

95TH CONGRESS } HOUSE OF REPRESENTATIVES
 2d Session }

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 12935*

LEGISLATIVE BRANCH APPROPRIATION BILL, 1979

JUNE 1, 1978.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

MR. SHIPLEY, from the Committee on Appropriations,
 submitted the following

REPORT

together with
 MINORITY VIEWS

[To accompany H.R. 12935]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year 1979.

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SUMMARY OF BILL

The bill, as recommended by the Committee provides appropriations for fiscal year 1979 totaling \$546,143,500 for congressional operations and \$376,348,300 for related agencies.

A summary of the recommendations follows:

Title	Amount	
	Fiscal year 1978	Fiscal year 1979
Congressional operations.....	\$490,896,900 ¹	\$546,143,500
Related agencies.....	336,672,200	376,348,300
Total.....	827,569,100	922,491,800

¹ Excludes Senate items including those under the Architect of the Capitol.

Conforming with long practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current budget estimates for the Senate, including those under the Architect of the Capitol for fiscal year 1979 as shown in the original Federal budget total \$195,130,500.

A comparative summary of the bill by title and agency follows:

SUMMARY OF THE BILL

[Note.—Excludes Senate items including those under Architect of the Capitol.]

Agency (1)	New budget (obligational) authority, fiscal year 1978 (enacted to date) (2)	Budget estimates of new (obligational) authority, fiscal year 1979 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1978 (enacted to date) (5)	Budget estimates of new (obligational) authority, fiscal year 1979 (6)
TITLE I—CONGRESSIONAL OPERATIONS					
House of Representatives.....	\$282, 672, 100	\$306, 049, 900	\$306, 016, 400	+\$23, 344, 300	—\$33, 500
Joint items.....	56, 903, 600	73, 773, 900	73, 727, 100	+16, 823, 500	—46, 800
Office of Technology Assessment.....	7, 400, 000	10, 000, 000	9, 700, 000	+2, 300, 000	—300, 000
Congressional Budget Office.....	10, 400, 000	11, 368, 000	11, 172, 000	+772, 000	—196, 000
Architect of the Capitol (except Senate items and Library buildings and grounds).....	40, 052, 200	50, 120, 900	46, 014, 000	+5, 961, 800	—4, 106, 900
Congressional Research Service, Library of Congress.....	21, 795, 000	26, 379, 000	25, 553, 000	+3, 758, 000	—826, 000
Congressional printing and binding, Government Printing Office.....	71, 674, 000	73, 961, 000	73, 961, 000	+2, 287, 000	-----
Total, title I—Congressional operations.....	490, 896, 900	551, 652, 700	546, 143, 500	+55, 246, 600	—5, 509, 200

SUMMARY OF THE BILL—Continued

[Note.—Excludes Senate items including those under Architect of the Capitol.]

Agency (1)	New budget (obligational) authority, fiscal year 1978 (enacted to date) (2)	Budget estimates of new (obligational) authority, fiscal year 1979 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1978 (enacted to date) (5)	Budget estimates of new (obligational) authority, fiscal year 1979 (6)
TITLE II—RELATED AGENCIES					
Botanic Garden.....	1, 283, 000	1, 391, 600	1, 392, 000	+ 109, 000	+ 400
Library of Congress (except Congressional Research Service).....	128, 953, 600	167, 006, 500	149, 093, 300	+ 20, 139, 700	— 17, 913, 200
Library buildings and grounds, Architect of the Capitol.....	2, 169, 100	2, 794, 700	2, 776, 000	+ 606, 900	— 18, 700
Copyright Royalty Tribunal.....	726, 000	935, 000	805, 000	+ 79, 000	— 130, 000
Government Printing Office (except Congressional printing and binding).....	34, 703, 500	34, 676, 000	34, 676, 000	— 27, 500	-----
General Accounting Office.....	167, 000, 000	187, 843, 000	185, 756, 000	+ 18, 756, 000	— 2, 087, 000
Cost-Accounting Standards Board.....	1, 837, 000	1, 850, 000	1, 850, 000	+ 13, 000	-----
Total, title II—Related agencies.....	336, 672, 200	396, 496, 800	376, 348, 300	+ 39, 676, 100	— 20, 148, 500
Grand total, new budget (obligational) authority (for items considered by House).....	827, 569, 100	948, 149, 500	922, 491, 800	+ 94, 922, 700	— 25, 657, 700

HIGHLIGHTS OF BILL

SUMMARY OF ESTIMATES AND RECOMMENDATIONS

Committee recommendations.—A total of \$922,491,800 in new budget (obligational) authority is recommended for fiscal year 1979. The recommendation is \$25,657,700 less than was requested. The appropriations recommended for 1979 are \$94,922,700 more than the total enacted to date for 1978.

Budget estimates.—The budget estimates considered by the Committee total \$948,149,500. Budget requests for the Legislative Branch, by law, are transmitted to the Congress by the Office of Management and Budget and the President without change in the amounts submitted by the originating agency. The 1979 proposals appear on pages 14 through 49 of the appendix to the 1979 Federal Budget as amended by later transmittals contained in House Documents numbered 95-331 and 95- , and Senate Document numbered 95-

Comparison with budget estimates.—The recommended reduction of \$25,657,700 in the total requests for 1979 considered by the Committee reflects the general policy of the Committee to maintain activities of the various agencies, where feasible, at the current level while allowing only essential increases in program levels. In maintaining the current level, the Committee has allowed the increased costs of pay raises and the effects of inflation. The additional staffing requested by Congressional Research Service, the balance of the Library of Congress other than CRS, the General Accounting Office, and the Architect of the Capitol have been partially allowed. Downward adjustments have been made in the increases requested by all agencies except Government Printing Office, Botanic Garden, and Cost Accounting Standards Board. Certain improvement projects proposed by the Architect of the Capitol were omitted. Certain reductions were made from the requests for staffing and furnishing for the James Madison Memorial Library building because of the delay in occupancy of that building.

Comparison with fiscal year 1978 appropriations.—Appropriations for fiscal year 1978, enacted to date, for the agencies in the 1979 bill total \$827,569,100. The recommended amount for 1979 is \$94,922,700 above the 1978 level. An increasing workload, the requirements of legislation, and equipment, alterations, and repairs to buildings results in a net increase of \$39,781,206, or 41.9 percent of the total. The remainder of the increase is required to continue operations at the current level and includes \$39,946,674, or 42.1 percent, for pay raises and related costs, and \$15,194,820, or 16 percent of the total, to meet increased costs attributable to inflation.

A summary of the major increases and decreases recommended, by general category, follows:

AREAS OF MAJOR CHANGE: COMMITTEE BILL VERSUS FISCAL YEAR 1978 ENACTED

Item (1)	Pay increases and related costs (2)	Increased costs (3)	Program type changes			Total changes (7)
			Legislation (4)	Increased workload (5)	Equipment, alterations, maintenance, repairs, etc. (6)	
House of Representatives.....	\$11,924,385	-\$40,850	-\$21,300	\$11,452,765	\$29,300	\$23,344,300
Joint items.....	374,600	66,400	-----	16,313,500	69,000	16,823,500
Office of Technology Assessment.....	281,000	2,019,000	-----	-----	-----	2,300,000
Congressional Budget Office.....	-61,850	326,850	-----	507,000	-----	772,000
Architect of the Capitol (except Senate items and Library buildings and grounds).....	2,008,350	2,400,650	-----	397,600	1,155,200	5,961,800
Congressional Research Service, Library of Congress.....	2,096,522	754,483	-----	906,995	-----	3,758,000
Congressional printing and binding, Government Printing Office.....	2,058,300	228,700	-----	-----	-----	2,287,000
Botanic Garden.....	99,100	10,000	-----	-----	-100	109,000
Library of Congress (except Congressional Research Service).....	6,226,035	6,693,784	-392,540	3,789,621	3,822,800	20,139,700
Library buildings and grounds, Architect of the Capitol.....	208,600	187,200	-----	115,800	95,300	606,900
Copyright Royalty Tribunal.....	70,132	27,868	-----	-19,000	-----	79,000

Government Printing Office (except congressional printing and binding)	294,000	1,382,735	-----	-1,657,235	-47,000	-27,500
General Accounting Office-----	14,356,500	1,136,000	845,000	3,184,400	-765,900	18,756,000
Cost-Accounting Standards Board----	11,000	2,000	-----	-----	-----	13,000
Total-----	39,946,674	15,194,820	431,160	34,991,446	4,358,600	94,922,700
Percentage of change-----	42.1	16.0	0.4	36.9	4.6	100.0

¹ Includes \$1,369,000 in nonrecurring carryover items and \$850,000 in increased costs.

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TITLE I—CONGRESSIONAL OPERATIONS

The bill has been divided into three titles. Title I—congressional operations contains the appropriations for the actual operation of the Congress including the House (Senate items will be added by that body), joint items, the Office of Technology Assessment, the Congressional Budget Office, and the Architect of the Capitol (except Senate and Library of Congress items). The Congressional Research Service and Congressional printing and binding items have been lifted from the budgets of the Library of Congress and the Government Printing Office respectively as they directly support the work of the Congress.

TITLE II—RELATED AGENCIES

Title II—related agencies contains the budget for several activities which do not provide primary support to the Congress. For instance, most of the activities of the Library of Congress, except Congressional Research Service, are carried in this title. This includes such Library activities as the program to provide books for the blind and physically handicapped, the operation of the Copyright Office, and Library services to the public and to the Government of the United States.

As was noted earlier, congressional printing and binding appropriations of the Government Printing Office are contained in title I. The remaining activities of GPO finances general governmental functions such as the printing and binding of the United States Code and its supplements and various Federal Register program publications and selling to the general public at the direction of the Congress.

Although about one-third of the workload of the General Accounting Office is in direct support of the Congress, including work mandated by statute or requested by committees and Members of Congress, the majority of that agency's activities is self-initiated (as opposed to Congressional directed work) and is directed toward the improvement of the operation of the Federal Government in the areas of review and evaluation of programs, as well as accounting and financial management improvements. It is, therefore, carried in Title II of the bill.

The Botanic Garden, Copyright Royalty Tribunal, and Cost-Accounting Standards Board round out the agencies included in Title II.

TITLE III—GENERAL PROVISIONS

Title III contains the general provisions applicable to the entire bill.

TITLE I—CONGRESSIONAL OPERATIONS

The Committee recommends a total of \$546,143,500 for fiscal year 1979 for those activities in direct support of the operation of the Congress (exclusive of the Senate) which is an increase of \$55,246,600 over fiscal year 1978 appropriations enacted to date. Budget estimates considered by the Committee totaled \$551,652,700 which have been reduced \$5,509,200.

A summary of the recommendations follows:

Title I—Congressional operations

<i>Item</i>	<i>Amount</i>
House of Representatives.....	\$306,016,400
Joint items.....	73,727,100
Office of Technology Assessment.....	9,700,000
Congressional Budget Office.....	11,172,000
Architect of the Capitol (except Senate and Library items).....	46,014,000
Congressional Research Service, Library of Congress.....	25,553,000
Congressional printing and binding, Government Printing Office.....	73,961,000
Total.....	546,143,500

HOUSE OF REPRESENTATIVES

The Committee recommends a total of \$306,016,400 for the operation of the House of Representatives during fiscal year 1979. The allowance is \$23,344,300 above the current level of appropriations enacted to date.

The following tabulation summarizes the recommendations:

House of Representatives

<i>Item</i>	<i>Amount</i>
Compensation and mileage of Members.....	\$27,909,300
House leadership offices.....	2,147,100
Salaries, officers and employees.....	26,407,700
Committee employees (standing committees).....	24,705,000
Committee on Appropriations (studies and investigations).....	2,895,000
Committee on the Budget (studies).....	261,000
Office of the Law Revision Counsel.....	435,000
Office of the Legislative Counsel.....	1,879,000
Members' clerk hire.....	112,648,300
Contingent expenses of the House.....	106,729,000
Total.....	306,016,400

COMPENSATION AND MILEAGE FOR THE MEMBERS

A total of \$27,909,300 is recommended for fiscal year 1979 for the two items under this heading. The allocation for the two accounts is summarized below:

Compensation and mileage for the Members

<i>Item</i>	<i>Amount</i>
Compensation of Members.....	\$27,699,300
Mileage of Members.....	210,000
Total.....	\$27,909,300

Compensation of Members.—The bill provides the sum of \$27,699,300 for the compensation of Members during fiscal year 1979. This amount includes the duly authorized salaries of Members plus contributions for retirement, life insurance, and health insurance.

Mileage of Members.—The usual appropriation of \$210,000 is recommended for this item which covers a Member's travel expenses of one round trip per session between his or her home and Washington, D.C., as authorized by law. Additional transportation expenses are funded under the heading "Contingent expenses of the House, allowances and expenses."

