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2. October 1980

MEMOR	ANDUM	FOR:	PAO

Staff

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FROM:

Director, Program Assessment Office

SUBJECT:

PAO Study Plan for FY 1981

REFERENCES:

PAO Memorandum, dated 29 July 1980, Subject:

PAO Study Program for FY 1981 (U)

PAO Memorandum, dated 11 August 1980, Subject: First Draft PAO Study Plan and Input to

FY 1983-1987 Guidance Γ

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The attached revised studies list resulted from a review by and myself. It is heavily flavored by my current perspective of what is needed, possible and useful to do in this uncertain year. If it is not obvious from the list, I remain willing to support the DCI in the current issues, e.g., imagery revisited, but strongly interested in work leading to both better decisions and better methods to attack and communicate future decisions. (U)

- 2. The new list:
 - incorporates and updates ongoing work, i.e., studies expected to result from Budget Review, but aimed at the FY 1983-1987 Program Review;
 - deletes 11 studies;
 - adds six studies to the list; and
 - identifies at least four studies that should be done by someone other than PAO.
- 3. The following studies have been added to the list:

WORKING PAPER

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WARNING NOTICE INTELLIGENCE SOURCES

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25X1A 25X1A	given to by <u>COB 3 October</u> or <u>SOB 6 October</u> . I should like to improve the clarity of the language on all items. After we update the attachment. I will then ask the other office directors and to comment. We also plan to get together with the NCPO, which should be interested/helpful in many of them. (U)	25X1A
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	Attachment-a/s	
25X1A	Distribution: Orig-D/PAO 1-DD/PAO 1-PAO Subject 1-PAO Chrono 1-PAO L 1-Each PAO Staff member	
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WORKING PAPES

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2 October 1980

PAO FY 1981 Study Program Candidate Studies

ubject ategory	Subject	Purpose/Scope/Objective	Related Studies
		Imagery Collection and Processing	
1.1	Imagery Collection Mix Study	Strategy paper for Budget Review preparedwill probably result in joint study with DoD (to include film systems, MAPSAT, back-up considerations).	
		Project Leader: Principal Investigator:	
1.2	Duplication of Exploitation and Photointerpreters Requirements through 1987	Is there unwarranted duplication of imagery exploitation in the Intelligence Community? How do the various organizations involved in photo-interpretation estimate their future needs for photo-interpreters? If exploitation were distributed differently or if photointerpretation organizations were consolidated, would the needs for additional photointerpreters be reduced? Is the distribution of interpreters between national and departmental organizations adequate? Is the distribution of their work between national and departmental requirements adequate? Examine one week's National Imagery (including search) and compare it for PI resources, exploitation, reports, data base entries and briefings that result from the imagery. From this data base, develop measures of timeliness, redundancy, and unique exploitation in order to estimate the resource implications and	
		intelligence impact of combining/deleting/expanding various exploitation functions. (U) Project Leader:	
	_	Principal Investigator:	HARDLE VIA TALENT-KEYHOLE
	Approve	d For Release 2003/12/09 : CIA-RDP83M00171R002100090007-9 SECRET	CONTROL SYSTEMS JOINTLY
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Subject			
Category	Subject	Purpose/Scope/Objective	Related Studies
1.3	Broad-Area Search Exploitation/ Collection Methodologies	What are the resource/timeliness/intelligence impacts of various broad-area search methods and accounting procedures? We still do not fully understand the implications of small pieces of imagery versus large contiguous areas. How sensitive are these methods to collection frequency requirements, i.e., what happens if two-month, four-month and sixmonth search requirements are slipped to three-month, five-month and eight-month requirements? The quantity of imagery decreases but what is the effect on intelligence? Includes at least monitoring the COMIREX study directed by DCI decision letter. (U)	
		Project Leader: Principal Investigator:	25X1A 25X1A
1.4	ADP-T (FY 80 carryover)	Complete reportmuch contention and conflict foreseen	
		Project Leader: Principal Investigator:	25X1A 25X1A
1.5	JTO/Tasking Segment (FY 80 carryover)	A Budget Review issue that will probably produce need for additional effort with CT (jointness a problem).	
		Principal Investigator:	25X1A
1.6	IR Imagery (FY 80 carryover)	Hopefully make some sense of the utility question and prepare to deal with Congress in a rational way.	
!		Principal Investigator:	25X1A
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		Third World COMINT	
4. 1		Follow-on to a (Potential contractor support). Now cound overhead be used as a backup for Third World COMINT coverage if current access denied second/third world parties, FBI, etc.)? Urbits, processing, analysts? What would it cost to provide a useful increment of this kind of backup? This will eventually be subsumed in new study 9.7. (S)	25 25 25
		COTR: Production	
5. 1	Output Study	Survey national intelligence producers for up-to-date on their output; names and types of publications, distribution lists, release frequency, and the like. This study is patterned on the projects of previou. years, with certain methodological improvements and, optimally, expanded to include the full range of transdepartmental products, not simply periodicals.	
,		Project Leader: Principal Investigator:	25 25

