

DISSEMINATION OF INFORMATION

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Made up for Braswell 25 May - but not
used

should obtain a court order restraining the proposed showing of "Czechoslovakia 1968." The principal legal tests controlling the issuance of injunctive relief are likelihood of success on the merits of the case, and a showing of irreparable injury. For the reasons stated, we are convinced that we would not succeed on the merits in this instance. Moreover, under the circumstances, a single showing of this film in one area of the country could not, as we see it, be deemed irreparable injury. *In addition, although the situations are different in some respects, many of the considerations which led the Supreme Court to deny the Government's request to prevent publication of the Pentagon Papers are present here. See New York Times v. United States, 403 U.S. 713 (1971).*

It is true that existing law is somewhat unclear as to the standards governing domestic availability and distribution of USIA materials. In our judgment, generally speaking, current USIA practices in this respect are reasonable accommodations of complex and sometimes possibly conflicting directives from the Congress deriving from the 1948 statute, the 1965 statute, and other expressions of Congressional intent. However, it may be appropriate for USIA to reexamine its current practice of depositing selected films with the National Audiovisual Center without additional restrictions on domestic distribution.

Sincerely,

RICHARD G. KLEINDIENST,
Acting Attorney General.

This ruling is in the view of a committee a distortion of the legislative intent concerning the domestic distribution of USIA materials.

Authority for the public showing of the USIA film concerning the late President Kennedy required a special act of Congress. And in order to placate the genuine concerns expressed at the time that the showing of this film would pave the way for the wholesale distribution of USIA materials and progandizing the American public, Congress stated the following in that act:

"It is further the sense of Congress that the expression of Congressional intent embodied in this joint resolution is to be limited solely to the film referred to herein and that nothing contained in this joint resolution should be construed to establish a precedent for making other materials prepared by the United States Information Agency available for general distribution in the United States."

It is difficult to understand how Congress could have stated its intentions more clearly. And yet, in view of the Acting Attorney's recent ruling, there is an obvious need for a specific prohibition against the domestic dissemination of any USIA materials.

This provision is a blanket prohibition barring public distribution of any and all materials produced by the United States Information Agency. In the future, special situations can be handled on a case-by-case authorization basis, as was the case with the Kennedy film.

Sec. 205—Restrictions on preparation and dissemination of information.

This amendment to the Information and Educational Exchange Act of 1948 prohibits any Government agency from preparing or dissemi-

nating information of any kind on behalf of a foreign government. In addition, it prohibits any Government agency from distributing abroad unattributed materials which it has prepared or assisted in preparing, whether such assistance was financial, technical or otherwise. The amendment defines the term "dissemination of information" to include "publication, broadcasting and telecasting of information."

In recent years the Committee was warned of U.S. Government agencies:

- preparing informational materials which have been attributed to foreign governments, such as in the case of Vietnam and Laos;
- funding by the Government of Radio Free Europe and Radio Liberty with no attribution to the U.S. Government;
- distributing general propaganda materials without attribution to the Government, as in the case of the comic book, "El Desengafio," dealing with urban terrorism, and distributed throughout Latin America; and
- preparing for and attributing informational materials to private U.S. companies overseas, such as in the case of an investment brochure recently prepared for and attributed to Texaco-Gulf in Ecuador.

These practices are deceptive and serve to undermine the basic tenets of the Information and Educational Exchange Act of 1948—an Act whose fundamental purpose was and still ought to be to inform the people of other countries about the United States.

The examples of unattributed material prepared by this or that Federal agency, of covert funding of radio broadcasts to Eastern Europe and the Soviet Union, of propaganda prepared by a Government agency and then attributed to a foreign government—all of this indicates how far we have strayed from the basic purposes and goals set forth in the 1948 Information Act.

The amendment serves to get our overseas information program back on the right track. It prevents these questionable practices from continuing and developing further. It gets us out of the propaganda business on behalf of other governments and requires that any information materials disseminated abroad by the U.S. Government be attributed to it.

TITLE III—ARMS CONTROL AND DISARMAMENT AGENCY (ACDA)

Sec. 301. Authorization of appropriations

Sec. 301 authorizes the appropriations of \$31,995,000 for the ACDA. This amount is composed of \$22,000,000 for the regular functions of the ACDA for the fiscal years 1973 and 1974, and \$9,995,000 for fiscal year 1973 for seismic research only. Of the \$22,000,000, the ACDA proposes to request appropriations for \$10,560,000 for fiscal year 1973 and \$11,440,000 for fiscal year 1974.

The twelve-year history of appropriations and obligations, broken down by program operations and external research and field testing, is as follows:

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The proposed legislation would permit the court to make discretionary allowances not to exceed \$150 for a receiver and \$250 for a trustee in those cases where the distribution is too small to provide an adequate basis for computing a reasonable allowance for the necessary services rendered.

