SECURITY INTORRESTING

CHAPTER IV

HISTORY OF THE

FOREIGN DOCUMENTS DIVISION

1946 - 1952

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CHAPTER IV

HISTORY OF FOREIGN DOCUMENTS DIVISION

1946 - 1952

Section A

Foreign Documents Division is the development under CIA of operations initiated in five war-born organizations of the Departments of War and Navy. The five organizations involved were the Pacific Military Intelligence Research Section (PACMIRS), Op-32F141 Section of ONI, Washington Document Center (WDC), German Military Document Section (GMDS), and Special Document Section of G-2 (SDS).

PACNIES Mis Proj No 2516 PACMIRS was established at Camp Ritchie, Maryland, under MIS, G-2, WDGS, on 6 September 1944.

OP-32F141 was established by the Office of Maval Intelligence as the naval counterpart of PACMIRS in Washington, D.C.

Rep of Jap Dec Conf 28 Dec 44 15 Jan 45 War Dept

Washington Document Center, established February 1945, was the joint Army-Navy clearing house for captured Japanese documents received from the Far Eastern theaters.

PACMIRS mission was the strategic-level exploitation of the Japanese material pointed mainly to Army and Air interest. OP-32F141 similarly exploited for primarily naval interests.

PACMIES was manned by US Army officers and enlisted men, including Nisei personnel, recently graduated from the Army's Japanese-language schools or returned from interpreter and translation service overseas; with Navy personnel in the Air Section, and with details of British and Canadian military personnel. WDC also was supported by Army and Navy personnel for the receiving and screening processes.

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OP-32F141 was staffed primarily by US Navy officers who were graduates of the Navy's Japanese-Language and officers of the British and Canadian Navies.

War Dept Orders

Memo for AB/O from JJB 17/1/47

At the close of the war with Japan, Army and Navy jointly established the Washington Document Center (Advance) echelon in Tokyo and in six months this unit collected, selected and evacuated 650,000 captured document items to Washington, B.C.

War Dept Orders During these six months, embracing the turn of the year 1945-1946, the entire Japanese document exploitation venture was in the process of merger as a joint Army-Mavy operation and on 17 April 1946, PACMIRS, OP-32F141 and WDC combined in one location, assuming the existing name of Washington Document Center for the whole. This was the actual inception of what is today FDD.

Sec. B

WDC continued as a military operation for little more than seven months, the latter of which were involved in prospective transfer into the relatively new Central Intelligence Group. The Army and Navy, increasingly precarious as sponsors because of post-war budget cuts, were planning the abandonment, or at best the drastic de-emphasizing, of the operation.

Recollection

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During the war, German Military Bocuments Section had operated under the War Department at Fort Hunt, south of Alexandria, and shortly after the war, the Special Bocument Section, also under the War Department, had been set up at Holabird Signal Depot, near Baltimore to exploit captured German documents for information on the USSR.

Sec. C

While not involved in the initial adoption of WDC by CIG on 1 December 1946, GMDS and SDS were later to meld their operations in document exploitation under the Document Center in CIG.

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Section B Transfer to CIG

> Megotiations involving Army, Navy and CIG had been initiated during the late summer of 1946 relative to centralizing the document exploitation effort under Central Intelligence Group control.

Ch, IG, WDGS to DI, WDGS 5/9/46 Pol file

In a memorandum concerned with the results of a conference on disposition of captured documents, Col. R.F. Ennis, Chief, Intelligence Group, WDGS, on 5 September 1946 noted an Army-Navy agreement pending approval which closed with the intention "to seek centralization of German and Japanese documents in CIG."

DI WDGS to DCI 3/10/46 T/0 Pol file

Maj. Gen. S.J. Chamberlin, DI, WDGS, on 3 October, addressed the DCU in a memorandum to the effect "in realization that continuation of the Washington Document Center is highly desirable" the ID and ONI had jointly proposed that CIG take over the "functions and activities" of WDC. To assure the temporary continuation he stated that the present military stength would be retained until 1 December and that transfer to CIG of War Department civilian personnel employed at WDC had been approved by the War Department. He offered cooperation in any meeting called on matters of transfer.

Ch, ID to DCI 8/10/46 T/Q Pol file

This meeting, or at least one such meeting, was held five days later, a report by Colonel Ennis referring to a conference with or CIG on 8 October, in which 12 officers and 20 enlisted personnel were authorized for WDC assignment for the period 1 December 1946 to 1 July 1947. This was a reduction of the T/O of the Army people on duty with WDC from 29 officers and 82 enlisted personnel, "in view of arrangements with ONI that ONI assume

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responsibility for WDC and that ID assume responsibility for the German Document collection."

Perry to Ex P & A 11/10/46 T/O file

Colonels Perry and Haynes of ORE to WDC on 10 October for a conference with Commander Mark T. Little and Major William B. Pohlman, the respective military chiefs of WDC, as referred to in an 11 October memorandum of Colonel Perry to the CIG Executive for Personnel and Administration. In this it was recommended that provision be made in CIG for the WDC Table of Organization, totaling 151, for the period 1 December 1946 to 1 July 1947. This T/O was to include 98 Army personnel, including 28 civilians, and 53 Navy people, including of which would be 36 civilians/ 28/officers converting to civilian status.

This memorandum also stated that immediate steps should be taken for security checks of the personnel available in WDC.

T/O file Admin 11/10/46

At the same time, Commander Little provided a tentative T/O for continuing the operation under CIG, beginning I December. This organization totaled 156. (Tentative T/O Chart, 1 December 1946 -- Section G) It might be noted that this T/O was drawn with the military strongly in mind and recommended that military officers were more desirable in some positions.

Transfer of the military operation to the civilian organization required not only the concurrence of the military but also that the transfer be requested.

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Mission & Functions 27/11/46

executive to the Director of

Central Intelligence on 27 Movember, writing to the

Secretary of the Navy in reply to the latter's memorandum

of 26 Movember, stated that "in pursuance of the request

received from General Chamberlin (then AC of S, G-2) and



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Admiral Inglis (DNI) the Central Intelligence Group would take over operation of the Washington Document Center on 1 December 1946.

The transfer of WDC to CIG was marked by a physical move of the organization from the Stewart Building to 1340 L Street, N.W. This was completed the night of 30 November 1946 in coordination with the units of the Federal Housing Administration with whom WDC was exchanging space. WDC occupied the fourth, fifth and sixth floors of the L Street Building, strict security measures accompanied the move of the organization equipment, and documents, with commissioned Army and Navy personnel acting as gwards.

T/O file Admin 4/12/46

The personnel estimate of Commander Little was not fulfilled as of December, for a tentative T/O filed on 4 December with Colonel Perry by Major Pohlman revealed that there were 53 vacancies to be filled against the 151 total, only 98 Army, Navy and civilian personnel being noted as available against scheduled positions of that date. This T/O varied slightly from the 11 October submittal.

ibid 16/12/46

The Pohlman memorandum was forwarded by Col. L.T.

Shannon, Advisor for Management, to the Assistant Director
for Operations for his recommendations for action, noting
that "since it is a going concern it cannot be given first
priority in the development of its final organizational
structure and personnel requirements" but providing that
emergency needs, such as hiring as civilians the military
personnel leaving the service, could be taken care of
temporarily "pending later establishment of an approved
organization."

A Ex D to AD/O 16/12/46

WDC had operated with some of FACMIRS British and Canadian personnel on its roster. This was not permissable under CIG, and on 16 December 1946, the Assistant Executive

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Director instructed the AD/O that no Allied Force personnel might be assigned to WDC. This finally deprived WDC of language personnel available among allied personnel assignees. Operations of any Allied liaison officers and their assistants were to be governed by Chief, WDC and the AD/O.

Mission & Functions 17/12/46 In a presentation of the WDC mission and functions, dated 17 December,

Acting Chief, WDC, submitted to the AD/O another T/O involving change of nomenclature for some positions and offices and calling for a total of 161 persons. Against this he proposed that recruitment be initiated to bring the current 90 assigned and on duty to strength of 142. (See chart Section G)

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This was the T/O which carried WDC into 1947, with 92 persons on duty, more than half of whom were Army and Mavy personnel.

Signatures

Recollection

Bull No 152

20/12/46

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On 26 December, WDC was operating under the Office of Operations and was Acting Chief, (in the prolonged absence of Commander . On 30 December 1946, Washington Document Center became

another "historic" name, but its operation continued and expanded under a new designation "Documents Branch" of OO/CIG.

we at that time was operating under a mission, described by ______, as a basically factual research organization on the Far East, to provide CIG with current and background intelligence data on the Far East as found available in oriental language publications."

Atchd memo,

memo, mission & functions 17/12/46 However, a rewifte of the mission and functions to apply to the new Bocuments Branch designated it "an organization for the exploitation of foreign documents.

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It's mission -- to provide the CIG with current intelligence information on foreign countries as found available in foreign language publications."

The functions at that time: to receive foreign documents for cataloguing, summarizing, and translation (documents to be received to be determined by AD/O and AD/CD); to prepare subject lists of accessions for distribution; to prepare extracts and summaries to meet requirements; to provide technical liaison with similar activities; to establish exploitation projects on a continuing basis as required; to dispose of documents not needed in accordance with policies of AD/O and AD/RE.

Though WDC had been operating under the Office of Operations, the Office of Reports and Estimates had originally been charged with this responsibility.

Memo, Col Wm M. Harris Ex for PAA 31/12/46 On 31 December 1946, DB was retroactively assigned to 00 as of 1 December 1946 and formally designated Documents Branch of that Office and the mission and functions outlined above were stated in a memorandum from the Executive for Personnel and Administration to all offices of the Group.

Notice 2/1/47 Civ Pers File A notice to employees of DB on 2 January 1947 constituted its formal welcome to CIG by the DCI, Lt. Gen. Boyt 8. Vandenberg. The notice praised the high quality of DB work and referred to its importance in the intelligence effort.

