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FILE CARBON FOR
DISCUSSIONS LATER
28 January 1964 WITH JJH.

MEMORANDUM FOR: Director, NPIC

SUBJECT

: Changes in PAG and ADCOM

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REFERENCE

: Tidwell - Lundahl Telephone Conversation

of 16 January re ADCOM Meeting of

17 January

- 1. It was apparent at the ADCOM Meeting on 17 January that some of the procedures for leveling national requirements on PAG are undergoing a change. As suggested by Bill Tidwell we would like to get together informally with some of your people to discuss what form these changes might take which could be to our mutual advantage.
- 2. As a basis for discussion we suggest the following guidelines:
- a. We need an arrangement whereby PID can get support from the NPIC services of common concern without having to compete with national projects.
- b. CIA's chief interest in PAG is in regard to IPTRs, OAKs, and MCIs. PAG has done and is doing an admirable job in turning out these types of reports, but in spite of its recent marked improvement in completing the PI work for reports, Headquarters elements seem reluctant to levy their specific requirements on PAG, but rather prefer to deal with PID. This preference would be even stronger if PID had its own supporting elements such as TID and Publications.

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c. The ADCOM as now constituted puts CIA in a very unenviable position, to say the least. Even though CIA provides more than half of all the consumer national requirements, our ADCOM member can be outvoted 6 to 1 by the other members, most of whom have nothing at stake. Sooner or later the IDI or DD/S&T will want to know why we put up with this. The other objection to ADCOM and its responsibility for assigning priorities stems from the fact that we have been unable to find any way of proving to ourselves that a requirement given a high priority gets any more effective treatment than one given a low priority. In fact, some of our statistics show just the reverse, although when all the facts are known such statistics may not be reliable.

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Tell us!

- 3. In summary we submit the following recommendations:
- a. That all CIA requirements for detailed PI work be served on PID, and PID be staffed to handle the increased work load.
- b. That PID be guaranteed enough of the assets of TID, Production Services Division, and Publications Division to make it independent of the national effort.
- c. That PAG be staffed primarily to handle the IPIRs, OAKs, and MCIs, and secondarily the requirements from the USIB subcommittees. In slack periods the CIA PIs would be temporarily assigned back to PID to assist with the work load. (DIA might have a similar arrangement.)
- 4. I suggest Friday afternoon after the AD's meeting as a good time to discuss some of these matters, if you can spend some time with us.

James J Hitchcock
Chief
DD/I Collection Guidance Staff

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## 26 January 1964

MESSARDEN FOR: Director, MFIC

SUBJECT : Changes in PAG and ADCOM

REFERENCE: Tidwell - Landehl Telephone Conversation

of 16 James y re ABOCH Meeting of

17 January

- 1. It was apparent at the ADCH Meeting on 17 January that some of the procedures for leveling national requirements on PAG are undergoing a change. As suggested by Rill Tiduell we would like to get together informally with some of your people to discuss what form these changes might take which could be to our mutual adventage.
- 2. As a basis for discussion we suggest the following suidelines:
- a. We need an arrangement whereby FID can get support from the MPIC services of common concern without having to commote with national prejects.
- b. CIA's chief interest in RAG is in regard to IFIRs, CAKs, and MCIs. RAG has done and is doing an admirable job in turning out these types of reports, but in spite of its recent marked improvement in completing the FI work for reports, Headquarters elements seem reluctent to lavy their specific requirements on RAG, but rather prefer to deal with FID. This preference would be even stronger if FIB had its own supporting elements such as TID and Publications.

- a. The ABOM as now constituted parts CIA in a very unenviable position, to say the least. Even though CIA provides more than half of all the consumer national requirements, our ABOM number can be outwated 6 to 1 by the other numbers, most of whom have nothing at stake. Somer or later the EEI or BB/SAT will want to know thy we put up with this. The other objection to ABOM and its responsibility for assigning priorities stams from the fact that we have been unable to find any way of preving to curselves that a requirement given a high priority gets any more effective treatment them one given a low priority. In fact, some of our statistics show just the reverse, although when all the facts are known such statistics may not be reliable.
  - 3. In summary we submit the following recommendations:
- a. That all GIA requirements for detailed FI work be served on PID, and FID be staffed to handle the increased work load.
- b. That PID be guaranteed enough of the assets of TID, Production Services Division, and Publications Division to make it independent of the national effort.
- c. That BAG be staffed primarily to handle the IPIRs, OAKs, and MOIs, and secondarily the requirements from the USIB subcommittees. In slack periods the CIA PIs would be temporarily assigned back to PID to assist with the work load. (MIA might have a similar arrangement.)
- 4. I suggest Friday afternoon after the AD's meeting as a good time to discuss some of these matters, if you can spend some time with us.

