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September 28, 1982

NSC review completed - may be declassified in full

MEMORANDUM FOR WILLIAM SCHNEIDER

Under Secretary of State for Security Assistance, Science and Technology

Frank C. Carlucci
Deputy Secretary of Defense

GUY W. FISKE Deputy Secretary of Commerce

JOSEPH R. WRIGHT
Deputy Director, Office of Management and Budget

JOHN N. McMAHON
Deputy Director of Central Intelligence

LT GENERAL PAUL GORMAN
Assistant to the Chairman of the Joint Chiefs of Staff

NORMAN TERRELL

Assistant Director for Nuclear and Weapons Control Arms Control and Disarmament Agency

RONALD B. FRANKUM
Deputy Science Advisor to the President

JAMES M. BEGGS Administrator, National Aeronautics and Space Administration

SUBJECT: First IG(Space) Meeting (U)

Attached are minutes from the first SIG(Space) meeting held on September 23, 1982. We will assume your concurrence with the minutes unless comments are received by COB September 30, 1982. (U)

The first Interagency Group for Space - IG(Space) will be held on October 1, 1982 from 2:00-3:00 p.m. in Room 305 of the Old Executive Office Building. This will be a kick-off meeting for the three working groups chartered by the SIG(Space). I would like to ask each working group chairman to present a 10-minute briefing on their approach to each issue. Especially important

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is the need for the chairmen of the space launch policy and remote sensing working groups to indicate how those policy issues impacting the FY 84 budget cycle can be expeditiously resolved. (U)

Please call Gil Rye of the NSC Staff at 395-5022 with the name of your IG(Space) representative and working group chairman by COB September 30, 1982. Attendance at the IG(Space) meeting will be limited to principal plus one. (U)

obert C. McFarlane

Deputy Assistant to the President for National Security Affairs

Attachments

cc: Craig Fuller, Assistant to the President for Cabinet Affairs

> Philip Hughes, Special Assistant to the Vice President for National Security Affairs

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MINUTES

SENIOR INTERAGENCY GROUP FOR SPACE - SIG(SPACE)

SEPTEMBER 23, 1982

The first meeting of the SIG(Space) was held from 3:00-4:15 p.m. on September 23, 1982, in Room 305 of the Old Executive Office Building. Judge William P. Clark presided. Other attendees are shown at Attachment 1. The purpose of the meeting was to review and approve the SIG(Space) Terms of Reference and initial set of issues developed by the working group chartered by Judge Clark's memorandum of July 21, 1982. (U)

Judge Clark opened the meeting by stating that the President is firmly committed to a vigorous U.S. Space Program which will demonstrate our resolve to exercise leadership in space. National Space Policy issued on July 4 established the broad policy framework for the space program and the formation of a mechanism to implement the policy. The SIG(Space) is a recognition of the true interagency nature of the U.S. Space Program and the importance that space will have for the future of our nation. Judge Clark noted that he understood there were concerns that the SIG will become bogged down in addressing detailed programs or issues that should be more appropriately addressed by existing interagency mechanisms or the agencies themselves and assured the group that we are sensitive to this and have no intention for Judge Clark views the SIG(Space) as a high-level this to occur. mechanism for: resolving major policy issues in order to establish the appropriate framework for budgetary or detailed program trade-offs to be made; and addressing major areas in which we recognize that the President's personal involvement will be Judge Clark emphasized the President's desire to be an required. active participant in major decisions and be presented with budget decisions that are reflective of a disciplined policy resolution process. The SIG(Space) will actively seek out those major issues and attempt to resolve them in sufficient time to impact the budget process. Judge Clark has asked Robert C. McFarlane to chair the Interagency Group (IG) for Space which is referred to in the Terms of Reference. (U)

Before receiving comments from the group, Judge Clark asked Colonel Gil Rye of the NSC Staff to give a brief summary of the Working Group's deliberations. (U)

Colonel Rye indicated that the working Group met three times.

