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OS REGISTRY  
FILE Sec 18

5 February 1981

MEMORANDUM FOR: SA to the DCI for Compartmentation

FROM: [redacted]  
Deputy Chief, APEX Control Staff

SUBJECT: APEX Steering Group Meeting, 3 February 1981

1. The 52nd meeting of the APEX Steering Group met on 3 February 1981. The following attended:

ACS	[redacted]
OSD	Maynard Anderson
Army	Merrill T. Kelly
SIGINT	[redacted]
FBI	David G. Major
DIA	[redacted]
USAF	Roger Smith
CIA	[redacted]
COMIREX	[redacted]
CIA	[redacted]
Navy	Richard L. Welch
COMIREX	[redacted]

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[redacted]

State	Donald Stigers
ACS	[redacted]
Army	William Poage
State	William Deary
ACS	[redacted]
ACS	[redacted]

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2. [redacted] opened the meeting by discussing the memorandums received thus far on the positive aspects of APEX. He stated that his intent is to achieve a common understanding of what the "good parts" of APEX are and commented that the papers received have not been uniform either from the standpoint of completeness or in terms of their points of view. He said he

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[redacted]

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is concerned that APEX has been buried prematurely without cancellation of the Presidential Directive, but he is even more concerned that the "good things" will be lost as a result of the Steering Group's inability to reach a common understanding. He commented that the members will understand this comment better when they read the copies of the memorandums received thus far, which were handed out at the meeting. The Chairman also announced that there will be no meeting of the Steering Group on 10 February and that the next meeting will be held on Wednesday, 18 February. It was then announced that a letter to the Information Security Oversight Office (ISOO) regarding the estimated costs of portion marking SCI material produced in contractor facilities is being drafted by [redacted] [redacted]

3. [redacted] reported that the SIGINT Committee is reviewing both the COMINT and the TECHNICAL manuals again with the intent of issuing them as stand-alone documents, independent of APEX. [redacted] reported that he has provided a rewrite of the imagery decompartmentation paper to COMIREX and DIA as the major participants in this matter. After problems have been worked out between the two, to the extent possible, he hopes to have clean copies of the issue paper ready by the next Steering Group meeting.

[redacted] commented that [redacted] is probably too optimistic because there appear to be some fundamental differences of opinion between COMIREX and DIA. [redacted] responded that he does not expect to have the issue resolved but merely wants to ensure that each side's position has been made clear. [redacted] commented that it would be unfortunate to have the issue go before NFIB again without being clearly defined. In response to [redacted] question, [redacted] stated that the issue at hand is that of decompartmentation, and the decontrol issue is awaiting clarification of General Tighe's position. [redacted]

4. [redacted] then began to review with the Steering Group their positions on the various matters contained in the attached table, entitled "The Good Aspects of APEX." [redacted] has annotated the table with an "X" indicating support, an "O" indicating opposition, and a dash indicating either no comment or no position. During the course of the review, several members commented that the abbreviated descriptions are so brief that the members may not be in full agreement on what they are supporting or opposing. [redacted] acknowledged this deficiency, but pointed out that he wanted to get, at this meeting, as good an idea as possible of where the APEX Steering Group is heading, that is, whether there is enough commonality of views to proceed further. The individual items on the table will be further defined on the basis of this discussion. The Chairman, COMIREX, abstained from voting on the issues matrix based upon two points:

- there is no common understanding in the APEX Steering Group of the issues;
- to the extent that the COMIREX has discussed these issues, its collective understanding of the issues differ from most views of the ASG members. [redacted]

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[redacted] reported that he had spent approximately an hour and a half briefing Mr. Casey, the new DCI. Mr. Casey did not seem very familiar with special access programs and the security surrounding them, but appears concerned about the protection of intelligence sources and methods and his authorities to provide such protection. He indicated that Admiral Turner had made a persuasive case for the implementation of APEX. [redacted] advised Mr. Casey to withhold a decision on APEX until he is much more familiar with the situation and until he has consulted with the new Deputy Secretary of Defense and the new Deputy Director of Central Intelligence.

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[redacted] expressed the opinion that it is unlikely Mr. Casey will be inclined to give up any of the responsibilities the DCI now has. He advised Mr. Casey that he should be briefed on the compartmented collection systems by the program managers before reaching any conclusions regarding these systems. [redacted]

6. The meeting adjourned at 11:33 a.m. [redacted]

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Attachment as stated

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SUBJECT: APEX Steering Group Meeting, 13 January 1981

SA/DCI/C: [redacted] cs (16 January 1981)

Distribution:

Orig SA/DCI/C File

1 SA/DCI/C Chrono

1 William P. Deary, INR/State

1 Richard Welch, Navy

1 Maynard Anderson, OSD

1 [redacted]

1 Merrill T. Kelly, ACSI

1 Col. Robert A. Shiver, USAF

1 [redacted]

1 [redacted]

1 [redacted]

1 [redacted]

1 [redacted]

1 [redacted]

1 [redacted]

1 [redacted]

1 [redacted]

1 Executive Registry

m, SIGINT Committee

man, COMIREX

APEX Security Officer

NFAC

munity Affairs

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	OSD	DIA	ARMY	NAVY	AF	NSA	SAISS	COMINT	COMINT	CIA	SECDEF	FBI	INS	STATE
Uniform physical security rules	X	X	X	X	X	0	X	0	0	X	X	X	X	X
Uniform personnel security rules	X	X	X	X	X	0	X	-	-	X	X	X	X	
SIO authority to grant access	X	X	X	X	X									X
Administrative access	X	X			X					X	X			
Congressional and contractor access policy	X	X	X	X	X		X			X		X		X
SIO authority to accredit facilities	X	X	X	X	X	X	X			0		X		X
Separate sources and methods from PRODUCT	X	X	X	X	X	X	X				X	X	X	X
Develop operational subcompartments	X	X		0	X		X			X				
Community adherence to improved classification management and review of special programs	X			X			X				X			
Continue DoD procedures for SCI document control		X												
Reduce volume of T.S. material	X	X	X	X	X		X							
Development of 4C System	X	X	X	X	X		X			X	X	X	X	X
Expand decompartmentation of IMAGERY	X	X	X	X	X	X	X		0		X			X
Expand decompartmentation of ELINT	X	X	X	X	X	X	X		X	X	X			X
Facilitate increase sanitization of COMINT	X	X	X	X	X						X			X
Decentralize control of foreign releases of SCI material		X		X						0				X
Phased approach of implementation to include additional resources		X												
Revision of E.O. 12065	X	X	X	X	X		X			X	X	X		X
Retain ASG or a comparable oversight group	X	X	X	X	X	X						X		
Codewords compartmented				X		X	X			X		X		
Improved Nda for government and contractors	X		X	X	X		X			X	X	X	X	X

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X = Yes  
 0 = No  
 - = No comment/maybe

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