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UNDER SECRETARY OF STATE
FOR POLITICAL AFFAIRS
WASHINGTON

June 21, 1960

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#### OFFICIAL USE ONLY

Dear Allen:

Many thanks for letting me read the file on the Crabb case, which I return herewith.

I found it most interesting reading, with some interesting parallels for debate to the one we have recently witnessed here.

Sincerely,

Livingston T. Merchant

Enclosure:

Stated.

The Honorable

Allen W. Dulles, Director,

Central Intelligence Agency.

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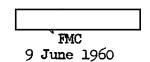
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Mr. Dulles:

You were inquiring whether or not the British actually published the text of its note to the Soviet Union in which it apologized for the Crabb incident. We have not been able to locate a specific text put out by the British Foreign Office, but it does appear from the following newspaper material that they did, in fact, release the text of their note.

The first texts of the two notes published in the press were in the London Times of 12 May. The London Times published the text of both the U.S.S.R. and British notes but attributed them to Reuters pickup of the Tass announcement. However, on 13 May, the New York Times, in publishing the text of the British note, prefaced it with the following statement. "The Foreign Office today published the text of the following note sent to the U.S.S.R. apologizing for the Crabb frogman incident." In addition, the New York Herald Tribune of 13 May in an AP dispatch stated, "A British Foreign Office spokesman today said that the U.S.S.R. had violated diplomatic usage by publishing the text of the British note to the U.S.S.R. in the Crabb case. Admitting officially that the apology had been made, he said, nevertheless, it is customary for a country to publish only the texts of its own notes."



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No. 150 9th May, 1956



## PARLIAMENTARY DEBATES

(HANSARD)

## HOUSE OF COMMONS OFFICIAL REPORT

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#### not later than Monday, 14th May, 1956

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Although the Committee was only concerned with London, I consider the principle of a 40 m.p.h. speed limit to be equally applicable to the rest of the country. I am, therefore, consulting the local authority associations and other interested bodies.

As regards recommendation 14, which refers to the special speed limits for vehicles, I note that the Committee recognises there are many considerations other than those of traffic flow which have to be burne in mind. I will, however, take the Committee's views into account in considering this difficult problem.

Recommendations 16-22 (General Matters). I accept that a maximum speed limit on all roads is not required. I do not propose to copy the American system of prima facie speed limits, but I will give further consideration to the possibility of adopting the idea of "zonal" speed limits. I do not intend, at least for the present, to adopt different speed limits for different traffic lanes on the same road.

I strongly endorse the view expressed in recommendation 20 regarding the physical separation of pedestrians from the traffic, and will bear this in mind in regard to the current road programme.

I subscribe to the view expressed in recommendation 21 that roads specially built for through traffic should not be allowed subsequently to become built-up. Development of land is, however, subject to the provisions of the Town and Country Planning Acts. I have power to direct local planning authorities to refuse permission for development adjacent to trunk roads, but I can only leive advice in respect of county roads if called upon to do so. I propose to draw the attention of my right hon. Friend the Ministey of Housing and Local Government to this recommendation.

I also accept the recommendations, that further studies should be made with regard to lane discipline, the use of traffic lights for the control of speed, the approaches to pedestrian crossings and the accuracy of speedometers.

I have noted the Committee's views in regard to the production of high-powered cars.

Viscount Hinchingbrooke: Now that my right hon. Friend has assured himself that there would be no material adverse criticism of the increase in speed as such, will he raise the speed limit of commercial vehicles from 20 to 30 m.p.h.?

Mr. Watkinson: That is a different question.

#### One-Way Working, Lime Grove—Pennard Road

56. Mr. Tomney asked the Minister of Transport and Civil Aviation when he expects to be able to make a decision in regard to a unilateral parking system in Lime Grove, Shepherds Bush, W.12.

Mr. Molson: The Commissioner of Police tells me that he proposes to try an 32 K 32

experiment with one way working in Lime Grove and Pennard Road in the next few weeks. My right hon. Friend will ask the London and Home Counties Traffic Advisory Committee to consider. in the light of that experiment, whether any restrictions on waiting are desirable.

#### COMMANDER CRABB (PRESUMED DEATH)

The Prime Minister (Sir Anthony Eden): With your permission. Mr. Speaker, and that of the House, I will make a statement on the subject raised by Question No. 9.

It would not be in the public interest to disclose the circumstances in which Commander Crabb is presumed to have met his death.

While it is the practice for Ministers to accept responsibility I think it necessary, in the special circumstances of this case, to make it clear that what was done was done without the authority or the knowledge of Her Majesty's Ministers. Appropriate disciplinary steps are being taken.

Mr. Dugdale: Is the Prime Minister aware that that is one of the most extraordinary statements made by a Prime Minister in the House of Commons and that, whatever he may say to the contrary, it is a complete evasion of Ministerial May I ask him one or responsibility? two questions? Whether he will answer them or not appears doubtful. First, why was Commander Crabb diving in the close vicinity of the Soviet cruiser which was here on a friendly visit? Secondly, why, and under whose authority, was a police officer sent to the hotel at which Commander Crabb was staying, and why did he order the leaves to be torn from the register showing the names both of Commander Crabb and of the man with whom he stayed? Further, what was the name of that other man and why did the police officer threaten the hotel keeper with action under the Official Secrets Act if he did not allow that to be done?

The Prime Minister: I thought it right to make the statement which I have made to the House, and I have nothing to add to it.

Mr. Gaitskell: Is the Prime Minister aware that a great deal of information

shortly after the Transport (Disposal of Road Hadlage Property) Bill becomes

Mr. Davies Will the Minister ask the Road Haulage Disposal Board to include in its final qudit a statement as to the number of vehicles out of service for maintenance or repair at the time the audit is made? The Minister, as the Parliamentary Secretary will know, has intimated that 7½ per cent, is the figure. We understand that it is far greater than

Mr. Molson: I believe it is the inten-tion of the Board to do that, but I will certainly ask it to do so.

#### Differential Speed Limit, London Traffic Area

55. Mr. Partridge asked the Minister of Transport and Civil Aviation whether he is now able to make a statement about the recently published Report of the London and Home Counties Traffic Advisory Committee on the 30 miles-perhour speed limit in the London traffic

Mr. Watkinson: Yes, Sir. I have decided to accept the main recommendations of the Committee. I propose 16 introduce a new differential speed limit of 40 m.p.h. on suitable lengths of foad in the London traffic area as soon as the views of the local authorities particularly concerned have been received and considered.

My right hon. Friend the Secretary of State for Scotland also proposes to discuss with the local authority associations and other bodies in Scotland those matters of general application raised in the Report.

I am circulating a fuller statement in the Official Report.

Mr. Partridge: May I ask my right hon. Friend how soon he expects to put this new differential speed limit into force? May I further ask whether this is to be regarded as an experiment before being applied generally throughout the country?

Mr. Watkinson: How soon will depend on how long it takes to get the views of/the local authorities, and of course I am anxious to carry them with me. As to the general scheme, it will be

started in London, where I am the traffic authority. I regard it largely as an experiment to see whether this differential speed limit on the edge of large towns will help the flow of traffic?

Mr. Isaacs: Does it mean that on roads where there is now a speed limit of 30 miles an hour traffic will be able/to travel at 40 miles an hour, or does it mean that unrestricted roads will have a speed limit imposed on them of 40 miles an hour?

Mr. Watkinson: The Mmit can move either way. The expériment will be carried out, which will mean that some roads with a present limit of 30 miles an hour will have the limit increased to 40 miles an hour, and on some roads which are unrestricted the limit will be 40 miles an hour. But the principle is that round the periphery of big towns we shall try to get a better flow of traffic by having/a two-stage limit.

Following is the statement:

Conclusions on the detailed recommenda-tions of the Committee:

Recommendations 1-8 (Built-up area speed limit). I agree that the 30 m.p.h. speed limit in built-up areas is fundamentally sound and should be retained. On balance I consider it should remain in force for 24 hours a day. I also agree that in future on trunk and classified roads the limit should not automatically be extended by the provision of new street lighting, and a Clause to effect this is already in the Road Traffic Bill.

Provisions are also in the Bill which would permit the use of repeater signs where there are no street lamps, as recommended by the Committee. As regards improving the lighting of speed limit signs, the revised traffic sign Regulations, circulated in draft for comment last year, would go some way towards meeting this recommendation, but I propose to pursue the matter further with the responsible local authorities. authorities.

Recommendations 9-14 (Differential speed limit). I accept the arguments, supported by the majority of the Committee, for a new speed limit of 40 m.p.h. on suitable lengths of main road, which, I believe, will contribute both to road safety and to the better observance of speed limits canceally. The proposition of speed limits generally. I am proceeding, therefore, to seek the views of the local authorities in whose areas lie the lengths proposed for 40 m.p.h. speed limits in Appendices 2 and 3.

Poplied generally throughout the analysis of the separation of the

has already been about this matter on reflection, in speculation which finne in the abser from the Governr BER: "It will in right hon. Friend

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The Prime Mini right hon. Gentler the fillest conside I can also assure hi issues which are th Prime Minister hi this all reflection the information at a it my duty, as I l House the Answer 1 I must tell the Hot the Answer I have

Mr. Gaitskell: I awate that that a satisfactory? Is he while all of us we public security, t inevitably arise that a statement on the much in the interest to hide a very grav occurred.

The Prime Minist the country must dr from what I have said "They will."]-of co what I have declined any right hon. Gentle that I have weighed tions; and they weig Answer I have given. as right hon. Gen experience, know-th sions which only a take and I am convir careful reflection, that taken was the right a

Mr. Gaitskell: Are it that in the absence ( ment from the Prime the light of what he l the public drawing the officers were engaged, Majesty's Forces was business of espionage visit?

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has already been published in the Press about this matter? Does he not think, on reflection, in view of the amount of speculation which undoubtedly will continue in the absence of any information from the Government-[An Hon. Mem-BER: "It will increase."]—and, as my right hon. Friend has said, will increase, that it really would be winer, and in the general interest, if a full explanation were

The Prime Minister: I can assure the right hon. Gentleman that I have given the fullest consideration to this matter. I can also assure him that there are certain issues which are the responsibility of the Prime Minister himself. Having given this all reflection and having given all the information at our disposal, I thought it my duty, as I have said, to give the House the Answer that I have given; and I must tell the House that I cannot vary the Answer I have given.

Mr. Gaitskell: Is the Prime Minister aware that that answer is totally unsatisfactory? Is he further aware that while all of us would wish to protect public security, the suspicion must inevitably arise that his refusal to make a statement on this subject is not so much in the interest of public security as to hide a very grave blunder which has

The Prime Minister: The House and the country must draw their conclusions from what I have said-[Hon. Members: "They will."]—of course, and also from what I have declined to say. Naturally, any right hon. Gentleman will understand that I have weighed all these considerations; and they weighed heavily in the Answer I have given. But I repeat-and as right hon. Gentlemen, with their experience, know-there are some decisions which only a Prime Minister can take and I am convinced, after the most careful reflection, that the decision I have taken was the right and the only one.

Mr. Gaitskell: Are we really to take it that in the absence of any further statement from the Prime Minister, and in the light of what he has just said about the public drawing their own conclusions, officers were engaged, or an officer of Her Majesty's Forces was engaged, on the business of espionage during the Russian

32 K 33

1228 The Prime Minister: The right hon. Gentleman, if I may say so with respect, is perfectly entitled to put any wording he likes upon what I have said. My words stand as they were, without any gloss that anyone could put on them.

(Presumed Death)

Mr. Shinwell: The right hon. Gentleman has just told in House that he proposes to take disciplinary action. Those were his words. Will he be good enough to say against whom he is taking disciplinary action, and for what reason he is taking this disciplinary action"

The Prime Minister: No. Sir. What I have said in my statement was that disciplinary steps are being taken. That is

Mr. Shinwell: Would the right hon. Gentleman be good enough to enlighten hon. Members on this matter? Against whom is he taking disciplinary steps? Is it against an individual, or individuals, who gave instructions to Commander Against whom is the action being taken and for what reason is he taking action? Is it because they defied authority, or is it because they acted without consulting Her Majesty's Ministers? What is the reason for the action?

The Prime Minister: I have nothing to add to the Answer I have given.

Mr. Dugdale: In view of the Government's most unsatisfactory Answer, I beg leave to move the Adjournment of the House under Standing Order No. 9 to call attention to a definite matter of urgent public importance, namely, the failure of Her Majesty's Government to give a satisfactory explanation to the country about the events connected with the disappearance of Commander Crabb.

Mr. Speaker: The right hon. Member asks leave to move the Adjournment of the House under Standing Order No. 9 to call attention to a definite matter of urgent public importance, namely, the failure of Her Majesty's Government to give a satisfactory explanation to the country about the events connected with the disappearance of Commander Crabb.

This application is covered by authority. When a Minister refuses to answer a Question on the grounds of public interest it has been ruled in the past-and I adhere to it myself—that that is a matter which cannot be raised under the

1230

[MR. SPEAKER.] Therefore, I must Standing Order. decline to admit the right hon. Member's application.

Mr. Wigg: With respect, Sir, the Question was tabled for answer by the First Lord of the Admiralty. It really was a matter for him because a naval establishment had been used. The Prime Minister's reply makes that quite clear. It would, therefore, appear to be an abuse of the rules of the House that the Minister, who, clearly, has a responsibility in this matter, passes it to the Prime Minister, not, Mr. Speaker, in the interests of the country, but of the political interests of the Government.

There is no Mr. Speaker: Order. point in that at all. The Prime Minister is quite entitled to answer the Question.

#### CYPRIOTS (DEATH SENTENCES)

Mr. Fenner Brockway: I am sorry to delay the House, Mr. Speaker, but I want to ask your permission to move the Adjournment of the House on another matter, of which I have given you notice. I ask permission, under Standing Order No. 9, to move the Adjournment of the House on a definite matter of urgent public importance, namely, the decision of the Governor of Cyprus to maintain the execution of two Cypriots, the effect of which may be disastrous to the furtherance of a peaceful settlement.

May I say, Sir, that I am aware of the rule of the House which says that we must not discuss the fate of men sentenced to death before cither a reprieve is granted or the execution takes place. I wish to raise this matter not primarily because of the fate of the men, but because of the serious effects that it will have in Cyprus in relation to the furtherance of a settlement there.

Mr. Speaker: The hon. Member asks permission under Standing Order No. 9 to move the Adjournment of the House on a definite matter of urgent public importance, namely, the decision of the Governor of Cyprus to maintain the execution of two Cypriots, the effects of which may be disectioned to the further which may be disastrous to the furtherance of a peaceful settlement.

The hon. Member was good enough

the House which prevents the House from discussing on the Adjournment or otherwise a sentence of death; before its execution. It is an old-established custom of the House.

A very clear and considered Ruling on this matter was given by my predecessor in the Chair on 10th March, 1947, when dealing with another colonial case. That clearly lays down the practice of the House, by which I am bound, that such a matter cannot be raised on the Adjournment of the House.

With regard to the other matters which the hon. Member attaches to this, the really definite matter is that of the capital sentences. The other matters are not definite or urgent. Therefore, I am bound by the rule of the House to decline to find that this comes within the Standing

Mr. Shinwell: I was under the impression, Mr. Speaker, that the rule to which you have just reforred, which is familiar to hon. Members, applied almost exclusively in the case where the Home Secretary is involved; that is to say, in a case where a civilian in this country has been sentenced to death and is at the point of execution. Obviously, the platter cannot be raised in such an instance.