Under this proposed legislation, the maximum allowances which are at present permitted for a trustee will be applicable to receivers. This will represent an increase in the percentage rates for receivers and also have the effect of increasing, for receivers, the range of the application of the higher rates to the medium and larger distributions.

The maximum allowances for trustees have been increased, with this proposal, by increasing the range in which the rates for a trustee are applicable.

The proposed increase in the custodial rate would make it unnecessary for the referee to enlarge the duties of the receiver in order to fairly compensate him for his services.

The proposed increases would apply only in bankruptcy cases initiated subsequent to the enactment of the proposed legislation.

The above bill was approved by the Judicial Conference of the United States at its October 1970 session.

By Mr. BURDICK:

S. 1396. A bill to amend section 35 of the Bankruptcy Act (11 U.S.C. 63) and sections 631 and 634 of title 28, United States Code, to permit full-time referees in bankruptcy to perform the duties of a U.S. magistrate. Referred to the Committee on the Judiciary.

Mr. BURDICK. Mr. President, I introduce for appropriate reference, S. 1396, to amend the Bankruptcy Act to permit full-time referees in bankruptcy to perform the duties of a U.S. magistrate.

The Federal Magistrates Act, approved October 17, 1968, 82 Stat. 1107, provides that with the approval of the Judicial Conference of the United States "a part-time referee in bankruptcy—may be appointed to serve as a part-time magistrate," and authorizes the Conference to "fix the aggregate amount of compensation to be received for performing the duties of part-time magistrate and part-time referee in bankruptcy" 28 U.S.C. 634. The act, however, does not authorize a full-time referee in bankruptcy to perform the duties of a part-time U.S. magistrate. In addition, section 35 of the Bankruptcy Act, pertaining to qualifications for referees in bankruptcy, provides in part that an individual shall not be eligible for appointment as a referee unless he is "not holding any office of profit or emolument under the laws of the United States or of any State or subdivision thereof other than conciliation commissioner or special master under this title." Exceptions to this provision are made only in the case of a part-time referee in bankruptcy.

In the design and organization of the new system of U.S. magistrates two difficulties have arisen which would be ameliorated in part if a full-time referee in bankruptcy were authorized to perform the duties of a U.S. magistrate.

First, there is the problem of a "back-up" for a magistrate who is ill, or temporarily away from his station on business or vacation. Some courts have requested authority to appoint a second part-time magistrate at some locations at a nominal salary to arraign defendants and set bail in the absence of the regular magistrate—a function which a full-time referee in bankruptcy might well perform. Second, certain language in the Magistrates Act and in the Bankruptcy Act seems to prohibit a court from combining a position of part-time referee in bankruptcy with a position of part-time magistrate, in order that it may have one full-time officer rather than two part-time officers. It is the view of the Judicial Conference of the United States and its Committees on Bankruptcy Administration and the Implementation of the Federal Magistrates Act that it would be in the interest of good judicial administration to permit full-time referees in bankruptcy to perform magistrate duties and to authorize a full-time combination position of referee in bankruptcy.

By Mr. CHURCH:

S. 1397. A bill to amend the U.S. Information and Educational Exchange Act of 1948 to impose restrictions on information activities outside the United States of Government agencies. Referred to the Committee on Foreign Relations.

PROHIBITING THE UNITED STATES FROM ENGAGING IN PROPAGANDA ACTIVITIES FOR FOREIGN GOVERNMENTS

Mr. CHURCH. Mr. President, last year the Committee on Foreign Relations held a series of hearings on the operation of U.S. advisory and assistance programs in Vietnam. The hearings revealed a great deal concerning the nature and extent of our involvement in the internal affairs of that country. Today, I wish to discuss briefly one of the most insidious of those programs and to introduce legislation to correct the underlying policy. I refer to the propaganda services which our Government renders on behalf of Vietnam.

Traditionally, American citizens have viewed with great suspicion anything that suggests the creation of an official Government information agency. And rightfully so. They realize that Government information programs cannot be divorced from political propaganda designed to serve partisan or personal purposes. Germany's experience under Goebbels lingers in the American memory.

Yet in Vietnam the U.S. Information Agency, which was created to promote better understanding of our country abroad, is now engaged in a massive campaign, using every tool of the communication arts, to sell the Thieu Government to the people of Vietnam. Through television and radio, and newspapers, magazines, and leaflets by the tens of millions, the USIA is teamed up with military psychological warfare specialists to inflict on the people of Vietnam the kind of official propaganda system that we refuse to allow in our own country. It is the ultimate corrup-

tion in a war which has for years now eroded the moral sensibilities of our Nation.

Our Vietnam policymakers under both Presidents Johnson and Nixon have assured the American people that all we seek for South Vietnam is the right of "self-determination." But is "self-determination" really possible as long as the United States spends millions of dollars in promoting the interests of the government in power in Vietnam, doing everything possible to convince the Vietnamese people that the Thieu government is their friend and protector? When the Vietcong and North Vietnamese view the magnitude of the U.S. propaganda and aid effort in Vietnam, there is little wonder that they are skeptical about repeated promises of free elections. I think my colleagues are generally aware of the importance of the mass media in election campaigns. Does anyone believe that opposition candidates, assuming that genuine opposition candidates are allowed, will be given equal time and treatment on Vietnamese radio and television or in the other U.S.-financed information programs, when the basic purpose of all these programs has been to win the Vietnamese people over to the Thieu government's side.

