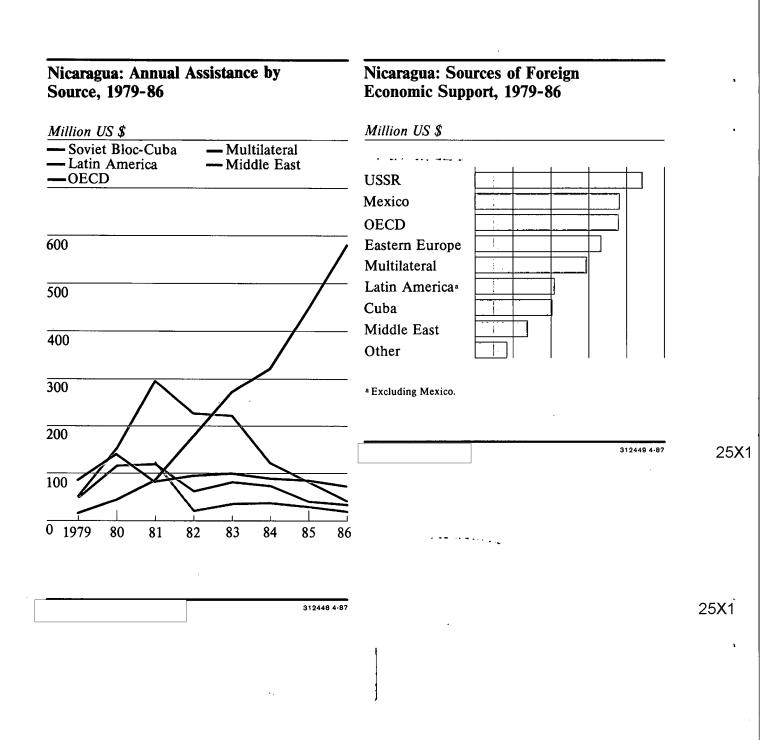
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Although reformers have tightened fiscal and monetary policies, they have only limited control over several major problems. For example, their ability to boost grain production is heavily dependent on the weather, which has been poor this year. Reducing China's troublesome foreign trade deficit also requires increasing exports of textiles and other light manufactures, which may be difficult because of heightened protectionist sentiments in the West.

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Special Analysis

NICARAGUA:

Growing Dependence on Foreign Aid

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Foreign financial assistance to Nicaragua nearly quadrupled from \$200 million in 1979, the year the Sandinistas seized power, to almost \$800 million last year. Aid from Communist countries accounts for all of the increase, although the West provides about 20 percent of Nicaragua's foreign aid. The Soviets are likely to supply whatever additional assistance is needed to keep the Nicaraguan economy afloat despite Moscow's warnings that the Sandinistas must show more accountability for Communist aid.

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Soviet Bloc and Cuban assistance to Nicaragua has expanded rapidly, soaring from \$17 million in 1979 to almost \$600 million last Of the nearly \$2 billion in economic assistance provided by those countries since 1979, more than one-half has been disbursed over the past two years; Moscow alone provided \$235 million in 1985 and \$325 million last year.

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The USSR probably uses CEMA meetings and bilateral talks with Bloc countries and Cuba to coordinate Communist aid packages to Nicaragua. While the great bulk of Soviet Bloc aid is for oil, raw materials, and consumer goods, Moscow also is funding and directing several development projects, including an oil storage facility and an irrigation project on the Pacific coast. the Cubans specialize in technical cooperation and project maintenance. They also built Nicaragua's largest industrial facility, the

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July Victory sugar refinery.

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The sharp increase in foreign assistance has done little to stem the deterioration of Nicaragua's economy. According to an official Sandinista study, the regime has failed to use investment assistance on projects that provide immediate returns but instead has directed much of it to long-term projects that drain scarce resources and produce few economic benefits. Moreover, most Soviet Bloc and Cuban aid has been spent on consumable goods rather than on development projects needed to generate economic growth, according to official Nicaraguan data.

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Declining Western Aid

As Managua has increased domestic repression and moved closer to Communist countries, economic support from the West has gradually declined. Until 1984, the OECD countries, Latin America, and

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multilateral lending institutions provided more assistance than did 25X1 Nicaragua's Communist benefactors The US cut off aid credits to the regime in 1981, credits from most multilateral lenders dropped in subsequent years, and Latin American aid fell sharply after 1983. Disbursements from Western Europe began to decline in 1984. 25X1 Additional major cuts in Western aid are unlikely. US embassies in Western Europe report that the key remaining donors—Spain, Sweden, Norway, and the Netherlands—are committed to maintaining ties to Managua. 25X1 the focus of Western aid has shifted in recent years from emphasis on development projects to humanitarian aid and technical assistance. 25X1

Outlook

The Soviet Bloc and Cuba probably will supply, even if reluctantly, whatever economic aid it takes to buy the Sandinistas time to consolidate the regime and restructure their economy along "socialist" lines. Although Moscow probably would prefer to pace the growth in assistance, Nicaragua's economy is in such dire straits that much more aid will be needed to satisfy current consumption needs. As long as the insurgency continues, major development projects probably will remain on hold. Whatever the outcome of the fighting, Managua will need several billion dollars to rebuild its economy.

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Jaruzelski probably hopes to isolate opposition radicals by having the Church endorse his "slow but steady" approach to political reform. He also wants the Church to call for patience and cooperation while the regime enacts painful economic reforms, and he may hope to manipulate the Church into sharing responsibility for some of these reforms. Cardinal Glemp, however, is probably leery of that prospect, fearing that reform failures would be blamed on the Church.

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The Church does not want reform to stagnate nor does it want open confrontation between the regime and the population, and it probably hopes it can convince the regime to honor reform commitments. Through this mediation, the Church hopes it will increasingly be seen as an interpreter of events in Poland and arbiter of the regime's performance without losing its credibility with the people.

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Risks

Any agreement on legal-status-faces-powerful-enemies among-party-dogmatists as-well-as-among-some hardline clerics. Opponents in the party-will argue that the state should do nothing to strengthen the Church; clerical reservations will reflect longstanding reluctance to deal-with any Marxist regime and doubts about codifying the Church's statue at a time when it is growing stronger at the expense of the regime.

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The regime and the Church also may find themselves at odds if the regime is unable, or unwilling, to pursue reform as its part of the bargain or if the Church does not use its influence with the faithful to caution patience as the regime pursues reconciliation. Moreover, to avoid a rancorous split between moderates and radicals in the opposition and to retain reformist credentials, the Church may be forced to endorse a more ambitious reform agenda than the regime will implement.

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Seeking Western Support

As the regime courts the Church, the latter may expect the West to accept it—and not the secular opposition—as the principal interpreter of political developments in Poland. It will probably increase efforts to secure Western aid for Church-supported projects. The Church may also take a more sanguine view of regime prospects and objectives than will the independent opposition. It may also be less sympathetic to such secular opposition political goals as strongly politicized unions.

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