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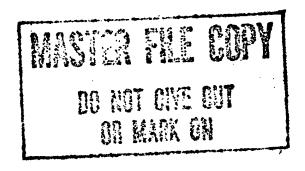
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# **Brazil: Nearing Oil Self-Sufficiency**

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A Research Paper

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GI 86-10024 April 1986

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Brazil:	
<b>Nearing Oil Self-Sufficiency</b>	25X1

A Research Paper

25X1 25X1 This paper was prepared by the Office of Global Issues, and 25X1 Office of African and Latin America 25X1 Analysis, with contributions from , OGI, the 25X1 Analytical Support Group. 25X1 Comments and queries are welcome and may be directed to the Chief, Strategic Resources Division, OGI, on 25X1

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	Secret	25 <b>X</b> 1
	Brazil: Nearing Oil Self-Sufficiency	25 <b>X</b> 1
Key Judgments nformation available is of 7 March 1986 was used in this report.	With adequate investment, Brazil is in a position to reduce substantially, if not eliminate, its dependence on imported oil. Recent discoveries of about 1.3 billion barrels in the offshore Campos Basin would technically allow Brazil to boost domestic oil production to more than 900,000 barrels per day (b/d) by the early 1990s—an increase of over 60 percent, compared with 1985 levels. Because of the high probability of additional offshore oil finds, we believe that Brazilian production could increase to the 1.0-million-b/d range by the late 1990s and that the reserve base should be sufficient to support that level of output for at least a decade.	25X1
	Given the high priority placed on energy independence and the large investment Brazil has already made in the petroleum equipment and services industry, we feel that Brasilia will make the new investments needed to exploit the new Campos finds. If world oil prices continue to fall, a point may be reached where political pressures and economic factors could force Brazilian planners to stretch out the development time of the new offshore oilfields. Doing so, however, would prolong Brazil's dependence on imported oil, and self-sufficiency would probably be out of reach until the turn of the century. All things considered, we believe Brazil will proceed with a fairly rapid development of the fields.	25X1
	The substantial progress we project Brazil will make in limiting imports reflects sizable production increases and modest growth in domestic oil demand. We see little likelihood of major backsliding in domestic oil conservation efforts. Vigorous conservation measures in place since the mid-1970s, coupled with hefty gains in domestic oil production, have already helped Brazil cut its annual import bill from about \$9.9 billion in 1981 to approximately \$4.3 billion in 1985—an amount that is equal to 35 percent of Brazil's annual interest payments on its foreign debt.	25X1
	To the extent that Brazil remains saddled with its huge foreign debt, keeping the import bill as low as possible will remain a priority objective. Development of the new offshore fields will be an important part of any program to improve Brazil's international trade and payments picture and will help protect the financial stake that US and other foreign banks have in Brazil's future. At a world oil price of \$20 per barrel, production from the new Campos fields would result in cumulative savings of at least \$7 billion in foreign exchange from 1989 through to the early 1990s. Lower oil	

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	import expenditures will most likely ease Brazil's debt burden by facilitat-	
	ing payment of interest and lowering requirements for new money. Despite	
	these benefits, we believe it unlikely that Brasilia will significantly alter its	_
	position on debt negotiations with international creditors.	25 <b>X</b> 1
	position on accountagement with involved and account of the control of the contro	20/1
	Development of the new oil finds will also provide important opportunities	
	for the United States. Brazil might be willing to make trade concessions	
	given the further leeway lower oil expenditures would produce in the trade	
	account. The US oil service industry will benefit from engineering and	
	drilling opportunities provided by the deepwater finds. Development of the	
	new Campos fields will not lead to significant diversions of technology to	
	US competitors or the Soviet Bloc.	25X1
	Co competitors of the soviet bloc.	25/1
	Brazilian firms, however, are among the world leaders in offshore develop-	
	ment and will benefit greatly from the impetus provided by the new	
	Campos discoveries. In fact, technology already transferred to Brazil	
	through licensing and other arrangements with foreign companies could	
	put Brazilian firms in a much stronger position to compete in the	
	worldwide offshore market in the next decade.	25 <b>X</b> 1
	workawido originoro markot in the next decade.	/.) <b>/</b> .