HOUSE LEADERSHIP OFFICES

The Committee recommends a total of \$2,147,100 for the operation of the leadership offices during fiscal year 1979. The allocation of the recommendations by office follows:

House leadership offices

<i>Item</i>	<i>Amount</i>
Office of the Speaker.....	\$545, 300
Office of the majority floor leader.....	384, 100
Office of the minority floor leader.....	479, 100
Office of the majority whip.....	416, 800
Office of the minority whip.....	321, 800
Total.....	2, 147, 100

SALARIES, OFFICERS AND EMPLOYEES

The Committee recommendation for the salaries of the House officers and employees of the various activities funded through this consolidated appropriation totals \$26,407,700. This is \$33,500 less than the amount requested, as amended by H. Doc. 95-

The recommendation reflects a denial of \$33,500 for the salaries of two printing clerks, one each appointed by the majority and minority leaders. These positions, established in the 78th Congress, provide printing and related services for Members of the House of Representatives in addition to their duties of providing identical services to the majority and minority leadership of the House. The portion of these businesses directed toward the membership as a whole is operated on a for-profit basis. Consequently, the clerks receive salaries from their business income and earn annual profits in addition to the salaries paid by appropriated funds. According to recent General Accounting Office audits, business income salary and profits for the majority and minority printing clerks in fiscal year 1976 were \$102,410 and \$120,995, respectively. In addition, each clerk has an expense account and is beneficiary to a substantial cash-value insurance policy paid for out of business revenues. The Committee believes, therefore, that payment of the printing clerk's salaries out of appropriated funds is unnecessary and recommends denial of those funds.

The following table details the allocation of amounts to the various offices:

<i>Item</i>	<i>Amount</i>
Office of the Clerk.....	¹ \$7, 541, 600
Office of the Sergeant at Arms.....	² 10, 889, 900
Office of the Doorkeeper.....	³ 4, 343, 000
Office of the Postmaster.....	1, 177, 100
Office of the Chaplain.....	23, 700
Office of the Parliamentarian.....	250, 000
Compilation of precedents.....	295, 000
Technical assistant, Attending Physician.....	30, 700
House Democratic Steering Committee.....	³ 308, 900
House Democratic Caucus.....	83, 600
House Republican Conference.....	542, 500
6 minority employees.....	272, 500
L.B.J. interns.....	⁴ 562, 000
Former Speakers' staffs.....	⁴ 87, 200
Total.....	26, 407, 700

¹ Reflects transfer of Reporters of Debates and Reporters to Committees to Office of the Clerk as authorized by H. Res. 959.

² Includes \$10,456,634 for the Capitol Police.

³ Reflects transfer of photographers from Democratic Steering Committee to the Office of the Doorkeeper.

⁴ Previously funded under "Allowances and Expenses, Salaries per House Resolution."

COMMITTEE EMPLOYEES

(STANDING COMMITTEES)

The bill provides \$24,705,000 for salaries of professional and clerical employees of the 22 standing committees of the House. Funding for additional resources for the committees that have been authorized by House resolutions, adopted by the House, is carried under the heading "Contingent expenses of the House, special and select committees".

COMMITTEE ON APPROPRIATIONS

(STUDIES AND INVESTIGATIONS)

An appropriation in the amount of \$2,895,000 is recommended. These allowances are based on current projections of studies and investigations that will be undertaken during the ensuing fiscal year.

COMMITTEE ON THE BUDGET

(STUDIES)

The bill provides \$261,000 for the coming fiscal year, as requested.

OFFICE OF THE LAW REVISION COUNSEL

The Committee recommends the sum of \$435,000, as requested by the Law Revision Counsel, for the ongoing work of codifying new laws and updating the United States Code.

OFFICE OF THE LEGISLATIVE COUNSEL

The Committee has approved the requested appropriation of \$1,879,000 for the operation of the Office during the next fiscal year. The increase of \$197,000 over the 1978 allotment is basically attributable to pay comparability increases, promotions, and contingencies.

MEMBERS' CLERK HIRE

A total of \$112,648,300 is recommended for the salaries of staff in the offices of Members, Delegates, and the Resident Commissioner from Puerto Rico during fiscal year 1979. The clerk hire allowance per Member is currently \$273,132. Since all Members neither use all the positions to which they are entitled, nor the gross amounts of salary provided, the total maximum funds that could be expended are not requested or appropriated. If every Member used 100 percent of the allowance, the total for clerk hire would be \$119,904,948.

CONTINGENT EXPENSES OF THE HOUSE

The Committee recommends a total of \$106,729,000 for fiscal year 1979 for the two appropriations under this heading. The allowance is primarily to cover the allowances and expenses of the members as stipulated by public laws, House resolutions and regulations. Also included are the costs of funding resolutions recently adopted by the House for the expenses of investigations by standing committees, and the expenses of special and select committees during the 2nd session of the 95th Congress as they apply to the remainder of the current fiscal year.

The allocation of the two appropriation accounts is as follows:

Contingent Expenses of the House

<i>Item</i>	<i>Amount</i>
Allowances and expenses.....	¹ \$59, 967, 000
Special and select committees.....	46, 762, 000
Total.....	106, 729, 000

¹ Includes \$2,853,500 for Members' stationery allowances. Previously this item was included under Stationery Revolving Fund.

It should be noted that there is no "contingent fund of the House" per se. The expenditures of funds from the contingent fund as authorized by House resolutions adopted by the House are made from the appropriated items listed above and if sufficient funds are not available in the two accounts, supplemental appropriations are requested to replenish the account which has been exhausted by unforeseen authorizations not contemplated when the budget was originally formulated.

The Committee on House Administration under the rules of the House has jurisdiction over "(1) Appropriations from the contingent fund." All of the components of the various appropriations recommended in this bill under the heading "Contingent expenses of the House" have been approved by that committee and the House itself through the adoption of House resolutions. These House resolutions normally provide for immediate disbursement of funds from the contingent fund prior to the appropriation of moneys through the normal appropriation process.

Allowances and expenses.—A total of \$59,967,000 is recommended for fiscal year 1979, as requested, in accordance with approved authorization resolutions, laws, and House regulations. The net increase of \$2,782,000 over the 1978 level is primarily due to the addition of \$2,853,500 for the Members' stationery previously funded separately.

Under their authority contained in 2 U.S.C. 57, the Committee on House Administration adopted a number of modifications to Members' official allowances which became effective on January 3, 1978. These modifications consolidate under "Official Expenses of Members" the following component accounts previously separately earmarked: Computer and Related Services for Members, Constituent Communication Expenses, Equipment (purchase, lease and maintenance), Official Expenses, Postage Stamps for Members, Rental of District Office Space, Transportation of Members and staff, Telegraph and Telephone, and Stationery Allowance. Moreover, a new component account has been added, "Supplies, Materials and Administrative Costs", for appropriate non-member associated items for use by Committees, Leadership offices, House officers and other House offices.

The Committee is concerned that with the rapid proliferation of computer operations in staff and Member offices the potential for improper use of data developed during routine Congressional business may be possible. A recent Congressional Research Study concerning this possibility highlights a number of areas which should be fully examined prior to the advent of full scale computer operations in the House. A specific area of concern is the potential misuse of stored names and addresses which might be subsequently loaned, sold or otherwise conveyed to unauthorized persons, committees, or organizations. While the Committee feels that any action in the FY 1979 appropriation bill would be premature, it does recommend that the Committee on House Administration review the situation with a view toward corrective action if deemed appropriate. It should be noted that, effective June 1, 1978, the Committee on House Administration has issued a regulation to control the use of mailing lists for unauthorized purposes.

The following table sets forth the various expenses within this consolidated appropriation in comparative form to its structure in 1978:

ALLOWANCES AND EXPENSES

Detail	Appropriations 1978	Request 1979	Recommended 1979
Official expenses of Members.....	0	\$38,367,989	\$38,367,989
Computer and related services.....	\$3,500,000	0	0
Constituent communication.....	2,738,400	0	0
Equipment (purchase, lease and maintenance).....	6,418,000	0	0
Official expenses.....	3,073,000	0	0
Postage stamps.....	97,700	0	0
Rental of district office space.....	6,739,280	0	0
Transportation for Members and staff.....	3,494,000	0	0
Telegraph and telephone.....	10,812,500	0	0
Supplies and materials.....	1,712,000	0	0
Supplies, materials and administrative cost.....	0	\$2,578,511	\$2,578,511
Furniture and furnishings.....	2,020,000	1,085,000	1,085,000
Reporting hearings.....	1,598,000	1,501,000	1,501,000
Salaries authorized by House resolution.....	2,340,000	(*)	(*)
Reemployed annuitants reimbursement.....	0	2,099,700	2,099,700
Government contributions.....	12,343,000	14,000,000	14,000,000
Miscellaneous items:			
House automobiles.....	77,720	90,500	90,500
Gratuities to beneficiaries of deceased staff.....	206,400	229,300	229,300
Interparliamentary receptions (H. Res. 348, Public Law 87-730 and H. Res. 434; Public Law 95-94 and H. Res. 1047).....	15,000	\$55,000	\$55,000
Total, miscellaneous items.....	299,120	334,800	334,800
Total, allowances and expenses.....	57,185,000	59,967,000	59,967,000

* Includes \$2,853,500 for Members' stationery allowances. Previously this item was included under "Stationery Revolving Fund."

** Includes \$1,352,000 for supplies and materials which was appropriated separately in 1978; \$100,000 for equipment (purchase, lease and maintenance), \$5,011 for postage for leadership, committees and officers of the House, and \$1,121,500 for telephone and telegraph for administrative support units.

*** Now funded under the heading "Salaries, Officers and Employees", including L.B.J. interns, \$562,000, and former speakers' staff, \$87,200.

**** As authorized by H. Res. 1047, 95th Cong. Miscellaneous items do not add to the total because the Office of the Clerk intends to absorb the difference.

Special and Select Committees.—The Committee recommends a total of \$46,762,000 for fiscal year 1979 to finance the funding resolutions adopted by the House for the 2nd Session of the 95th Congress for the various special and select committees as well as the investigative expenses and staffs of the standing committees. These resolutions, which cover a session rather than a fiscal year, are recommended by the Committee on House Administration and become effective immediately upon approval by the House. The amount requested originally in the Federal Budget has been increased by \$8,000,000 due to the size of the funding resolutions.

A summary of the funding resolutions approved by the House to date for the 2nd session of the 95th Congress follows:

SPECIAL AND SELECT COMMITTEES—ESTABLISHED FUNDING RESOLUTIONS, AS OF APR. 3, 1978

Committee	House Resolution No.	Amount
Agriculture.....	954	\$910,000.00
Ad Hoc Committee on Energy.....	1051	90,000.00
Ad Hoc Select Committee on Outer Continental Shelf.....	1045	300,000.00
Armed Services.....	972	645,000.00
Banking, Finance and Urban Affairs.....	976	2,613,590.00
District of Columbia.....	953	275,000.00
Education and Labor.....	975	2,160,000.00
Government Operations.....	1001	1,952,500.00
House Administration.....	984	860,000.00
House Information Systems.....	977	10,995,000.00
Interior and Insular Affairs.....	979	1,100,000.00
International Relations.....	981	1,745,779.90
Subcommittee on International Organizations.....	996	375,000.00
Interstate and Foreign Commerce.....	978	3,200,000.00
Judiciary.....	1010	1,482,805.00
Merchant Marine and Fisheries.....	1000	1,400,000.00
Post Office and Civil Service.....	1041	700,000.00
Public Works and Transportation.....	1003	2,000,000.00
Rules.....	1012	49,500.00
Science and Technology.....	1013	1,500,000.00
Small Business.....	997	752,650.00
Select Committee on Aging.....	1021	985,891.00
Select Committee on Assassinations.....	956	2,500,000.00
Select Committee on Congressional Operations.....	985	900,000.00
Select Committee on Ethics.....	971	114,000.00
Select Committee on Intelligence.....	1034	966,906.25
Select Committee on Narcotics Abuse and Control.....	1004	722,204.00
Select Committee on Population.....	989	750,000.00
Standards of Official Conduct.....	961	500,000.00
Veterans' Affairs.....	957	400,000.00
Ways and Means.....	963	2,115,000.00
Total.....		45,060,826.15

ADMINISTRATIVE PROVISIONS

In accord with long practice, the Committee has placed language in the bill, as requested by the Committee on House Administration, incorporating the provisions of five House resolutions enabling them to become permanent law. The resolutions and subjects of each follows:

RESOLUTIONS TO BE ENACTED INTO PUBLIC LAW

House Resolution No.	Congress in which enacted	Subject
12.....	95th.....	Relating to employees' contributions to certain charitable organizations by payroll withholdings.
315 (1st section and sec. 4).....	95th.....	Relating to compensation of the beauty shop employees.
661.....	95th.....	Providing 2 additional positions for the Capitol Police Force and sec. 3 relating to the compensation of the Chaplain of the House of Representatives.
687.....	95th.....	Relating to district office space for Members.
1047.....	95th.....	Increases funds for interparliamentary receptions.

JOINT ITEMS

The Committee recommends appropriations totaling \$73,727,100 for fiscal year 1979 for the various joint committees and activities carried under this heading.

