

January 3, 1973

Study of National Narcotics Intelligence

1. Purpose

The purpose of this study is to determine the intelligence needs of the national narcotic control community and to examine alternative means of making use of existing and potential intelligence resources to provide an effective all-source intelligence system to serve national narcotic control objectives.

2. Scope

Intelligence on both the international and domestic supply and distribution systems will be examined. In the international area, information derived from U.S. unilateral programs will be examined together with that made available through combined (U.S. and foreign agency) operations and programs, and from intelligence liaison with foreign agencies.

The study will emphasize primarily narcotic intelligence needs at the national level but the interface between the Federal intelligence system and State and local agencies will also be considered. Areas of potential contribution by local agencies to a national intelligence overview, and means by which a national system could assist local jurisdictions will be examined.

2.

The study will address drug intelligence requirements in three categories: (1) detailed information needs on heroin, methadone, cocaine, and polydrug use involving opiates; (2) general information needs on the illicit use of other non-opiate drugs; and (3) mechanisms for the identification of, and early warning of, illicit use of newly abused drugs.

The study will examine the national requirements for both strategic intelligence (substantive information contributing to an overview of drug trafficking and use and to estimates of trends in supply and distribution) and operational intelligence (information supporting law enforcement actions against drug networks and traffickers). Because consideration of operational intelligence raises problems relating to the extent to which such information can be disseminated among the various Federal and local law enforcement agencies, the study will not address directly the substantive content of operational intelligence.

3. Conduct of the Study

The study will include a determination of narcotic intelligence needs and a consideration of current capabilities related to these needs. An assessment will be made of inadequacies in present intelligence coverage, and means to overcome them. Descriptions of the principal areas to be investigated follow.

3.

A. Determination of the Intelligence Needs of the National Narcotics Community

This portion of the study involves a survey of the principal Federal narcotics control agencies to determine their perceived requirements for strategic and operational intelligence, both from sources within their own areas of responsibility, and from other agencies. The information, which is to be supplied by the involved agencies, will then be collated and expressed as tentative intelligence requirements.

B. Current Intelligence Capabilities and Resources

Concurrent with Task A, the present intelligence capabilities and resources of the Federal agencies will be assessed. Special areas of interest are:

- The nature, quality, and quantity of raw intelligence information currently being collected.
- The analyses which are being performed with these data.
- The dissemination of finished narcotics intelligence, both interagency and intra-agency.
- Current methods of developing and disseminating intelligence queries and requirements within and among agencies.

- Resources currently devoted to collection, analysis, and dissemination of intelligence, including budgets, manpower levels, collection systems, and automatic data processing equipment used for intelligence processing.

In regard to this task, it will be necessary for the respective agencies to supply information concerning their intelligence resources and products.

C. Comparison of Current Capabilities with Intelligence Requirements

A comparison of current intelligence production with requirements will provide an initial view of the limitations of present capabilities. A first step in developing means of filling gaps in intelligence coverage will be a survey of existing information to identify data with potential intelligence content, and to identify data which are available, but which have not been collected. Remaining information gaps will then be examined to determine if special collection programs are warranted (or feasible) and what the priority of such programs might be. In each case, a gross estimate of resources required for additional collection programs will be made.

4. Study Schedule

The study will be conducted in two phases over a total period of six months. At the end of Phase I a short report and briefing will be submitted covering the progress made in tasks A and B above. Comparisons between intelligence requirements and current capabilities entailed in task C will be undertaken in selected areas as information inputs and time permit, and covered in the progress report. The Phase I report and briefing will be available by 1 March 1973, contingent upon timely receipt of information needed from Federal agencies. At the completion of the Phase I effort, the progress of the study will be reviewed to provide a basis for discussions between the Government and the contractor on the desirability of proceeding with the Phase II study.

5. Levels of Effort

The level of effort will be approximately four man-months per month for the 2 months of the Phase I study with the total study effort not to exceed sixteen man-months for the 6-month study period.

6. Liaison and Access

It is recognized that information will be required from CIA, NSA, ONNI, BNDD, Customs, ODALE, DIA, Agriculture, and other agencies of the Government, and that special security clearances and access to sensitive information will be required during the course of the study.

For this reason, a point of contact will be designated in each agency at the outset of the study, and the "need-to-know" of study team members established, as appropriate. Agency support in substantive areas of the study may also be required.

Narcotics Intelligence Study Requirements

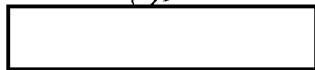
Agencies: State, Agriculture, Customs, DIA, NSA, FBI, BNDD,
ODALE, CIA

Information Needed:

- An inventory and description of your agency's current (as well as recent) intelligence products in the narcotics area (e.g. serial reports, special reports, intelligence memoranda, bulletins, etc.) including a list of the recipient agencies of these products.
- A description of your agency's current methods for developing and disseminating intelligence queries and requirements internally and among other agencies and a statement of your agency's perceived requirements for narcotics intelligence including: types of intelligence information (both strategic and operational) needed, geographic coverage, time urgency, etc.
- An inventory and a description of resources currently being utilized (or of potential value) for narcotics intelligence collection, analyses and dissemination. This summary should include information on: budgets, manpower levels, intelligence collection systems, intelligence data bases, computer systems, etc.

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Remarks:			
<p>The attached was prematurely addressed to Mr Schlesinger, who passed it to me for appropriate action - C/NARCOG will be the CIA point of contact and arrange CIA's contribution to this action -</p>			
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