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ALAN CHANSTON CALIFORNIA

162k

United States Senate

WABHINGTON, D.C. 20510

June 8, 1978

To: Office of Congressional Liaison Central Intelligence Agency Washington, D. C. 20505

Enclosure	from:
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Re: Please respond to the constituent's concerns about

Nicolas Shadrin.

I forward the attached for your consideration.

Your report, in duplicate, along with the return of the enclosure will be appreciated.

Sincerely,

Han Canston

Please address envelope to:
Senator Alan Cranston
Senate Office Building
Washington, D.C. 20510

Att: Ryan Conroy

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Senator Alan Cranston 452 Russell Senate Office Building Washington, D. C. 20510

Dear Senator:

I am writing to ask your help in clearing up and, perhaps, righting what seems to me to be possibly grievous misjudgements by U. S. governmental officials on the Shadrin Case. (Nicolas Shadrin -- see enclosed two articles -- you will recall was a high ranking Soviet Naval officer who defected to the U. S. in 1959 and then, later, while in the service and under the protection of the sponsoring U. S. intelligence officials, disappeared in December 1975 in Vienna.)

I write reluctantly for among other things I know that your in-basket is unlikely to be short of problems demanding attention and, indeed, have kept putting this off in the hope that the Shadrin Case would somehow clear up. It hasn't, and based on the gradually surfacing information, leads to the impression that the mismanagement was much worse than at first glance seemed. Where previously the focus was on the questionable judgements and ethical behaviour of the U.S. officials on the case, the most recently surfacing material (see the enclosed Szulc and Talbot articles, respectively, NEW YORK Magazine, 8 May 1978 and TIME Magazine, 22 May 1978) more and more closely resemble the classic Morals Tragedy wherein the explanation justifying actions is much worse that the actions themselves. Where previously the original judgements and actions might be irresponsible and grossly neglectful of the practical operational intelligence consequences, the explanation (i.á., the Iger operation referred to in both enclosed articles -- it was code-named "Kitty Hawk") is worse in that the misjudgements and behavior of those immediately responsible appear to have been planned and therefore deliberate.

The Szulc and Talbot articles present what seems to me to be a reasonably fair picture of the affair and although they are only two reports of many which have appeared in the past ten months, they are probably the most recent.

My letter to the president (copy enclosed) makes several important points, reasonable and serious questions, it seems to me, which deserve reasonable response. The nearly two months-delayed reply, by Hodding Carter, the Department of State's Public Affairs representative, was polite and even friendly but avoided addressing any of the points explicitly made in the letter. Such disregard smacks of patronizing if not worse and is not just out of place but intolerable.

I would much appreciate, Senator, any help you can give toward clearing up this unhappy case. I think it would be useful for you to meet with Mrs. Shadrin (she lives in nearby McLean, Virginia) to get her story and, if so persuaded, urge President Carter to himself meet with her — and thus eliminate the possibility that he is being shielded from all aspects of the case.

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Sincerely yours

Encl.

TIME May 22, 1978, page 29

By Strobe Talbott

Diplomatic Correspondent

Double Trouble

In trying to fool the KGB, the U.S. may have fooled itself

ne mystery that still haunts U.S. intelligence officials is the disappearance of Double Agent Nicholas Shadrin while on assignment in Vienna more than two years ago. Did he fall into a KGB trap? Or was he betrayed by U.S. intelligence officials?

Born Nikolai Fedorovich Artamonov, he was a 30-year-old captain in the Soviet navy when he defected to the U.S. in 1959 with his Polish fiancée Ewa. For nine months American agents questioned him about Soviet naval secrets at safe houses in Virginia. Then Artamonov changed his name to Nicholas Shadrin and went to work for the Pentagon as an intelligence analyst. He married Ewa, became a U.S. citizen and settled into the good bourgeois life in McLean, Va. He made no attempt to hide his background as a defector; he testified about it before the House Committee on Un-American Activities in 1960.

In 1966 Shadrin was approached by KGB operatives. At the request of American officials, he signed up as a Soviet agent and began feeding his KGB spymasters FBI-supplied information about U.S. intelligence methods, much of it harmless but true to gain the KGB's confidence, and some of it false and misleading.

On Dec. 20, 1975, while ostensibly on a skiing vacation in Europe with his wife, Shadrin had a prearranged meeting with two KGB officers on the steps of a church in Vienna, then vanished. At Ewa's insistence, the U.S. repeatedly asked the Sovi-

Nation



Shadrin on a wild-goose hunt in Maryland
Facts as cold-blooded as a Le Carré plot.

ets for information about Shadrin's fate. Gerald Ford sent an inquiry to Leonid Brezhnev, who replied vaguely that the KGB had not kidnaped Shadrin. U.S. officials told reporters that Shadrin was probably dead or in a Soviet prison. In response to suggestions of U.S. bungling, some officials even suggested that Shadrin had been a Soviet plant, a triple agent, and his disappearance was a clumsy Russian way of bringing him in from the cold.