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James J. Hitchcock Chief DB/I Collection Guidence Staff

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SUPURE : NAIC Katters

- 1. In any consideration of that stand CC3 should take on proposed changes of missions and American of EAG the following should be taken into account:
  - a. From our point of view ADCCA is not worth enving. Even if CIA bad equal representation and vets with D.O.D., we would not buy amphing by escipting manningless weights and priorities as requirements, since we can find no correlation between priority and speed of action by EAG.
  - b. FAS has produced a large volume of reports and briefs during the past six weeks, and quite a number of them have been published. They have literally worked themselves out of backley to the point where they have been forced to initiate coveral projects of their can. End they carlier homored due dates by

ensworing requirements at least approximately on time throughout 1963, I am sure more national requirements would have been corved on them in recent weeks and the self-initiated projects would not have been needed. But the CER or GSI analyst, until recently, had to face two bottle necke: can in PAG, and the other in Publication. To some extent the latter bottlemack remains. Specifically, we can't blazz OSI for not corving a requirement to update a report on photography than the report which needs updating is not yet available to CSI.

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c. On many of the target creas in the USSR and China the intelligence community would like up-dated reports whenever there is now coverage that shows any approciable change. Examples would be

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We must recognize that PAG Duous to a large extent what the community wants in these up-dated reports. With general guidance from CMAIC, JAETO, etc. PMG could very well handle this kind of work without detailed requirements.

d. On the other hand, experience to date dictates against giving PAG a completely free hand in deciding what projects will be done when. Assignment of priorities by ADCOM has failed to curb PAG's inmiting tendency to do what they want to do in the order they choose, which has generally meant tacking the easy jobs and postponing the difficult

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ones. Often it has meant completion of colf-initiated briefs cheed of ensures to common requirements and we feel at the expense of consumer requirements. Some means should be cot-up to insure that significant intelligence projects are given procedence over those that fall in the category of "nice to have".

- e. The greatest fear us have at Headquarters is that Production Cervices and Publications divisions will be so busy truning out "nice to have" national projects that our departmental requirements will be held up.
- 2. Telling into account the factors mentioned above, it is recommended that CES take the following position in regard to changes of PAG's mission and functions:
  - a. FID must be consented a certain proportion of the time and accets of Production Cervices and Publications
    Divisions without regard to the national effort.
  - b. Committees of USTB chould be encouraged to provide guidance to PAG on the production of national FI reports needed by the community.
  - c. NMC should advice the USIB egencies in advance by cable when projects are to be initiated by PAG, and should provide monthly status reports.

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- d. Director, HFTC chould immuse that Ind does not explicate departmental efforts and that PID does not diplicate work already being does in FMI or electrons in the community.
- o. CIA chould evaluate DFIC production at least semi-ensually, and furnish guidance for future reporting.



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DRAFT 22 January 1964

MEMORANDUM FOR: Director, MPIC

SUBJECT

Changes in PAG and ADCOM

REFERENCE

Tidwell - Landahl Telephone Conversation of 16 January re ADCOM Meeting of 17 January

- 1. It was apparent at the ADCOM Meeting on 17 January that some of the procedures for leveling national requirements on PAG are undergoing a change. As suggested by Bill Tiduell last week we would like to get together informally with some of your people to discuss what form these changes might take which could be to our mutual advantage.
- 2. As a basis for discussion we suggest the following guidelines:
- a. We need an arrangement whereby PID can get support from the NFIC services of common concern without having to compete with national projects.
- b. CIA's chief interest in PAG is in regard to IFIRS, OAKs, and MCIs. PAG has done and is doing an admirable job in turning out these types of reports. Beyond this point in the exploitation process, however, the consumer offices prefer to have their requirements answered by PID. In spite of the recent marked improvement of PAG in completing the PI work for reports, our staff finds the Headquarters elements reluctant to levy their specific requirements on PAG, but rather prefer to deal with PID. If PID had their own supporting elements such as TID and Publications this would be even more the case.

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- c. The ADCOM as now constituted puts CIA in a very unenviable position, to say the least. Even though CIA provides more than half of all the consumer national requirements our ADCOM member can be outvoted 6 to 1 by the other members, most of whom have nothing at stake. Sooner or later the BDI or DD/SAT will want to know why we put up with this. The other objection to ADCOM and its prioritizing responsibility stems from the fact that we have been unable to find any way of proving to ourselves that a requirement given a high priority gets any more effective treatment than one given a low priority. In fact, some of our statistics show just the reverse, although when all the facts are known such statistics may not be reliable.
- 3. Considering the above factors, which from our standpoint appear to be the most important ones, we would prefer to see PAG staffed primarily to take care of immediate read-out requirements, and arrangements made for all detailed CIA requirements to be answered by PID. PAG would have first call on a large proportion of CIA PIs for work on IPIRs, CAKs, and MCIs. In slack periods, however, most of those PI's would return to PID to work on detailed requirements. DIA could have a similar arrangement if they so desired. Under this arrangement some clearing house committee would be needed to avoid duplication on departmental requirements, but an ADCON would not be necessary.
- 4. I suggest Friday afternoon after the AD's meeting as a good time to discuss some of these matters.

James J. Hitchcock Chief ED/I Collection Guidance Staff

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