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DRAFT: FRZ:blz  
18 November 1952

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GENERAL THEMES TO SUPPORT POLICY OBJECTIVES UNDER  
A THREE-PHASE APPROACH

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25X1C A. Phase I -- Interim period to plan and issue guidance to media and to establish the basic U. S. position from which courses of action can be implemented.

1. Preliminary Actions

a. Develop appropriate themes along the following lines: when dictators die, new opportunities arise; stress the philosophy and hope that with the passing of Stalin the Russian Government will return to the democratic ideals promulgated in the first steps of the Russian revolution and subsequently betrayed by Stalin; the State exists for the people and should be representative of their wishes and aspirations; the individual is the most important element of any society, but collectivization under Stalin has deprived him of inalienable rights; a constructive peaceful co-existence with the Western world is possible after the ruthless tyrant leaves

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the scene; 25X1C

; malign the motives of the key personnel of the Party Presidium by quotations from Lenin; establish that after 35 years the State has not withered away and the Soviet people have not achieved the tranquility and prosperity promised by Communism.

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b. Use any

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b. Use any opportunities which develop within existing capabilities to lay groundwork for circulation of above themes.

2. Subsequent Actions

Start actions targetted against Soviet military forces, particularly occupation troops and military attaches. Create the impression that key Soviet military figures are in close contact and cooperation with free world leaders in the hope of establishing the Army as the patriotic guardian of Russian traditions and the protectorate of the people against Communist excesses.

B. Phase II -- Establishment of policy, objectives and targets; assignment of tasks; implementation of preparatory steps; expansion of overt and covert capabilities.

Specific Analysis:

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Develop [redacted] means to intensify activities of Phase I; promulgate indirect themes, such as proffers of support of a cooperative military leadership and an open offer to negotiate a settlement of US-USSR differences with a responsible Soviet leadership; create disaffection among Satellite military personnel for their [redacted] commanders and instructors; use tactical deception measures such as fake proclamations returning the land to the people,

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25X1C to the people, recalls of diplomatic representatives, Stalin's  
purported codicil; [REDACTED]

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[REDACTED]

C. PHASE III -- Progressive build-up of capabilities which pro-

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[REDACTED]

Specific Analysis:

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[REDACTED]

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3. Tasks

a. Prior to Death

(1) Immediately possible actions:

(a) Soviet Union:

1. Direct actions: NO capabilities.

2. Indirect actions: See Soviet Zones and Satellites,

below.

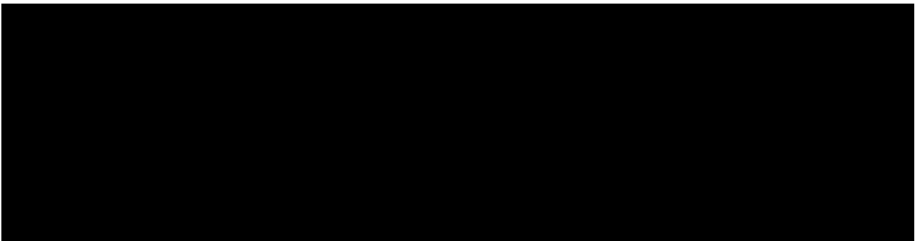
(b) Soviet Zones of Germany and Austria:

1. Direct covert actions:

a. Broadcasting. Over RIAS, ROT-WEISS-SOT, VOA, exploit the theme of the inevitability of Stalin's death and the disruption and the opportunities that will arise therefrom. Chief targets will be German and Soviet bureaucrats and military forces.

b. Consistent exploitation of same theme in newspapers and other press circulated in or from Berlin.