Surely this is a quite different matter. This is a matter quite outside the Prerogative or jurisdiction of the Home Secretary. It is a matter concerning the action taken by a Governor, who, presumably is responsible either to the Colonial Secretary or to Her Majesty's Government as a whole. Surely in those circumstances the rule does not apply.

Mr. Speaker: If the right hon. Gentleman will consult the Ruling of my pre-decessor to which I have referred—that was a colonial case—he will find the argument which he has pur before the House and before me dealt with and rejected. The real point is that it is a question of the Royal Prerogative. Insofar as the Secretary of State for the Colonies has any responsibility for advising Her Majesty as to any residuary Prerogative which she may have in the matter he is in exactly the same position as the Home Secretary would be had it been the case of a capital sentence of a subject in this country.

Mr. J. Griffiths: While being aware of and appreciating the Ruling which you tApproved 10 Release 2003/02/27: CIA-RDP80B01676R000900070003-5 -BB 12-

USSR INTERNATIONAL AFFAIRS May 14, 1956

U.K. ANSWERS USSR NOTE ON FROGMAN CASE

Moscow, Soviet Home Service, May 11, 1956, 2028 GMT--L

(Text)

Exchange of notes between the USSR Embassy in London and the Foreign Office of Great Britain, note of the USSR Embassy in London to the Foreign Office of Great Britain:

On May 4 the USSR Embassy in London sent a note to the Foreign Office of Great Britain, the contents of which were as follows:

The USSR Embassy in Great Britain conveys its respects to the Foreign Office of Great Britain, and has the honor to notify it of the following:

During the stay in Portsmouth of a squadron of Soviet warships on Apr. 19 at 0730 hours, sailors of the Soviet ships discovered a diver swimming between the sides of the Soviet destroyers. The diver, wearing a black, light-weight diving suit with flippers on his feet, remained on the surface for a minute or two, and then dived again hear the side of the destroyer Smotryashchy.

The officer commanding the squadron of Soviet ships, Rear Admiral Kotov, in a conversation with the Chief of Staff of Portsmouth Naval Base, Rear Admiral Burnett, drew his attention to this case of the appearance of a diver nearthe mooring of the Soviet ships directly alongside the destroyers.

Rear Admiral Burnett catagorically denied the possibility of the appearance of a diver alongside the Soviet ships, and stated that during that time no diving work whatsoever was being carried out in the harbor.

Actually, as is evident from reports published in the British press on Apr. 30 of this year, the fact that secret diving experiments were carried out by the naval command in the area of the mooring of the Soviet ships in Portsmouth is confirmed. Moreover, the execution of these experiments resulted in the death of the British diver.

It is sufficient to recall that the DAILY SKETCH, in a note on the death of the diver Crabb, reported as follows: "He dived the last time in Stokes Bay, in the area of secret test trials not far from the mooring of the Russian cruiser Ordzhonikidze."

Attaching great significance to such an unusual fact as the carrying out of secret diving trals alongside Soviet warships visiting the British naval base of Portsmouth, the Embassy would be grateful to the Foreign Office of Great Britain for clarification of this question.

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-BB 13- & -BB 14-

USSR INTERNATIONAL AFFAIRS May 14, 1956

#### British Note

Note of the Foreign Office of Great Britain to the USSR Embassy in London: On May 9 the USSR Embassy in London received the following note from the Foreign Office of Great Britain:

The Foreign Office of Great Britain conveys its respects to the Embassy of the Union of Soviet Socialist Republics, and has the honor to give the following answer to the Embassy's note dated May 4:

As has already been publicly stated, Lieutenant Commander (Kapitan Tretyevo Ranga) Crabb was carrying out diving tests, and is supposed that he perished during these tests. The diver detected from the Soviet warships, and, as stated in the Soviet note, swimming between the Soviet destroyers, was, in all probability, (Po vsei vidimosti) Lieutenant Commander Crabb.

His presence near the destroyers was without any permission whatsoever, and Her Majesty's Government expresses regret over this incident.

#### Kotov Interview in PRAVDA

Moscow, TASS, in English Morse to North America, May 13, 1956, 0200 GMT-E

Moscow--PRAVDA publishes an interview with Rear Admiral V.F. Kotov concerning the incident with the British diver Crabb, which reads:

It has been learned from the exchange of notes between the Embassy of the USSR in London and the British Foreign Office, published yesterday, that Commander Crabb, the British diver, carried out secret diving tests on Apr. 19, in the area of the anchorage of the Soviet warships which had come to the United Kingdom on a friendship visit. The British press bluntly points out that Crabb perished while carrying out an underwater espionage operation against the Russian cruiser during the stay of the Soviet ships in Portsmouth.

In this connection a PRAVDA correspondent rang up Rear Admiral V.F. Kotov, the commander of the Soviet naval squadron that had visited the United Kingdom in April, and asked him to describe this incident. Rear Admiral V.F. Kotov communicated the following:

At 0730 GMT on Apr. 19 three sailors of the destroyer Sovershenny, which was anchored next to the cruiser Ordzhonikidze in Portsmouth Harbor, spotted on the surface of the water between the Soviet destroyers a diver clad in a black, light diving suit. On his head he wore a mask with a quadrangular cut for the eyes. On his feet were rubber flippers.

The

tory of the great Frogman Muddle grot ow comes a surprise turn from Russia

# BANDKIO

## EDEN'S

# Tey attack Gaitskell

Sunday Express Political Correspondent

HE fantastic Frogman Mystery took its strangest turn of all yesterday. The Russians came to Sir Anthony Eden's rescue in his acutely difficult position. They attacked Mr. Gaitskell for trying to make capital out of the mission of Lionel Crabb near the Russian ships on their visit to Portsmouth.

The Socialists were poised for their all-out attack on the Government tomorrow: They thought they had the Premier on a spot, particularly after the disclosure that the Cabinet had sent an apology to Russia, and kept the fact secret for several days.

Into this situation stepped Marshal Bulganin and Mr. Krushchev through the Russian Government newspaper Izvestia. Said this Kremlin mouthpiece:—

"The leader of the Labour Party, Gaitskell, proposes to make a sharp criticism of the Government in the name of his party. The Labour leaders wish to make use of this incident to distract the attention of the public from their own actions during the stay of Mr. Bulganin and Mr. Krushchev—actions which were not well-wishing towards the Soviet Union."

True, Izvestia condemns the action of "those British circles mixed up in the Crabb

affair as incompatible with international law and hospitality." But it does Discount from the provesting of the provided in th

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And Pravda, the Russian Communist Party newspaper, has another bitter article about printed at the contract of the contract printed about printed at the contract printed about printed at the contract printed about printed at the contract printed a which the Socialists quarrelled with B. and K. It condemns Mr. Gaitskell and other Socialist leaders as in "a position even worse than that of the Right-wing of the Conservatives."

This article is doubly significant because it is signed by "Observer," a signature which often covers authorship of the highest level.

REPLY from Mr. Gaitskell last night: "The Soviet Communist Party is evidently continuing its violent campaign against the The Communists are furious British Labour Party. that we attempted to raise the question of Social Democrats imprisoned in Communist - controlled countries.

"How little they understand us! We have no. regrets, and make no apologies. We are satisfied that public opinion is overwhelmingly behind us.

"As for the 'frogman' affair, it would be the duty of any Opposition in Britain to probe such an extraordinary story of muddle and incompetence of a Government department."

ARTHUR BRITTENDEN adds some more pages to the Frogman Dossier

#### Did the Russians KNOW Crabb was coming?

BELIEF is growing that when Lionel Crabb went into the waters of Portsmouth harbour, Russian frogmen were waiting for him.

Seven months ago Crabb accomplished a similar mission under the Russian cruiser Sverdlov in Portsmouth harbour. He talked about it to other frogmen. And they, regarding that mission as a never-to-berepeated triumph, talked too-to a wider circle.

Did Russian agents hear about the Sverdlov affair? If so they would beyond doubt warn the Russian Navy to protect the B and K ship. And it is pretty certain that one of the first people to know that Crabb had dived-and failed-was Mr. Krushchev. He probably knew before Sir Anthony Eden.

#### A hidden meaning?

While our Secret Service men were still trying to keep the incident hushed up, Mr. Krushchev in a Birmingham speech on April 23 declared: "We don't. ask you to sell us guns or warships. As a matter of fact, the armament on a modern warship is not so very much up to date.

"If you want one or two (Mr. Krushchev laughed), we could sell you some of our cruisers because they very soon get out of date today. What we did yesterday is out of date today. That is obvious to everyone."

Only now does the possibility of hidden meaning in those remarks become clear. Is it not likely that Krushchev was throwing out veiled hints that he knew all about the Commander Crabb incident?

#### One riddle solved: Where he got his gear

NE of the great anxieties at the Admiralty (except among the few in the know) was that Crabb would be found wearing officially-issued gear. That, at once, would have implicated the Service as a whole.

But I can reveal that Crabb did NOT use Admiralty kit. He bought his frogman's suit, filippers, and mask from a private firm at Surbiton, Surrey, when he went on the Sverdlov mission. He paid between £20 and £30 for the gear.

When Crabb set off to Portsmouth with that gear nearly four weeks ago to inspect the B and K ship he had still not completed paying for it. He was planning to settle the bill out of the 60 guineas he was affered

for his lates, job by his Secret Service bosses. BUT THAT, MONEY HAS STILL NOT BEEN PAID OUT. Crabb's spicitors have asked the Admirally about h. They are still wating for the money to be handed over.

The tarditess over payment of Crabb's fed prompts question which when Crabb's fed prompts another question which, when answered, will reveal Crabb's true status:

#### What about the pension issue?

IS Mrs. Bratrice Crath, the frogman's mother and next-of-kin (Crath)'s maringe was dissolved), to get a pension? If she does, it can mear, only one thing: that the Government accepts responsibility for Crabb's

accepts responsibility for Crabb's venture.

Does this factor he behind the Admiratry's refusal to say that Crabb is dead?

Two weeks have passed since they stated he must be presumed dead." But still no certificate of presumption of death has been issied.

I understand that, it his certificate is not issued in the next few days, Commander Crabb's solicitors are to make rigorous representations.

When an immarried Services

When an unmarried Services man is killed in action, a pension for the tent-of-kin depends on meed. Mrs. Crubb makes no hardship clim. But if Crabb was on official Service employment, at least the Admiralty must inquire whether she requires nelp. she requires help.

That inquiry—or the lack of it—will show just how "official" Crabb's mission was.

#### POLITICAL NOTES

#### VOTING IN DEBATE ON CDR. CRABB

#### MR. MORRISON AND MR. SHINWELL ABSTAIN

FROM OUR POLITICAL CORRESPONDENT Two Opposition ex-Ministers who did not vote with their colleagues against the Government in the division at the end of Monday night's Commons debate on the Commander Crabb affair were Mr. Herbert Morrison, the former deputy leader of the party, and Mr. Shinwell. Both had taken part in the division two hours earlier at the end of the Cyprus debate and had registered

their votes against the Government.

Mr. Clement Davics, leader of the Liberal Party, voted against the Government in the Cyprus division and for the Government in the division that followed the Prime Minister's refusal to say more about the circumstances of the presumed death of Commander Crabb.

#### THE THEATRE TAX

Sir Thomas O'Brien presided at the all-party meeting of M.P.s held that before the Budget to hear the theat's industry's plea for the abolition of chtertainments duty on the living theatry. This plea has received a great deal of sunport among bank bench M.P.s and there was disappointment when the Chancellor was unable to make in his Budget any concession of the kind that had been hoped for.

The new chuse is supported by Mr. Grimond, the Liberal Chief Whip, and Mr. Robens, a member of the Tebour

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Big oen witt be stopped early in July so that the clock and bell hamilters can be overhauled. The clock faces will also be reglazed and the work will take about three months. This was announced by the Parliamentary Secretary to the Ministry of Works, in a written reply yesterday to a question by Mr. John Eden in the House of Commons.

question by Mr. John Eden in the House of Commons.

Repair of war damage to the clock tower began a year ago, and the same scaffolding will be used for the work on Big Ben. The makers of the clock, Messrs. Dent, will overhaul the clock mechanism without charge under their maintenance contract.

The bell hammerwork will be removed for renovation and repair and the hands will be taken off. When all four faces have been reglazed, the Ministry will continue experiments with the lighting of the clock, including trials with fluorescent tubes.

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#### **BY-ELECTION WRIT**

The Government Chief Whin vesterday

#### NO AUTHORITY FOR DIVE BY **COMMANDER CRABB**

#### SIR A. EDEN'S REPLY: FULL ACCOUNT "NOT IN PUBLIC INTEREST"

A fruitless Opposition attempt was made yesterday to get the Speaker's permission to move the adjournment of the House, after the Prime Minister had steadily refused to enlarge on his bard steadily refused to enlarge on his hard steadily refused to enlarge on his hord steadily refused to enlarge on his hord steadily refused to the forgman who was reported missing after a dive in Stokes Bay, near Portsmouth Harbour, on April 19. Although Labour members received with sounds of shocked surprise Sir Anthony Eden's decision, in the public interest, not to disclose the circumstances in which Commander Crabb was presumed to have met his death, the House heard in almost complete silence the news that what had been done was without the authority or knowledge of Ministers and that appropriate disciplinary steps were being taken.

The Prime Minister's firm affusal to be disciplinary steps were being taken.

This application is governed by authority, refused in the past—and I adhere to it—that that is a matter which cannot be information.

SHADOW CABINET'S DISCUSSION

FURTHER QUESTIONS BY LABOUR M.P.

#### "COMPLETE EVASION"

information.

"COMPLETE EVASION"

The subject arose on Mr. J. Dugdale's question asking for the evidence on which the Admiralty officially presumed the death of ... Commander Crabb; what were the remustances of his disappearance; and whether efforts were still beling made to whether efforts were still beling made to the commander of the problem of t

#### MR. GAITSKELL'S PLEA

MR. GAITSKELL'S PLEA

Mr. Gaitskell, Leader of the Opposition, said: "The Prime Minister will be aware that a great deal of information has already been published in the Press. Does he not think on reflection, in view of the amount of speculation which undoubtedly will continue in the absence of any information from the Government, that it really would be wiser and in the general interest, if a fuller explanation were given?" (Opposition cheers.)

Sir Anthony Eden replied that he had given the fullest consideration to this matter. If, can assure Mr. Gaitskell, he matter. If, can assure Mr. Gaitskell, he matter in the report of the property of the

tell the House that I cannot vary from the answer."

Describing this answer as "totally unsatisfactory to the Opposition," Mr. Gaitskell asked: "Is the Prime Minister aware that while we would all wish to protect public security, suspition must inevitably arise that his refusal to make a statement is not so much in the interests of public security as to hide a very grave blunder which has loccurred?"

#### "ONLY DECISION"

#### FURTHER QUESTIONS BY LABOUR M.P.

IABOUR M.P.