It is all very well to call for free and open elections; it is an appealing slogan. But when it comes to specifics as to who controls the campaign machinery, the mass media, and the election process, "free and open" is likely to look very much like "government controlled." Lack of credibility as to U.S. intentions has always been a major problem in communicating with the other side. The contrast between what is said by our Government concerning free elections and what we, in fact, do in promoting the interests of President Thieu demonstrates that the problem is far from being resolved. The United States should make it clear to all concerned that it will take a strictly neutral position in the coming election in Vietnam. To do so it must gear its activities to aiding the people, not the government. One of the most obvious ways to demonstrate neutrality is to cease assisting the Thieu government on propaganda programs.

Mr. President, since I was first elected to the Senate, I have told the people of Idaho that I would not support legislation which would authorize the Federal Treasury to pay the campaign expenses of nationally elected officials. I do not feel that the taxpayers of this Nation should support my campaigns or the campaigns of others for public office. I feel even more strongly that our Nation's taxpayers should not provide support to foreign political leaders in their attempts to gain favor with their own people.

I ask unanimous consent to have printed in the Record following my remarks the transcript of the Foreign Relations Committee hearing of March 19, 1970, concerning USIA operations in Vietnam. Nowhere in that act is there authority, direct or indirect, for any government agency to engage in a propaganda campaign to increase understanding between a foreign government and the people it governs. The simple fact is

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that the U.S. Information Agency has assumed authority not conferred on it by the Congress.

I am introducing today a bill that will correct some of the abuses revealed in the hearing last year. The bill contains two simple provisions:

First. It prohibits the U.S. Information Agency, or any other U.S. agency, from assisting in the preparation or dissemination of information for a foreign government; and

Second. It requires that the USIA imprint, or the imprint of the appropriate agency, appear on any publication prepared for distribution abroad. The testimony last year revealed that the USIA has published a number of propaganda booklets in English concerning Vietnam—but without any mark as to their origin.

The PRESIDING OFFICER (Mr. ALLEN). Without objection, it is so ordered. (See exhibit 1.)

Mr. CHURCH. Mr. President, the Smith-Mundt Act, the basic statutory authority for operation of the Government's overseas information programs, states that the objectives of the act are "to enable the Government of the United States to promote a better understanding of the United States in other countries, and to increase mutual understanding between the people of the United States and the people of other countries."

Mr. President, it is a sign of the times that the hearing which revealed the extent of U.S.I.A.'s selling efforts in behalf of the Thieu government failed to bring any appreciable public reaction. Apparently, the war has so numbed the American conscience that it is incapable of being shocked further over anything involving Vietnam. One of the most tragic aspects of the war is that we seem to have lost our capacity for indignation and outrage over our continued involvement in a lame-duck war which has never involved our vital interests. The use of our taxpayers' millions to package and sell the Thieu government, like a bar of soap, to its own people, is the ultimate hypocrisy. It should be stopped.

EXHIBIT 1

VIETNAM: POLICY AND PROSPECTS, 1970—U.S. ASSISTANCE ON INFORMATION MATTERS AND U.S. PSYCHOLOGICAL OR PROPAGANDA OPERATIONS, THURSDAY, MARCH 19, 1970

The CHAIRMAN. The next witness is Mr. Edward J. Nickel.

Swearing in of witnesses

Mr. Nickel, in keeping with the procedure followed in the previous hearings involving personnel brought back from Vietnam, in order that I show no partiality in this matter, I will ask you and your associates who may be called upon to testify to be sworn at this point. Would you please stand and raise your right hand.

Do you solemnly swear that the testimony which you are about to give will be, to the best of your knowledge, the truth, the whole truth, and nothing but the truth, so help you God?

Mr. NICKEL. I do.

Mr. OSBORNE. I do.

Mr. HAYS. I do.

The CHAIRMAN. You have a prepared statement, I believe, Mr. Nickel?

Mr. NICKEL. I do, sir.

The CHAIRMAN. Would you please state your statement.

TESTIMONY OF EDWARD J. NICKEL, DIRECTOR, JOINT U.S. PUBLIC AFFAIRS OFFICE, SAIGON, AND OTIS E. HAYS, OFFICE OF USIA ASSISTANT DIRECTOR FOR EAST ASIA AND PACIFIC

Mr. NICKEL. Mr. Chairman, I would like first to described briefly the office in Saigon which I head. It is called the Joint U.S. Public Affairs Office or JUSPAO. This Office, which was established in 1965, includes American military and civilian personnel and its functions are:

To provide policy guidance for all U.S. psychological operations in Vietnam.

