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**DIRECTORATE OF
INTELLIGENCE**

Intelligence Report

THE EXCLAVES OF WEST BERLIN

SECRET

March 1967

CIA/BI GR 67-15

WARNING

This document contains information affecting the national defense of the United States, within the meaning of Title 18, sections 793 and 794, of the US Code, as amended. Its transmission or revelation of its contents to or receipt by an unauthorized person is prohibited by law.

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downgrading and
declassification

S-E-C-R-E-T

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Exclaves of West Berlin

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The Exclaves of West Berlin (55704)

S-E-C-R-E-T

THE EXCLAVES OF WEST BERLIN*

Introduction

The disposition of a number of small exclaves claimed by West Berlin will be a thorny if secondary issue in the event of negotiations to settle the status of the city. These exposed outliers are physically separated from West Berlin by East German territory. They are significant mainly because they provide the USSR with a ready means of testing Western resolve. Their status is uncertain because of the failure of the Allies to establish definite city boundaries at the conclusion of World War II. From time to time the Soviets and the East Germans have challenged the legality of Western claims to certain of these areas and the right of exclave property owners and residents to transit intervening East German territory. Although the controversy has been dormant in recent years, it could be revived should the USSR deem such a course advantageous.

I. Origins

The origins of individual exclaves are obscure. They may be traced to the subdivision of villages and rural estates before World War I, as the fragmentation of land and administrative areas is an ancient feature of German rural settlement. Their continuation to the present is a consequence of the agreements that established Allied occupation areas and responsibilities at the end of World War II -- the Protocol signed in London on 12 September 1944 and the subsequent amendment to that agreement of 26 July 1945. According to these agreements "Greater Berlin" was designated a special area to be occupied jointly by the signatory nations -- the United States, United Kingdom, France, and the USSR. The city was specified to be the territory identified as "Greater Berlin" in the Prussian Law on the Formation of the New Municipal Community of 27 April 1920. It was further stipulated that Bezirke boundaries within "Greater Berlin" were to be those established by the 27 March 1938 decree published in the Amtsblatt der Reichshauptstadt Berlin.

* This report was produced solely by CIA. It was prepared by the Office of Basic Intelligence and coordinated with the Offices of Current Intelligence and National Estimates.

Problems regarding the legal status of exclaves arise from the failure of either the 1920 law or the 1938 decree to describe adequately the boundaries of "Greater Berlin" and its constituent communities. "Greater Berlin" was created by the union of 94 formerly independent administrative areas, ranging from large urban settlements to small villages and rural estates. Some of the areas incorporated apparently were fragmented into sections before 1920, and the law of that year did not stipulate their precise external boundaries. While the 1938 decree described the internal boundaries of the Berlin Bezirke, it also failed to establish the exterior limits of the city. The continuing uncertainty about exclave status reflects the ambiguity of these documents.

II. General Characteristics (See Table following page 5)

Even the number of exclaves is a matter on which there is no general agreement. West Berlin claims there are 11, but some of these are not shown on most West German city plans because of their minuteness or distance from the city (see Map 55704); most East German and Soviet maps acknowledge the existence of only 6 or 7. West Berlin maintains that a 12th area, known as the Eiskeller (Teufelsbruch), is not an exclave. Five of the exclaves claimed by West Berlin are grouped administratively with Bezirk Zehlendorf and six with Bezirk Spandau; only four are currently under the effective control of West Berlin.

All of the exclaves claimed by West Berlin are located southwest or northwest of the city. The nearest are but a few yards away and the most distant are only about 4.5 miles beyond the city limits. In terms of area, economic worth, and population, none of them are of importance. Altogether they comprise only 282 acres; they range in area from less than 1 to about 117 acres; more than half are smaller than 10 acres. Except for the village of Steinstückchen, which is chiefly residential, the bulk of the land in exclaves is used for agriculture -- mostly meadow and garden -- or for other nonurban purposes. Only two exclaves -- Steinstückchen and Wüste-Mark -- are definitely known to be inhabited; in addition, a few persons may reside in Finkenkrug, which is under East German control. The Eiskeller area also has a small number of residents.