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	Subject Category	Subject	Purpose/Scope/Objectives	Related Studies	
			ELINT Collection and Processing		_
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	2.0		No new studies planned or proposed for FY $81\ \text{unless}$ the low orbiter decision is postponed.		
25X1A 25X1A	2.1	(FY 80 carryover)	Coordinatecontract on this subject		
25X1A 25X1A	2.2	Specific Emitter Identifi- cation (FY 80 carryover)	Coordinate review of this subject		٠.
			Soviet COMINT		
	3.0		No new studies planned or proposed for FY 81		
25X1A	3.1	Modifications (FY 80 carryover)	Follow-on efforts TBDfallout from Budget Review possiblea tough area.		
25X1A			Project Leader: Principal Investigator:		25X1A
	!	•			25X1A

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	Subject	Appro	ved For Release 2003/12/05 : CIA-RDP83M00171R002100090007-9		
	Category	Subject	Purpose/Scope/Objective	Related Studies	
	5. 2	ELINT Applications	An examination of the intelligence problems to which ELINT contributes in order to improve RMS decision-making about ELINT collection and processing initiatives. Analog to the PAO efforts on imagery tasking, exploitation of ADP. Should do this jointly with IRO and build on IBM's ELINT data flow study. (U)		
25X1A	·		Project Leader: Principal Investigators:		25X1A
•	5. 3	Intelligence Community Response to a New Threat (propose Laser and Beam Weapons)	This study is similar to a post-mortem but the events in question occur over a longer duration and are more diffuse. In addition to preparing a substantive summary of developments, we intend to look at managerial steps that were taken and the allocation of resources. The principal output will be a descriptive summary, a critique of the adequacy of the community's response, and recommendations for improving the process.		
25X1A			Project Leader: Principal Invest ryator:		25X1A
			Human Source Collection		- -
H. 17	6.0		No new studies proposed or planned for FY 81		
	6.1	Defense Attache Office (FY 80 carryover)			25X1A
	1		Project Leader: Principal Investi gator: v	.	25X1A 25X1A
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at Propin	Subject Category	Subject	Purpose/Scope/Objective	Related Studies
. •	6. 2	Army Clandestine HUMINT (FY 80 carryover)	Still waiting for data requested in letter to Tighe (Dec. 1979) and results and recommendations of DoD HUMINT survey.	
			Principal Investigator:	25X1A
			Support to Operating Forces and/or International Crises	
25X1A	7. 1	Crisis Anticipation	A recommendation of the Contingency Study is to assign responsibility within the Community for maintaining a C the would contain, on a continually updated basis, 10-20 countries where the possibility of using military contingency forces	
			is considered most likely. The pould be used to focus basic intelligence production necessary for planning and executing contingency operations. As a result, lead times would have to be longer than for traditional I&W (about six months) and consequently, less accurate predictions would be expected. A review is required to assess whether current organizations could assume this responsibility, or whether a separate group should be established. In addition, the review should recommend how the predictions of such a group could best he reflected in Intelligence Community	25X1A
			priority documents. A proposed forum for this review would be an Ad Hoc Working Group, chaired by an ICS representative with members from DIA, NSA, CIA and the State Department. (TS)	
			Principal Investigator:	25X1A