To provide media materials in support of U.S. policy in Vietnam to the U.S. Information Agency for use in third countries.

To perform the normal USIS cultural and information mission.

To provide assistance to the Government of the Republic of Vietnam (GVN) to improve its public information programs.

Assistance provided by JUSPAO

I will confine my statement to a description of this last function. JUSPAO's efforts in this regard can be grouped in four categories:

First, assistance in the construction and operation of mass media communication facilities including the national radio network and the national television network.

Second, assistance in the improvement of personnel, training, organization, methodology, and the equipping of the Ministry of Information's field organization called the Vietnamese Information Service (VIS).

Third, assistance in the production of information materials by the Government's mass media and by the Vietnamese Information Service.

Fourth, assistance through joint planning and joint production of information materials by JUSPAO and the Ministry of Information to support the Government's pacification and development programs.

Additionally, Mr. Chairman, JUSPAO indirectly influences the psychological warfare activities of the Vietnamese Armed Forces because we provide policy guidance for psychological operations to the U.S. Military Assistance Command (MACV) which assists the Vietnamese Armed Forces in this field.

These categories of assistance cover a wide range of cooperative efforts to which the U.S. Government and the GVN contribute staff, funds, and equipment. The number of personnel and the amounts of money contributed by each side have varied from year to year. However, in the last year and a half we in JUSPAO have begun to establish terminal dates for several assistance operations and to transfer greater responsibility for others to the Government of Vietnam. This process is related to the overall effort to replace the U.S. contribution to the war effort with an increased Vietnamese contribution.

Reduction of JUSPAO contributions

JUSPAO is presently in the process of defining specific reductions in its contributions of personnel, money, and equipment. By the end of the current fiscal year American civilian positions will be reduced by 31 (from 132 to 101); American military positions by 11 (from 118 to 107); Vietnamese positions by 42 (from 385 to 343); third-country nationals by eight (from 12 to 4). As the GVN absorbs more of our currently joint operations, more American positions will be eliminated.

Our support in the information field should be completely terminated by the middle of 1972. Some projects will be completed earlier. For instance, the terminal date for the television project is June 1971. Radio construction will be completed in the spring of 1971. However, technical training needed to operate the new radio network will require an additional year.

and more an advisory one as our financial

support and our production of media materials is reduced. But, in the category of printed material, the GVN in the near future will not be able to take over all of our present production. We believe this situation will be partially offset when the radio and television networks are completed and when more Vietnamese Information Service personnel have been trained in face-to-face communication techniques. We are planning now to increase this type of training.

For some time the GVN has lacked trained and experienced personnel needed to sustain effective information programs. Our training programs and support have helped alleviate this problem to some degree. However, many of those trained have been drafted for military service. Mass communications skills will continue to be in short supply in South Vietnam for some time.

1970 pacification and development program

Lately the GVN has manifested an increasing understanding of the importance of developing better lines of communication with the people, especially those in rural areas. The 1970 pacification and development program expresses this awareness by making the goal of establishing an effective information system one of its eight national objectives. The realization of that goal could make an important contribution to successful communication between the Government and the governed.

Other objectives of the 1970 plan are designed to encourage increased participation by citizens in the governmental process and to encourage local initiative.

Among the substantive programs of the plan are land reform; elections at the local, provincial, and national levels; recruitment of citizens in local militia forces with arms provided by the Government; and Government grants of village self-help funds to be used for development projects the villagers themselves desire. A large part of the GVN information effort in 1970 and U.S. support for it is being devoted to publicizing these programs and encouraging the South Vietnamese citizens to participate in them.

I would like to describe some of our assistance projects and to indicate our plans for reducing them as the GVN assumes increasing responsibility for them.

U.S. assistance in radio

Between the years 1952 and 1964, the U.S. financed the purchase of low- and medium-power radio transmitters to help the GVN to set up stations in various parts of the country or to increase the signal strength of existing stations. The cost to the United States of this equipment was about \$1.1 million. Australia contributed a high-powered station through the Colombo plan.

However, the collection of stations was never quite a network and its range was still inadequate. As the pace of the war stepped up 5 years ago, the United States began a project aimed at providing the GVN with an integrated radio network capable of reaching 95 percent of Vietnam's population, rather than the 65 percent possibly reachable with varying quality signals and programming through the then existing group of stations. Feasibility studies were followed by preconstruction architectural and engineering studies. These were almost completed when the 1968 Tet attacks took place. In those attacks transmitters at Hue and Ban Me Thuot were badly damaged as were studios and other installations in Saigon and Qui Nhon.

As a result of those attacks, the United States and GVN decided against constructing a 12-station network in favor of a network of four stations of higher power. This change was dictated by security and manpower considerations. It was felt it would be easier to protect four installations than 12, and also to staff them.

The coverage of the

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population would be the same in either case—more than 95 percent.

That four-station network is now being built and will be complete 1 year from now at a cost of approximately \$6.8 million in U.S. funds. Technical training for operation and maintenance of the new network will continue for 1 year after construction is completed.

