

INTERDEPARTMENTAL SEMINAR

PROBLEMS OF DEVELOPMENT AND INTERNAL DEFENSE

DEPARTMENT OF STATE
AGENCY FOR INTERNATIONAL DEVELOPMENT
U.S. INFORMATION AGENCY
DEPARTMENT OF DEFENSE



MARCH 11 - APRIL 12, 1963

Document No. _____
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Authority: HR 70-2
 It contains nothing of CIA interest
Date 29 JAN 1981 Reviewer 029725

At the FOREIGN SERVICE INSTITUTE

Washington, D.C.

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General Procedures

LECTURE AND QUESTION PERIODS. Lectures are allocated one hour and ten minutes. Lecturers are requested to speak for not more than fifty minutes, allowing the rest of the period for questions and discussion. Seminar members should rise and identify themselves by name and agency when asking questions.

DISCUSSION PERIODS. Each country team chairman will ascertain in advance which of his team members wish to consult with scheduled speakers after their lectures. If a substantial number of seminar members so indicate, an effort will be made to arrange for a discussion period with the lecturers.

SEATING. Seminar members will be seated in the auditorium by country teams. Seat numbers will be indicated on Country Team Assignment sheets.

ATTENDANCE. Seminar members are expected to be on time for lectures and remain throughout the period. A warning bell will be sounded three minutes before the lecture period begins. Those who are unavoidably late may listen to the lecture in room 114 which is equipped with speakers.

Country team chairmen will report on the attendance of members of their teams, both for lectures and other scheduled country team activities. The country team attendance sheet submitted by the team chairman is the basic "time and attendance" record; it is used to support the certification of attendance for payroll purposes.

A seminar member who finds it necessary to be absent from any scheduled activity must secure the written approval of his agency's faculty representative and the course coordinator. Forms for requesting permission to be absent are available in the library.

CLASSIFICATION. All lectures will be privileged except for those given by non-governmental speakers which do not discuss United States policy and operations from classified sources. All question and answer periods will be classified. Classification of lectures given by United States officials will be posted to and including TOP SECRET.

THE COUNTRY TEAM PROCESS. Seminar members are divided into country teams throughout the course to enable them to concentrate on problems of the area to which they are assigned. Afternoon sessions are generally reserved for the country team exercise. Each team, as it works on its problem, will find that it needs additional information or new interpretations of data. The faculty adviser will assist the team to obtain briefings or opportunities for informal discussion with appropriate officers of any government agency or with resource personnel outside of government. Such additional arrangements are at the option of each country team.

READING ASSIGNMENTS AND BIBLIOGRAPHY. The pages immediately following these notes list titles of the required general reading for all members of the seminar. Additional required reading is listed separately for

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- 2 -

members of each of the four area subdivisions of the seminar. For each of the lectures listed in this curriculum there is included both a brief SCOPE and a REQUIRED READING LIST. These readings deal with the specific topic of the lecture or panel. Additional bibliographical materials will be distributed separately. For research or bibliographical assistance, please consult Mr. Bernard, room 131, extension 3734.

AUDIO-VISUAL. A list of available films will be supplied. These have been selected for their pertinence to areas or problems of concern to the seminar. Country teams or other groups may request showing of films relating to their interests.

Lecturers and country teams are invited to employ in their presentations the excellent audio-visual facilities available. Maps, charts, and pictures of all kinds can be projected; projections can be keyed to the presentations if desired. Mr. Nadler, room 111, extension 5507, is available for consultation on audio-visual matters.

If Country Teams require audio-visual materials for their presentations, they should notify Mr. Ezelle, room 101, extension 5613, at least one week before the materials are to be used.

FACULTY from the participating agencies are available to assist the Country Teams in their discussions and preparation of their reports. They should be consulted by teams or individual seminar members who require assistance either with a problem relating to any of the agencies, or to the specialized field of knowledge of the faculty member. The special fields of the faculty members are listed in page 8 of this schedule.

CRITIQUE PANELS. For each of the presentations made by country teams on the last two days of the seminar, a special panel of auditors will be invited. The panels will consist, if possible, of a member of the Subcommittee on Training of the Special Group and representatives of the participating agencies who have special competence or interest in the substance of the presentations.

The Interdepartmental Faculty will also attend the presentations.

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- 3 -

REQUIRED GENERAL READING

Development

- Galbraith, John Kenneth: Economic Development in Perspective. 5 lectures. Cambridge, (Mass.): Harvard Univ. Press, 1962. 76 pp.
- Millikan, Max F., and Donald L.M. Blackmer, eds.: The Emerging Nations. Boston: Little, Brown and Co., 1961. 168 pp.
- Rostow, Walt W.: The Stages of Economic Growth. Cambridge: Cambridge Univ. Press, 1960. 179 pp.

Internal Defense

- Crozier, Brian: The Rebels: A Study of Post-War Insurrections. Boston: Beacon Press, 1960. 256 pp.
- Heilbrunn, Otto: Partisan Warfare. New York: Frederick A. Praeger, 1962. 199 pp.
- Mao Tse-tung. Mao Tse-tung on Guerrilla Warfare. Tr. of Yu Chi Chan by Samuel B. Griffith. New York: Frederick A. Praeger, 1961. 114 pp.
- Paret, Peter, and John W. Shy: Guerrillas in the 1960s. New York: Frederick A. Prager, 1962. 82 pp.
- Interdepartmental Terminology Committee: "Glossary of Counterinsurgency Terms." May 17, 1962. 4 pp.

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- 4 -

REQUIRED GENERAL READING: AFRICA

Development

American Assembly: The United States and Africa. New York:
Columbia Univ. Press, 1958. 252 pp.

Moran, J.W., et al: African Development. Menlo Park (Calif.):
Stanford Research Institute, 1961.

Southall, Aidan, ed: Social Change in Modern Africa. London, etc.:
Oxford Univ. Press, 1961. 337 pp.

Internal Defense

Special Operations Research Office, American University: Special Warfare
Area Handbook for Ghana. Washington: U.S. GPO, 1962. 533 pp.

----": Special Warfare Area Handbook for Guinea. Washington: U.S. GPO,
1961. 534 pp.