The transitional period of WDC-DB from War-Navy to CIG was marked by every characteristic of change.

Particularly of note were those problems relating to personnel, new sources of service and supply, new areas and channels for liaison, new administrative procedures.

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DAD/GO to Except for PAA Ch, Sec Div, 8 Jan 47 Pol File

Of special personnel interest was CIG's exclusive security clearance requirements. Most military personnel of WDC had been cleared for intelligence work of high security classification to the satisfaction of War and Mavy Departments' wartime standards. CIG's stricter requirements were quickly reflected when "waivers" were sought in vain for certain personnel not meeting citizenship or other requirements.

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Chief, Security Division, noted on 8 January 1947, that "there is a possibility that an exception might be made in the case of the Documents Branch" but such was not advisable because of difficulty in discharging an undesirable individual once hired.

AB/CD to AD/O 10/1/47 Pol File

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Operationally the turn of the year began to resolve some of the problems of DB integration with CIG. A study on requirements, and control of dissemination of DB material had been made by O/CD.

AD/CD, reported that DB had been authorized to arrange for its consumer agencies to submit requests through OCD.

of DB be returned to requesters for reconsideration and resubmittal, that publication of Accession Lists be continued, and that reference material be eventually turned over to Reference Branch, ORE. The approval for sending nonintelligence Japanese documents to the Library of Congress was continued, and classification of material and other details were covered in this report.

AD/CD to AD/O 17/1/47 T/O file

The AD/CD also referred to personnel shortages limiting the service of DB and in his subsequent memorandum a week later recommended that recruitment be undertaken to fill the DB T/O of 161 to effect efficient operation and

AC/DB to AD/O 17/1/47

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in his

dissolution of the backlog of work.

recommendations relative to future requirements to be expected for DB, referred to the 120,000, of 650,000 Japanese documents, which had not been processed, a backlog of 350 Accession Lists, and current receipts of 10,000 captured documents and current periodicals per month.

We tabulated the projects in process against personnel on duty and the number required, and recommended recruitment of 71 persons to fill the T/O. He proposed that, after three months, a survey be made to determine future requirements effecting DB. (Details, see Section E)

pointed out that the current

Research Projects of the branch embraced the UESR; North

Korea, Mongolia and Manchuria; China; Japan and Southeast

Asia, and Scientific, designated respectively Projects

A, B, C, D and E.

Survey (no date) Civ Pers - Gen Admin file

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Complicating the personnel problem of this transition period was prospective conversion to civilian positions of the military men and women on duty with the Branch. An early January survey revealed that numerous civilian personnel planned to leave the branch employment relatively soon to continue education, assume overseas positions, travel, or for personal reasons, and that 17 of the military personnel would accept civilian jobs with DB, a number being undecided.

Mil Pers Allotments 9/1/47 T/O file The use of military personnel, however, was resolved on 9 January when Executive for Personnel and Administration, published a memorandum on the percentage allocation of Army personnel to CIG. In this the War Department called for a graduated "masing out" of most military personnel before 1 October 1947.

This required almost immediate action to reduce the already

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thinning ranks of the branch and to initiate further civilian recruitment for replacements.

Memos Cover	Formal relief of as Chief, DB	25X1						
MAF file	was announced 28 February 1947 in a memorandum of the	an terminal and an area of the second						
	DAD/00 and effective 1 March, was	25X1						
	named as Acting Chief. However, on 13 March,	25X1						
	was named Chief, DB, by AD/O							
	GCD's proposed survey following three months of	DB						
+ 41 ×	operations was cancelled in view of proposals that DE							
	over the functions of the Army's Special Documents Se	ction						
	and the German Military Documents Section.							
DI to DCI 30/4/47	On 30 April, Assistant Execu	tive, 25X1						
Mission & Functions	ID, after previous telephone conversation between Gen	•						
file	AD/O, and of ID, presente	25X1						
	information required for transferring the two section	s to						
	CIG.							
Proposed T/O 12/5/47	A DB T/O prepared as of 12 May provided for expan	asion						
T/O file	of the previous organization and redesignation of the							
	former "Projects" as "Divisions." The expansion compa	rised						
	the addition of a Documents Source Survey Division, Western							
	European, Latin American, and Near and Middle East North							
	African Bivisions and incorporation of three former Projects							
	into the Far Eastern Division.							
	This called for a total personnel of 238 without							
	manning the proposed Western European, Latin American,	and						
	Near and Middle East/North African Divisions.							
iD/O to Adv for Mgmt,	on 28 May informed the Advisor for							
CAPS S May 47	Management, ICAPS, that as of 30 June, by agreement wi	th '						
AF file	DI, WDGS, the intelligence functions of GMCS and SDS we	ould						
	be assumed by CIG. German documents on hand and those							

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received in the future would be under the custody of the AGO, rather than ID, after 31 May, but all such documents would be available to CIG.

"All functions directly concerned with the processing, translating and exploiting of foreign documents for intelligence purposes will be assumed by the Office of Operations, Documents Branch, which will continue the strictly documentary projects and functions currently assigned GMDS and SDS."

Files, records and linguist personnel of the two sections were to be integrated with DB. Other operations and future projects and priorities were to be determined by OCD in close coordination with ORE.

AD/O to Doc Branch 27/6/47

The AD/O on 27 June announced the reorganization and redesignation of Documents Branch. SDS and GMDS would be transferred to CIG as of 29 June. Documents Branch was redesignated "Foreign Documents Branch" and reorganized to include a scientific and technical division, a documents source survey division, and two area divisions for "world-wide coverage." The Chief, Documents Branch was designated as Deputy Chief and Acting Chief of the new Foreign Documents Branch.

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AC/FDB to AD/O 30/6/47 NAF file

A 30 June memorandum of the Acting Chief listed the assignment of 102 employees of FDB, SDS, and GMDS under the reorganized T/O. (See Section G)

Adv for Mgmt ICAPS to Asst Ex Dir 6 Jun 47 T/O File This table of organization was submitted to the Assistant Executive Director as the tentative T/O by Col.

Asst Ex Dir to Ex P&A 10 Jun 47 T/O File

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approved on 10 June, major changes were noted as: elimination of Special Projects Chief, elimination of executive officer provision in favor of administration officer, designation

Advisor for Management on 6 June and returned

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of the publications section as editorial section, and revisions in the breakdowns of certain division organizations.

AD/CD to AD/O 17/1/47 T/O file

SUMPLEMENT.

Since its integration into CIG, DB had continued its research projects, preparation of material for the Industrial Card File and publication of accession lists of captured Japanese documents.

AD/O to Chief, ICAPS 2 Apr 47

Ex Dir to State, Army, Havy, Air 19/5/47 Pol file Meanwhile the problem of exploiting current foreign periodicals and press was being explored, and in 2 April the publication of Periodical Abstracts culled from Japanese current publications was started. (See Section E)

With assimilation of SDS and GMDS, FDB took over the huge project of the Industrial Card File and other projects from SDS, and the screening and cataloguing of military documents from GMDS.

The reorganization, approved as of 10 June allowed a T/O of 250, but proposed transfer of personnel from SDS and GMDS met with poor success because of CIG security requirements. The increased demands for reproduction and publication constituted a large problem, and the Branch was facing the increasing difficulties of recruiting and clearing against the ordered decrease of military personnel.

		was nam	ned Chief	of FDB	on 24	October	1947,	
and held	the post for	one year	; since t	hen the	activ	ity has		
been unde	er the directi	on of				٠		25X1
		- E N D	Section E	}			*	

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Section C Growth and Development

The tentative T/Os for the early development of FDB (See Sections B and G) anticipated continuation of the operation. However, against every such table were the personnel "ceilings" imposed through Personnel and Management and designed to hold the numerical employment within bounds of the organization's requirements.

Ex,P&A to Ch, DB 6/2/47 Such ceilings were announced for quarterly periods, the first noted for DB being on 6 February 1947 when the ceiling was given as 84 for the quarter ending 30 March 1947. The ceilings for five periods following, ending 30 June 1948, were stated tentatively as 125 inclusive of military personnel.

DEX P&A to Ch, DB 19/6/47 On 19 June another adjustment was announced, raising the ceiling to 170 for the September quarter, and raising it to 190 for the three periods following to 30 June 1948.

AEXD to EXP&A 10/6/47 This increase resulted from the approval of the recrganization and a new T/O for FDB in June 1947. This T/O called for 250 and stood until revision in December so as to include a Translation Service Division.

ADO to E-AM 21/11/47 for CIA was authorized in Administrative Instruction 50-14.

Tentative T/O for the Translation Service Division was submitted 21 November and called for 67 linguists, 10 typists and three supervisory personnel for the new division, and two editors and four typists in the Branch Editorial Section to handle the additional publication load anticipated.

EXALE to ABO 26/12/47 This was subjected to revision before final approval of a new tentative T/O for FDB on 26 December 1947.

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T/0 22/12/47 This T/O provided for \$4 persons in the Translation Service Division, of which 37 were linguists, and allowed one more editor and two additional typists and a laborer for the branch as a whole. The FDB T/O (See Section G) allowed for 265 total personnel. Initially it had totaled 263, but three mimeograph operators were cancelled because of the transfer of this function out of the branch. The personnel ceilings set against this were 210 for the quarter ending 31 March 1948, and 240 for the quarter ending 30 June.

June 1948 saw FDB operating its lone field unit — the "Sunshine" Project at Hoover Library on War and Revolution, Stanford University, Palo Alto, Calif. This project was taken over from CRE on 4 May 1948 after the latter had fostered it for a year (See Section D). This added six slots in the "field" category of FDB's T/O with a corresponding ceiling.

