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ADDENDUM TO

NUMBER 10

March 30, 1959

The attached Bi-Weekly Guidance number 61 is to be considered a portion of issue number 10, dated 30 March. Publication was delayed until the close of the NATO preliminary talks in Washington in order to secure [] policy approval.

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In addition to the attached material, attention is invited to the New York Times article by Kenworthy which is reproduced in the April 2 issue of Press Comments.

Attachment
News Clips Speculating on Western Proposals for Germany

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With the Foreign Ministers' meeting in Geneva on 11 May to be followed later in the summer by a possible meeting at the Summit, widespread speculation has developed as to the probable western position. A western four-power working group, meeting in Paris, has tentatively agreed on a paper which provides a basis for negotiation with the Soviets. This paper, though reflecting general agreement, still contains certain proposals which are not yet unanimously adopted. The western position probably will not be made public until the Foreign Ministers' meeting in order not to prejudice our negotiating tactics. However, certain aspects of the position have leaked in London, Bonn, Paris and Washington, with varying degrees of reliability. (Copies of some of the pertinent news stories are being pouched.)

One of the most important considerations in preparing for the coming period of negotiation is the marshalling of maximum support from world opinion. Thus, the tactical presentation of the western attitude will assume more importance than at any previous conference with the Soviets. Not only must the western powers demonstrate their long-standing search for a peaceful solution but they must present their views in such a way as to suggest that every possibility of arriving at a real settlement with the Soviets will be tested. Therefore, the western position will be as comprehensive as possible and, at the same time, will provide an escape hatch to the Soviet if they desire to withdraw from their extreme Berlin proposals under cover of a conference or a series of conferences. To meet these criteria, it is anticipated that the western position will contain three primary elements:

- a. A comprehensive plan covering German reunification and European security;
- b. A draft peace treaty, and/or a detailed statement of principles to govern a peace treaty;
- c. A fall-back position to deal with Berlin alone in the event serious negotiations on a package basis prove impossible.

With respect to the reunification of Germany, the West will not press for immediate free elections since this is obviously unacceptable to the Soviets. Instead other plans for the phased development of a central federal authority over a period of 2 1/2 or 3 years may be presented. Each plan envisages the formation of an all-German council but there is no agreement as to how that council shall be formed. There is agreement that whatever the manner of formation any suggestion of parity between Eastern and Western Germany is to be definitely excluded. The resulting all-German council would have no executive authority but would develop plans for the future reunification of Germany under a federal constitution embodying the principle of free elections. The plans would be subject to the approval of the four powers prior

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to submission for approval by popular vote. Such an East German-West German council could also turn its attention to the extension and coordination of technical, social and cultural contact between East and West Germany, including traffic, postal and telecommunications, trade, movement of people, ideas and publications. Foreign policy would be excluded from consideration by the all-German council. At no time will the West present any plans for confederation. *may*

In the field of Central European security, proposals for certain limitations and controls to become effective during the 2 1/2 or 3 year period prior to the establishment of an all-German government will include exchange of information on military forces in all of Germany, Poland, Czechoslovakia, and possibly Hungary; the establishment of an inspection system to insure compliance of agreement not to produce chemical, bacteriological or nuclear weapons; a limitation of Soviet and Western combat forces in Germany, Poland, Czechoslovakia, and possibly Hungary; a reduction in the armed forces of the three major western powers and the Soviet Union after a peace treaty and a satisfactory inspection system; and a ceiling for the armed forces of Germany, Poland, Czechoslovakia and possibly Hungary. With respect to Berlin alone: (a) four power settlement is preferable to a UN solution (b) western occupation forces should remain in West Berlin with unlimited access (c) any four power agreement which would modify the present basis of the right to be in Berlin would be unsatisfactory (d) consideration could be given to proposals involving the GDR acting as the "agent" of the USSR, acknowledged as such by the USSR.

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Washington Post
March 19 1959

Preparing for Parley

U. S. Readies Draft Of German Treaty

By John M. Hightower
Associated Press

The United States has prepared

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NEW YORK TIMES,
MARCH 19, 1959.

Room for Negotiation

*U. S. Ready to Talk of Cutting Forces
In Mid-Europe—on a Balanced Basis*

CPYRGHT

Special to The New York Times.
By JAMES RESTON

WASHINGTON, March 18— In the preliminary studies of

Washington Post
March 17 1959

Ike's Speech on Berlin Clears Diplomatic Air

CPYRGHT

By Chalmers M. Roberts
Staff Reporter

Baltimore Sun
MAR 17 1959

West Drafting Own Treaty For Germany, Bonn Hints

West mapping agenda for conference proposals.....

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By BYNUM SHAW

[German Bureau of The Sun]

Bonn, March 16—Official Gov-☐ The Foreign Office declined to

N. Y. Times
MAR 18 1959

West Drafting Principles For German Peace Treaty

***Foreign Ministers' Meeting March 31 in
Washington Will Consider Output
of Experts' Current Session***

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By SYDNEY GRUSON

Special to The New York Times.

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Washington Post
March 25 1959

U.S. Maps Berlin-Only Peace Plan

Hope to Include
City in All-German
Settlement Fades

CPYRGHT
By Chalmers M. Roberts
Staff Reporter

submit. But he is willing to

Soviet proposals.

THE SUNDAY TIMES, MARCH 15, 1959

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WEST TO DRAFT PEACE TREATY Step-by-Step/ Plan for a United Germany BASIS FOR NEGOTIATION

CPYRGHT *By HENRY BRANDON, Representative of The Sunday Times*

WASHINGTON, Saturday

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Arms Control the Key

CPYRGHT *By NICHOLAS CARROLL,
Diplomatic Correspondent of The Sunday Times*