The following summarizes the recommendations:

<i>Item</i>	<i>Amount</i>
<i>Joint Items</i>	
Contingent expenses of the Senate:	
Joint Economic Committee.....	\$2,353,000
Joint Committee on Printing.....	656,000
Contingent expenses of the House:	
Joint Committee on Taxation.....	2,375,200
Office of the Attending Physician.....	465,000
Capitol Police:	
General expenses.....	750,100
Capitol Police Board (reimbursement to District of Columbia).....	1,421,000
Education of pages (reimbursement to District of Columbia).....	205,800
Official mail costs.....	64,944,000
Capitol Guide Service.....	544,000
Statements of appropriations.....	13,000
Total.....	73,727,100

CONTINGENT EXPENSES OF THE SENATE

Joint Economic Committee.—The sum of \$2,353,000 is recommended for fiscal year 1979, which is an increase of \$655,900 over current year appropriations enacted to date. Of the amount recommended, \$1,800,000 is for the recurring activities of the Joint Committee and, with the amount necessary for supplemental funding to pay for the October, 1977 cost-of-living pay raise, represents no increase over the 1978 level. The balance of the recommended amount, \$553,000, as requested in H. Doc. 95-331, represents funds of a temporary nature necessary to conduct a special study on economic change as required by H. Con. Res. 248 agreed to on July 18, 1977. The bill contains language that will extend the availability of funds for the study through December 31, 1980.

Joint Committee on Printing.—An appropriation of \$656,000 is recommended for fiscal year 1979. This is the amount requested in the January budget as amended by H. Doc. 95-331. The recommendation is \$425,000 less than enacted to date in FY 78 due primarily to the fact that a one-time funding of a comprehensive review of Government Printing Office operations has not been repeated.

CONTINGENT EXPENSES OF THE HOUSE

Joint Committee on Taxation.—The Committee has approved the appropriation of \$2,375,200 requested for fiscal year 1979. This was the amount requested in the January budget, as amended by H. Doc. 95- . The increase of \$427,100 over the current level of appropriations enacted to date is primarily to cover the cost of additional staff and increased computer costs justified as necessary to provide the services required by the tax legislation committees of both bodies of the Congress, as well as costs associated with the October 1977 pay raise.

OFFICE OF THE ATTENDING PHYSICIAN

The Committee has approved the request of \$465,000 for medical supplies, equipment, expenses, and allowances of Navy personnel detailed to the Office of the Attending Physician. Included in the recommendation is \$253,475 to reimburse the Department of the Navy for expenses incurred for staff and equipment assigned to the Office.

The Committee notes that certain special allowances beyond normal military pay and other duly authorized benefits are paid to the attending physician and to medical officers and assistants. While the Committee has no intention of denying these allowances to the current incumbents of these positions, it is directed that any new employees who replace them on or after the date of enactment of this act no longer be entitled to this extra pay.

CAPITOL POLICE

Based on recommendations in the bill and the budget estimates to be considered by the Senate for police personnel on their rolls, a total of \$23,095,492 and 1,186 positions will be available for police services throughout the Capitol buildings and grounds during the next fiscal year. Financing of these services is carried in a number of separate accounts. The House roll is paid from the appropriation "Salaries, officers and employees, Office of the Sergeant at Arms", including overtime. The appropriation for the Senate roll, including overtime, is made to the Sergeant at Arms and Doorkeeper of the Senate. General operating expenses of the force are financed through a separate joint item appropriation. A total of 34 police officers will be detailed to the Congress during 1979 on a reimbursable basis from the District of Columbia Metropolitan Police Department. Funds for the cost of this reimbursement are provided under the heading "Capitol Police Board" within the category of Joint Items.

The Committee notes the improvement in the quality and professionalism of the Capitol police in recent years and commends those responsible. Obviously the force will improve even more so in future years and, in added recognition of the competence of the personnel, the Committee recommends that promotions to higher rank come from within the ranks of the force rather than from outside sources.

The following shows the number of positions and costs of all police services to the Capitol buildings and grounds recommended during fiscal year 1979:

CAPITOL POLICE

Items	Positions	Amount
Salary expenses, Capitol Police on House payroll.....	629	\$10,456,634
Salary expenses, Capitol Police on Senate payroll.....	523	10,467,758
Total salary expense for Capitol Police.....	1,152	20,924,392
General expenses.....		750,100
Reimbursement to Metropolitan Police Department for salaries of detailed personnel.....	34	1,421,000
Grand total, all police services.....	1,186	23,095,492

General expenses.—The sum of \$750,100 is recommended for supplies, materials, equipment, training and other expenses of the Capitol Police Force during the next fiscal year. This allowance is \$25,300 above the current level and covers additional costs in the areas of investigations and training.

Capitol Police Board.—The Committee recommends \$1,421,000 to reimburse the Metropolitan Police Department for the salary and related overhead costs of 34 police officers detailed to the Capitol Police force during fiscal year 1979. The bill includes the customary language relating to the rank and salary of Metropolitan Police officers detailed to the Capitol force, which has been updated as requested by the Chief of Police and the Capitol Police Board.

This amount is a reduction of \$46,800 from the budget request and reflects the retirement of two of these officers as disclosed during testimony before the Committee given by Chief of Police Powell.

EDUCATION OF PAGES

The Committee recommends approval of the request of \$205,800 for reimbursement to the District of Columbia Board of Education for the salaries and expenses of the Capitol Page School. The increase of \$12,100 over the amount provided for the current year covers within-grade and other salary costs.

The Committee continues to be concerned with the quality and condition of the program at the Capitol Page school. Accordingly, the Committee requests that the Comptroller General initiate a review of the Capitol Page School to determine whether educational and other services are being provided consistent with the existing contract between the Congress and the Board of Education of the District of Columbia and consistent with the appropriations made as reimbursement to the Board of Education. The Committee also requests that the Comptroller General identify what deficiencies, if any, exist in the supplies, facilities, administration, and course of study at the Capitol Page School as compared to what is generally considered appropriate and necessary for a high quality program of secondary education.

OFFICIAL MAIL COSTS

A total of \$64,944,000 is recommended for payment to the U.S. Postal Service for franked mail projected to be sent out by the entire Congress during fiscal year 1979. Inasmuch as only estimates can be made as to the volume of outgoing mail, the usual language has been included in the bill making the appropriation immediately available on enactment into law so that payments can be made from 1979 funds for any shortages in 1978 funds that may occur.

CAPITOL GUIDE SERVICE

The Committee recommends approval of the request of \$544,000 requested for the operation of the Guide Service during the next fiscal year. This allowance is \$140,300 above the current year appropriation.

Language has been included in the bill authorizing the Capitol Guide Board to hire two employees to fill temporary vacancies for a period of not to exceed one hundred twenty days. This authority was requested by the Board to insure a full complement of guides during such times as permanent members of the service are on leaves of absence for illness or other reasons. Language has also been included to allow the Board to employ up to 10 additional individuals for not more than six months each. These temporary employees are needed to handle the expected increase in tourists visiting the Capitol during the summer months and other times during the year.

STATEMENTS OF APPROPRIATIONS

The sum of \$13,000 is included in the bill for the preparation of the usual compilation of the statements of appropriations for the second session of the 95th Congress. This volume is compiled jointly by the House and Senate Committees on Appropriations.

OFFICE OF TECHNOLOGY ASSESSMENT

SALARIES AND EXPENSES

The Committee recommends the appropriation of \$9,700,000 for fiscal year 1979. The recommended appropriation for 1979 is \$300,000 less than requested. The Committee has provided funds for all the projects requested by OTA, but has funded the six new projects projected for fiscal year 1979 at last year's level.

The bill includes language limiting employment during fiscal year 1979 to 130 staff employees, except that any reduction in total employment shall be accomplished by attrition and provides further that this limitation shall not prevent the position of Director from being filled should it become vacant. A continuation of the language in the fiscal year 1978 appropriations bill authorizing the leasing space in the District of Columbia is also recommended. The requested language to continue the availability of fiscal year 1978 unobligated balances has been denied.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

The Committee recommends approval of an \$11,172,000 appropriation for the operations of the Congressional Budget Office at substantially the same level in fiscal year 1979 as during the current year. This reflects a decrease of \$196,000 from the budget request. During the appropriation hearings, the large number of self-initiated reports contained in CBO's Annual Report was discussed. The Committee suggests that the reduction be applied to that area and has no intention of reducing activities that are mandated by law or those which are necessary to respond to requests from Members and Committees of Congress. The language limiting personnel to 208 positions is continued.

ARCHITECT OF THE CAPITOL

(CONGRESSIONAL SUPPORT ITEMS ONLY)

The Committee recommends a total of \$46,014,000 for fiscal year 1979 for the various operational and maintenance activities under the jurisdiction of the Architect of the Capitol that are directly related to the operation of the Congress. Excepted are the Senate house-keeping items which are traditionally left for consideration by that body, as well as the appropriations for the structural and mechanical care of the Library of Congress buildings and grounds which are located in title II of the bill. The overall allowance is \$4,106,900 below the amounts requested, and \$5,961,800 above the 1978 appropriations enacted to date.

A summary of the appropriations recommended follows:

Architect of the Capitol (Excluding Senate and Library Items)

<i>Item</i>	<i>Amount</i>
Office of the Architect of the Capitol:	
Salaries-----	\$2, 382, 000
Contingent expenses-----	210, 000
Capitol buildings and grounds:	
Capitol buildings-----	6, 157, 000
Capitol grounds-----	2, 565, 000
House Office Buildings-----	21, 065, 000
Capitol power plant-----	13, 635, 000
Total-----	46, 014, 000

OFFICE OF THE ARCHITECT OF THE CAPITOL

Salaries.—A total of \$2,382,000 is recommended for the Architect's office in the coming year. The Committee has approved 11 of the 18 new positions requested, including six electronic technicians needed for the expanded Capitol Power Plant and for the James Madison Building. The Committee has continued the authority for travel, including the \$20,000 limitation, which has been in effect for a number of years.

Contingent expenses.—The sum of \$210,000 is provided for fiscal year 1979 to cover the costs of surveys and studies and to meet unforeseen expenses, as requested.

CAPITOL BUILDINGS AND GROUNDS

Capitol buildings.—A total of \$6,157,000 is recommended for the operation and maintenance of the Capitol Building and the electrical substations of the Senate and House Office Buildings during fiscal year 1979. This allowance is \$641,000 above the current level. It is \$257,500 less than was requested due to the exclusion of certain items dealing with exhibits in the Capitol building and the denial of the request for additional equipment for the Capitol complex security systems.

Capitol grounds.—The appropriation of \$2,565,000 is recommended for the care and improvement of the grounds surrounding the Capitol, the Senate and House Office Buildings, and the Capitol Power Plant during the ensuing fiscal year. This amount is \$645,500 above 1978 appropriations and \$1,676,300 less than requested.

The reductions include denial of the replacement of the Maryland and Pennsylvania Avenue walkway approaches and steps on the west side of the Capitol grounds, and denial of an additional van for the shuttle service.

House Office buildings.—As requested, the sum of \$21,065,000 is recommended for the operation of the three House office buildings and two annexes during the next fiscal year. This allowance is a net increase of \$2,888,100 over the current funding level. The Committee has approved the requests for completion of the remodeling work and alterations to House Annex No. 2 (the former FBI building), fire protection improvements in various House office buildings, the correction of drainage problems at the Rayburn Building, repairs at the Longworth Building C. Street Planter, an energy conservation program at the Rayburn Building, and installation of additional wiring and lowering ceilings in the Longworth Building.

Capitol Power Plant.—The Committee recommends the appropriation of \$13,635,000 for fiscal year 1979. This amount is a reduction of \$1,909,700 under the amount requested and a net increase of \$1,318,000 over the 1978 level and includes \$1,985,900 additional for the purchase of gas and electrical energy for the legislative group of buildings, and \$90,000 additional for steam and chilled water for Annex No. 2. The sum of \$780,000 is provided for certain nonrecurring repairs and the replacement and installation of equipment, including the replacement of underground steam lines serving the Capitol Building from the South Capitol Street main line.

The Committee has approved language to allow reimbursements for chilled water and steam provided to the Supreme Court, Folger Library, City Post Office, and Government Printing Office to be credited to this appropriation. Also, language has been included to allow funds previously appropriated for the expansion of the Capitol Power Plant to be used for furniture and furnishings for that facility.

LIBRARY OF CONGRESS

CONGRESSIONAL RESEARCH SERVICE

Salaries and expenses.—The Congressional Research Service's activities are solely in support of the Congress and accordingly the appropriations for the Service have been transferred from the Library of Congress budget and placed in title I of the bill. The Committee recommends an appropriation of \$25,553,000 for fiscal year 1979, which is an increase of \$3,758,000 over 1978 appropriations enacted to date. The request for 1979 totaled \$26,379,000 which has been reduced \$826,000. Funding for mandatory and inflationary increases to maintain services at the current level have been allowed. Thirty-two of the 49 additional positions requested have been allowed. Modest increases over the current level in travel (+\$10,000) and attendance at meetings (+\$10,000) are approved. Growing workload increases are approved for rental of equipment (+\$44,800), consulting services (+\$100,000), data base subscriptions (+\$50,000), books (+\$25,000), local telephone (\$6,200), photoduplication (\$10,000), other services (\$19,000), loyalty investigations (\$2,600), and office supplies (\$20,000). Funds for an additional reference center in the Cannon building are denied. All other increases are denied.

GOVERNMENT PRINTING OFFICE

CONGRESSIONAL PRINTING AND BINDING

As requested, a total of \$73,961,000 is recommended for Congressional printing and binding for fiscal year 1979. As is shown below, \$71,674,000 is available for the current year. The 1979 recommendation is \$2,287,000 above the 1978 level.