An additional sum equivalent to about \$1 million in GVN-owned but jointly controlled counterpart funds is being used in the project.

The rest of the GVN contribution to this project is an indirect one, largely in the form of its budget for radio operations, including the salaries of a staff of 464 personnel. In 1965, that budget was the equivalent of about \$750,000. This figure has increased steadily in the past 5 years. This year the budget is the equivalent of about \$1.7 million.

We believe the quality of programing has improved during that period. More and more the GVN officials concerned with radio have become aware of the concept of providing a service to the people. This has resulted in increased use of radio broadcasting to engender participation by the people in Government programs ranging from land reform and improved agriculture to self-defense.

U.S. assistance in television

In 1966 the United States agreed to install a four-station television network in Vietnam. The GVN was committed to furnishing land, buildings, staff and an operating budget.

Teletesting initially was for 1 hour nightly to the Saigon area from an airborne transmitter. Now ground stations in Saigon, Hue and Can Tho are on the air an average of 4 hours nightly. Between Saigon and Hue an airborne transmitter provides coverage for the coastal area. By early 1971, a fourth ground station—at Qui Nhon—will have replaced the air operation.

The U.S. cost will total about \$8.2 million when we phase out of the operation by July 1, 1971. GVN counterpart funds amounting to the equivalent of about \$2 million paid for land and building costs. In addition, the annual operating budget of GNV television has risen from the equivalent of about \$400,000 including salaries of 17 employees in 1966 to more than double that amount including salaries of 139 employees in the current year.

The CHAIRMAN. Could I ask for a point of information? Do the GVN counterpart funds arise from American imports?

Mr. NICKEL. In the original instance; yes, sir.

The CHAIRMAN. Is there any real distinction in their impact upon American costs between GVN counterpart funds and \$1 million?

Mr. NICKEL. The difference, of course, sir, would be that they are not directly appropriated funds.

The CHAIRMAN. No; but the total cost really is American; is it not? It is not GVN. It is American costs expressed in two different ways.

Mr. NICKEL. It would be derived from the commercial import program.

The CHAIRMAN. OK.

Mr. NICKEL. A rigorous program of training in the difficult TV skills is being carried out under contract by the National Broadcasting Co., International. Most of the training is on site in Vietnam. However, six engineers who will constitute the GVN supervisor engineering staff are being trained in the RCA Institute in New York.

We estimate there are now 300,000 TV receivers in Vietnam, with a viewing audience of about 2 million. Many sets are outside the cities in the heavily populated flat delta region where the signal is particularly good.

Of the programs presented by the GVN TV network, less than 10 percent are im-

ported. Ninety percent of the programing is locally produced, either live or on film or tape. As with radio, the television medium is used extensively to explain GVN programs to the people. Last September the GVN began a weekly program called "The People Want to Know," during which officials and other leaders are interviewed by journalists in the format of "Meet the Press."

U.S. assistance to Vietnamese Information Service

A major part of our assistance is directed to the operation of the Vietnamese Information Service. This is the field arm of the Ministry of Information, with officer staffs at corps headquarters cities and in all provinces and districts of the country. Starting this year, the Ministry began an intensive training program for additional personnel at the village and hamlet levels. As these new lower level personnel are trained, they are now being placed under the operational control of the village and hamlet chiefs with program support coming from district and provincial VIS offices.

The job of the VIS is to use a wide range of information and psychological techniques to support GVN programs as prescribed in guidances from the Ministry in Saigon. The techniques include the publication of district newsletters and province newspapers, leaflets and posters; the relaying of news and commentaries and the playing of prerecorded tapes over loudspeaker systems in village and hamlet centers; the showing of motion pictures; visits to families in villages and hamlets to discuss GVN programs affecting them; the distribution of national magazines and other materials received from the Ministry and JUSPAO; and the sponsoring with other local officials of campaigns, public meetings, exhibits and artistic and cultural presentations.

From fiscal year 1955 through 1967, the United States contributed an average of \$497,000 in dollar funds annually to equip the VIS with audiovisual equipment, the vehicles, the office machines, and other materials necessary to carry out these programs. In the succeeding 3 years the dollar expenditure for this program has been \$187,000 in 1968, \$85,000 in 1969, and \$60,000 in the current year. In the last 2 years we have gradually transferred to the GVN full responsibility for maintenance and replacement costs for this equipment as well as for the operation of repair centers.

During the same period, an average of the equivalent of \$200,000 annually was used for the VIS from GVN counterpart funds. We do not have adequate figures for the GVN's budget for the VIS prior to 1964. However, from that year to the present the budget has averaged about the equivalent of \$6.4 million annually through 1970. The 1970 budget is about the equivalent of \$15 million, a substantial increase over previous years.

The CHAIRMAN. What caused that?

Mr. NICKEL. To a large extent, sir, an increase in personnel, but there was also a real increase in operations. There was a large increase in local personnel with the improvement of hamlet and village information programs.