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6.1.			
Subject <u>Category</u>	Subject	Purpose/Scope/Objective	Related Studies
7. 2	Third World Data Bases/ Minimum Essential Data Bases (5.4) Intelligence Support to RDJTF (7.4)	Third World data bases to support military forces is well documented in both the Contingency and DASITT studies. DIA is currently trying to define, with inputs from the RDJTF, those minimum essential elements of information required to support planning and execution for various types of contingency situations. RMS should track this effort and, once the minimum needs are established, play an active role in leading a Community review of data base holdings to identify shortfalls in satisfying these needs for priority areas on the initial	25X1A
		Based on this review, options (and associated cost estimates) should be developed for producing, at various levels of satisfaction, the geotopical data needed to satisfy the shortfalls identified. (S) Project Leader: Principal Investigator:	25X1A 25X1A
7.3	Post Mortems	Based on recommendations in both the Contingency Study and the Senior Review Board's review of the Community's performance in estimating North Korean troop strengths, there appears to be a real resource management/ICS role in post-mortems on significant events in which elements of the Community are involved. The proposal is that RMS take a small but significant action in this area by convening an interagency	

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	Subject Category	Subject	Purpose/Scope/Objective Related Studies	
			group and conducting a proto-type post mortem on a recent event involving a contingency type operations, e.g., the Colombian hostage situation. Emphasis would be on analyzing the performance and contribution of collection systems and production organizations to identify potential resource implications. For the effort to be most successful, the DCI should explicitly endorse it.	
25X1A			(TS) Project Leader: Principal Investigators:	25X1A
• 1			NRP-General	
	8.0		No new studies proposed or planned for FY 81	
25X1A 25X1A 25X1A	8. 1	(FY 80 carryover)	Identify possible cross-program architectures for providing apabilities for NRP systems. (S/TK) Project Leader: Principal Investigator:	25X1A
			Other Studies	
	9. 1	Research and Development	How are the Community's resources distributed for R&D? Which organizations receive the bulk of money? What types of research are they doing? Are there areas of research that are being neglected? What kinds of problems could benefit from R&D? How readily does the R&D Community adapt to changing intelligence problems? What we really need is an IR&D Council functioning. (U)	
			Project Leader: Principal Investigators: Approved For Release 2003/12/09: CIA-RDP83M00171R002100090007-9	

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	Subject Category	Subject	Purpose/Scope/Objective	Related Studies	
5X1A	9. 2				25X1C
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	9.3	Linguist Shortfalls	Discussions with Craig Wilson, who is charged with coordinating linguist-related training and resources in the Department of Defense, and has a similar function for NSA, have rormed a useful background for a requirement levied on the DCI and the Secretary of Defense by the HPSCI that a program encompassing "a Community-wide approach toward the community of the program of the pro		25X1A
5X1A			alleviating the linguist shortfalls" be forwarded to the HPSCI along with the FY 1982 budget request. As Chairman of the DCI's Ad Hoc Task Force on the Linguist Problem, will be responsible for coordinating the preparation of our reply. His first task will be to work out with Craig Wilson, shall also be working closely with of HIU in Advisory Group (OTAG) of the Human Resource Committee. (C)		25X1A 25X1A
			Project Leader: Principal Investigator:		25X1A
			ri incipat investigator.		25X1A
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	9, 4	PAO Management Information System (MIS)	An internal study to define the kinds of Community and management information that PAO needs to routinely obtain to carry out its missions. This study could support a more broadly based RMS/CTS effort and should also help define how we should manage our internal files in light of the automated registry system. (U)	
25X1A			Project Leader: Principal Investigators:	
25X1A	9. 5	RMS Budget Ranking Methodology	An evaluation of how the budget ranking and decision process can be improved, with special emphasis on the role of PAO. The thrust here is a two phased one. First, develop a systematic method which can be used early on in RMS and even NFIB which explicitly recognizes payoffs, risks, subjective judgements, and factors such as changing world and changing Soviet practices. The second part is research into methodology for partial automation and more sophisticated techniques. (U) Project Leader: Principal Investigators:	
	9.6	Inflation Market Basket (FY 80 carryover)		
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Principal Investigator:

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Subject Category	Subject	Purpose/Scope/Objective	Related Studies
9.7	Third World Collection Study	To consider all INT's and their relative value/capabilities may vary by region and country.	
		Principal Investigator	25X1A
9.8	Presearch Contract on Overt Processing of S&T Intelligence		

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