A comparative summary of the recommendation by category of work follows:

CONGRESSIONAL PRINTING AND BINDING			
	Appropriations 1978	Requested 1979	Recommended 1979
Congressional Record.....	\$4,973,800	\$5,090,400	\$5,090,400
Miscellaneous publications.....	14,057,600	13,694,300	13,694,300
Miscellaneous printing and binding.....	7,084,000	7,837,050	7,837,050
Details to Congress.....	5,600,000	5,400,000	5,400,000
Franked envelopes and document franks.....	1,204,000	1,015,200	1,015,200
House and Senate committee and business calendars.....	2,277,100	2,225,255	2,225,255
Bills, resolutions, and amendments.....	8,957,000	9,868,750	9,868,750
Committee reports.....	4,474,100	4,079,700	4,079,700
Documents.....	2,175,000	2,325,345	2,325,345
Hearings.....	20,621,400	22,425,000	22,425,000
U.S. Government Manual, and Weekly Compilation of Presidential Documents.....	250,000	0	0
Total.....	71,674,000	73,961,000	73,961,000

TITLE II—RELATED AGENCIES

A total of \$376,348,300 is recommended for the seven agencies carried in this title of the bill. This allowance is an increase of \$39,676,100 over the current level of funding and \$20,148,500 less than requested.

A summary of the amounts recommended by agency follows:

Title II—Related agencies' support to Congress

Agency	Fiscal year 1979 recommendations
Botanic Garden.....	\$1,392,000
Library of Congress (except Congressional Research Service).....	149,093,300
Library Buildings and grounds, Architect of the Capitol.....	2,776,000
Copyright Royalty Tribunal.....	805,000
Government Printing Office (except congressional printing and binding).....	34,676,000
General Accounting Office.....	185,756,000
Cost-Accounting Standards Board.....	1,850,000
Total.....	376,348,300

BOTANIC GARDEN

SALARIES AND EXPENSES

The Committee recommends \$1,392,000 for the expenses of the Botanic Garden during the next fiscal year, which is an increase of \$109,000 over the current year allotment and covers the increased cost of utilities, supplies and materials as well as the purchase of fiberglass planters and the replacement of a delivery truck.

LIBRARY OF CONGRESS

(EXCEPT CONGRESSIONAL RESEARCH SERVICE)

The Committee recommends appropriations totaling \$149,093,300 for the operation of the Library of Congress (except the Congressional Research Service which is carried in title I of the bill) for the next fiscal year. This allowance is \$20,139,700 above the 1978 appropriations enacted to date and in general will allow a continuation of activities at the current level plus certain increases for growing workload purposes. The budget estimates totaled \$167,006,500. The Committee recommendation is \$17,913,200 below that amount.

The following table summarizes the allocation of funds by appropriation account:

Library of Congress

<i>Item</i>	<i>Amounts, fiscal year 1979</i>
Salaries and expenses-----	\$92, 249, 000
Copyright Office-----	8, 560, 500
Books of the blind and physically handicapped-----	36, 729, 700
Collection and distribution of library materials (special foreign currency program)-----	3, 860, 100
Furniture and furnishings-----	7, 694, 000
Total-----	149, 093, 300

TOTAL RESOURCES

The Library also receives funds from other appropriations and sources estimated to total \$52,382,426 for fiscal year 1979, including \$25,553,000 for the Congressional Research Service in title I of the bill, and \$2,776,000 appropriated to the Architect of the Capitol for the structural and mechanical care of the Library buildings. The remainder consists of receipts from copyright fees and sale of catalog cards and publications, income from gift and trust funds, reimbursements for services performed and working fund advances and allocations. A total of \$201,475,726 from all sources will be available to the Library during the next fiscal year. A breakdown by source and amount of funding follows:

Total resources, Library of Congress, 1979

<i>Item</i>	<i>Amount</i>
Annual appropriations:	
Title I—Congressional Research Service-----	\$25, 553, 000
Title II—Library (direct)-----	149, 093, 300
Architect of the Capitol, Library Buildings and Grounds-----	2, 776, 000
Total annual appropriations (in bill)-----	177, 422, 300
Receipts from copyright fees and sale of catalog cards and publications-----	10, 600, 000
Gift and trust funds-----	6, 362, 000
Reimbursement for services performed-----	82, 426
Working fund advances and allocations-----	7, 009, 000
Total-----	201, 475, 726

PORTION OF BUDGET IN SUPPORT OF THE CONGRESS

The Library of Congress is not a library solely for the Congress. It is a national library with many general governmental and public services functions. Of the \$149,093,300 recommended for 1979, only 27.1 percent or \$40,404,000 is for support to the Congress. Several of the agencies are entirely general government or public service operations entirely apart from the Legislative Branch, such as the American Folklife Center, the Copyright Office, the program of supplying books for the blind and physically handicapped, and the special foreign currency program of collection and distribution of library materials. The other programs either directly or indirectly provide varying percentages of support to the Congress.

SALARIES AND EXPENSES

The sum of \$92,249,000 is recommended for salaries and expenses which is the basic appropriation for the operation of the Library distribution program. The budget proposed a total of \$102,058,000 and 3,584 positions. The Committee has reduced this request by \$9,809,000 and recommends a total of 3,186 positions. The allowance is \$10,954,000 above total 1978 appropriations and reflects approval of the increased costs attributable to inflation, increased pay costs, and mandatory increases. Certain other increases for growing workload have been allowed.

The Committee has earmarked \$345,275 for the purchase of books for the Law Library. The Committee has allowed 11 of the 34 new positions requested for research and reader services including nine previously funded by the National Endowment for the Arts and two for the Law Library. Three of the 56 positions requested for automated systems support are allowed. These three are being transferred from the Copyright Office. All growing workload increases for automated systems are denied.

The Library desires to experiment with a nationwide computer network connecting libraries and the Library of Congress data base. The Committee believes that such a network will lead to unmanageable problems between the priorities accorded to serving Congressional users and remote library users. Inevitably, this will lead to the perceived need for more and more computing power and related items. The Library should take steps now to preclude such growth in internal workloads and instead exploit the use of outside agencies such as the Ohio College Library Center for making distribution of Library of Congress-supplied bibliographic materials through computer media.

No new positions are allowed for preservation of library materials and all growing workload increases are denied except \$127,820 for supplies for the preservation of deteriorating motion pictures. Six of the 24 positions requested for central support are allowed including two each for Copyright Office personnel transfers, management policy, and the exhibits program. All growing workload requests for central support are denied except \$3,780 for other services, \$15,000 for printing, \$5,000 for other services, \$18,000 for consultants, \$3,000 for storage of household effects, \$2,713 for office supplies, and \$50,000 for exhibit supplies. One of the three positions requested for the American Folklife Center is allowed, plus \$100,000 of the \$276,900

requested for consultants. Seven of the 13 positions, requested for American Television and Radio Archives are allowed and \$275,375 is allowed for non-personal services. For Madison Building related expenses, the Library requested 293 positions and \$3,366,500. Due to the fact that it now appears the new building will not be ready for occupancy until late 1979 or early 1980, the Committee denies the positions and allows only \$268,664 for packing and crating in the research department in advance of the move.

The Committee has denied the request to use the excess over \$6,500,000 collected in receipts from the sale of catalog cards in the following fiscal year.

COPYRIGHT OFFICE

Salaries and expenses.—The appropriation of \$8,560,500 is recommended for the Copyright Office during fiscal year 1979, which is a net increase of \$615,000 over 1978 appropriations including 44 (net) new positions requested to continue implementation of the new copyright law that went into effect for the most part on January 1, 1978.

The Committee has denied the request to use receipts from copyright fees in excess of \$4,100,000 during the following fiscal year.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

Salaries and expenses.—A total of \$36,729,700 is recommended for this public service program in fiscal year 1979 which is \$6,343,000 less than requested. This allowance is \$8,009,000 above the current year availability and provides for a continuation of operations at the 1978 level, allowing the increases requested for inflation, salary increases and other mandatory costs except for a reduction from \$592,500 to \$300,000 in the request to maintain the current level of services in publication contracts. Two of the seven additional requested positions have been allowed.

The Committee has allowed increases for expansion of services as follows: (1) \$400 for attendance at meetings, (2) \$138,000 for multi-state centers, (3) \$224,500 for research and development, (4) \$13,600 for books, (5) \$1,200,000 for sound reproductions, (6) \$2,912,000 for replacement of machines, and (7) \$24,000 for music books.

COLLECTION AND DISTRIBUTION OF LIBRARY MATERIALS

(SPECIAL FOREIGN CURRENCY PROGRAM)

The Committee recommends approval of the request of \$3,860,100 for fiscal year 1979, of which \$3,603,500 is for payments in Treasury-owned foreign currencies. This allowance represents an increase of \$418,900 over current year funding. The program for 1979 will be operating through offices in Egypt, India (including neighboring countries), and Pakistan.

FURNITURE AND FURNISHINGS

The bill provides a total of \$7,694,000 for Library furniture and furnishings for fiscal year 1979. This amount is composed of \$1,340,000 for regular items and \$6,354,000 for another increment of the initial outfitting of the James Madison Memorial Library Building. The

Committee has reduced the regular account to reflect personnel reductions recommended throughout the Library's budget. An increase of \$1,259,179 was requested for this category which has been reduced to \$1,122,979. The budget proposed a total of \$7,750,000 for furnishings and equipment for the Madison Building. The Committee recommends the sum of \$6,125,000, a reduction of \$1,625,000 because of the delay in the completion of the building currently estimated to be occupied late in calendar year 1979 or early 1980.

ADMINISTRATIVE PROVISIONS

Expenses of attendance at meetings.—Section 205 of the bill limits the amount that may be expended for the expenses of attendance at meetings. The limitation for 1978 is set at \$99,600 which the Librarian requested be increased to \$173,300 to cover increased per diem and air fare rates, including \$65,500 to allow Library staff to attend more professional meetings. The Committee has approved a total increase of \$16,900 which will provide a total of \$116,500 of which \$37,000 is for the Congressional Research Service.

ARCHITECT OF THE CAPITOL

LIBRARY BUILDINGS AND GROUNDS

Structural and mechanical care.—The sum of \$2,776,000 is recommended for the maintenance and operation of the main library and annex buildings during fiscal year 1979. This allowance is \$606,900 over the 1978 appropriation which included several nonrecurring projects. The recommendation is \$18,700 below the amount requested due to the deferral of requests for cleaning and refinishing the bronze entrance doors to the main library and annex buildings.

The Committee approves the 22 positions requested for the James Madison Memorial Building technical workload. These positions are funded for 4 months in fiscal year 1979 and will be necessary to be filled in advance of occupancy of the building for training purposes and so that these technicians can become acclimated to the electronic and other engineering components of the new building.

COPYRIGHT ROYALTY TRIBUNAL

SALARIES AND EXPENSES

The Committee recommends \$805,000 for the operation of this agency which was created as part of the Copyright Revision Act of 1976. The Tribunal is an independent body in the legislative branch, but is entirely a public service organization dealing with copyright royalty rates relating primarily to public performance of certain copyrighted works on jukeboxes, noncommercial broadcasting and cable television. The amount recommended is a reduction of \$130,000 from the request. Appropriations totaling \$726,000 were provided for fiscal year 1978. The reduction includes denial of the additional position requested. Administrative support for the Tribunal is to be provided by the Library of Congress on a reimbursable or advance payment basis as provided in the basic legislation.

GOVERNMENT PRINTING OFFICE

(EXCEPT CONGRESSIONAL PRINTING AND BINDING)

As requested, the Committee recommends a total of \$34,676,000 for the non-congressional support activities of the Government Printing Office during the ensuing fiscal year, which is a decrease of \$27,500 under current year appropriations. The budget request also excludes a request of \$18,000,000 for site and plans for a new printing plant which again has been deferred pending authorization.

The distribution between the two appropriation accounts follows:

Government Printing Office

<i>Item</i>	<i>Amount</i>
Printing and binding.....	\$11,476,000
Office of Superintendent of Documents.....	23,200,000
Total.....	34,676,000

PRINTING AND BINDING

As requested, a total of \$11,476,000 is recommended for printing and binding (other than Congressional printing and binding) during fiscal year 1979, which is \$1,476,500 below current year funding. The cost of the Congressional Record program will be \$1,545,700 less than in the current fiscal year, reflecting the probability that the length of the second session of the 95th Congress will be shorter than the first session.

The following tabulation summarizes the various categories of printing and the estimated amounts for each in comparative form. It should be noted that the various categories relating to the Congress are only for copies that are printed for distribution in the Executive branch agencies and to the general public. Printing and binding for the Congress itself is carried in the appropriation "Congressional printing and binding" in title I of the bill.

