

All international welfare groups eligible
i.e. International Rescue and
Care

Groups Fight Ejection From Charity Drive

By Karlyn Barker
Washington Post Staff Writer

A broad range of health, minority, women's and environmental groups, protesting what they say is an attempt to kick them out of the federal government's annual charity drive, have asked President Reagan to reject a United Way proposal to limit eligibility in the Combined Federal Campaign.

Most of the groups were admitted to the CFC under the terms of an executive order issued last year by the president. They said they have heard the White House is considering issuing a new order that would result in about three dozen "non-traditional" charity organizations being kicked out of the campaign, at an estimated loss to them of more than \$4.5 million.

"Federal employes like having a broader range of charities to support," the groups said in a letter to Reagan signed by 18 organizations, among them the Native American Rights Fund, the Committee for Responsive Philanthropy, the Center for Science in the Public Interest, and legal defense funds for Federally Employed Women and the Sierra Club. They urged him to reject the United Way proposal as directly contradicting Reagan's efforts to increase private giving.

Last September, United Way of America asked the White House to restrict participation in the CFC to "charitable agencies providing direct, human-care services in the fields of health and welfare, including health research." United Way argued that inclusion of less traditional service groups had hurt charity contributions.

The example cited in the letter to Reagan was the National Right to Work Legal Defense Foundation, whose admittance to the CFC last year, United Way said, had sparked a boycott of the campaign by some unions.

CFC raised \$87 million in employe contributions in 1981, \$12 million of it in the Washington area. But a controversy in recent years over the number and types of organizations that should be allowed to participate has kept the campaign in legal and political upheaval.

Some groups, usually those long established in the drive, have argued that opening the campaign to many, new organizations confuses givers and spreads contributions too thin. But groups who have gone to court to gain admittance say expanding the CFC has increased overall donations by providing a wider choice of charities.

"... When employes have more choice of charities to support, they give more," the charity groups said in their letter, to be sent to Reagan today. They said that, according to the Office of Personnel Management, charitable giving in federal offices is up more than 7 percent this year, the first time since 1977 that the increase in giving outpaced inflation.

48—Rocky Mountain News Wed., Dec. 29, 1982, Denver, Colo.

Reagan eyes activist fund cut

By JOHN BENNETT
Scripps-Howard Staff

WASHINGTON — President Reagan is considering an executive order to halt a growing number of activist organizations from using federal employe payroll deductions to finance their causes.

Officials of the Combined Federal Campaign warn that unless Reagan restricts the groups, their 20-year-old fund-raising efforts in behalf of such organizations as the Red Cross and Salvation Army could be seriously impaired. Bill Schaeffler, director of the 294-organization charity campaign in the Washington, D.C., area, said federal worker opposition to 34 new activist groups was chiefly responsible for 9,000 fewer workers contributing to traditional health and welfare causes this year.

A federal court here ruled two years ago that the National Association for the Advancement of Colored People Legal Defense Fund and the Puerto Rican Legal Defense Fund may share funds from the Combined Federal Campaign, unless they were specifically excluded by presidential order.

Officials with the Office of Personnel Management report 50 new checkoff applications for 1983. "If the trend continues, the campaign will be unmanageable," said Joseph Morris, general counsel for OPM.

The traditional organizations joined the combined campaign after President Kennedy authorized it in 1961. About 260 groups would remain if Reagan restricts membership.

Some of the new groups include the National Right to Work Educational Foundation, the Sierra Club, Planné Parenthood, National Organization for Women Legal Defense Fund, the Children's Defense Fund and the Conservative Legal Defense Education Fund.

One pending application is from the National Association for the Advancement of White People, which wants to finance white supremacy propaganda through federal employe contributions.

"If the NAACP Legal Defense Fund can do it, why can't we?" asked David Duke, a former Ku Klux Klan leader and president of the three-year-old, 5,000-member Louisiana-based organization.

News Digest



Office of Public Affairs

Wednesday, August 4, 1982

A8

Wednesday, August 4, 1982

THE WASHINGTON POST

An Uncharitable Battle for the Contributions of Federal Workers

By Karlyn Barker

Washington Post Staff Writer

The AFL-CIO is furious that the National Right to Work Legal Defense Fund got in. The National Right to Life people, who just got in themselves, want Planned Parenthood and Planned Parenthood, still in although it almost got kicked out, has gone to court because it is no longer as in as it used to be.

Being in, in this case, means being included in the government's \$87 million Combined Federal Campaign, an annual charity drive that has sparked some rather uncharitable battles for the contributions of federal workers.

