Afghanistan Situation Report

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30 September 1986

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SOVIET-AFGHAN TRADE RELATIONS 3	25 <b>X</b> 1
Afghan merchants are facing growing pressure to trade with the USSR. The trade is less profitable to the merchants and is increasing Afghanistan's debt burden to the Soviet Union.	25 <b>X</b> 1
IN BRIEF 4	
PERSPECTIVE	
POINT-COUNTERPOINT: A DECEPTION OPERATION OR NOT?	25 <b>X</b> 1
Analysts are divided in their assessment of whether the recent Soviet force augmentation in Afghanistan represent a deliberate attempt by Moscow to stage a bogus withdrawal.	25 <b>X</b> 1
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	This document was prepared by	the Office o	of	
	Near Eastern and South Asian Office of Soviet Analysis. Q	Analysis and	the	
	on the issues raised in the p	ublication sh	ould be	
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The Government of Sweden has provided more than 100 million kronor-some \$14.5 million-in humanitarian aid to the Afghan resistance since 1980, according to a recent estimate by the US Embassy in Stockholm. The main channel for this aid is the Swedish Afghanistan Committee, which provices medical care to Afghans in country and in Pakistan. In addition, the US Embassy says the Swedish Red Cross is considering a children's vaccination campaign, provided it can conduct the program on both sides of the Afghan-Pakistan border.  Saudi Arabian officials welcome the establishment of an Afghan resistance alliance office in Jeddah so long as it is an office representing all parties, according to the US Embassy in Riyadh. The Saudis do not intend to push for alliance representation at the next summit of Organization of the Islamic Conference (OIC), however, because Pakistan opposes such a move. Furthermore, the Saudis believe alliance representation would be impractical, given the staunch opposition from other OIC member countriessuch as Syria and Libyawith strong ties to Moscow.  Pakistani Foreign Minister Yaqub Khan told US officials that Moscow had responded positively to Islamabad's suggestions on monitoring a UN-mediated peace agreement. Yaqub said Cordovez would probably resume a diplomatic shuttle between Kabul and Islamabad-probably late this yearto finalize monitoring arrangements and refocus the talks on a Soviet troop-withdrawal timetable.  Afghan resistance alliance spokesman Mojadedi told US officials last week in Islamabad that Islamabad is the "key to Afghan unity." He said that Pakistan encourages divisiveness in the resistance by favoring Gulbuddin's party because Islamabad fears that resistance political unity would result in establishment of a PLO-type organization within its borders.			4	30 September 1986 NESA M 86-20153CX SOVA M 86-20091CX	2
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	Afghan resistance alliance spokesman Mojadedi	
	told US Embassy officials in Islamabad that	
	Kabul is offering to pay tribal groups willing to relocate away from Afghanistan's border with	
	Pakistan. Resistance commanders, however, are	
	effectively countering the regime's program, warning those who would cooperate that they	
	would be punished. 25>	<b>X</b> 1
- <b>-</b>	The US Embassy in Kabul recently reported that	
	separate delegations of the International	
	Committee of the Red Cross (ICRC) and the League of Red Cross visited Afghanistan in early	
	September. The ICRC delegationwhich plans to	
	reopen an office in Kabul for a six-month trial	
	periodapparently discussed assistance to the	
	Afghan Red Crescent Society but not arrangements for visitation of regime-held prisoners. The	
	ICRC has long stalled on fulfilling its promise	
	in 1982 to allow the ICRC to visit imprisoned	
	insurgents. The League of Red Cross officials visited health facilities in Kabul and Jalalabad	
	and discussed the provision of orthopedics	
	aid. 25)	<b>X</b> 1

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identified as bogus regiments.

--They say that possible alternative uses for the newly detected equipment, although they all have "drawbacks", cannot be dismissed out of hand. These include bringing in new equipment to be handed over to the Afghan armed forces, preparing to use the newly arrived equipment in the withdrawal while leaving the better equipment of the motorized rifle units normally stationed at Shindand and Konduz as reserves, and using the new units to provide road security for the other units being pulled out.

--They are, above all, skeptical that the Soviets would risk undertaking a sham withdrawal that might be exposed, and jeopardize Gorbachev's credibility and political objectives.

--The military significance of a withdrawal of two motorized rifle regiments would not be great. Although withdrawing two of the 13 motorized rifle regiments in country would somewhat reduce Soviet combat capabilities, the Soviets appear to be shifting away from large-scale ground offensives that employ such regiments.

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Other analysts believe that the Soviets have introduced new units specifically to be withdrawn.

--They estimate that the motorized rifle regiments at Konduz and Shindand are units that have enough manpower and equipment to take part in an effective staged withdrawal. In their view, the Soviets believe that the regiments would appear to the journalists brought in to cover the ceremonies to be what the Soviets are likely to claim they are, although the units are understrength by the standards of the table of organization and equipment for a regular motorized rifle regiment.

--They believe that the evidence available to date substantially reduces the likelihood of uses for the new units other than participation in a bogus withdrawal. For instance, the regiments are ill-prepared to undertake road security missions, and the units almost certainly would not be considered by the Soviets to be adequate replacements for any

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of the motorized rifle regiments in country.	
They believe that the Soviets consider the risk of having their withdrawal deception exposed to be overshadowed by the importance of maintaining combat power in Afghanistan and by the public relations benefits of appearing to be conciliatory on the Afghan issue. The Soviets may be counting on the fact that.	25
the US would have difficulty proving persuasively in public that the Soviets had orchestrated the alleged deception scheme.	25
They argue that the new units probably were introduced to offset the military impact of the promised withdrawal of two motorized rifle regiments, and that this action indicates the Soviets probably considered the potential loss in combat power to be more than marginal. Since June, for example, the Soviets, in conjunction with Afghan regime forces, have conducted a number of multiregimental operations with motorized rifle units, including at Herat, Konduz, and south of	
Kabul in Vardak Province.	

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