----": Special Warfare Area Handbook for Nigeria. Washington:
U.S. GPO, 1961. 571 pp.

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- 5 -

REQUIRED GENERAL READING: LATIN AMERICA

Development

Adams, Richard W., et al: Social Change in Latin America Today: Its Implications for United States Policy. New York: Harper and Bros., 1960. 353 pp.

Hanke, Lewis: South America. Princeton (N.J.): D. Van Nostrand Press, 1959. 192 pp.

----": Mexico and the Caribbean. Princeton (N.J.): D. Van Nostrand Press, 1959. 192 pp.

Internal Defense

Guevara, "Che" (Ernesto): Che Guevara on Guerrilla Warfare. Tr. and condensed from LaGuerra de Guerrillas. New York: Monthly Review Press, 1961. 127 pp.

Draper, Theodore: Castro's Revolution. New York: Frederick A. Praeger, 1962. 211 pp.

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- 6 -

REQUIRED GENERAL READING: MIDDLE EAST

Development

- Fisher, Sydney N.: Social Forces in the Middle East. Ithaca (N.Y.): Cornell Univ. Press, 1955.
- Hurewitz, J.C.: Middle East Dilemma. New York: Harper and Bros., 1953. 273 pp.
- Kirk, George: Contemporary Arab Politics. New York: Frederick A. Praeger, 1961. 231 pp.

Internal Defense

- Campbell, John C.: Defense of the Middle East. Rev. ed. New York: Frederick A. Praeger, 1960. 400 pp.
- Laqueur, Walter Z.: Communism and Nationalism in the Middle East. 2d ed. New York: Frederick A. Praeger, 1957. 375 pp.
- Vatikiotis, P.J.: The Egyptian Army in Politics. Bloomington (Ind.): Indiana Univ. Press, 1961. 300 pp.

REQUIRED GENERAL READING: SOUTH ASIA

General

- Nehru, Jawaharlal: Toward Freedom: The Autobiography of Jawaharlal Nehru. New York: John Day Co., 1941. 445 pp.
- Weiner, Myron: "The Politics of South Asia," in Gabriel Almond and James Coleman, The Politics of the Developing Areas, 1960, pp. 153-246.

Internal Defense

- Chakravart, P.C.: India's China Policy. Bloomington (Ind.): Indiana Univ. Press, 1962. 180 pp.
- Kuhn, Delia and Ferninand: Borderlands. New York: Alfred A. Knopf, 1962. 335 pp.
- Overstreet, Gene D., and Marshall Windmiller: Communism in India. Berkeley (Calif.): Univ. of California Press, 1960. 603 pp.

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- 7 -

REQUIRED GENERAL READING: SOUTHEAST ASIA

Development

Butwell, Richard: Southeast Asia Today -- and Tomorrow, A Political Analysis. New York: Frederick A. Praeger, 1961. 182 pp.

Pye, Lucian W.: Politics, Personality, and Nation Building. New Haven: Yale Univ. Press, 1962. 307 pp.

Internal Defense

Giap, Vo Nguyen: People's War People's Army. Hanoi: Foreign Languages Publishing House, 1961. 217 pp.

Pye, Lucian W.: Guerrilla Communism in Malaya. Princeton (N.J.): Princeton Univ. Press, 1956. 369 pp.

Tanham, George K.: Communist Revolutionary Warfare: the Viet Minh in Indo-China. New York: Frederick A. Praeger, 1961. 163 pp.

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- 8 -

PROBLEMS OF DEVELOPMENT AND INTERNAL DEFENSEInterdepartmental Faculty and Staff

	<u>Room</u>	<u>Telephone</u>
Coordinator - Niles W. Bond	117	5200
Department of State -		
	<u>Faculty</u>	
John W. Henderson (Southeast Asia Area Specialist)	124	3476
Gordon H. Mattison (Near East and South Asia Area Specialist)	117	4854
Richard H. Sanger (African Area Specialist)	102	5972
John L. Topping (Latin America Area Specialist)	109	6307
Department of Defense -		
Colonel Charles W. Hostler, USAF	113	4919
Colonel Allan L. Leonard, Jr., USA	124	3943
Captain Lee B. Blocker, USN	102	5971
Stanley Archenhold, Department of The Army	113	4923
United States Information Agency -		
S. I. Nadler (Audio-Visual Adviser and Course Evaluations)	111	5507
Agency for International Development -		
William J. Mazzocco (Economic Development Specialist)	111	4822

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- 9 -

Staff

	<u>Room</u>	<u>Telephone</u>
Special Assistant to the Coordinator -		
Walter F. Cronin	110	6136
Adviser on Research -		
Jules E. Bernard	131	3734
Staff Assistants -		
Robert E. Ezelle	101	5613
David S. McConnell	101	5613
Librarians -		
Eleanor Idol	120	4509
Carol M. Owens	120	4509
Secretarial Staff -		
Avis Lynch	117	5579
Virginia M. Plotner	117	4854
Janice Hosmer	124	3943
Sandra Carlson	102	5971
Mavaureen Zeilor, Receptionist	100	3444

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- 10 -

Normal Daily Schedule

Interdepartmental Country Team Seminar

Problems of Development and Internal Defense

The Country Team Seminar facilities may be used by participants at any time. The area is open, under security guard, at all times. The classified documents of the library will be available from 8:00 A.M. to 6:00 P.M. on week-days and on Saturdays by request (see Information Sheet).

8:00 A.M.	Library facilities open
9:00-9:50	Lecture
9:50-10:10	Question Period
10:30-11:20	Lecture
11:20-11:40	Question Period
11:40-12:30 P.M.	Individual Reading Period
12:30-1:30	Lunch
1:30	Unless other activity is scheduled, Country Teams convene in their respective rooms, adjourning as desired for reading and research.

On some afternoons lectures are scheduled, with question periods, 1:30-2:40 P.M. On such afternoons the Country Teams convene at 3:00 P.M. instead of at 1:30 P.M.