In the past several years a number of advocacy groups have successfully sued to be included in the campaign, arguing that their work is just as worthy as more traditional charities. The latest battle has a more ideological edge to it, and the long controversy over who should be in and who should be out has never been more heated.

Donald J. Devine, director of the Office of Personnel Management and a Reagan appointee with impeccable conservative credentials, last month certified the National Right to Work Legal Defense Fund, a probusiness, antiunion group, the antiabortion National Right to Life Educational Fund and 109 other organizations for participation in this year's campaign. Including Planned Parenthood among those groups, he overruled a Devine-appointed eligibility committee, which had recommended the organization's exclusion.

Devine said all the groups met the criterion for participation in the campaign, to

which federal workers may contribute through payroll deductions.

But Devine's decision has brought howls of protest from prolabor and antiabortion camps.

AFL-CIO president Lane Kirkland called Devine's admission of the Right to Work group, which opposes compulsory union membership, "an insult to President John F. Kennedy," who set up the charity campaign in 1961. The labor leader said federal workers were being asked to contribute to an organization whose goals are contrary to their own interests.

And at a meeting this week of 36 unions who represent federal workers, Kirkland said organized labor would fight to have the Right to Work group's eligibility rescinded and would urge federal employees, some of whom are said to believe the group promotes the creation of jobs, not to contribute to the organization.

OPM spokesman Pat Korten said yesterday that while no prolabor group is included on the government's charity list, there is nothing to preclude a labor organization from qualifying for the campaign under cur-

rent guidelines. An AFL-CIO spokesman said in New York that prolabor forces didn't want to have to qualify as a charity in order to prove that antilabor forces are not a charity.

Also unhappy is the National Right to Life Committee, which, though newly admitted to the federal charity circle, wants Planned Parenthood excluded. The group has complained Planned Parenthood is "the largest promoter and provider of abortion in the country" and as such "has no place" in the government's charity drive.

Devine, an ardent abortion foe, said he was "reluctantly" allowing Planned Parenthood to continue in the campaign because he felt it met OPM's eligibility requirements. But the National Right to Life group has challenged that assessment and called on OPM to investigate what it says are Planned Parenthood's numerous violations of government solicitation restrictions.

Planned Parenthood, which has denied the Right to Life assertions, has its own problems with Devine and this week took the OPM director to court to try to overturn his reclassification of the family planning group. OPM has shifted the group, which raised about \$800,000 in last year's charity drive, from the International Services Agencies campaign category to the National Service Agencies category, a move Planned Parenthood says will cost it about \$200,000 in charity contributions.

In a letter to attorneys for Planned Parenthood, Devine said the organization's activities are "significantly domestic in scope" and that only 10.6 percent of its revenues are spent on international services. He said Planned Parenthood will still be entitled to all the contributions specifically earmarked for it by federal donors.

A Planned Parenthood spokesman said yesterday that his organization is composed of 190 separate affiliates around the country.

SEPTEMBER 13, 1982 **FEDERAL TIMES**

NALC Delegates Back Sombrotto, Will Boycott CFC

Vincent L. Sombrotto was re-elected president of the National Association of Letters Carriers by acclamation of delegates to the union's convention in San Francisco.

Eight other resident national officers and ten national business agents also were re-elected without opposition — the first time so many were unopposed since the one-man, one-vote rule took effect in 1964, a spokesman said.

These officers, and nine other officials to be elected by mail ballot, will serve four-year terms approved by the convention to replace the existing two-year terms.

The convention also approved non-contributory retirement programs for all national officers.

Per capita dues paid to the national office were raised from \$66 to \$72 a year.

Delegates voted to boycott the Combined Federal Campaign this fall because of the inclusion of the National Right to Work Legal Defense Foundation as a participating charity. The boycott will be lifted in local CFC areas which

have rejected the Right to Work group as a participant, a spokesman said.

Sombrotto urged letter carriers to make contributions directly to charities by personal check rather than through the CFC payroll deduction plan.

A convention vote to boycott the United Way was later rescinded by the union's executive council after a United Way official assured Sombrotto that the charity umbrella group was not associated with the Right to Work organization.

Mail ballots will be distributed September 22 for contested positions in the union, including the slot of health insurance director, now held by R. J. Buntz. Three trustees and five national business agents also will be elected by mail referendum.

Re-elected without opposition to resident national officer positions were Tony R. Huerta, executive vice president; Francis J. Conners, vice president; Richard P. O'Connell, secretary-treasurer; Talline Overby, assistant secretary-treasurer; Joseph H. Johnson Jr., director of city delivery; Mark Roth, director of retired members; William M. Dunn Jr., director of life insurance; and Anthony B. Morell, assistant director of life insurance.

