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DDCI'S ARMED FORCES STAFF COLLEGE TALK

3 OCTOBER 1969

AS A FORMER MEMBER OF THE FACULTY, IT GIVES ME GREAT PLEASURE TO COME BACK TO THE ARMED FORCES STAFF COLLEGE AS A GUEST SPEAKER AND TO TALK TO THE 46TH CLASS ABOUT THE CENTRAL INTELLIGENCE AGENCY.

I HOPE YOU FIND THIS SUBJECT INTERESTING. I AM SURE YOU RECOGNIZE THE GROWING IMPORTANCE OF INTELLIGENCE IN THE MAKING OF NATIONAL DECISIONS. IT IS POSSIBLE THAT SOME OF YOU WILL BE AFFECTED DIRECTLY IN FUTURE ASSIGNMENTS, WHEN YOU MAY BE WORKING WITH CIA, WITH SOME OTHER PART OF THE INTELLIGENCE COMMUNITY, OR WITH U. S. INTELLIGENCE ACTIVITIES OVERSEAS. IT WOULD BE HELPFUL FOR YOU, THEREFORE, TO BE ACQUAINTED WITH THE FUNCTIONS AND ORGANIZATION OF CIA, ITS RELATIONSHIPS WITH OTHER MEMBERS OF THE INTELLIGENCE COMMUNITY, WHAT NATIONAL INTELLIGENCE IS AND HOW IT SERVES THE POLICY-MAKING PROCESS. SOME EXPOSURE TO THE WIDE VARIETY OF RELATIONSHIPS CIA HAS WITH THE DEPARTMENT OF DEFENSE AND THE MILITARY SERVICES MIGHT ALSO BE HELPFUL.

THE PLACE CIA OCCUPIES IN OUR NATIONAL SECURITY STRUCTURE AND THE ACTIVITIES IT UNDERTAKES ARE WELL

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DEFINED. THE LEGAL BASIS FOR CIA AND THE FUNCTIONS IT PERFORMS IS THE NATIONAL SECURITY ACT OF 1947.

THIS STATUTORY AUTHORIZATION--LIKE MANY PUBLIC LAWS--IS SET FORTH IN FAIRLY BROAD TERMS. HOWEVER, THE CONGRESS PROVIDED FOR FURTHER DEFINITION AND REFINEMENT OF CIA'S FUNCTIONS. IT SPECIFICALLY DIRECTED CIA "TO MAKE RECOMMENDATIONS TO THE NATIONAL SECURITY COUNCIL FOR THE COORDINATION OF SUCH INTELLIGENCE ACTIVITIES OF THE DEPARTMENTS AND AGENCIES OF THE GOVERNMENT AS RELATE TO NATIONAL SECURITY." UPON RECEIVING PRESIDENTIAL APPROVAL, THESE RECOMMENDATIONS ARE ISSUED IN A SERIES OF CLASSIFIED PAPERS CALLED NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVES. THE NSCIDs ESTABLISH THE FRAMEWORK WITHIN WHICH THE INTELLIGENCE COMMUNITY FUNCTIONS AND THEY DISTRIBUTE ASSIGNMENTS OF RESPONSIBILITY AMONG THE DIFFERENT U.S. INTELLIGENCE AGENCIES.

NSCID #1, ALSO PROVIDES FOR STILL MORE PRECISE ALLOCATION OF RESPONSIBILITIES THROUGH THE ISSUANCE OF DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVES. THESE NOW TOTAL MORE THAN 30. I COULD NOT BEGIN TO ACQUAINT YOU WITH ALL THE DETAILS COVERED BY THE NSCIDs AND DCIDs. BUT THE IMPORTANT POINT IS THAT THEY REPRESENT A MEANS FOR CIA AND THE OTHER

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INTELLIGENCE AGENCIES TO UPDATE AND ADJUST TO THE CHANGING CIRCUMSTANCES, NEEDS AND CHALLENGES FACING THE U.S. INTELLIGENCE.

AS I AM SURE EACH OF YOU KNOWS, OUR EXPERIENCE AT PEARL HARBOR RESULTED IN THE DETERMINATION FOLLOWING WORLD WAR II TO ACHIEVE A COORDINATED NATIONAL INTELLIGENCE EFFORT.

TO ENSURE ENOUGH COORDINATION SO THAT THERE WILL BE NO IMPORTANT GAPS AND NO UNDESIRABLE DUPLICATION, THE NATIONAL SECURITY ACT OF 1947 AND SUBSEQUENT PRESIDENTIAL INSTRUCTIONS GAVE THE DIRECTOR OF CENTRAL INTELLIGENCE TWO PERSONAL RESPONSIBILITIES. HE IS BY LAW THE HEAD OF THE CENTRAL INTELLIGENCE AGENCY AND, BY PRESIDENTIAL ORDER, THE CHIEF INTELLIGENCE OFFICER OF THE GOVERNMENT. IN THESE CAPACITIES, HE NOW ACTS AS PRINCIPAL INTELLIGENCE ADVISOR TO THE PRESIDENT AND AS COORDINATOR OF ALL FOREIGN INTELLIGENCE ACTIVITIES RELATING TO THE NATIONAL SECURITY INTERESTS OF THE UNITED STATES. THUS, THE DIRECTOR OF CENTRAL INTELLIGENCE IS THE HEAD OF THE U.S. INTELLIGENCE COMMUNITY.

LET'S TAKE A LOOK AT THE COMPOSITION OF THE INTELLIGENCE COMMUNITY.

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THE FIRST ELEMENT MOST PEOPLE THINK OF IN THIS CONTEXT IS THE CENTRAL INTELLIGENCE AGENCY.

