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National Intelligence Daily Cable for Wednesday September 22, 1976.

The NID Cable is for the purpose of informing senior US officials.

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LEBANON:	Situation Report
presiden tomorrow that cou	The resumption of heavy fighting in Beirut and the nt decline in security in the area of the city where t-elect Sarkis was scheduled to take the oath of office have forced a change of venue for the inauguration ld raise constitutional questions about the legitimacy s' presidency.
Syrian-c clared a ers amon	The inauguration will take place, according to an ment yesterday, in Shaturah, a city east of Beirut in ontrolled territory. Leftist leader Kamal Jumblatt defter the announcement that neither he nor his supported the parliamentary deputies would attend the swearingony, which must take place before Parliament.
unable tity that guration for a leperts, b	Jumblatt's decision to boycott the ceremony and the ity that other deputies will choose not to or will be enter Syrian-controlled territory raise the possibil-there will not be a parliamentary quorum for the inau-Interpretations of what is constitutionally required gal swearing-in vary among Lebanese constitutional exut many would claim that Sarkis would have no legal if he were not inaugurated in the presence of a quorum.
ways to led by S only bef at Shatu	The venue itself is also likely to raise legal quesarticularly by Camille Shamun, who may be looking for obstruct Sarkis' take-over. Strict constructionists-hamuncontend that the oath-taking must be held not ore a quorum but specifically in Beirut; a swearing-in rah would not, by their definition, legally entitle o the presidency.
of state ous sess any ever	As the recently appointed acting prime minister, ould in this case legally assume power as acting head. His decision on Monday to keep the cabinet in continuion until the inauguration in order "to take care of tuality" may have been intended to facilitate his own on of power, at least temporarily.

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ISRAEL-SY	RIA: Reducing Tension
tween Syr	Syria's willingness to hold face-to-face meetings be- ian and Israeli military officers to arrange reunions are families separated on the Golan Heights may in part
indicate toward re the succe	a desire by Damascus to take a more pragmatic approach elations with Israel. Indeed, both sides may hope that ess of the reunion program will encourage the other to bre flexible attitude on further negotiations.
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its "good fence" policy toward southern Lebanon. Both of these programs provide for a regulated flow of goods and people across Israel's borders.

some Israeli officials have warned against exaggerating the importance of the new arrangement, suggesting that Asad may be responding primarily to pressures from the Druze community in Syria. Asad, in any event, probably is trying to enlist the support of Syrian Druze leaders for his Lebanon policy, including their active assistance in undercutting Lebanese leftist and Druze leader Kamal Jumblatt's support among Lebanese Druze.

SWEDEN - WESTERN EUROPE: Election Reaction

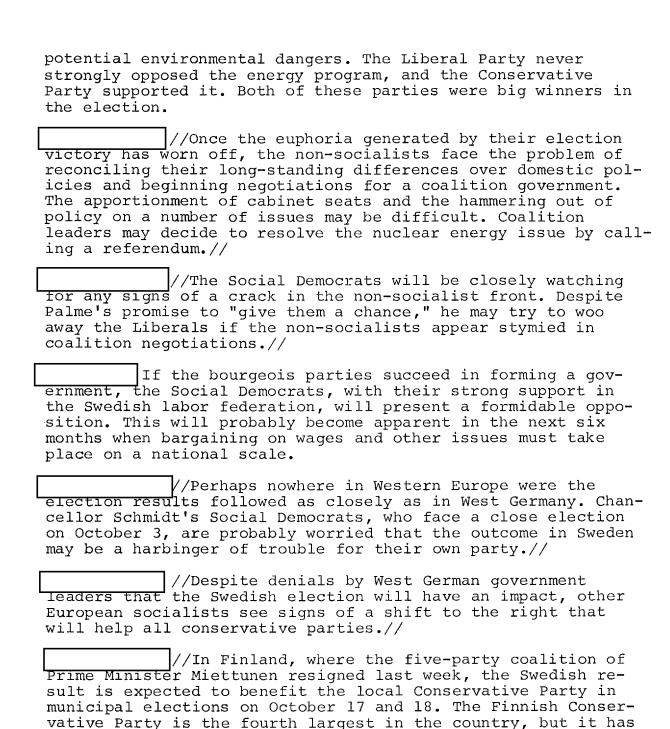
//The defeat suffered by Sweden's ruling Social Democratic Party in the election last Sunday clears the way for a non-socialist coalition government—the first in over four decades. The election outcome appears likely to have repercussions elsewhere in Western Europe.//

//In ousting the Social Democrats, the Swedish electorate did not reject social democracy but simply asked for a respite from the demands of a highly centralized government and the constantly growing burden of taxes to finance a comprehensive social welfare program.//

//The Social Democrats, who had lost votes in the last three elections, dropped on Sunday only 0.6 percent from their 1973 performance. The nearly 400,000 18 to 20 year-olds who voted for the first time may have contributed to the shift in the Swedish voting pattern.//

Some of these voters may also have been impressed with the stand taken by the opposition parties against the plans of the Social Democratic government to expand Sweden's nuclear energy program. Among Sweden's three non-socialist parties, only the Center Party has a consistent record-in recent years--of opposition to the nuclear energy program.