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Projecting Brazilian Oil Production: A Methodology 13

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Brazil: Nearing Oil Self-Sufficiency		25 <b>X</b> 1
Brazil's New Oil Discoveries	Geology of Oil Deposits	
Brazil has discovered large new offshore oil deposits hat have the potential by the early 1990s to reduce, if not eliminate, the country's dependence on imported iil. Although down sharply from the 1981 peak, Brazil's net oil import bill amounted to \$4.3 billion in 985, equivalent to about 35 percent of the interest	The three factors necessary for the accumulation of oil are source beds, traps, and seals. Source beds are usually organically black, marine shales that will generate oil when subjected to sufficiently high temperatures caused from being buried at great depths	
The Brazilian State Oil Company—Petrobras—is urrently exploring a new oil-bearing region in the ffshore Campos Basin. Results, thus far, have been	for a long time. As the oil is generated, it is ejected from the source beds and travels into traps or reservoirs that are formed by a number of geological mechanisms, such as folding and faulting. Reservoir rocks with good production capacities have a large	25X1
esulted in the discovery of two large fields containing	number of interconnected cavities that allow rapid oil flow. Reservoir seals are impervious barriers of sediments that cover the reservoirs thus preventing further sill migration sills a second on letters!	25X′ 25X′
ver 1.3 billion barrels of recoverable oil (see figure 1). To put this figure into perspective, these discoveries lone represent:  A nominal six-year supply at Brazil's current rate of production.  A 65-percent increase in Brazil's proved oil reserves, which stood about 2.0 billion barrels prior to the new discoveries.  The smaller field (1-RJS-305) contains an estimated 00 million barrels of oil and is located in waters hallow enough (300 to 400 meters) to permit com-	The Campos Basin is geologically analogous to off- shore oil-producing regions in Angola. During the Cretaceous period some 120 million years ago and prior to the separation of the continents, the present Campos Basin and offshore Angolan fields were geographically contiguous areas. Because the analo- gous Angolan fields have been well explored and productive for some time, we have good confidence in our assessments of the geological characteristics of	25 <b>X</b> 1
nercial development using existing offshore produc- ion technology. The giant field (1-RJS-219) contains t least 1 billion barrels but is at a water depth of 900	the new Campos fields.	25 <b>X</b> ′
neters, and new techniques will be needed to exploit his area.	allow the fields to be produced with a small number of wells, an important consideration in light of the depth of the new fields. According to Brazilian press report-	25 <b>X</b> ′
nd can produce oil at high rates. From a technical erspective, this means that the production capacity f the reservoirs is favorable because the porosity and ermeability of the source rocks are good. On the	will be in commercial production by the early 1990s. Although it is technically possible that the fields could be developed in this time frame, uncertain world oil prices could tempt Brazilian planners to take a slower	25X′
hasis of production tests, the production per well in the new fields will be in the 5,000- to 15,000-barrels- her-day (b/d) range. This high production rate will	approach.	25X
A giant field contains at least 1 billion barrels of oil.		25 <b>X</b> ′

1

Meters

200

400

600

#### Average Offshore Operating Depths

- Angola

#### Deepwater Oil Production

Industry experts are confident that oil can be produced at water depths in the range of 750 meters using existing technology. Development of reserves at greater water depths will require extension of available technology. Offshore engineers believe, however, that there are no major technical obstacles in adapting current systems for use in water depths up to 1,500 meters.

Gulf of = Mexico

Sea

There are several concepts for extending production in deep water—defined as over 400 meters—including the guyed tower, the buoyant tower, the tension leg platform, the submerged fixed platform, and the subsea production system. While all these are theoretically capable of producing in deep water, none have been installed at depths greater than 300 meters. The guyed tower and buoyant tower are "compliant structures" that are designed to move slightly with environmental forces of wind, waves, and current. Although they have a larger initial cost, compliant structures are much easier and less costly to maintain than subsea production systems and have a greater production potential.