SECOND, THERE IS THE DEFENSE INTELLIGENCE AGENCY. I UNDERSTAND YOU ARE SCHEDULED FOR A PRESENTATION ON DIA, ITS FUNCTIONS, ORGANIZATION AND POSITION WITHIN DOD, AND THE CUSTOMERS IT SERVES.

THE INTELLIGENCE UNITS OF THE ARMY, NAVY, AND AIR FORCE CONTINUE TO SUPPORT THE PARTICULAR MISSIONS OF EACH ONE OF THE SERVICES. MUCH OF THE WORK OF THE THREE SERVICE INTELLIGENCE COMPONENTS IS COORDINATED BY THE DIRECTOR OF DIA.

IN THE STATE DEPARTMENT, THERE IS AN INTELLIGENCE UNIT WHICH SERVES THE SECRETARY OF STATE AND THE POLICY PLANNERS. IN A SENSE ALL OF OUR DIPLOMATIC PERSONNEL ARE INTELLIGENCE GATHERERS. BUT THERE IS ALSO A REQUIREMENT FOR MEN WHO APPLY THEMSELVES PROFESSIONALLY TO THE ANALYSIS OF THAT INFORMATION TO DETERMINE ITS BEARING ON PRESENT AND FUTURE IMPLICATIONS FOR U.S. FOREIGN POLICY.

THE INTELLIGENCE COMPONENT IN THE ATOMIC ENERGY COMMISSION HAS A SPECIALIZED CHARTER DEVOTED TO THE VITAL FIELD OF INTELLIGENCE ON NUCLEAR ENERGY DEVELOPMENTS.

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A PRIMARY RESPONSIBILITY OF THE FEDERAL BUREAU OF INVESTIGATION IS THE INTERNAL SECURITY OF THE UNITED STATES, BUT YOU CAN EASILY IMAGINE THE VITAL CONNECTION BETWEEN FOREIGN INTELLIGENCE AND INTERNAL SECURITY, SO THE FBI, TOO, IS A MEMBER OF THE INTELLIGENCE COMMUNITY. THE FBI AND CIA WORK CLOSELY TOGETHER, BECAUSE THEY ARE BOTH COMBATING AN INTERNATIONAL CONSPIRACY, WHOSE OPERATIONS AND AGENTS MOVE BACK AND FORTH BETWEEN THE U.S. AND FOREIGN COUNTRIES.

THESE THEN, EXCEPT FOR THE NSA WHICH IS IN A UNIQUE CATEGORY, ARE THE INDIVIDUAL MEMBERS OF THE INTELLIGENCE COMMUNITY--CIA, STATE, DIA AND THE SERVICE INTELLIGENCE COMPONENTS, AEC, AND FBI.

IN ORDER TO ROUND OUT THE PICUTRE OF THE COMMUNITY, I MUST ADD A NUMBER OF WHAT WE CALL "SERVICES OF COMMON CONCERN." IT MIGHT BE MORE ENLIGHTENING TO CALL THEM NATIONAL INTELLIGENCE ASSETS. THESE ARE ACTIVITIES WHICH SERVE THE ENTIRE GOVERNMENT RATHER THAN ANY PARTICULAR DEPARTMENT OR AGENCY. SUCH AN ACTIVITY MAY BE MANAGED, STAFFED AND FUNDED BY ONE AGENCY, BUT ACTUALLY OPERATE DIRECTLY FOR THE ENTIRE INTELLIGENCE COMMUNITY.

THE OLDEST AND LARGEST OF THESE IS THE NATIONAL SECURITY AGENCY. SINCE YOU RECEIVE A SEPARATE LECTURE ON NSA, I WON'T GO INTO DETAIL ABOUT IT.

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OTHER IMPORTANT NATIONAL INTELLIGENCE ASSETS ARE THE NATIONAL PHOTOGRAPHIC INTERPRETATION CENTER AND THE BOARD OF NATIONAL ESTIMATES. AS THE CHART SHOWS, THESE ARE PART OF CIA AND I WILL DISCUSS THEM WHEN I GET TO THE INTERNAL WORKINGS OF THE AGENCY.

NOW, ALL THE AGENCIES AND ORGANIZATIONS WHICH MAKE UP THE INTELLIGENCE COMMUNITY ARE TIED TOGETHER, FOR GUIDANCE PURPOSES, BY THE UNITED STATES INTELLIGENCE BOARD, WHICH WE OFTEN REFER TO AS USIB.

(CHART, USIB)

THE DIRECTOR OF CENTRAL INTELLIGENCE, BY PRESIDENTIAL DESIGNATION, IS THE CHAIRMAN OF USIB. THIS, BY THE WAY, IS ONE PLACE WHERE THE DIRECTOR'S TWO JOBS--HIS "TWO HATS"--ARE VERY CAREFULLY DIFFERENTIATED. WHEN HE CHAIRS THE U.S. INTELLIGENCE BOARD, HE IS THERE AS THE PRESIDENT'S PRINCIPAL INTELLIGENCE OFFICER, NOT AS THE HEAD OF CIA. USIB PASSES ON THE



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AGREED, COORDINATED JUDGMENTS OF THE ENTIRE INTELLIGENCE COMMUNITY--WHAT WE CALL "NATIONAL INTELLIGENCE"--AND IT MIGHT HAMPER THIS FUNCTION IF THE DIRECTOR WERE SIMULTANEOUSLY TO ACT AS CHAIRMAN AND TO ADVANCE THE VIEWS OF THE CENTRAL INTELLIGENCE AGENCY. FOR THIS REASON, CIA HAS SEPARATE REPRESENTATION OF THE BOARD IN THE PERSON OF THE DEPUTY DIRECTOR OF CENTRAL INTELLIGENCE.

