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UNITED STATES INTELLIGENCE BOARD
HUMAN SOURCES COMMITTEE

74-26531

OFFICE OF THE CHAIRMAN

23 DEC 1974

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HSC-C-105

MEMORANDUM FOR: Director of Central Intelligence
THROUGH : Deputy to the DCI for the
Intelligence Community
SUBJECT : Examination of the Functions of
the Interagency Clandestine
Collection Priorities Committee
(IPC)

1. The purpose of this memorandum is to forward the results of an examination of the functions of the Interagency Clandestine Collection Priorities Committee (IPC), as directed in your Letter of Instructions to me. My recommendations, which represent a consensus of the Committee, are contained in paragraph 4.

2. The examination was conducted by an ad hoc Study Group of the Human Sources Committee (HSC), working with the Intelligence Community Staff, with a view to placing the IPC functions under the HSC. During the course of the examination, a number of key CIA Operations Directorate personnel were interviewed. Among these were Chiefs of Station, Headquarters operations and reports officers, and the Chiefs of the Plans and the Operations Staffs. In addition, comments and opinions on the IPC List as an effective requirements mechanism were solicited from community production analysts.



See USIB-D-62.1/5

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2. The principal findings set forth in the report are that:

a. The IPC Lists of requirements produced in response to DCID 5/5 are of little value to CIA clandestine collectors. As a reporting guidance document, field collectors find the contents of the Lists to be too general and do not often use them. The Lists are of little use in the development of Operational Directives (OD's), Station Management Objectives, Accomplishment Goals, and other tasking directives. For these purposes, DDO managers rely on the DCI's Objectives and the DDO Objectives.

b. From the perspective of an overwhelming majority of intelligence community analysts, the IPC List is not an effective instrument for influencing DDO clandestine reporting and involves a considerable amount of their time in the revision process. The IPC List covers approximately 144 countries and is reviewed and updated on a nine-month cycle. This means that approximately five sections are in process each week.

c. While DCID 5/5 states that "members of the IPC will be briefed from time to time on the nature, scope, and categories of clandestine collection operations undertaken by CIA, and of the general problems encountered," this has been done in the past only on a few occasions.

4. I recommend for your approval that:

a. DCID 5/5 be canceled and the Interagency Clandestine Collection Priorities Committee be abolished.

b. The HSC, under the authority of the DCID 1/17 and in consonance with the DCI's Letter of Instructions (LOI) of 23 August 1974, identify to all human source collectors the essential foreign intelligence requirements of the United States Government, including those whose fulfillment appear to require clandestine collection.

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c. The HSC, in coordination with other USIB Committees as appropriate, develop such guidance on priority topics appropriate for clandestine collection with full consideration to KIQ collection strategies, the results of HSC assessments of all human source reporting, and the capabilities and productivity of other collection systems.

Signed

Herbert J. Jenne
Chairman

APPROVED:

/s/ W. E. Colby

W. E. Colby
Director of Central Intelligence

28 DEC 1974

Date

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SUBJECT: Examination of the Functions of the
Interagency Clandestine Collection
Priorities Committee (IPC)

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6. Objectives of the Intelligence
Community for FY 1975
(USIB/IRAC-D-22.1/14, 20 May 1974)

Mr. Colby noted that he had circulated draft Objectives for the Intelligence Community for FY 1975 for comment (reference). He said that the Objectives were responsive to the needs of the President and as such are stated in general terms. They are divided into "substantive objectives" and "resource management objectives". In addition, milestones for accomplishment of the Objectives were included in the reference paper. The Objectives will be supplemented by a sub-set as well as the KIQs.

Mr. Colby said he appreciated the comments he had received which he would examine and incorporate into the current draft as appropriate. He recognized that some requirements were not covered which will have to be satisfied, together with departmental needs.

[redacted] noted that the substantive objectives appropriately dealt with the relation between the producer and consumer. On the other hand, the resource management objectives tended to deal only within the intelligence community with no provision for consumer input. Mr. Colby said that [redacted] point was a valid one and he would address it in his redraft.

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Mr. Colby commented that the objectives were intended to focus on the needs for one year. He also intends to issue, for consultation with the USIB, a draft of Perspectives which will look to the needs for longer term planning.

The Chairman convened the Board in executive session at 1147 hours to discuss the following subjects:

7. Proposed DCID No. 1/17,
Human Sources Committee
(USIB-D-5.1/25, 17 May 1974)

Mr. Colby opened the discussion by noting that the Human Sources Committee had been established in early 1973 on a one year trial basis. It now looked as if the Committee could perform useful functions on a

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permanent basis. The DCID would make the HSC a standing committee of USIB. The Chairman recommended that the words "overt and clandestine" be deleted from the last line of paragraph 3. b. of the proposed DCID. He then distributed two short new paragraphs for consideration and outlined briefly his reasons for wishing to include the points made in the paragraphs which read as follows:

The Committee will concentrate on the allocation of responsibilities among departments and agencies and on the evaluation of the end products of their effort. It will not review the operational details or internal management of the work of the individual departments and agencies.

Any department or agency is authorized to withhold the exposure of sensitive situations from the Committee, reporting such matters directly and privately to the DCI for his further guidance.

The Acting Army Principal said that he believed the human sources problem could be brought into better focus if there were only one USIB Committee to consider all HUMINT. He also believed it would be useful for the DCI to have only one Chairman and one Board Committee to go to on a whole range of human source problems. After considerable discussion the Chairman agreed that the new Human Sources Committee should be tasked to look at the problem,

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[redacted] The DCI requested that General Graham (D/DCI/IC) work closely with the Chairman, HSC on the review and recommendations to USIB.

[redacted] generated considerable discussion regarding his view that the subject DCID could not be applied to FSO reporting. Mr. Colby explained that the committee would not be a tasking mechanism for the FSOs but might suggest subjects to be covered and evaluate reporting from an intelligence viewpoint.

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