[The tabulation referred to follows:]

PRINTING AND BINDING

	Appropriations 1978	Requested 1979	Recommended 1979
Congressional Record.....	\$10,595,300	\$9,049,600	\$9,049,600
Miscellaneous publications.....	42,300	43,200	43,200
Publications for International Exchange.....	786,000	919,835	919,835
House and Senate committee and business calendars.....	2,900	10,745	10,745
Bills, resolutions and amendments.....	293,000	343,750	343,750
Committee report.....	22,500	37,800	37,800
Documents.....	22,000	34,155	34,155
U.S. Government Manual, Public Papers of the Presidents and Weekly Compilation of Presidential Documents.....	1,188,500	1,035,915	1,036,915
Total.....	12,952,500	11,476,000	11,476,000

OFFICE OF SUPERINTENDENT OF DOCUMENTS

Salaries and expenses.—As requested, the Committee recommends the appropriation of \$23,200,000 for the operation of this office which is responsible for the sale and distribution of Government publica-

tions as well as the compilation of catalogs and indexes of public documents. The Office also mails certain Government publications for Members of Congress and other Government agencies in accordance with specific provisions of law or on a reimbursable basis. The allowance recommended is \$1,449,000 greater than the appropriation for fiscal year 1978.

The Committee has been informed the annual subscription price for the Congressional Record is not sufficient to recover the cost of printing, binding, and distribution. Currently, the subscription price is \$45 per year, the rate set in 1971. Since that time, however, the Public Printer has testified that printing costs have increased by over 100%. The Committee suggests that the Public Printer seek the assistance of the Joint Committee on Printing to bring the subscription rate more nearly in line with costs.

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

The Committee recommends appropriations totaling \$185,756,000 for the General Accounting Office. This allowance is \$18,756,000 more than is available for fiscal year 1978 and \$2,087,000 less than the amount requested.

Included in the allowance is a net increase of 120 staff positions made necessary by Congressionally mandated studies, an increase in GAO's Department of Defense-related workload, and a closing up of other gaps in the audit workload. The reduction in the request is based on phasing in the additional staff over a six-month period rather than providing 12-month funding.

The General Accounting Office, as is true of all the related agencies in the bill, provides not only support to the Congress but conducts activities relating to the operation of the Government as a whole. The Comptroller General has estimated that the \$187,843,000 General Accounting Office budget request for fiscal year 1979 includes approximately \$57 million or 30 percent for work which directly supports the Congress. This includes work mandated by statute and that which is requested by Committees and Members of Congress. The remainder of the work is in the category of self-initiated as opposed to Congressionally directed work and includes reviews and evaluations to improve the economy, efficiency, and effectiveness of Federal Government operations as well as other accounting and financial improvement responsibilities assigned to the General Accounting Office by general legislation over the years.

SAVINGS FROM GENERAL ACCOUNTING OFFICE ACTIVITIES

The work of the Office does result in savings and collections which are several times the amount of their appropriation. As is shown below, collections and savings attributable to work by the General Accounting Office totaled over \$5.6 billion in 1977.

Fiscal year 1977

<i>Item</i>	<i>Amount</i>
Deposited in the Treasury-----	\$8,037,000
Offsets against amounts currently due-----	11,718,000
Subtotals-----	19,755,000
Measurable savings resulting from adoption of GAO recommendations and suggestions-----	5,637,059,000
Total-----	15,656,814,000

¹ Savings of approximately \$4,468,216,000 are recurring and will continue in future years.

COST-ACCOUNTING STANDARDS BOARD

SALARIES AND EXPENSES

The appropriation of \$1,850,000 is recommended for the continuing work of the Board during fiscal year 1979, as requested. This amount is \$13,000 more than is available for the current year to cover the cost of in-grade increases and annualization of the cost of the October 1977 pay raise. None of the activities of this independent agency, which are primarily related to establishing accounting standards for defense contractors, are in support of the Congress.

TITLE III—GENERAL PROVISIONS

Several provisions in prior year bills have been dropped as they are no longer necessary. Section 301 prohibits the use of funds for the care and maintenance of private vehicles except for such emergency assistance and cleaning as may be provided under regulations issued by the Committee on House Administration. Section 302 is the usual provision that no part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless so provided herein. Section 303 authorizes duplicate automobile tags for Members and Officers of the House and Senate. Section 304 provides for a pay freeze for those individuals in the legislative, executive, and judicial branches or in the government of the District of Columbia, whose rate of pay was directly or indirectly increased as a result of the pay increases which went into effect in 1977 under the Quadrennial Commission on Executive, Legislative and Judicial Compensation mechanism. Under the proviso, any individual whose rate of pay is \$47,500 or more is covered by the freeze during fiscal year 1979. Section 305 is a general provision which would allow the Pages of the Senate and House to remain on the payroll during the period between the adjournment of the second session of the 95th Congress and the convening of the first session of the 96th Congress. Under the provisions of the Legislative Reorganization Act of 1970, as amended, the pay of pages shall begin not more than five days before the convening of a session and shall continue until the end of the month during which the Congress adjourns sine die or recesses or until the fourteenth day after such adjournment or recess.

INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. It is the considered judgment of the Committee that enactment of this bill would have little overall inflationary impact on the operation of the national economy.

COMPARISONS WITH BUDGET RESOLUTION

In accordance with section 308(a)(1)(A) of the Congressional Budget Act of 1974 (Public Law 93-344), the following table provides comparisons between the new budget authority targets set forth in the first concurrent resolution on the fiscal year budget, as allocated by the Committee on Appropriations under section 302 of the Act, and the budget authority contained in the accompanying bill:

FISCAL YEAR 1979

Function	Resolution target	Committee bill	Difference
370 Commerce and housing credit.....	\$9,496,000	\$9,365,500	-\$130,500
500 Education, training employment and social services.....	158,446,000	140,532,800	-17,913,200
800 General government.....	993,839	772,593,500	221,245
Total.....	1,161,781,000	922,491,800	-239,289,200

FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with section 308(a)(1)(B) of the Congressional Budget Act of 1974 (Public Law 93-344), the following table contains a five-year projection of the outlays associated with the budget authority provided in the accompanying bill:

Five-year projection of outlays

<i>Item and fiscal year</i>	<i>Amount</i>
Budget authority.....	\$922,491,800
Outlays:	
1979.....	841,395,800
1980.....	75,157,000
1981.....	5,939,000
1982.....	
1983.....	

ASSISTANCE TO STATE AND LOCAL GOVERNMENT

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), the Committee is required to report new budget authority and outlays providing financial assistance to State and local governments. The accompanying bill contains no funding for State and local assistance programs.

TRANSFERS OF FUNDS

Pursuant to clause 1(b), rule X of the House of Representatives, the following information is submitted describing the transfers of funds recommended in the accompanying bill. There are no transfers of funds recommended in the bill.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

1. On pages 3 and 4 of the bill there is language allowing the transfer of amounts within the consolidated "Salaries, officers and employees" appropriation upon approval of the Committee on Appropriations of the House.

2. On pages 5 and 6 of the bill there is language allowing the transfer of amounts within the consolidated "Allowances and expenses" appropriation upon approval of the Committee on Appropriations of the House.

3. On page 6 of the bill there is the customary language that make the provisions of five House Resolutions, which expire at the end of a Congress, permanent law. This long-time practice eliminates the need to reintroduce resolutions containing provisions of a permanent nature at the beginning of each new Congress.

4. On page 7 of the bill, there is language appropriating funds to the Joint Economic Committee for a special study on economic change for the period January 1, 1979, through December 31, 1980. Under the authorizing legislation, House Concurrent Resolution 248, approved July 18, 1977, the authorization expires on December 31, 1978.

5. On pages 8 and 9 of the bill there is language authorizing advance payments for travel by Capitol Police personnel for training or other purposes, and expenses associated with the relocation of instructor personnel from the Capitol Police Force to and from the Federal Law Enforcement Training Center in Glynco, Georgia.

6. On pages 9-11 of the bill there is the customary language adjusting designations, titles and compensation of certain Metropolitan Police Department personnel detailed by the District of Columbia Government to the Capitol Police Force to comport with assigned duties and levels of responsibility.

7. On page 11 of the bill there is language authorizing the Capitol Police Board to detail police from the House Office, Senate Office, and Capitol Buildings for police duty on the Capitol Grounds and on the Library of Congress Grounds.

8. On page 12 of the bill there is language making funds immediately available upon enactment of this Act for reimbursement to the United States Postal Service for "official mail costs". Due to variations in the total volume and cost of outgoing mail from year to year, this language is deemed necessary to insure that funds are available to maintain a current prompt payment status with the Postal Service.

9. On pages 12 and 13 of the bill there is language authorizing the Capitol Guide Board to employ not more than two individuals, during emergencies, for not more than one hundred twenty days each, and not more than ten additional individuals for not more than six months each, notwithstanding the limitation of 28 employees in the bill.

10. On page 13 of the bill there is language authorizing the Office of Technology Assessment to rent space in the District of Columbia.

11. The bill provides that specific amounts in several appropriations for the Architect of the Capitol shall remain available until expended. These amounts are for renovations, alterations, and improvements to the buildings under the jurisdiction of the Architect that he anticipates cannot be completed and the money obligated, in full, by the end of the fiscal year, as the work must be performed at such times and in such manner as not to interfere with the occupants of the buildings involved, particularly the operations of the Congress.

12. On page 17 of the bill there is language authorizing the Architect of the Capitol to furnish chilled water for air-conditioning on a cost-reimbursement basis to the Folger Shakespeare Library.

13. On page 17 of the bill there is language allowing reimbursements for chilled water and steam for the Supreme Court, Folger Library, City Post Office, and Government Printing Office to be credited to this appropriation.

14. On page 17 there is language which allows furniture and furnishings for the expanded Capitol Power Plant to be purchased with funds made available in P.L. 93-50 (87 Stat. 109-110), the Second Supplemental Appropriation Act, 1973.

15. In three instances the language "without regard to section 3709 of the Revised Statutes of the United States, as amended" has been included in the appropriations for the Architect of the Capitol. Section 3709 reads in part "unless otherwise provided in the appropriation concerned or other law, purchases and contracts for supplies or services for the Government may be made or entered into only after advertising a sufficient time previously for proposals, except * * * or (4) when the services required to be performed by the contractor in person and are (A) of a technical and professional nature * * *". The instances in the bill relate to the cleaning and repairing works of art, prevention and eradication of insect and other pests, and snow removal.

16. The bill provides language "to remain available until expended" for two Library of Congress appropriations, as follows: "Salaries and expenses," and "Collection and Distribution of Library Materials (special foreign currency program)." The Librarian advises that this authority is required to carry out an orderly acquisition program by the Library.

17. On pages 18 and 19 of the bill there is language restricting the use of funds appropriated to the Government Printing Office for the printing and binding of the Yearbook of Agriculture which is financed through Department of Agriculture appropriations.

18. On page 19 of the bill there is language relating to congressional printing and binding by the Government Printing Office providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress.

19. On page 19 of the bill there is language relating to the Botanic Garden providing for the prevention and eradication of insects and other pests and plant diseases by purchase of materials and procurement of personal services by contract without regard to the

provisions of any other Act, specifically section 3709 of the Revised Statutes, as amended, which reads in part "unless otherwise provided in the appropriation concerned or other law, purchases and contracts for supplies or services for the Government may be made or entered into only after advertising a sufficient time previously for proposals, except * * * or (4) when the services required to be performed by the contractor in person and are (A) of a technical and professional nature * * *".

20. On page 20 of the bill there is language permitting up to \$6,500,000 of receipts collected from the sale of catalog cards and other materials to be credited to the Library of Congress "Salaries and Expenses" appropriation and made available for obligation during the fiscal year.

21. On page 21 of the bill there is language permitting up to \$4,100,000 of receipts collected from copyright fees to be credited to the Library of Congress "Copyright Office, Salaries and Expenses" appropriation and made available for obligation during the fiscal year.

22. On page 22 of the bill there is authorization that \$6,354,000 appropriated to the Library of Congress for "Furniture and furnishings" shall remain available until expended for the purchase of long lead-time items for the initial outfitting of the James Madison Memorial Library Building.

23. On page 22 of the bill, section 202, there is language providing that not to exceed fifteen positions in the Library of Congress may be exempt from the provisions of Appropriations Acts concerning the employment of aliens during the current fiscal year, but the Librarian shall not make any appointment to any such position until he has ascertained that he cannot secure for such appointments a person in any of the categories specified in such provisions who possesses the special qualifications for the particular position and also meets the general requirements for employment in the Library of Congress.

24. On page 23 of the bill, section 203, there is language authorizing the Library of Congress to provide benefits, including rental of living quarters in foreign countries and travel benefits, comparable to those provided under specified sections of the Foreign Assistance Act of 1961, as amended. These benefits are not otherwise available to Library of Congress employees.

25. On page 23 of the bill, section 204, there is language authorizing payments in advance for subscriptions or other charges for bibliographical data, publications, materials in any other form, and services whenever the Librarian of Congress determines it to be more prompt, efficient, or economical to do so in the interest of carrying out required Library programs.

26. On page 24 of the bill there is language in section 206 relating to the transportation of employees of the Library of Congress to and from parking facilities located outside the limits of the Library of Congress grounds without regard to the limitations imposed by 31 United States Code 638a(c)(2). This section states "Unless otherwise specifically provided, no appropriations available for any department shall be expended—* * * (2) for the maintenance, operation, and repair of any Government-owned passenger motor vehicle or aircraft not used exclusively for official purposes, and "official purposes" shall not include the transportation of officers and employees between their domiciles and places of employment, * * *".