Petrobras believes that it can produce oil from its 900meter oil discoveries within two years using an Early

Deep fields~ Campos Basin

1,000

800

wet subsea completions, linking of control tubing, and flowline connections, and would tie into production on nearby platforms or floating systems. As a result of the sharp drop in the continental shelf off Campos at 250 to 300 meters, some of the deepwater finds are not too distant from existing production; this makes it economical, at least in the short term, to consider a flexible pipeline link, assuming technology permits. In the long term, however, significant production on the order of 500,000 b/d will require an extensive production complex possibly combining floating systems, subsea production, and compliant structures. Because each floating production system is limited in the volume it can process, it might prove more economical over the longer period to spend the time and money to build compliant structures.

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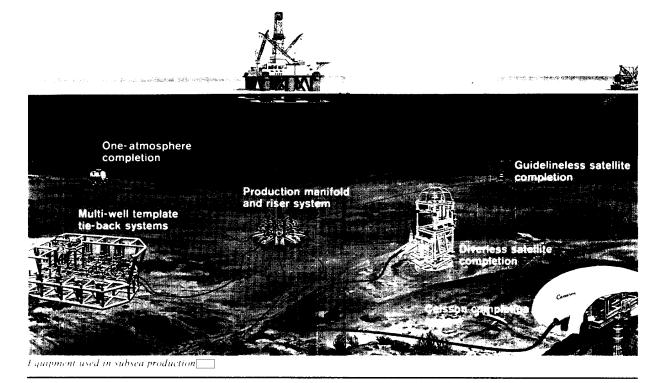
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#### Early Production Systems

An Early Production System (EPS) is aimed at bringing a new oil discovery on stream in the fastest possible time—for example, 12 months or less from completion of the discovery well. Petrobras is a world leader in EPS technology and has used this technique for many years to exploit other fields in the Campos Basin. The system consists of wellheads on the ocean floor and processing facilities—oil and gas separators, flares, and other oil production equipment usually on a jack-up or semisubmersible drilling rig.

The oil flows to the surface by natural pressure, is processed on the rig, passed onto a storage tanker moored nearby to a system of buoys, and taken ashore by shuttle tanker when it is full. Early Production Systems are economically attractive be cause they eliminate the higher initial cost of building and installing more permanent and involved production structures, and because they deliver a quick inflow of oil revenue.

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ies give Brazil the potential to approach oil selfsufficiency in the latter half of the 1990s. We believe there is a good possibility that, despite likely decline trends in existing fields, Brazil will expand oil output from 560,000 b/d in 1985 to the 1-million-b/d range by the mid-to-late 1990s if, as we expect, additional oil is found and developed in other areas of the

According to our analysis, the new Campos discover-

Campos Basin and in potentially promising areas of the Sergipe-Alagoas Basin to the north (see appendix).

#### Production Obstacles To Be Overcome

#### **Investment Requirements**

According to estimates made by Petrobras, the cost of developing the new Campos fields will be roughly \$20 billion; this suggests an average development cost of up to \$15 per barrel. By any yardstick, such average

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development costs are high. For example, in other offshore oil-producing regions such as the Bay of Campeche and the North Sea, average development costs are in the \$5- to \$12-per-barrel range. The extreme depth of the larger field in the Campos Basin is the major factor pushing development costs up. Our calculations suggest that, when operating and transportation costs are added, total costs in the Campos Basin could be as high as \$20 per barrel (in terms of current prices)—establishing this region as perhaps the world's highest cost oil producer.

There are several factors, however, that make such expensive oil attractive despite the high cost per barrel. Since most of the oil would be produced in the 1990s, it is possible that prevailing oil prices then would justify development costs. The majority of the development costs would involve domestic resources—specialized labor and indigenous technology and materials—rather than hard currency outlays for imported labor and material. These resources were developed by Brasilia specifically for petroleum exploration and development and, at least in the short run, would have little value if directed toward other industrial projects. The hard currency costs of the Campos oil would be only a small portion of the total.

Petrobras appears to be gearing up for the large investment program needed to expand production and continue an aggressive exploration program in the Campos Basin. According to press reporting, a state company spending plan released in January allocates \$2.8 billion to Petrobras for investment in 1986—a 40-percent real increase compared with last year. In early February, however, the administration disclosed that President Sarney has decided to reduce funding for oil exploration. The extent of the cut has yet to be determined, but, in light of the importance energy independence has on Brazil's national security, we believe that the reduction will be moderate. Even a less-than-hoped-for increase in investment would still represent a dramatic turnaround in the government's investment in the oil sector that has declined steadily since 1983.