ExaM to ADO 3/6/48

ADO to ChFDD 25/6/48 ref Exam 22/6/48

EXAM to ADO 19/7/48 The Executive for A&M noted on 3 June 1948, however, that the "Branch departmental table of organization 268 []] positions, and the personnel ceiling of 240 positions remains unchanged." On 25 June, FBB was informed that the ceiling was again revised for the first quarter FY 1948; departmental 175, field 6, for a total of 181.

The T/O was amended on 19 July to include an additional Administrative Officer, thus increasing the total T/O to 269 17 with the quarterly ceiling, 175 and 6, unchanged.

The organization approved 29 July 1948 involved still further reorganization in response to demands for wider and more comprehensive coverage of sensitive areas. (See Section

G)

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The former Library Section was absorbed in a new Documents Screening and Reference Division. The satellite coverage was assigned to a new Eastern European Division, segregated from the USSR Division. Branch coverage was expanded with creation of the Near East/Africa Division.

EXAM to ADO 29/7/48

ExAM to ADO 22/9/48 The T/O was decreased with this reorganization, departmental allowance being set at 240 with six for the field office. The personnel ceiling for the first quarter of FY 1949 was authorized at 206, including the field personnel. Ceilings for the remainder of the fiscal year were set at 206, 225, and 246.

Regardless of T/O "elots", regardless of ceilings, FDB's recruitment continued far short of meeting the allowances.

Admin records Only 92 were available against the original WDC/CIG T/O of 161. The reorganization of June 1947, assimilating 22 of the SDS-CMDS personnel, brought the roster to only 102, numbers having been lost through Army-Nevy service transfers and separations.

with the July 1948 reorganization the total on duty numbered only 141 of which four were in California.

The requirements for language proficiency, the necessity for security clearance, the time lapse for such clearance encouraging applicants to take other jobs, the increasing scarcity of clerical personnel -- all conspired against filling the FDB vacancies.

As of 1 January 1949, the roster carried only 138 personnel, and as of 1 June 1949, only 158.

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ACLIFUB to ADO 27/6/49 As reviewed that month by Acting Chief "many obstacles to recruitment have appeared during the past eighteen months ... exacting standards of excellence ... ince January 1948..."

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However, the memorandum revealed that a stable and continuing increase in acceptable candidates was evident and that more had been employed in three months than during the previous year.

also pointed out that the rate of loss was very low.

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According to this memo regarding the prospective T/O for FT 1950, the total on duty or blocking positions while awaiting clearances was 220. A cut of 40 positions had been suggested. He declared that this would stop recruitment at a time when it was becoming most successful and when requirements for FDB services were steadily increasing.

He proposed that the current T/O and ceiling of 240 be allowed to stand for 1950.

T/0 4/8/49

ADO to Ex CIA undated

T/0 Phstat 24/8/49 However, the personnel cuts were effected and in the face of these losses, FDB successfully proposed reorganization for the most efficient use of the 200 allowed. This reorganization involved readjustments and reassignments among the area branch personnel; redesignated Documents Source Survey Division as Documents Control Division with two sections -- Survey, and Reference and Screening; removed the former Records and Editorial sections from Administration and combined them under a new Reports Division composed of three sections -- Editorial, Records, and Composition and Layout. (See Section G) The Translation Service Division was dissolved in favor of carrying out its functions in the area branches. The personnel ceiling was also set at 200 in the approval of this T/O on 24 August.

while this reorganization was being shaped, the branch had also been involved in a physical upheaval -- movement of the entire operation from the L and 14th Street, building to three second floor wings of Temporary Office Building Y at Constitution Avenue and 21st Street, NE.

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Proposed for 1 July, when the L Street building was subject to transfer, the move was finally completed by FBA auspices late in July. The operations of the branch were not greatly hampered, relocation and operations being totally completed before 1 August.

T/0 3/1 2/4 19/6 21/12/50 With the reorganization in prospect at the time of the move, plans for allocation of space had been made with this in mind. Upon approval of the T/O in late August, little confusion resulted and the organization was thus established in the form which was to stand substantially unchanged for two years. Only internal readjustments were required for the changes approved respectively 3 January, 2 March, 19 June, and 21 December 1950, the total personnel allowance remaining at 200.

Admin Moreps Against this allowance the recruitment slowly edged the roster figure upward: 177 December 1949; 179 June 1950; 182 August 1950; 186 December 1950.

Dep Ch, FDB to Ch Budg & Fin 6/2/48 ploitation of foreign press, additional demands upon its rather sparse personnel failed to keep pace with the added requirements against its mission and functions. Early in 1948 an "overtime program" was initiated in the attempt to reduce a backlog of translations and later to provide for greater press and periodical exploitation and meet the demands for translation service. This program was continued, with but one short interruption and still the backlog continued to accumulate.

At the start, approvals of Budget and Finance were required to authorize the needed overtime allowances for the branch, but with the start of the Korean action in June 1950 and the beginning of a period of six-day work weeks, overtime became more under standard order.

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However, as 1950 drew to a close, the demands for translation service by the several CIA offices were obviously greater than the Documents Branch personnel could meet under the existing table of organization. A new proposal was drafted, with the concurrence of CRB, OPC, OSO and OSI, for the expansion of FDD for more efficient processing of the translation requirements.

Project Action 00-68-51 6/1/51

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With an estimated 70,000 pages of required translation in prospect as a backlog against the estimated requirements,

FDD needed 70 additional linguists and 10 typists. This

was proposed successfully, with the additional costs to be
charged to the budget of the customer offices. Final
approval was signed 6 January 1951.

Project Action 00-67-51 6/1/51 At the same time it was estimated that the same interested offices of CIA would require 37,000 pages of unclassified material translated for the year. This led to the approval of a separate project under FDD for the commercial contracting for processing of this material at the rate of \$4.40 per page. To service this material in and out of the division, two other positions were approved.

T/0 25/2/51 The addition of 82 to the T/O did not change the physical organization of the division, the new assignments being disposed of in adjustment against the requirements of the various branches. This reassignment of slots was approved in the T/O of 25 February 1951.

In anticipation against these approvals, recruitment had already been initiated for expansion of personnel. The year had started with 183 persons employed by the division. February saw the roll increased to 190, March 203. The division had been forced to contract in August 1950 when

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another unit of CIA required space in the building, and the increase in personnel required still more physical readjustment.

Requisition 5 May 1951 However, in May preparations were made to take over a fourth wing of the second floor of _______ to accommodate the swelling organization. This expansion accomplished, the division was physically set up for most efficient operation before the summer months.

AD/RR to AD/O 21/4/51 T/O Pol file

ADO to BDA 23/5/51

1/0 14/6/51 Further operational expansion was also forthcoming in June, when upon request of CER a Western European Branch was formed. This dod not call for an increase in personnel but a reallocation of the appropriate linguists to man the new area branch. The space, also, was available by virtue of the fourth wing expansion previously.

Comptroller to The revised T/O was approved as of 14 June, no increase in AD/O
11/6/51 personnel provided.

while additional translators, routine overtime, and the contract service was helping materially to keep FDD abreast of the demand, certain special types of translation requirements necessitated specially expert and expeditious treatment. To effect this, an ex-officio Special Language Section was organized under expert multiligual specialists late in June 1951. While effecting no organizational change, this section was designed to draw upon the entire divisional potential as required and has tended to expedite much arduous translation work.

The June T/O was carry the division into 1952, and the end of the year saw the division for the first time approaching recruitment marks nearing the full T/O allowance. As of 31 December there were 231 on duty against 262 total personnel allowed.

- KND Section C -

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Section D Field Organizations

The "Sunshine" Project was FDD's only field operation and as such was shortlived in 1948.

Inherited from ORE, the project had largely accom-

plished its original mission when taken over by FDB. However, 00 and the Branch had been interested in its inception because of its relation to foreign-language document sources. 25X1 had visited the Hoover Library on Frankel to DCI 2-6 December 1946 and reported on its large volume of Far 18 Dec 46 Sun folder Eastern documents, on hand and being received, in a memorandum to the DCI on 18 December. He also reported that cooperation of the library authorities was available for establishment of a CIG research unit on the ground to process Russian, Chinese and Japanese documents for intelligence information. On 17 February the Deputy Director, 25X1 Dep Dir to AD/O ُ25X1 17/2/47 requested the services of DAD/O to Chinese expert to screen the Hoover collection and make EX PMA 21/2/47 arrangements for transmition of copies of valuable material 25X1 started his operation on 10 March. to Washington. On 24 March, the Deputy Director ordered the operation Dep Dir to AD/RE et al 24/3/47 set up under ORE with attached to that unit in a screen-25X1 ing capacity. Disagreement with this arrangement on the Buck slip Begnall 3/4/47 part of Documents Branch is indicated in a messo by Chief 25X1 on 3 April, stating that acreening of documents should be done by Documents Branch and recommending that 25X1 be withdrawn for reasons relating to military rank subordinate to the ORE civilian supervisor at Palo Alto. 25X1 Chan Rep returned to Washington as of 29 May after having No III filed numerous reports listing the findings of his operation 5/5/47

and divercing 00 participation in the California project.