THE OTHER PRINCIPALS ARE:

THE STATE DEPARTMENT DIRECTOR OF INTELLIGENCE AND RESEARCH;

THE DIRECTOR OF THE DEFENSE INTELLIGENCE AGENCY;

THE DIRECTOR OF THE NATIONAL SECURITY AGENCY;
THE ASSISTANT GENERAL MANAGER OF THE AEC; AND
THE ASSISTANT TO THE DIRECTOR OF THE FBI.

SINCE THE ESTABLISHMENT OF DIA, THE INTELLIGENCE CHIEFS OF THE ARMY, NAVY AND AIR FORCE ALSO ATTEND AND PARTICIPATE IN USIB, BUT AS OBSERVERS RATHER THAN AS OFFICIAL MEMBERS. THEY RETAIN THE RIGHT, AND, IN FACT, THE DUTY TO EXPRESS ANY DISSENT THEY MAY HAVE ON MATTERS UNDER DISCUSSION, AND THIS IS A FUNCTION THEY DO NOT HESITATE TO PERFORM.

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USIB MEETS REGULARLY ONCE A WEEK--SOMETIMES MORE OFTEN. I THINK IT IS IMPORTANT TO EMPHASIZE THAT, IN ACCORDANCE WITH THE NSCID WHICH ESTABLISHED IT, USIB OPERATES AS AN ADVISORY BODY TO THE DIRECTOR OF CENTRAL INTELLIGENCE.

THE USIB IS CONCERNED WITH A WIDE VARIETY OF INTELLIGENCE MATTERS. THE BOARD SETS FORTH--AND PERIODICALLY REVISES--THE NATIONAL PRIORITIES FOR THE GUIDANCE OF THE INTELLIGENCE COMMUNITY IN CHOOSING INTELLIGENCE TARGETS AND IN ASSIGNING ASSETS TO COVER THESE TARGETS.

THE USIB ALSO REVIEWS IN DRAFT FORM AND IN GREAT DETAIL THE NATIONAL INTELLIGENCE ESTIMATES AND CERTAIN OTHER REPORTS WHICH THE DIRECTOR OF CENTRAL INTELLIGENCE SUBMITS TO THE PRESIDENT AND THE NATIONAL SECURITY COUNCIL.

AS YOU SEE FROM THE CHART, USIB IS SUPPORTED BY A NUMBER OF SPECIALIZED COMMITTEES WHICH FUNCTION IN SUBSTANTIVE FIELDS, SUCH AS NUCLEAR ENERGY, MISSILE INTELLIGENCE, AND ECONOMIC INTELLIGENCE. OTHER USIB COMMITTEES PROVIDE A MEANS OF REGULAR CONTACT AND A CHANNEL FOR GUIDANCE TO CERTAIN INTERAGENCY PROGRAMS, SUCH AS SECURITY AUDIO COUNTERMEASURES, AND THE EXPLOITATION OF DEFECTORS.

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FROM THIS BRIEF SKETCH OF THE INTELLIGENCE COMMUNITY, I HOPE YOU CAN PERCEIVE THE CLOSE WORKING RELATIONSHIPS AMONG CIA, DIA, THE SERVICE INTELLIGENCE COMPONENTS, NSA [REDACTED]

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LET US NOW LOOK INWARDLY AT CIA.

THE PRIMARY FUNCTIONS PERFORMED BY CIA FALL INTO THREE BROAD CATEGORIES:

- COLLECTION OF INTELLIGENCE;
- COVERT ACTION OPERATIONS; AND
- PRODUCTION OF INTELLIGENCE.

WE FIND IT CONVENIENT TO DIVIDE CIA'S INTELLIGENCE COLLECTION ACTIVITIES INTO THREE GROUPINGS THAT REFLECT DIFFERENT MEANS OF ACQUISITION. THE FIRST IS OVERT COLLECTION WHICH, AS THE NAME SUGGESTS, COVERS INFORMATION SECURED BY OPEN OR NONCLANDESTINE MEANS. OVERT COLLECTION INCLUDED THE MONITORING OF FOREIGN RADIOS, SUCH AS RADIO MOSCOW, RADIO PEKING, AND THE VOICE OF THE ARABS IN CAIRO. THIS IS DONE BY THE FOREIGN BROADCAST INFORMATION SERVICE, WHICH HAS 15 MONITORING POSTS IN THE ZI AND OVERSEAS.

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[REDACTED]