Re-elected as national business agents were David M. Bybee, Jim Edgemon, Lawrence Hutchins, Ben Johnson, Robert Massaroni, Gene McNulty, John W. O'Shea, Jack R. Sebolt, Robert Vincenzi and Wayne E. White.

Chosen as AFL-CIO delegates were Anita Guzik, Sid Klein, Mike O'Connor, J.C. Taylor and Ronald Tyeskey.

Government Charity Drive Draws Blast

By Lee Catterall
Star-Bulletin Writer

The federal government was criticized yesterday by a group of federal employee unions for including anti-union organizations as beneficiaries of its annual charity drive.

Ben Toyama, president of the AFL-CIO Metal Trades Council, said the council may ask federal employees to boycott the Combined Federal Campaign because of its inclusion of the National Right to Work Legal Defense Foundation, the Pacific Legal Foundation and other "right-wing" groups.

Inclusion of such groups, especially the Right to Work organization, has prompted national outrage from labor unions. The Right to Work group has fought laws requiring union membership of employees in a business where the majority of workers want the union.

In testimony this week before the Federal Executive Board, which coordinates inter-agency federal programs here, Toyama called the charity campaign "a fraud and an evil money-making machine for organizations other than humanitarian charities."

Star-Bulletin 8/21/82

EXECUTIVE board director Gerry Silva said no money raised in the campaign will go to the Right to Work foundation or any other "national service agency" that is not designated by the employee in his contribution form.

However, Toyama said the trades council, which includes 13 unions representing federal employees here, will not participate in a campaign "that raises funds for organizations that are not compatible with the principle and philosophy of the labor movement."

The Right to Work organization and other adversary groups were included in such federal charity campaigns this year by President Reagan.

Of nearly \$1.9 million raised in last year's Combined Federal Campaign, \$1.5 million went to Aloha United Way, about \$325,000 went to national health and international service agencies and \$42,783 was designated for national service agencies.

Silva said he expects a lesser amount to go to national service agencies this year because of a change in rules of distribution. National service agencies last year received a share of the money that was collected without designation, but they will receive no undesignated money this year, he said.

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October 19, 1982
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Politicized CFC Contributions Lag

By Debby Norman
Sun Staff Writer

Donations to this year's Combined Federal Campaign, which is being boycotted by local unions, are running far behind the 1981 drive, according to Bremerton Metal Trades Council President Larry Ferlaak.

Puget Sound Naval Shipyard's house organ, the *Salute*, reported Friday that donations totaled \$41,760.48, or 14.2 percent of this year's shipyard goal.

The goal is \$285,000. But Ferlaak said that at the same point in last year's campaign, the PSNS part of the drive had reached 59 percent of its goal.

Bruce Andrae, shipyard public affairs officer, acknowledged that this year's CFC donations have been projected to fall

behind last year's. "But last year was a record year," Andrae said.

In last year's record-breaking CFC campaign, PSNS employees donated \$344,299, exceeding the goal of \$280,000.

Joseph E. Kieta, chairman of the Local Federal Coordinating Committee of the Kitsap-North Mason CFC, has attributed the lag to the union boycott of CFC.

"... Our CFC campaign could be a total failure for the first time in 19 campaigns," Kieta wrote in a letter to Donald J. Devine, head of the federal Office of Personnel Management.

Devine, a Reagan appointee, initiated the controversial policy changes which politicized the CFC drive and prompted the union boycott. Kieta's Oct. 15 letter was the second in three days written to protest the recent extension of politically oriented groups from the national to the local CFC.

"Approximately 70 percent of all eligible to participate in our local campaign are unit members of those unions boycotting our campaign," Kieta wrote.

"After two weeks into this CFC, Puget Sound Naval Shipyard, the largest contributor into the Kitsap-North Mason CFC, is only 15 percent of its goal... (compared to) 59 percent after two weeks into the previous campaign.

CFC began Oct. 4 and will end Nov. 12. The charity drive hadn't even begun when the county's major labor groups representing federal employees announced that they would boycott the drive. The unions acted in protest of Devine's inclusion of political groups in CFC for the first time in the drive's history.

Union leaders were especially irked at the inclusion of the anti-union National Right to Work Legal Defense Fund among

Bremerton Sun

Politicized

(Continued from Page 1)

the recipients of CFC money under the "National Service Agencies" category.

But OPM now is forcing the CFC to add political groups to the local CFC roster, according to Ferlaak.

OPM has ordered two such groups, the Sierra Club Legal Defense Foundation Inc. and the conservative Pacific Legal Foundation, added to the local CFC list, Ferlaak said.