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Dep Dir to A year later the operation was finally turned over to AD/O et al 4/5/48 FDB. In describing the functions, accomplishments and AD/RE to status of the Sunshine Project, on request of the AD/O, the AD/O undated AD/RE. noted that card indexes had AD/RE 11/5/48 been prepared on a great quantity of material relating to (1) Soviet and Communist penetration in the Far Hast, (2) devia-DCh to Ch,FDB 12/5/48 tions and contradictions in Soviet policy or divergence be-Ch, FDB to AD/O tween Soviet theory and practice, (3) Soviet control tech-19/5/48 nique in economic, political and social activity, and also AD/RE to Dep Dir had covered much material on nationalism, internationalism 19/5/48 and the Soviet judicial system. AD/O to Ch, FDB 12/7/48 ref DCI 2/7/48 The operation had been turned over to 00 on 4 May in an order of the Deputy Director, General 25X1 By 25X1 12 May, Deputy Chief, FDB, had made a complete survey of the operation and in a memorandum to his Chief, Col recommended that Sunshine be discontinued as a project which had largely fulfilled its mission, and which from the view of value was outweighed 10 to one by the material 25X1 currently being received in Washington. This memorandum, with concurrence was forwarded to the AD/O by a week later, at which time the AD/RE had recommended that the operation be closed. Ex A&M to Acting on these recommendations, through the AD/O, the AD/O Rev T/O DCI on 2 July ordered termination of the project as of 29/7/48 30 September 1948. The personnel were originally to have reverted to ORE but later provision placed them on the 24/9/48 FDB/00 table of organization. This added six positions to the document branch potential. Four of these people were occupied in California, one of which was a consultant. In the end, only one of the Sunshine capabyees reported for duty

- END Section D -

in Washington

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Section E Sources, Coverage and Production

With integration into CIG 1 December 1946, WDC was operating with the bulk of 650,000 captured Japanese documents as its main source material.

A small number of documents had been received from State, War and Mavy department channels, and about 10,000 documents per month were being received from G-2, SCAP's current collection.

ACH,DB to ADO 17/1/47 Status DB at that time was screening these for a: their intelligence value; b: storage as of possible future value; and c: interest of American industry through the Department of Commerce. Documents of no intelligence value or industrial interest were to be turned over to the Library of Congress.

Documents Branch was preparing an average of 2,500 abstracts weekly as a result of this screening, and exploitation was proceeding from a review of these abstracts against the requests produced by the agencies receiving the abstracts. Summaries were prepared for more complete information on partinent material. Translation, in whole or part, was carried out to meet requirements. In December 1946, about 50 translations were in process in the branch, and fourteen documentary research projects were under way. There were 350 Accession Lists in process, 10 Translations and 1 Research Report awaiting publication, with the branch reproduction capabilities limited to about 10 publications per week.

The document backlog consisted of 145,000 documents to be processed.

The organization had a potential of 31 different languages, and while Japanese was the principal medium of exploitation at the time, the anticipated future for DB was that all major languages of the world would be exploited.

Monparticipating government agencies and nongovernmental institutions acquainted with the acquisitions in the occupied countries were clamoring for a share in the documents. Agreements with the Allied Forces which had cooperated in the collection effort had to be reconciled with the requirements of the US.

DI,WDGS to DCI 13/2/47 Pol file In reply to a British question, the DI, WDGS on 13 February 1947 responded to the BCI (concerning ownership of the documents which CIG had taken over from the War and Havy departments), to the effect that there was no record to deny that sole title to the Japanese documents was the United States. He cited an informal working agreement with the British in which release of such material did not require British concurrence.

Amilibassn to Sec Mavy 17/2/47 to ADO

3/3/47

ACH,DB to ADO 17/1/47 The functions of Documents Branch had been set down as follows in the budget presentation of 17 January 1947:

"To receive foreign documents for cataloging, summarizing, and translation

To prepare subject lists of accessions for distribution

To prepare extracts and summaries from documents as required

To prepare accurate translations of documents as required

To provide technical, lisison with similar activities

To dispose of documents when no longer needed."

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ADO to ICAPS 2/4/47

On 2 April, the AD/O proposed to Chief, ICAPS amendment of DB's functions to allow the abstracting of current foreign periodicals, requesting that OCD effect temporary losn of such periodicals from Library of Congress and other sources. The proposal called for cooperation and advice from ORE on requirements and reporting format.

AEXD to ADO et al 17/4/47

Approval of this plan was forthcoming through the Assistant Executive Director on 17 April, providing that the periodical coverage would, for the present, pertain only to the USSR and Far East.

Publication of Periodical Abstracts actually began on 2 April 1947, under the customary IB format. This style was discontinued on 23 June after only five issues. Resumption came in July, with production of "Scientific abstracts," and "General abstracts." The first issue under this plan was Scientific No 1 on 6 August 1947. This series still continues, the last issue of 1951 being No 185. The "General" series started publication on 12 September and continued as an exploitation feature for a little over a year, being discontinued on 9 November 1948, after 21 issues, in favor of information reports. "Periodical Abstracts" differed from the original proposal in that they are published in card-cut form, eight to a page, with about 120 entries in the average issue. Subject to suspension of publication on at least two occasions, the Scientific Abstracts have been continued by popular demand.

The joining of the War Department's Special Document Section and the German Military Document Section's functions to Documents Branch signaled expansion for the organization on 30 June and its redesignation as Foreign Documents Branch. Reorganization was effected with an approved T/O of 250, but with only 22 persons available for transfer from the Army units, the working strength of FDB was only brought to 102.

Against this were the added functions inherited with the two units: the continuation of the USSE railroad surveys, emphasis on ICF, and the cataloging of GMDS information for the intelligence catalog.

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Ex Div to Ch, ICAPS et al 30/7/47 ADO to DCI 5/8/47

As the result of a survey of DB operation conducted by ICAPS, on 30 July 1947 the ADO was advised to take steps to transfer captured documents of no technical, scientific or intelligence value to the historical divisions of the services; to discontinue accession list publication, to arrange for bibliography publication by machine records, and to establish a program for the Documents Branch exploitation of foreign documents in response to detailed requirements and priorities ("to be established through OCD").

In his reply the AD/O recommended either that FDB be authorized to arbitrarily dispose of documents among Army, Mavy and Air Force, or that an interservice ad hoc committee be appointed by the JCB to determine their disposition. "Discontinuance of accession lists, other than "Special" lists on UBSR information, was under study, machine recording of bibliographies was not a function of CO." The program relative to FDB requirements and priorities was already being prepared by CO and CCD.

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11/7/47 (ref AD/CD 5/8/47)

Indication that the proposals had found favor in at least OCD AD/CD to **AD/**0 1/8/47 was received in the 1 August memorandum of the AD/CD which stated AD/CD 4/8/47 that action on all but the publication of current accession lists rested in the present authority of 00, ORE and OCD. Regarding the ADO to AD/RE establishment of over-all detailed requirements, OCD indicated that 15/8/47 such a survey would be made. FDB's operations and service to the ADO to other offices progressed to such an extent that by 17 December the AD/CD 17/12/47 ADO was able to inform the AD/CD that because of the receipt of large numbers of requirements from ORE and receipt from OCD of the "Estimates of Intelligence Target Potentials," FDB had sufficient information to warrant cancellation of the still-pending survey. ExDir to In May, a CIG move had been made toward coordination of foreign State press exploitation among the IAB agencies, the Executive Director, et al 19 May 47 proposing a study be made in the interests of 25X1 efficiency and economy. ADO to DCI 25/6/47 ExDir to It was pointed out that USSR provincial papers contained much indus-ADO trial installation information not available in the Soviet metropoli-3/7/47 received certain of the provincial newspapers tan press and that which were not available in the US. The reply to this proposal was 25X1 the authorization for FDB to cooperate with the in processing fifty percent of the material and that the extracts and translations resulting from FDB and work would be exchanged. The operation was started without delay and FDB published its first Soviet Press 26 January 1948 Extracts on 7 September! Following informal limison, OSO on 28 August 1947 requested FDB assistance for translation of approximately 120 pages total per month 28/8/47 of Russian, Polish, Finnish, Japanese, French, Spanish, and Italian IC/PAC/OO documents. The personnel shortage of the branch was considered in 3/9/47 relation to possibility of seeking a "ceiling" raise for recruitment,

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SECURATE INFORMATION -

AC/FDB reply 10/9/47 and the establishment of a "translation pool" was suggested.

However, Acting Chief ______suggested that the requirement

was not currently arduous and that should the demand increase
to such an extent the suggested increases could be requested.

He recommended approval of the request.

ADO to ExA&M 21/11/47

However, within weeks (?) the demand for increased translation for requesting CIA offices resulted in proposals for establishment of a Translation Service Division in the FDB organization. The new division was finally approved in the 26 December T/O and authorization for the service was carried in Administrative Instruction 50-14. The reorganization expanded FDB to a total T/O of 265. (See Section C and G). This unit continued as a division of the branch until August 1949, when it was eliminated in reorganization. Its functions were distributed throughout the area branches, allowing for broader and more efficient use of the personnel.

"for Record" 15/1/48

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With the heavy work load increasing, the matter of priorities to be set against the requests in hand was a branch problem. In January 1948 steps were taken by 00 and 0CD to have the requesters survey their requirements and to assign priorities for their completion; to set up a definite priority system for incoming requirements on a graded basis for FDB guidance, and to effect closer coordination between 0CD and FDB in the acceptance of requirements. A suggested panel system for establishing priorities was not acted upon pending further study. This matter was never officially resolved, the priority schedule for the FDD workload being by necessity assumed by the Chief, FDD.

25X1 AD/O to ExAM 5/2/48

> Feply 6/2/48

Early 1948 found the personnel shortage of the branch critical. With a strength allowed at 269 and a current ceiling of 225, the branch roster on duty held only 120. This was finally called to

Ch, FDB to AD/0 25/2/48

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the attention of the Executive for Administration and Management by AD/O, seeking alleviation of the recruitment situation. There were losses, mainly through matural personnel turnover and attrition, from the branch but the exchange of memorandums during the month terminated in a study by Branch Chief is which the personnel status and history of personnel actions was fully detailed.

Reference and recollection

The situation was aggravated by the establishment at the turn of the year of a "translation pool" in which provisionally cleared personnel awaiting final reception into CIA could be employed. The pool was satisfactory in its ultimate operation and mided considerably in the production for FDB requirements which could be applied to its "restricted" level. This later was applied to the employment of clerical and editorial help, assisting substantially in retaining from other than CIA employment those persons awaiting full security clearances.