#### **Technology Requirements**

it is technically possible to develop the deepwater offshore finds without major difficulty. The Brazilians are already routinely operating at depths of more than 300 meters, and in 1985 Petrobras established a world record by producing oil at 385 meters. Petrobras' past experience and technical expertise should allow it to develop its current discoveries as deep as 700 meters without difficulty. Production at a 900-meter depth, however, will require adaptation of existing technology and probably assistance from US, Canadian, and West European engineering and construction companies. Brazil is already working with foreign companies to develop deepwater production equipment to develop its deep finds.

#### **Uncertain Oil Market Conditions**

The consensus of industry experts, and our own view, is that world oil prices will continue to experience downward pressure in the future. A slack oil market represents a mixed blessing for Brazil. A drop in world oil prices over the short-to-medium term would free additional funds, part of which could be invested in the oil sector. According to our analysis, at world oil prices of \$20 per barrel, Brazil's annual hard currency savings would amount to about \$1.7 billion. At \$15 per barrel, annual savings would increase to about \$3.0 billion. In either case, Brazil would have the opportunity to earmark some of the savings for offshore oil development to ensure continued progress in its drive for energy independence.

On the other hand, if prices average well below Brazil's cost of production for an extended period of time, Petrobras will probably be forced to scale back its pace of oil exploration and development.

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Brazil: Oil Production, Imports,	Thousand barrels
and Consumption, 1970-85	per day

	Production	Imports	Consumption
1970	167	345	512
1975	177	701	878
1980	187	906	1,093
1981	220	809	1,029
1982	268	750	1,018
1983	339	622	961
1984	472	478	950
1985 a	560	400	960

a Preliminary.

#### **Curbing Domestic Consumption**

In addition to hefty increases expected on the supply side, we believe that the Brazilian Government will continue policies aimed at curbing oil consumption. During the 1970s, Brazil's domestic oil consumption grew at an average annual rate of 9 percent, among the fastest rates of growth registered in the LDCs. Rapidly increasing consumption, stagnant domestic production, and a sharp rise in world oil prices combined to push Brazil's net oil import bill up from about \$325 million in 1970 to \$9.9 billion in 1981 almost a thirtyfold increase.

Faced with these costs, in the late 1970s the Brazilian Government launched a program to curb oil consumption by encouraging oil substitution, developing nonoil energy sources, and raising petroleum prices across the board. The National Alcohol Program, in particular, has contributed substantially to reducing gasoline demand. These policies, along with domestic economic recession, resulted in a drop in both consumption and imports. Oil consumption in 1985 amounted to 960,000 b/d, down 12 percent compared with 1980. The drop in imports has been even more dramatic, falling from about 1 million b/d in 1979 to about 400,000 b/d in 1985—the lowest level since the early 1970s (see table). This decline, coupled with lower

world oil prices, caused Brazil's net oil import bill to fall to \$4.3 billion in 1985. While the reduction in the oil import bill represents a significant improvement in Brazil's financial picture, annual outlays of \$4.3 billion still represent about 35 percent of Brazil's annual interest payments on its foreign debt, clearly indicating that it is in Brazil's interest to continue efforts to curb imports.

#### **Outlook for Self-Sufficiency**

#### **Demand Outlook**

We believe that continued annual economic growth of 4 percent or more and weakness in world oil prices will generate some growth in Brazilian domestic oil consumption. Government programs developing alternative energy fuels, however, will temper oil growth and will keep it well below the rates posted in the 1970s. We estimate that hydroelectricity, natural gas, and coal will continue to expand their market shares, with most of the growth occurring in the power and residential sectors.

we estimate that Brazilian oil demand will increase to a range of 1.0-1.2 million b/d by the early 1990s, implying an average annual increase of at most 3 percent. It is possible, although unlikely, that a sharp and lasting fall in world oil prices with the resultant increase in economic activity could boost consumption to perhaps as high as 1.5 million b/d by the early 1990s.