OPM overturned a decision by the Local Federal Coordinating Committee not to allow the groups, Ferlaak said. Traditionally, the coordinating committee has determined which groups will be placed on the local CFC roster, in line with federal regulations. Ferlaak said OPM now is usurping that role.

Kieta is appealing both decisions. In letters to Devine dated Oct. 13 and Oct. 15, he noted that neither group has a local office, which is one of the criteria for a group to be placed on the CFC roster.

"Seattle, Wash., was listed as the local contact, but Seattle is not part of the

Kitsap-North Mason local community," Kieta's letter noted.

In addition, he said, the campaign's literature already has been printed and it would be difficult to add the two organizations' names to 30,000 CFC brochures.

Meanwhile, an alternative charity effort supported by the unions appears to be moving slowly.

Ferlaak said this morning he has had about 50 "allotment" forms for the United Way campaign returned to his office. But union officials supporting the United Way drive haven't really started pushing it yet, he added.

The allotment effort was started as a way for union supporters to bypass the CFC and give directly to the United Way by filling out "allotment" or payroll deduction forms. The United Way receives most of the local CFC money, but United Way officials have voiced fears that this year's United Way drive might be hurt by the CFC boycott.

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COMMITTEE ON
VETERANS' AFFAIRS

HONOLULU OFFICE
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HONOLULU, HAWAII 96800

September 20, 1982

Mr. Benjamin T. Toyama
President
Hawaii Federal Employees Metal
Trades Council
P. O. Box 716
Aiea, Hawaii 96701

Dear Ben:

We are writing to express our deep concern over the possibility of a union boycott against the Aloha United Way (AUW) and the Combined Federal Campaign (CFC).

It is our understanding that this boycott was prompted by a recent decision of the CFC National Eligibility Commission which voted to admit the National Right to Work Legal Defense Fund to the group of agencies eligible to receive charitable contributions from federal employees under the Combined Federal Campaign. While we strongly agree with organized labor that the National Right to Work Legal Defense Fund has no place in a broad-based charitable appeal like the Combined Federal Campaign, we are concerned that a boycott of the CFC and the Aloha United Way by federal employee unions would place the success of the Combined Federal Campaign in Hawaii in jeopardy. Needless to say, the deep cuts made by the current administration in human service programs have made a successful AUW/CFC campaign imperative.

As you know, the Aloha United Way is only one of the many organizations participating in the Combined Federal Campaign. We have been assured by the Aloha United Way that none of the funds it receives directly or as undesignated funds from the CFC will go to the National Right to Work Legal Defense Fund. The Aloha United Way intends to continue its past efforts to limit eligibility in the Honolulu Area CFC to charitable agencies providing direct human care services in the fields of health and welfare.

Under the rules of the Combined Federal Campaign, the National Right to Work Legal Defense Fund will only receive monies federal and postal employees specifically designate

Enclosure 8

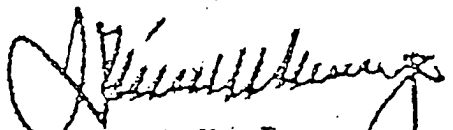
Mr. Benjamin T. Toyama
September 20, 1982
Page Two

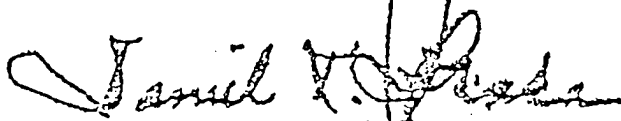
as contributions to that group. We are informed that the AFL-CIO is urging all federal and postal union members not to designate this organization as a recipient of any of their CFC contributions. Officials of the national United Way have advised the AFL-CIO that its affiliates will distribute undesignated funds only to those agencies that have historically received such funds and not to groups such as the Right to Work Foundation.

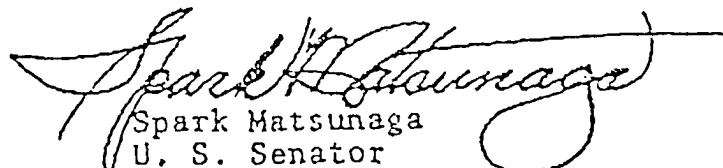
We also pledge to you and the other federal and postal employees unions that we intend to join other Members of Congress and the AFL-CIO in studying the structure of the Combined Federal Campaign and examining the need to revise the rules for participation in the program by charitable organizations.

For these reasons, we urge you, as President of the Federal Employees Metal Trades Council, to cancel the boycott by your membership of the Aloha United Way and the Combined Federal Campaign. Without your support, and that of the rest of organized labor in Hawaii, our State's voluntary human service organizations will be unable to provide vital services to needy citizens of our State.

