May 23, 1967

# TOP SECRET

D R A F T

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## TERMS OF REFERENCE
## FOR PREPARATION OF
## TARGET-ORIENTED DISPLAY

A Target-Oriented Display of intelligence resources will be developed by representatives of the Department of Defense, the Director of Central Intelligence, the Bureau of the Budget, and the National Reconnaissance Office. These Terms of Reference for preparation of this display consist of the following sections:

1. Purpose of Display

2. Targets and Time Period to be Displayed

3. Intelligence Resources to be Included in the Display

4. Preparation of the Display

1. **Purpose of Display**

*HOW? NOT CLEAR WHO*

*SEE OUR REWRITE*

The display will be used by a small group including the Secretary and Deputy Secretary of Defense, the Director of Central Intelligence, the Director of the Bureau of the Budget, and their immediate staffs.

*BROAD; IS LIMITING WORDING POSSIBLE?*

The purposes of the display are to:

a. Identify resources supporting national intelligence programs of the United States.

*U.S.*

*DON'T USE THIS WORD, AVOID DEFINITIONAL ARGUMENT.*

*[DELETE]*

b. Depict, in terms of objective targets, where intelligence resources have been used and where they are programmed

*[DELETE; COVERED ELSEWHERE] a abv; ¶2*

MORI/CDF

c. Provide a basis for selective analyses of the value of U.S. intelligence requirements and the effectiveness of U.S. intelligence programs.

*[DELETE; SEE OUR REWRITE]*

*INSIST ON DELETING THIS CONTROVERSIAL + CONFUSING WORD*

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Copy 5 of 15

GROUP 1
Excluded from automatic
downgrading and declassification

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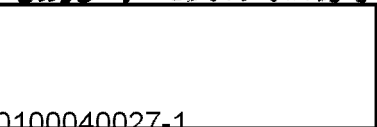
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[DELETE]

[ d. Provide a context for review of individual intelligence programs by highlighting areas of potentially high interaction between programs. ] *"PROGRAM"-ORIENTED*

[DELETE]

[ e. Provide a history of and indicate trends in the allocation of intelligence resources. ] *Too Much for the 1st T.O.D.*

[DELETE] [ The initial display will be a short report of less than twenty pages. ] *WHO KNOWS ? YET :*

2. **Targets and Time Period to be Displayed**

[Primarily] The display will show [how] *THE ALLOCATION OF* U.S. intelligence resources [have been and currently are allocated] to regions and countries. For the Soviet Union, China, and possibly *CERTAIN* other selected countries or regions, resources will be allocated in greater detail to specific military capabilities, [and] economic, [and] *AND OTHER* political activities. [The regional, national, *COUNTRY* and functional classifications will comprise 20-30 basic elements.] The *WHO KNOWS? YET :* final list of [elements] *ENTRIES IN THE MATRICES* will depend on the committee's evaluation of their significance, their meaningfulness, and on the ability to acquire data *DON'T USE "ELEMENT"; AVOID PROGRAM CONTEXT*

*DELETE; SEE REWRITE*
[ In addition, the report will include other data displays where resources will be related to targets and classified by:

a. Intelligence functions including various forms of collection, processing, mapping and charting, production, and counterintelligence. ]

[DELETE; EXCLUDE THIS IDEA]
[ b. Cost categories including construction, investment, operating expenses, and research and development. ]

The [region or country-oriented] *SURPLUS WORDS* displays *DATA* will be displayed for FY6, *EXCLUDE; DATA NOT AVAILABLE;* FY66, FY68 and FY69. The FY68 resources will be displayed as approved in July 1967; the FY69 display will reflect the program proposed by the submitting agencies as of July 1967. *DIKE, BOB AGREE* *R... CHAIR-*

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*TRY FOR FURTHER CUT-DOWN, BUT ANTICIPATE DISAG...*

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*[handwritten: THIS SURPLUSAGE COULD BE WRITTEN BETTER. 3 BUT IT'S NOT AS VITAL TO DCI AS SOME OTHER Pb.]*

Detail will be collected only to the extent that it makes a quantitative difference to the summary report, or that it is necessary to establish validity. Wherever possible, existing management information systems will be utilized. In each display, the size of unallocated funds will be kept small; however, the group will not attempt to develop sophisticated formulas for preration.

3. **Intelligence Resources to be Included in the Display**

The display will include *[handwritten: INITIAL]* *[handwritten: ONLY]* the Consolidated Cryptologic Program, *[handwritten: THE]* Consolidated Intelligence Program, and National Reconnaissance Program; and the Central Intelligence Agency program excluding Covert Action. *[handwritten: SIZE OF]*

25X1  In addition, the display will include:

*[handwritten: AT ___ THE INITIAL T.O.D. WILL NOT INCLUDE NON-C.I.P. GENERAL INTEL. RESOURCES OF D.O.D.]*

a.

b. One-third of the SR-71 program. *[handwritten: ← WHY "ONE-THIRD"?]*

4. **Preparation of the Display**

The display will be prepared in five phases:

a. During the first phase, which will last until 1 July 1967, *[handwritten: *]* the committee will generate detailed guidance for date collection (and analysis) *[handwritten: WHO WILL ANALYZE WHAT?]* Detailed guidance will include *[handwritten: AND FUNCTIONAL SUBDIVISIONS]* both specific target [categories] and supporting data required.]

*[handwritten left margin: WE THINK TIME FRAME, [COMPLETE T.O.D. IN OCTOBER] IS UNREALISTIC UNLESS T.O.D CONTENT E NUMBER OF YEARS COVERED ARE REDUCED]*

b. During the second phase, which will last until 1 August 1967, CIA, DIA, NRO and NSA will prepare data displays and exhibits covering their own resources.

*[handwritten: * INSERT: AND AFTER APPROVAL BY THE THREE PRINCIPALS OF THESE TERMS OF REFERENCE,]*

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c. During the third phase, which will last until 1 September 1967, the ~~data will be collated, a draft report will be prepared,~~ COMMITTEE WILL PROVIDE FOR THE COLLATION OF THE DATA, AND THE PREPARATION OF A DRAFT REPORT and further data needs, if any, will be identified.

d. During the fourth phase, which will last until 1 October 1967, additional data will be submitted by CIA, DIA, NRO and NSA and a final report will be prepared. BY THE COMMITTEE.

The above schedule is approximate and will be changed as mutually agreed upon by the representatives of the DOD, DCI, BOB and NRO.

**Final Report** - The committee's final report will consist of:

a. The display.

b. A discussion of the display and its limitations.

c. A description of how the display was prepared. In this way future target-oriented displays can be refined and related to the initial attempt.

d. Recommendations for further action.

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