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III. Exclaves Attached to Bezirk Zehlendorf

Of the five exclaves claimed by West Berlin and joined administratively to Bezirk Zehlendorf in the American sector, only two -- Steinstücken and Wüste-Mark -- are under effective West Berlin control; together they account for 89 percent of the total area (95 acres) of the exclaves subordinate to that Bezirk.

Steinstücken, located nearly half a mile south of Zehlendorf, is by far the most important of the West Berlin exclaves, and it has been the focus of most of the past controversy over exclave status. Its permanent population has fluctuated between 150 and 200 persons during the entire postwar period. A varying number of so-called "second" residents, persons who live in West Berlin proper or in West Germany, are permitted to visit relatives or friends in Steinstücken, and designated individuals are allowed to enter the exclave for professional, service, or supply purposes.

The Soviets and the East Germans have not formally questioned the status of Steinstücken as part of the American sector of Berlin since 1952, but they have periodically obstructed access to it across East German territory. Most of this harassment has been directed against nonresidents using the single road available for travel between Steinstücken and West Berlin. Residents of the exclave, on the other hand, generally have been allowed relatively free movement between these points.

Wüste-Mark, the largest of the Zehlendorf exclaves, is situated southeast of Steinstücken and about 0.7 mile south of the West Berlin border. It consists almost entirely of farmland. Other than the one permanent resident of the area, only two persons -- a tenant and a farmhand -- are permitted entrance from West Berlin. Soviet and East German authorities have not interfered with the free movement of these individuals since June 1958.

Lying nearly 1.75 miles south of Zehlendorf, the Nuthe Wiese exclave has been incorporated for all practical purposes into East Germany. This exclave consists of farmland and at the time it came under East German control it did not have permanent residents. The land in this exclave is believed to have been incorporated into the field system of adjoining properties. Access by residents of West Berlin has not been permitted since about 1952.

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Parcels A and B are two microscopic exclaves that lie only a few yards from the West Berlin border within the small East German salient extending north of Glienicker Lake. Other than the fact that they are claimed by West Berlin, nothing is known about them. They have been under East German control during the entire postwar period and have never been mentioned in discussions or documents pertaining to exclaves. Because of their extremely small size they are overlooked on all but large-scale maps.

IV. Exclaves Attached to Bezirk Spandau

The six exclaves of West Berlin that are administratively subordinate to Bezirk Spandau have generally been much less controversial than those of Bezirk Zehlendorf. So far as can be determined only two of the exclaves of this group -- Fichtewiese and Erlengrund -- are under effective West Berlin Administration; together they account for about 5 percent of the total area (187.8 acres) of the Spandau exclaves. Fichtewiese and Erlengrund are used as weekend gardens by the members of two private societies and their friends, the only persons allowed to transit the narrow intervening strip of East German territory. About 325 persons are given this privilege. Neither Fichtewiese nor Erlengrund has permanent inhabitants, although a number of cottages have been built on individual garden plots.

The other exclaves of this group apparently are under the de facto administration of East Germany. With the possible exception of Finkenkrug, these exclaves probably have no permanent inhabitants and are of little intrinsic worth.

V. Eiskeller

West Berlin maintains that Eiskeller is not an exclave because it is joined to the main part of the city by a narrow roadway lying within the legal city boundary. This relationship is generally indicated on large-scale West Berlin maps of the city. Most East German maps, on the other hand, deny the existence of the connecting corridor and show Eiskeller as a true exclave. Border fences parallel each side of the road, and at the present time there are no barriers to obstruct traffic between Eiskeller and West Berlin. Eiskeller has been the subject of several past confrontations between the British and the authorities of East Germany and the USSR, but the area and its access road have been under the control of West Berlin and Western authorities throughout the postwar period. The area has a small civilian population and is occupied by a detachment of West Berlin police.

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VI. Prospects

West Berlin authorities will probably continue to maintain a claim to all exclaves. In the event of negotiations to settle the question, however, discussion might well be limited to areas actually under effective West Berlin control -- the exclaves of Steinstücken, Wüste-Mark, Erlengrund, and Fichtewiese and the outlying Eiskeller. The USSR and East Germany have challenged Western rights to these areas in the past, and it is possible that in the future they may attempt to abrogate or modify the agreements now regulating travel and assert their own claims. Although Western authorities have not renounced their rights to the remaining exclaves, they may find it difficult to challenge the reality of East German control.