Sincerely,


Daniel K. Inouye
U. S. Senator


Daniel K. Akaka
Member of Congress


Spark Matsunaga
U. S. Senator


Cec Heftel
Member of Congress

Medical Center

4500 South Lancaster Road
Dallas TX 75216

RECEIVED

JAN 21 1983



January 17, 1983

Office of the Director

In Reply Refer To:

Honorable Donald J. Devine
Director
U. S. Office of Personnel Management
Washington, DC 20415

As Medical Center Director and Chairman of the Dallas-Fort Worth Federal Executive Board I wish to apprise you of my concern relating to the upcoming Combined Federal Campaign (CFC).

First, we were successful in last year's campaign because we devoted additional time and efforts to this important purpose. We spent additional time trying to explain to our employees the change taking place regarding the admission of nonhealth and welfare organizations. We were successful in getting them to support the CFC by asking them to designate the organization which they supported. Even though we met our goal dollar-wise the actual number of employees contributing decreased. I feel we cannot sustain this level of support for the 1983 campaign for the following reasons:

1. We cannot devote the additional time of our staff to further sell the CFC without detracting from our Agency mission.
2. Employees have made it clear they will not participate at all in the CFC if nonhealth and welfare organizations are admitted.
3. The AFGE local was convinced to support the CFC last year with the understanding that something would be done before the 1983 campaign. There was strong talk of boycotting the CFC last year by union members. It is my opinion that this will happen in 1983 if nonhealth and welfare organizations are admitted.
4. Employees do not trust the system of "designation" because of all of the confusion raised on the meaning of this term. Employees have expressed a desire to designate their gift but want the money to go to a local organization and not the national organization for distribution. I feel employees need this option if we expect them to continue supporting the CFC.

I feel compelled to urge you to respect the wish of our employees and agencies and take a firm stand to restrict the CFC to the traditional health and welfare organization. If you elect to continue admitting the nontraditional agencies you will lose the support of management, employees, employee organizations and the Federal Executive Boards, which have traditionally supported the CFC.

Please give this your personal attention and support.

A handwritten signature in black ink, appearing to read 'C. Wayne Hawkins'.

C. WAYNE HAWKINS
Medical Center Director



THE SECRETARY OF TRANSPORTATION
WASHINGTON, D.C. 20590

DEC 16 1982

MEMORANDUM FOR THE PRESIDENT

I understand you are giving favorable consideration to a revision in the Executive Order authorizing the Combined Federal Campaign. The revision will establish the CFC as a campaign to support voluntary agencies providing direct health and welfare services, and will exclude organizations involved primarily in promoting and advocating for special groups and special interests.

As the CFC Chairman this year, I know from firsthand experience that the campaign was seriously damaged by the controversy and anger created by the inclusion of many legal defense funds and other special interest groups which are not providing direct health and welfare services. We have suffered from unions boycotting the CFC; CFC headquarters has received an unprecedented 1,500 telephone calls and many letters from angry Federal employees, and participation probably will be down by 5,000 to 10,000 contributions from last year -- all related to the inclusion of organizations which have "politicized" the campaign.

Although revising the Executive Order to exclude legal defense funds and other special interest groups will no doubt create a substantial negative reaction from the groups excluded, that reaction should be short term. I believe strongly that in the long term the survival of the CFC as a charitable cause -- above controversy -- whose sole purpose is serving the basic needs of all people, is absolutely dependent upon the suggested Executive Order revision.

I recommend the Executive Order be revised to protect the future of the CFC as a major positive force in voluntarism.

A handwritten signature in cursive script, appearing to read "Drew Lewis".

THE WHITE HOUSE
WASHINGTON

September 15, 1982

Dear Mr. Seibert:

I appreciated receiving your letter concerning the Combined Federal Campaign. Having signed my pledge card to kick-off the campaign only yesterday, I am well aware of the fine work being done by the United Way and those dedicated to make the Combined Federal Campaign a success again this year.

I share your concern about the controversy that has been created because of the admission of various organizations that engage in activities other than what could generally be described as health and welfare programs.

As you know our objective earlier this year was to develop a program that would serve the needs of Federal employees wishing to make contributions to the many fine charitable organizations across the nation.

Your resolution presents sound arguments for reviewing the eligibility issues. I have asked Craig Fuller, Assistant to the President for Cabinet Affairs, to work with the Office of Personnel Management to ensure that the issues you have raised are carefully reviewed and discussed further with you prior to the beginning of next year's program.

I wish you great success with this year's campaign.

Sincerely,

Ronald Reagan

Mr. Donald V. Seibert
Chairman, Board of Governors
United Way of America
1301 Avenue of the Americas
New York, New York 10019