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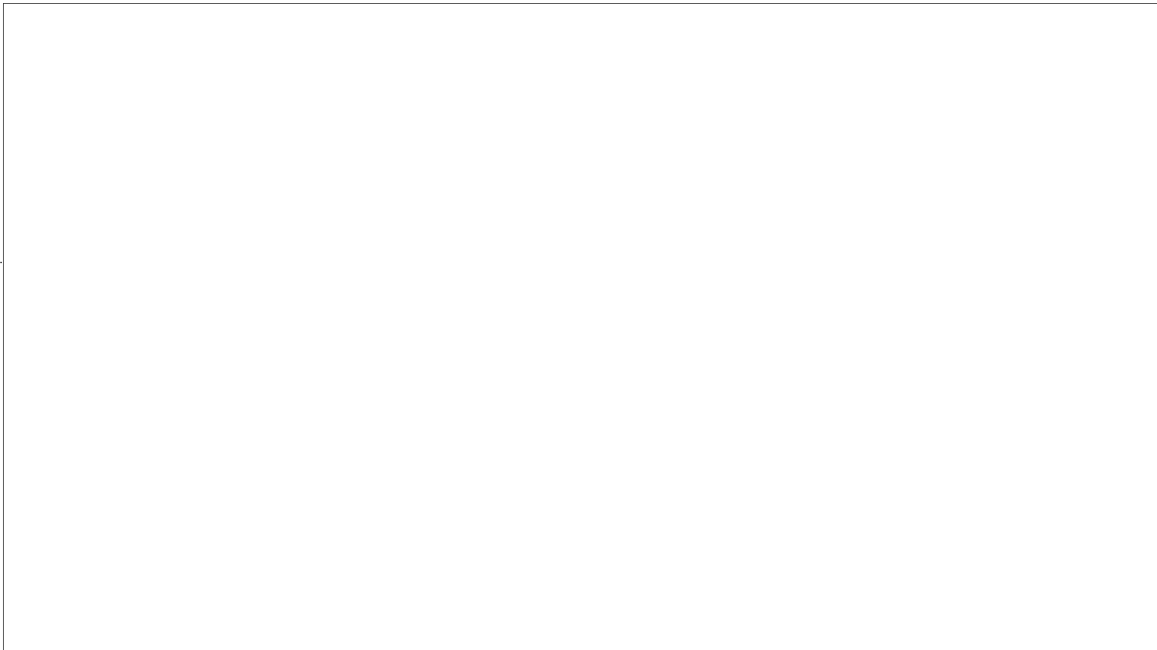
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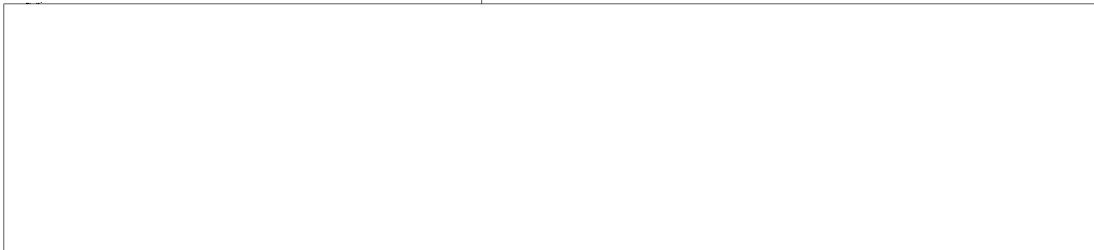
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AS YOU ALL KNOW, CIA ALSO UNDERTAKES COVERT
INTELLIGENCE COLLECTION



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COVERT COLLECTION CAN BE CATEGORIZED BY ITS PURPOSE. IN CIA, WE USE THE TERM ESPIONAGE TO REFER TO THE COLLECTION OF POSITIVE INTELLIGENCE, OR SUBSTANTIVE INFORMATION REGARDING, SAY, SOME FOREIGN POLICY OR INTERNAL POLITICAL DEVELOPMENT, A CHANGE IN ORDER OF BATTLE OR THE CAPABILITY OF A WEAPON SYSTEM. WE USE THE TERM COUNTERINTELLIGENCE WHEN WE WORK TO FRUSTRATE HOSTILE



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[REDACTED]

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INTELLIGENCE COLLECTION AGAINST THE U.S., OR OUR ALLIES, OR TO PROTECT OUR PERSONNEL

[REDACTED]

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[REDACTED]

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A THIRD TYPE OF INTELLIGENCE GATHERING IS

TECHNICAL COLLECTION

[REDACTED]

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[REDACTED]

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[REDACTED]

IT ALSO PARTICIPATES IN THE NATIONAL PROGRAM OF COLLECTING PHOTOGRAPHIC INTELLIGENCE.

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[REDACTED]

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[REDACTED]

IN THE "COLD WAR" AGAINST THE COMMUNIST WORLD, WE FACE AN ENEMY ADEPT AT CONSPIRACY AND SUBVERSION, WITH WORLD-WIDE CLANDESTINE ASSETS, SKILLED AGENTS, AND NO COMPUNCTION ABOUT UNDERMINING OR OVERTHROWING ANY GOVERNMENT WHICH RESISTS THE SPREAD OF COMMUNISM.

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THERE ARE OCCASIONS WHEN IT IS IMPORTANT FOR THE UNITED STATES TO COUNTER THESE COMMUNIST EFFORTS

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[REDACTED]

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COVERT ACTION--WHETHER OF THE POLITICAL OR THE PARAMILITARY TYPE--FALLS IN THE SHADOWY, TWILIGHT ZONE OF GOVERNMENT OPERATIONS THAT CONGRESS HAD IN MIND WHEN IT DIRECTED CIA TO PERFORM "SUCH OTHER SERVICES" AS THE NATIONAL SECURITY COUNCIL MIGHT DIRECT. OUR CRITICS WOULD HAVE YOU BELIEVE THAT EVER SINCE CONGRESS GAVE THIS AUTHORITY IN 1947, CIA HAS DONE AS IT HAS PLEASED, WITHOUT REGARD TO OFFICIAL POLICIES OR OBJECTIVES OF THE UNITED STATES GOVERNMENT, AND SOMETIMES IN DIAMETRIC OPPOSITION TO THOSE POLICIES.

THIS IS NOT AT ALL THE CASE. THE FACT IS THAT WHENEVER THE CIA CARRIES OUT A COVERT ACTION OPERATION OVERSEAS, IT IS WITH THE PRIOR APPROVAL OF A SPECIAL COMMITTEE OF THE NATIONAL SECURITY COUNCIL. THIS COMMITTEE IS CHAIRED BY THE PRESIDENT'S SPECIAL ASSISTANT FOR NATIONAL SECURITY AFFAIRS, REPRESENTING THE PRESIDENT. HE MEETS ONCE A WEEK--OR MORE OFTEN IF NECESSARY--WITH THE DIRECTOR OF CENTRAL INTELLIGENCE AND REPRESENTATIVES OF THE SECRETARIES OF STATE AND DEFENSE--NORMALLY THE DEPUTY SECRETARY OF DEFENSE AND THE UNDER SECRETARY OF STATE FOR POLITICAL AFFAIRS.