In April, a broadcast address of Admiral Zacharias, imspired recommendation that more complete exploitation of overt foreign publications be undertaken.

AD/O to HAAM 23/6/48

The changes suggested in the organization chart for 00 of 23 June 1948 include "approved changes in the statements of functions included thereon," to the effect that FDB functions read:

"Exploits foreign language documents, including current foreign periodicals and the foreign press, for intelligence information."

Compo records

Previously, such statements had read first, "exclusive of the press" and later, "the Soviet press." On 28 July, FDB published its first Fimmish Press Extracts, and on 30 July followed with a Chinese Press Extracts, Korean, Indochinese, and Indonesian following later -- all continuing until about 30 March 1949 when the press service demanded faster coverage.

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Ex Dir to AD/0 23/3/48

In the meanwhile, the subject of bibliographies of Soviet periodicals had been proposed and conferences between State Department and CIA offices resulted in its implementation in late March with a memorandum from the Executive Director. Production was started in April and the first issue was disseminated on 12 May. Publication of the bibliographies continued until 29 March 1949, a total of 656 bibliographies being published in that time. Production of these unclassified bibliographies, was taken over by the Library of Congress.

Arrangements were completed in May by which all USSR publications received would be channeled to FDB by the State Department. The branch also was contemplating the processing of Scandinavian and Near East periodicals. A trial monitoring of the domestic foreign-language press had resulted in a megative report.

In May, FDB acquired the Sunshine Project from ORE. The project was officially discontinued as of 30 September. (See Section D)

The need for liaison with "Eucom," Germany, in relation to FDB's exploitation needs had been considered early in the spring and Branch

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left for the theater on 11 July. This team found that about 200 tons of documents of interest to Washington agencies were available in the theater and that of these at least 20 tons was valuable to the intelligence operations of FDB. The team returned in mid-September and reported their findings and recommendations.

A 15 June conference between FDB and ORE paved the way for better understanding of requirements and for closer liaison between the operating levels. A simplified procedure for forwarding requests from ORE direct to FDB was also discussed and

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resulted a month later in this system being put on a trial basis. Work produced was to be disseminated by OCD. This trial proved the efficiency of the direct request and the method was later assumed by other CIA offices.

With the integration of GMDS in June 1947, the production of Intelligence Catalog cards had been taken over by FDB with a team assigned for this purpose to a designated area of GMDS, AGO, in the Pentagon. This effort was continued, but in July a year later a survey was conducted to determine the use and value of the cards to the participating agencies. The report from this survey was positive and the effort was continued into the mext year when the screening effort was considered of decreasing value. The team was withdrawn in early May and the last publication of cards was made in late May.

Exam 29/7/48

Three new divisions were added to the branch in July: Near East/Africa, Eastern Europe, and the Documents Screening and Reference Divisions, expanding the branch area coverage and providing for more efficient processing of documents received. (See Section C)

ADO to Ch,ICAPS 29 Oct 48

In Movember, because of ORE interest in OSO documents, arrangements were made and later approved by the AD/O and AD/RE for translations requested through ORE. When completed in FDB the translations were forwarded to OSO and assigned as special translations for ORE. Discussions with ICAPS were also held in Movember 1948 regarding an IAC ad hoc committee to consider a centralized translation service. A memorandum to Chief, ICAPS on 29 October cutlimed the FDB study of this proposal and outlimed the FDB potential, under its fixed T/O, in relation to the requirements and possible demands of the IAC agencies.

AB/0 to ExDir 20/12/48 In December, the value of FDB's translation pool was questioned requiring the branch to justify why this activity should

DCI 7/1/49

be continued as peculiar to FDB. A memorandum justifying the pool as of value in the employment of personnel awaiting clearance, and that otherwise such personnel would be lost because of the delay in security procedure, was successful in that on 7 January 1949 the DCI approved the continuation of the linguist pool in FDB.

By agreement with the IAC, am Ad Hoc Committee on "Foreign Document exploitation "was established at the final meeting of the Ad Hoc "Committee on Translations" 11 April 1949. The latter has recommended against a Central Translation Service.

The Exploitation Committee met weekly from 11 April to 25 July 1949. The conclusions of this interdepartmental Committee were as follows:

- a. The Central Intelligence Agency should assume responsibility for over-all coordination of exploitation of foreign language documents and to perform such exploitation centrally as may be necessary to meet the requirements of the IAC agencies.
- b. A permanent Foreign Document Exploitation Committee should be established in order to draw up lists of publications required for centralized exploitation; to determine the priorities for exploitation of publications by subject matter and area; and in order to generally assist the Director of Central Intelligence in the exploitation program.
- c. Each IAC member agency may retain, at its discretion, a translation and/or abstracting unit for the purpose of translation and/or abstracting special interest material. The Director of Central Intelligence would be informed of such exploitation in order to prevent duplication of effort, and the results of this work would be made available to CIA upon request.

SECHEL

d. A National Security Council Directive or such other instructions as may be considered appropriate should be formulated embodying the recommendations outlined above. A draft of a National Security Council Directive is attached herewith.

No finel action was taken on the proposed MSCID.

The exploitation of the foreign-language press had met with favor in the consuming agencies as FDB expanded its coverage. However, the publication of extracts in a collected form over a period of weeks between original exploitation and publication constituted a great time lag. Upon request of consumers, particularly ORE, measures were studied for correction of this delay.

The result took form in what FDB termed its "High Speed Press" procedure, designed to process, exploit and publish daily press material within 48 hours of reception of the original material in the branch. This operation is continuing, with modifications, and 15,406 reports have been disseminated on a "current" basis.

Compilation or collation of information has also been employed and extended to exploitation of periodicals and other foreign language sources, utilizing to the greatest efficiency the intelligence training as well as the language ability of the division personnel, while serving the consuming offices and agencies in a more expeditious manner.

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<u> </u>			the unit	was at	the	same	time	aubject	to a T/O	_
cut	and re	wision.	Reorgan	eizatio	n wa	offe	ected	and appr	roved in	
lat	e Augus	t (See	Section () and	its l	esic	form	10 etil]	mintained	

For translation of covert material, a "Special Series" of translation service was inaugurated early in 1948. This provided for the direct transmittal of the raw material to FDB from the

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requesting office, its processing under special security provisions, and its direct return to the requesting office.

The coordination of translation and foreign-language exploitation throughout the IAC had been gradually centralizing in FDD for more than a year and the number of cooperating agencies submitting monthly reports was finally sufficient, in late summer of 1949, to develop the service as originally planned. In October 1949 the branch published its first Consolidated Translation Survey, informing the IAC agencies of all translation/exploitation work completed or initiated during the preceding month. This service continues in conjunction with the operation of a central Document Exploitation File in which all translation reports are cross indexed and by which special inquiries and requirements are answered by the division (See Section F). As of I January 1952 this file included an estimated 70,000 cards cross-indexing approximately 20,000 different entries.

,FDB to 0 12/48 The outbreak of Korean hostilities in June 1950 resulted in conferences concerning PDD's role in relation to captured documents. One was held with representatives of the Army, Navy and Air Force on 30 June in which the division's part in an emergency was discussed. In anticipation of such emergency, studies had already been made at DCI direction and such plans were on file.

In August 1950 a survey of CIA offices relative to their requirements for classified and unclassified translation projects was initiated. Findings from this survey revealed that in the classified category alone approximately 96,000 pages would be required against a division processing potential of only 20,000, and that the requirements for unclassified translation would be approximately 40,000 pages.

In Movember an FDD proposal to establish external facilities for unclassified translation was approved by the Projects Review Committee. At the start of the new year the Projects Review Committee approved an addition of 82 slots to the division T/O to handle classified translation needs of CIA offices. (See Section C)

The implementation of greater translation service by the T/O increase and authorization for contract unclassified work showed considerable results in 1951.

In April, through arrangement with the interested offices, the abstracting of SODE enclosures was initiated in order to decrease the number of requests for translation/exploitation against such documents. This abstracting continues, only slight operational interruptions occurring, none of which were within 60. That the abstracting has been either sufficiently complete or the information in the documents has been of limited interest is indicated in the infrequency of requirements for further translation of the documents.

Acquisition of more space in May saw the division physically expand into a fourth wing of _______ providing for a sealed "restricted" area for the division's provisionally cleared language pool.

On request of ORR a Western European Branch was authorized as an addition for FDD's expansion of area coverage and this branch was activated 30 June. June also saw the completion of the USSR

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railroad systems project. This project, inherited by the divimion with SDS in 1947 covered 41 systems on information largely derived primarily from captured German documents, later augmented by more current information. A similar project on satellite systems was immediately undertaken and is progressing.

A two man linguist team was sent to Japan on 29 July and returned in mid-September after a survey in which they covered World War II and current Korean captured documents, current Asiatic mainland publications received in Japan, Japanese repositories, and FDD lisison with TIS, FECOM. A detailed report was filed upon their return.

In view of the continued strain occasioned by world events, Chief, FDD, called a meeting of IAC representatives in July relative to the procurement of foreign publications in the event of the outbreak of war. Conclusion of this conference was agreement to an arrangement whereby each agency was to supply FDD with a priority list of needed titles for FDD exploitation which would constitute a guide for covert field collection.

Amother memo proposing an MSCID covering FDD activities was submitted to the Assistant Directors and the DCI for their decision. The year closed without action on this proposal.

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During August the publication of transliteration tables approved by the CIA IAC transliteration committee was finally turned over to FBIS for unclassified publication and dissemination.

The year showed increasing development of reporting techmiques on the part of the area branches and the issuance of special types of collated, factual reports which were well received by the consuming agencies.

SECURITY INFORMATION

Relations with other CIA units became closer, with indoctrination tours for new personnel of OSI, OCI, ORR and OCD through FDD.