27. Section 207 on page 24 of the bill, authorizes the Library of Congress to compute and disburse the basic pay of all personnel of the Congressional Budget Office, except the Director, pursuant to the provisions of 5 U.S.C. 5504.

28. Section 208 on page 24 of the bill authorizes the Library of Congress to compute and disburse the basic pay of all personnel of the Copyright Royalty Tribunal pursuant to the provisions of 5 U.S.C. 5504. Authorization for the Library to provide administrative support is included in the basic legislation establishing the Tribunal.

29. On page 25 of the bill there is language relating to Library buildings and grounds providing that \$200,000 shall remain available until expended. This amount is to provide fire protection improvements which the Architect of the Capitol anticipates cannot be completed during the fiscal year.

30. On pages 25 and 26 of the bill there is language restricting the use of funds appropriated to the Government Printing Office for the printing and binding of the Yearbook of Agriculture which is financed through the Department of Agriculture.

31. On pages 25 and 26 of the bill there is language relating to printing and binding by the Government Printing Office providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress.

32. On page 27 of the bill there is language relating to the General Accounting Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem rate equivalent to the rate for grade GS-18. 5 U.S.C. 3109 authorizes the procurement of expert and consultant services when authorized by an appropriation or other statute, and permits compensation therefor at rates exceeding the daily equivalent of the highest rate payable under 5 U.S.C. 5332 only when specifically authorized by the appropriation or other statute authorizing such services. The language provides the specific authority required by 5 U.S.C. 3109.

33. On page 27 of the bill there is language relating to the General Accounting Office authorizing the hire of one passenger motor vehicle. 31 U.S.C. 638a(a) prohibits the use of appropriations to purchase or hire passenger motor vehicles, with certain exceptions not applicable to the General Accounting Office, unless specifically authorized by an appropriation or other law. The language provides the specific authority required by 31 U.S.C. 638(a).

34. On page 28 of the bill there is language authorizing the General Accounting Office to make "advance payments in foreign countries notwithstanding section 3648, Revised Statutes, as amended (31 U.S.C. 259)." That section provides that no advance of public moneys shall be made in any case unless authorized by the appropriation concerned or other law. The language provides this authorization.

35. On page 28 of the bill the General Accounting Office is authorized to provide benefits, including rental of living quarters in foreign countries and travel benefits, comparable to those provided under specified sections of the Foreign Assistance Act of 1961, as amended. These benefits are not otherwise available to General Accounting Office employees.

36. On pages 28 and 29 of the bill there is language making the appropriation for the General Accounting Office, and appropriations for administrative expenses of any other member department or agency, available to finance an appropriate share of the costs of the Joint Financial Management Improvement Program (JFMIP) and the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum. The language constitutes the congressional approval required by the following provision contained each year in the Treasury, Postal Service, and General Government Appropriation Act; see e.g., Public Law 94-363, section 608 (90 Stat. 979):

"No part of any appropriation contained in this or any other Act, shall be available to finance interdepartmental boards, commissions, councils, committees, or similar groups under section 214 of the Independent Offices Appropriations Act, 1946 (31 U.S.C. 691) which do not have prior and specific congressional approval of such methods of financial support."

The language of the bill further provides that payments to either the Forum or the JFMIP may be credited as reimbursements to any appropriation from which costs involved are initially financed. Absent this language, such payments would be for deposit to the Treasury as miscellaneous receipts under 31 U.S.C. 484.

37. On page 29 of the bill there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration.

38. On page 30 of the bill there is language which will hereafter permit each authorized Senator, Member of the House, or other individual to be issued a duplicate congressional automobile tag.

39. On Section 304 of General Provisions, there is language providing for a pay freeze for those individuals in the legislative, executive, and judicial branches and in the government of the District of Columbia, whose rate of pay was directly or indirectly increased as a result of the pay increases which went into effect in 1977 under the Quadrennial Commission mechanism. Under the proviso, any individual whose rate of pay is \$47,500, or more, is covered by the freeze during fiscal year 1979. Additionally, general schedule employees, whose rate of pay is below \$47,500, may not have their salaries raised above \$47,500.

40. Section 305 of the bill provides authority to pay the pages of the Senate and House during the adjournment period between the end of the 95th Congress and the beginning of the 96th Congress.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

1. On page 6 in connection with "Administrative provisions", House of Representatives:

Sec. 101. The provisions of House Resolution 12, approved August 5, 1977, relating to employees contributions to certain charitable organizations; the first section and Sec. 4 of House Resolution 315, approved November 1, 1977 relating to House Beauty Shop employees compensation classification system; House

Resolution 661, approved July 29, 1977, providing two additional positions for the Capitol Police Force and section 3 relating to the compensation of the Chaplain of the House of Representatives; House Resolution 687, approved September 20, 1977, relating to district office space for Members; and House Resolution 1047, approved April 4, 1978, which increases available funds for inter-parliamentary receptions, shall be the permanent law with respect thereto.

(Note:—The foregoing resolutions have been previously adopted by the House. Inasmuch as House resolutions expire at the end of the Congress in which they are enacted, language is traditionally included in appropriation bills to incorporate the provisions of the resolutions into permanent law.)

2. On page 7 in connection with "Joint Economic Committee";

To enable the Joint Economic Committee to carry out the investigation of past and prospective changes in the United States and world economies and the impact of such changes on the economies of the United States and other nations, pursuant to House Concurrent Resolution 248, 95th Congress, \$553,000, such sum to become available for obligation on January 1, 1979, and to remain available for obligation through December 31, 1980.

(Note.—The foregoing is to authorize the availability of funds for the January 1, 1979, through December 31, 1980, period for a special study of economic change being conducted under H. Con. Res. 248. The current authorization for this activity expires on December 31, 1978.)

3. On pages 9–11 in connection with "Capitol Police Board", Capitol Police (changes shown by brackets and italics):

To enable the Capitol Police Board to provide additional protection for the Capitol Buildings and Grounds, including the Senate and House Office Buildings and the Capitol Power Plant, \$1,421,000 to be disbursed by the Clerk of the House. Such sum shall be expended only for payment of salaries and other expenses of personnel detailed from the Metropolitan Police of the District of Columbia, and the Mayor of the District of Columbia is authorized and directed to make such details upon the request of the Board. Personnel so detailed shall, during the period of such detail, serve under the direction and instruction of the Board and are authorized to exercise the same authority as members of such Metropolitan Police and members of the Capitol Police and to perform such other duties as may be assigned by the Board. Reimbursement for salaries and other expenses of such detail personnel shall be made to the Government of the District of Columbia, and any sums so reimbursed shall be credited to the appropriation or appropriations from which such salaries and expenses are payable and shall be available for all the purposes thereof: *Provided*, That any person detailed under the authority of this paragraph or under similar authority in the Legislative Branch Appropriation Act, 1942, and the Second Deficiency Appropriation Act, 1940, from the Metropolitan Police of the District of Columbia shall be deemed a member of such Metropolitan Police during the period or periods of any such detail for all purposes of rank, pay, allowances, privileges, and benefits to the same extent as though such detail had not been made, and at the termination thereof any such person shall have a status with

respect to rank, pay, allowances, privileges, and benefits which is not less than the status of such person in such police at the end of such detail: *Provided further*, That the Mayor of the District of Columbia is directed (1) to pay the assistant chief detailed under the authority of this paragraph and serving as Chief of the Capitol Police, the salary of assistant chief plus \$2,000 and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (2) to pay the inspector detailed under the authority of this paragraph the salary of inspector and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (3) to pay the two lieutenants detailed under the authority of this paragraph the salary of lieutenant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents (4) to pay the ~~three~~ two detective sergeants detailed under the authority of this paragraph the salary of detective sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents, and (5) to pay the three sergeants of the uniform force detailed under the authority of this paragraph the salary of sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents.

No part of any appropriation contained in this Act shall be paid as compensation to any person appointed after June 30, 1935, as an officer or member of the Capitol Police who does not meet the standards to be prescribed for such appointees by the Capitol Police Board: *Provided*, That the Capitol Police Board is hereby authorized to detail police from the House Office, Senate Office and Capitol Buildings for police duty on the Capitol Grounds and on the Library of Congress Grounds (40 U.S.C. 206 et seq.; Congressional Operations Appropriation Act, 1978).

4. On page 13 in connection with "Capitol Guide Service": , and not more than ten additional individuals for not more than six months each.

(Note.—The foregoing was requested by the Capitol Guide Board and the extra positions were authorized by the Committee on House Administration and Senate Committee on Rules and Administration. The temporary guides are needed to deal with the increased number of tourists expected at the Capitol during the spring and summer months of 1979.)

5. On pages 16 and 17 in connection with "Capitol Power Plant," Office of the Architect (changes shown by brackets and italics):

For lighting, heating, and power (including the purchase of electrical energy) for the Capitol, Senate and House Office Buildings, ~~Supreme Court Building,~~ Congressional Library Buildings, and the grounds about the same, Botanic Garden, Senate garage, and for air conditioning refrigeration not supplied from plants in any of such buildings; for heating the Government Printing Office and Washington City Post Office and heating and chilled water for air conditioning for the Supreme Court Building and the Folger Shakespeare Library, ~~reimbursement~~ expenses for which shall be ~~made and covered~~ advanced or reimbursed upon

request of the Architect of the Capitol and amounts so received shall be deposited into the Treasury to the credit of this appropriation; personal and other services, fuel, oil, materials, waterproof wearing apparel, and all other necessary expenses in connection with the maintenance and operation of the plant, \$13,635,000, of which \$730,000 shall remain available until expended: Provided, That not to exceed \$1,750,000 of the funds credited or to be reimbursed to this appropriation as herein provided shall be available for obligation during fiscal year 1979.

(NOTE.—The foregoing indicated changes authorize the Capitol Power Plant to furnish chilled water for air conditioning to the Folger Library and also authorize reimbursements for heating and chilled water to be collected from the Government Printing Office, Washington City Post Office, Supreme Court Building, and Folger Library to be credited to the Capitol Power Plant appropriation. Up to \$1,750,000 of the funds so credited will be available for obligation during fiscal year 1979.)

6. On page 17 in connection with "Modifications and Enlargement, Capitol Power Plant":

The appropriation "Modifications and Enlargement, Capitol Power Plant" shall be available for necessary furniture and furnishings in addition to the purposes heretofore authorized for such project under Public Law 93-50 (87 Stat. 109-110).

(Note.—The foregoing makes funds originally appropriated in the 2nd supplemental, 1973, available to purchase furniture and furnishings for the expanded Capitol Power Plant.

7. In Section 304, General Provisions:

SEC. 304. (a) No part of the funds appropriated for the fiscal year ending September 30, 1979, by this Act or any other Act may be used to pay the salary or pay of any individual in any office or position in the legislative, executive, or judicial branch, or in the government of the District of Columbia, at a rate which exceeds the rate (or maximum rate, if higher) of salary or basic pay payable for such office or position for September 30, 1978, if the rate of salary or basic pay for such office or position is—

(1) fixed at a rate which is equal to or greater than the rate of basic pay for level V of the Executive Schedule under section 5316 of title 5, United States Code, or

(2) limited to a maximum rate which is equal to or greater than the rate of basic pay for such level V (or to a percentage of such a maximum rate) by reason of section 5308 of title 5, United States Code, or any other provision of law or congressional resolution.

(b) For purposes of subsection (a), the rate or maximum rate (as the case may be) of salary or basic pay payable for September 30, 1978, for any office or position which was not in existence on such date shall be deemed to be the rate or maximum rate (as the case may be) of salary or basic pay payable to individuals in comparable offices or positions for such date, as determined under regulations prescribed—

(1) by the President, in the case of any office or position within the executive branch or in the government of the District of Columbia;

(2) jointly by the Speaker of the House and the President pro tempore of the Senate, in the case of any office or position within the legislative branch; or

(3) by the Chief Justice of the United States, in the case of any office or position within the judicial branch.

(c) For purposes of administering any provision of law, rule, or regulation which provides retirement, life insurance, or other employee benefit, which requires any deduction or contribution, or which imposes any requirement or limitation, on the basis of a rate of salary or basic pay, the rate of salary or basic pay payable after the application of this section shall be treated as the rate of salary or basic pay.

(NOTE.—The foregoing provides for a pay freeze during fiscal year 1979 for those individuals in the legislative, executive, or judicial branches on in the government of the District of Columbia whose rate of pay was directly or indirectly increased as a result of the pay increases which went into effect in 1977 under the Quadrennial Commission mechanism.)

8. SECTION 305 provides authority to pay the pages of the Senate and House during the adjournment period between the 95th and 96th Congresses as follows:

SEC. 305. The provisions of sections 491(c) and 491(d) of the Legislative Reorganization Act of 1970, as amended (2 U.S.C. 88b-1), shall not apply to the pay of pages of the Senate and House of Representatives during the period between the recess or adjournment of the second session of the Ninety-fifth Congress and the convening of the first session of the Ninety-sixth Congress. The pay of Senate and House pages shall continue during such period of recess or adjournment.

(Similar language was included in the Supplemental Appropriations Act, 1978, covering the period between the two sessions of the 95th Congress.)