Most of the growth in consumption will occur in the industrial and transportation sectors. Although fuel oil use in the industrial sector has dropped considerably—due primarily to economic recession—energy efficiency has not improved significantly, and the conversion of oil-fired generators to coal has been limited in scope. Demand for diesel fuel will probably rise because of development of rural areas and rising industrial activity, resulting in increased demand for public transportation and freight transport. Although alcohol fuel will continue to substitute for gasoline, the rate of substitution is likely to slow and gasoline consumption should increase to support an expanding motor vehicle fleet.

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#### The National Alcohol Program

The National Alcohol Program (PROALCOOL) has been an important factor in Brazil's oil substitution efforts. The first five years of the program were devoted to constructing distilleries as annexes to existing sugar mills, with the goal of producing alcohol as a gasoline additive. Since 1980, emphasis has been placed on developing car engines to run on pure alcohol. As a result, 90 percent of new cars are alcohol powered, and special orders must be placed for gasoline-powered cars.

Although government support for PROALCOOL has been reduced since 1980, subsidies continue to represent a significant financial burden for Brasilia. According to press reporting, subsidies over the past four years have amounted to a total of \$5 billion, or 40 percent of annual interest payments to Brazil's creditors. It is uncertain what effect the elimination of government subsidies would have on the program. Some analysts believe that the alcohol industry is saddled with inefficient producers who, without government aid, would have folded long ago. Others believe that subsidies are no longer needed because the existing facilities are able to generate their own resources for reinvestment in new projects. We believe, however, that, if subsidies are removed, Brasilia will have to compensate alcohol producers by raising alcohol and gasoline prices—which is politically unpalatable for Sarney in light of triple-digit inflation.

As a short-term solution to this problem, President Sarney has banned construction of new alcohol plants until 1989 and has imposed a freeze on the current percentage of alcohol-powered cars that the automobile industry is allowed to produce. In doing this, President Sarney probably hopes to send a signal to the alcohol industry that the government will no longer subsidize inefficient production. Moreover, efforts are currently under way to move the alcohol program in the direction of technological improvement toward obtaining greater productivity from crop harvesting and production processes.

Although there have been few complaints about conservation programs registered to date, objections to the government-subsidized alcohol program are surfacing as the oil market continues to weaken. As a result, Brasilia is considering capping alcohol production. Given the structural adjustments and substantial capital investment made by both government and industry in the last five years, we believe that there would have to be a sharp and sustained drop in prices before any major backsliding on oil conservation or the official intention to hold oil consumption in check.

#### **Supply Outlook**

Development of the two new fields in the Campos Basin should allow Brazil to narrow, if not eliminate, its present dependency on imported oil by the early 1990s. Much will depend on the speed at which the new fields are developed and the investments that are forthcoming. We believe that most factors point toward fairly rapid development:

- Production from existing fields will probably drop from its present level of 560,000 b/d to as low as 360,000 b/d by the early 1990s. Unless offset by increased output from the new Campos Basin discoveries, Brazil's import requirements could rise to almost 750,000 b/d by the early 1990s, compared with about 400,000 b/d in 1985. Assuming world oil prices of \$20 per barrel, this would represent a \$2.5 billion increase in Brazil's import bill during that time frame.
- Oil self-sufficiency for Brazil is a national security imperative to reduce dependence on foreign supplies and the impact of external factors on the economy.
- Offshore oil activity has spurred development and enlargement of the oil services industry in Brazil, creating thousands of jobs that would be lost if Brazil curtailed its offshore efforts.

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• Development of offshore oil, particularly in deep water, requires a long lead time, and full production from the new fields will not occur until the next decade, when many industry experts believe oil prices will be strong. Indeed, a world oil price of \$20 per barrel could well prove to be a conservative estimate of the price likely to prevail in world markets during the 1990s.

- The majority of the \$20 billion needed to develop the new fields will not be required until approximately 1990. Between now and then, a relatively small hard currency investment (possibly in the \$50-100 million range) will be needed mainly for assistance in designing the deepwater rigs.
- The cost of developing the new discoveries will be insulated from world oil prices because more than 90 percent of the services and equipment needed to develop the fields will be supplied domestically and paid for in Brazilian currency.