Now more facts are emerging about the Shadrin case, and they make it seem every bit as complicated and cold-blooded

as a John Le Carré plot. TIME has learned that in 1966 a KGB agent known as Igor was posted as a diplomat to the Soviet embassy in Washington. In an extraordinarily straightforward way, he phoned the home of CIA Director Richard Helms and talked to his then-wife Julia. Igor offered to become a double agent, or, in Le Carré's famous term, a "mole," who would burrow deeply into the Soviet espionage network and pass on secrets to the U.S. Julia turned Igor over to her husband, who in turn passed him on to U.S. counterintelligence operatives.

gor told the Americans that he could possibly get a higher post within the KGB. He said he would have a better chance of this if he could recruit Shadrin as a Soviet agent. U.S. intelligence officials, though suspicious, decided to help. Thus, even before the KGB got in touch with Shadrin, he had been persuaded by U.S. officials to become a double agent, despite considerable misgivings on his

Just why U.S. intelligence officials allowed him to walk into an apparent KGB trap in Vienna nine years later is still a mystery. Ewa, who is now a dentist in Mc-Lean, believes, despite official denials, that he was set up and "sacrificed' as part of a larger intelligence operation, presumably involving the mysterious Igor. U.S. officials decline comment, but there is a lingering suspicion in intelligence circles that in going along with Igor's request to help the KGB recruit Shadrin, the U.S. fell for a Soviet plot. Igor could very well have been a triple agent, as some U.S. officials have suspected all along. One American intelligence official speculated wryly that the name Igor could be a play on the Russian word for game.

Sunday, May 14, 1978, the story appeared in the following publications:

The Washington STAR, page A-1 (front page)

The Washington POST, page A-5

The New York TIMES, page A-14

The Shadrin Affair: A Double Agent Double-Crossed

By Tad Szulc

"... Shadrin disappeared after United States intelligence senselessly thrust him into the role of double agent with the KGB..."

It was through a stunning succession of blunders, carelessness, and inexcusable acts of intelligence greed spanning a sixteen-year period that the United States lost its most valuable Russian military defector. The missing man is believed to be either dead or incarcerated in the Soviet Union.

There are still questions which probably never will be satisfactorily answered, but all indications are that the man known as Nicholas George Shadrin was kidnapped by the Soviets through the fault of American intelligence agencies. There is little reason to believe that he redefected voluntarily, that he was killed by the CIA (as the Russians have insinuated), or that, tired of being a pawn for both sides, he decided to create a new life for himself somewhere in the world.

Shadrin disappeared in Vienna in December 1975, after United States intelligence had senselessly thrust him into the immensely dangerous role of a double agent working with the KGB, the Soviet secret service. He vanished under circumstances that make it clear that he was cruelly used by his superiors as bait for the Russians. Spies, after all, are expendable when they become a problem.

That Shadrin, a gregarious, intelligent, onetime Soviet Baltic-fleet destroyer commander, was recruited by the CIA in 1959, and had not simply fled to the West to marry the woman he loved—as alleged at the time by him and the United States government—was a closely guarded secret, until now, and it sheds wholly new light on his covert relations with the American intelligence establishment.

It explains why he agreed to serve as a double agent under extremely bizarre and controversial conditions, and it may also help to explain the strange behavior, after his disappearance, of two succeeding administrations, their unwillingness to open secret intelligence files on him to his wife and her lawyer in their search for the truth, and the glaring inconsistencies encountered during a private investigation of the Shadrin case.

Defectors are one of the most sensitive subjects in intelligence operations, after all, and neither the administration on the highest level nor senior intelligence officers are prepared to discuss various theories surrounding the Shadrin case. (This reluctance was further enhanced by the defection last month of Arkady N. Shevchenko, the Soviet diplomat who served as undersecretary general of the United Nations in New York. Shevchenko is the greatest diplomatic intelligence prize ever won by the United States.)

At first, Shadrin was worth his weight in gold to the United States. At the time when the Soviet Union launched a major buildup of its navy, the information brought by Shadrin was crucial to the United States Navy. After he outlived his usefulness, however, he was transformed into a double agent to satisfy the insatiable appetite of American intelligence. If it were not for this greed, Shadrin would be living tranquilly in the United States today, like other Soviet defectors.

His name originally was Nikolai Fedorovich Artamonov, but on orders, after his arrival in the United States, he changed it to Shadrin—after the hero of Pushkin's tale The Captain's Daughter (his wife's father is a Polish merchant-marine captain). It was a pointless deception, because he testified as Artamonov in an open session of the House Committee on Un-American Activities in September 1960, and the audience included a Soviet diplomat busily taking notes. Afterward, no effort was made to conceal his real identity, and Shadrin was the nearest thing to a public figure in intelligence circles. This was the first major blunder and led to all the others.

Nobody, it seems, wishes to delve into intelligence secrets that could cause considerable embarrassment to the United States. Full disclosure could, for example, highlight the sixteen years of blunders surrounding Shadrin's activities in this country and abroad, methods employed by American intelligence, and conflicts involving the CIA, the FBI, and the Pentagon's Defense Intelligence Agency.

Shadrin was not a run-of-the-mill spy or defector: He had high-level acquaintances and friendships in American intelligence, which made him a vulnerable figure.

One friend was Admiral Rufus L. Taylor, who, as director of naval intelligence, was his boss during the time the Russian ex-officer served as a special consultant to the navy. And Admiral Stansfield Turner, for example, got to know Shadrin sufficiently well to write him "Dear Nick" letters (Shadrin had lectured at the Naval War Col-

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May 8,1978 issue.



"... The CIA promised Shadrin a new life in America, plus a job and citizenship, for his defection..."

Shadrin

lege, in the early 1970s, when Turner was its president).

It is noteworthy that after Shadrin's wife, Dr. Ewa Shadrin, despaired of any effective action by the Ford administration on his behalf and retained Richard D. Copaken, a partner in the prestigious Washington law firm of Covington & Burling (once Dean Acheson's firm), the White House volunteered payment of the legal fees.