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[REDACTED]

EACH COVERT ACTION OPERATION WHICH THE AGENCY CONDUCTS OVERSEAS IS FIRST PRESENTED TO THIS COMMITTEE, IT EITHER WINS THE UNANIMOUS APPROVAL OF THE COMMITTEE, OR IT DOES NOT TAKE PLACE.

WHEN THESE OPERATIONS ARE APPROVED IN ADVANCE BY SENIOR REPRESENTATIVES OF THE PRESIDENT, THE SECRETARY OF STATE, AND THE SECRETARY OF DEFENSE, IT IS OBVIOUS THAT THEY ARE NOT GOING TO BE CONTRARY TO--OR OUTSIDE OF--THE POLICY GUIDELINES ESTABLISHED BY THE UNITED STATES GOVERNMENT. IF A DIVISION OF OPINION ARISES IN THE COMMITTEE OVER AN IMPORTANT OPERATION, THE PRESIDENT PERSONALLY DECIDES.

THE THIRD PRIMARY MISSION OF CIA IS TO PRODUCE NATIONAL INTELLIGENCE AND TO PROVIDE FOR ITS DISSEMINATION.

THIS SLIDE SHOWS SOME OF THE MORE IMPORTANT FINISHED INTELLIGENCE PRODUCTS ISSUED BY CIA. THESE INCLUDE BOTH INTELLIGENCE ANALYSES PREPARED SOLELY WITHIN CIA AND OTHERS PRODUCED WITH THE ASSISTANCE OF THE OTHER MEMBERS OF THE INTELLIGENCE COMMUNITY.

THE NATIONAL INTELLIGENCE ESTIMATES ARE OF THE LATTER TYPE. TO THOSE OF YOU WHO ARE NOT FAMILIAR WITH THE NIEs, THEY ARE THE BLUE-COVERED PAPERS WHERE, BY USING OUR PRESENT KNOWLEDGE OF A SITUATION AND

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EXISTING DATA AS A BASE LINE, WE TRY TO LOOK INTO THE FUTURE AND TO ESTIMATE WHAT IS GOING TO HAPPEN IN SOME PARTICULAR COUNTRY OR ON SOME PARTICULAR TOPIC.

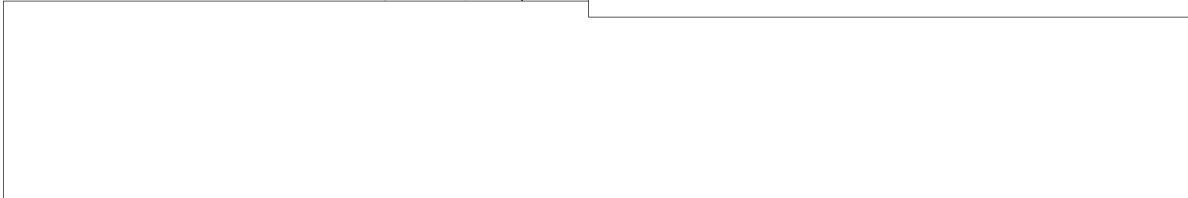
MANY NIEs COVER FAIRLY STANDARD TOPICS SUCH AS, "THE OUTLOOK IN COUNTRY A OR AREA B." HERE WE LOOK AHEAD TWO OR THREE YEARS AND DEAL WITH BROAD TRENDS AND EXPECTED LINES OF POLICY IN THE COUNTRY OR AREA IN QUESTION.

ANOTHER GROUP OF NIEs ARE MORE SPECIALIZED PAPERS ON THE SOVIET MILITARY ESTABLISHMENT. THESE ESTIMATES ARE BUILT ON A SOLID BASE OF EVIDENCE; THEY GO INTO GREATER DETAIL AND LOOK AHEAD FIVE YEARS OR MORE. THE PRINCIPAL ONES FOCUS ON THE USSR'S STRATEGIC ATTACK FORCES, AIR DEFENSE CAPABILITIES, AND GENERAL PURPOSE FORCES. THE PRODUCTION OF THREE ANNUAL PAPERS ON THESE TOPICS IS TIMED TO ASSIST IN THE PLANNING OF DEFENSE FORCE LEVELS AND BUDGETS.

A THIRD TYPE IS THE SPECIAL NATIONAL INTELLIGENCE ESTIMATE, OR SNIE, WHICH IS COMPOSED OF AD HOC PAPERS ON IMPORTANT QUESTIONS OF THE MOMENT, SUCH AS THE EXPECTED REACTION TO SOME PROPOSED--BUT AS YET UNAPPROVED-- COURSE OF ACTION BY THE U.S.



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ALL OF THE NATIONAL ESTIMATES ARE DRAFTED BY THE OFFICE OF NATIONAL ESTIMATES WHICH IS PART OF CIA, BUT THEY ARE TRULY NATIONAL INTELLIGENCE ESTIMATES. THEY MUST THEREFORE, REFLECT THE CONSIDERED JUDGMENT OF THE ENTIRE INTELLIGENCE COMMUNITY. THIS IS ENSURED THROUGH THE PARTICIPATION OF ALL APPROPRIATE ELEMENTS OF THE COMMUNITY, THROUGH CONTRIBUTION OF FACTS AND JUDGMENTS, IN THE REVISING OF THE PAPERS IN DRAFT, AND REVIEW BY THE U.S. INTELLIGENCE BOARD OF THE FINAL PRODUCT. THE OBJECTIVE OF EACH ESTIMATE IS A CAREFUL AND THOUGHTFUL SET OF JUDGMENTS WHICH WILL BE OF THE GREATEST POSSIBLE ASSISTANCE TO THE POLICYMAKER AND PLANNER.

