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FM SECSTATE WASHDC

TO RUEPWW/WHITE HOUSE FOR BUNDY

RUEPCR/ FOR SECRETARY MCNAMARA

RUEPIA/ FOR DIRECTOR MCCONE

RUEHJ/ FOR ATTORNEY GENERAL KENNEDY

RUEHT/ FOR SECRETARY DILLON

STATE GRNC

BT

S E C R E T

FOLLOWING IS TEXT OF MESSAGE BEING PASSED TO ALL MEMBERS  
OF EXECUTIVE COMMITTEE

CIRCULAR 938, NOVEMBER 19, 9 P.M., FROM SECSTATE WASHDC.

(TO ALL LATIN AMERICAN DIPLOMATIC POSTS NIACT; INFORMATION

JAMAICA, KINGSTON, PORT OF SPAIN, USUN NEW YORK, POLADS

CINCLANT, CINCARIB NIACT)

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FOR AMBASSADOR

AS YOU KNOW PRESIDENT IS HAVING PRESS CONFERENCE ON CUBA

NOVEMBER 20 AT 6 P.M. WASHINGTON TIME. YOU ARE REQUESTED

TO MAKE DATE WITH CHIEF OF STATE OR FOREIGN MINISTER AT;

YOUR DISCRETION PRIOR TO THAT TIME AND CONVEY THE FOLLOWING

TO HIM AS POSITION OF US GOVERNMENT:

(A) THE US HAS STILL BEEN UNABLE TO OBTAIN SATISFACTORY  
PERFORMANCE FROM USSR WITH REGARD TO WITHDRAWAL OF IL-28S

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OR ADEQUATE SAFEGUARDS AGAINST PRESENCE AND REINTRODUCTION OF OFFENSIVE WEAPONS IN CUBA.

(B) RECENT RECONNAISSANCE HAS CONFIRMED THE PRESENCE OF ORGANIZED SOVIET MILITARY UNITS IN CUBA WITH MOST MODERN FIELD EQUIPMENT. THESE CANNOT BE DISMISSED MERELY AS "SOVIET TECHNICIANS".

(C) CASTRO HAS NOW ANNOUNCED THAT HE INTENDS TO FIRE ON US RECONNAISSANCE PLANES. CONTINUED US RECONNAISSANCE IS ESSENTIAL ACTION AUTHORIZED BY THE OAS RESOLUTION.

(D) SINCE THE US MUST CONTINUE SURVEILLANCE, THERE IS SERIOUS POSSIBILITY OF INCIDENT AGAINST WHICH US IS DETERMINED TO TAKE RETALIATORY MEASURES.

(E) SITUATION IS FLUID AND MAY TAKE ONE OF SEVERAL COURSES. SOVIETS MAY ACT AGAINST CASTRO OR, IN ANY EVENT, MAY NOT SUPPORT HIM IN EXCHANGES THAT MIGHT FOLLOW HIS INTERFERENCE WITH US RECONNAISSANCE. ON THE OTHER HAND THEY MAY PROVIDE MILITARY SUPPORT TO CASTRO. NATURE OF FUTURE US ACTION WILL NATURALLY DEPEND UPON WHICH OPTION THE SOVIETS ELECT.

(F) CONTINUED REFUSAL ON THE PART OF THE USSR TO WITHDRAW THE IL-28S OR ACTIVE SOVIET MILITARY PARTICIPATION IN ACTION AGAINST NECESSARY SURVEILLANCE MIGHT WELL REQUIRE THE REESTABLISHMENT OF THE QUARANTINE AND ITS EXTENTION TO POL.

(G) THE PRESIDENT INTENDS TO MAKE CLEAR TO NATION AND WORLD ON TUESDAY AFTERNOON THE PRESENT POSTURE OF AFFAIRS

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AND TO INDICATE THAT EARLY RESOLUTION OF REMAINING PROBLEMS MUST BE ACHIEVED. THIS APPROACH WOULD OF COURSE BE ALTERED MATERIALLY IF FAVORABLE ANSWER WERE RECEIVED FROM KHRUSHCHEV ON IL-28S BEFORE PRESS CONFERENCE.

(H) US EXPECTS TO BE ABLE TO COUNT ON FULL COOPERATION OF ITS ALLIES IN EVENT IT BECOMES NECESSARY TO REIMPOSE THE QUARANTINE -- WITH OR WITHOUT AN EXTENDED PROSCRIBED LIST -- OR TO TAKE OTHER APPROPRIATE ACTION TO DEAL WITH THE SITUATION.

YOU SHOULD ALSO INFORM HIM THAT UNLESS SOVIETS AGREE PROMPTLY TO WITHDRAW IL-28S US INTENDS TO ASK FOR MEETING OR ORGAN OF CONSULTATION ON WEDNESDAY, NOVEMBER 21, TO HEAR FORMAL PUBLIC REPORT ON SITUATION AND ACTIONS WE MAY NEED TO TAKE UNDER OCTOBER 23 RESOLUTION. WE WOULD ALSO MAKE CLEAR THAT IF SITUATION DEVELOPS IN WAY WHICH WOULD CALL FOR IMPORTANT NEW ACTIONS ON OUR PART, WE WILL CALL ON ORGAN FOR FURTHER CONSIDERATION OF SITUATION.

IN PERIOD IN WHICH TENSION MAY BE AGAIN HEIGHTENED US IS DESIROUS OF CONSULTING AND WORKING CLOSELY WITH ITS ALLIES IN THE INTER-AMERICAN SYSTEM AND SECURING THEIR SUPPORT FOR SUCH FURTHER ACTIONS AS MAY BE NECESSARY IN THE LIGHT OF SITUATION AS IT DEVELOPS. A CONTINUED DEMONSTRATION OF UNITY AND FIRMNESS AT ORGAN MEETING WOULD WE FEEL BE HELPFUL IN ACCOMPLISHING OUR REMAINING OBJECTIVES WITH A MINIMUM

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RISK OF EXTENDING THE AREA OF CONFLICT.

REPORT PROMPTLY YOUR GOVERNMENT'S REACTION TO STATEMENT OF  
US VIEWS CONTAINED IN PRECEDING PARAGRAPHS.

FYI SIMILAR EXPRESSION OF VIEWS BEING MADE TO NATO COUNTRIES  
AND WILL BE CONVEYED HERE ON 29TH PRIOR TO PRESS CONFERENCE  
TO LA AMBASSADORIAL GROUP. END FYI

FOR USUN. YOU SHOULD INFORM SYG OF POINTS (A) THROUGH (G)  
FOR HIS OWN CONFIDENTIAL INFORMATION BUT NOT REPEAT NOT TO  
BE REVEALED TO RUSSIANS. RUSK

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