Ewa Shadrin accepted the offer. She is the Polish woman with whom Shadrin fled in 1959 and whom he married a year later in Baltimore. Now she practices dentistry in an office at their house in McLean, Virginia.

The law firm's bills were paid from February 1976 until August 1977, when the Wall Street Journal and the Washington Post published the first stories about Shadrin's disappearance. Payments have not been resumed yet, though the government says it has the matter under advisement.

Ewa Shadrin still does receive Shadrin's paychecks from the Defense Intelligence Agency (DIA), where her husband was ostensibly employed while serving as a double agent. She gets \$720 biweekly (after deductions), which adds up to \$18,720 annually.

Interestingly, neither side denies that Shadrin was a double agent. Immediately after his disappearance, CIA and FBI case officers told Ewa Shadrin that Nick, as he is known to his American friends, had been working since 1966 for United States intelligence. She claims he had never told her about it.

On the surface, the question seems to be whose "double" Shadrin really was—the Soviets' or the Americans'—but the truth is far more complicated.

The Shadrin story begins in September 1958, when the destroyer he had commanded for two years was assigned to the Polish naval base Oksywie, across the bay from the port of Gdynia. Under the supervision of an admiral, the Soviet task force was engaged with the Polish navy in the training of Indonesian naval officers and crews in anti-submarine warfare. This was the period of close collaboration between the Sukarno regime and the Soviet Union, which had supplied billions of dollars in arms to Indonesia.

Shadrin was then 30 years old, a brilliant officer with a superb career ahead. Born in Leningrad, he went through Frunze Naval Academy—a special distinction—and took a "com-

manders' course" in 1954. At 28, he was given the command of a destroyer, which he took on official visits to Denmark, Britain, and Malta. Finally came the assignment in Poland, and the word among his fellow officers was that Shadrin was destined to become perhaps the youngest admiral in the Soviet navy.

It was at a party at the Gdynia officers' club in the fall of 1958 that Shadrin first met an attractive Polish medical student, Ewa Góra.

By Ewa's account, Shadrin was a "very amusing man . . . wherever he went, he was the life of the party. . . . He could discuss any subject: His education wasn't just narrow naval education." He loved the theater and often took his friends to concerts. He was especially interested in opera: His mother had been an amateur singer, and Nick knew all the arias by heart.

In every way, it seems, Shadrin was different from other Soviet officers. For example: "Normally, Soviet officers couldn't come ashore when they wanted," Ewa explained. "They had to ask for permission, and it was rarely granted... Nick informed the admiral that he was going to town."

Several times, Ewa says, Shadrin went ashore without telling anybody; on one occasion he was caught and had a dressing down. What emerges, though, is the image of a man who could get away with almost anything, who was more trusted than his fellow officers. This, of course, raises the question of why he received special treatment. CIA experts later wondered whether Shadrin had KGB ties that granted him special privileges. But nobody has come up with a clear answer.

In any event, Shadrin's freedom created the opportunity for CIA emissaries to approach him. This was the period when the CIA was engaging in its first clandestine effort to bring about the overthrow of Sukarno. A by-product of this activity was an attempt to penetrate the Soviet navy: The Office of Naval Intelligence was extremely anxious at the time to gather information on developments in the Soviet navy. It wanted a deep-penetration agent or, if at all possible, a high-ranking defector. Several Indonesian officers among the CIA's contacts-anti-Communist men from wealthy families-had been assigned to be trained in Poland, and Ewa remembers that an officer named Purnomo came on several occasions to the house of a Polish friend when

Shadrin was present and, at least once, to her home to see him. Purnomo may have been the CIA's emissary.

One of the most difficult intelligence problems is to establish the motivations of defectors or potential defectors. As Ewa tells the story, Shadrin, estranged from his wife in the Soviet Union, had made up his mind to defect to the West as early as March 1959 as the only way to marry Ewa. Intelligence officers who have read parts of Shadrin's secret files at the CIA—the sections pertaining to his recruitment by the agency—think that while he undoubtedly wanted to marry Ewa, the final incentive was provided by American intelligence. Thus his motives were, indeed, mixed.

According to the CIA file, Shadrin agreed to defect with a cache of documents—copies of the Soviet navy's "commander reports" that included current naval operational intelligence—and to serve as an adviser to United States intelligence on Russian naval matters. However, he was to arrange means of defection himself—the CIA couldn't help him there.

In return, Shadrin was guaranteed the new life in America, CIA payment for the completion of Ewa's dental education, his job, and citizenship.

He decided to flee by boat to Sweden on June 7, a Sunday, because there would be little traffic on the Baltic.

Shadrin and Ewa departed at 7:30 P.M. It was a clear and warm evening, and the excuse was that they were going fishing. To avoid arousing suspicion he took along 25-year-old Ilya Aleksandrovich Popov, the sailor who always handled the 22-foot motor launch.

Ewa was forbidden by Shadrin to bring anything except for a handbag and a raincoat. They both wore sports clothes, although Shadrin had his uniform in the cabin. A gun was hidden below deck.

The crossing took 24 hours. There was no conversation with Popov, because in the Soviet navy a sailor is not permitted to address an officer without first being spoken to.