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- 11 -

Problems of Development and Internal Defense

Objectives

To familiarize key civilian and military officers assigned to the developing countries, especially those where insurgency is active or incipient, with United States policy, doctrine, and capabilities applicable to the prevention and defeat of inimical subversion and subversive insurgency, through an examination of:

Political, economic, social, and psychological factors which produce dissidence and insurgency inimical to United States interests; the nature of the external and internal threat; the broad strategic concepts involved in modernization and internal defense; the availability and use of United States resources in support of local governmental efforts to prevent or defeat subversive insurgency; the operational doctrine and techniques for the application and integration of these resources at the Country Team level on the basis of a common understanding of United States purpose and the limitations on United States capabilities.

The participants will study the origins of insurgency as well as available techniques to defeat subversive insurgency; will learn as much as possible of the unique and indispensable contributions which all operational arms of United States policy can bring to bear at the Country Team level in preventing and defeating insurgency inimical to United States interests; will study as Country Team components to encourage the development of a spirit of cooperation and understanding which will assure the maximum integration and effectiveness of the United States effort abroad; will examine American AID and military assistance (including training) programs in order to gain a better understanding of their effectiveness; will analyze methods by which United States resources can assist local governments to increase their acceptability among the "critical sectors" (students, youth, elites, intelligentsia) and strengthen the social cohesion of the people through programs designed to close the critical gaps between urban centers, the government and the countryside (civic action, community development, agrarian reform); will focus on methods of identifying and encouraging the "innovators" and entrepreneurs within developing states; and will probe the difficulties of inducing traditional establishments through a mix of military and other assistance and advice (1) to move in the direction of effective internal defense structures based on military, paramilitary and police forces, and (2) to undertake programs designed to enhance the identification of the populace with the constituted government.

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- 12 -

Pattern and Flow of the Interdepartmental Country Team Seminar

Problems of Development and Internal Defense

Three Weeks of the Seminar	Two Weeks of the Seminar
I Problems of Development of a Political, Economic and Societal Nature which Produce Dissidence and Insurgency Inimical to United States Interest.	Application of the analyses of weeks one through three to selected case and country studies in the four major areas of the under-developed world under study; presentations by competent experts to show how U.S. resources have been or are being used in both <u>Stage One</u> and <u>Stage Two</u> situations.
II. Problems of Internal Defense:	
<u>Stage One:</u>	<u>Stage Two:</u>
Short of Violence	Violent Insurgency
III. Country Team Application of U.S. Resources to:	
<u>Stage One</u> problems of Development and Internal Defense Short of Violence; Case examples cited.	<u>Stage Two</u> problems of Development and of Violent Insurgency; Case examples cited.

Each Country Team will examine and discuss a country internal defense plan appropriate to the region under study by that team, with a view toward preparing or making a critique of a plan or part of a plan to cope with a current vital problem facing the United States Government. The written plan or critique, or part of such a plan, will be presented orally to the Seminar for discussion and will be made available in written form to the appropriate officers in the participating departments and agencies, for their information and possible evaluation, and to the Special Group (CI).

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- 13 -

FIFTH SESSION

FIRST WEEK

Co-Chairmen: Captain Lee B. Blocker, USN (Defense)
John L. Topping (State)

Monday

Mar 11

8:45-9:15 A.M. Registration

9:15-9:30 Welcome

George A. Morgan,
Director,
Foreign Service Institute.

9:30-10:15 Introduction and Theme (S)*

Niles W. Bond,
Coordinator,
Interdepartmental Seminar.

A statement of the basic purposes of the course; a discussion of the Schedule; a statement of the theme which will be emphasized.

10:30-11:00 The Involvement of United States Interest, Prestige and Security in the Underdeveloped World (S)

The Honorable Dean Rusk,
Secretary of State. (On Film)

11:15-12:30 P.M. U.S. Overseas Internal Defense Policy; Mobilization and Coordination of U.S. Resources in Washington in Countering Stage I and Stage II Insurgency (S)

The Honorable U. Alexis Johnson,
Deputy Under Secretary of State.

Scope: Discussion of the contributions of the various agencies of the Government to the effort to counter insurgency at various levels of intensity. The Special Group (CI). The strength and weakness of the coordination process.

Required Reading: See Classified Reading List.

*Following the title of each lecture is a symbol designating the security classification of the lecture, such as "OUO" for "Official Use Only," etc. Notes on SECRET lectures should be handled as SECRET documents. No notes should be made on lectures designated TOP SECRET.

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- 14 -

Monday

Mar 11

2:00-4:30 P.M.

Organization of Country Teams.

Assignment of classified reading in U.S. Overseas Internal Defense Policy and other documents relative to the capabilities of the U.S. Government to carry out the national overseas effort. It is essential that the reading be accomplished promptly for the discussions on Thursday and Friday of this week. (See Classified Reading List)

Teams will meet in the following rooms:

<u>Team</u>	<u>Room</u>	<u>Team</u>	<u>Room</u>
I	121	V	125
II	122	VI	126
III	123	VII	127
IV	130	VIII	128

4:30-6:00

Study. Members of the Seminar may use either the Library or their country team rooms for reading. TOP SECRET documents, however, must be read in the library.

Tuesday

Mar 12

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

9:00-10:10

Communist Goals, Organization and Strategy in the Underdeveloped World (S)

[REDACTED]

25X1A

Scope: A discussion of Communist theory and strategy for the underdeveloped world, illustrated by reference to events in Africa, Latin America and Asia. The differences in ideology, organization and technique of Chinese and Russian operations in underdeveloped countries. Specific campaigns against critical sectors - youth, labor and countryside. Exploitation of nationalist dissidence.

Required Reading: C.B. Marshall, ed., Two Communist Manifestoes, 1961.

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- 15 -

Tuesday

Mar 12

10:30-11:40 A.M.

Communism in Southeast Asia (OUO)

Kenneth P. Landon (State)

Scope: A historical and analytical review of communist policy and practice in a critical area from 1920 to the present.

Required Reading: J.H. Brimmell, Communism in Southeast Asia, 1959, pp. 1-3, 71-115.

1:30-2:40 P.M.

Transition from Traditional to Modern Societies; Exchanging Security for Opportunity (OUO)

Allen Holmberg (Cornell University)

Scope: Characteristics of traditional societies. Decline in tribal or feudal organization of political and economic power in modern times. Political characteristics of developing societies. Changing role of religion and other forms of social control. Emergence of new political and economic elites.