Thorbjorn Falldin, the Center Party chairman and the probable new prime minister, had originally supported the government energy program but became skeptical after studying



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been excluded from the government since 1966 because of Soviet distrust of its leaders and policies. The other non-socialist parties may also receive a boost and—if new parliamentary elections become necessary—could cause a significant change in the composition of the next Finnish government.//

//In Denmark, politicians will watch public opinion polls closely in the next few weeks. Prime Minister Jorgensen's minority Social Democratic government has been tolerated by opposition parties for the past year because polls
had indicated that there would be no significant changes in
relative party strengths as a result of an early election.//

ITALY: Parties Setting Strategies

With the Italian Parliament opening next week, all the major parties are trying to work out their strategy for what promises to be a crucial round of political maneuvering.

Prime Minister Andreotti's lack of a parliamentary majority means that the legislature will be a more important political arena than in the past. Andreotti was able to take office last month only because the Communists agreed to abandon their traditional opposition status and join the Socialists, Social Democrats, Republicans, and Liberals in abstaining on Andreotti's vote of confidence.

Because none of these parties is represented in Andreotti's cabinet, the final shape of the legislative program will be influenced, more than in the past, by parliamentary debate--in which the Communists have the potential to play a dominant role.

One Christian Democratic parliamentarian obviously spoke for many of his colleagues in noting recently that the new parliamentary balance has put his party in a "danger zone" with respect to relations with the Communists. Many Christian Democrats fear that their party could easily slide into a legislative alliance with the Communists that could eventually set the stage for Communist chief Berlinguer's "historic compromise"--a governing partnership between the two parties.

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Italian context. He assured his audience that the Communists would insist on a significant policy voice now and continue to work for full participation in the government. -CIA, DIA, INR-NATO: Radar System in Jeopardy //The UK's support for a new and costly NATO airborne radar system appears to be weakening.// //The radar system--known as the Airborne Warning and Control System -- would correct a deficiency in Western air defenses by its ability to detect low-flying enemy aircraft. Because of the billion-dollar cost of the system, its adoption is considered a major test of NATO's commitment to make more efficient use of its resources by jointly purchasing a common system.// //In the face of domestic pressures to reduce defense spending, the UK had been in the forefront of those arguing for a joint approach. It is the only major ally, for example, that has earmarked funds to procure the system's most expensive component -- a fleet of specially modified Boeing 707s designed to provide a permanent radar umbrella over Western Europe.// //NATO was set to make a decision on the system last spring, but did not. Funding for research on the AWACS system is continuing, but a decision on procurement was postponed until December. This met the interests of some NATO members, such as West Germany, which were interested but wanted to delay a decision for either political or budgetary reasons. London somewhat reluctantly went along with this compromise.// //The uncertainty about support within the Alliance for the system has led London to urge consideration of a less costly bilateral US-UK system. At the same time, British representatives have indicated they were considering the development of a purely British alternative system.// //The UK has not renounced or qualified its commit-

ment on AWACS, but senior Defense Ministry officials have repeatedly said that design refinements in the proposed British Nimrod

	system have resulted in "real confidence" that it will adequately fulfill British requirements. The Royal Air Force, moreover, is reported to have shifted its support to Nimrod.//	
5X1	//The British have also begun to adopt the German View that AWACS must be a "NATO-wide" system, and not one in which only two or three of the allies participate. There is growing skepticism in London that Bonn will reach a decision on AWACS by Januarythe maximum time London will allow for a NATO-wide decision.//	25X
5X1	//New budgetary pressures and a reduction in the value of the earmarked funds due to exchange rate fluctuations have reduced the effective amount of Britain's original AWACS commitment of about \$550 million to only \$425 million. Moreover, the AWACS allocationearlier regarded as untouchablenow appears as subject to scrutiny as any other defense budget item.	
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by the Communist Party last week. The Communists appear to be increasingly concerned that the democratic opposition will

Communist Party is excluded.

participate in the parliamentary election next year even if the

The communique is similar to a denunciation issued

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25X1 Relatively moderate pronouncements by individual parties within the Democratic Coordination since last weekend have blunted the cutting edge of the communique. The Socialist Workers' Party, while labeling the government's program "inadequate," has left room for negotiation by saying it would participate in the reform process if all parties are allowed to campaign freely and if effective safeguards are provided to prevent manipulation of the election by Francoist officials. 25X1 Privately, a Socialist leader told the US embassy that his party considers the proposals made by Suarez an important step forward, "although we cannot say that publicly." Other opposition figures have publicly applauded some aspects of the program, and Christian Democratic leader Ruiz Gimenezwho reportedly led an unsuccessful bid to tone down the Democratic Coordination communique--issued a favorable statement on behalf of his party. According to press reports, the Democratic Coordina-25X1 tion is now drawing up an alternative program that could set the stage for serious negotiations with the government. While the opposition struggles to coordinate its cam-25X1 paign, the government is turning its attention to the Basque region, the scene of further demonstrations and violence last week. Interior Minister Martin Villa has just visited three of the four Basque provinces. In meetings with a broad spectrum of provincial leaders, he reportedly discussed reinstituting

