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7 October 1957

MEMORANDUM FOR: General Truscott

SUBJECT : Gordon Stewart's Comments on NSCID #5 (Attached)

1. Gordon feels most strongly on the points raised in the attached memo, and believes that the basic idea should be contained in the NSCID even though it will be spelled out in detail in a DCID.

2. I believe Gordon's basic idea could be accommodated by the following word changes:

Revise para. 3.c. to read:

"The conduct of liaison with foreign clandestine services to obtain the maximum intelligence information of interest to the United States and to counter any activities of such clandestine services which would be inimical to U. S. national security, and the conduct of liaison concerning the above clandestine activities with foreign intelligence or security services. CIA will provide for the expeditious dissemination to Senior U. S. Military Commanders of any information obtained from such services which is of significant importance to them, and will arrange for the utilization, where essential to the military mission, of pertinent military service capabilities in support of this liaison program."

3. Revise para. 4.c. to read:

"Conduct additional liaison, by arrangement with the Central Intelligence Agency, with foreign clandestine services or with foreign intelligence or security services in connection with the above clandestine activities."

4. This new language would establish, and indicate the basic reason for, the primacy of CIA responsibility in connection with liaison with foreign clandestine services or with other foreign services on clandestine matters, but as a counterweight, would put on CIA the responsibility to exploit the full potential of such liaison to provide information of interest to military commanders and to make use of pertinent military capabilities that would further U. S. interests in this liaison effort. In this connection, Gordon mentioned to me the very productive work done by military officers who were stationed with our people at

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5. Lloyd George and his people believe the idea is a good one but question whether the possible gain is worth the difficulties of trying to change #5 at this point when we have all agreed that this liaison matter will be fully explained in a DCID. They point out, and I agree, that we have pinned down the DCI's authority in the strongest terms, i.e., centralized direction and prior, comprehensive and continuing coordination, etc; having done this and obtained their agreement, why rub it in more?

6. I would agree that "political expediency" would discourage the introduction of any further changes to #5 at this point by CIA. On the other hand, it is clearly in the interests of the Intelligence Community to have the NSCID's contain specific assignments of responsibility in the major fields of intelligence activity and certainly liaison with foreign clandestine services in particular and on clandestine matters with any type of foreign service, is a major field and a sensitive one. These liaison relationships with foreign clandestine services are not limited to intelligence activities but also involve those covert operations conducted under NSC 5412 (covert operations). As the DCI now has statutory responsibility for the protection of intelligence sources and methods and if the CIA is to be established as the national clandestine services, it is essential that primary responsibility for this field of intelligence activity should be assigned to CIA by the NSC. As the language proposed, provides for appropriate participation by the military services and makes CIA responsible for promoting the acquisition and expeditious dissemination of information to their field commanders, I do not see that they could present logical arguments against this proposal.

7. Although I favor introducing this new language, even at this late date, I would recommend that you discuss the matter with the FI and CI people when they come to brief you today.



Assistant to DD/C

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MEMORANDUM FOR: Deputy Director (Coordination)

SUBJECT: NSCID #5

1. Thank you for forwarding to me the 24 September draft of NSCID #5.

2. The only suggestion that I would make is that paragraphs 3c and 4c be expanded to include a statement of the reason for the conduct of liaison. I believe that CIA should conduct liaison for the purpose of obtaining intelligence information of interest to the United States, and that other departments and agencies should conduct liaison solely for the purpose of protecting and supporting their clandestine activities.^{*} If this distinction in function between CIA and the departments and agencies is not written into the basic document, it will be hard to establish in a procedural document.

3. It is understood that CIA in its conduct of liaison for the purpose stated above may introduce representatives of other departments and agencies to a foreign service in order that the requirements of said departments and agencies be conveyed to that service in the most efficient way. This is the concept under which we have accepted liaison representatives at [redacted] over the years and it has always appealed to me as being sound. In establishing this contact, however, we did agree that such contact constitutes independent liaison.

[redacted]

Gordon M. Stewart
Director of Personnel

In addition, CIA should control liaison and the exchange of information in order to protect the security of the U.S.

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