Regarding the Terms of Reference, he reiterated the main function of the SIG(Space) is the implementation of the President's space policy - a function which is consistent with other SIGs chartered by other NSDDs. The Working Group agreed to formation of one Interagency Group under the SIG which would have the primary

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functions of resolving lesser issues and of filtering larger ones for the SIG. Individual working groups will be chartered to address specific issues. Colonel Rye indicated that eight issues were reviewed and that these were narrowed to three: space launch policy, remote sensing, and manned space station. The first two of these require immediate attention because of their impact on the FY 84 budget cycle. (U)

Judge Clark then invited comment around the table. (U)

James Beggs (NASA): Strongly supports the need to resolve the three major issues proposed. On the Shuttle, the major issue is whether we need backup for the four orbiter fleet in order to support projected demand in the face of potential loss of one of the orbiters. The manned space station is an extremely important issue. The Shuttle is based on 15-year old technology and without a manned space station program, we will gradually lose our technology base. The Air Force is in the early phase of a study to determine military requirements for permanent manned presence in space. On remote sensing, the Europeans and the Japanese have requested we look at the potential for international cooperation. (U)

Craig Fuller (White House): The space program is at a crossroads. We need the focus this group will provide. (U)

John McMahon (CIA): Endorses the SIG concept and the need for government agencies to share and understand space activities. He is deeply concerned about this year's intelligence budget and recognizes many of our capabilities are highly dependent on the Shuttle and other space assets. (S)

Michael Bayers (Commerce): Thinks the SIG(Space) is a very worthwhile idea and should be very helpful in working with the Cabinet Council on Commerce and Trade. Requests Commerce assume chairmanship of the remote sensing working group in lieu of State, since NOAA will be most impacted by the final decision on commercialization of LANDSAT and/or METSAT. (Following the meeting, this suggestion was subsequently adopted.) (U)

Ronald Frankum (OSTP): Only an observer but looks forward to working with the group. (U)

William Schneider (State): Indorses the concept of the SIG being a senior group and use of the subordinate IG to resolve as many issues as possible. Recommended deletion of the first sentence in paragraph 2a of the Terms of Reference which reads "Periodically review the implementation of NSDD-42." Norm Terrell (ACDA) suggested retention of the sentence and insertion of the words "policy implications involving" between "the" and "implementation." Mr. Terrell's recommendation was adopted. (U)

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Joseph Wright (OMB): Indorses the concept of SIG(Space) assessing the civil and military space programs in order to insure the President's highest priorities are implemented within available resources, rather than new programs being proposed as incremental piecemeal additions. Space launch capabilities very important in maintaining space leadership; however, we must be concerned not to carry it too far on the civil commercial side. It appears somewhat premature for a policy review of the space station since all agencies have not completed their assessments. Expressed concern about overlap between SIG(Space) and existing interagency coordinative mechanisms on the remote sensing issue. Requested the opportunity for participating agencies to review draft minutes of meetings. (U)

Frank Carlucci (Defense): Agrees with Terms of Reference as modified. We must insure we stick to policy issues. Strongly supports Judge Clark's comments. (U)

Lt Gen Paul Gorman (JCS): It's all been said and could not add any more. (U)

Robert McFarlane (NSC): Highlighted need to energize the IG quickly since the FY 84 budget cycle was upon us. (U)

Judge Clark concluded the meeting by approving the Terms of Reference, as amended, and the three issues. He indicated that work must begin immediately on those issues impacting the FY 84 budget cycle. (U)

Final versions of the SIG(Space) Terms of Reference and three issue papers are attached. (U)

Gilbert D. Rve

Attachments

- 1. Attendees
- 2. Terms of Reference
- 3. Issues

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SENIOR INTERAGENCY GROUP FOR SPACE SEPTEMBER 23, 1982

CHAIRED BY WILLIAM P. CLARK

REPRESENTATIVES

CIA

John N. McMahon, Deputy Director of Central Intelligence

STATE

William Schneider, Under Secretary for Security Assistance, Science and Technology William Salmon, Special Assistant

DEFENSE

Frank C. Carlucci, Deputy Secretary of Defense Gen Richard G. Stilwell, Deputy Under Secretary of Defense for Policy

COMMERCE

Michael Bayer, Associate Deputy Secretary of Commerce

<u>JCS</u>

Lt Gen Paul Gorman, Assistant to the Chairman of the Joint Chiefs of Staff Maj Randy Blanks

NASA

James M. Beggs, Administrator Dr. Hans Mark, Deputy Administrator

ACDA

Norman Terrell, Assistant Director for Nuclear and Weapons Control Vigdor Teplitz, Physical Science Officer

OFSERVERS

OMB

Joseph R. Wright, Deputy Director, Office of Management and Budget Daniel H. Taft, Deputy Associate Director for Special Studies A/ton (CL)
OSTP

Ronald B. Frankum, Deputy Science Advisor to the President Victor Reis, Assistant Director for National Security and Space

OTHERS

WHITE HOUSE

Craig Fuller, Assistant to the President for Cabinet Affairs

NSC

Robert C. McFarlane, Deputy Assistant to the President for National Security Affairs Colonel Gilbert D. Rye, NSC Staff

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