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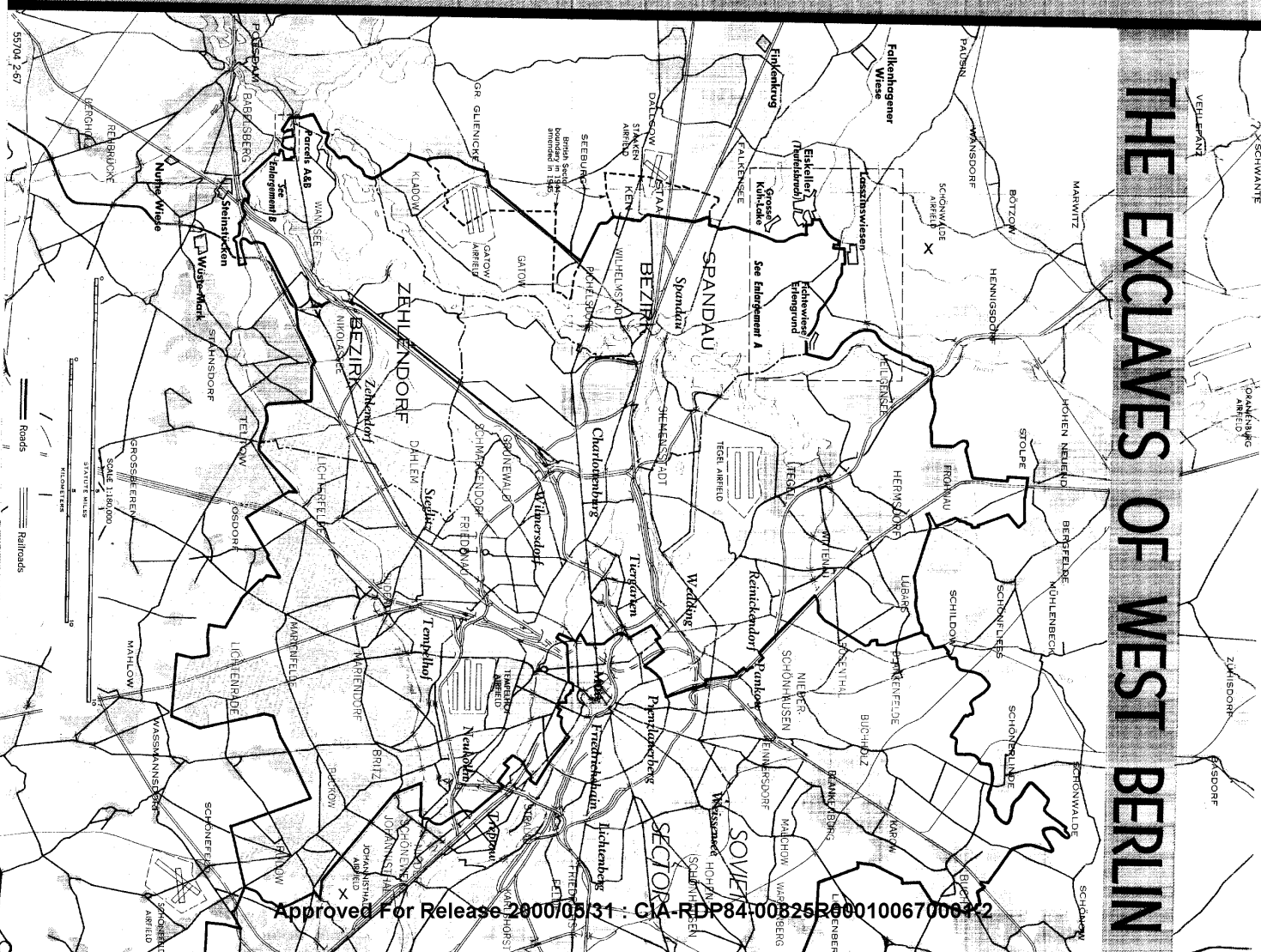
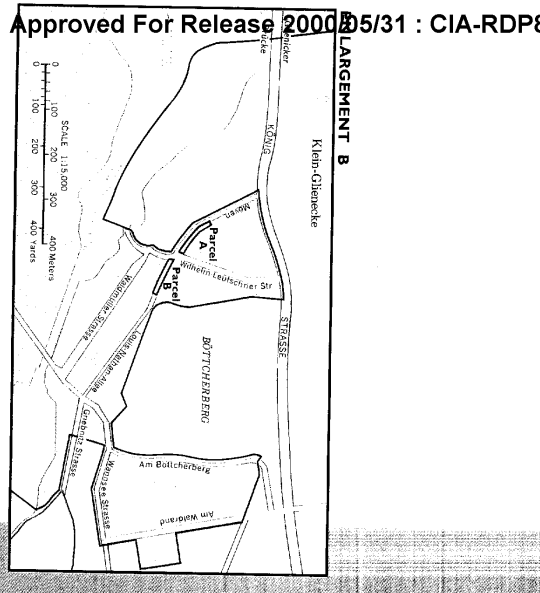
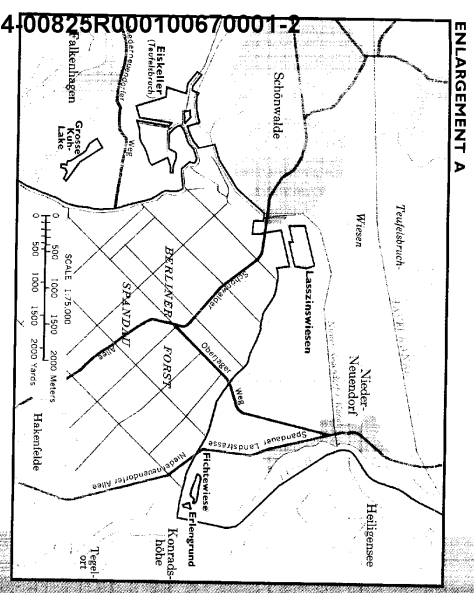
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Exclaves of West Berlin

