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MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE:

Subject: Status of IAB Papers as of Thursday,
9 January 1947

1. IAB PAPERS

(Reference)	(Date)	
CIG 15	18 September	<u>ESTABLISHMENT OF A CHANNEL BETWEEN THE CENTRAL INTELLIGENCE GROUP AND THE JOINT CHIEFS OF STAFF.</u> The committee appointed at the 10th IAB meeting to draft proposed recommendations to the NIA and JCS on the relationship between CIG and JCS has met. It was decided at this meeting that the committee members would forward to CIG their recommendations. To date none of these recommendations has been received.
Minutes of the 8th IAB Meeting	1 October	
Minutes of the 10th IAB Meeting	7 November	
CIG 18	25 October	<u>COORDINATION OF COLLECTION ACTIVITIES.</u>
CIG 18/1	28 October	The IAB approved CIG 18/3 which was subsequently issued as NIA Directive #7.
CIG 18/2	21 November	NOTE: The CIG implementing plan to NIA Directive #7 is being redrafted by ICAPS in view of the changes made at the last IAB meeting. Only General Chamberlin has commented on this implementing plan in writing.
CIG 18/3	16 December	
Minutes of the 11th IAB Meeting	26 November	
Minutes of the 12th IAB Meeting	17 December	
CIG 19	30 October	<u>NATIONAL INTELLIGENCE REQUIREMENTS - CHINA.</u>
Minutes of the 10th IAB Meeting	7 November	The IAB approved the Enclosure to CIG 19, as amended, tentatively as a basis for the preparation of a subsequent collection plan with the understanding that the distribution would be withheld until the collection plan had been agreed upon. The implementing collection plan to CIG 19 has been approved by all of the agencies with the exception of the Intelligence Division, WDGS.
11324 [CIG 20	21 November	<u>PRODUCTION OF POLITICAL-PSYCHOLOGICAL STUDY ON U.S.S.R.</u> A contract for the employment of [redacted] and one 25X1 assistant to make a political-psychological study on U.S.S.R. has been drawn up for approval.
Minutes of the 11th IAB Meeting	26 November	
CIG 21	21 November	<u>EXPLOITATION OF ENEMY DOCUMENT REPOSITORIES.</u> The committee appointed by the IAB to consider the document situation will meet again upon receipt of further information from the agencies as to the volume of documents presently stored in depositories within the zone of interior and abroad.
Minutes of the 11th IAB Meeting	26 November	

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No Change in Class. <input type="checkbox"/> <input type="checkbox"/> Declassified Class. Changed to: TS (S) C Next Review Date: _____ Auth.: Hii 70-3 Date: 21 Aug 91	25X1
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(Reference)	(Date)	
CIG 22	10 December	<u>OVERALL POLICIES AND OBJECTIVES FOR THE COORDINATION OF INTELLIGENCE RELATING TO FOREIGN INDUSTRIAL ESTABLISHMENTS.</u> This paper has been circulated for comment by voting slips to the members of the IAB and also to the Departments of the Interior and Commerce and the U. S. Tariff Commission, who have been invited to sit as additional members of the IAB for consideration of this paper.
CIG 23	3 January	<u>COORDINATION OF INTELLIGENCE PRODUCTION.</u> The IAB agreed at its 11th meeting that:
Minutes of the 11th IAB Meeting	26 November	a. CIG would prepare a draft of the overall policies and objectives for the coordination of the production of intelligence; and b. the above-mentioned paper would be submitted to an <u>ad hoc</u> committee for consideration. NOTE: As a result of the above action CIG 23 has been circulated to the IAB requesting that their <u>ad hoc</u> committee members advise the Secretary, NIA, as to when they would be prepared to discuss this paper.

J. S. EARMAN
Assistant Secretary, N.I.A.

Distribution:
Executive to the Director
Chief, ICAPS
Secretary, NIA
Central Records (2)
~~Executive Registry (1)~~

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1. I was "authorized and directed" by paragraph 3 of NIA Directive No. 5 "to act for this Authority in coordinating all Federal foreign intelligence agencies relating to the national security to insure that the overall policies and objectives established by this Authority are properly implemented and executed."