FROM OUR POLITICAL CORRESPONDENT
The Prime Minister had full support
from Government back benchers for his
firm refusal to say anything in reply to
questions yesterday about the circumstances of the disappearance of Commander Crabb, but Opposition members
thought that his statement would merely
add to the mystery and idensity
speculation

Mr. John Dugdale's question, to which
the Prime Minister replied, had because
addressed to Mr. George Ward, Partiamentary and Financial Secretary to the
Admiralty, who is the senior representative
of that department in the Commons. In
Frime Minister decided yesterday that it
would be better for him to reply to the
land as his guest a tunethon at 10, Downing
and Chief of Naval Staff.

VIEWS ON DISCIPLINE

sugestion himsers. Earlier in the day he had as his guest at luncheon at 10. Downing and Chief of Naval Staff.

VIEWS ON DISCIPLINE

There was much curiosity among M.P.s of all parties about the "appropriate did not in the control of the control

"ONLY DECISION"

The Prime Minister rejoined that the House and the country "must draw their conclusions from what I have said (Opposition cries of "It will"), and also from what I declined to say.

"Mr. Gaitskell, he went on, "will understand I have weighed up these containing the region of these decisions only a Prime Minister can take, and I am convince after the most careful reflection the decision was the right and only one.

Mr. Gaitskell then asked: "Are we to take it, in the absence of any further state the light of what he hese insister, and in the light of what he hese insister, and in the light of what he hese insister, and in the light of what he hese insister, and in the light of what he hese insister, and in the light of what he hese insister, and in the light of what he hese insister, and in the light of what he hese insister, and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the light of what he hese insisters and in the absence of any further state.

Asked If this was still the position, the last was still the position, and is not comment.

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#### GAITSKELL: NO APOLOGIES TO SOVIET

MR. GAITSKELL said yesterday that the Labour Party made no apologies for raising the question of the freedom of political prisoners during the visit to Britain of Marshall Bulganin and Mr. Khrushchev. He was commenting on a report in the Russian newspaper Izvestia, regarding the missing British frogman, Commander Crabb. Izvestia stated:

"The Labour leaders wish to make use of this incident to distract the attention of the public from their own actions during the stay in London of Marshal Bulganin and Mr. Khrushchev, actions which, as is well known, were not well-wishing towards the Soviet Union.

The Labour leaders were taking into account the fact that "the Crabb affair" had aroused great alarm and concern, the paper added. The British people understood how incompatible were such actions with "the norms of international law and with 'the elementary rules of hospitality."

#### Soviet Campaign

Mr. Gaitskell said: "The Communists are furious that we dared to raise the question of Social Democrats imprisoned in Communist-controlled countries."

"They now try to make out that we are sorry we did so and want to obscure this matter by having a debate on the frogman episode. How little they understand us. We have no regrets and make no apologies for bringing up the question of the freedom of political prisoners which, to us, is a matter of principle.

"We are satisfied that public opinion is overwhelmingly behind us on this. Our only regret is the uncompromisingly hostile reply we received from Mr. Khrushchev.

"As for the frogman affair, it would be the duty of any opposition in Britain to probe such an extraordinary story of muddle and incompetence of a Government Department. It is no doubt difficult for the Communists to understand this, since they do not allow opposition of any kind in the countries which they control."

#### SACK MINISTERS

Mr. Shinwell, Labour M.P. for Easington, said at Houghton-le-Spring, Co. Durham, yesterday.
"The first thing to do over the Crabb affair is to make big changes at the Admiralty or in the department responsible.
Frankly, I don't believe the nation would suffer if the whole of the Service Ministers, with the exception of Sir Walter Monckton, Defence Minister, were sacked."

Governments had been spying on each other for many years, although it was doubtful whether it was worth the cost. "But when private individuals take a hand, even when they are inspired by some of the clever people in the Admiralty, it is time they were harshly dealt with."

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#### *WESTMINSTER*

### iving in Muddied Waters

#### By A STUDENT OF POLITICS

SIR ANTHONY EDEN and his Government have struck an uncomfortable patch, more frustrating and irritating than dangerous, first through the affair of Commander Crabb, the missing frogman, and then through the revolt of a group of Conservative M.P.s against an important Government Bill.

There is nothing peculiarly calamitous in these troubles, yet their timing is doubly unfortunate for the Prime Minister personally, just when he was very much on the crest, with his prestige and authority restored and his leadership reasserted by his successful handling of the Bulganin and Khrushchev visit.

Some political sludge, but little else, will result from the two hours to be spent in the Commons tomorrow night dredging in the muddled waters of Portsmouth Harbour; but the sharp reactions from Moscow will have come as balm to the Labour leaders' dinnerparty wounds,

EVERYBODY loves a mystery, between politics and the intelligence services. So the debate may be judged not only good politics, but intriguing to public curiosity as well. There is, however, much more to the present Parliamentary affair than the more fascination of probing closely guarded secrets. Deeper motives are at play.

It may be doing Mr. Gaitskell and his Front Bench an injustice to suggest that the case of Commander Crabb has been seized upon as a welcome diversion from that bitter dinner-party squabble, but, if suspicious minds think along these lines, the sequence of events must be held responsible. be held responsible.

That, and the contrast between the impetuous haste to demand a debate on the secret details of the events at Portsmouth, and the laboured attempts to avoid a debate on the major international issues of the Russian leaders' talks in Downing Street.

Mr. Alfred Robens was at pains to discover any excuse for not requesting an immediate debate on the B. and K. visit. "Do I gather that the Prime Minister felt it would not be quite proper to have a debate on the White Paper? Would the Prime Minister feel it difficult or embarrassing to have a debate on such a matter?"

matter?

Sir Anthony may accordingly well wonder at the excess of sensitivity now prevailing, windly a ward of the root of the now prevailing, windly a ward of the not quite proper "it may be to the national interest, the Crabb affair past be debated. botatod

RACING the grilling in the Commons, Sir Anthony revealed a new restraint and calm of personality. Not so very long ago ne would have bridled angrily and revealed his irritation with cutting, explosive, even short-tempered replies. Angry he undoubtedly was; he reddened fiercely with indignation at Mr. Gaitskell's attack; but he kept a firm check on himself throughout. In all this the attitude of Mr. Her-

a firm check on himself throughout.

In all this the attitude of Mr. Herbert Morrison has given cause for comment. As Minister for Home Security during the war, and with subsequent experience as Foreign Secretary, he has the greatest knowledge on the Opposition side of how the intelligence and security services operate. During the exchanges he stood aside in studied detachment, and is understood to have since urged moderation on his party.

Not that Mr. Morrison has in any

Some Labour M.P.s are reflecting sombrely whether Earl Attlee would have shown such impetuosity.

# EDEN Calls FROGMAN TALK Secret Service chiefs face three demands

By CHAPMAN PINCHER

THE case of frogman Lionel
Crabb is to be thrashed out
at a special session of the
Combined Intelligence Committee — Britain's highest
security authority — it was
revealed last night.

In this secret conclave of the chiefs of M.I.5, the Secret Service and Forces' Intelligence departments the facts of how Crabb died under the Russian warships in Portsmouth harbour will be disclosed in full—probably for the first time.

Purpose of the session is to meet three demands from Sir Anthony Eden which are an essential part of the "disciplinary

ion" he has taken to prevent any repetition of such an embarrassing situation.

DEMAND No. 1: The experts

must find some way of allowing closer political control by Ministers over Intelligence work without stifling the initiative of agents or spreading secret information too widely.

Defence Minister Sir Walter Monckton, who is responsible for advising the Cabinet on Intelligence matters, knew nothing about the frogman project.

Neither did his special adviser on scientific intelligence, Mr Eric Williams.

#### A SUPREME BOSS?

DEMAND No. 2: There must be much closer control by Intelligence chiefs over what is happening in their departments.

It seems certain that though Naval Intelligence men were involved in the Crabb venture, the Director of Naval Intelligence was not told about it.

DEMAND No. 3: The system whereby "freelance" agents like Commander Crabb are employed by

Intelligence departments must be reviewed and tightened

The committee may decide that the only solution will be to follow the United States lead and appoint a highly influential man as overall chief of the Intelligence departments.

The United States has a Central Intelligence Agency, headed by Allen Dulles, biother of Foreign Secretary John Foster Dulles.

Britain's Joint Intelligence Bureau, headed by Sig Kenneth Strong, functions as a central clearing house for Intelligence information, but exercises no control over policy.

An alternative and less drastic move would be to appoint a permanent full-time chief for the Combined Intelligence Committee, with powers to range through the whole Intelligence network.

At present the chairman of the committee is a high-level administrative civil servant who has other jobs to do. He is appointed for a two-year term.

MEMORANDUM FOR: Mr. Dulles

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Last night you were reviewing the parliamentary debates of May 14 on the Crabb case. Walter Pforzheimer has sent me an earlier exchange between the Prime Minister and Mr. Gaitskell which took place on May 9th. This is attached along with the texts of the Soviet note of May 4th and the British reply thereto of May 9th. In addition, Walter forwarded a few copies of selected news items which he thought might be of interest to you and which I have also attached.

Attachments

FMC June 1960

FORM NO. 101 REPLACES FORM 10-101 HAUG 54

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filler, Cmdr. R. Amer, cmdr. R.

ss. R. C.

rd. William

J. E. S. (Middlesbrough, W.)

rs. Peter (Winchester)

s. Peter (Winchester)

s. Capt. C.

tan, A. C. M.

R. M. M. Sir P. (Kens'gt'n, 8.)

r. Capt. Hon. Richard

d. Harold (Stockport, S.)

d. Sir William (Woolwich, W.)

l. Henderson (Fife, E.)

rt-Scott, Col. M.

Rt. Hon. James (Moray)

rt-Scott, Col. M.
Rt. Hon. James (Moray)
Imo, H. G.
rs, G. S. (Aylesbury)
-, W. D. M. (Orpington)
Sir Charles (Eastbourne)
William (Bradford, N.)
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D. F.
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ame Irene (Tynemouth)
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-a, Rt. Hon. Haroid
il H.
- W.S. I. (Penrith & Border)
Paul (Sunderland, 2.)

Paul (Sunderland, 8.)
R. Dudley (Exeter)
(Bridgwater)
Deoffrey (Truro) Jeonrey (Huro) ⊃n. R. John Victor Iliam (The Wrekin)

FOR THE NOES : th and Mr. Galbraith

: I beg to ask

4.11.1 San San Artic

(22.7)

14 MAY 1956 Motion made, and Question proposed,

The Case of

That a further sum, not exceeding £20, be granted to Her Majesty, towards defraying the charges for the year ending on 31st March, 1957, for the following Votes in connection with the case of Commander Crabb, namely:—

CIVIL ESTIMATES, 1956-57 AND NAVY ESTIMATES, 1856-57

Class I, Vote 4, Treasury and Subordinate Departments avy Estimates, Vote 12, Admiralty 10 ...

£20

#### THE CASE OF COMMANDER CRABB

8.18 p.m.

Mr. Hugh Gaitskell (Leeds, South): On 29th April, the Admiralty announced that Commander Lionel Crabb, R.N.V.R., was presumed dead after failing to return from an underwater trial. The statement went on to say that he did not return from a test dive which took place in connection with the trials of certain underwater apparatus in Stokes Bay, in the Portsmouth area, about a week before. Commander Crabb is the central figure in this strange episode which we are discussing in this very short debate this

Therefore, I think it will be appropriate, since I suppose we must accept the conclusion of the Admiralty, if, at the start, on behalf of all of us, I were to pay a tribute to a very gallant officer. [Hon. Members: "Hear. hear."] He was, of course, awarded the George Medal in 1944 for gallantry and un. daunted devotion to duty. Whatever may be the circumstances in which he met his death, all of us will agree that this country would be the poorer if it were not for men like Commander Crabb.

In opening this debate, there are certain things I want to make clear about the attitude of the Opposition. First, we recognise the unfortunate necessity, in present conditions, for secret services. Every great Power has such services and, obviously, as with other defences, we cannot do without these. Also, we fully appreciate that details of the activities of these services cannot be disclosed as are the activities of other Government Departments, because to do so would make nonsense of their work. However, I must add this: Parliament accepts that

situation, and refrains from pressing these matters, and, of course, Ministers, exercising their undoubted rights, refuse to give information on what I think may be regarded as certain generally accepted assumptions.

Commander Crabb

These assumptions are: first, that the operations of these services are ultimately and effectively controlled by Ministers or by a Minister; secondly, that their operations are secret; thirdly, that what they do does not embarrass us in our international relations. And perhaps one might add, fourthly, that what they do appears, as far as we can make out to be reasonably successful--[Laughter.]- in this sense, that if there were a widespread feeling that the secret services were extremely incompetent and inept, then it would be the duty of hon. Members to raise the matter.

It is an unfortunate fact that, in the episode which we are discussing, none of these four conditions appears to have been fulfilled. The statement of the Prime Minister makes it plain—at any rate, it gives me the impression—that in this instance Ministers were not ultimately and effectively in control. Secondly, noand enecuvery in control. Secondly, no-body could say that the operations were especially secret. Thirdly, it is a regre-table fact that there has been some enbarrassment to international relations. There may be some doubt about success. but I will leave that on one side.

This is one reason why we on the Opposition benches could not be content with the statement made by the Prime Minister last week. Because, cryptic though it was, it revealed through the disclaimer of direct responsibility and through the reference to disciplinary steps. that some wrong action had been taken by a Government servant without the authority and, indeed, apparently contrary to the desires of Ministers.

Now may I say a word about Ministerial responsibility in this matter. It is the custom for Ministers to cover up any decision by a civil servant; that is to say, normally the Minister not merely takes responsibility but appears to have taken that decision himself, whether, in fact, he did so or not. Even when this fact, he did so or not. Even when this is not done and, of course, there are quite a number of occasions when it would be pedantic to insist that it should be done; when, in fact, a Minister comes to the House, and says, "One of my

[MR. GAITSKELL.] officials made a mistake," thereby implying that he, the Minister, was not directly responsible for that mistake, nevertheless it is a sound and vital constitutional principle that the Minister takes responsibility for what has happened.

That is a principle which I venture to say is fundamental to our democracy, because if we were to depart from it, it would imply that the Civil Service in some way or other was independent and not answerable to this House. Of course, the extent to which we condemn a Minister for an act of one of his officers, or a failure by one of his officers, obviously depends on the circumstances. There are minor occasions when a Minister admits that something has gone wrong and the House accepts it and the matter is left.

Another reason why we felt that we had to discuss this matter further was that other Departments apart from the Secret Service are apparently involved. There is no doubt that the Admiralty was heavily involved. Indeed, one newspaper goes so far as to say today that the Naval Intelligence Department was probably at the centre of the whole thing, and it may be that the Home Office also was involved—

The Secretary of State for the Home Department and Minister for Welsh Affairs (Major Gwylim Lloyd-George) indicated dissent.

Mr. Gaitskell: I see the Home Secretary shaking his head, but I would draw his attention to one incident where police officers were involved.

Finally, may I explain that we are discussing this matter on this Motion with particular reference to the salary of the Prime Minister because, first, the right hon. Gentleman himself decided, in answering the Question last Wednesday, to take responsibility for this matter and, therefore, if we wanted to discuss it, that was the correct thing to do; and, secondly, if we had discussed it on the Admiralty Vote alone that would have narrowed the scope of the debate unduly.