Required Reading: Everett E. Hagen, "A Framework for Analyzing Political and Economic Change," in Brookings Institution, Development of the Emerging Countries, 1962, pp. 1-38.

3:00-4:00 P.M.

Seminar members will meet with representatives of their respective agencies or departments as follows:

	<u>Room</u>
Department of State	123
Department of Defense	122
Agency for International Development	121
United States Information Agency	119

4:00

Country Teams convene.

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- 16 -

Wednesday

Mar 13

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

9:00-10:10

Strategic Considerations and the Counterinsurgency Effort (S)

Speaker to be announced.

Scope: An over-all review of the national counter-insurgency effort and an exposition of how this fits within strategic considerations. An examination of the tasks assigned under appropriate directives and how these are being implemented by appropriate elements of the Department of Defense. A discussion of the need for a framework of law, order and security within which to accomplish the social, economic, and political reforms which are essential for the transition of underdeveloped countries into stable, viable entities. A summary look at the major Department of Defense programs as they relate to the phases of violence outlined in the Overseas Internal Defense Policy to provide an integrated view of the presentations of later Defense speakers.

Required Reading: See Classified Reading List in Library.

10:30-11:40

Politics in Modernizing Societies (S)

Howard Wriggins (State)

Scope: The fundamental characteristics of politics in modernizing states: political tensions and disruptions resulting from a decline in the effectiveness of traditional methods of organizing political power; inadequacies of communication and understanding between government and critical sectors of the population; the political obstacles to effective administration; and the potential and limitations of nationalism as a basis for building a national consensus and policy.

Required Reading: Lucian Pye, "The Non-Western Political Process," Journal of Politics XX, 3, August, 1958.*

*Distributed to Seminar Members for their retention.

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- 17 -

Wednesday

Mar 13

1:30 P.M.

Country Teams convene. Each team will adjourn for individual reading at the option of its members when it has completed the day's discussion.

Thursday

Mar 14

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

9:00-10:10 A.M.

Psychological and Social Effects of Change (OUO)

Daniel Lerner (MIT)

Scope: The effects of change upon the attitudes of the people in underdeveloped societies, the peasantry in particular; the causes of the resentment felt by lower economic and social groups in the city and the countryside and the potential for communist exploitation of anti-Americanism, radical nationalism, and neutralism; the new perception by disaffected groups of their power to influence their own destinies; the operational significance of these factors for United States policy.

Required Reading: Millikan and Blackmer, eds., The Emerging Nations, 1961, pp. 4-42.

10:30-12:30 P.M.

Case Study of Stage II Situation Involving Problems of Development and Violence - Cuba (S)

John L. Topping (State)

Scope: Brief historical survey of the postwar period. Economic, social and political conditions. Official United States reaction to the Batista regime. Origins of Castroism. Its success and lessons to be learned from it.

Required Reading: Theodore Draper, Castro's Revolution, 1963, pp. 3-172.

2:00

Country Teams convene to discuss ODP.

Friday

Mar 15

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

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- 18 -

Friday

Mar 15

9:00-10:10 A.M.

Education and Human Resources in Development (OUO)

C. Arnold Anderson (University of Chicago)

Scope: Balancing training opportunities and manpower requirements in development. Risks of surplus trained manpower. Impact of education on social and political values and attitudes. Appropriate methods and levels of training. Economic and social costs of education.

Required Reading: Millikan and Blackmer, op.cit., pp. 93-104; Edward Shils, "Political Development in the New States," reprint from Comparative Studies in Society and History, 2. (April 1960) 3. 265-292 and (July 1960) 4. 397-411.*

10:30-11:40

USIA Resources for Motivating Critical Societal and Political Groups Such as Youth and Labor in Stage I and Stage II Situations (C)

Edward R. Murrow (USIA) (Tentative)

Scope: The adaptation of the classic USIA program to development diplomacy and counterinsurgency. The shift in emphasis from reflecting America's ideas and ideals to strengthening the leadership of a modernizing society especially in its relationship with the "critical sectors" of that society. USIA's role in "political communications"; propaganda programs designed to motivate specific audience groups to action or reaction favorable to the leadership and resistant to insurgency forces inimical to United States interests.

Required Reading: Examine typical country plans in Country Team Seminar Library.

11:40-12:30 P.M.

Individual Study.

1:30

Country Teams convene to discuss NSAMs 56, 119, 131, 177, 182, and other classified reading.

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- 19 -

FIFTH SESSION

SECOND WEEK

Co-Chairmen: Stanley Archenhold (Defense)
S. I. Nadler (USIA)

Monday

Mar 18

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

9:00-10:10

The Economic Requirements for Development (OUO)

Warren Hunsberger (Johns Hopkins)

Scope: Preconditions for economic growth. Complementary increases in productivity in industry and agriculture. Need for creative innovation: limits on importation of Western techniques. Roles of private and public sectors; role of government. Inducements for saving, raising exports and limiting imports. Foreign exchange problems. A case study with special reference to Japan.

Required reading: Warren Hunsberger, "Japan, Asian Westernism" in Vera M. Dean, ed., The Nature of the Non-Western World, pp. 113-131. Benjamin Higgins, Economic Development, 1959, pp. 3-24; Millikan and Blackmer, op. cit., pp. 43-67.

10:30-11:40

U.S. Economic Aid as a Political Instrument (S)

William J. Mazzocco (AID)

Scope: Are U.S. economic aid objectives in the underdeveloped countries compatible with U.S. political objectives? Conditions under which aid does not promote economic growth, and instances in which economic growth does not guarantee political development of internal stability. Some examples of communist tactics related to thwarting Western aid objectives.

Required Reading: Max F. Millikan, "New and Old Criteria for Aid," reprinted from Proceedings of the

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- 20 -

Monday

Mar 18

10:30-11:40

Academy of Political Science, 27. (Jan. 1962)
2. 28-40;* George Hakim, ed., Measures for the
Economic Development of Underdeveloped Countries,
1951, pp. 13-61.

11:40-12:30 P.M.

Individual Study.

1:30-2:40

Communist Appeals and Instruments for Affecting
Development (C)

S. I. Nadler (USIA)

Scope: Prototype of the individual in a modernizing society who is susceptible to communist appeals. Communist techniques for exploitation of the desire for modernization and of the process of modernization: themes; instruments; selection of key target groups, such as trade unions, dissident and underprivileged peasants, youth and students, women. Role of violence in communist strategy.