While clearly attempting to convey the government's willingness to respond to legitimate Basque grievances, Martin Villa made no bones about the importance of guaranteeing public order during this transitional period. He also reaffirmed the Prime Minister's commitment to leave to the next parliament major decisions affecting relations between regions and the Madrid government.

pre - civil war special Basque economic and political privileges strengthening the authority of local officials over the national

police. As an earnest of the government's good will, Martin Villa ordered police to tolerate display of the Basque flag,

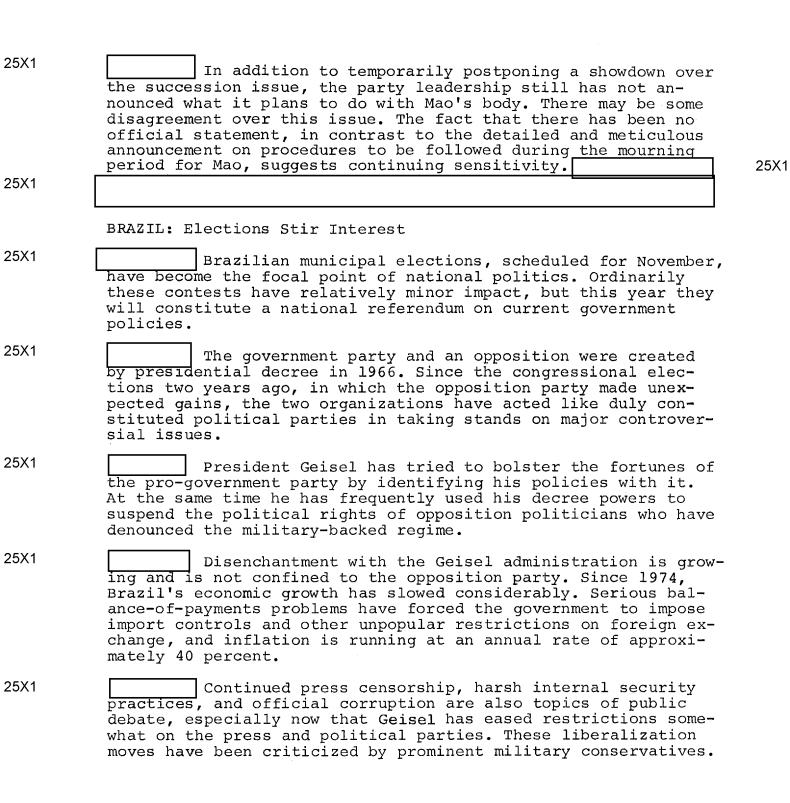
according to press reports.

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CHINA: Post-Mao Leadership 25X1 Peking has not convened a meeting of the party Central Committee to begin discussions on a post-Mao party leadership. Almost all members of the Central Committee, including the large number based in the provinces, were in Peking during the period of mourning, but most of the latter have now returned to their home bases to hold local memorial services on the day of Mao's funeral. 25X1 The Central Committee has been deeply divided since the death of Chou En-lai in January and has not successfully concluded a meeting all year. It is possible that party leaders postponed the meeting because they expected it would produce little in the way of results and might only increase tensions between the major contending factions. 25X1 The party cannot duck the succession question indefinitely, but a divisive meeting at this time could undermine the carefully constructed facade of unity that the leadership has displayed since Mao's death. It is conceivable that the contending factions are playing for time in hopes of strengthening their position, and that one faction will push for a meeting when it feels sufficiently strong. 25X1 A gauge of which faction feels stronger may emerge from the propaganda line in the next few weeks, especially regarding the future course of the campaign to criticize Teng Hsiao-ping. As Mao entered his final days, more conservative elements in the leadership were able to use the economic effects of July's earthquake to tone down the campaign and emphasize production themes. Leftists will probably try to rejuvenate the campaign in order to attack a number of rightists who are currently members of the Central Committee. 25X1 It seems unlikely that the Politburo, which is empowered to act when the Central Committee is not in session, will itself try to resolve the succession issue. //When the Politburo acted in April to dismiss Teng Hsiao-ping and to elevate Hua Kuo-feng to the premiership and the first vice chair-

manship of the party, the decision was condemned by many Chinese

as "unconstitutional."//



We believe the opposition party probably will do very well in the November elections, especially in major metropolitan areas. The government has already taken steps to limit its losses by passing a law that severely restricts the candidates' use of radio and television for campaign purposes.

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//If the opposition makes the expected gains, it would increase tension and friction in the government and military and may well jeopardize the tentative liberalization that has characterized the first two years of Geisel's term.//

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