Whatever we may feel about this incident, or series of incidents, none of us would ask that the Prime Miniater should disclose what ought not to be disclosed, either because it might endanger oug agents—one may as well use the word

for the people in our Secret Service—or because it would involve giving information away to a foreign Power, information which, in the opinion of the Government, should be kept from a foreign Power.

Subject to this, I venture to sar that it is the duty of any Opposition in this democracy of ours to probe any weakness or what appear to be blunders or matakes in Government administration. I feel confident that if how Members on the other side of the Commuttee had been in opposition, and a similar episode had occurred, they would, in pursuance of their duty, certainly have raised the matter in the House of Commons.

Subject to the qualification, ar important one, which I made about security, I very much hope that the Prime Miniar will tonight say all he possibly can to clear up the matter and allay the remaining anxieties. Whether or not we civide the Committee on this issue turns, frankly, entirely on what he can say to us this evening.

I now turn to the case itself. We have very little time and I certainly do not propose to go through the facts, or the apparent facts, in great detail, but the following seems reasonably clear. On 18th April, Commander Crabb went to Portsmouth and stayed at the Sallyport Hotel with another gentleman who resistered in the name of Mr. Smith. The next day both of them left the hotel. Mr. Smith returning later to pay the bill and collect the luggage. From the onwards, Commander Crabb disappears at the hotel and tear out for pages of the hotel register, which of course, included the names of Commander Crabb and his companion. Indidays later the Admiralty issued the statement part of which I read to the Committee at the beginning of my remarks.

On 3rd May—four days afterwards—the Soviet Government sent a Note (t protest to the British Government, and in this they made it plain that a procell had been made much earlier by the commanding officer of the Soviet ships in conversation with the chief of saff of the Portsmouth naval base. On 232-occasion, according to the Soviet Necestal Chief of Staff, who is Rear-Accept Burnett, categorically rejected to good alongside the Soviet ships and stated the

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The Case of

14 MAY 1956

Commander Crabb

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tion, an imbout security, rime Minister ssibly can to y the remainant we divide issue turns, e can say to

: itself. We certainly do the facts, or at detail, but onably clear. r Crabb went the Sallyport an who regis-Smith. The eft the hotel. D pay the bill From then b disappears. mouth police tear out four er, which of nes of Com-Ten npanion. sued the stateto the Commy remarks. afterwardsnt a Note of Jernment, and that a protest arlier by the Soviet ships chief of staff base. On that Soviet Note. Rear-Admiral eted the possiof a frogman and stated that at the time indicated there were no operations in the port involving the use of frogmen. The comment that I feel bound to make at this point is that this was clearly completely contrary to what the Admiralty itself was to say on 30th April.

The British Government in a Note which, according to Moscow, was delivered on 9th May, and presumably, therefore, was sent before the Prime Minister made his statement to us, expressed regret for the incident, a matter which, curiously enough, the Prime Minister did not mention in his statement to us the other day. Finally, we have the Prime Minister's statement to us, which is in the recollection of all of us and to which, therefore, I need not refer in detail. That is all I propose to say about the story of these events.

I wish now to make a few comments. I do not propose to go into great detail, as the newspapers have done. I do not propose to ask every conceivable question, such as, for instance, "Where did tion, such as, for instance, "Where did Commander Crabb get his diving gear?", "Why was not a younger man sent down if somebody had to go?", and, "What was it that Commander Crabb was trying to find out?" All these questions, and many others, have been asked in the newspapers. I repeat that I am not concerned with anything more than the central features of this business. Nor do I propose to say much about the international aspect of the matter. As the Prime Minister has made clear to the Soviet Union, it is a very regrettable episode, but for my part I fully accept, as I am sure we all do, the Prime Minister's disclaimer of Ministerial knowledge or approval. I should like to say that I am sure that that should be accepted as complete evidence of absolute good faith by the Soviet Government as well.

Nor do I feel, though others may differ from me on this, that this episode, serious as it is in certain aspects, and, indeed, deplorable as it was when one first heard about it, is likely to do permanent damage to our relations with the Soviet Government. We all know that the Russians are realists in these matters. There is not very much doubt that they, like other Governments, have their agents, and there have been various stories in the newspapers of similar

occasions to which I will make no further reference.

I am concerned more with what appears to be the situation in the secret service and the forces which work with them because it seems to me that what has been suggested, at any rate by the Prime Minister's statement, and by what we know, reveals a very grave lack of control at home and, indeed, a most unsatisfactory state of affairs within this service.

It seems to me that a great deal turns upon the question of the level at which the decisions were taken. There was an idea at one time when the great bout of speculation was taking place in the Press that possibly the whole thing had been a private effort, that Commander Crabb, financed by a mysterious private organisation, had gone on this investigation and, indeed, that the Government had had nothing to do with it whatever.

Unfortunately—I say, "unfortunately"—the Prime Minister's statement shows. I think, conclusively that that cannot have been so. At least, if it were so, I can only say that it is a great pity that the Prime Minister did not make it clear earlier. I think that we must conclude from his statement—he will correct me if I am wrong—that presumably the Secret Service or a secret service and the Admiralty must have been mixed up in the plan from the start. Again, I ask at what sort of level was the decision taken, if a decision were taken, to make this kind of investigation. In particular, I think that the Prime Minister might be able to tell us how far this was a matter in which the Admiralty took the initiative.

Having said that, I would wish to pose. if I may, a few central questions which. I repeat, I hope that the Prime Minister will be able to answer within the limits that security permits. We all of us recall that when Mr. Bulganin and Mr. Khrushchev were coming here, a very great deal of attention was concentrated upon the security precautions in connection with their visit and Questions were asked in the House about the number of guards they were to have, and so on. One presumes that in taking these precautions, which we did not criticise and which we accepted, it must have been, must it not, the duty of the Admiralty to guard the Soviet vessels?

[Mr. Gaitskell.] That is one of the extraordinary features of the whole business, because if it were the Admiralty's responsibility to guard these vessels, how was it that Commander Crabb, if it was he, was able to approach these vessels? One is bound to ask the question: Was the security guard very, very inadequate or was the guard in the secret of Commander Crabb's exploit?

Again, I come back to the question of the level. It is very difficult to understand how, that being the background, this kind of exploit could have been permitted unless it had been known to some fairly high-ranking officers. I put that as a supposition, and as the honest conclusion to which at the moment, I think, we are drawn by the facts. The second question I would like to ask is, first, what steps were taken, if I may repeat it, to guard these ships? The second question is, who authorised the Admiralty statement on 29th April, which is now seen to have been at variance with the statement of the Chief of Staff at Portsmouth to the Russian admiral, and which, incidentally, was also very much at odds with the Prime Minister's later statement? The third question that I want to put to the Prime Minister is about the strange business of the Portsmouth police descending upon the Sallyport Hotel and tearing out four pages of the register.

Can the Prime Minister tell us under what authority these officers acted? have made some inquiry into the legal position, with the help of one or two of my hon. Friends, and, as I understand, this is the position. Under the Aliens Order, it is an obligation on any hotel keeper to keep a register of all persons over 16 years old staying at the premises. It is also an obligation on any person of this kind to enter his name, nationality and date of arrival, and the keeper of the hotel has to require him to do so. Furthermore, the keeper of the hotel has to preserve the register for a year after the last entry in it, and it is, of course, open to inspection by any police officer or person authorised by the Home Secretary.

The Portsmouth police came in—in fact, they seized part of this register, although, under the Aliens Order, it was the property of the hotel keeper who is under a statutory duty to preserve it. It

is indeed very hard, therefore, to see what right the police officers had to make the hotel keeper break the law in this way.

There is, of course, the additional piece of information-if it is correct-that the police officers warned the hotel keeper that if he resisted and refused to give up the register they would proceed against him the Official Secrets Act. In exactly what way would the Official Secrets Act come into this? There is, of course, pro-vision under the Official Secrets Act under which it is an offence for a person to retain certain documents when the person having such a document in his possession or control retains it

"when he has no right to retain it or when it is contrary to his duty to retain it or fails to comply with any directions issued by" lawful authority

"with regard to the return of disposal thereof."

I think we ought to take that as referring to Civil Service documents and documents of that kind. I am bound to say that it is very difficult to see how a hotel register can come within that particular Section. I would ask, of I may. because this is an important point, what explanation the Prime Minister can give us. I repeat that we realise the need for a Secret Service. We realise that the members of that Service have to go about their work in queer ways, but it is a matter of enormous importance that they should not be above the law. What then, was the law under which they operated?

The next point I wish to ask relates to the Prime Minister's statement about disciplinary steps. Can the right hor-Gentleman tell us against whom and m what manner those steps have been taken? Were any steps taken, for instance, against Service personnel?

Finally, there is a question which feel I must put out of regard for the relatives of Commander Crabb. Can Prime Minister say whether the commander-on the assumption, of course, time he was the person involved—believed the the action which he took was full approved, or did he realise that was, a it were, purely a private enterprise undataking? Did he know that there would be this very serious consequence if, i fact, it were discovered?

I will refer here against, if I may, to and statement of the British Government, c 1765

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rather the letter of the British Government, to the Russian Government which seems to imply—as I say, I think out of fairness to Commander Crabb's relatives this is something that should be cleared up—that he swam to the Russian vassous without permission. The Note says:

"The frogman, who, as reported in the Soviet Note, was discovered from the Soviet ships swimming between the Soviet destroyers, was to all appearances Commander Crabb. His presence in the vicinity of the destroyers occurred without any permission whatever, and Her Majesty's Government express their regret for this incident."

If that were true and if, in fact, he had gone to Portsmouth simply on genuine trials not connected in any way with the Soviet vessels and had, on his own initiative, swum off to them, that, I think, is something which the Government ought to make plain. If it is not so, then, of course, it is a different matter.

To draw the conclusions, such as they are, which one can from this business, it is impossible for us on the hard information available to pass any final judgment. I do not seek to do so. I would still hope, frankly, that a fuller and more reassuring explanation were forthcoming from the Prime Minister, but I must tell him that so far, by what has been published in the Press, by what he has said and by what is in the exchange of Notes with the Soviet Government, an impression has been created, first, of the most deplorable lack of co-ordination and control between the Foreign Office, the Secret Service and the Admiralty; and, secondly, that an impression of unusual technical incompetence has also been created.

The business of the hotel register, which was bound to attract public attention to the whole matter, the way in which, apparently, before Commander Crabb went to Portsmouth there was a great deal of free talk by all sorts of people, the questioning at a later stage of Commander Crabb's friends, which is reported in some of the Press—none of this, I must say, gives one much confidence in the technical efficiency of the Service. Thirdly, I think that it gives an impression of a degree of political unawareness which is almost frightening.

I repeat that a lot depends on at what level these decisions were taken, but particularly in regard to the political aspects if, in fact, the decisions were taken at a 33 D 25

high level. Then it shows, as The Times said in a very penetrating leader:

"irresponsibility just where irresponsibility should not exist."

If, on the other hand, it was at a lower level, it suggests that the people there, the officers there, have got altogether out of hand.

I must say this to the Prime Minister, and I know he will accept it: it is his burden and responsibility to look after the Secret Service. These matters of which I have spoken and the reflections on the efficiency of Service co-ordination, and so on, which I have mentioned are essentially matters for the Prime Minister. I would ask him, is he satisfied in the light of what has happened with the staffing of the security services? What steps is he taking, or has he taken, to prevent this sort of thing happening again? Is he satisfied—I am sure he will not take offence at this at all—that he, the Prime Minister of the day, who has these enormous responsibilities over the whole field of government, is really in a position to be the only Minister to keep an adequate control on the Secret Service? Can he, in fact, do this job as it should be done directly himself?

Those are the questions we should like the Prime Minister to answer bearing in mind, I repeat, the security aspect, which cannot be overlooked. I have tried to put our case and our anxieties on this in as responsible a manner as I can. I realise to the full the delicate nature of the subject we are discussing very briefly this evening, but, while we must be careful and while we must be cautious, democracy also must be made to work. We, as the Parliament in a democracy, have the right to have our fears allayed, our anxieties extinguished; or at any rate we have the right to be satisfied that the Government are taking steps to put matters right.

8.49 p.m.

The Prime Minister (Sir Anthony Eden): The right hon. Gentleman the Member for Leeds, South (Mr. Gaitskell) has reminded us—and rightly reminded us, if I may say so—that it is a very rare proceeding to refuse to disclose public events or events which have become talked about merely on the ground that in the Government's judgment it is not in the public interest to do so.



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[THE PRIME MINISTER.]
Of course, we live, as we all know, in an age of publicity, and in some quarters it seems to be thought that there is nothing which should be withheld from public examination, discussion and debate. That was not, I was glad to note, the right hon. Gentleman's position tonight. Nonetheless, Parliament has preserved the long-established convention that a responsible Minister may decline to give information, if, in his judgment, it is not in the public interest to do so.

We are dealing tonight, I must san frankly to the House, with circumstances in which no Government here or in any other country, I believe, would say more than I am prepared to say to the House tonight; nor is there anything contrary to our practice, as the House knows, in taking this action. It is often done in defence. A classic example was the atomic bomb, where the whole expenditure—£100 million—was concealed in the Estimates for a number of years.

Similarly in international affairs—let me say this, because the right hon. Gentleman asked a question—it is often contrary to the public interest to disclose the details of correspondence with a foreign Government or to reveal the course of negotiations with a foreign Government leading up to treaties or other agreements, and it is in any event the immemorial custom not to publish the receipt of a Note until the reply has been returned and received by the Power which sent the Note. I shall have something more to say about that in a moment.

Again, to take our domestic affairs, there are many things which my right hon, and gallant Friend the Home Secretary, for instance, is not obliged to state publicity. He has not to disclose the grounds on which he has decided to deport an alien or those on which he grants or refuses a certificate of naturalisation. I say this to show that I agree with the right hon. Gentleman; I think we are in agreement that there can be no dispute about the general principle that there are gertain things which it is against the national interest to disclose.

The right hon. Gentleman has spoken very freely about the secret services and speculated about their control, their organisation, and their efficiency. I am

sorry to have to say that I am not prepared to discuss those matters in the House. It is easy—and I am not complaining—for the right hon. Gentieman to suggest or imply that all is not well. I could not answer him, because I could not answer him either generally or in detail without disclosing matters which, as he must recognise, must remain secret. That is why it is not the practice and it never has been the practice to ciscuss these matters openly in the House, and I am not prepared to break that precedent.

I think it must be clear that it must be left to the discretion of Ministers to decide these matters. Only the Minister can judge; his discretion in this particular respect is absolute. It should be clear from this practice that the Minister can not disclose the reasons for his decision. Obviously, if he were to disclose his reasons, it would be disclosing what he judged to be contrary itself to the public interest.

That is certainly the position in this instance, and therefore on this particular aspect of the matter I must tell the House now that I have not one word more to say than I announced on Wednesday. But I should like to comment on the second part of the statement which I made in the House last week and to which the right hon. Gentleman referred.

I then took the exceptional course of making it plain that what was done was done without the authority of Her Majesty's Ministers. That, of course, includes all Her Majesty's Ministers and all aspects of this affair. We all know, in fact, that many actions are taken by servants of the Crown for which the authority of Ministers is not asked and, of course, that must always be so in any complex society such as ours today. The right hon, Gentleman is perfectly correct in saying that on these occasions it is nonetheless accepted that Ministers of the Government, collectively, are responsible to Parliament for the actions of adheials.