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2. Direct Covert Action:

a. Broadcasting. Exploit theme of death-disruption-opportunity through covert radio, in

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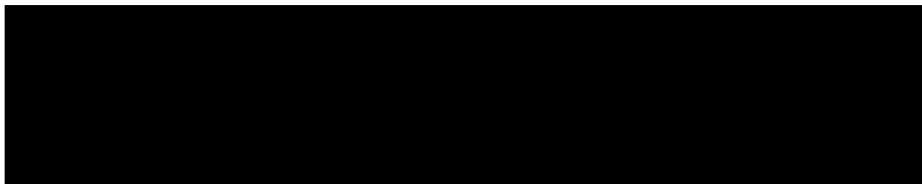
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German and Russian languages, emphasizing resistance and defection angles.

b. Rumors directed at GDR population, especially police, military forces, and bureaucrats. Stress Stalin's inevitable death, purges that will follow it, as they followed Lenin's, reprisals that will be inflicted on East Germany, and a notional Kremlin blueprint for annexing Germany into the Soviet empire.

c. Rumors directed at Soviet personnel in occupied zones. Themes used will stress Stalin's death to encourage defection and resistance, sow insecurity, scare security police personnel, and lay groundwork for persuading the Army that it has the power and duty to liberate the Russian people. Means

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d. Special techniques should be developed to communicate to the Soviet occupation forces the advantages of defecting from the USSR prior to Stalin's death in order to organize and participate in the military liberation of the Russian people. Security, counterespionage, and Politruk troops would be

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b. *targeted* targets.

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Compromise

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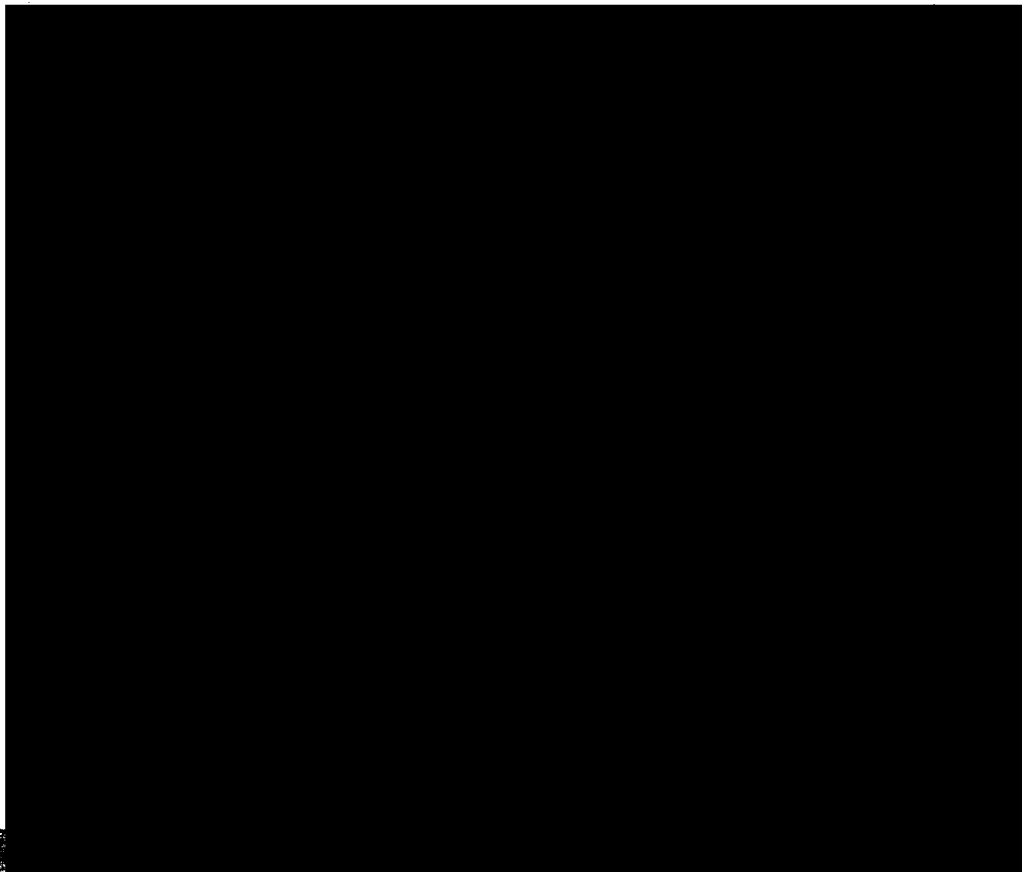
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**1. Direct covert action:**