Development of the two new fields in the Campos Basin would allow Brazil to increase output to more than 900,000 b/d by the early 1990s, compared with 560,000 b/d in 1985. On the basis of typical development trends in new fields, we would expect to see production increasing gradually to perhaps 650,000 b/d by 1990 and then rising sharply in the next two to three years. In such an event, Brazil would come close to covering its oil needs by the early 1990s, at least at the low end of our demand estimate (see figure 2). Barring additional oil discoveries, however, this period of near self-sufficiency could be short-lived. Without additional discoveries and with the inevitable declines that will occur as fields age, Brazilian output could well be starting to decline by the mid-1990s.

On the basis of our analysis of Brazil's offshore geology, we believe the odds are good that Brazil will make the oil discoveries necessary to maintain its reserve base and increase production to 1 million b/d by the year 2000. Drilling is planned on six additional structures in the Campos Basin, which Petrobras believes could each contain about 1 billion barrels. Exploration in the geological trend connecting the Campos and Sergipe-Alagoas Basins is also likely to discover more oil. Exploration, to date, has concentrated on basins at either end of the trend, but the

sedimentary basins in the center of this region may also contain oil. Given the paucity of reliable information on this area, it is impossible to place an exact number on the amount of oil that may be found. But, on the basis of analogous oil-bearing trends, it is possible that up to 4 billion barrels could be discovered by the end of the century. How much additional oil is ultimately found depends, of course, not only on favorable geological conditions, but also on whether the needed investment is forthcoming.

Given the current rate of exploration drilling, Brazil is likely to discover sufficient reserves to support production of an additional 580,000 b/d by the mid-to-late 1990s. Providing these deposits are exploited rapidly and allowing for declines as other areas age, we expect that Brazil should be able to sustain production in the 1.0- to 1.2-million-b/d range into the next century without straining its reserve base.

#### Implications for Brazil and the United States

#### For Brazil

Increased domestic oil production and lower oil imports will have important direct and indirect benefits for the Brazilian economy. During the short-to-medium term, the oil industry is likely to be an important source of employment in the services, construction, and transport sectors. The \$7 billion invested in the Campos Basin since the early 1970s has created approximately 25,000 new jobs. Domestic firms currently produce 90 percent of the equipment and services used in the oil sector, and almost all future drilling and development work in the Campos Basin will be handled by Brazilian firms. Domestic firms already have been awarded \$400 million for the construction of four fixed steel production platforms.

Lower oil imports will provide some relief from the debt service pressures facing Brasilia, although we believe Brazil will still require some rescheduling or new borrowing. At a world market price of \$20 per

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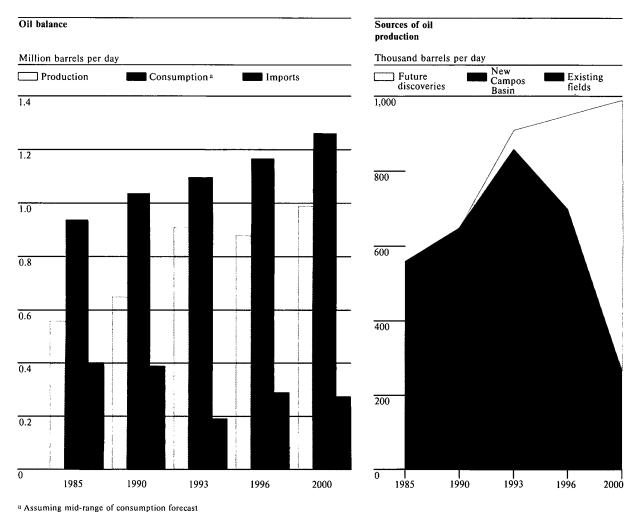
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Figure 2 Brazil's Oil Picture: Likely Scenario



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barrel, production from the new Campos fields would result in cumulative savings of at least \$7 billion in foreign exchange from initial production through the early 1990s. While some of these savings most likely will be applied to debt servicing, or postponement of new money requests, competing demands probably will force Brazil to spread the benefits of lower oil imports to other sectors of the economy. As a result, we deem it unlikely that Brasilia will alter its position on debt negotiations and will insist on rescheduling of principal. An improved trade balance, however, would bolster Brazil's creditworthiness and may reduce the reluctance of US and other foreign banks to provide new loans to Brazil. The improved international payments situation, in turn, would allow Brasilia some flexibility in domestic policies, perhaps permitting a more growth-oriented approach.