I pondered long before I departed from that axiom in this case, and I think that the Committee is, perhaps—if I may say so, entitled to know more of the topk in the light of what the right hon. Gentieman said. In this instance the second compelled me to state that what happened, or was thought to have happened, had been done without the authority of Ministers.

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At that time my colleagues and I had been conducting important discussions with the Soviet leaders. We were completely unaware of any episode of this kind. Had I not made that clear publicly, doubt would inevitably have been thrown on the sincerity of our position during those discussions. That is a very serious and a very exceptional situation, but it explains to the House why, on that account, I thought it right to take the very unusual course I did of making that statement.

That brings me to the third part of the statement which I made last week and to which the right hon. Gentleman has referred. Having made it clear that what was done without the authority of Ministers I also found it necessary to let it be known that disciplinary steps were being taken. That in itself is, in part, an answer to what the right hon. Gentleman has just said. It shows that the Government are determined that the proper measures of control and authority should be exercised by Ministers in all matters of this kind.

It has been suggested—and this was another point which the right hon. Gentleman made; and it has been made very much, too, in the Press -that by not informing the House on Wednesday last of our receipt of the Russian Note and of our reply thereto I was in some way holding back information of which the House ought to have been made aware, Of course, that was not so. The Soviet Note was delivered to the Foreign Office by messenger on Friday night, 4th May. The Foreign Secretary being away ill. I myself approved the answer to the Soviet Government on Wednesday morning. Of course, I was aware when I spoke to the House on Wednesday that the Soviet Government could not by then have received our reply. It would have been discourteous, to say the least, to have disclosed diplomatic correspondence in such circumstances, and I did not do so. So far as I know that has been the absolutely normal practice followed by all civilised Governments from the beginning of time.

At the same time, as the Committee will see, there is nothing in the least inconsistent between the reply we have given to the Soviet Government and my statement to the House. I carefully compared the two myself. The only difference

—and it is a difference—is that the reply to the Soviet Note deals with the actual queries raised in the Soviet communciation, whereas my reply to the House was couched as a Parliamentary Answer.

Now, as to the later publication of the Note, I realised, of course, that the Soviet Government might publish both communications. Of course, I understood that. But even so, I submit to the Committee that it would not have been possible for me to communicate either the facts or the texts of the Notes in advance of the receipt of our reply by the Soviet Government.

But in this business I do not rest only on the national interest. The national interest is of first importance to us in the House of Commons, but there is also in this business a very important international interest, and I confess that all I care for is that the outcome of our discussions with the Soviet leaders should in truth prove to be, as I have said, the beginning of a beginning. I intend to safeguard that possibility at all costs. I believe that that is also in the minds of the Soviet leaders, and it is for that reason that I deplore this debate and will say no more.

9.2 p.m.

Mr. F. J. Bellenger (Bassctlaw): May I say this by way of preface. The Soviet Government is the last Government on earth to make an incident out of this affair. But, listening to the Prime Minister this evening, I would personally have been quite content if he had stopped short at the first part of his statement last week. If he had said that this was a matter of public security, I do not think anybody could have questioned him on his judgment.

The Prime Minister, however, went on to open all sorts of speculative fields, as he has done in the Press. Incidentally, it seems a paradox that only the public Press can discuss this matter more fully than Parliament. The Prime Minister can apparently get up and say, as he said tonight, "I have nothing to say," and Parliament is gagged at once. But the public Press is allowed to chase all sorts of hares and to question all sorts of people.

Where, possibly, the right hon. Gentleman the Prime Minister has made a mistake is in saying that he was going to take disciplinary action and not tell the

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[Mr. Bellenger.]

House what that action was to be. We may be stopped from questioning the Prime Minister, I understand, because of public security considerations, but surely Parliament has a right to ask the Prime Minister whether he is acting rightly in taking disciplinary action against some person or persons unknown.

After all, Parliament is the protector of the individual, and, for all we know, the Prime Minister may be making a mistake, as the Government has done before, notably in the Burgess and Maclean case, which to a certain extent disclosed similar errors of judgment on the part of officials, and Parliament has no method of redress. All that can happen is that a committee of Privy Councillors is set up, some whitewashing statement is made and Parliament has to accept it.

I do not want to question the Prime Minister any more than my right hon. Friend the Member for Leeds, South (Mr. Gaitskell) did about the public security issue. What I say to the Prime Minister is this. Having been in charge of a Service Department myself, I should like to know whether he is quite sure that Ministers, and Service Ministers particularly, have complete control over their Secret Service, their Intelligence, as he led us to believe in what he said tonight. I should not be at all surprised if Service Ministers, in particular, do not know what their Intelligence does. Yet they are asked to take complete responsibility, even to signing for the expenditure of these secret service sections of their Departments, without knowing one iota of what is happening.

If we are to have a Secret Service, surely it should be secret. In this case, it has been nothing of the sort; the newspapers have been allowed to speculate. The Prime Minister may say we would surely not ask him to exercise any control over the public Press. He asks Parliament to be discreet; why does he not ask the newspapers to act in the same way? Every morning, as the Prime Minister knows, there is a conference at the Foreign Office which journalists are able to attend and question the official spokesmen. Why, therefore, can the Prime Minister, or somebody else, not make sure that not only is Parliament stopped from pursuing these matters fully,

but, also, that some restraint is exercised by the public Press, especially the popular Press, which may do a great deal of damage to international and national security?

Obviously, we cannot pursue this matter further by asking the Prime Minister to divulge what actually did happen; but, in spite of what he said, the public are disturbed at something happening which ought not to have happened, and the public is further of the opinion—as. I think, are many hon. Members of this Committee—that neither the Prime Minister nor his Departmental Ministers have over the Secret Service that control which Parliament voting the money would expect.

I would, therefore, ask the Prime Minister whether he can take some action to ensure that bureaucrats and public officials do not cut right across the policy of the Government of the day and cause international tension, as might have been possible in this case, which has enabled the Soviet Government to hold this country and Her Majesty's Government up to ridicule.

9.7 p.m

Sir Patrick Spens (Kensington, South): I want to say a few words tonight on the constitutional aspect of this debate, I am old enough, and I have been long enough a Member of the House, to have been present on many an occasion when the House desired to get information from Ministers of the Crown and the Ministers claimed they were quite unable to answer on the ground of public security. Time after time, when that has happened, that has been an end of the matter. This is the first time in my experience that a responsible Opposition has, through a most responsible leader, in a most responsible speech, none the less done what I consider to be a most irresponsible thing. It has followed that line which the right hon. Gentleman the Member for Bassetlaw (Mr. Bellenger) condemns in the Press. It has tried to get information on a matter of public security by baiting the Friede Minister by a series of questions.

I very nearly rose on a point of order when the debate began, because I believe that this debate is contrary to all out precedents. I do not believe that ever before, when a solemn answer has been given on one day of the week that to

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Sin P. Spens: Minister of the Cresponsibility upon a possible to give to because public secure no other responsible or outside attempt to carry the way. It is the responsible of all always has been didented answer who can't this debate if a practice had referred to the way in which tenght.

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The Case of 14 MAY 1956 give information to the House will be against public policy and against the public interest, has the matter been carried further—still less, by a planned debate of this nature.

Mr. Percy Collick (Birkenhead): Does the right hon, and learned Gentleman think this Chamber is the Reichstag?

Sir P. Spens: Once the responsible Minister of the Crown, accepting full responsibility upon himself, has said it is impossible to give the public information because public security is involved, it behoves no other responsible citizen, be he inside or outside this Committee, to attempt to carry the matter further in this way. It is the responsibility of Ministers, and always has been to give, such a considered answer when the occasion arises. Until this debate was opened tonight, that practice had never been challenged in the way in which it is being challenged

Mr. Donald Chapman (Birmingham, Northfield) rose-

Sir P. Spens: Let me finish.

Responsibility lies with Ministers of the Crown for the safety of the country. It does not matter who the Ministers are. When they are in office and they make a statement that it is impossible to give against public security, it is hopeless for the House, by a series of questions, by digging at the Minister concerned, to try to get him to go against his considered opinion. There was not one single question which was asked of the Prime Minister tonight, by either of the right hon. Gentlemen opposite, which had it been answered would not have resulted in my right hon. Friend disclosing the very thing that he has said he will not

Mr. Chapman: What about the police?

Sir P. Spens: The police are just as much a matter of public security as anything else. There is nobody who has lived as long as I have, and who has had as much to do with the law as I have, who does not know that time after time the police have to take action in the interests of public security.

Mr. Chapman: They are above the

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Commander Crabb Sir P. Spens: Of course, they are not above the law-they are right within the They are acting on their orders, but the orders which are given to them have been given them and cannot be disclosed for reasons of public security.

This goes to the very root of demo-acy. We have a General Election and we elect a Government, and we put into the seat of Government men whom the country chooses and trusts. responsible for the safety and security of the country. When they give their con-They are sidered view that the details of something cannot be disclosed because it is a question of public security, then I say that every responsible citizen, inside the House and outside, must accept that, and accept it willingly, as the very basis of public security.

9.13 p.m.

Mr. John Dugdale (West Bromwich): The Prime Minister's statement that it was deplorable that there should be a debate has been answered by the very responsible manner in which my right hon. Friend the Leader of the Opposition raised the debate. Had we not raised this subject, we as an Opposition would have been guilty of a grave dereliction of duty in not probing a little further

The Prime Minister says that he cannot answer certain questions—of course, he cannot. We agree there are many questions he cannot answer.

Mr. Sydney Silverman (Nelson and Colne): But there are some questions which he can answer.

Mr. Dugdale: Yes, there are some questions which he can answer. Some of the questions which my right hon. Friend asked him he could answer.

The thing we are concerned with is what appears to be the great lack of coordination between different Departments. What was the aim of this operation? Its aim, apparently, was to get information for the Navy, and yet the Commander-in-Chief at Portsmouth did not want the operation to take place. Surely he must have had some say. Surely somebody pays attention to what he says. When it was known, as it was known—it must have been known—by the Admiralty that have been known—by the Admiralty that this operation was to take place, surely the information should have been conveyed to the First Lord of the Admiralr

[Mr. Dugdale.]

The Prime Minister says that the First Lord of the Admiralty did not know. Naturally, I accept the Prime Minister's word for it, but that is a deplorable state of affairs when it is the First Lord of the Admiralty who has to make political decisions, if he has to do anything at all in the Admiralty. Surely he should be the person to make the decision.

How do we know that the naval officers at Portsmouth did know about it? Commander Crabb asked to borrow equip-ment from H.M.S. "Vernon" and he was refused. It was said there, "We shall not lend you the equipment". Obviously, he wanted to get accommodation of the most convenient character, and, naturally, he would have stayed in an Admiralty establishment, or else in a private house belonging to an officer of the Admiralty, if he could, but the Admiralty did not want him to do so, the Commander-in-Chief, Portsmouth, did not want him to. So he had to resort to this extraordinary business of staying in an hotel, and signing the register, while his companion signed it with the wrong name.

If the Commander-in-Chief, Portsmouth, had really wanted this to take place, surely he would have given some help to Commander Crabb. Apparently, no help was given. If he did not want it to take place he would have conveyed his disapproval to the Admiralty. It seems very strange that one of the high rank of the Commander-in-Chief, Portsmouth, should not be able somehow or another to reach a member of the Board of Admiralty. I cannot understand where the stoppage took place en route, but, apparently, there was a stoppage somewhere, and, apparently, the information never reached the Board of Admiralty.

These are some of the things for which we condemn the Government. I do not say we want to know about them. We shall not ask any questions about them. [Hon. Members: "Oh, no."] We will not. However, we do ask the Prime Minister to see that the Admiralty and the Secret Service are reorganised in such a way that these things do not occur again. Plainly, there has been a stoppage in the flow of information which should have flowed to the top, where decision lies, and it is the responsibility of the Prime Minister to see that this sort of

The right hon. Gentleman says that he is not responsible for the details of Secret Service work. Of course he is not, and we do not want to ask him questions about them, but we do say he has the responsibility for choosing the people who should be at the top of the Secret Service, and we want to know that he has confidence in their judgment. We want to know, in particular, that when he says that disciplinary action has been taken it has been taken not against junior people but against those at the tor for failing to control those below them. Perhaps these things have been done. However, it seems to me not know. likely that they may not have been done.

A few years ago there was a case which was called the Crichel Down case. It was a very different type of case, but as in this case a Minister was apparently misled by his officials and got into a creat deal of difficulty. He had the courage to accept responsibility, and he resigned. His action was very creditable indeed and we on this side of the Committee respect him for it, as, I think, many hon. Frends of his opposite do.

I think that the Prime Minister should have given us a very much clearer explanation, and that he must reassure us. if we are to rest content with what he says, that steps are being taken so to reorganise both the Secret Service and the Admiralty that this sort of thing can never happen again.

Lieut.-Colonel J. K. Cordeaux (Nottingham, Central): The right hon. Gentleman the Member for Bassetlaw (Mr. Belle iger) was deploring the publicity that this unfortunate episode has obtained in the Press. I am sure we all agree with him about that. However, I am sure we should not all agree with him when he suggests that it might have been obviated by a hint from Ministers. I think that would have been dealered by a world. would have been deplored by most people. The fault for that publicity lies mainly, I am sorry to say, with the most bers of the various secret services con-

In former times it was the first rue for all members of those services that the nature of their work must never be disclosed to another man or woman. In fact, it was their duty to carry the secrets of their adventures and triumphs with Approvers For Reference 2008/02/27: CIA-RD P80801676R0009 00070009 5- atch there have bee not been living have been cash of secret work newspaper artic if they do that, their blunders

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J. K. Cordeaux (Nottinghe right hon. Gentleman Bassetlaw (Mr. Bellenger) e publicity that this une has obtained in the we all agree with him owever, I am sure we gree with him when he ight have been obviated Ministers. I think that en deplored by most It for that publicity lies y to say, with the mem-•us secret services con-

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there have been some people who have not been living up to that tradition, but have been cashing in on their knowledge of secret work in the form of film rights, newspaper articles and books. Of course, if they do that, they cannot complete too much when equal publicity is given to their blunders and failures.

It was only last November that we were debating in the House another episode which concerned one of our secret services, in that case our security service. We were debating the failure in the Burgess and Maclean case, a failure which seemed all the worse when taken in conjunction with the previous cases of Dr. Nunn May, Dr. Fuchs, and Professor Pontecorvo, which lead us, in conjunc-tion, to feel that we were engaged in dealing with a new type of enemy agent
the man who works, not for the old reason of personal gain, but because he puts loyalty to a political ideology before loyalty to his own country.

I believe that it would be wrong for us to lose faith in the services that are at present in the dock—that is to say, our positive espionage work—because, after all, this particular case, unlike the case of Burgess and Maclean, is, I suggest there is certainly nothing to suggest otherwise-an isolated case. think that on the strength of that we have I do not any right to condemn our positive espionage services, whatever they may be, as inefficient.