Name	Area (Est. in Acres)	Population	Land Use	Remarks <u>a/</u>
A. Exclaves attached to <u>Bezirk</u> Zehlendorf	<u>94.8</u>			
Steinstücken	31.3	Oct 1951: about 200 permanent residents Feb 1956: 150 permanent residents Oct 1958: 169 permanent residents, 203 "second" residents May 1962: 165 permanent residents, 346 "second" residents Apr 1965: 181 permanent residents, 623 "second" residents	Residential village	"Civilian traffic to Steinstücken travels along a road approximately 1,100 meters long and 3 meters wide which connects Steinstücken with West Berlin. Inhabitants who are Steinstücken residents may use the access road if they produce a Berlin identification card (<u>Personal-ausweis</u>), persons who have a second residence in Steinstücken must also produce a police registration certificate. Persons having a second residence in Steinstücken do not live there; they are relatives and friends of permanent inhabitants of Steinstücken. Lists of the permanent and second residence citizens are submitted to the East Germans at intervals of approximately six months for purposes of police control. In addition to those mentioned above, only the following persons are also admitted on occasion to Steinstücken: Certain doctors and postal employees; Ambulances and fire brigades without pass control; Certain trucks carrying supplies, such as coal, wood, furniture, and food."
Wüste-Mark	53.9	May 1966: 1 permanent resident	Agricultural	"Wüste Mark is reached via the Helmstedt Autobahn by way of Dreilinden. At the Soviet Zone checkpoint, a road 300 meters long leads to the Exclave. The single permanent resident may enter upon presentation of his identification papers. Otherwise only two other persons are permitted to enter this area - the tenant and a farm hand."
Nuthe Wiese	9.0	Probably none	Agricultural	Under East German control; access from West Berlin not permitted.
Parcel A	0.3	None	Vacant plot in a predominantly residential district	Under East German control; access from West Berlin not reported.
Parcel B	0.3	None	Appears to be part of a roadway	do
B. Exclaves attached to <u>Bezirk</u> Spandau	<u>187.8</u>			
Erlengrund	1.2	None	Agricultural; used by a private society for gardening	"Entrance is restricted to members of the <u>Wochenendgemeinschaft Erlengrund e.V.</u> (Erlengrund Weekend Society Inc.) and their friends, totalling some 250 individuals. They enter by way of a 100-meter long road from West Berlin after presentation of identity papers and the Society's membership card. A list giving the names of the holders of these cards is maintained by the East Germans. There are no permanent inhabitants in Erlengrund."
Fichtewiese	8.4	None	do	"This exclave is similar in nature to the Erlengrund exclave. It is used exclusively by a private society, the <u>Sport- und Wochenendgemeinschaft 1921 e.V.</u> The same East German controls apply to its membership of approximately 75 West Berliners."
Lasszinswiesen	33.1	None	Agricultural	Under East German control. Access from West Berlin not reported.
Grosse Kuh-Lake	20.5	None	Natural preserve	do
Finkenkrug	7.2	Probably a few inhabitants	Mostly wooded; some residential	do
Falkenhagener Wiese	117.4	Probably no permanent residents	Probably agricultural	do
C. Eiskeller (Teufelsbruch)	<u>116.1</u>	Probably about 10 permanent residents	Agricultural	Not considered an exclave by West Berlin authorities. Area and access road from <u>Bezirk Spandau</u> are under control of West Berlin.

