

APPENDIX "A"



DRAFT

CENTRAL PSYCHOLOGICAL WARFARE COMMITTEE (C.P.W.C.)

CHARTER

ORGANIZATION

1. The Central Psychological Warfare Committee (C.P.W.C.) is hereby established as an agency of the State-War-Navy Coordinating Committee (SWNCC). It is charged in peacetime with continuous preparation of policies, plans, and studies for immediate employment of national psychological warfare in time of ~~National Emergency~~ ^{WAR} (or earlier, as directed by the President), and is further charged in time of ~~National Emergency~~ ^{WAR} (or earlier, as directed by the President), ~~thereafter~~, with the formulation of policies, plans and studies for national psychological warfare and the coordination ^[?] of implementation of approved national psychological warfare plans.

2. Psychological warfare is defined as the planned use of all measures, other than ~~military~~ ^{armed} conflict, designed to influence the thought, morale, or behavior of a given foreign group in such a way as to assist in the accomplishment of our military or national aims, ~~psychological warfare~~ ^{WITH} has the following ultimate objectives:

- a. To assist in overcoming an enemy's will to fight;
- b. To sustain the morale of friendly groups in countries occupied by the enemy;
- c. To improve the morale of friendly countries and the attitudes of neutral countries toward the United States.

MEMBERSHIP

3. The Central Psychological Warfare Committee will consist of:

- a. Two officials of the State Department, one of whom will serve as chairman.
- b. Two officers of the Central Intelligence Group.
- c. One officer of the War Department.
- d. One officer of the Navy Department.

4. Alternates with plenary powers shall be designated to act for each member in absentia.

DIA and NSC review(s) completed.

JCS review(s) completed.

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FUNCTIONS

5. The Central Psychological Warfare Committee shall be responsible for the:

a. Preparation of national plans and implementing directives relating to the employment of psychological warfare in time of ^{war} ~~national emergency~~ (or earlier, as directed by the President), and for transmission of subject plans to SWCC for approval by SWCC and the National Intelligence Authority (NIA), and by the Joint Chiefs of Staff (JCS) ~~and the National Intelligence Authority (NIA)~~.

~~c.~~ [Coordination] of implementation of approved plans and directives noted in a., preceding. OK

~~b.~~ Preparation of plans for its own transition from peacetime to ^{WAR} ~~national emergency~~ and war, and for transmission of these plans to SWCC STATUS for approval by SWCC, NIA, and JCS. OK

OK d. ~~Provide~~ guidance and appropriate supply of information concerning national psychological warfare plans, including implementing requirements therefor, to ^{appropriate} ~~other~~ Agencies of the State, War and Navy Departments and to the Director of Central Intelligence, and to authorized coordinating agencies of ^{appropriate} ~~other~~ Departments of the Government of the United States.

PROCEDURE

6. The Central Psychological Warfare Committee shall:

a. Establish its own method of procedure.

b. Maintain close liaison with the appropriate policy offices of the State, War and Navy Departments, and with authorized coordinating agencies of other Departments of the Government of the United States.

c. Request the Director of Central Intelligence ^{to furnish the} ~~for~~ necessary intelligence in the preparation of studies, reports and plans.

To be recorded
7. ^{as in 5a} The Central Psychological Warfare Committee shall submit plans and directives for ~~approved~~ psychological warfare plans that are to be implemented in a military theater or area of operations or projected operations, to the Joint Chiefs of Staff agency designated to review such plans and directives. After approval by ^{such} ~~the~~ agency, plans and directives will be transmitted by rapid communication to the military commander concerned ^{only} by the agency designated by the Joint Chiefs of Staff. Responsibility for implementation of such plans and directives will be that of the commander concerned, solely.

8. Each member of the C.P.W.C. is authorized to request the presence at committee meetings of authoritative consultants from the policy and functional offices of his department or agency.

9. If unable to reach agreement on policies, plans, and directives, the C.P.W.C. shall ~~submit~~ ^{prepare} ~~plans~~ ^{plans} for ~~approval~~ ^{approval} by SWCC for ~~approval~~ ^{approval}.