THERE IS A SERIES OF PAPERS WHICH SUPPLEMENT THE ESTIMATES ON SOVIET MILITARY FORCES CALLED NATIONAL INTELLIGENCE PLANNING PROJECTIONS. THESE PROJECTIONS ARE WRITTEN BY CIA TOGETHER WITH DIA FOR THE USE OF THE LONG-RANGE PLANNERS IN THE DEPARTMENT OF DEFENSE. IN THESE PROJECTIONS, THE ESTIMATORS ARE CALLED UPON TO COME UP WITH HARD FIGURES ON JUST HOW MANY NUCLEAR SUBMARINES OR MEDIUM-RANGE BOMBERS, OR INTERCONTINENTAL BALLISTIC MISSILES, THE SOVIET

-16-

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UNION IS EXPECTED TO HAVE IN, SAY 1978 OR 1980. PROJECTIONS THIS FAR INTO THE FUTURE LEAVE THE CURRENT BASE OF EVIDENCE FAR BEHIND AND ARE, IN EFFECT, OUTLINES OF DETAILED PLANS FOR THE SOVIET DEFENSE ESTABLISHMENT SEVERAL YEARS BEFORE THE ACTUAL DECISIONS HAVE BEEN MADE BY THE RUSSIANS. I MIGHT ADD THAT THESE PROJECTIONS HAVE BEEN WELL RECEIVED.

THE NEXT CATEGORY OF FINISHED INTELLIGENCE IS CURRENT INTELLIGENCE. MOST OF YOU ARE PROBABLY FAMILIAR WITH CURRENT INTELLIGENCE. IT IS DESIGNED NOT ONLY TO ALERT THE DECISION-MAKER TO AN INCIPIENT CRISIS, BUT ALSO TO FILL IN ANY GAPS WHICH MAY HAVE DEVELOPED IN HIS BASIC AND ESTIMATIVE INTELLIGENCE SINCE THE LATEST DOCUMENTS WERE COMMITTED TO PRINT. CIA'S CURRENT INTELLIGENCE IS DISSEMINATED IN DAILY AND WEEKLY PUBLICATIONS, SPECIAL MEMORANDA, AND SITUATION REPORTS ON CRISIS TOPICS.

CURRENT INTELLIGENCE HAS OFTEN BEEN COMPARED TO A NEWSPAPER. I BELIEVE THERE IS ONE SIGNIFICANT DIFFERENCE. CIA'S CURRENT INTELLIGENCE IS PRODUCED BY A GROUP OF ANALYSTS WHO ARE EXPERTS IN THEIR FIELDS AND WHO HAVE ALL SOURCES OF INFORMATION OPEN TO THEM, INCLUDING EXPERTS IN SPECIALIZED DISCIPLINES

-17-

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SUCH AS ECONOMICS, FOREIGN TRADE, OR WEAPONS DEVELOPMENT.

ANOTHER TYPE OF INTELLIGENCE PRODUCTION COMPRISES THE RESEARCH STUDY. THESE STUDIES COVER A WIDE VARIETY OF TOPICS--FOR EXAMPLE, AN ANALYSIS OF THE VARIOUS SECTORS OF THE SOVIET ECONOMY, THE OIL INDUSTRY IN IRAN, OR THE DEVELOPMENT OF LASERS IN FRANCE. THE STUDIES ARE OFTEN PRODUCED IN RESPONSE TO SPECIFIC REQUESTS FROM THE WHITE HOUSE, THE SECRETARIES OF STATE AND DEFENSE, OR THEIR SENIOR OFFICERS.

FINALLY, OUR PRODUCTION INCLUDES WHAT WE CALL BASIC INTELLIGENCE. THIS IS A DURABLE TYPE OF BREAD-AND-BUTTER FACT YOU FIND IN THE NATIONAL INTELLIGENCE SURVEY--THE RAILROAD SYSTEM, THE NUMBER OF PORTS, THE POLICE MACHINERY, THE MILITARY FORCES OF A PARTICULAR COUNTRY. AS THE NAME IMPLIES, THE NIS IS THE RESULT OF A WIDE COLLABORATION OF DIFFERENT PARTS OF THE INTELLIGENCE COMMUNITY.

THESE ACTIVITIES--INTELLIGENCE COLLECTION, COVERT ACTION, AND INTELLIGENCE PRODUCTION--ARE CIA'S BASIC MISSIONS. WE ALSO PERFORM A NUMBER OF RELATED ACTIVITIES IMPORTANT TO OTHER AGENCIES, AS WELL AS TO THE CIA, BUT THESE ACTIVITIES ARE IN SUPPORT OF OUR BASIC

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MISSIONS. THEIR RELATIONSHIP WILL BECOME CLEAR AS WE LOOK AT THE ORGANIZATION OF CIA.

CIA IS DIVIDED INTO FOUR PRINCIPAL GROUPINGS--REFERRED TO AS DIRECTORATES--AND SEVERAL STAFF OR SPECIAL FUNCTIONS, THE HEADS OF WHICH REPORT DIRECTLY TO THE DIRECTOR. AN EXAMPLE OF THE LATTER IS THE OFFICE OF NATIONAL ESTIMATES WHICH I REFERRED TO EARLIER. THE TWO BOXES ON THE UPPER RIGHT OF THIS CHART REPRESENT ELEMENTS WHICH ASSIST THE DIRECTOR OF CENTRAL INTELLIGENCE IN HIS DUTIES AS COORDINATOR OF U.S. FOREIGN INTELLIGENCE ACTIVITIES.