Indeed, in answer to the right hon. Member for Leeds, South (Mr. Gaitskell), who did criticise them for inefficiency, I should like to condense what I wanted to say by quoting to him some remarks which were made about them by one of the very best known counter-espionage officers in Germany. He was the head of the German counter-espionage forces in Holland during the last war-a man who was himself responsible for one of the greatest disasters that ever befell our own underground forces. His name was Giske, and what he had to say about

them was this:

"I was now facing my own problem, to peer westwards and discover what secret enemy activity was taking place beneath those stars, on those dark waters, and in the air above them—activity of an enemy famous for his long experience and unexcelled in his skill at the conduct of underground warfare. We had a whole series of instructive lessons the previous year in France, Norway and Greece, which had shown me clearly what it might

mean to face the experienced toughness of the British Secret Service in combination with an elite of Dutch volunteers willing to risk heir lives."

From that, I do not mean that I am trying to excuse the conduct of the operation which we have under discussion tonight. It would be impossible to do so. It seems to me that it was approved mistakenly and rashly and was inegaly carried out. Indeed, one feels alarmed for the higher direction of whatever service might be concerned when we consider that, after all, although initiative is one of the greatest qualities required in any such service, it seems incredible that such an operation could have been sanctioned except by the head of whatever organisation it was. It is strange and unfortunate that it was done even by such a person without informing someone of still more importance.

To the non-technical critic it seems that the positive information that might be obtained would in no way be commensurate with the seriousness of the act and the natural embarrassment to inter-national relations which would follow Lower down the scale in the planning and conduct of the operation, Commander Crabb was of an age where he should hardly have been chosen for an operation so hazardous and difficult. The entry in the hotel register and the clumsy attempt at deletion suggest a quality in trade craft to which it is best not to refer.

I referred just now to the embarrassment to international relations which such a failure might cause. I am certain that no stronger phrase would be here applicable. After all, the duty of every intelligence service is to obtain informa-tion about the war potential of other countries and it is the duty of secret intelligence services to obtain such information secretly. Every major Power, our-selves, the United States, Russia and all the rest, as the right hon. Member for Leeds, South said, employs such services and such services have been employed since the beginning of history.

Other weapons have come and gone. In the course of a few hundred years we have seen the bow and arrow give way to the cannon ball and gunpowder, and from that we have gone to high explosive. aircraft, tanks, poison gas and guided missiles to the final horror of the hydrogen bomb; but espionage has remained constant and an essential branc

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of war. The spy—the secret agent it is better to call him—has remained and has always been the oldest of all weapons, indeed, dating from 3,400 years ago, as we can read in Joshua, Chapter 2:

Joshua the son of Nun sent out of Shittim two men to spy secretly. . . "

For that reason, I am absolutely convinced that the Russians will attach very little importance to this episode. The right hon. Member for Leeds, South said so in so many words. I think that the Russians will be very little irritated by it, just as they will not expect us to be particularly irritated by the episode of Burgess and Maclean.

The two episodes were the same in that they were normal—I think I can use the word "normal"—use of espionage. They differed in that the Russian employment of Burgess and Maclean was brilliantly successful, whereas our effort to inspect the hull of the Russian cruiser was not. They differed in another respect, namely, that the Russian Government did know of the employment of Burgess and Maclean, whereas my right hon. Friend the Prime Minister did not know of the employment of Commander Crabb.

It is perfectly obvious that the Russians have neither the right, nor are they likely to object—I do not think that that is putting it too high—even in their hearts to what has happened. This unfortunate episode is, therefore, not in the least likely in any way to impair the value of the Russian visit to this country, hor in any way to detract from the magnificent job which my right hon. Friend the Prime Minister has done, not merely in organising that visit, but in the brilliant manner in which he conducted the negotiations here.

Finally, I want to add my tribute to the central figure of this operation. Whoever may have employed Commander Crabb, he obeyed his orders, he was a patriot and he was a brave man. In paying my tribute to him I would like to think that I am also paying it to all the thousands of other men of his profession, the other agents who have served and died for this country.

The secret agent in war, though not always in peace, is the bravest man of all. The ordinary soldier, sailor and airman face danger willingly, but they

face it in comradeship. The secret agent faces it alone. The soldier, the sailor and the airman face death willingly, but death is the worst thing they face. To the secret agent who is captured death is probably not to him the ultimate sacrifice which he hopes to avoid, but the merciful relief for which he prays. So I hope very much that though this unfortunate episode, the last in Commander Crabb's life, may be forgotten as soon as possible, he and his former record will never be forgotten.

9,32 p.m. Mr. George Wigg (Dudley): If the obituary notice in *The Times* is to be believed. Commander Crabb rejoined the Royal Navy over a year ago. So I jon with my right hon. Friend the Member for Leeds, South (Mr. Gaitskell) in paying a tribute to the memory of a very gallant

When I listened to the concluding words of the Prime Minister I felt that this was a masterly exposition by a great Parliamentarian. The right hon. Gentleman had control of the House and was saying to us that the national interest must be paramount but, over and above that, the one thing he wanted is to retagreement with the Russians. That is the recipe of the Prime Minister tonight, his excuse for trying to rescue his party from a difficult position—[An Hen. Member: "Try to rescue yourself."] I shall come to that in a moment, with an holds barred.

Those noble words were not the words of the handout issued by the Conservative Party Central Office of his Perth special last week. There the right hon, Gentleman could not resist a cheap party just. The Prime Minister said:

"To be strong you do not need to be mute; to be firm, you do not need to be rude."

There, of course, the Prime Minister vas not talking about Anglo-Soviet relations as something that transcended even the national interest; the right hon. Gen eman was seeking to make party capital plain of that but, of course, if the high hon. Gentleman says that at Beeth and then makes the peroration that he does tonight, perhaps I shall be forgiven if the thought passes through my mind—he is an able Parliamentarian my he is also a complete humbug.

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What the hon, and gallant Member for Nottingham, Central (Lieut.-Colonel Cordeaux) said spelled out for the right hon. Gentleman that neither the First Lord nor the First Sea Lord should be holding their present offices. Because, without pressing the Government on any point of sccreey, it is undentable that on the night of 29th April a senior Member of the Board of Admiralty, either political or naval, must have authorised the statement that Commander Crabb had met his death. If, therefore, a Service Department has to disclose to the country and to the world that operations have been undertaken at a delicate stage of international negotiations without the knowledge or consent of either the political or the Service chiefs, then either or both, without waiting for any prompting from Conservative back benchers, should tender their resignations to the Prime Minister.

The central point of this story is not what Commander Crabb was up to or who instructed him, but the communique of the night of 29th April, because there the Admiralty, without being pressed and without any Press prompting, volunteered the information that it was responsible for what happened to Commander Crabb.

There is one other very serious matter which I ask the Prime Minister to believe that I feel about as sincerely as he does. I am desperately concerned about the state of the defences of this country. I believe our defences to be deplorably weak in all aspects despite the fact that very large sums of public money have been spent. It is my belief, as I watch the continuous stream of propaganda that is being poured out, that the Admiralty is fighting a rearguard action to justify an annual expenditure of £350 million.

What did Commander Crabb and those who instructed him hope to find out? Surely it was in the hope of trying to justify the Admiralty view that is being put across to the public that the Russian fleet is a menace, which justifies the maintaining of our expensive naval forces. I believe that such an undertaking places the public interest in jeopardy, for decisions as to how defence expenditure is to be made is a matter for calm and deliberate choice. Therefore, from every point of view this opera-

tion and the Government's attitude must

Turning to the speech of the right hon, and learned Member for Kensington, South (Sir P. Spens), I must say that I really was shocked. He is a learned and highly tempered Member of this House. I am very loath indeed to say this, but the arguments that he used were the kind of arguments that a lickspittle in the Nazi Party would have used if he had wanted to curry favour with Hitler.

9.37 p.m.

Sir James Hutchison (Glasgow, Scotstoun): The main burden of the speech of the right hon. Member for Bassetlaw (Mr. Bellenger) rested on his criticism that the lack of further information from my right hon. Friend the Prime Minister prevented hon. Members from being able to do what the Press is able to do. namely to probe and speculate. I think that criticism has been very completely answered by the speeches which have been delivered from both sides of the Committee, in which speculation has run riot.

I should like to make an appeal. This is a period of restraint and of appeals for restraint, and I think that nothing but good could come if we followed that example after the debate is concluded. I would go further and ask that the whole theme be muted down. We have paid our tributes to a gallant man, and I think that thereafter the whole story should be allowed to lapse into the shadows which are its proper background.

My reasons for asking that are as follows. First, let us be realists. I think that most hon. Members who have spoken tonight have recognised that we are not by any means the only nation with a secret service. All nations have secret services, and the job of these services is to get secret information. Believe me, the Russians are no amateurs in this. Can that be why they are so little worried by the whole incident?

I was greatly puzzled to discover from the speech by my hon and gallant Friend the Member for Nottingham, Central (Lieut.-Colonel Cordeaux) whether he felt that this was a matter of great irritation internationally or that it would count for nothing at all. At the beginning of his speech he said the first thing, and at the end he said the second.

[Sir J. Hutchison.]

It seems to me that the Russian leaders have treated the incident in its proper proportion. It is true that a protest was made and an apology was sent, but they appear to be much more prepared to allow the matter to fade into the background where it belongs than are our Press and the Opposition tonight. The longer this matter goes on the more chance is there of friction being developed -international friction which, I believe, both sides of the House are anxious to dispel.

There is no doubt that the visit of the two Russian leaders did good. In this matter protocol has been followed properly in the relationship and the messages which have passed between the two countries. Is it for this reason that one of the newspapers was able to write that Marshal Bulganin and Mr. Khrushchev were too pleased with the London visit to make an issue out of this curious and unexpected lapse? That is the answer, I think, to the right hon. Gentleman who was so worried, in the speech which we listened to this evening, as to whether in fact international friction had been created.

Mr. Chapman: Did not the Prime Minister end by saying that what he cared for most was that this matter should not disturb international relations and, therefore, on that account, refused to talk about the matter any further?

Sir J. Hutchison: 1 am saying that that that is the proper way to treat it. The more we argue about a thing like this the more we tend to upset international

The other reason why I think that this matter should be treated with restraint and, indeed, with oblivion is that this thirst for unusual and rather obscure knowledge does nothing but harm to the Secret Service itself. Either we have a Secret Service itself. Either we have a Secret Service or we do not. If we are going to have one, do not let us go on trying to persuade it to do a sort of striptease act and cast aside one veil after another. The methods and organisation of the Secret Service are very important methods and the more well discussed. matters, and the more we discuss and probe them, the more we tend to reveal, as would have happened if my right hon. Friend had been led on a little further, and that does nothing but damage to the service. We are making the task of 33 D 34

those who are serving and those engaged on a delicate and sometimes dangerous task all the more difficult. Discussion and limelight can do nothing but harm, and limelight is the very last thing that any one employed in this sort of work could possibly want to have.

What good, then, is this debate going to do? If it was a question of showing up gaucherie—and there has been gaucherie—that has been noted and will be put right. If it was disciplinary action that was wanted that has already been announced, and surely the right hon, Gentleman will accept that if disciplinary action is used it will be used on the person on whom it should fall and not on some one else. [An Hon. Member: "Which one?"] There can be no purpose in using disciplinary action ir any other way. If, on the other hand, the purpose is to diminish the stature of the Prime Minister, the debate has failed, or if hon. Gentlemen opposite are seeking for another Minister's head on a charger then the debate will equally have failed. There can be no good purpose in deepening this probe any further, and I hope that the matter will be allowed to fade into oblivion.

9.44 p.m.

Mr. R. H. S. Crossman (Coventry.

East): I think that the best answer given

Momber for Scotstoun (Sir J. to the hon. Member for Scotstoun (Sir J. Hutchison) was given by his hon and gallant Friend the Member for Nottingham, Central (Lieut.-Colonel Corde ux). think that my right hon, and hon, Friends will agree with me when I say that it is no disparagement of them to say that no speech was more full of mirmate, expert knowledge. Here was someone who knew what he was talking about, someone very close to Intelligence who could be spendidly frank, splendidly indiscreet and really tell the Prime Mirister what was wrong. We need only to read that speech in HANSARD tomorrow to see raised, and they are not to do, as the hon, and gallant Member rightly with the Socret Service.

want to concentrate on the part played by the Admiralty in this a lair. My hon. Friend the Member for Dudley (Mr. Wigg) partly raised this point want to go on from where he left on-With regard to the communiqué of 19th April, is it really said that the First Lord 1785

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of the Admiralty or the gentlemen down here did not know about it? Is it said that they had absolutely no knowledge of it, and that it is the sort of thing for which, if one has no knowledge of it, one refuses responsibility?

I can appreciate refusing responsibility for an act of the Secret Service, but I cannot understand shelving the responsibility for issuing a public communique which has been proved to be a lie, a deceit, issued by the Admiralty in grave contradiction to what had been stated to the Russian visiting admiral. This is not a question of the Secret Service, but either of the incompetence or lies of Ministers. Either they did not know that the communique was being issued and the services trusted them so little that even at that late hour they did not inform the Minister of the disasters going on, ostensibly under their responsibility, or they knew and they were not telling the whole truth.

I must say that the more I heard in this unctious debate about national and international safety, the more I gravely suspected that there were some party interests being defended. I began to suspect that when the Prime Minister took over the matter. It was a very convenient way to prevent questions being put to representatives of the Admiralty who might have defended themselves very much worse than the Prime Minister who, whatever his other defects, is a brilliant Parliamentarian. His was a magnificent performance. He thought only of international interests.

The right hon. Gentleman never dreamed of considering the problem of the First Sea Lord, the First Lord of the Admiralty, the Civil Lord or the Parliamentary Secretary to the Admiralty. Nothing to do with them. The right hon. Gentleman was thinking solely in terms of international interests. He was not thinking about the unfortunate Home Secretary. What has it got to do with Anglo-Russian interests to discover that those four pages were torn out of the register? Nothing whatever. Have we heard why the police went to the hotel? No, this is all in the realm of international interest. But it is not at all.

I support one other thing said by the hon. Gentleman opposite. I think it is very hard lines on people who work in secret departments. When something goes wrong they are blamed. If this

business had gone right, would there have been all this talk of disciplinary action? Supposing that Commander Crabb had come back safely from the mission, should we then have had the Prlme Minlster outraged by what he had done? What odious hypocrisy. There would have been medals for success, but when there is a slip-up, and Ministers are in trouble, then we have all the security and all the hocus-pocus about "I cannot tell you." Because somebody who is a politician and also an official is in trouble, the cover-up starts.

I think that the people of this country have a perfect right, when they suspect something as dirty as that, to express their anxieties. Of course, we cannot ultimately know the truth, but is it really the Opposition's fault that this matter has come to light? There has been a deluge of publicity on the Secret Service from the Admiralty. The Admiralty did that and the Prime Minister then contradicted the Admiralty and made matters worse confounded by giving his own peculiar version of his own self-sacrifice, He said that if any Minister had known, if any responsible civil servant had known, they would never have dreamt of allowing this to happen. I wonder.

We have lived for a long period in the cold war. Speeches have been made in this House describing the Russians as the enemy, and saying that there is no possibility of negotiating with them. Speeches were made by the Prime Minister, a short time ago, describing as appeasement what he is now doing. For years we have lived in an atmosphere in which the idea of treating the Russians not as an enemy to be spied on was positively disloyal. I cannot find it surprising that some members of the Secret Service have not caught up with the change of front of the Government, which, suddenly, is all enamoured of negotiation.