Required Reading: Morris Watnick, "The Appeal of Communism to the Underdeveloped Peoples," reprint from Hoselitz, ed., The Progress of Underdeveloped Areas, 1952, pp. 152-174.*

3:00 P.M.

Country Teams convene.

Tuesday

Mar 19

8:00-9:00 A.M.

Country Team Library open for individual reading.

9:00-10:10

Communist Subversive Insurgency Using Techniques
Short of Violence (S)

Roger Hilsman (State)

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Scope: Opportunities presented by disorders in emerging political systems. Communist appeals to social groups. Techniques of acquiring power without violence. Exploitation of stresses within the society. American resources for understanding and assisting peaceful change.

* Distributed to Seminar Members for their retention.

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- 21 -

Tuesday

Mar 19

9:00-10:10 A.M.

Required Reading: Samuel Huntington, Instability at the Non-Strategic Level of Conflict, 1961.

10:30-11:40

Country Study of Stage I Situation Involving Problem of Development and Insurgency Short of Violence - Vietnam, 1954-1959 (S)

Joseph Mendenhall (State)

Scope: Factors making for instability--political, social, economic. Communist efforts to infiltrate social groups, to control political offices, to cause dissatisfaction in the Army, police force and other key sectors. Indigenous efforts to prevent subversion. U.S. efforts, if any, to assist local programs or develop independent programs. Evaluation of success.

Required Reading: Bernard B. Fall, Street Without Joy, 1961, 9-55, 280-310.

11:40-12:30 P.M.

Individual Study.

1:30

Country Teams convene.

Wednesday

Mar 20

8:00-9:00 A.M.

Country Team Library open for individual reading.

9:00-10:10

AID Capabilities and Limitations in Applying U.S. Resources to Promote Development (S)

David E. Bell (AID)

Scope: The strategy underlying the new programming process of the Agency for International Development for dealing with the sources of instability and the threats to internal defense associated with economic advance in developing societies; the emphasis on long-term and economic reforms as a basis for developing an anti-subversive dynamism in the changing economic environment; and pre-empting of Soviet bloc projects when desirable.

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- 22 -

Wednesday

Mar 20

9:00-10:10

Required Reading: AID, An Act for International Development, 1961, 18-99.

10:30-12:30 P.M.

The Role of the Police (S)

Byron Engle (AID)

Scope: Discussion of the civilian police organizations and their role in promoting and maintaining internal stability. Paramilitary and security forces. Maintaining control without excessive force. The rationale of AID police assistance programs. Current NSAM directives covering police assistance and internal defense.

Justin O'Donnell (Defense)

Scope: An analysis of how to achieve a balanced mix of the indigenous military, paramilitary and security forces required to control and defeat insurgency; the proper role and division of internal defense functions between the military and police (in the generic sense of including paramilitary units within civil police organizations and paramilitary forces such as Gendarmerie, Constabularies and Civil Guards); maintaining control without the use of excessive force; the magnitude, scope and limitations of U.S. programs; the development of a community of interest between the local government, military and police.

Required Reading: See Classified List in Library.

2:00

Country Teams convene; area police experts will be available for discussion on the role of the police in development.

Thursday

Mar 21

8:00-9:00

Country Team Library open for individual reading.

OFFICIAL USE ONLY

- 23 -

Thursday

Mar 21

9:00-10:30 A.M.

The CIA Role in Countering Insurgency (S)

Lyman Kirkpatrick, Jr.

Scope: Discussion of the mission and capabilities of CIA in support of the U.S. program in counter-insurgency.

Required Reading: See Classified Reading List.

10:45-11:15

Question Period.

11:30-12:40 P.M.

Development Diplomacy (S)

W. W. Rostow (State)

Scope: An examination of distinctions between traditional diplomacy and "development" diplomacy and between intervention in the internal affairs of states and cooperative involvement in internal problems of modernization and internal defense; an appraisal of the central role of development diplomacy and the coordination of U.S. resources at the Country Team level in anticipating or preventing and defeating subversive insurgency; the role of the Ambassador, Department of State and Foreign Service in preparing and implementing strategic studies and country internal defense plans; and an analysis of the limitations of development diplomacy.

Required Reading: Chester Bowles, "Toward a New Diplomacy," reprint from Foreign Affairs, 40. (Jan. 1962) 2. 244-251; * Vera M. Dean, "Retooling for the Future," in The Nature of the Non-Western World, 1961. pp. 212-253.

2:00

Country Teams convene.

Friday

Mar 22

8:00-9:00 A.M.

Country Team Library open for individual reading.

* Distributed to Seminar Members for their retention.

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- 24 -

Friday

Mar 22

9:00-10:30 A.M.

Potential Leadership Groups (OUO)

S. I. Nadler (USIA)

Scope: Identification of the various competing elites and assessment of their strength and weakness in furthering non-communist national development, with particular reference to the administrators, the politicians, and such key emerging power groupings as the intellectuals, the students and youth groups, and the trade unions; the appeals of communism to those groups.

Required Reading: Millikan and Blackmer, op. cit., pp. 115-159. See also classified documents on Youth and Labor.

10:30-12:00 Noon

The Role of the Indigenous Military in Modernizing Societies (OUO)

P. J. Vatikiotis (Indiana University)

Scope: The reasons for the prominence of the military and their potential for advancing or disrupting modernization; techniques for maximizing the positive role of the indigenous military in nation-building and the useful functions U.S. military aid can perform; the benefits and disadvantages from the U.S. policy standpoint of the establishment of military rule in many underdeveloped countries.

Required Reading: John J. Johnson, ed., The Role of the Military in Underdeveloped Countries, 1962, pp. 7-90.

1:30 P.M.

Country Teams convene.