They landed Monday evening in a small fishing village on the Swedish island of Oland. Popov thought they were in Poland. The village was deserted, but after a while a few fishermen turned up. Shadrin and Ewa spoke neither Swedish nor English, and all they could do was to repeat the word "police." They wanted to be taken to the nearest police station to ask for asylum. The Swedes were unresponsive

until Shadrin produced a bottle of French cognac. Finally, a taxi appeared to take them, via ferry, to the town of Kalmar, where Shadrin identified himself to a Russian-speaking interpreter and asked for asylum. Within a day or two, he and Ewa were taken to Stockholm and housed in a jail during their interrogation. (Popov was returned to Poland.) Meanwhile, the Swedish press broke the story of the defection. It caused a minor sensation around the world, but to the CIA, Shadrin's flight was a major intelligence coup.

The next contact was with Captain Sven Rystrom, a Russian-speaking officer who had served as Swedish naval attaché in Moscow. According to Ewa, he warned them not to go to the United States, because "the Americans have the tendency to take advantage of people and then forget them." She adds: "And this is exactly what happened."

Two weeks later, though, when Shadrin and Ewa were released, Ewa presented herself at the American Embassy. A Russian-speaking diplomat received her in his office. Two days later, she says, "we left for West Germany." If Shadrin hadn't been expected, it is highly unlikely that they would have been flown out of Sweden so quickly. Normally, preliminary defector examinations last much longer.

Accompanied by a CIA escort, Shadrin and Ewa were flown from Stockholm to Frankfurt aboard a small aircraft—a CIA "black flight." They sat in a specially constructed concealed cabin. They arrived in Frankfurt on August 1 and were immediately taken to a CIA "safe house" outside the city.

After three weeks of intense interrogation, plus lie-detector and psychological tests, the Inter-Agency Defector Committee (made up of representatives of the CIA, the FBI, the State Department, and military-intelligence services) apparently accepted Shadrin's and Ewa's bona fides, and they were flown to Washington (on another CIA black flight) on August 21—again a relatively short time for defectors.

The debriefing process, in three Virginia safe houses, took nine months. Shadrin and Ewa were guarded around the clock by three CIA security officers. "They smoked cigars and watched television," Ewa recalls.

Sometimes there were eight or ten intelligence specialists questioning Shadrin about the Soviet navy. There were CIA experts and specialists from the Office of Naval Intelligence in addition to Walter Onoshko, Shadrin's CIA case officer. The CIA interpreter was Walter Sidov. Among naval specialists were Captain Thomas L. Dwyer, later coordinator of intelligence operations for the ship *Pueblo*, captured by North

Koreans, and William Howe, a civilian with expertise in electronic warfare.

Naval Intelligence officers who debriefed Shadrin say that he was everything the navy had wanted in the way of a first-rate defector. Not only was he familiar with operational data about Soviet destroyers and anti-submarine warfare, but he also displayed a profound knowledge of the overall workings of the Soviet navy.



The first meeting: Canadian Mounted Police took this CIA-file photograph of Shadrin meeting his KGB contact in Montreal.

On one occasion, Shadrin was taken to Norfolk, Virginia, to participate in anti-submarine-warfare exercises aboard a United States destroyer and, in fact, was given the command of the ship for the operation. A Naval Intelligence officer, impressed, remarked that "if all the Soviet-destroyer skippers are half as good as Nick, we have something to worry about."

On June 1, 1960, Shadrin began working as a consultant for the Naval Scientific and Technical Intelligence Center (STIC), a branch of the Office of Naval Intelligence. His six years with STIC were probably the happiest period in Shadrin's life in the United States. His job was to evaluate Soviet naval data with Naval Intelligence and CIA experts. During this time he worked closely with John Funkhouser, the CIA's leading naval specialist.

With \$10,000 from the CIA (this was part of the original defection deal), the Shadrins made the down payment on a small house in Arlington, Virginia, across the Potomac from Washington, their first real home in the United States. Ewa went to dental school for three years to obtain her license to practice in the United States (this, too, was part of the CIA deal); Shadrin obtained an engineering degree from George Washington University. In his spare time, he worked on building the motorboat he had always wanted.

On September 14, the CIA made the mistake of producing Shadrin before the House Committee on Un-American Activities under his real name of Artamonov. The committee also made a point of stressing Shadrin's importance by saying that he had been "singled out for special attention and commendation in the Soviet press."

Shadrin's service as STIC consultant ended, inexplicably, in June 1966. After several weeks of unemployment—and worry—Shadrin was offered a job as consultant to the Defense Intelligence Agency (DIA). This was the period when Admiral Taylor, Shadrin's old boss as chief of Naval Intelligence, was serving a brief stint as DIA's deputy director before becoming deputy director of the CIA. It was perhaps not purely accidental that Shadrin was hired by the DIA: It appears to have been part of a larger plan U.S. intelligence had for him.

Unfortunately, Shadrin found the DIA job demeaning and boring. In collaboration with small-fry military defectors from Communist countries, he helped translate Soviet military literature into English. For an evaluator of naval intelligence, it was humiliating: Shadrin made no bones about this to his wife and friends, and before long he wanted to do something else.

"Something else" turned up almost immediately, when Admiral Taylor proposed that Shadrin become a double agent as bait for the KGB. There are three versions of how Shadrin got involved in espionage.

The "official" version—the one given Ewa Shadrin by the FBI after her husband vanished—was that Shadrin was approached by KGB agents in Washington in the summer of 1966, right after he joined the DIA, with an offer to spy for the Soviet Union. According to this version, Shadrin reported this approach at once to the FBI, which asked him to pretend to accept the KGB proposal and, in effect, act as a double agent.