I can remember the time when the right hon. Member for Woodford (Sir W. Churchill) first suggested a high-level conference and his Tory colleagues howled him down and tried to sabotage the conference. They succeeded in preventing us having a conference for years, [Hon. Members: "Nonsense."] I suspect that some members of the Secret Service, and possibly some high officials in the Admiralty, are just a bit old-fashioned. They are still living in the

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[Mr. Crossman.] cold war and taking seriously the directive of the Tory Government when they came to power. Even some of my colleagues have constantly told me that the Russians must be regarded simply and solely as enemies of civilisation who understand nothing but the language of strength, and with whom it is hopeless to believe that the word "peace" is possible. If that is true, what is wrong with sending frogmen under their cruisers? If it is not true, some hon. Members opposite will have to withdraw thousands of words they have been speaking in the last

Mr. Cyril Osborne (Louth): Surely the hon. Member will agree that in the last three years there has been a change of Government in Russia and a different

Mr. Crossman: The hon. Member and I are in surprising agreement on this subject. We probably agree with the right hon. Member for Woodford who tells us that the Russians ought to join in the spirit of N.A.T.O. The hon. Member and I agree at the moment, but other hon. Members opposite will only agree two years later. That is the point I am making. He and I have gone far on this subject, but the Prime Minister was not one of the advance guard, nor were the other right hon, and hon. Members on the Front Bench. They were by no means in the advance guard, and it ill becomes them to rebuke members of the Civil Service who just do not understand the new world of international co-operation in which the Prime Minister so fervently believes.

If the Prime Minister believes that it was outrageous to send that frogman then there are one or two other outrageous things which he might polish up at the same time. We seem to be still scared stiff of the Russians disarming for fear they might be tricking us into something. If it is really a crime

to send a frogman underneath their ships and the Prime Minister has dismissed those who are responsible, I begin to see other changes which might be made in our foreign policy. If they are now our friends, I hope there will be full support for the speech of the right hon. Member for Woodford at Aachen, but I have not heard a word of support from the Prime Minister for that. The Prime Minister says that we must treat the Russians as allies in the noble venture of resisting aggression all round. If that is the Prime Minister's new spirit, I see great beginnings in this debate—but, of course, I do not believe a word of it. I know that this is a cover-up. I know perfectly well that if it had been successful and the whole affair had not leaked out, no disciplinary action would have been taken whatever. I know that this is merely the blundering of a politician in the Admiralty. [Hon. MEMBERS: "And the First Lord"] We will not mention the First Lord.

That is the whole problem; that is why we have all these solicitudes for international relations in order to cover up one of the biggest bungles ever committed by a Service Department.

Mr. Gaitskell: To mark our disapproval of what the hon, and gallant Member for Nottingham, Central (Lieut.-Colonel Cordeaux) so well described as "this illconceived and unhappy operation," and in protest against the Prime Minister's complete refusal to answer any of our questions, many of which, in our opinion at least, could well have been answered without endangering public security at all, we shall be obliged to divide the Committee.

I beg to move, That Class 1, Vote 4, Treasury and Subordinate Departments, and Navy Estimates, Vote 12, Admir lty Office, be reduced by £5.

Question put, That a sum not exceeding £15 be granted for the said Service:

The Committee divided: Ayes 229, Noes 316.

Division No. 181,1

Ainsley, J. W. Albu, A. H. Allaun, Frank (Salford, E.) Allen, Arthur (Bosworth) Allen, Scholefield (Crewe) Anderson, Frank Awhery, S. S. Bacon, Miss Allce

Balfour, A.
Bellenger, Rt. Hon. F. J.
Bence, C. R. (Dunbartonshire, E.)
Benn, Hn. Wedgwood (Bristol, S.E.)
Benson, G.
Beswick, F.
Bevan, Rt. Hon. A. (Ebbw Vale)
Blackburn, F.
Blenkinsop, A.

AVEG

Boardman, H.
Bottomiey, Rt. Hon. A. C.
Bowden, H. W. (Leicester, S.W.)
Bowles, F. G.
Boyd, T. C.
Braddook, Mrs. Elizabeth
Brockway, A. F.
Broughton, Dr. A. D. D.
Brown, Rt. Hon. George (Belper)

[9.86 p.m.

Brown, Thomas (Ince) Burke, W. A. Eurier, Herbert (Hackn turier, Mrs. Joyce (Wc aliaghan, L. J. cautle, Mrs. B. A. Chimpion, A. J. Chimpion, A. J. Chimpion, G. R. i lunie, J. touttiek, W. timite, J. t. itmite, J. t. itmite, J. t. oidrick, W. teiltek, P. H. (Birkent contins, Y. J. (Shoreditt ferbet, Mrs. Freda Core, W. G. Stromin, J. D. Orrisaman, R. H. S. Daines, P. Detton, Rt. Hon. H. Detling, Ceorge (Hill Devies, Ernest (Enfield Devies, Harold (Leek) Davies, Stephen (Merl Grer, G. Se Freitas, Geoffrey Detargy, H. J. Geer, G.
ie Freitas, Geoffrey
Orlargy, H. J.
Ondds, N. N.
Onneily, D. L.
Orlogada, R. H. Hon. Jo.
Erelman, M.
Erwards, Rt. Hon. Jo.
Erwards, Rt. Hon. Ne
Erwards, Rt. Hon. Ne
Erwards, Robert (Bli Evans, Albert (Islingt
Evans, Edward (Lowe Frans), Stanley (Wedr
Trans), Stanley (Har
Transhough, E.
Finch, H. J.
Cotcher, Erio
France, Thormas (Har
Tattskell, Rt. Hon. H
Cheon, G. W.
Gordon Walker, Rt. 5
Greenwood, Anthony Cibion, G. W.
Cordon Walker, Rt. F
Greenwood, Anthony
Crentell, Rt. Hon. D.
Crey, C. F.
Criffiths, David (Rott
Criffiths, Rt. Hon. Ja
Griffiths, Rt. Hon. Ja
Griffiths, William (I
Fale, Lestie
F-ill, Rt. Hn. Glenvil
Familton, W. W.
Fannan, W.
Fannan, F. H.
Fealey, Denis
Fenderson, Rt. Hn. A
Forbison, Miss M.
Folson, C. R.
Foughton, Doglas
Floweil, Charles (Per
Foweil, Denis (All S
Fughes, Hector (Abd
Funter, A. E.
Fynd, H. (Accringto

> Ignew, Cmdr, P. G. lithen, W. T. Henr, H. A. (Buddis Alport, C. J. M. Imery, Julian (Pres Amory, Rt. Hn. Hea' Anstruther-Gray, Ma Anstruther-Gray, M Arbuthnot, John Armstrong, C. W. Ashton, H. Astor, Hon. J. J. Atkins, H. E. Baldock, Lt.-Cmdr.

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underneath their ships linister has dismissed onsible, I begin to see th might be made in If they are now our e will be full support e right hon. Member ichen, but I have not pport from the Prime The Prime Minister reat the Russians as venture of resisting If that is the Prime t, I see great begin-but, of course, I do it. I know that this w perfectly well that ssful and the whole out, no disciplinary cen taken whatever, erely the blundering Admiralty. [Hon. First Lord".] We First Lord.

roblem; that is why olicitudes for interorder to cover up gles ever committed nent.

ark our disapproval gallant Member for l (Lieut.-Colonel cribed as "this ill-by operation," and Prime Minister's nswer any of our ich, in our opinion eve been answered blic security at all. i to divide the

Class 1, Vote 4, nate Departments, ote 12, Admiralty

sum not exceeding said Service:-

ided: Ayes 229,

[9.56 p.m.

- Hon. A. G. ₹. (Leicester, S.W.)

. Elizabeth A. D. D. n. George (Belper) Brown, Thomas (Inco)
Burke, W. A.
Buller, Herbert (Hackney, C.)
Buller, Mrs. Joyce (Wood Green)
Callaghan, L. J.
Casille, Mrs. B. A.
Champion, A. J.
Champion, A. J.
Champion, A. J.
Chewynd, G. R.
Cuide, J.
Colifick, W.
Collick, W.
Col

Cerdon Walker, Rt. Hon. P. C.
Greenwood, Anthony
Grentell, Rt. Hon. D. R,
Grey, C. F.
Griffiths, David (Rother Valley)
Griffiths, Rt. Hon. James (Lianelly)
Griffiths, William (Exchange)
Hall, Rt. Hn. Glenvil (Coine Valley)
Hall, Rt. Hn. Glenvil (Coine Valley)
Hanliton, W. W.
Hannan, W.
Hannan, W.
Hannan, F. H.
Heatlings, S.
Hayman, F. H.
Heatley, Denis Healey, Denie
Henderson, Rt. Hn. A. (Rwly Regis)
Herbison, Miss M.
Hobson, C. R.
Houghton, Douglas
Howell, Charles (Perry Barr)
Howell, Denie (All Saints)
Hughes, Emrys (S. Ayrahire)
Hughes, Hector (Aberdeen, N.)
Hutner, A. E. Hynd, H. (Accrington)

Agnew, Cmdr, P. G. Aitken, W. 7. Ailken, W. T.
Ailan, R. A. (Paddington, S.)
Alport, C. J. M.
Amery, Julian (Preston, N.)
Amory, Rt. Hn. Heathcoat (Tiverton)
Anstruther-Gray, Major W. J.
Arbuthnot, John
Armstrong, C. W.
Ashton, H.
Astor, Hon. J. J.
Ablins, H. E.
Baldeck, Lt. Comdr. S. M.

33 D 37

Irving, 5. (Dartford)
Isaacs, Rt. Hon. G. A.
Janner, B.
Jay, Rt. Hon. D. P. T.
Jeger, Ceorge (Goole)
Jeger, Mrs. Lena(Holbn & St.Pnes, 8.)
Jenkins, Roy (Stechford)
Johnson, James (Rugby)
Jones, Rt.Hon. A. Creech (Wakefield)
Jones, David (The Hartlepools)
Jones, Jack (Rotherham)
Jones, J. Idwal (Wesham)
Jones, J. Idwal (Wesham)
Jones, T. W. (Merioneth)
Kenyon, C.
Key, Rt. Hon. C. W.
Lawson, G. M.
Ledger, R. J.
Lee, Frederick (Newton)
Lee, Miss Jennie (Cannock)
Lever, Harold (Cheetham)
Lever, Lesile (Ardwick)
Lewis, Arthur
Lindgren, G. S.
Lipton, Lt.-Col. M.
Logan, D. G.
Mabon, Dr. J. Dickson
MacColl, J. E.
McKay, John (Wallsend)
McLeavy, Frank Irving, S. (Dartford) Isaacs, Rt. Hon. G. A. McInnes, J.

McKay, John (Wallsend)

McLeavy, Frank
MacPherson, Malcolm (Stirling)

Mahon, Simon

Maltaileu, E. L. (Brigg)

Marquand, Rt. Hon. H. A.

Mason, Roy

Mayhew, C. P.

Mellish, R. J.

Messer, Sir F.

Mikardo, Ian

Mitchison, G. R. Mikardo, Ian
Mitchison, G. R.
Monslow, W.
Moody, A. 8.
Mort, D. L.
Moss, R.
Moyle, A.
Moyle, A.
Mulley, F. W.
Neal, Harold (Bolsover)
Noel-Baker, Franols (\$windon)
Oliver, G. H.
Oram A. E.
Orbach, M. Orbach, M.
Oswald, T.
Owen, W. J.
Paget, R. T.
Paling, Rt. Hon. W. (Dearns Valley)
Paling, Will T. (Dewsbury)
Palmer, A. M. F.
Parsiter, G. A.
Parker, J.
Parkin, B. T.
Paton, J.
Plummer, Sir Leslie
Popplewell, E.
Price, J. T. (Westhoughton)
Price, Philips (Glouesstershire, W.)
Probert, A. R. Orbach, M. Probert, A. R. Proctor, W. T.

Commander Crabb Pryde, D. J. Pursey, Cmdr. H. Rankin, John Redhead, E. C. Redhead, E. G.
Reeves, J.
Reid, William
Robens, Rt. Hon. A.
Roberts, Albert (Normanton)
Roberts, Coronwy (Caernarvon)
Robinson Kennicht (\$1. Pahsiba.N.)
Rogers
Rogers
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Rogers
Ross, William
Shawcross, Rt. Hon. Sir Hartley
Short, E. W.
Shurmer, P. L. E.
Silverman, Julius (Aston)
Silverman, Sydney (Nelson)
Silverman, Sydney (Nelson)
Sikverman, Sydney (Nelson)
Sister, Mrs. H. (Stoke, N.)
Siater, J. (Sedgefield)
Smith, Ellis (Stoke, S.)
Snow, J. W.
Sorensen, R. W.
Sparks, J. A.
Steele, T.
Stewart, Miohael (Fulham)
Stokes, Rt. Hon. R. R. (Ipswich)
Strackey, Rt. Hon. G.
Strauss, Rt. Hon. G.
Strauss, Rt. Hon. G.
Strauss, Rt. Hon. G.
Strauss, Rt. Hon. E.
Swingler, S. T.
Sylvester, G. O.
Taylor, Bernard (Mansfield)
Taylor, John (West Lothian)
Thomas, Iorwerth (Rhondda, W.)
Thomson, George (Dundee, E.)
Timmons, J.
Tomney, F.
Turner-Samuels, M.
Ungoed-Thomas, Sir Lynn
Viant, S. P.
Warbey, W. N.
Watkins, T. E.
Weltzman, D.
Wells, Percy (Faversham)
Wells, William (Walsall, N.)
Wels, William (Walsall, N.)
Wels, Goorge
Wilcock, Group Capt. G. A. B.
Wilkins, W. A.
Willey, Freiderick
Williams, David (Neath)
Williams, David (Neath)
Williams, David (Neath)
Williams, David (Neath)
Williams, Park, Hon. K.
Zilliacus, K.

TELLERS FOR THE AYES: Mr. Simmons and Mr. Holmes.

Baldwin, A. E.
Balniel, Lord
Banks, Col. C.
Barber, Anthony
Barlow, Sir John
Barter, John
Baxter, Sir Beverley
Bell, Philip (Bolton, E.)
Bell, Ronald (Bucks, S.)
Bennett, F. M. (Torquay)
Bennett, Dr. Reginald
Bevins, J. R. (Toxteth)
Bidgood, J. C.