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- 25 -

FIFTH SESSION

THIRD WEEK

Co-Chairmen: Col. Charles W. Hostler, USAF (Defense)
William J. Mazzocco (AID)

Monday

Mar 25

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

9:00-10:10

Limitations and Requirements of Force in Countering Insurgency (S)

Maj. Gen. Victor H. Krulak, USMC (JCS)

Scope: A conceptual exposition of the U.S. general strategy and tactics of using force in counter-insurgency; the tailoring and integration of forces designed for counterinsurgency operations (i.e., Army Special Forces, Air Force Commando Units, Navy Seal Units); problems related to effective counter-guerrilla warfare, uses of air power through strike, reconnaissance and airlift; psychological aspects and by-products of military operations; requirement for effective joint operations and tools to accomplish them; need for military understanding of political ramifications of force; need for mobility and the logistic problems related thereto; on-the-job combat training; the important distinction between what the U.S. does and the operational role of the indigenous forces (emphasizing that the U.S. is not operationally committed).

Required Reading: Franklin Lindsay: "Unconventional Warfare," reprint from Foreign Affairs, 40 (Jan. 1962) 2. pp. 264-274*; Roger Hilsman: "Internal War, The New Communist Tactic," in Osanka: Modern Guerrilla Warfare, 1962, pp. 452-463; W.W. Rostow: "Countering Guerrilla Warfare," ibid., pp. 464-471.

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- 26 -

Monday

Mar 25

10:30-11:40 A.M.

Training and Employment of Local Military Forces for
Countering Insurgency (S)

Brig. Gen. Adriel Williams, USAF (Defense)

Scope: The methods of developing balanced indigenous military forces without undue drains on local resources; the limitations of local forces in certain situations; the problem of motivation in internal war; the development of national pride and a desire on the part of the military to achieve the cooperation of and rapport with the population; area and ethnic considerations; the U.S. role in furthering those purposes (with examples) and the limitations on the use of the U.S. forces in internal wars.

Required Reading: Otto Heilbrunn: Partisan Warfare, 1962, pp. 111-133.

11:40-12:30 P.M.

Individual Study.

1:30

Country Teams convene.

Tuesday

Mar 26

8:00-9:00 A.M.

Country Team Library open for individual reading.

9:00-10:10 A.M.

The Potential of Military Assistance in Helping New
Governments Maintain Viability (S)

Gen. Robert J. Wood, USA (Defense)

Scope: A pragmatic analysis of how U.S. Military Assistance helps to achieve adequate military and security forces to prevent and defeat incipient and active subversive insurgency; the way the U.S. role supports the local effort through training, technical assistance, and equipment; the problems and techniques of influencing assisted governments and military establishments to attain a properly balanced use of their assets; methods of overcoming traditional pre-occupation with external aggression; reorienting planning, training, and unit dispositions toward achieving adequate security against both internal and external threats; impressing the indigenous military and paramilitary that insurgencies are wars for people, not for terrain; minimizing the likelihood of direct U.S. military involvement in internal wars by maximizing indigenous capabilities.

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- 27 -

Tuesday

Mar. 26

9:00-10:10 A.M.

Required Reading: Composite Report, President's Committee to Study the United States Military Assistance Program, 1959.

10:30-11:40

Community Development Programs (OUO)

Gabriel L. Kaplan (Community Development
Counselling Service)

Scope: A description of community development programs. Their relationship to nation-building and internal defense. Experience of AID and predecessor agencies in designing and implementing community development projects. The political by-products of successful programs.

Required Reading: IV, Political Implications of Community Development, 1962, pp. 1-42.*

11:40-12:30 P.M.

Individual Study.

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- 28 -

Tuesday

Mar 26

1:30 P.M.

Country Teams convene.

Wednesday

Mar 27

8:00-9:00 A.M.

Country Team Library open for individual reading.

9:00-10:10

Research and Development for Counterinsurgency (S)

Captain Lee B. Blocker, USN (Defense)

Scope: Research and Development activity being planned and conducted by the U.S. and its allies for the requirements of counterinsurgency. The agencies, facilities (i.e., Vietnam and Thailand as counterinsurgency laboratories) and magnitude of effort involved in developing material to improve: mobility, intelligence systems, firepower, tactical command and control, logistics and operations research to include analytic studies, data collection; political, social, or economic systems which impinge on military systems, and historical studies relating to counterinsurgency operations.

Required Reading: Agile, pp. 1-8, 81-124; Draft SORO R&D Work Program, FY 1963-64.

Communications Media (OJO)

10:30-11:00

11:00-11:30

S.I. Nadler (USIA)
Gerald Winfield (AID)

Scope: Selection: Operational priorities, target audiences, accessibility, other determining factors. Utilization: Direct vs indirect; combinations; frequency; tailoring of content; supplementary exploitation for extra mileage. Evaluation of effectiveness; methods; application of findings. Intelligence potential.

Required Reading: See appropriate Country Plans in classified library.

11:45-12:00 Noon

Question Period for both presentations.

1:30 P.M.

Country Teams convene.

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- 29 -

Thursday

Mar 28

8:00-9:00 A.M.

Country Team Seminar library open for individual reading.

9:00-10:10

The Role of the Unified Commander (S)

Vice Admiral Herbert D. Riley, USN
(Director, Joint Staff)

Scope: Origin and purpose of the Unified Command system. National and international planning and operational functions of the Commander-in-Chief of a Unified Command, to include specific tasks assigned with respect to counterinsurgency.

Required Reading: Joint Chiefs of Staff, Unified Action Armed Forces (UNAAF), JCS Pub. 2, November 1959, pp. 37-49, 110-110.2 of Change 3 (at back of the volume)

10:30-11:40

Civic Action Programs (S)

Maj. Gen. William B. Rosson, USA
(Defense)

Scope: To explain the civic action possibilities, techniques and limitations of encouraging use of military forces on nation-building projects useful to the populace at all levels in such fields as training, public works, agriculture, transportation, communications, health, and sanitation; the inter-related role of DOD, AID and USIA in this process; the coordination of civic action with economic and military assistance, political reform, community development, police and education training, etc.; the magnitude of current and future programs; changes in procedures and support more effectively to integrate AID and DOD programs, and examples of specific programs in which integrated effort is being effected or is contemplated.