**a. Broadcasting.** VOA can hear to the Satellites statements about Stalin's health and can stress the insecurity facing local Communist bosses in the event of Stalin's impending death and the opportunities this will provide the people for self-liberation. References to "good free days" before Communism should be used lavishly where they can be effective. Variations on liberation theme can be directed from time to time at Satellite armed forces.

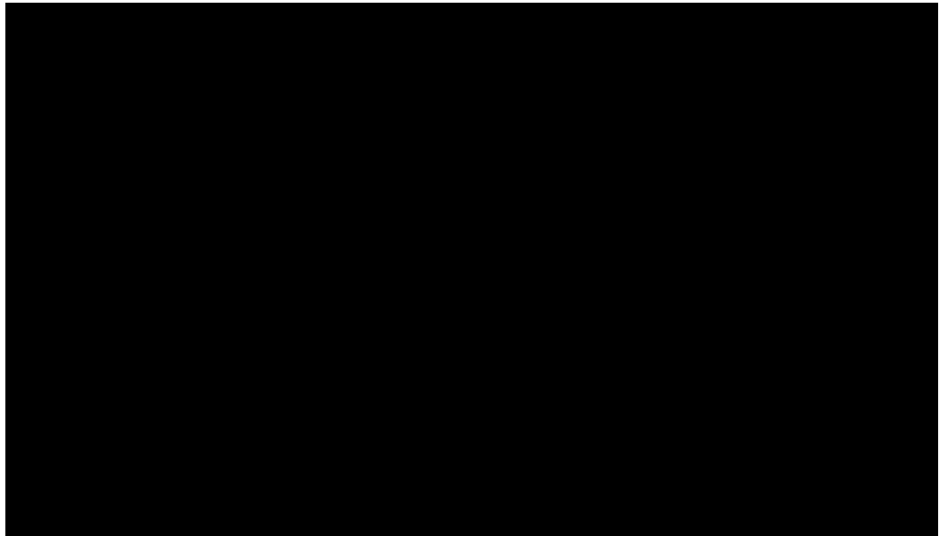
**2. Direct covert action:**



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(d) Eastern Europe:

1. Direct and indirect actions:

Prior to Stalin's death, direct activities will be for the indirect effort upon the East and to weaken local CP's and promote the concepts of National Communism and Titoism. The idea that Stalin's death is the great opportunity to break away from the USSR will be stressed. Methods used will include conjuncture technique on VOA and planted news items in press in key spots.

(e) Near East and Pakistan:

Within the Moslem world the same techniques apply generally as in Western Europe, with the exception that leaflets and word-of-mouth transmission can be used to disseminate particular selections of passages from the Koran concerning the end of the evil man, the godless, the self-seeking, the

oppressor and

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oppressor and the unjust. This treasury of effective PW material has not been exploited by us in any field, and this particular theme places us on the most solid traditional basis of belief.

(f) Africa:

Our current capabilities are nil in this area and require speedy build-up. The Soviets, through tribal leadership and the indoctrination of witch doctors in the interior and the creation of selected indoctrinated cadres along the coast, make it imperative that countermeasures be taken immediately to destroy the growing legend of the Great White Father in Moscow.

(g) Southeast Asia:

Our immediate target in Southeast Asia is a vigorous attack upon neutralism. All of this government's limited capabilities in this area must be mobilized, as shown above, with specific targeting for the local problems of each area. Outside of India, local peculiarities of succession within tribal leadership should be exploited to suggest the insecurity of allegiance to the demonstrably temporary balance of power within the Kremlin.