NOES

Biggs-Davison, J. A.
Birch, Rt. Hon. Nigel
Bishop, F. P.
Black, C. W.
Body, R. F.
Boothby, Sir Robert
Bossom, Sir A. G.
Boyd-Carpenter, Rt. Hon. J. A.
Boyd-Carpenter, Rt. Hon. J. A.
Braithwalte, Sir Albert (Harrow, W.)
Bromley-Davenport, Lt.-Col. W. H.
Brooke, Rt. Hon. Menry

Commander Crabb

1792

1793 Pensle Vaughan-Morgan Vickers, Miss J. Vosper, D. F. Wakefield, Edwa Walker-Smith. D Wall, Major Pal Ward, Hon, Geo

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Mr. D MacAndre privileged. Entry be n

10.8 p.m. The F Treasury ( move, Tha

the Lords

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struction these conc fied at all the age of There n

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The Case of Brooman-White, R. C.
Browne, J. Nixon (Craigton)
Bryan, P.
Buchan-Hepburn, Rt. Hon. P. G. T.
Budius, Wing Commander E. E.
Burden, F. F. A.
Butcher, Sir Herbert
Butler, Rt. Hin. R.A. (Saffon Walden)
Carry, Sir Robert
Channon, H.
Chionester-Clark, B.
Churchilli, Rt. Hon. Sir Winston
Clarke, Brig. Terence (Portsmith, W.)
Cole, Norman
Conant, Mal. Sir Roger
Cooper, San. Ldr. Albert
Cordeaux, Lt.-Col. J. K.
Corfield, Capt. F. V.
Craddock, Berseford (Spelthorne)
Crouch, R. F.
Crowder, Petre (Ruisilp—Northwood)
Cunningham, Knox 1791 Crouch, R. F.
Crowder, Petre (Ruislip—Northwood)
Cunningham, Knox
Currie, G. B. H.
Dance, J. C. G.
Davies, Rt. Hon. Clement (Montgomery)
D'Ayigdor-Coldsmid, Sir Henry
Deedes, W. F.
Digby, Simon Wingfield
Dodds-Parker, A. D.
Donaldson, Cmdr. C. E. MeA.
Doughty, C. J. A.
Durayson, G. B.
du Cann, E. D. L.
Dugdale, Rt. Hn. Sir T. (Richmond)
Dumcan, Capt. J. A. L.
Duthie, W. S.
Eccles, Rt. Hon. Sir David
Edon, Rt. Hn. Sir A. L.
Duthe, M. S.
Eccles, B. Hon. Warwick&L'm'tn)
Eden, J. B. (Bournemouth, West)
Emmet, Hon. Mrs. Evelyn
Erroll, F. J.
Farey-Jones, F. W.
Foll, A.
Folla, Graeme Foll, A. Finlay, Graeme Fisher, Nigel Fleetwood-Hesketh, R. F. Fisner, Nigel
Fleetwood-Hesketh, R. F.
Fletcher-Cooke, C.
Fort, R.
Foster, John
Fraser, Hon. Hugh (Stone)
Fraser, Sir Ian (M'embe & Lonsdale)
Freeth, D. K.
Gammans, Sir David
Garner-Evans, E. H.
Ceorge, J. C. (Pollok)
Cisson-Watt, D.
Cover, D.
Codber, J. B.
Cough, C. F. M.
Cower, H. R.
Graham, Sir Fergus
Grant, W. (Woodside)
Grant-Ferris, Wg.Cdr. R. (Nantwich)
Green, A.
Grimston, Hon. John (St. Albane)
Grimston, Sir Robert (Westbury)
Grosvenor, Lt. Col. R. G.
Gurden, Harold
Hall, John (Wycombe)
Hare, St. Hon. J. H.
Harris, Frederie (Croydon, N.W.)
Harris, Frederie (Croydon, N.W.)
Harrison, A. B. C. (Maidon)
Harrison, G. J. H. (Eye)
Harvey, John
Harvey, John (Warthamstow, E.)
Harvey, John
Head, Rt. Hon. A. H.
Head B. More et al.

11

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Milligan, Rt. Hon, W. R.
Molson, A. H. E.
Moors, Sir Thomas
Morrison, John (Salisbury)
Mott-Raddlyffe, C. E.
Nabarro, G. D. N.
Nairn, D. L. S.
Neave, Airey
Nicholis, Harmar
Nicholson, Godfrey (Farnham)
Nicholson, N. (Brim'th, E. & Chr'ch)
Nickols, N. (Brim'th, E. & Chr'ch)
Nickols, M. (Brim'th, E. & Chr'ch)
Nickols, Condr. A. H. P.
Nutting, Rt. Hon, Anthony
Oakshott, H. D.
O'Nelli, Hn. Phellim (Co. Antyim, N.)
Orrnsby-Gore, Hon. W. D.
Orr, Capt. L. P. S.
Orr-Ewing, Charles Ian (Hengan, N.)
Orr-Ewing, Gharles Ian (Hengan, N.)
Orr-Ewing, Sir Iam (Weston-E Mare)
Osborne, C.
Page, R. G.
Pannell, N. A. (Kirkdale)
Patridge, E.
Peyton, J. W. W.
Pickthorn, K. W. M.
Pilkington, Capt. R. A.
Pilman, I. J.
Pitt, Miss E. M.
Pott, H. P.
Powell, J. Enoch
Price, Henry (Lewisham, W.)
Prior-Palmer, Brig. O. L.
Profumo, J. D.
Ralkes, Sir Yictor
Ramsien, J. E.
Rawlinson, Peter
Redmayne, M.
Res-Davies, W. R.
Romnant, Hon. P.
Rotton, D. L. M.
Ridsdale, J. E.
Rippon, A. G. F.
Roberts, Sir Peter (Hesley)
Robertson, Sir David
Rodgers, John (Sevenosks)
Roper, Sir Harold
Ropner, Col. Sir Leonard
Russell, R. S.
Sandys, Rt. Hon. D.
Schoffeld, Lt.-Col W.
Scott-Miller, Gmdr. R.
Sharples, R. C.
Shepherd, William
Simon, J. E. S. (Middlestrough, W.)
Smithers, Peter (Winchestry)
Smyth, Brig, Sir John (Np. wood)
Soames, Capt. C.
Spearman, A. G. M.
Spense, H. R. (Aberdeer, W.)
Spens, Rt. Hn. Sir P. (Kir'gt'n, S.)
Staward, Sir William (Np. wood)
Soames, Capt. C.
Spearman, A. G. M.
Spense, H. R. (Aberdeer, W.)
Spense, Rt. Hn. Sir P. (Kir'gt'n, S.)
Staward, Sir William (Wp. wood)
Soames, Capt. Col.
Syearman, A. G. M.
Spense, H. R. (Aberdeer, W.)
Spense, Rt. Hn. Sir P. (Kir'gt'n, S.)
Staward, Harold (Stockpr., S.)
Staward, Sir William (Wp. wood)
Soames, Capt. Col. M.
Stuart, Rt. Hon. James (doray)
Studenten, N. G.
Summers, C. S. (Aylester')
Summer, W. D. M. (Orgmyton)
Thompson, Kenneth (Y. iton)
Thompson, Kenneth (Y. iton)
Thompson, Lt.-Cdr. R. (C. oydod, S.)
Thurbyshirt, Hn. Hon.
Thornton-Kenniey, C. J.
Turrer, H. F. L.
Turton, Mt. Hon. H.
Tweedsmulr Hill, Mrs. E. (Wythenshaws) Hill, John (8. Norfolk) Hinghingbrooke, Viscount Holland-Martin, G. J. Holiand-Martin, G. J.
Hope, Lord John
Hornsby-Smith, Miss M. P.
Horobin, Sir Ian
Horsbugh, Rt. Hon. Dame Florence
Howard, Gerald (Cambridgeshire)
Howard, Hon. Greville (8t. Ives)
Howard, John (Test)
Hodson, Sir Austin (Lewisham, N.)
Hudson, W. R. A. (Huil, N.)
Hughes Hailett, Vioe-Admiral J.
Hughes-Young, M. H. C.
Hulbert, Sir Norman
Hurd, A. R.
Hutchison, Sir James (Sectatoun)
Hyde, Montgomery
Hytton-Foster, Sir H. B. H.
Irvine, Bryant Codman (Rye)
Jenkins, Robert (Dulwich)
Jennings, Jr. C. (Burton)
Jennings, Jr. Gurton)
Jennings, Sir Roland (Haliam)
Johnson, Dr. Donald (Carlisle)
Johnson, Dr. Donald (Carlisle)
Johnson, Dr. Donald (Carlisle)
Johnson, Howard (Kemptown)
Joseph, Sir Keith
Joysson-Hoks, Hon. Sir Lancelot
Kaberry, D.
Keegan, D.
Kery, H. W.
Kershaw, J. A.
Kimball, M.
Kirk, P. M.
Lagden, G. W.
Lambert, Hon. G.
Lambron, Viscount
Lancaster, Col. C. G.
Langford-Holt, J. A.
Legge-Bourke, Maj. E. A. H.
Leadend, John (Golfmeld)
Lioyd, Maj. Sir Guy (Renfrew, E.)
Lioyd-George, Maj. Rt. Hon. G.
Longden, Cillbert
Low, Rt. Hon. A. R.
Lucas, P. B. (Brentford & Chiswick)
Lucas-P. M. (Lanark)
Macliand, Cdr. J. F. W. (Hornoastle)
Macdan, Fitzroy (Lancaster)
Macliand, Cdr. J. F. W. (Hornoastle)
Macdan, Fitzroy (Lancaster)
Macliand, Cdr. J. F. W. (Hornoastle)
Macdan, Fitzroy

Hay, John Head, Rt. Hon. A. H. Heald, Rt. Hon. 8ir Llonel Henderson, John (Cathcart) Hicks-Beach, Maj. W. W.

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igan, Rt. Hon. W. R. igan, Rt. Hon, W. R.
-son, A. H. E.
-sre, Sir Thomas
rison, John (Salisbury)
-Radolyfie, G. E.
-arro, G. D. N.
-n, D. L. S.
vo, Airey
-lolis, Harmar
-loson Contraw (Sample) 

mayno, M. ≡-Davies, W. R. = Davies, W. R.

mant, Hon. P.

mant, Hon. P.

ton, D. L. M.

stale, J. E.

ron, A. G. F.

serts, Sir Peter (Heeley)

ertson, Sir David

gers, John (Sevenoaks)

ser, Sir Harold

mar. Col. Sir Leggard

or, Sir Harold
mer, Col. Sir Leonard
Sell, R. S.
Lys, Rt. Hon. D.
Jindd, Lt.-Col. W.
t. Miller, Cmdr. R.
rples, R. C.
pherd, William
on, J. E. S. (Milddlesbrough, W.)
Ethers, Poter (Winohester)
th, Brig. Sir John (Norwood)
mes, Capt. C. nes, Capt. C. arman, A. C. M.

arman, A. C. M.
r, R. M.
ree, H. R. (Aberdeen, W.)
ns, Rt. Hn. Sir P. (Kons'gt'n, 8.)
nley, Capt. Hon. Riohard
wens, Geoffrey
ward, Harold (Stockport, 8.)
vard, Sir William (Woolwich, W.)
wart, Henderson (Fife, E.)
Edart-Sout, Col. M.
art, Rt. Hon. James (Moray)
Holme, H. G.
amers, G. S. (Aylesbury)
nner, W. D. M. (Orpington)
lor, Sir Charles (Easthourne)
lor, William (Bradford, N.)
ling, W.

ming, W.
mas, Leslie (Canterbury)
mpson, Kenneth (Walton)
mpson, Lt.-Cdr.R. (Croydon, 8.)
moyeroft, Rt. Hon. P.
rnton-Kemsley, C. N.
y, A. (Bradford, W.)
ey, John (Wavertree)
wier, H. F. L.
ton, Rt. Hon. R. H.
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1793 Pensions (Increase) Bill-

Ward, Hon. George (Worcester)

14 MAY 1956

Lords Amendments

1794

Vaughan-Morgaif, J. K.
Vickers, Miss J. H.
Vosper, D. F.
Wakefold, Edward (Derbyahirs, W.)
Walker-Smith, D. C.
Wall, Major Patrick Ward, Dame Irene (Tynemouth) Waterhouse, Capit. Rt. Hon. G. Wattinson, Rt. Hon. Harold Webbe, Sir H. Whitelaw, W.S.I. (Penrith & Border) Williams, R. Dudley (Exeter)

Wills, G. (Bridgwater) Wilson, Geoffrey (Truro) Wood, Hon. R. Woollam, John Victor Yates, William (The Wrekin)

TELLERS FOR THE NOES: Mr. Heath and Mr. Galbraith.

Original Question again proposed.

It being after Ten o'clock and objection being taken to further Proceedings, The CHAIRMAN left the Chair to report Progress and ask leave to sit again.

Committee report Progress; to sit again Tomorrow.

#### PENSIONS (INCREASE) BILL

Lords Amendments considered.

Clause 1.—(INCREASE OF PENSIONS SPECIFIED IN FIRST SCHEDULE.)

Lords Amendments: In page 2, line 14, leave out from "is" to end of line 16.

Deputy-Speaker (Sir Charles MacAndrew): All these Amendments are privileged, and I direct that a Special Entry be made in the Journals.

10.8 p.m.

The Financial Secretary to the Treasury (Mr. Henry Brooke): I beg to move. That this House doth agree with the Lords in the said Amendment.

This and the next Amendment, in line 36, to leave out from "if" to "the" in line 37, which is consequential on it, deal with a small point which I hope will be received as an improvement to the Bill. It concerns the definition of a dependent child, which is important in connection with pension rights of widows under 40 and women pensioners in their own right under 60. Under the Bill as it left this House, a dependent child, if over 16, had to be receiving full-time education or instruction for a trade, and, in addition, these conditions had to have been satisfied at all times since the child reached the age of 16.

There might be a case where a boy left school at 16, let us say, and worked from 16 to 18 and then had a period of three years' training from the age of 18 to 21. In the form in which the Bill left this House, the mother would not be able to establish a claim to a pension increase during that period when her son was between 18 and 21. It would seem to be

very bad luck if that were to happen, and that is why I suggest that this Lords Amendment is an improvement in the

The Amendment removes the condition that the full-time education or training must have subsisted at all times since the child became 16. The cost of accepting this Amendment will be negligible. There will be very few cases, but I think it will remove a tiny imperfection in the Bill if the Amendment is agreed to.

Mr. Glenvil Hall (Colne Valley): I need add very little to what the right hon. Gentleman the Financial Secretary has said. He was good enough to give me advance notice of these particular Amendments and their effects. I must say that I and my hon. Friends have looked at these Amendments and we heartily agree with the changes which have been made in another place. We accept them without question.

Question put and agreed to.

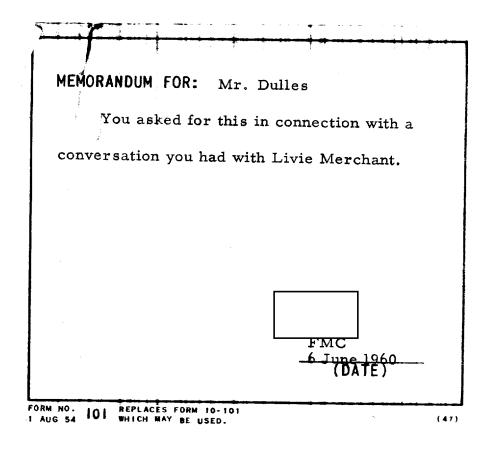
Clause 8.—(POWERS TO INCREASE OTHER PENSIONS.)

Lords Amendment: In page 8, line 39, after "areas" to insert "in respect of certain service".

Mr. H. Brooke: I beg to move, That this House doth agree with the Lords in the said Amendment.

This, and the next two Amendments. raise a different point, but one on which I trust the House will be all the more will. ing to waive Privilege when I mention that it was brought to the attention before the Bill left this House. My hon. Friend the Member for Yeovil (Mr. Peyton), in a speech on Third Reading, drew attention to the possibility that certain Indian pensioners might be excluded from the operation of the Bill rather unfairly. Clearly, at that stage, it was not possible to do anything about it here, but I gave an undertaking that the Government would examine the position. It was as a result of that that the Amendments were agreed to in another place.

The point at issue is this. Previously, under the Bill as it left this House, it



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