a. Data for Steinstücken, Wüste Mark, Erlengrund, and Fichtewiese are taken verbatim from: US Mission Berlin, Berlin Accessways, Transportation, Communications and Utilities, May 1966, Unclassified.

THE EXCLAVES OF WEST BERLIN



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Date	Comments
28 Oct	Approved For Release 2000/05/31 : CIA-RDP84-00825R000100670001-2 No work done. Mary obtained a number of documents.
4 Nov	some work.
14 Nov	NC STATINTL
18 Nov	Gee has draft nearly complete, but delayed to work on phone number change [redacted]
29 Nov	Delayed by COROK elections project; shooting for Jan 67 pub.
12 Dec	No work this past week due to pre-occupation with COROK targets.
16 Dec	Draft nearly done & being typed.
30 Dec 66	Draft in final stages
9 Jan 67	no work last week
13 Jan 67	In Dir Rev.
20 Jan 67	In editing; awaiting comments from Peter [redacted] & [redacted] regarding the [redacted]
22 Jan 67	Approved For Release 2000/05/31 : CIA-RDP84-00825R000100670001-2 Editing nearly completed.
6 Feb	To coordinate with OCI & OVE 10 Feb. In Rev. BFD to OCI for [redacted]

17 Feb 67 In review
16 Mar to publish in Dir for Repro
24 Mar work
7 Apr - Returned to Repro
14 Apr - NC

STATINTL 21 Apr - Published

STATINTL

STATINTL

Date

Text

Graphics

23 Mar 66

Approved For Release 2000/05/31 : CIA-RDP84-00825R000100670001-2
The check with [redacted] not accomplished; [redacted] says they will probably have to arrange for this.

CIA-RDP84-00825R000100670001-2
STATINTL

29 Apr 66

GD/E has rec. response [redacted] now awaiting enclosures that will come through Percy/State.

STATINTL
STATINTL

1 July

No change

13 May

8 July

" 15 July 29 July 5 Aug - C.

will call [redacted] about closing it up

18 Aug

AC

1 Sept

OC will review again & return with [redacted] check - we can reproduce

published

9 Oct

OC returned draft, will be updated

16 Oct

Harvey [redacted]

STATINTL

23 Oct

" " "

30 Oct

" writing

7 Nov

" "

Approved For Release 2000/05/31 : CIA-RDP84-00825R000100670001-2

14 Oct

24 Oct

Due: Open

Date Approved For Release 2000/05/31 : CIA-RDP84-00825R000100670001-2

18Jan65 PIM written; work initiated
2Feb65 Writing to start early Feb.
2Mar65 Slowed down in Feb. by more urgent work
for OCI
15Mar65 In abeyance
3May65 Research resumed
1Jun65 Typing of part of draft completed.
Most areas for which info. available
have been written. Still neces. to
locate elusive info. on 2 exclaves.