New guide requirements in bulk form were received from ORR and Department of State as the result of conferences, studies and reviews of existing requirements.

STATSPEC

Personnel were loaned to other offices for special projects, and one linguist was loaned work for a one year period. Liaison on the operational level increased, specially between OCD, OSI and ORR, and as the year ended arrangements were being completed for closer liaison between FDD and the covert offices.

Training of FDD personnel was formalized during 1951, many taking language courses locally and at nearby universities, and courses in elementary Russian, Arabic and Hebrew were given in the division. Appointees from FDD graduated regularly from the Strategic Intelligence School of Army's Intelligence Division and one from the Baval Intelligence School.

The year 1951 found the working potential of the division with a total of 68 languages which could be translated into English. Of these, 39 could be used for "reverse" application (English into the foreign) and 25 of these languages could be reverse translated with a degree of native perfection.

Personnel recruitment increased with language positions nearly filled during the year and the prospects for additions in the clerical field optimistic.

- E N D Section E -

Section F Special Divisional Functions and Problems

The tentative T/O of 10 June 1947 expanded to include a Documents Source Survey Division.

DOCUMENTS SOURCE SURVEY

This division was to "survey world-wide sources of foreign documents and to determine existence and availability of those of actual or potential intelligence value." DSSD was responsible for keeping abreast of foreign publications lists, preparing a periodic review of documents of intelligence value, and meeting requirements for intensive subject or area surveys on document sources.

During October 1947, governmental and academic institutions were surveyed as to holdings of documentary material of value of FDB. This activity has expanded to include research foundations and private enterprise.

AD/0 to Ex 29/8/49 T/0 file With reorganization of the Foreign Documents Division,
24 August 1949, DESD assimilated the Screening and Reference
Section to become the Documents Control Division. Through
these sources about 2000 foreign-language documents reach
FDD daily for screening, either on losn or for retention.

The difficulty of procuring USER publications created the necessity for surveys of domestic and "third country" or "peripheral" procurement of these documents.

Ch.DSSD to Ch.FDB 6/7/48 AD/0 to Sp Asst State Res 19/8/48 State to

AD/O 18/11/48 on 6 July 1963, DSSD initiated its "SOCHI" project whereby Chinese consular posts in the eastern USSR were to be utilized as collectors of provincial USSR serials. On 19 August this plan was submitted by the Ad/O to the Special Assistant to the Secretary of State for Research and Intelligence whence it was forwarded to the US Embassy in Moscow for action. The Chinese embassy in Moscow agreed to the proposal,

State Disp No 751 Moscow 18/10/48 the plan was implemented, and the first shipment of publications arrived in Washington in February 1949.

DCI to State 24/10/49

Publications were received from this project until
Movember 1949 when it phased out due to the political changes
wrought by the Chinese Communist victories. Publications
received from SOCHI totaled over 1,100 and covered titles of
13 newspapers and two periodicals from the eastern USSR.

ACB, FDB to 080 14/6/49

080 to ACD, FDS 27/6/49 The Commander, US Naval Forces, Germany, being in a posttion to procure certain publications of interest to FDB, was informally requested to proceed with such action in March 1949. Arrangements were formalized between OSO and FDB for the commander to be provided with 10 cartons of digarettee per month to effect such procurement. Naval channels provided the transmittal of materials to Washington.

The first shipment of 38 USSR periodicals and one Soviet-published book was received 3 May 1949. Subsequent shipments were much larger and also included Sovzone Germany publications. In 1949 the new operation showed 124 receipts, but 1950 counted 3,223, and 1951's totaled 1,731.

ACh,FDD to	The villingness of the	to make their continuing 25	5X1
AD/0 20/1/50	Chinese facilities	n China) available was 25	5X1
IAD/CAB to CIA/OCD	cited by the State Department.	Accordingly FDD on 20 January	
31/1/50	1950 requested that action be to	ken to avail CIA of such	
AmEmb,	allied cooperation. The	ntered upon 25	5X1
6/9/50	this agreement to act as collect	or. The coverage was	
	eventually curtailed when	were reduced to 25	5X1
To the second se	n 1951, but,	still continue to supply	5X1
	Chinese acquisitions on a limite	d scale.	

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THEORIGATION

In June of 1949 a special arrangement was made via CIA Library with the Library of Congress to permit FDD to receive directly on loan current receipts of selected number of USSR periodicals. This arrangement was modified in 1950 to provide a wider coverage of the Library's accessions of Slavic language serials. This source has been of particular value in providing the Division with a number of Slavic publications not available through normal subscription channels.

DCD's activities have included the screening of numerous collections among which were the following: large collection of Chinese Communist publications held by Yale University was screened and numerous items of intelligence interest were obtained on loan to FDB; the Dredner Bank records held by GMDS, AGO, yielded 200 items which were microfilmed before the collection was returned to Germany; similarly, 300 items were screened from the Berlin-Dahlem Library collection in GMDS for retention in FDD.

In the course of four years, 1948 through 1951, DCD has processed into the division 673,742 foreign documents through the cooperations of the following agencies: State 421,821, Army 67,724, Eavy 8,716, CIA 127,962, Library of Congress 41,530, Smithsonian Institution 5,989.

PUBLICATIONS

Taropa, Agrico

The editorial and publications functions of FDB, descendant from PACMIRB, had always been a completely integral part of the operation up to the point of dissemination. With integration into CIG, the reproduction services for illustrative material was transferred from the War Department facilities to the CIG without delay in publication.

Moteworthy followup by WDC/CIG of previous War Department commitment was the "Yellow River" project for the White House, embracing the reproduction, binding and publication of three volumes.

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SECURITY INFORMATION

The Publications Section of WDC had been equipped with two mimeograph and one ditto machine, a heavy machine stapler, a circular collating table, and a wealth of drafting equipment -- everything necessary to publish the average product of WDC (DB).

The section's T/O provided for draftsmen and clerical help for typing and machine operating. When SDS and GNDS were taken over by DB in June 1947, three more mimeograph machines and three ozalid machines were accepted in the transfer, as well as 12 electric typewriters.

A Ex D to Ex PAA 10/6/47

AM, ICAPS to A Ex D 6/6/47

Ch,Ed to Ch, FDB 21/1/48 These added facilities were sorely needed in the face of new demands raised for increased production of ICF cards. It was this added demand for reproduction which delayed transfer of DB's reproduction equipment and function to P&A, Reproduction Division, in the summer and fall of 1947. The transfer was completed in early January 1948, and FDB turned over its first requisitions to Reproduction Division on 20 January.

EXPLOITATION/TRANSLATION COORDINATION

ch, FDB to AD/0 20/9/48 From its early days, the coordination of all government translation and foreign documents exploitation had been held as a project for FDB. Some preliminary limits had been effected in the fall of 1947 resulting in FDB receiving monthly reports of ID Translation Section's projects.

Within a year six Army, Navy and Air units were cooperating and others were interested.

AD/0 to Ch, FDB 3/9/48 It was not until September of 1948, however, that the coordination effort received real impetus. A 3 September memo of the AD/O on the Functions of FDB stated: "Coordinates with CIA offices and other government agencies in the continuous exploitation of foreign language material in order to meet established requirements."

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In a reply on coordination,

moted that his branch planned to carry out this function by "collecting, carding, crossfiling all information on translations anticipated, in progress or completed by government agencies cooperating" and operating a central file for the information of the IAC agencies. He also proposed the monthly publication of a "Consolidated Translation Survey" in which would be listed all the recorded translations started or completed during the preceding month.

An authors' file was the start of a "Central Coordination File." The addition of another clerk to the Records Section early in 1949 provided additional support and a start was made on expanding the file into a cross-indexed system of all translation work reported.

DCI to Com of IAC 16/3/49 DI,Army

25/4/49

The effort was further inspired with a concurrence on 25 April 1949 of the Army, Havy and Air departmentintelligence chiefs in response to a DCI proposal that translation coordination rest with CIA/FDB.

With establishment of the Records Section in the Reports
Division in the August 1949 reorganization of the branch,
the additional available personnel of the new division
provided for greater flexibility of assignment and orderly
establishment of the Document Exploitation File in its
complete cross-index form was achieved.

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SECURITY INFOMMATION

27 surveys have been published, and the Document Exploitation File has well proved its value to the government. In the last six months of 1951, 2,553 inquiries concerning exploitation were received, as a result of which 412 cases of duplication were prevented.

The DEX file now contains approximately 70,000 cards cross-indexing more than an estimated 16,000 entries of translations/ exploitation work engaged in by component foreign-language units of the IAC as well as additional translations of intelligence value "picked up" from other governmental and institutional lists. The DEX file and publication of the CTS up to 1 January 1952 was operated without the assignment of any specialized personnel exclusively to its maintenance.

LIAISON

The problems of liaison, to sufficiently maintain efficient operations, was an increasing one as the division developed.

From the time of the integration with CIG until early in 1951 liaison was conducted through O/CD.

From December 1946 to June 1947, the former WDC relationships were maintained under Administrative Instructions of that period. It involved selection of translation material, briefing of DB personnel on requirements, and pre-exploitation screening and evaluation of the captured documents received by the branch.

Ad Inst 60-1 50-5 50-5/1 50/7 50/8 50/9 10/5 0p Nesso #4 5/8/46 to 14/7/47

Ad Inst 50-13 50-11 20/8/47 to 20/5/48

ADO to Ch,FDB 17/9/48 Beginning in July 1947, FDB personnel cleared through the branch channels for operational liaison for government and non-government liaison, the initial contacts being established and cleared through Contact Branch, O/CD and ICAPS. Monthly description estimates of liaison required for operations were submitted for ICAPS approval and liaison contacts were reported monthly to the AD/O for O/CD recording.