The second American version is that the reverse occurred. FBI agents, according to this version, had learned that KGB operatives with diplomatic cover were stalking the Old Post Office Building on Pennsylvania Avenue, where Shadrin's defectors' unit and the FBI field office were located. The FBI's surmise was that the Russians were trying to identify the bureau's agents and to approach one or more detectors. Since Shadrin was the most important person in this group, the FBI assumed that he would be the principal target.

On the strength of this suspicion, an assistant director of the FBI asked Admiral Taylor to instruct Shadrin to accept KGB overtures, should they oc-



"... Shadrin's defection caused only a minor sensation. To the CIA, however, it was a major intelligence coup..."

cur. Taylor did so and Shadrin is said to have agreed without any hesitation.

And it was a self-fulfilling prophecy: Ten days later, a Soviet diplomat named Oleg Kozlov (known to be a KGB agent) accosted Shadrin at a bus stop at the corner of Lee Highway and Harrison Street in North Arlington to propose cooperation with the KGB. He is said to have produced photographs of Shadrin's first wife, along with a letter from her asking him to return to the Soviet Union. Still, according to this version, Shadrin agreed. Then he went to the FBI, which told him to establish a permanent contact.

According to the third version, which appeared in Moscow's Literary Gazette, Shadrin approached a Soviet Embassy employee at a local supermarket and asked to be returned to Russia. The Gazette says that the KGB agreed to help if Shadrin would first perform certain services.

All things considered, the second American version is probably closest to the truth, although Shadrin may have made the initial contact with the Soviets on the FBI's behalf.

Ewa Shadrin was presumably fed the "official" version to dispel any notion that her husband had been recruited for espionage by the Americans. It would look better if Shadrin appeared to be the victim of a KGB approach.

But even if the Americans did not set up Shadrin (though this is the most likely conclusion), it remains an act of utter folly to have engaged a valuable defector, with strong ties inside the intelligence community, in the double-agent business. The truth is that the FBI and the CIA didn't know what they wanted—other than to spot KGB agents—when they activated Shadrin.

To be sure, the FBI was gratified that the first questions the Russians asked Shadrin when they met for lunch at a Washington restaurant concerned the whereabouts of Nosenko, Golitsin, and other KGB defectors in the United States. Still, the operation was a marginal proposition.

Even more interest developed when the Russians wanted to know how the United States obtains intelligence about the Soviet navy. Now the intelligence officers saw a chance to escalate the Shadrin operation. Their notion was to feed disinformation to the Soviets on American intelligence methods. This had to be done with extreme care, because Soviet experts at the other end were certain to spot anything that looked phony and conclude that Shadrin was a double agent. As an intelligence officer put it, "We gave them soft, but not false, information."

This relationship continued for nearly five years. Shadrin maintained his high visibility, in part because he insisted on leading a normal life, but, in retrospect, Ewa thinks it odd that Nick was the only visible Soviet defector and that he had no special protection. She was never told, of course, that he was a double agent.

The great turning point in Shadrin's double-agent career came in 1971. Late in the summer, his KGB contact asked him to make a trip abroad. No reason was given, and Finland was proposed at first as a meeting site. This, however, was judged too dangerous by the Russians themselves, and they changed their minds, suggesting Montreal instead. FBI and CIA handlers told Shadrin that if the operation were to be maintained, he had no choice but to accept the trip. Thus the irrevocable step was taken and, as one of Shadrin's

CIA friends said later, "Nick was trapped." Had reason prevailed at that time, the operation would have been aborted and the ultimate tragedy might have been averted. But intelligence greed reigned, and the Shadrins flew off to Canada in September.

Shadrin told his wife that the trip would be their vacation, but that in Montreal he had to meet a person who had "worked for the United States for 25 years." This was the FBI cover story. The Shadrins spent a night in Montreal, and Nick spent the evening out meeting his "friend." The next day, they rented a car and drove to Mont Tremblant.

Was it safe for Shadrin to leave the United States on his own? The FBI evidently had some reservations because it asked the intelligence division of the Royal Canadian Mounted Police to provide protective coverage.

The Montreal coverage yielded a long-lens photograph of Shadrin shaking hands with a KGB agent at the door of an out-of-town villa. More impor-

The Shadrin-Nosenko Connection

There are indications that Shadrin was caught up in some manner in the long, silent battle within the intelligence community over the bona fides of Yuri Ivanovich Nosenko, the most famous KGB defector to the United States. Although they never met in the United States, Nosenko and Shadrin had been schoolmates at Frunze Naval Academy in Leningrad and Nosenko was later connected with the naval-intelligence branch of the Soviet military-intelligence service, while Shadrin went off to be a destroyer commander with access to operational intelligence. Nosenko fled the Soviet Union in 1964, five years after Shadrin; he was the agent whose testimony had confirmed the belief of the FBI's late director, J. Edgar Hoover, that Lee Harvey Oswald, the assassin of President Kennedy, had no ties with the KGB. This helped to make the FBI's conclusions acceptable to the Warren Commission. The CIA, however, developed subsequent suspicions that Nosenko was a KGB "deep plant" and he remained imprisoned by the agency until 1967, when the still-controversial decision was made, in effect, to clear him.

In charge of clearing Nosenko was Admiral Taylor, the CIA deputy director who had persuaded Shadrin to become a double agent. One of Nosenko's principal defenders was the CIA's Leonard McCoy, who was later Shadrin's case officer, and who, after the disappearance, turned out to be a source of contradictory information about the case. Bruce Solie, the CIA officer who directed Nosenko's re-examination and was his handler following imprisonment, was dispatched to Vienna in 1975 to escort Ewa Shadrin back to Washington when her husband failed to return from the KGB meeting.