30Jun65 To [REDACTED] STATINTL

1Jul65 Ret. to Br. Sent to OCI for comment and
later transmittal for field review

2Aug65 Will go to [REDACTED] for review in Oct
[REDACTED]

3Jan66 Draft text still in OCI awaiting action.

26Jan66 Ditto

Requester: OCI

63.2249 Exclaves of West Berlin

STATINTL

STATINTL

STATINTL

Approved For Release 2000/05/31 : CIA-RDP84-00825R000100670001-2

Ephraim West Berlin

ADMINISTRATIVE - INTERNAL USE ONLY

Project No.: 63.2249

Reviewed and Approved by: _____ Date: _____

Report No.: CIA/xxOBI STATINTL

Analyst: _____ 10 Jan 67

Requester: _____ STATINTL

Branch Chief: _____ 11 Jan 67

Deadline for Delivery to Requester: _____

Special Asst: _____ 17 Jan 67

Classification: SECRET

Div. Chief: _____

STATINTL

Control: _____

Editing and Review: _____ Date: _____

Instructions for Final Typing: _____

Received in Editing: 17 Jan 67

For Photolith: _____

Editor: SWM

For Multilith: Standard Dist.

Conference Editor: SWM 17 Feb 67

For Fitto: _____

Analyst: WMA

On Bond with _____ carbons

Approved for Final Typing: SWM 9 March 67

Other: _____

Typist: MED 16 March

Others: Yes _____ No _____

Proofreaders: SWM MED 16 March

Analyst: WMA

Other Instructions and Comments: _____

8 Feb 67. WMA/SWM agreement on text and table. Draft to be typed in accordance.
2 February Manuscript to BE for typing of draft. 9 Feb letter to analyst for coordination
17 February Manuscript still in BE. Apparently Branch Chief and Division Chief have been conferring on it.
Status as of this date uncertain.
Approved copy rec'd 19 Apr '67

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PROJECT PROPOSAL		X	RESEARCH ACTIVITY NOTICE	
SUBJECT The Exclaves of West Berlin			PROJECT NUMBER 63.2249	
REQUESTER OCI			REQUESTING OFFICE OCI	
STATEMENT OF PROBLEM Requester originally wanted historical, locational and demographic information on the West Berlin exclaves to include in an OCI background paper supporting U.S. review boundary problems. Draft report was submitted to OCI with request that copy be [redacted] to clear up several gaps. Immediate need for paper passed and OCI never sent [redacted]. Although not urgent, the need for this data still exists. OCI has agreed we should update the paper and issue in final form.			TARGET DATE Open	
25X1A				ANALYST/BRANCH [redacted] GD/E
25X1A				EST. ANALYST MANHOURS
COORDINATION REQUIRED FROM CD/BI : To prepare about 9 maps. OTHER CIA: NON-CIA : Coordinate with Office of Geographer, Dept. of State				
APPROVED				
SECRET		CHIEF, Europe Branch, GD/BI		DATE 9Sep66

25X1A

REPORT RECORD				
TITLE			REPORT NUMBER CIA/BI G	
AREA CODE	SUBJECT CODE	PUBLICATION DATE	ANALYST/BRANCH	INITIAL NO. OF COPIES
MANHOURS EXPENDED		CLASSIFICATION		DISTRIBUTION
ANALYST	EDITOR	TYPIST	TS	C
			STANDARD	

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CENTRAL INTELLIGENCE AGENCY
Geography Division, ORR

Project Initiation Memorandum

Date: 18 Jan. 1965

Project No.: 63.2249

1. Subject of Proposed Project: The Exclaves of West Berlin

2. Statement of Problem: To contribute historical, geographic, and demographic data on the West Berlin exclaves to an OCI background paper supporting US review of boundaries and territorial claims in the area.