JCS definition of 1942

Psychological warfare includes propaganda and subversive activities and all forms of activity and operations outside of organized military action, calculated to cause a deterioration of enemy morale and military effectiveness, or to improve the morale and position of non-belligerent countries toward the United States. All military psychological warfare should be integrated with military strategy.

ICAPS

A PROPOSED DEFINITION
of
PSYCHOLOGICAL STRATEGY

Psychological strategy includes all forms of psychological activities and operations in support of organized action related to the following ultimate objectives:

- (a) To assist in overcoming another nation's will to ~~submit~~; *fight*
- (b) To assist in breaking the social and moral cohesion of another nation;
- (c) To improve the morale and attitude of friendly or neutral countries toward the United States.

Psychological strategy may be aimed primarily at civil or military targets, or at both, or at individuals in responsible positions.

All military psychological strategy should be integrated with current intelligence, military operations, and military strategy and is a command function of the highest command level actually involved.

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A PROPOSED DEFINITION
of
PSYCHOLOGICAL STRATEGY

Psychological strategy includes all forms of psychological activities and operations in support of organized military action or in lieu of military action related to the ultimate objectives:

- (a) To assist in overcoming our adversary's will to resist and
- (b) To assist in breaking the social and moral cohesion of our adversary and
- (c) To assist in confusing or deluding our adversary's command and
- (d) To deprive the enemy of the support of his allies and of neutrals and
- (e) To improve the morale and attitude of non-belligerent countries toward the United States and
- (f) To increase in our own people and our allies the will to victory.

Psychological strategy may be aimed primarily at civil or military targets, or at both, or at individuals in responsible positions.

All military psychological strategy should be integrated with current intelligence, military operations, and military strategy and is a command function of the highest command level actually involved.

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ANNEX "B" to APPENDIX "A"

DRAFT

CHARTER

Review

SWNCC SUBCOMMITTEE ON PSYCHOLOGICAL STRATEGY

ORGANIZATION

1. The SWNCC Subcommittee on Psychological Strategy is hereby established as the agency of the State-War-Navy Coordinating Committee (SWNCC) charged with the initiation, formulation and development of plans for coordination of the orientation of psychological strategy in time of peace and for coordinated direction of effort of psychological strategy in time of war.

2. Psychological strategy is defined as _____.

MEMBERSHIP

3. The SWNCC Subcommittee on Psychological Strategy (SPS) will consist of:

a. Two officials of the State Department, one of whom will serve as chairman.

b. One officer of the War Department.

c. One officer of the Navy Department.

d. One officer of the Central Intelligence Group.

4. Whenever a member of the Subcommittee is unable to attend a meeting of the Subcommittee, he will be represented by an alternate who will act in his place.

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SPS

ANNEX "B" to APPENDIX "A"

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FUNCTIONS

5. The SWNCC Subcommittee on Psychological Strategy shall:
 - a. Initiate, formulate and develop plans for psychological strategy, and submit such plans to SWNCC for approval by SWNCC, and by the Joint Chiefs of Staff whenever military strategy may be involved.
 - b. Coordinate the implementation of approved psychological strategy plans.

PROCEDURE

6. The SWNCC Subcommittee on Psychological Strategy shall:
 - a. Establish its own methods of procedure.
 - b. Maintain close liaison with other agencies of the State-War-Navy Coordinating Committee and with the appropriate policy offices of the three Departments.
 - c. Facilitate the coordination of clearance within the respective Departments concerning the release of information on matters of psychological strategy which require other than State Department release.
7. Each member of the SWNCC Subcommittee on Psychological Strategy is authorized to request the presence at meetings of the Subcommittee of authoritative consultants from the policy and functional offices of his Department.
8. If unable to reach agreement promptly, the Subcommittee of Psychological Strategy will submit to the State-War-Navy Coordinating Committee a report indicated wherein the members disagree in order that the State-War-Navy Coordinating Committee can take appropriate action.

MAPS