Properly exploited and disseminated, this line could produce a clear tendency towards Titoism and to disruption within the active Communist forces in Southeast Asia.

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Regarding Indonesia, although a non-cyclical member of the Islamic community, the same remarks apply as to the Near East.

(h) Indochina:

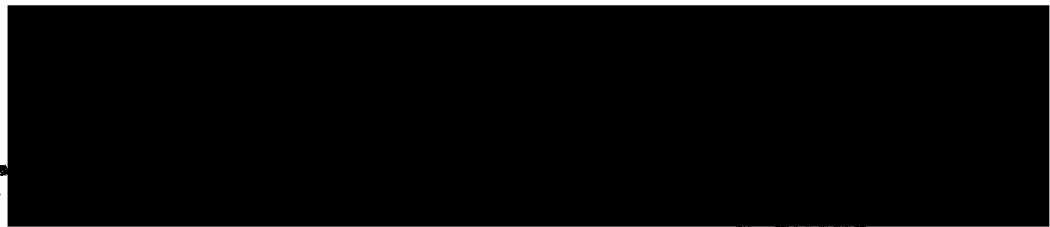
The peculiarities of the Viet Nam and Vietnam relations compounded with the tensions toward autonomy of the Indochinese states would justify a lengthy study of the particular perspectives to be used locally to exploit the Stalin theme. Regarding the Vietnam forces as a target, radio and rumor techniques comparable to those to be used in Malay and Burma would be generally applicable.

(i) Mainland of China:

There will be no outstanding deviation in exploiting the theme in China from what was said regarding the Eastern European satellites. Because the new regime is still in its formative period, it might be easier here than elsewhere to discredit specific personalities within the people's republic as being only insecure political patrons by representing them (Chou En Lai, for instance) as specifically Stalin's men.

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(j) North Korea:

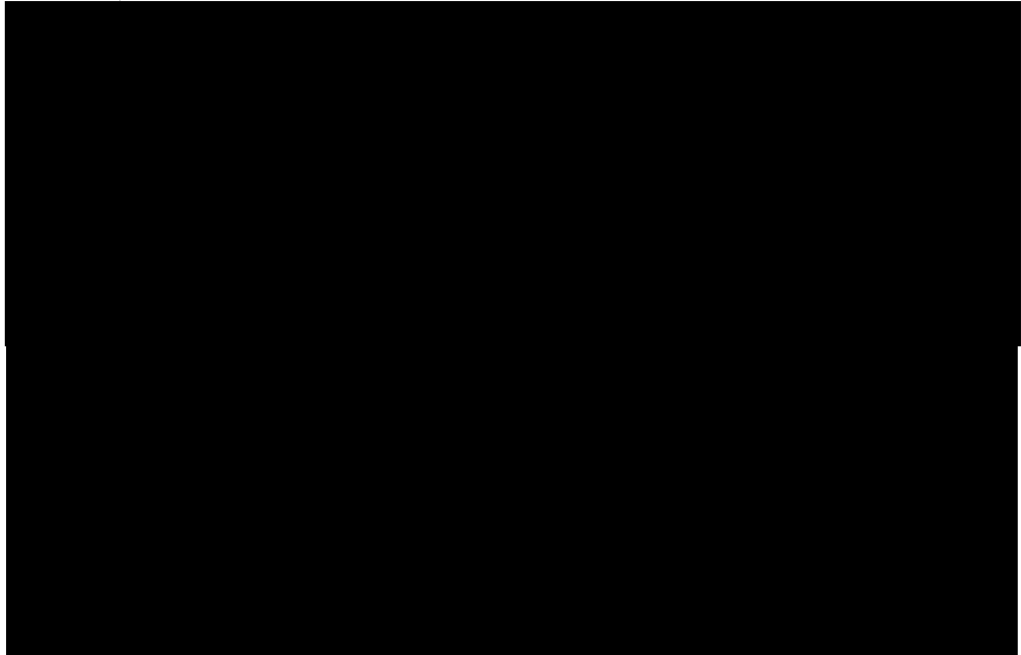


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(1) Latin America:

Generally speaking, exploitation of the theme in Latin America will follow the broad outline of our interim action in Western Europe.