U.S. Contact With VIS

Contact with the VIS is maintained both in the field and in Saigon. In the capital it is the function of several elements of JUSPAO. In the field it is carried out by 81 American civilian and military advisers located in 34 of the 44 Provinces. These advisers are detailed to the U.S. Military Assistance Command CORDS program and are under the operational control of the Province senior advisers at the Province level and the U.S. Command elements at the various corps headquarters. Just as the VIS chief is required to report to the U.S. Command, the Province chief and other GVN officials in planning and operating GVN programs, so

our CORDS psychological operations staff perform a similar function within the U.S. province team. The providing of advice and support to the provincial VIS operation is the principal duty of these American psychological operations personnel.

Thus, the American structure for information operations parallels in broad outline that of the GVN, permitting a degree of coordination at all levels.

Efforts to Improve Efficiency of VIS

The efficiency of the VIS varies from place to place. Where key officials are dedicated and competent, operations are generally effective. And there are a number of these. Where they are not well motivated and energetic, the programs suffer. And there are some of these also. In the past year, two new approaches have been undertaken by the Ministry of Information with our cooperation to try to improve the efficiency of the VIS. These are the planning of a comprehensive series of training courses for various levels of VIS personnel and the regular holding of joint meetings of Saigon and field personnel, usually on a corps area basis. We believe these two measures have had and will continue to have a good effect on the VIS operation. During the current year, we will use the equivalent in counterpart funds of about \$63,000 to support the training program. We are also providing the assistance of one American adviser to help develop course materials.

JUSPAO's Liaison With Ministry of Information

JUSPAO's liaison with the Ministry itself takes many forms. At the top, I meet frequently with the Minister and his senior staff. At the planning level, JUSPAO policy officers meet daily with Ministry officials to plan joint campaigns, instructions, and guidances to media producers and to field personnel. On the media production side, our writers and editors work together in the publication of magazines, pamphlets, posters, loudspeaker tapes, and radio programs.

I have tried, Mr. Chairman, to describe here the evolution of some of the current major programs we are conducting to assist the GVN in the information and psychological fields. In the expansion of these programs over the years, the American contribution has been substantial. So has the Vietnamese contribution. In the past 2 years, a considerable portion of the load the United States was carrying has been shifted to the GVN. We plan to continue moving in that direction.

Thank you, sir; that is the end of my statement.

The CHAIRMAN. Thank you, Mr. Nickel. How long have you been in charge of this program, Mr. Nickel?

Mr. NICKEL. Two years, sir.

The CHAIRMAN. Do you live in Saigon?

Mr. NICKEL. I do, sir.

Magnitude of USIA Effort in South Vietnam

The CHAIRMAN. I believe you said there were 137 Americans under your immediate direction; is that correct?

Mr. NICKEL. We are reducing this year, sir, by 31 positions from 132 American positions to 101 American positions.

The CHAIRMAN. Is that in the office in Saigon or how extensive is this?

Mr. NICKEL. Those are civilian USIA officers, some serving in Saigon and some in the Provinces. I should add that we also have American military personnel serving with JUSPAO, sir.

The CHAIRMAN. You mentioned that in the Provinces you have military advisers who are Americans. Is that right?

Mr. NICKEL. We have some civilian advisers in the provinces but the bulk of them are military.

The CHAIRMAN. To get some idea of the magnitude of the effort, take the present

fiscal year of 1970. Is it correct to say that the civilian positions are 132 or 101?

Mr. NICKEL. 101 civilian positions, sir.

The CHAIRMAN. That is in the current year. Mr. NICKEL. Fiscal year 1970.

The CHAIRMAN. How many of these military advisers are assigned to this work?

Mr. NICKEL. We have 107 military spaces in JUSPAO, sir.

The CHAIRMAN. 208 is the total American personnel?

Mr. NICKEL. 208 is the figure, sir.

The CHAIRMAN. What is the size of the budget for the USIA operation in Vietnam?

Mr. NICKEL. The USIA budget for Vietnam, sir, is \$6.4 million.

The CHAIRMAN. Is that for the year of 1970?

Mr. NICKEL. For fiscal year 1970; yes, sir.

The CHAIRMAN. Does that include construction or is that only support of the personnel?

Mr. NICKEL. That is the USIA component of the budget, sir. Construction would be funded by an AID component of our budget. I will give you these add-ons. We also have \$2.4 million funded by AID and \$2.1 million funded by the Department of Defense, to make a total budget available to me for JUSPAO's operations of \$10.9 million.

The CHAIRMAN. Would that include the pay of the military men to whom you referred?

Mr. NICKEL. It does not include military salaries. However, it does include USIA civilian salaries.

The CHAIRMAN. The military salaries would be in addition then?

Mr. NICKEL. They would be in addition, sir.

The CHAIRMAN. Do you have any estimate of what that would cost?

Mr. NICKEL. I have no estimate, but I could furnish it for the record.