What, if anything, is the meaning of these coincidences? Some intelligence officers believe that the clearing of Nosenko, whom the CIA and the FBI had finally decided to trust, suggested that American intelligence was free of Soviet "deep plant" agents. If Nosenko was not a plant, the CIA reasoning went, then it was safe to assume that Shadrin was not one, either. This may have been stretching the point, but the fact remains that Shadrin was activated as a double agent on behalf of the United States at the time the process of rehabilitating Nosenko was under way.

—T.S.

tant, Shadrin was told that he would soon be working with an "illegal" and that he would be supplied in Washington with special intelligence equipment.

To the FBI and the CIA, this was sensational news. Smashing an illegal network is the dream of every intelligence service, just as the fear that one may exist is its nightmare.

If the intelligence agencies had any lingering doubt that the KGB had swallowed the Shadrin bait, it was removed early in 1972 when the promised secret equipment was delivered to the Shadrins' house. The equipment consisted of a radio receiver and transmitter (the CIA called it "communications capability"), a cipher code inside a book with hollowed pages, and a notebook with instructions on secretwriting methods.

During 1972, Shadrin received his Ph.D. in international affairs from George Washington University. Then he was instructed by his KGB contact to travel to Vienna to be trained in the use of the secret equipment and, possibly, to meet the "illegal"

Again, the intelligence agencies in Washington were overjoyed. The illegal network seemed to be within grasp, and the Shadrin operation became one of the most closely guarded intelligence secrets. There was no question of Shadrin's not going to Vienna; in fact, the CIA and the FBI claim that he was eager to do it. But there was also no thought of providing protection surveillance for him in Vienna. Intelligence officers say that this matter was not even discussed in FBI-CIA conferences on the subject.

Shadrin's Vienna meeting was scheduled for September 8, and he told his wife that it would be part of a European vacation. Their first stop was Madrid; from there they went on to Munich for the Olympic games. Shadrin mentioned to Ewa that in Vienna he would have an overnight meeting with the same man he had seen in Montreal.

Arriving in Vienna, the Shadrins checked in at the plush Bristol Hotel, across the street from the Opera, and Nick went out in the early evening to keep his appointment. He took a taxi to the Votivkirche, a Vienna landmark church, and met his contact on the steps. Then a car took them to a villa out of the city. Shadrin spent about eighteen hours there with several KGB agents-one of them was Oleg Kozlov, his Washington handler-and technical experts. They trained him in the use of the type of secret equipment he had at home. He returned to the hotel at 4 P.M. the following day. The Shadrins stayed two more days in Vienna, driving around in a rented car, then flew to Athens before returning home.

Shadrin had not met the "illegal" in Vienna, which somewhat disappointed the FBI and the CIA, but they were delighted that he had undergone the technical training. In intelligence work, patience is the cardinal virtue.

Before leaving Vienna, Shadrin had been told to meet with a contact in Washington on his return, but nobody turned up. And, as it turned out, the KGB broke all contact with Shadrin for more than two years after his return from Vienna. The conventional wisdom was that the Russians were encountering difficulties in implanting an "illegal" in the United States.

It didn't occur to anybody that the KGB might have become suspicious of Shadrin and was rechecking his credentials. Again, prudence would have counseled taking Shadrin out of the operation altogether—but the greed now was too great.

Although the FBI and the CIA maintained close contact with Shadrin during this interval, he was becoming despondent. He hated his translation job at the DIA but had to keep it. He was getting edgy.

Then, in the fall of 1974, Shadrin started receiving mysterious calls at home. On one occasion, a woman speaking in English instructed him to meet somebody in the Arlington area. He was told to appear at once but decided not to do it because he was unable to contact either John Funkhouser, the CIA naval expert, or James Wooten, his FBI handler.

Early in 1975, a Russian-speaking man telephoned Shadrin at home and, trying to disguise his voice, told Shadrin that he would receive a secretwriting letter. When the letter, bearing an Oxon Hill, Maryland, postmark, arrived, Shadrin deciphered it. The writer wanted to know whether and when Shadrin could travel again, where he could attend a meeting with the "illegal," and what his cover would be. The instructions were to reply by invisiblewriting letter to a dead-drop address in Berlin. Shadrin answered, proposing Spain, but another letter from Oxon Hill rejected this idea.

At a conference with FBI and CIA officials, it was decided that Shadrin should pick Vienna, "same time, same place." That Vienna was chosen by the agencies has been corroborated by highly placed intelligence sources in Washington; Leonard McCoy, the CIA case officer, insists, however, that it was the KGB that demanded the meeting be held in the Austrian capital. (This is one of the many mysteries surrounding Shadrin's disappearance. It is possible that McCoy has taken this stance to prove the entrapment theory and to remove the blame from the

CIA.) A further exchange of letters set December 18 as the meeting date.

As in 1972, neither the CIA nor the FBI wanted to provide protective surveillance for Shadrin on the ground that the Russians would spot it And this time the agencies were convinced that Shadrin would at last meet the "illegal." As intelligence officers explained later, they had no reason to think that the KGB was suspicious of Shadrin—although nobody had a valid explanation for the two-year silence.

There was a difference in the 1975 operation, however. Shortly before the Shadrins left for Vienna, the CIA arranged for them to meet a counter-intelligence staff officer who was introduced as "Ann Martin" (though on one occasion she was identified as "Cynthia Martin"). She was brought to the Shadrins' home with the warning that she should be identified as a dental patient if they were interrupted

Ann Martin was a tall, angular woman in her late forties, with a large mole on her left cheek, and glasses. She spoke Russian and German, and informed the Shadrins that they would meet again in Vienna. Then she gave Shadrin two emergency telephone numbers in Vienna, a daytime number and a night number, where she could be reached by Ewa if anything unusual happened.