(2) Preparations to meet announcement of Stalin's death:

(a) State Department actions:

1. Formulate and disseminate the policy of silence at all levels, both domestic and foreign.
2. Coordinate this policy with all friendly foreign governments and commit them to adhere rigorously to this policy and to exert local pressure to insure consistency.

(b) Department of Defense:

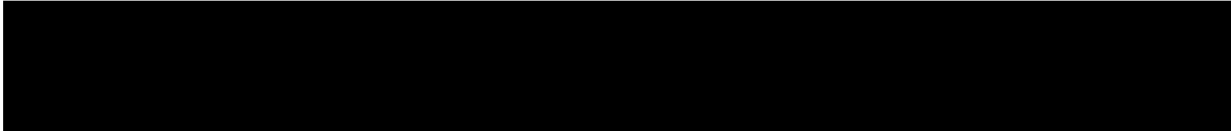
1. (same as "1," above)
2. Planning and activation of special task forces for leaflet drops by Air Force PW staffs.

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4. Policy preparation within the military missions and military advisory staffs world-wide: NATO, Greece, Turkey, Philippines, Taiwan, MDAP, East Zone of Germany.

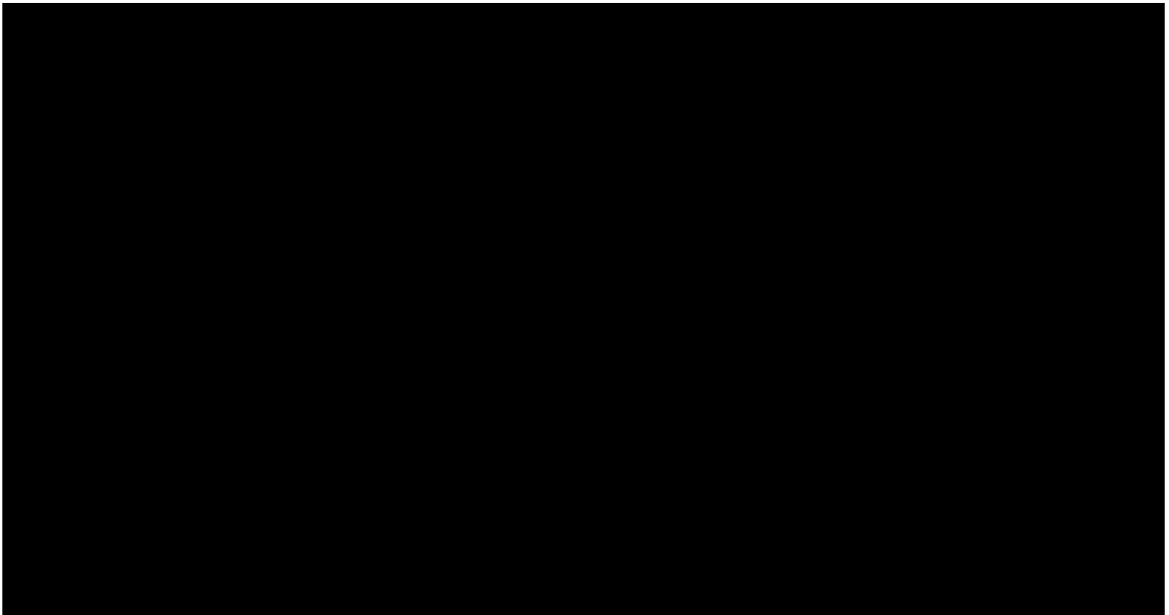
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(c) MSA and TGA:

Development of integrated plan of propaganda action through these channels to accord with the general policy and to meet local circumstances in each area of MSA and TGA activity.

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b. Subsequent to death:

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