(The information referred to follows:)

Pay and allowances of military in JUSPAO

(The military pay and allowances, as reported by the four Military Services whose personnel are involved, amount to \$1.2 million.)

The CHAIRMAN. What I am trying to get and what we are interested in is the total cost of this overall operation. It is the usual basic material that we would like to have.

Mr. NICKEL. I could furnish the information about military pay, sir.

Military personnel working in propaganda field

The CHAIRMAN. Do these personnel figures include the personnel in the military units not associated with USIA who work in the field of propaganda?

Mr. NICKEL. They do not, sir.

The CHAIRMAN. Do you know how many people are in that?

Mr. NICKEL. May I furnish that, sir. I have it, but I cannot put my hands on it.

The CHAIRMAN. Yes; you can furnish it. Could you give a rough estimate that you can correct later?

Mr. NICKEL. Sir, I now have the information. In 1970 there are 761 U.S. military psyops filed personnel and 50 serving on staff or as advisers to the Vietnamese, for a total of 811.

The CHAIRMAN. That is very much larger than your own operation; is it not?

Mr. NICKEL. That is right, sir.

Mission of JuspaO

The CHAIRMAN. This brings up a further question. What do you consider to be the mission of your operation? What are you trying to accomplish?

Mr. NICKEL. My principal mission, sir, is to assist the Vietnamese Government in developing and conducting an effective program of communications.

The CHAIRMAN. Your mission is to assist the Vietnamese Government to create a system of communications? Is that it?

Mr. NICKEL. To assist the Vietnamese Government in developing a means of communicating with the electorate and to provide technical and professional advice.

The CHAIRMAN. What leads you to believe that the purpose of our Government in establishing the USIA was to create an agency to create a means of communication for a foreign government?

Mr. NICKEL. I would answer that Mr. Chairman, by stating that my operations are responsive to the instructions and directions I receive from the Director of the U.S. Information Agency and from the American Ambassador in Saigon.

The CHAIRMAN. Then you would characterize your mission to be to carry out orders. Is that the right way to put it?

Mr. NICKEL. In my position; yes, sir.

The CHAIRMAN. You have no idea what the real mission of this operation is other than to carry out orders?

Mr. NICKEL. I know what my instructions are.

Authorization of Joint U.S. Public Affairs Office Mission Questioned

The CHAIRMAN. This is a matter, I think, of considerable interest. Let me refer to section 2 of the basic legislation creating this operation:

"The Congress hereby declares that the objectives of this Act are to enable the Government of the United States to promote a better understanding of the United States in other countries and to increase mutual understanding between the people of the United States and the people of other countries."

Do you think that language authorizes USIA to create for another country a system of communications for that government and its people?

Mr. NICKEL. My organization, the Joint U.S. Public Affairs Office, Mr. Chairman, was established in 1965 by order of the President. I would suggest that any justification of the suitability of the mission we are performing is something that should be addressed to the people to whom I report. I would be very happy to address this problem to them.

The CHAIRMAN. I think it would be very interesting if you would. You say it was created by Executive order. It was not created by statute. There is no statute law authorizing you to do what you are doing; is there?

Mr. NICKEL. I said that the U.S. Public Affairs Office was created as a result of Presidential directive.

The CHAIRMAN. Yes. And in pursuance of that action you have been directed by your superiors to do what you are doing. So you would not wish to undertake to say what this whole operation is intended to accomplish for the people of the United States; would you?

Mr. NICKEL. I believe I said earlier, sir, that my mission in Vietnam was in large measure to assist the Vietnamese Government in developing and improving its means of communicating with its people.

Establishment of Ministry of Information questioned

The CHAIRMAN. It occurs to me that in this country there has always been not only a great reluctance, but aversion, to the creation of a ministry of information in our Government to inform our own people. Is that not so?

Mr. NICKEL. That is correct, sir.

The CHAIRMAN. Does the law not specifically forbid the USIA to indoctrinate or brainwash, or whatever you want to call it, the American people? Is that not so?

Mr. NICKEL. Clearly, sir.

The CHAIRMAN. Are you not creating in Vietnam just such an information agency? The way you describe here what you have done and are in the process of doing, it is to create in Vietnam an agency to enable that Government to control its people through this device which we ourselves abhor in this country? Is that not so?

Mr. NICKEL. I would suggest, Mr. Chairman, that Vietnam is not unique in possessing a

ministry of information. I would also suggest that in Vietnam, as in many other developing societies, there do not exist any strong commercial or nongovernmental media.

The CHAIRMAN. Mr. NICKEL, I am quite aware that it is not unique. In every dictatorship I know of they have a ministry of information just like this. But we are told, on the one hand, that we are seeking to establish the government of self-determination and this leaves the impression we are seeking to establish a democratic system there.

I quite agree with you that information agencies are typical. They were typical of Hitler's Germany and typical of nearly every dictatorship and authoritarian government I know of, but I would not have thought we would be a party to helping construct such a governmental apparatus.