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Adm Inst 50-5 50-11/1 17/12/48 This policy was discontinued in November 1948 under instructions that all outside-CIA Maison would be adequately recorded by the branch limison officer.

FDD Messo #9 23/3/49 To more firmly establish operational liaison on the records, FDD Memorandum No 9, on 23 March 1949, stipulated the following:

Ad Inst 50-17/1

- (1) Closer limison is desirable between FDB intelligence officers and their counterpart analysts of the IAC;
- (2) Such liaison would be cleared through the branch liaison-control officer who would also receive a report of liaison results;
- (3) Certain limitations involved in operational liaison were noted.

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The limison problem was finally put in more efficient order

with the issuance on

which authorized that the establishment and maintenance of

limison with the Departments of State, and Defense was the

individual responsibility of division chiefs. FDD procedure

was readily applicable to these regulations. The practice required:

- (1) Observance of CIA security regulations
- (2) Avoidance of undesirable duplication of liaison
- (3) Observance of control procedures of the agencies involved
- (4) Registration with OCD of materials and documents interchanged
- (5) Maintenance of up-to-date records of liaison, and reporting same regularly to 00.

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ABXD to AD/0 16/12/46 on its roster, and SDS and CMDS had operated
with Allied assistance. Under CIG, WDC ordered to discontinue

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SECURITY INFORMATION

		this relationship and to carry out any commitments for Allied	25X
		cooperation arrangements to be	25X ²
		the responsibility of the AD/O and Chief, DB.	
25X1		were authorized, as previously, to receive	
		copies of results of any exploitation which was not of a	
		strictly American military technical natural or jeopardizing	
	¥	to the security provisions.	
	Ex D to	On 3 July 1947 the Executive Director authorized 00	enionis, to
25X1	3/7/47	to arrange with the for a cooperative effort in the exploi-	
		tation of the Soviet press, DB to receive the newspapers	
25X1		from theto exchange extracts and	
		translations derived from such cooperation.	
	CIA Op Mem No 12	In a CIA Operations Memorandum of 15 August, the	
	15/8/47 AD/0 to	Chief, FDB was authorized to accept or reject direct requests	
	Ch, FDB 16/9/47	from the Senior BLO at FDB, with reference to captured	
	20/ 3/ 4;	documents, and later wasuathorized similarly to act upon	
25X1		for translation work. This liaison and	
		cooperation with the has continued.	25X′
		Numerous membrandums and instructions have provided	
		the authorization and working formula for FDD's relationship	
		with the BLO assigned to it.	
	AD/CD to	This matter was simplified on 6 April 1951 when OCD	
	6/4/51	asserted its function and responsibility to disseminate	
		and record.	
		SPECIAL PROJECTS	
	Jan Morep	In January 1951, Mavy and Air Force presented FDD with	
	8 Feb 51	a project unique to its operations. This required the	
		translation from English into 23 languages for composition	
		into	25X1
		Similar work was done later through the year for	
		Training Division in the preparation of training manuals	
		in various languages. This work still continues as requested.	

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STATINTL

The location of the Division at 14th and L Street,
"half-way across town" from the main Agency area, had been
a handicap discouraging close operational liaison.

Transportation was all but restricted to the use of one
car, chauffeured by a member of the branch message center.
Such service was inadequate.

Removal of the Division to

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25X1

in the Agency shuttle-bus schedule was cancelled after a short time and use of a single car restricted personnel

intra-Agency communications to a point of poor efficiency.

The generally remote location left branch personnel with little recourse to poor public transportation service, but perhaps eventually contributed to the general morale as "car pooling" developed better acquaintance among the employees.

The resumption of shuttle-bus service was announced at the end of 1951.

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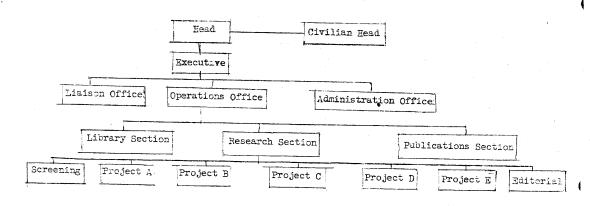
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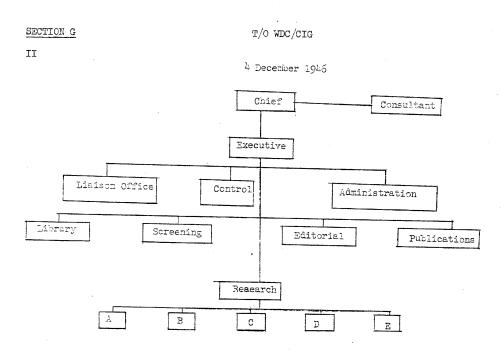
Suggested T/O - WDC/CIG

1 December 1946



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SECREI SECURITY INFORMATION 17 December 1946 SECTION G III (Approved) Documents Branch Also 17 January 1947 Chief Research Consultant and Deputy Chief Executive Officer Administration Control and and Secretary Office Planning Office Screening Section Research Projects Publications Section Library Section

Editorial

Service

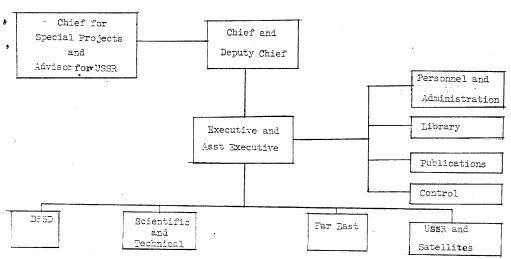
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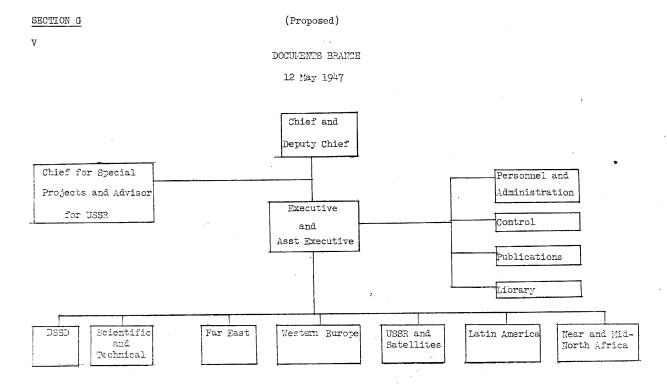
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IV 2 May 1947



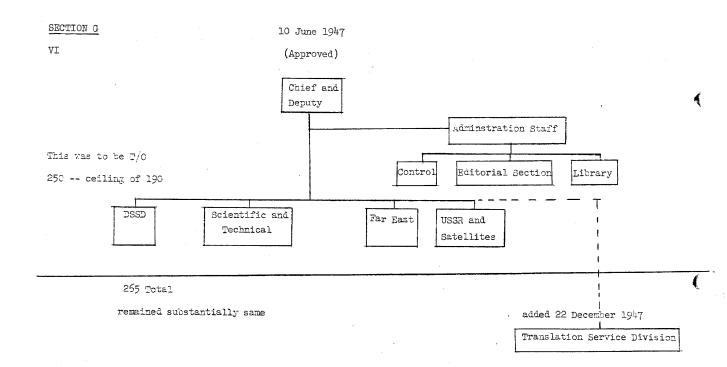
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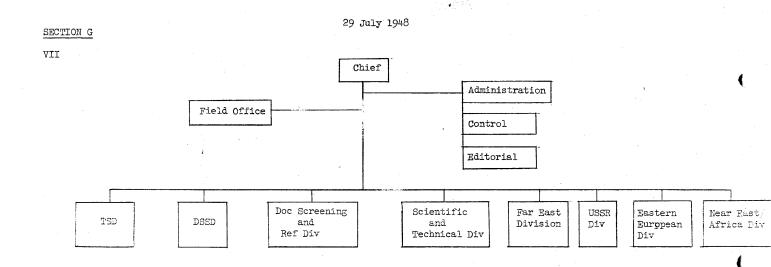
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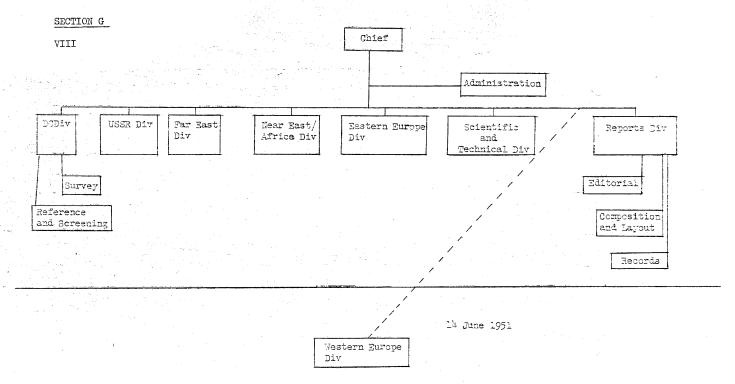
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24 August 1949



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PERSONNEL AGAINST T/O AND CEILINGS

	On Duty	<u>T/0</u>	<u>Ceilings</u>
1 Jan 1947	92	161	84 (6 Feb - 31 Mar)
1 Jan 1948	120	265	210 (1 Jan - 31 Mar)
1 Jan 1919	138	5/19	206 (1 Jan - 31 Mar)
1 Jan 1950	177	200	200 (1 Jan - 31 Mar)
1 Jan 1951	186	200	qis an
1 Jan 1952	233	282	400m/6664

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Date	Desig- nation	Chief	Deputy Chief	<u>Authority</u>
1 Dec 1946	WDC			
1 Mar 1947	DB			DAD/00 28 Feb 1947
13 Mar 1947	BD			AD/0 13 Nov 1947
30 Jun 1947	FDB		è	7/0 approved
24 Oct 1947	PDB			AD/0 24 Oct 1947
25 Oct 1948	PDB			AD/O
24 Jun 1949	FDB		•	25 Oct 1948 :. Chief, FDB
11 Jun 1950	FDD			24 Jan 1949 AB/0 15 Jun 1950