COMPLIANCE WITH CLAUSE 3—RULE XIII

The following is submitted in compliance with clause 3 of rule XIII of the House of Representatives: There are no instances in the bill where statutes or parts thereof are repealed or amended.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1978 AND BUDGET ESTIMATES FOR 1979

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, 1978 ¹ (2)	Budget estimate of new (obligational) authority, 1979 ¹ (3)	Increase (+) or decrease (-) (4)
LIBRARY OF CONGRESS			
Oliver Wendell Holmes devise fund (indefinite, special fund)-----	\$8,000	\$2,000	-\$6,000

¹ Amounts as estimated and shown in the January 1978 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUND

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, 1978 ¹ (2)	Budget estimate of new (obligational) authority, 1979 ¹ (3)	Increase (+) or decrease (-) (4)
LIBRARY OF CONGRESS			
Gift and trust fund accounts, nonrevolving-----	\$6,048,000	\$5,349,000	-\$699,000

¹ Amounts as estimated and shown in the January 1978 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1978 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1979**

[Excludes Senate items including those under Architect of the Capitol. All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority, fiscal year 1978 (2)	Budget estimates of new (obligational) authority, fiscal year 1979 ¹ (3)	New budget (obligational) authority, recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1978 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1979 (6)
TITLE I—CONGRESSIONAL OPERATIONS					
HOUSE OF REPRESENTATIVES					
COMPENSATION AND MILEAGE FOR THE MEMBERS					
Compensation of Members.....	\$27,760,400	\$27,699,300	\$27,699,300	-\$61,100	-----
Mileage of Members.....	210,000	210,000	210,000	-----	-----
Total, compensation and mileage for the Mem- bers.....	27,970,400	27,909,300	27,909,300	-61,100	-----
HOUSE LEADERSHIP OFFICES					
Office of the Speaker.....	520,400	545,300	545,300	+24,900	-----
Office of the Majority Floor Leader.....	389,100	384,100	384,100	+15,000	-----
Office of the Minority Floor Leader.....	464,100	479,100	479,100	+15,000	-----
Office of the Majority Whip.....	399,000	416,800	416,800	+17,800	-----
Office of the Minority Whip.....	304,000	321,800	321,800	+17,800	-----
Total, House leadership offices.....	2,056,600	2,147,100	2,147,100	+90,500	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1978 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1979—Continued

[Excludes Senate items including those under Architect of the Capitol. All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority, fiscal year 1978 (2)	Budget estimates of new (obligational) authority, fiscal year 1979 (3)	New budget (obligational) authority, recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1978 (5)	Budget estimates of new (obligational) authority, fiscal year 1979 (6)
SALARIES, OFFICERS AND EMPLOYEES					
Office of the Clerk.....	5,819,000	27,541,600	27,541,600	+1,722,600	-----
Office of the Sergeant at Arms.....	9,352,700	10,889,900	10,889,900	+1,537,200	-----
Office of the Doorkeeper.....	3,700,600	34,343,000	34,343,000	+642,400	-----
Office of the Postmaster.....	1,116,600	1,177,100	1,177,100	+60,500	-----
Office of the Chaplain.....	22,100	23,700	23,700	+1,600	-----
Office of the Parliamentarian.....	197,600	250,000	250,000	+52,400	-----
Compilation of precedents of the House of Representatives.....	288,600	295,000	295,000	+6,400	-----
Official reporters of debates.....	536,300	-----	-----	-536,300	-----
Official reporters to committees.....	619,600	-----	-----	-619,600	-----
Two printing clerks for majority and minority.....	31,300	33,500	-----	-31,300	-\$33,500
Technical assistant, Office of the Attending Physician.....	28,700	30,700	30,700	+2,000	-----

House Democratic Steering Committee.....	382, 000	308, 900	308, 900	-73, 100	-----
House Democratic Caucus.....	73, 300	83, 600	83, 600	+10, 300	-----
House Republican Conference.....	455, 300	542, 500	542, 500	+87, 200	-----
Six minority employees.....	280, 550	272, 500	272, 500	-8, 050	-----
L.B.J. interns.....		4562, 000	4562, 000	+562, 000	-----
Former Speakers' staffs.....		487, 200	487, 200	+87, 200	-----
Total, salaries, officers and employees.....	22, 904, 250	26, 441, 200	26, 407, 700	+3, 503, 450	---33, 500
COMMITTEE EMPLOYEES					
Professional and clerical employees (standing committees).....	24, 705, 000	24, 705, 000	24, 705, 000		-----
COMMITTEE ON APPROPRIATIONS					
(Studies and Investigations)					
Salaries and expenses.....	2, 768, 000	2, 895, 000	2, 895, 000	+127, 000	-----
COMMITTEE ON THE BUDGET (STUDIES)					
Salaries and expenses.....	261, 000	261, 000	261, 000		-----
OFFICE OF THE LAW REVISION COUNSEL					
Salaries and expenses.....	394, 350	435, 000	435, 000	+40, 650	-----
OFFICE OF THE LEGISLATIVE COUNSEL					
Salaries and expenses.....	1, 682, 000	1, 879, 000	1, 879, 000	+197, 000	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1978 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1979—Continued

[Excludes Senate items including those under Architect of the Capitol. All amounts are in the form of "appropriations" unless otherwise indicated.]

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				New budget (obligational) authority, fiscal year 1978 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1979 (6)
MEMBERS' CLERK HIRE					
Clerk hire.....	107, 192, 000	112, 648, 300	112, 648, 300	+5, 456, 300	-----
CONTINGENT EXPENSES OF THE HOUSE					
ALLOWANCES AND EXPENSES					
Official expenses of Members.....		\$ 38, 367, 989	\$ 38, 367, 989	+38, 367, 989	-----
Computer and related services for Members.....	3, 500, 000			-3, 500, 000	-----
Constituent communication expenses.....	2, 738, 400			-2, 738, 400	-----
Equipment (purchase, lease and maintenance).....	6, 418, 000			-6, 418, 000	-----
Official expenses.....	3, 073, 000			-3, 073, 000	-----
Postage stamps.....	97, 700			-97, 700	-----
Rental of district office space (private and Federal)---	6, 739, 280			-6, 739, 280	-----
Transportation for Members and staff.....	3, 494, 000			-3, 494, 000	-----
Telegraph and telephone.....	10, 812, 500			-10, 812, 500	-----

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Supplies and materials.....	1, 712, 000			- 1, 712, 000	
Supplies, materials and administrative costs.....		° 2, 578, 511	° 2, 578, 511	+ 2, 578, 511	
Furniture and furnishings.....	2, 020, 000	1, 085, 000	1, 085, 000	- 935, 000	
Reporting hearings.....	1, 598, 000	1, 501, 000	1, 501, 000	- 97, 000	
Salaries authorized by House resolutions.....	2, 340, 000	(?)	(?)	- 2, 340, 000	
Reemployed annuitants reimbursement.....		2, 099, 700	2, 099, 700	+ 2, 099, 700	
Government contributions.....	12, 343, 000	14, 000, 000	14, 000, 000	+ 1, 657, 000	
Miscellaneous items.....	299, 120	334, 800	334, 800	+ 35, 680	
Total, allowances and expenses.....	57, 185, 000	59, 967, 000	59, 967, 000	+ 2, 782, 000	
STATIONERY (REVOLVING FUND)					
Allowances.....	2, 853, 500			- 2, 853, 500	
SPECIAL AND SELECT COMMITTEES					
Salaries and expenses.....	32, 700, 000	46, 762, 000	46, 762, 000	+ 14, 062, 000	
Total, contingent expenses of the House.....	92, 738, 500	106, 729, 000	106, 729, 000	+ 13, 990, 500	
Total, House of Representatives.....	282, 672, 100	306, 049, 900	306, 016, 400	+ 23, 344, 300	- 33, 500
JOINT ITEMS					
CONTINGENT EXPENSES OF THE SENATE					
Joint Economic Committee.....	1, 697, 100	2, 353, 000	2, 353, 000	+ 655, 900	
Joint Committee on Printing.....	1, 081, 000	656, 000	656, 000	- 425, 000	
Total, contingent expenses of the Senate.....	2, 778, 100	3, 009, 000	3, 009, 000	+ 230, 900	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1978 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1979—Continued

[Excludes Senate items including those under Architect of the Capitol. All amounts are in the form of "appropriations" unless otherwise indicated.]

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				New budget (obligational) authority, fiscal year 1978 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1979 (6)
JOINT COMMITTEE ON TAXATION					
Salaries and expenses	1, 948, 100	2, 375, 200	2, 375, 200	+ 427, 100	-----
OFFICE OF THE ATTENDING PHYSICIAN					
Medical supplies, equipment, expenses, and allowances	344, 200	465, 000	465, 000	+ 120, 800	-----
CAPITOL POLICE					
General expenses	724, 800	750, 100	750, 100	+ 25, 300	-----
Capitol Police Board	1, 572, 000	1, 467, 800	1, 421, 000	- 151, 000	- 46, 800
Total, Capitol Police	2, 296, 800	2, 217, 900	2, 171, 100	- 125, 700	- 46, 800
EDUCATION OF PAGES					
Education of congressional pages and pages of the Supreme Court	193, 700	205, 800	205, 800	+ 12, 100	-----
OFFICIAL MAIL COSTS					
Expenses	48, 926, 000	64, 944, 000	64, 944, 000	+ 16, 018, 000	-----

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CAPITOL GUIDE SERVICE					
Salaries and expenses.....	403,700	544,000	544,000	+140,300	-----
STATEMENTS OF APPROPRIATIONS					
Preparation.....	13,000	13,000	13,000	-----	-----
Total, joint items.....	56,903,600	73,773,900	73,727,100	+16,823,500	-46,800
OFFICE OF TECHNOLOGY ASSESSMENT					
Salaries and expenses.....	7,400,000	10,000,000	9,700,000	+2,300,000	-300,000
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses.....	10,400,000	11,368,000	11,172,000	+772,000	-196,000
ARCHITECT OF THE CAPITOL					
OFFICE OF THE ARCHITECT OF THE CAPITOL					
Salaries.....	2,002,800	2,645,300	2,382,000	+379,200	-263,300
Contingent expenses.....	120,000	210,000	210,000	+90,000	-----
Total, Office of the Architect of the Capitol.....	2,122,800	2,855,300	2,592,000	+469,200	-263,300
CAPITOL BUILDINGS AND GROUNDS					
Capitol buildings.....	5,516,000	6,414,500	6,157,000	+641,000	-257,500
Capitol grounds.....	1,919,500	4,241,300	2,565,000	+645,500	-1,676,300
House office buildings.....	18,176,900	21,065,100	21,065,000	+2,888,100	-100
Capitol Power Plant (operation).....	12,317,000	15,544,700	13,635,000	+1,318,000	-1,909,700
Total, Capitol buildings and grounds.....	37,929,400	47,265,600	43,422,000	+5,492,600	-3,843,600
Total, Architect of the Capitol (except Library buildings and grounds).....	40,052,200	50,120,900	46,014,000	+5,961,800	-4,106,900

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1978 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1979—Continued

[Excludes Senate items including those under Architect of the Capitol. All amounts are in the form of "appropriations" unless otherwise indicated.]

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LIBRARY OF CONGRESS					
CONGRESSIONAL RESEARCH SERVICE					
Salaries and expenses.....	21, 795, 000	26, 379, 000	25, 553, 000	+3, 758, 000	—826, 000
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding.....	71, 674, 000	73, 961, 000	73, 961, 000	+2, 287, 000	-----
Total, title I—Congressional Operations.....	490, 896, 900	551, 652, 700	546, 143, 500	+55, 246, 600	—5, 509, 200
TITLE II—RELATED AGENCIES					
BOTANIC GARDEN					
Salaries and expenses.....	1, 283, 000	1, 391, 600	1, 392, 000	+109, 000	+400
LIBRARY OF CONGRESS					
Salaries and expenses.....	81, 295, 000	102, 058, 000	92, 249, 000	+10, 954, 000	—9, 809, 000
Copyright Office, salaries and expenses.....	7, 945, 500	8, 560, 500	8, 560, 500	+615, 000	-----

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National Commission on New Technological Uses of Copyrighted Works, salaries and expenses-----	520,500			-520,500	
Books for the blind and physically handicapped, salaries and expenses-----	28,720,700	43,072,700	36,729,700	+8,009,000	-6,343,000
Collection and distribution of library materials (special foreign currency program): Payments in Treasury-owned foreign currencies---	3,184,600	3,603,500	3,603,500	+418,900	
U.S. dollars-----	256,600	256,600	256,600		
Total, collection and distribution of library materials-----	3,441,200	3,860,100	3,860,100	+418,900	
Furniture and furnishings-----	7,030,700	9,455,200	7,694,000	+663,300	-1,761,200
Total, Library of Congress (except Congressional Research Service)-----	128,953,600	167,006,500	149,093,300	+20,139,700	-17,913,200
ARCHITECT OF THE CAPITOL					
LIBRARY BUILDINGS AND GROUNDS					
Structural and mechanical care-----	2,169,100	2,794,700	2,776,000	+606,900	-18,700
COPYRIGHT ROYALTY TRIBUNAL					
Salaries and expenses-----	726,000	935,000	805,000	+79,000	-130,000
GOVERNMENT PRINTING OFFICE					
Printing and binding-----	12,952,500	11,476,000	11,476,000	-1,476,500	
Office of Superintendent of Documents, salaries and expenses-----	21,751,000	23,200,000	23,200,000	+1,449,000	
Total, Government Printing Office (except congressional printing and binding)-----	34,703,500	34,676,000	34,676,000	-27,500	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1978 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1979—Continued

