

21 *Off*

COMMENTS ON MILLER BILL

- Tsar Writ very large -- "direct-control", budget requirements, Pres. Advisor, Chief Operations Officer, provider of national intelligence, COMSEC!
- Intended as an overlay on present structure, supposedly nothing abolished.
 - Authority to President and NIA to reorganize -- good, but not specified here.
 - Clearly DCI community role, Intelligence Community Staff, perhaps NIO role is abolished or overridden.
 - Yet, introductory "note" says DCI requirements still run NSA
- NIA given "reach" into tactical and departmental...
 - DIA, INR, etc., defined as part of NIA. D/NIA can "direct and control".
 - But "nothing prohibits" departmental and tactical.
 - Tactical definition is very poor, probably unworkable.
 - President, NSC, NIA to define what national intelligence really is.
 - But D/NIA is to review all departmental, tactical, IRA.
- GAO finally gets into intelligence knickers!!
- Strong role in CI. Also, Chief, COMSEC -- this is functionally sound, but a major internal security role.
- CFI concept is abolished. PRC gets SCC. Who's in the chair?
- Draft of Bill is clearly incomplete.
- Heavy Congress role. But, Congress takes no responsibility.

25X1

Some probable consequences (assuming legal conflicts resolved):

- DCI becomes D/CIA.
- D/NIA would have to staff.
 - national requirements systems
 - programming and budgeting

} ICS plus!

-- probably, national intelligence production staff
(ONE) (NIO system too lean)

- Major conflict or awkwardness re departmental elements --
DIA, INR, Treasury, ERDA, FBI.
- ● DDI of CIA in an odd position, but remains only "national"
producer of any size.
- Confusion on responsibility for tactical.

Congressional action:

- SSCI origin a plus for credibility...but, there would be
much flak on Tsar concept and tendency to pile on
restrictions

Main alternative with same aims is:

- Combine CIA, NSA, into one National Intelligence
Agency. D/NIA has line power over it and reports to
NSC and President. This would "rationalize" some 65%
of present NFIP.
- Create CFI-like body to "coordinate" other national
intelligence; e.g., DIA, INR, resources. "Review"
for good sense IRA. D/NIA could chair. D/NIA would
prepare and submit NIA budget and defend it. Owners
would submit own national and IRA budgets. D/NIA would
review, CFI would approve, owners would defend.
- Retain NFIB for product correlation.
- Give other powers CI, COMSEC, operations authority to
D/NIA → PRC, where necessary.

Main rationale: this is a reasonable extent for central control.
Tsar/NIA is just too big.

our options:

1. Nix. Let it simmer; press on with #11.
2. Lobby for delay.
3. Start counter-lobby for National Agency concept.
4. Start fiddling with draft; push toward Agency concept as alternative.