NOW FOR THE DIRECTORATES, THE DDI, OR INTELLIGENCE DIRECTORATE, IS THE PRINCIPAL PRODUCER OF SUBSTANTIVE INTELLIGENCE. THE DIRECTORATE OF INTELLIGENCE ALSO IS RESPONSIBLE FOR OVERT INTELLIGENCE COLLECTION.

THE NATIONAL PHOTOGRAPHIC INTERPRETATION CENTER, WHICH I REFERRED TO EARLIER, IS ADMINISTERED BY THE INTELLIGENCE DIRECTORATE IN CLOSE COLLABORATION WITH THE DEFENSE INTELLIGENCE AGENCY AND IS JOINTLY STAFFED BY THE TWO AGENCIES. AS THE NAME SUGGESTS, THE NPIC EXAMINES FILMS IN DETAIL AND ANALYZES AND INTERPRETS THE IMAGERY. THE WORK OF THE NPIC FEEDS INTO AND

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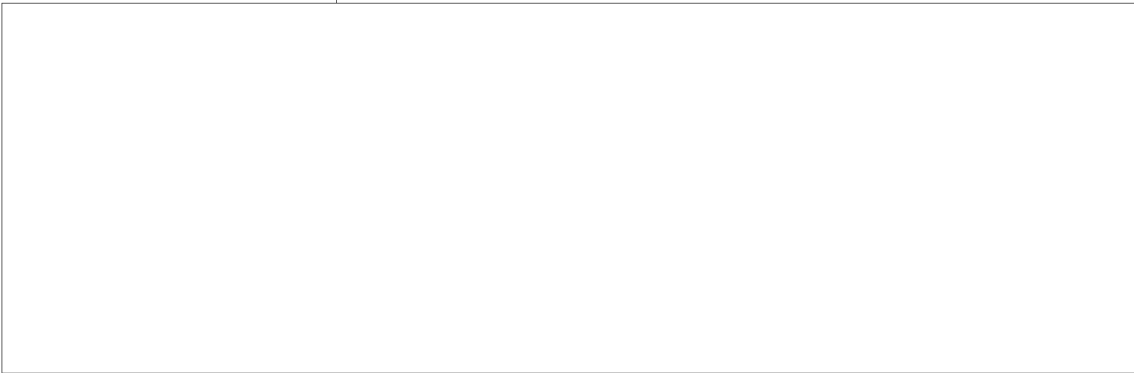
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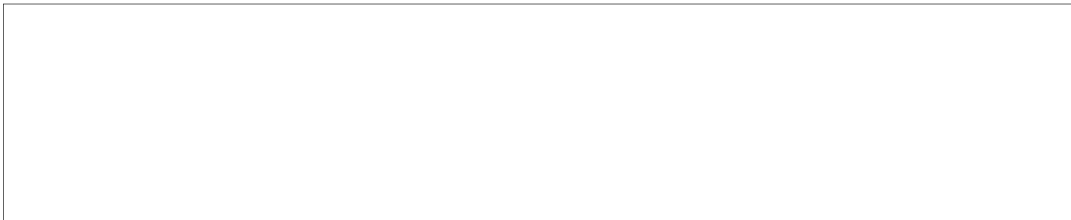
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SUPPORTS INTELLIGENCE PRODUCTION THROUGHOUT THE COMMUNITY.

I NEED ONLY MENTION THE DETECTION OF THE SOVIET MEDIUM RANGE BALLISTIC MISSILES IN CUBA IN OCTOBER 1962, TO PROVE HOW ESSENTIAL NPIC IS TO OUR INTELLIGENCE EFFORT.



THE NEXT DIRECTORATE IS THE DDP OR PLANS DIRECTORATE WHICH IS ANOTHER WAY OF REFERRING TO THE CIA'S CLANDESTINE SERVICES. THEY CONDUCT ESPIONAGE, COUNTERINTELLIGENCE AND COVERT ACTION OPERATIONS. THE DDP IS ORGANIZED IN A SERIES OF AREA DIVISIONS, SIMILAR TO THE STATE DEPARTMENT'S REGIONAL BUREAUS. IT HAS STAFFS FOR SPECIALIZED MATTERS SUCH AS FOREIGN INTELLIGENCE, COVERT ACTION AND COUNTERINTELLI-



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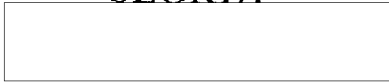
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SUPPORT THE DIRECTOR IN HIS RESPONSIBILITY FOR COORDINATING THE COVERT COLLECTION OPERATIONS WHICH ARE CONDUCTED BY OTHER U.S. INTELLIGENCE ORGANIZATIONS.

THE DIRECTORATE OF SCIENCE AND TECHNOLOGY, AS THE NAME SUGGESTS, CONCENTRATES ON THE SCIENTIFIC AND TECHNICAL ASPECTS OF OUR INTELLIGENCE ACTIVITIES.



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THIS DIRECTORATE ALSO HOUSES OUR CENTRAL ELECTRONIC COMPUTER CENTER.

THERE ARE A FEW S&T ACTIVITIES WHICH ARE LOCATED OUTSIDE THE DDS&T. FOR EXAMPLE, THE NPIC HANDLES ITS OWN RESEARCH AND DEVELOPMENT FOR PHOTO INTERPRETATION EQUIPMENT. HOWEVER, THE DDS&T CONSOLIDATES AND PASSES MUSTER ON ALL R&D PROGRAMS WITHIN THE AGENCY.

THE FOURTH DIRECTORATE IS THE SUPPORT DIRECTORATE, WHICH EMBRACES THE SUPPORT SERVICES, SUCH AS SECURITY, COMMUNICATIONS, TRAINING, PERSONNEL, FINANCE, LOGISTICS, PRINTING AND THE HOUSEKEEPING FUNCTIONS.