The stimulus of Campos development will also improve the export competitiveness of Brazil's petroleum equipment and services industry. Last year, Petrobras, through its subsidiaries, sold abroad more than \$1 billion in offshore oil services and equipment. Greater exports are likely as Brazil gains worldwide leadership in offshore oil production, particularly deepwater drilling and early production systems. Petrobras recently signed a joint venture agreement with a British engineering firm to market its offshore oil development expertise in Early Production Systems to the world market. Further deals such as this could result in substantial foreign exchange earnings.

#### For the United States

Full development of the Campos Basin also presents some important trade opportunities for the United States:

- Exploitation of deepwater finds will require significant foreign engineering assistance from US, Japan, and West European companies. Petrobras has already begun working with several US firms.
- Additional offshore exploration will provide opportunities for US companies to win drilling contracts.
   Petrobras recently signed a \$40 million contract with a US firm to drill 20 wells in the Campos Basin,

• Brazil will probably be more willing to make trade concessions given the further leeway that lower oil expenditures will produce in the trade account. An easing of restrictions for nonoil imports would increase chances for US exports to enter Brazil.

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While the Campos effort may create new trade opportunities for hard-pressed US petroleum services and equipment firms, these firms will face stiff challenges. In the past, Petrobras has preferred US technology. Now, however, with the huge investment requirement ahead, a major consideration in the choice of technology will be cost. Petrobras is examining Japanese and West European technology, which may be less costly for the new Campos fields. US firms can also expect competition for drilling con-

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Technology transfer through development of the new Campos fields will probably not lead to significant diversions either to US competitors or to the Soviet Bloc. The potential worldwide demand for specialized deepwater production equipment is not large enough to justify development of a wholly independent Brazilian manufacturing base for this type of equipment. Nor will the technical demands of this development be enough to spur Brazil's efforts in sophisticated computer-based robotic technology, which is most prized by the Soviet Union. Nevertheless, US firms will face additional Brazilian competition in the world oil services market and in low-technology sectors of the deepwater oil equipment market where Brazil already has the manufacturing capacity. The Brazilian offshore industry will gain unique deepwater experience during development of the Campos Basin that will enhance its current position as one of the leaders in

offshore oil development.

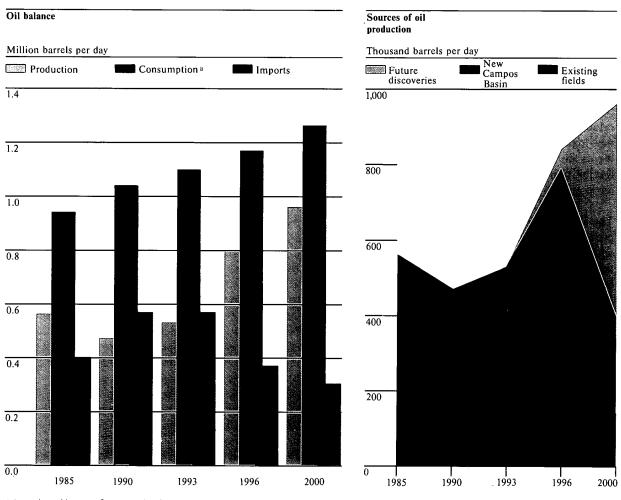
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Figure 3
Brazil's Oil Picture: Delayed Scenario
Development



<sup>a</sup> Assuming mid-range of consumption forecast.

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Slower Development Scenario: Possible Fallout From Falling World Oil Prices

There is currently debate among Brazilian officials regarding the size of future funding for Petrobras. Although energy security remains a priority, falling world oil prices lessen the urgency for investment in oil exploration and development. Moreover, other state-owned companies involved in the railroad, power, and mining and minerals industries are competing with Petrobras for financial assistance. As a result, civilian leaders may elect to reduce investment in the oil sector until market conditions tighten and to channel available funds to other sectors of the economy. Petrobras also may be increasingly asked to pay royalties to the state and municipalities in which oil is found; this could further constrain available funds for exploration and development.