2. My interpretation of the several NIA Directives and of the discussions which have taken place at NIA meetings has been that the Authority desires a complete and thorough coordination of the intelligence activities of the four intelligence agencies of the Government (State, G-2, A-2, and ONI). I believe that the objectives are to insure complete coverage in the intelligence field, to eliminate duplication (by which I do not mean an elimination of a beneficial overlap), and to bring about integration of effort which will result in the production of "strategic and national policy intelligence" of the highest possible caliber.

3. In our attempt to implement these "policies and objectives," the Central Intelligence Group has held innumerable meetings with representatives of the four intelligence agencies, both at the policy and working level.

4. I regret that I now find it necessary to report to you that we are not meeting with that cooperative spirit without which, in my opinion, we cannot accomplish the President's desire "that all Federal foreign intelligence activities be planned, developed, and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security." In the belief that this may be the result of a lack of clearly defined policy, I am preparing for submission to you through the IAB proposed specific policies and objectives which you must formally and specifically establish before further constructive progress can be made.

5. It appears that certain of the agencies are interpreting too broadly, perhaps with selfish motives and most certainly not with constructive ideas of coordination or economy, the President's statement that "the existing intelligence agencies of your departments will continue to collect, evaluate, correlate, and disseminate departmental intelligence."

6. I will propose that each of the four intelligence agencies have delineated for them by the National Intelligence Authority their particular "departmental intelligence" and primary responsibilities, and that they be directed to discontinue those activities which are thus allocated to another agency and can best be performed, in the national interest, by that other agency on its behalf. This would not preclude the analysis by any agency of another agency's intelligence reports in the preparation of its own estimates. Nor would this prevent the collection by any agency of material not in its field since I am of the belief that all foreign representatives, whether they be from State, War or Navy, should not only feel free, but even be urged, to keep their eyes and ears open at all times for all information affecting the national security. However, they should have specific directives telling them of those fields on which they will concentrate and the manner in which they will integrate their activities with other field representatives.

7. Those activities which the four agencies are now carrying on not in their field of primary responsibility should be transferred to the agency having primary responsibility so that the work there may be strengthened and made so complete as to meet not only the operational requirements of the

agency of primary interest but the information requirements of all other agencies having a secondary interest. An integrated program for interagency dissemination of this material must be developed concurrently.

8. In addition, there is an important area in the intelligence field which cannot be considered as being primary to any one intelligence agency but is of equal importance to all agencies. That, I believe, the National Intelligence Authority desires be centralized in CIG or otherwise allocated in the interests of economy and efficiency. Without specific NIA directives stating what will be expected of CIG, it cannot complete its organization to accept centralized responsibilities. And it does not desire to accept any responsibility until it can render the service required. A specific proposal for centralization was first made by ONI in what is known as CIG No. 13, but when an attempt was made by representatives at an interagency meeting to arrive at a definition of matters of common concern and of matters of primary interest to each agency there was so complete a disagreement that I am having to report to the next IAB meeting that no agreement could be reached.

9. In my opinion, this agency attitude is unwise at this time when budgetary restrictions are necessitating a retrenchment. With the inevitable result, that agencies having ¹⁷ ~~only a secondary interest~~ can only give the most shallow treatment to matters which could better be handled for them by the agency having primary interest, or by the CIG in matters of common concern.

10. I will request of the NIA through the IAB a specific directive: (1) setting forth in some detail the areas of primary responsibility of each of the four intelligence agencies of the government and their responsibilities to each other; (2) setting forth in equal detail those intelligence activities which can and will be centralized in the interests of economy and efficiency; (3) setting forth a detailed plan for coordination of dissemination to insure that the results of the re-allocated activities will still be available to all agencies for analysis and integration into their "departmental intelligence"; and (4) setting forth a plan for application abroad to integrate the activities of collection personnel to insure the best possible collection and reporting programs.

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