I DISCUSSED EARLIER CIA'S EXTENSIVE COLLABORATION IN THE INTELLIGENCE FIELD WITH DIA AND THE



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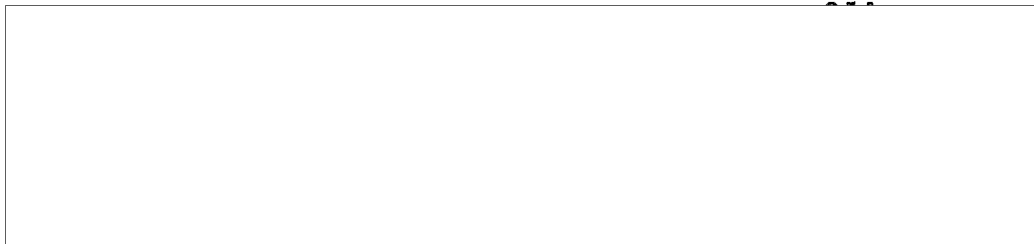


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MILITARY INTELLIGENCE COMPONENTS, THROUGH THE U.S. INTELLIGENCE BOARD AND ITS MACHINERY, AND THROUGH THE DIRECTOR'S RESPONSIBILITIES FOR COORDINATION OF FOREIGN INTELLIGENCE ACTIVITIES.

ANOTHER AREA OF COLLABORATION IS CIA'S ROLE IN SUPPORT OF MILITARY OPERATIONS. DURING "PEACE TIME," CIA REGULARLY SUPPORTS THE MILITARY SERVICES AND RECEIVES, IN TURN, ASSISTANCE IN A VARIETY OF FIELDS. AS YOU MIGHT EXPECT, THIS COOPERATION IS EXPANDED UNDER GENERAL WAR AND CONTINGENCY SITUATIONS.

THE RELATIONSHIP, UNDER HOT WAR CONDITIONS, IS DEFINED BY A DoD-CIA AGREEMENT OF AUGUST 1957 REFERRED TO AS THE "COMMAND RELATIONSHIP AGREEMENT."



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THE CIA ASSETS BECOME, IN EFFECT, A KIND OF COMPONENT COMMAND THROUGH WHICH CIA CHANNELS DIFFERENT TYPES OF SUPPORT.

IN PREPARING FOR SITUATIONS OF GENERAL WAR, THE AGENCY REGULARLY PARTICIPATES IN MILITARY EXERCISES.



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THOSE OF YOU WHO HAVE RETURNED FROM SOUTHEAST ASIA MAY BE FAMILIAR WITH SOME OF OUR ACTIVITIES IN VIETNAM AND LAOS. CIA PROVIDES INTELLIGENCE REPORTS AND ASSESSMENTS TO AMBASSADOR BUNKER AND GENERAL ABRAMS.

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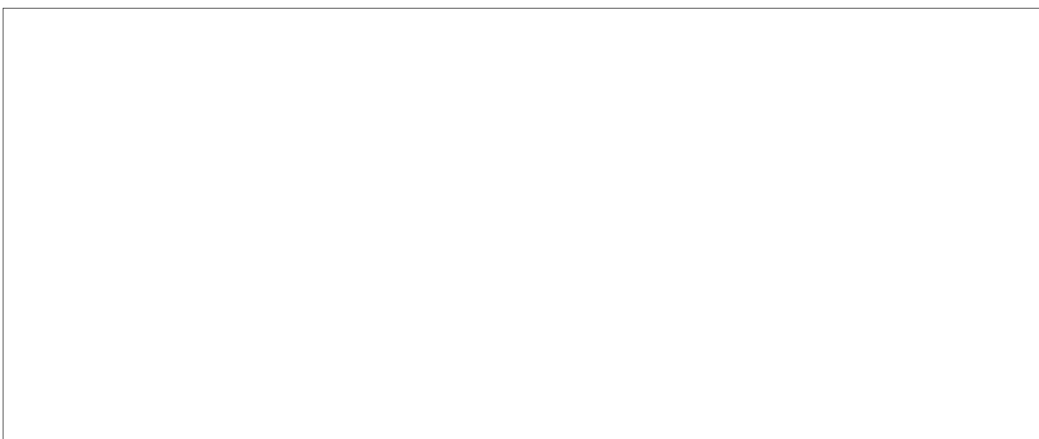


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CIA HAS ALSO TRAINED GUERRILLA ELEMENTS TO MOUNT SURVEILLANCE OF THE "HO CHI MINH TRAIL"--THE NETWORK OF ROADS AND TRAILS IN LAOS OVER WHICH THE COMMUNISTS MOVE SUPPLIES TO SOUTH VIETNAM.

APART FROM COOPERATION IN AREAS OF COMBAT, CIA HAS A TREMENDOUS VARIETY OF DAY-TO-DAY DEALINGS WITH THE MILITARY.

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AIR SUPPORT IS OBVIOUSLY AN INDISPENSABLE INGREDIENT TO OUR OPERATIONAL PROGRAMS, WHETHER FOR INTELLIGENCE COLLECTION, FOR TACTICAL SUPPORT OF



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GROUND OPERATIONS, FOR EMERGENCY EVACUATION, OR FOR
ROUTINE LOGISTICAL TRANSPORTATION.



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GENTLEMEN, I COULD GO ON FOR A LONG WHILE GIVING YOU EXAMPLES OF COOPERATION BETWEEN CIA AND THE MILITARY SERVICES. TIME DOES NOT PERMIT. HOWEVER, I HOPE THAT MY DISCUSSION OF CIA'S WORK AND ITS COLLABORATION WITH THE MILITARY SERVICES WILL BE HELPFUL SHOULD A FUTURE ASSIGNMENT BRING YOU INTO CONTACT WITH THE CENTRAL INTELLIGENCE AGENCY.



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