Required Reading: E.H.G. Dobby: "Resettlement Transforms Malaya," reprint from Economic Development and Cultural Change, 1. (Oct. 1952) 3. pp. 163-189*, Edward G. Lansdale: "Outline of a Civil Assistance Program," reprint from U.S. Military Academy, Readings in Counterinsurgency, 1962, pp. 139-148.*

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- 30 -

Thursday

Mar 28

11:45-12:30 P.M. Agency Capabilities in Civic Action

Panel: Colonel Robert H. Slover, USA (Defense)
USIA Representative
AID Representative

2:00 Country Teams convene.

Friday

Mar 29

8:00-9:00 A.M. Country Team Seminar Library open for individual reading.

U.S. Overseas Internal Defense Policy: Operation of a Country Team in Coordinating the Use of U.S. Resources in the Field (S)

9:00-9:30 Ambassador Clare H. Timberlake

9:30-10:00 Ambassador Henry A. Byroade

Scope: The coordination process in the field illustrated by the experience of two Ambassadors.

Required Reading: Ellwood M. Rabenold, Jr., 'The Country Team as an Instrument for Political Influence', MS. Washington, 1961.

10:20-11:30 Discussion of Field Coordination.

	<u>Room</u>
Teams 1-4 Ambassador Timberlake	121
Teams 5-8 Ambassador Henry A. Byroade	122

11:30-12:30 P.M. Individual Study.

1:30 Country Teams convene.

7:00-9:00 Reception, Jefferson Room, Department of State.

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- 31 -

FIFTH SESSION

FOURTH WEEK

Co-Chairmen: Col. Allan L. Leonard, USA (Defense)
Gordon H. Mattison (State)

Monday
Apr 1

Department of Defense Demonstration Trip
Fort Bragg, North Carolina (Tentative)

Tuesday
Apr 2

8:00-9:00 A.M.

Country Team Library open for individual reading.

9:00-10:10
ALL
Room 108

Case Study of Stage II Situation Involving
Problems of Development and Violence-Vietnam (S)

Chalmers B. Wood (State)

Required Reading: Department of State, A Threat
to the Peace, 1961, Part I.

10:30-11:20
AFRICA
Room 119

South Africa and Regional Tensions (S)

Waldemar Campbell (State)

Required Reading: Colin Legum, Pan Africanism,
1962, pp. 92-131.

10:30-11:20
LATIN AMERICA
Room 122

Brazil - A Country Study (S)

Ronald Schneider (State)

Required Reading: Charles Wagley, "The Brazilian
Revolution," in Richard Adams, ed., Social Changes
in Latin America Today, 1960, pp. 177-230.

10:30-11:20
NEAR EAST AND
SOUTH ASIA
Room 123

Roundtable on Regional Tensions in the Near East (S)

James Grant	State
William King	USIA
William Gaud	AID
Brig. Gen. Stephen Fuqua, Jr.	Defense
CIA Participant	

Required Reading: Dankwart Rustow: "The
Politics of the Near East," in Almond and
Coleman, op. cit., pp. 369-454.

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- 32 -

Tuesday

Apr 2

10:30-11:20

SOUTHEAST ASIA

Room 121

Indonesia - A Country Study (S)

John Henderson (State)

Required Reading: Willard Hanna, Bung Karno's Indonesia, 1961, reports 1-10, 24, 25.

1:30 P.M.

ALL

French Experience in Countering Insurgency in Indo-China (U)

Bernard Fall (Howard University)

Required Reading: Ellen Hammer, The Struggle for Indo-China, 1954, pp. vii-xiv, 175-324.

Wednesday

Apr 3

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

9:00-9:50

ALL

Room 108

Introduction to Major Problems of Africa (S)

The Honorable G. Mennen Williams (State)
(Tentative)

Required Reading: James Coleman: "The Politics of Sub-Saharan Africa," in Almond and Coleman, op.cit., pp. 247-368.

10:30-11:20

AFRICA

Room 119

25X1A

Communist Objectives and Tactics in Africa (S)

Required Reading: Walter Laqueur, Communism and Nationalism in Tropical Africa, reprint from Foreign Affairs, 39. (July 1961) 4. 610-621.*

10:30-11:20

LATIN AMERICA

Room 122

Communist Objectives and Tactics in South America (S)

Speaker to be announced.

Required Reading: Robert Alexander: Communism in Latin America, 1957, pp. 1-90.

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- 33 -

Wednesday

Apr 3

10:30-11:20 A.M.

NEAR EAST AND
SOUTH ASIA

Room 123

Communist Objectives and Tactics in Near East (U)

Stanley Archenhold (Defense)

Required Reading: Walter Laqueur: The Soviet Union and the Middle East, 1960, pp. 76-110, 334-358.

10:30-11:20

SOUTHEAST ASIA

Room 121

Communist Objectives and Tactics in Southeast Asia (S)

25X1A

Required Reading: J. H. Brimmell: op.cit., pp. 125-150, 271-278, 391-401.

2:00 P.M.

Open time to make travel and administrative arrangements.

Thursday

Apr 4

8:00-9:00 A.M.

Country Team Seminar Library open for individual reading.

9:00-10:10

ALL

Room 108

Major Problems in Southeast Asia - U.S. Relations (S)

The Honorable W. Averell Harriman (State)
(Tentative)

Required Reading: Oliver Clubb: The United States and the Sino-Soviet Bloc in Southeast Asia, 1962, pp. 1-46.

10:30-11:20 A.M.

AFRICA

Room 119

Problems of Promoting Modernization and Social Change Without Violence (S)

William H. Lewis (State)

Required Reading: G. Mennen Williams, "Aids and Obstacles to Political Strategy in Mid-Africa, Annals, op.cit., 342 (July 1962) 1-8.

10:30-11:20

LATIN AMERICA

Room 122

Patterns of Revolution and Change in Latin America (S)

Juan L. Gorrell (State) (Tentative)

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- 34 -

Thursday

Apr 4

10:30-11:20 A.M.

LATIN AMERICA

Room 122

Required Reading: "Latin America's Nationalist
Revolutions," Annals, op.cit., 334 (March 1951)
1-19.

10:30-11:20

NEAR EAST AND

SOUTH ASIA

Room 123

Communist Objectives and Tactics in South Asia (S)

Gordon H. Mattison (State)

Required Reading: Overstreet and Windmiller:
Communism in India, 1959, pp. 3-6, 101-121,
528-551.