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PUBLICATIONS CHRONOLOGY

Title	Begun	Ended
Summary (Army, Navy, Medical, Special, etc.)	3 Jun 1946	15 Nov 1946
Translations	11 Jun 1946	nite van van van de de van de
Accession Lists		
Air Technical	24 Sep 1946	11 Jul 1947
Army/Havy General	4 Sep 1946	16 Jul 1947
Economic	11 Jun 1946	11 Aug 1947
Geographic	11 Jul 1946	16 Jul 1947
German Documents	8 Aug 1946	4 Sep 1946
Medical No	10 Јил 1946	31 Jul 1947
Meteorological	10 Mar 1947	19 Jun 1947
Miscellaneous	20 Dec 1946	25 Jun 1947
Political	3 Jul 1946	7 Nov 1947
Signal Communications	4 Oct 1946	24 Jul 1947
Special.	19 Jun 1946	18 Jul 1947
Technical	27 Jun 1946	25 Aug 1947
War Crimes Information Series	13 Jun 1946	only one
Publication No 1	28 Sep 1946	only one
ICF	29 May 1947	1 Dec 1947
Research Reports	13 Nov 1946	17 Jan 1947
Per Abs (all types)	2 Apr 1947	23 Jun 1947
Per Abs Sci	6 Aug 1947	
Per Abs Gen	12 Sep 1947	9 Nov 1948
Summary (regular)	26 May 1947	李林李章安寺李孝寺
Summary Special	17 Nov 1950	when these takes while and the takes while and the takes.
Translation Special	14 Sep 1950	appropriate state with the test with the state of



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PUBLICATIONS CHRONOLOGY (Contd)

Title	Begun	Ended
Press Extracts		
Boviet	26 Jan 1948	23 Mar 1949
Chinese	30 Jul 1948	11 Apr 1949
Pinnish	29 Jul 1948	12 Oct 1948
Korean	6 Oct 1948	17 Nov 1948
Indochinese	3 Nov 1948	4 Apr 1949
Indonesian	4 Jan 1949	28 Mar 1949
Bibliography of Russian Periodicals	12 May 1948	29 Mar 1949
	13 Mar 1947	men han han sept per mer alle alle den die jede men
Q reports	12 Dec 1947	
High Speed Press (HSP)	30 Har 1949	and the second state of the second state of
Consolidated Translation Survey	Oct 1949	
Consolidated Translation Survey Supplement	Иву 1950	nghi wan min nau nau nga nau gay kap nah

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NSCID ON EXPLOITATION OF FOREIGN DOCUMENTS

A proposed NSCID No. 8 on foreign document exploitation was first drawn up on 13 January 1948 and submitted to ICAPS for discussion with an ad hoc committee of the IAC. As a result of Department of Army objections, a new draft was prepared on 3 March 1948. This was submitted to the Standing Committee of the IAC. However, State, Air and the JCS wanted to insert a provision to the effect that any exploitation would be done only "if agreed upon by the interested agencies." With such a provision an NSCID would have served no useful purpose and as no agreement could be reached in the Standing Committee, Chief, ICAPS on 5 April 1948 recommended to the DCI that the proposed NSCID No. 8 be abandoned. This recommendation was approved.

By September 1948 several of the IAC agencies were showing an interest in the idea of a central translation service, to be undertaken by CIA. On 3 September 1948 Chief, ICAPS presented the problem to the Standing Committee members of the IAC. An Ad Hoc Committee on central translation was established and on 11 April 1949 agreed that a central translation bureau was impracticable due to the desire of each agency to maintain its own translation section. However, it also agreed that "a common service of exploitation of foreign language publications would be desirable." As a result an Ad Hoc Committee on Exploitation of Foreign Documents was established. This committee worked through the summer and finally drafted a proposed NSCID on Exploitation of Foreign Language Publications. This was submitted by Chief, ICAPS to the Standing Committee Members of the IAC on 26 September 1949. Army and Navy requested changes in wording and so a revision of the proposed NSCID was circulated on 25 October 1949. At the request of State a small change in wording was made and another revision circulated on 18 November 1949. Army formally dissented to this revision and suggested changes. State also requested further changes. On 6 December 1949 another revision was circulated. This time Air requested changes. Unable to obtain agreement of the TAC agencies, the Chief, COAPS discontinued further efforts in December 1949.

On 29 March 1951 the AD/O took the initiative to reopen the question in a memorandum to AD/IC requesting that the problem be taken up with the IAC members. On 1 May 1951 a meeting was called of working-level representatives of the IAC. Air Force representatives presented a request for a change in wording of the CIA draft that could not be resolved at that meeting. A few days later Chief, FDD and Air Force representatives met and agreed upon changes amending one paragraph. Following this the Advisor for Management and the Assistant Deputy (Administration) objected to the entire proposal. A paper was then presented on 23 July 1951 outlining the entire problem to the DCI, DDCI, DD/P, DD/A and all Assistant Directors with the recommendation that a proposed NSCID be presented to the IAC. Approval of this paper was withheld pending a survey by the Senior Consultant to the DCI,

of the Office of Operations. After his survey on 13 November 1951 recommended that the proposed NSCID forwarded with the 23 July 1951 paper be submitted for discussion with the IAC. Since this recommendation was among those approved by the DDCI and the DDP on 5 February 1952, action is currently being taken by OIC and FDD to coordinate a revised draft with the appropriate representatives of the IAC agencies as a preliminary to formal discussion of the subject by the IAC.

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PUBLICATIONS ACCOUNT

Title of Publication	1946	1947	1948	1949	1950	1951
Summary - various	8	· 404-489-	nge wit:	ulija lang	**	was sin-
Summary - regular		4	9	4	22	11
Special		-	- cont tame:	***	2	2
Translations	43	58	108	62	20	25
Special			.emc emp-	oper high	6	12
Accession Lists						
Air Tech	2	9			: "	
Army/Havy	3	5				.a
Economic	32	19				
Geographic	6	6				
German Doc	20					
Medical	2	4				
Meteorological	-	3				
Miscellaneous	1	2				
Political	20	13				
Signal Communications	1	3				
Special .	20	9				
Technical	9	25				
War Crimes	1					
Publication	1					
Research Reports	2	1				
ICF, ICC, BR	***	14,092	23,787	9,195	6,690	4,755
Per Abs	ali be '	5				
Per Abs Sci	ener spike	22	56	65	21	21
Per Abs Gen	igas mair	7	14			





FURLICATIONS ACCOUNT (Contd)

Title of Publication	1946	1947	1948	1949	1950	1951
Press Extracts		•				
Soviet	-	8	9	12		
Chinese	We show	*****	14	8		
Finnish	***		7	***		
Korean	***		2	***		
Indochinese		***	7	7		
Indonesian	, ***** *	***	war dale -	10		
Bibliographies of Russian Periodicals			366	290		
#	***	173	877	7,212	8,968	4,804
Q reports	**	6	137	53	81	99
Consol Trans Surv	** *#		***	3	12	12
Consol Trans Surv Supple					8	12
* Proj	***	173	877	1,838	2,096	1,644
* Press		distributed .	10.Counters	5,374	6,872	3,160
Total		173	877	7,212	8,968	4,804

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NUMBER OF REPORTS PRODUCED

	1947	1948	1949	<u>1950</u>	1951
Trans and info reports	382	1,581	8,263	10,168	6,400
BR cards	· MANAGE	3,609	7,361	6,690	4,755
ICF cards	12,650	19 ,03 4	1,586	******	-
ICC cards	1,442	1,144	248	- Macalan	is a c
Biblios	0	366	3,299	0	0
raphic items	0	0	665	2,102	3,336
50 DB abstracts	o	0	0	0	470
	14,474	25,734	21,1:22	18,960	14,963

SUMMER OF PAGES PRODUCED

Trans and info reports	6,315	27,597 39,088	49,896	90,194
MR, ECF, ECC cards (total of above)	14,092	23,787 9,195	5,690	4,755
Biblics	0	558 3,299	340	0
Graphic items	0	0 665	2,102	3,338
SO DB abstracts	0	0	o	16,146
Total.	20,407	51,942 52,247	EA 450	114,433

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BURGER OF LANGUAGES HANDLED BY FDD, 1947 - 1951

1947		1948	1949	<u>1950</u>	1921
	36		43	45	52



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PUBLICATION RECEIPT IN FOD FOR PERIOD 1948 - 1951

Source	<u>1940</u>	1949	1950	1951
State	54,175	101,147	122,283	144,216
Army	41,029	3,953	3,821	10,921
Hary	778	2,731	3,017	2,190
CIA	12,954	28,064	34,919	52,025
Library of Congress	1,943	7,921	11,808	19,839
Smithsonian Institu	te 51 8	630	1,621	3,170
Total	111,397	144,496	177,469	240,361



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PURBIGN DOCUMENTS SCREENED FOR POSSIBLE INTELLIGENCE INTEREST

	1947	1948	1949	1950	1951
Mwspapers	La herco	Sea 100	123,408	150,6 4 8	
Periodicals	74,410	67,719	15,377	18,699	240,361
Others	•	43,678 (mostly captured)	5,711	8,122	
Total	4,47	111,397	144,496	177,469	240,361



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REQUESTS RECEIVED BY FOD

	1947	1948	1949	1950	1951
CIA*	94	36 0	497	1220	1555
Other IAC	100	153	138	137	207
Total	194	533	635	1357	1762

^{*} Includes non-IAC requests received through OCD.

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SECURITY INFORMATION

- CHAPTER IV

HISTORY OF THE

FOREIGN DOCUMENTS DIVISION

1946 - 1952