3. Requester: OCI

4. Responsible Analyst, Branch: [REDACTED] GS/E 25X1A

5. Cooperation Desired From:

a. Other Divisions of GRA: D/GC

b. Other Parts of CIA: OCI

c. Outside CIA: State

6. Estimated Manhours in D/GG: 80

7. Target Date for Issuance: Open

8. D/GG Publication: CIA/RR GB

9. Comments: A GM may ultimately be in order, but we believe not yet.

25X1A

[REDACTED]
Chief, Geography Division

25X1A

Approved:

[REDACTED]

Chief, Geographic Research

21 Jan 1965
Date

[REDACTED]

Assistant Director, ORR

28 Jan 65
Date

25X1A

S-E-C-R-E-T

19 JAN 1965

UNCLASSIFIED		CONFIDENTIAL		<input checked="" type="checkbox"/>		SECRET	
CENTRAL INTELLIGENCE AGENCY OFFICIAL ROUTING SLIP							
TO	NAME AND ADDRESS			DATE	INITIALS		
1	Ch/G			21 Jan 65	JGB		
2	AD/RR			28 Jan	JRG		
3	Och/G			1 Feb	JMC		
4	D/GG/ [REDACTED] 25X1A						
5							
6							
<input checked="" type="checkbox"/> ACTION		<input type="checkbox"/> DIRECT REPLY		<input type="checkbox"/> PREPARE REPLY			
<input checked="" type="checkbox"/> APPROVAL		<input type="checkbox"/> DISPATCH		<input type="checkbox"/> RECOMMENDATION			
<input type="checkbox"/> COMMENT		<input type="checkbox"/> FILE		<input type="checkbox"/> RETURN			
<input type="checkbox"/> CONCURRENCE		<input type="checkbox"/> INFORMATION		<input type="checkbox"/> SIGNATURE			
Remarks:							
FOLD HERE TO RETURN TO SENDER							
FROM: NAME, ADDRESS AND PHONE NO.					DATE		
D/GG/RR 3-E-58 x6018					19 Jan 65		
UNCLASSIFIED		CONFIDENTIAL		<input checked="" type="checkbox"/>		SECRET	

CENTRAL INTELLIGENCE AGENCY
Geography Division, ORR

Project Initiation Memorandum

Date:

Project No.: 62.2249

1. Subject of Proposed Project: The Enclaves of West Berlin
2. Statement of Problem: To contribute demographic data ^{to contribute} ~~to form background~~ ^{demographic data} ~~and~~ ^{historical, geographic, and} ~~and~~ ^{political importance} of the ^{West Berlin} enclaves for ^{an OCI paper} ~~to form background~~ ^{to US members of boundaries and territorial} ~~claims~~ ^{with the Allies or the USSR}
3. Requester: OCI
4. Responsible Analyst, Branch: [redacted] D/GG/E (and [redacted] ycc)
5. Cooperation Desired From: Joint ~~staff~~ 25X1A
 - a. Other Divisions of GRA: D/GC. 25X1A
 - b. Other Parts of CIA: OCI
 - c. Outside CIA: STATE.
6. Estimated Manhours in D/GG: 7/80
7. Target Date for Completion: ~~to be determined~~ OPEN
8. D/GG Publication: ~~to be determined~~ CIA/RR GB
9. Recommendations for Distribution of Finished Report: -

25X1A

10. Comments: D/GG/E will supply all the factual historical, geographic and demographic data; OCI will write the final report ~~and~~ ^{provide the illustrations}. Files of both offices ^{will be used}. A GM may be in order, but not yet.

Chief, Geography Division

Approved: _____
 Chief, Geographic Research _____ Date _____
 Assistant Director, ORR _____ Date _____

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001-0741-65

Approved For Release 2000/05/31 : CIA-RDP84-00825R000100670001-2

7 January 1965

MEMORANDUM FOR: Chief, Geography Division, ORR

FROM : Chief, Sino-Soviet Bloc Area, OCI

SUBJECT : Proposal for Joint OCI/ORR Research Project

25X1A 1. We propose that a study be made of West Berlin's ten exclaves, and that [redacted] of the East Germany-Berlin Branch of OCI and [redacted] of your office undertake the research. 25X1A

2. No such study ever has been done. Available information often is contradictory and out of date. The study proposed for [redacted] could be of considerable assistance if and when, as Secretary Rusk recently proposed, the US review with its allies the problem of boundaries and territorial claims before proceeding to any negotiations with the USSR over Germany. 25X1A

[redacted]

25X1A

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