The Shadrins arrived in Vienna on December 17 and took Suite 361 at the Bristol. The next evening Shadrin left the hotel to meet his contact at the Votivkirche. Ann Martin stayed with Ewa. When Shadrin returned, shortly before midnight, the CIA woman took him into the bathroom and, with the shower running, debriefed him.

He told her that he had had dinner at a small fish restaurant with the KGB's Oleg Kozlov and Mikhail Ivanovich Kuryshev. There was only small talk, and Shadrin was instructed to come to another evening meeting two days later. Shadrin was also given \$1,000 in cash, although several thousand dollars had been sent to him in Washington by the KGB, and was told to rent a car the following day to become acquainted with the streets of Vienna.

At 6:30 P.M. on December 20, Shadrin left for his second meeting. Again, it did not occur to the CIA handlers that the sudden two-day delay before the presumed encounter with the "illegal" was a danger sign and that Shadrin should be withdrawn at once from the operation. An intelligence officer theorized later that Shadrin may have aroused suspicions at the dinner on December 18, and the KGB needed time for new instructions from Moscow, But the same officer said. "We never anticipated a kidnapping."



"... Prudence would have counseled taking Shadrin out. of the operation—but the greed was now too great..."

Ann Martin did not stay with Ewa that evening. She was attending a dinner party, and Ewa was told that in case of trouble she could reach her at her apartment at night. It was never explained why Ann Martin was not available most of the night, and Ewa Shadrin was unable to reach her until 1:55 A.M., when she became acutely concerned about her husband.

Shadrin, of course, was never seen again. But there are further mysteries. Richard Copaken, the lawyer, says that the acting chief of the CIA station in Vienna, who had been informed of the Shadrin meetings with the KGB, had canceled all leaves and prepared surveillance for Shadrin. But Copaken learned later that Ann Martin had ordered the station chief to cancel surveillance, allegedly on FBI orders.

One of the most senior intelligence officers in Washington has said in a private discussion of the Shadrin case that there was no justification for allowing Shadrin to operate in Vienna without protective surveillance. He said that if, indeed, Ann Martin had ordered the local station chief to lift surveillance, the CIA officer should have called headquarters at once to obtain the reversal or confirmation of such a decision. He also said that it was "inexcusable" for the FBI to have been unaware that the Votivkirche is in direct line of sight from the building housing the American Consulate in Vienna. Shadrin could have been observed from consulate windows without arousing Soviet suspicions.

What if the CIA had covered Shadrin? Two years later, intelligence officers admit that at worst the KGB would have "broken surveillence" and kidnapped him anyway. But, they say, the Russians might have been scared away and dropped Shadrin. A life would have been saved.

On December 23, when Ewa prepared to return home alone, Ann Martin took Shadrin's passport away from her on the ground that he would not be traveling with her. Later, the State Department lost the passport. Although she was escorted home by Bruce Solie, a high-ranking CIA official, who instructed her to act as if she didn't know him until they reached Frankfurt. Ewa was not told that her husband was a double agent until she was met at Dulles International Airport by FBI agents. The Austrian police were not notified for weeks of Shadrin's disappearance.

Ewa was instructed not to discuss Shadrin's case with anybody. She told friends that Nick was ill, traveling, or busy working elsewhere. The Ford administration was determined to keep his disappearance secret—possibly forever. Its diplomatic efforts to discover Shadrin's whereabouts were also limited.

Secretary of State Kissinger inquired about Shadrin during a conversation with Soviet Ambassador Anatoly Dobrynin. The ambassador denied all knowledge, but Kissinger did give him the names of the two KGB agents-Kozlov and Kuryshev-with whom Shadrin was known to have been dealing. On January 20 and 22, Kissinger raised the subject with Soviet Foreign Minister Andrei Gromyko, who suggested that it be discussed with Dobrynin. On January 29, Kissinger reportedly told Senator John Sparkman, chairman of the Senate Foreign Relations Committee, that he had "worked and worked and worked" on the Shadrin case, but "there is nothing more" to be done. On February 16, however, Kissinger had another conversation about Shadrin with Dobrynin, who again insisted that "he is not in the Soviet Union." Kissinger replied: "This answer is not sufficient for the United States."

In March, Richard Copaken met twice in Berlin with Wolfgang Vogel, the East German barrister who had arranged the exchange of Soviet superspy Colonel Abel for downed U-2 pilot Francis Gary Powers, to discuss exchanging Shadrin for Communist prisoners in the West. Vogel left the impression that Shadrin was alive in the Soviet Union and might be exchanged at some stage-particularly if Ford wrote directly to Brezhnev. On May 13, Kissinger discussed Shadrin once more with Dobrynin, who asked him not to bring up the subject anymore. In mid-May, Copaken mentioned the Shadrin case to Ford during a White House reception. The president said he was aware of it and that something might be done after the primaries.

After eleven months of trying, Ewa Shadrin obtained a meeting with Ford on November 5 and asked him to write Brezhnev. Ford did so on December 3, but on December 24 Brezhnev sent the oral reply that the Russians didn't have Shadrin, that he had never shown up at the second meeting in Vienna.