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				New budget (obligational) authority, fiscal year 1978 (5)	Budget estimates of new (obligational) authority, fiscal year 1979 (6)
GENERAL ACCOUNTING OFFICE					
Salaries and expenses.....	167,000,000	187,843,000	185,756,000	+18,756,000	—2,087,000
COST-ACCOUNTING STANDARDS BOARD					
Salaries and expenses.....	1,837,000	1,850,000	1,850,000	+13,000	-----
Total, title II—Related Agencies.....	<u>336,672,200</u>	<u>396,496,800</u>	<u>376,348,300</u>	<u>+39,676,100</u>	<u>—20,148,500</u>
Grand total, titles I and II: New budget (obligational) authority.....	<u>827,569,100</u>	<u>948,149,500</u>	<u>922,491,800</u>	<u>+94,922,700</u>	<u>—25,657,700</u>

RECAPITULATION					
Title I—Congressional Operations	490, 896, 900	551, 652, 700	546, 143, 500	+ 55, 246, 600	—5, 509, 200
Title II—Related Agencies	336, 672, 200	396, 496, 800	376, 348, 300	+ 39, 676, 100	—20, 148, 500

¹ Includes the following budget amendments for fiscal year 1979:

H. Doc. 95-331:

Joint items:

Joint Committee on Printing..... \$35, 000

Joint Economic Committee..... 553, 000

Total, H. Doc. 95-331..... 588, 000

H. Doc. 95-

Salaries, officers and employees:

House Democratic Steering Committee..... 50, 000

House Republican Conference..... 50, 000

Special and select committees: Salaries and expenses..... 8, 000, 000

Joint items:

Joint Committee on Taxation..... 75, 000

Total, H. Doc. 95-..... 8, 175, 000

Total, Budget amendments..... 8, 763, 000

¹ Includes \$1,510,000 for Official Reporters of debates and Official Reporters to committees which are under the authority of the Clerk, effective Mar. 1, 1978.

² Reflects transfer of Democratic Steering Committee photographers to Doorkeeper.

³ Previously funded under "Allowances and Expenses, Salaries authorized by House resolutions."

⁴ Includes \$2,853,000 for Members' stationery allowances previously included under "Stationery Revolving Fund". Also includes other funds itemized separately in fiscal year 1978.

⁵ Includes funds for supplies and materials; postage for leadership, committees and officers of the House; and telephone and telegraph for administrative support units, all funded separately in fiscal year 1978.

⁶ Now funded under the heading "Salaries, Officers and Employees", for L.B.J. interns and former Speakers' staff.

MINORITY VIEWS OF HON. WILLIAM L. ARMSTRONG
AND LAWRENCE COUGHLIN

Within the last two decades the overall cost of operating Congress has increased tenfold. If the increase had been accompanied by a corresponding improvement in the ability of the Congress to cope with the nation's problems, we would not object. But it appears to us, after we look at the state of the economy and a few other things, that the opposite is the case. Congress seems gradually less and less able to come to grips with basic issues.

Yet we continue to appropriate larger and larger amounts of money for Congressional operations each year. Congress now spends over \$1 billion on itself. What ails Congress, it seems to us, is a lack of stomach for hard decisions, a failure of nerve and judgment rather than lack of staff and facilities, needed though these may be. Merely increasing funding for congressional operations has not and will not overcome the basic problems which have stymied action on curbing inflation, unemployment, tax reform, an energy program, and other issues of utmost importance.

AUTOMATIC COST OF LIVING PAY INCREASE

We are pleased with the action taken this year in denying for fiscal year 1979, the automatic cost of living increase which was voted in 1975. What remains is to correct the situation legislatively once and for all. It seems to us a travesty for Members of Congress who are, in our view, in large measure responsible for the rampant inflation in this country today to insulate themselves from the ravages of that inflation which so severely affect our constituents.

It used to be that the only way we could get a pay raise was to stand up and publicly vote on it—a method which forced us to listen to the feelings of our constituents back home. It was a good system, and the vote to fatten one's own pay check was not taken often or lightly. In 1975, we adopted a backdoor mechanism by which we could increase our salaries and never have to face the embarrassment of having to ask our employer, the public, for a raise.

Our opposition to pay increases is not based on our estimate of what Congressmen should be paid. Instead, we are concerned about the example set for the Nation. Our economic system has been seriously damaged by Congress' fiscal irresponsibility. We are not yet recovered from a recession and the accompanying high unemployment caused, to a great degree, by runaway Federal spending, and already we are seeing grim signs that continued deficit financing may touch off new double digit inflation. Under such circumstances, this is a time for restraint.

We believe the spending of Congress on itself could and should be substantially reduced without adversely affecting the legislative process. By doing so the House would save taxpayer funds at a time when such savings are particularly necessary. More important, however, Congress would thereby set an example of prudence and restraint instead of continuing an example of self-indulgence. We are therefore pleased to see that our colleagues have recognized the importance of fiscal restraint and supported the elimination of the cost of living increase for fiscal year 1979.

An area of spending which concerns us very much is the number of free publications and other benefits we, as Members of Congress receive. We realize that the amounts of money here are not tremendous when compared with some of the other things Congress does. However, we think we have a responsibility to the taxpayer to conserve on spending in every way possible.

The amendment we offered would have prohibited the use of funds to provide House Wall Calendars, U.S. Historical Society Calendars, Agriculture Yearbooks (for which we pay the handling costs, folding room costs, etc.), plants from the U.S. Botanic Garden, and shipping trunks to Members of Congress unless reimbursement or other payment is made from our official office expense allowances. The value of the publications alone to each Member has been estimated at \$12,500 which means a total of \$5.5 million for the House as a whole. Moreover, this does not include hundreds of other pamphlets prepared by the Government Printing Office and other executive departments that a Congressman can distribute for free.

Particularly in election years, the halls of House Office Buildings are clogged with stacks of publications awaiting shipment to voters. Apart from the cost, which as we have noted runs into the millions, this practice has too large a measure of campaign gimmickry and deserves to be curbed.

We are not asking that we forbid Members from getting these publications, but we should be required to pay for them out of our official office accounts. Not only would this cut down on spending for these publications, it would provide constituents with a record of how much their Congressman is spending on these self-promotional materials.

While these are not as sizeable a drain on the tax dollar as some of the other items we address in this bill, they are representative of an approach to public service which has too high a component of private convenience.

AUDIT OF HOUSE ACCOUNTS

The misuse of expense allowances and committee funds is sending some Members of Congress to jail and has brought disgrace to others.

While the House has taken significant steps to disclose and regulate Member's personal finances, it has done little to provide for full disclosure and regulation of the way Members and committees spend their expense allowances involving the taxpayer's dollars. Funds of committees and the tax-paid allowances of members should be subject to audit in the same way every other agency of government is subject to audit.

The White House, the CIA, the Supreme Court, and all other agencies of Government are subject to audit by the General Accounting Office. Why should Congress and its committees be exempt from such an audit?

The General Accounting Office has taken the position that it has the in-house capability to perform such audits. It lacks only the direction of Congress to perform them.

Audits of House accounts would go a long way toward preventing the abuses that have indicted a number of Members and reflect upon the vast majority of Members who are totally scrupulous in their use of taxpayer's dollars. Audits would be a real protection for this vast majority who want to do the right thing but have little outside guidance or support. Audits would require uniform procedures and prevent innocent mistakes that reflect discredit on the Member involved.

The Commission on Administrative Review has recommended an audit process. (Although, we note, in a somewhat different approach.) Audit proposals have been advanced by many Members. An audit procedure can be implemented in this bill.

FAT IN HOUSE ACCOUNTS

In addition to remaining unaudited, Member's allowances have increased at a shameful rate and have been restructured to increase their utility for political reelection purposes.

Not only has the House "consolidated" accounts so that funds which used to be limited to, say, travel to the district, can now be used for more constituent mailings but it has also substantially sweetened the total pot available to incumbents. And it is no secret that much of this pot is used indirectly for reelection purposes.

When the House prohibited "office accounts" of voluntary contributions to cover Member's expenses, which few Members had anyway, it added \$5,000 of taxpayers money to the Member's allowance pot to make up for this hardship. The \$5,000 could, of course, be put to any "official" use the Member deemed desirable to promote his incumbency.

A few months later the House Administration Committee, with no public hearings and only 30 minutes notice of the meeting agenda, increased district office rental allowances by an average of \$7,900 per Member. This money was, of course, also transferable to any other "official" use the Member deemed desirable to promote his incumbency.

Prior to this time the House had already created a tax paid "Constituent Communications" allowance of \$5,000 to fund printing of newsletters and questionnaires. This allowance, previously covered by private funds, does not, of course, even reflect the cost of tax paid postage to frank the newly tax paid newsletter. Congressional postage alone costs the taxpayer \$64,944,000 annually.

The whole thing amounts to fat in House accounts designed to reelect incumbents. Member's allowances should be reduced.

WILLIAM L. ARMSTRONG.
LAWRENCE COUGHLIN.

LEGISLATIVE BRANCH APPROPRIATIONS, FISCAL YEARS 1955-78

Year	Senate	House	Joint items	Architect of the Capitol	Botanic Gardens	Library of Congress	Government Printing Office	General Accounting Office	Total
1955	14,655,223	27,424,770	1,542,225	6,115,800	223,100	9,399,636	11,325,000	(31,981,000)	70,695,754
1956	16,315,720	31,123,305	2,542,120	21,163,890	246,000	9,767,937	11,650,000	(31,981,000)	92,808,972
1957	21,226,615	35,499,240	2,598,395	34,998,200	253,600	10,637,608	12,190,400	(34,000,000)	117,404,058
1958	22,271,890	37,827,705	2,638,065	17,009,000	275,500	11,647,500	13,175,000	(36,050,000)	104,844,660
1959	23,473,180	39,337,765	2,468,936	30,638,225	972,500	12,411,591	13,995,190	(37,000,000)	123,297,387
1960	26,406,345	42,398,065	2,929,430	27,412,900	327,500	14,302,790	15,020,350	(41,800,000)	128,797,380
1961	26,643,940	42,492,485	3,508,785	3,508,785	25,493,700	352,300	15,230,600	(41,150,000)	129,470,410
1962	28,421,840	47,856,835	4,090,090	19,256,600	489,000	17,193,700	18,124,000	(43,000,000)	135,432,065
1963	29,601,160	48,150,752	4,255,355	18,252,500	18,252,500	19,431,930	26,333,600	(43,900,000)	146,477,270
1964	30,675,350	50,131,550	6,271,369	33,279,500	454,500	29,488,800	28,992,000	(45,700,000)	168,293,089
1965	31,397,625	53,777,945	6,319,415	22,010,900	550,000	23,333,100	26,062,000	(46,900,000)	210,300,885
1966	36,379,790	66,414,730	8,856,977	25,640,100	467,000	25,905,700	26,329,000	(46,900,000)	189,993,297
1967	39,655,180	77,676,145	9,716,988	14,281,000	504,600	29,974,100	42,655,900	(48,500,000)	214,463,913
1968	44,125,205	80,368,670	11,311,660	15,308,600	584,500	37,141,400	34,059,000	(52,800,000)	275,699,035
1969	47,082,247	85,039,420	12,711,299	15,614,700	565,000	40,638,000	39,000,000	(57,500,000)	298,678,396
1970	54,837,660	104,813,635	13,233,322	24,036,100	599,800	43,856,300	39,950,000	(63,000,000)	344,733,817
1971	60,929,464	110,526,455	14,558,775	36,568,126	672,800	50,396,600	65,382,000	(74,020,000)	413,104,220
1972	75,034,419	136,768,970	38,428,390	96,553,200	763,350	68,462,250	56,329,900	(89,208,000)	562,548,479
1973	82,046,675	145,266,770	26,151,320	102,574,500	811,300	79,104,450	88,874,100	(98,065,000)	622,894,115
1974	97,453,593	162,511,395	36,315,230	52,374,300	884,700	86,820,450	112,871,000	(109,450,000)	658,680,668
1975	111,135,870	185,546,445	45,789,324	58,288,500	1,018,000	98,990,000	129,065,000	(124,989,000)	764,822,139
1976	127,099,645	228,981,485	72,635,633	76,487,600	1,252,500	119,125,400	153,868,700	(141,541,000)	920,991,963
1977	153,223,775	263,612,480	56,305,810	62,656,600	1,223,000	142,009,200	141,727,400	(157,089,500)	977,857,765
1978	153,243,200	282,762,100	56,903,600	51,476,800	1,283,000	150,748,600	106,377,500	(167,000,000)	969,704,800
1979 ¹	184,638,000	297,949,000	73,111,000	63,409,000	1,392,000	193,386,000	126,637,000	(187,843,000)	1,128,365,000

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¹ Estimates transmitted in President's fiscal year 1979 budget (H. Doc. 95-280).