10:30-11:20

SOUTHEAST ASIA

Room 121

U. S. Response to the Communist Challenge in
Southeast Asia (S)

Colonel Allan L. Leonard, USA (Defense)

Required Reading: Oliver Clubb, The United
States and the Sino-Soviet Bloc in Southeast
Asia, 1962, pp. 47-145.

1:30 P.M.

Country Teams convene.

Friday

Apr 5

8:00-9:00 A.M.

Country Team Seminar Library open for individual
reading.

9:00-10:10

ALL

Room 108

The Near East and South Asia - Major Problems (S)

The Honorable Phillips Talbot (State)
(Tentative)

Required Reading: John Campbell: Defense of the
Middle East, 1960, pp. 161-246, 310-368.

10:30-11:20

AFRICA

Room 119

Algeria - A Case Study (S)

Peter Hooper (State)

Required Reading: Nevill Barbour, ed., A Survey
of Northwest Africa, 1962, pp. 201-256.

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- 35 -

Friday

Apr 5

10:30-11:20 A.M.

LATIN AMERICA

Room 122

U.S. Military Objectives and Programs in Latin America (S)

William Briggs (Defense)

Required Reading: Edwin Lieuwen, Arms and Politics in Latin America, 1961, pp. 175-262.

10:30-11:20

NEAR EAST AND

SOUTH ASIA

Room 123

Stages in Revolutionary Development in the Near East (S)

Harold W. Glidden (State)

Required Reading: John Campbell, op.cit., pp. 247-309.

10:30-11:20

SOUTHEAST ASIA

Room 121

Burma - A Case Study (S)

John B. Dexter (State)

Required Reading: Lucian Pye, Politics, Personality, and Nation Building, 1962, pp. 59-117, 295-301.

1:30 P.M.

Country Teams convene.

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- 36 -

FIFTH SESSION

FIFTH WEEK

Co-Chairmen: John W. Henderson (State)
Richard S. Sanger (State)

Monday

Apr 8

8:00-9:00 A.M.

Country Team Library open for individual reading.

9:00-10:10

The Philippines, 1950-53, A Discussion Period (S)

ALL

Maj. Gen. Edward G. Lansdale, USAF (Defense)

Required Reading: Lecture, Sept. 25, 1962, by
General Lansdale. (In Library)

10:30-11:20

Guinea - A Country Study (S)

AFRICA

Alan Logan (State)

Room 119

Required Reading: David Apter, The Gold Coast in
Transition, 1955, pp. 3-79.

10:30-11:20

The Alliance for Progress (S)

LATIN AMERICA

The Honorable Teodoro Moscoso (AID)(Tentative)

Room 122

Required Reading: Organization of American States
(OAS), "The Alliance for Progress: Its First
Year 1961/62," pp. 1-120.

10:30-11:20

How to Win an Election in India (S)

NEAR EAST AND

Andrew J. Kauffman, II (State)

SOUTH ASIA

Room 123

10:30-11:20

Cambodia - A Case Study (S)

SOUTHEAST ASIA

William T. Trimble (State)

Room 121

Required Reading: J. H. Brimmell, op.cit.,
pp. 150-153, 169-175, 294-305.

1:30 P.M.

Country Teams Convene.

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- 37 -

Monday

Apr 8

1:30 P.M.

Country Teams convene.

Tuesday

Apr 9

8:00-9:00 A.M.

Country Team library open for individual reading.

9:00-10:10

Major Problems in U.S.-Latin American Relations (S)

ALL

Room 108

The Honorable Edwin M. Martin (State) (Tentative)

Required Reading: Tannenbaum, Frank, Ten Keys to Latin America, Knopf & Co., pp. 173-200;

or

Berle, Adolf A., Jr., Latin America - Diplomacy and Reality, Harper & Row for the Council on Foreign Relations, 1962, pp. 3-30; 75-139.

10:30-11:20

The Congo - A Country Study (S)

AFRICA

Room 119

Richard Sanger (State)

Required Reading: Ruth Slade, The Belgian Congo, 1962, pp. 1-17, 39-82.

10:30-11:20

Insurgency Situations in Certain Latin American Countries (S)

LATIN AMERICA

Room 122

John Topping (State)

Required Reading: U.S. Congress, House Committee on Foreign Affairs, Report No. 70, "Special Study Mission to Latin America," 1962, pp. 1-47.

10:30-11:20

Iraq - A Country Study (S)

NEAR EAST AND

SOUTH ASIA

Room 123

Roger Davies (State)

Required Reading: Majid Khadduri, Independent Iraq, 1960.

10:30-11:20 A.M.

Thailand - A Country Study (S)

SOUTHEAST ASIA

Room 121

Edward E. Masters (State)

Required Reading: J.H. Brimmell, op.cit., pp. 153-155, 240-245, 344-354.

2:00 P.M.

Open Time to make travel and administrative arrangements.

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- 38 -

Wednesday

Apr 10

8:00-9:00 A.M. Country Team Seminar Library open for individual reading.

9:00-9:30 Course Summary

Niles W. Bond,
Coordinator,
Interdepartmental Seminar.

10:00-10:40 Country Team Presentation - Team I
10:40-11:00 Questions by Panel and Students

11:30-12:10 P.M. Country Team Presentation - Team II
12:10-12:30 Questions by Panel and Students

2:00-2:40 Country Team Presentation - Team III
2:40-3:00 Questions by Panel and Students

Thursday

Apr 11

8:00-9:00 A.M. Country Team Seminar Library open for individual reading.

9:00-9:40 Country Team Presentation - Team IV
9:40-10:00 Questions by Panel and Students

10:30-11:10 Country Team Presentation - Team V
11:10-11:30 Questions by Panel and Students

2:00-2:40 P.M. Country Team Presentation - Team VI
2:40-3:00 Questions by Panel and Students

Friday

Apr 12

9:00-9:40 A.M. Country Team Presentation - Team VII
9:40-10:00 Questions by Panel and Students

10:30-11:10 Country Team Presentation - Team VIII
11:10-11:30 Questions by Panel and Students

12:00 Noon Graduation Address

General Maxwell D. Taylor,
Chairman,
The Joint Chiefs of Staff.

Awarding of Certificates

George A. Morgan,
Director,
The Foreign Service Institute.

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