Now the ball was with the Carter administration. Secretary of State Vance brought up Shadrin with Do-

brynin, but got the same answer: We don't know where he is. In April 1977, Copaken again met Vogel in Berlin and handed him a letter from Ewa to her husband. Vogel said he would return the letter if it could not be delivered: Copaken says Vogel never returned it.

The State Department informally brought up the Shadrin situation with the Russians on two occasions later in 1977, but President Carter turned down Ewa's request for an appointment, through a letter from National Security Adviser Brzezinski. The current view in the administration is that there is no point in Carter's either writing Brezhnev or seeing Ewa Shadrin,

unless new leads develop.

Such a lead did develop last August, when Copaken received a mysterious telephone call from London, followed by suggestions that information about Shadrin might be obtained if \$3,000 were deposited in a Monaco bank account. The call followed the publication in American newspapers of stories about Shadrin's disappearance, but certain credence was given to it because the caller mentioned several key words not in the public domain.

The money was paid and, through a complex procedure involving three Western intelligence services, a man seemingly connected with the caller was found by Copaken aboard a yacht off the south coast of France. He turned out to be a British citizen with strange background and connections, but he provided no information about Shadrin.

Interestingly, however, this episode commanded the instant attention of CIA Director Stansfield Turner, who dispatched the agency's Inspector General John Waller to France, held three meetings with Ewa Shadrin and Copaken late last year, and helped to arrange the sending of an FBI lie-detector team to Europe to interview the Briton.

But in March 1978, the CIA advised Copaken through Waller that it no longer wished to maintain any contact with Ewa Shadrin and her lawyer. The reason given was that Shadrin was an FBI problem. Elsewhere in the administration, the attitude was that since the "European lead" turned into a dead end, nothing further could be done.

The administration may be right. The Russians are clearly not about to discover that they have Shadrin after all. But, if nothing else, the United States government must assume some responsibility for the fate of the defector it recruited, then abandoned.

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The President
White House
1600 Pennsylvania Avenue
Washington, D. C.

Sir:

I would like, being much distressed on reading the recently-in-the-news story about Nicolas Shadrin and his disappearance late in 1975, to call your attention to two points which have not, to my knowledge, been brought out. You are, I think, acquainted with the Shadrin case ("The Carter White House," reports columnist Jack Anderson, "was briefed on the Shadrin Case.")

As you probably know the Shadrin Case is complicated, multi-faceted, and possibly as difficult as they come and one can think of a number of questions regarding the past judgements and actions of governmental representatives throughout. But let us put all these to one side on the general premise that internal reviews and corrective measures have or will be taken, and turn to two fundamental issues: the one in the realm of honor or ethics, the other in the pragmatic or what some term "the real world."

- 1. The immediate reaction one has to such developments is that of "the normal risks of the trade" and that those who choose to undertake such activities are aware of and must accept the possible consequences and so on. It is crucially important in this instance to know that Shadrin did not, in the "normal" sense of the term, volunteer for such work. Indeed, quite the contrary. The U. S. government and its official representatives cannot, therefore, rest their defense on the conventional "the hazards of the trade" thesis and a fortiori have a particular responsibility to make a very serious and much more than "normal" effort to retrieve Shadrin.
 - a. Shadrin, you should know, flatly refused, when first approached for recruitment for the work and, indeed, was so incensed at the very notion (Who would know better the hazards?) that he refused to "cooperate."
 - b. Finally, more than a year later -- and after FBI officials had asked Shadrin's superior to bring pressure on Shadrin -- Shadrin took on the job.
 - c. Shadrin's deep and long standing objections to this kind of undertaking are reflected by the fact that he had hoped long before to disassociate himself from intelligence-type activities entirely. (Line officers = and Shadrin was one = are not always, one might guess, happy in non-line work.) Following his initial period of five years or so with ONI (I think it was ONI), Shadrin in fact severed his connection and sought employment in private industry. (His pursuance of graduate studies was in part with this notion in mine.) I tried then = perhaps others did too, I don't know = to Approved For Release 2006/11/27: CIA-RDP81M00980R000300070061-4

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help him find a place in the private sector but without success. (The middle sixties, you remember, were not expansive years in either governmental circles or in the private sector.) Following half a year of unsuccessful search for a position elsewhere, Shadrin asked to return to U. S. government work. He was taken on.

Economic factors played a role in pressing Shadrin to return to government and, too, increased his vulnerability to pressures from his superiors. (Economic fores affect all of us to some extent or other but one can only guess how much more in the case of one who had grown up in a system where careers and even lives are planned from "on high.") One is inclined (I am) in such circumstances to view "pressure" from one's superiors as more akin to intimidatory tactics rather than leading to "volunteerism," no matter the carefully, precisely couched language explicitly used.

When U. S. governmental representatives use such pressures to overcome the personal judgement and strong objections of a subordinate they willy nilly assume a special responsibility and obligation, the honor of the men and their society is on the line.

2. One must take into consideration, secondly, the potential long range consequences inherent in the kidnapping and return to Soviet jurisdiction of an important defector and especially when accentuated by the absence — and visible absence — of highest level efforts to remedy matters. The signal broadcast to the world will be loud and clear and will give serious pause to all who might find themselves contemplating the notion of fleeing the Soviet system.

It ought hardly be necessary to observe that obligations incurred (however wisely or "hair-brained") by one brance hof the government are also obligations for other branches. Bicker we may and argue among ourselves over responsibilities for the present state of affairs, about how and why the ship got among the rocks and shoals, but recriminations are not particularly helpful, immediately, for getting safely back into deep water.

Sincerely yours.	
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Copy to: Zbigniew Brzezinski