To reduce Petrobras' annual investment outlays, Brasilia could choose to develop the new Campos Basin fields at a slower rate and reduce the pace of exploration drilling. Given Brazil's oil requirements, however, we do not believe Brazilian planners would delay reaching full production from these fields beyond the mid-1990s, compared with the early 1990s in the likely scenario. If this approach is taken, Brazilian oil production could begin to decline slightly around 1990, as a result of the aging of currently producing fields. A drop in output to approximately 470,000 b/d by 1990 is possible, with an accompanying rise of 200,000 b/d in imports likely. But production would begin to rebound and imports decline slowly in the early 1990s as the new fields come into production. Output could rise to about 530,000 b/d by the early 1990s and to about 800,000 b/d several years later. By that time, allowing for further increases in consumption, Brazil would be about 400,000 b/d short of covering its annual oil needs at the midpoint of our demand estimate (see figure 3). If. in addition, Brazil delayed further exploration in the Campos-Sergipe-Alagoas trend by about three years, we would expect that Brazilian oil production would not reach the 1.0- to 1.2-million-b/d plateau until the year 2000 or later.

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## **Appendix**

# Projecting Brazilian Oil

Production: A Methodology		
The projected oil production for Brazil was obtained by dividing future oil production into three categories: existing production, future production from the new Campos Basin discoveries, and future production from oilfields yet to be discovered.	Future oil production from fields yet to be discovered was obtained by projecting the amount of oil that will be discovered in Brazil during the next 10 years, the likely field size of future discoveries, and the maximum production rates and decline rates of the new discoveries.	25X1 25X1
The projected oil production from currently producing fields was calculated by performing decline rate analysis on 27 fields that account for 100 percent of Brazil's offshore production and 66 percent of Brazil's onshore production. This type of analysis is based on the fact that oil production from a field declines at a constant rate once maximum oil production is reached. The decline rate was obtained from field production records and was then applied to the current production rate to obtain the field's future oil	This analysis assumed that approximately 2.5 billion barrels of oil will be discovered in Brazilian offshore basins during the next 10 years, and that onshore discoveries will cushion onshore production declines resulting in a net future onshore production decline of 5 percent. We believe these assumptions are realistic because of the existence of six undrilled structures in the Campos Basin, which could contain up to 1 billion barrels of oil each, and the lack of exploration in the	
Future oil production from the onshore fields not included in the individual field analysis was obtained by grouping this production together and thinking of it as coming from one field. The decline rate for this theoretical onshore field was assumed to be the	Campos-Sergipe-Alagoas offshore trend that could contain up to 4 billion barrels of oil. The future discovery of large onshore oilfields was considered unlikely in view of Brazil's onshore geology, but any such discoveries would add to the potential established by this analysis.	25X1 25X1
average of the individual decline rates calculated for the other onshore fields. This average onshore decline rate was then applied to the combined current production rate to obtain the future oil production from these fields.	Future offshore discoveries will probably be large. Our analysis assumed that future discoveries are likely to be in the 300-million- to 1-billion-barrel range. For the purposes of this analysis, we assumed that a single billion-barrel field and three 500-million-barrel fields will be discovered offshore during the	25X1
The projected oil production from the new Campos Basin discoveries was obtained by calculating the maximum production rate for each discovery. The maximum production rate was obtained by taking into account the size of the field and the engineering parameters of the reservoir rock containing the oil. Our analysis assumed that the new discoveries would	next 10 years. This analysis is based on the fact that seismic work indicates that untested structures in the Campos Basin are large, and the likelihood that in a period of rapidly falling oil prices Petrobras will only explore structures that have the potential to contain large amounts of oil.	25 <b>X</b> 1
reach peak production five years after coming on line and that peak production would last for three years. The engineering parameters of the reservoir were then used to calculate a decline rate for each discovery. The calculated decline rate was then applied to the projected maximum oil production rate to obtain the field's production after peak production was reached.	The maximum production rates and decline rates of future discoveries were assumed to be the same as those of similiar currently producing fields in the Campos Basin. This assumption is justified because future oil discoveries will be in the Campos Basin or in geologically similiar basins to the north, and is made because, unlike the new Campos Basin discoveries,	25V1
	engineering parameters of the reservoir rock are not available.	25X1 25X1

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