Mr. NICKEL. Are there not also some regimes we regard as being democratic that have ministries of information?

The CHAIRMAN. What, for example, would be one from your point of view?

Mr. NICKEL. If I am not mistaken, is there not a French Ministry of Information?

The CHAIRMAN. I would not know. Is there one in Sweden, which is a country that I think has achieved a high degree of democracy or self-determination if you like, or England? I do not recall that in England they have a minister of information whose job it is to sell the people of England upon the merits and virtues of that Government. I do not recall ever having heard of it. France has recently gone through a rather unusual evolutionary period, almost revolutionary under De Gaulle, of course, and France may be an example. I would not want to say for sure. I do not know that.

GVN closing of private newspapers

How many private newspapers have been closed by the Government of Vietnam during the past year?

Mr. NICKEL. I could not give you the number, sir.

The CHAIRMAN. There have been several. Mr. NICKEL. There have been several closings.

The CHAIRMAN. You say there is not a heavily developed private sector. It is largely because that Government is so sensitive to criticism that they close the private newspapers whenever they criticize the Government. Is that not a fact?

Mr. NICKEL. There have been some closings; yes, sir.

The CHAIRMAN. Do you ever feel a bit uncomfortable in being allied with a government which is so clearly an authoritarian government or do you feel perfectly comfortable in your relationship with that government?

Mr. NICKEL. I have no problems in performing my job.

The CHAIRMAN. You have no problems. You feel perfectly at home?

Mr. NICKEL. Yes, sir.

USIA pay and allowances in South Vietnam

The CHAIRMAN. Coming back to a more pedestrian subject of the costs, could you tell me what is the average pay of the American employees of USIA in Saigon?

Mr. NICKEL. The average pay for a USIA employee with JUSPAO, sir, including allowances, minus housing, would be about \$28,900.

The CHAIRMAN. What is the total cost to the Government of the United States for those employees, including everything? Do they furnish housing?

Mr. NICKEL. Yes, housing is furnished, sir. I am unable to break out that figure for an individual. Do you want the total cost?

The CHAIRMAN. Perhaps if you could tell me what is your pay and what do your allowances amount to? You are the Director?

Mr. NICKEL. That is right, sir.

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The CHAIRMAN. What is your total? What is the total cost to the Federal Government?

Mr. NICKEL. The combination of my salary and allowances, again making no provision for my housing, is \$45,473.

The CHAIRMAN. Plus housing?
Mr. NICKEL. Housing?

The CHAIRMAN. Do they furnish you with a house?

Mr. NICKEL. I am furnished with housing.

The CHAIRMAN. What would be the reasonable cost of the house that is paid for by the Federal Government?

Mr. NICKEL. That is right, the house is paid for by the Federal Government.

The CHAIRMAN. How much is that? You ought to know that.

Mr. NICKEL. Let me see if I have that, sir.

The CHAIRMAN. You have been there for 2 years. You have no idea what that would be?

Mr. NICKEL. My house, sir, is a U.S. Government house.

The CHAIRMAN. Is it a good house?

Mr. NICKEL. It is comfortable, sir.

The CHAIRMAN. Was it one that the Government built or is it an old villa?

Mr. NICKEL. It was there. It is a U.S. Government-owned house.

The CHAIRMAN. How many houses does the U.S. Government own in Saigon? Do you know?

Mr. NICKEL. I do not know that answer, sir.

The CHAIRMAN. Is it several?

Mr. NICKEL. It is more than several.

The CHAIRMAN. It is more than several.

Then I would estimate your total cost would be somewhat in the neighborhood of at least \$50,000.

Mr. NICKEL. That would seem right, sir.

The CHAIRMAN. Are you furnished an automobile?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Are USIA officials in Saigon given special pay equivalent to combat pay for military people?

Mr. NICKEL. No, sir. We receive a differential.

The CHAIRMAN. What does it amount to? Is it 25 percent?

Mr. NICKEL. Twenty-five percent.

U.S. communications assistance to other countries

The CHAIRMAN. If our Government decides that it is proper to furnish assistance in the building of a propaganda operation for Vietnam, how does it decide in which country to do this? Is this the only country in which we have done this?

Mr. NICKEL. Specifically have done what, Mr. Chairman?

The CHAIRMAN. Have we created a communications system which enables the government to, as you say, communicate with its citizens? Have we done it in Thailand? Are we doing it or have we done it in Thailand? Does the USIA have a comparable operation in Thailand, may be not on as large a scale but a lesser scale?

Mr. NICKEL. Certainly, as you say, not comparable in order of magnitude.

The CHAIRMAN. Do we have a similar operation?

Mr. NICKEL. I am not—I personally am not aware that—

The CHAIRMAN. Are any of your associates?

Mr. NICKEL. I am not aware and I do not think my associates are aware that we are doing any such thing as building a TV network or building a radio network. I cannot speak more directly to the specific programs, sir.

Newspapers closed by GVN

The CHAIRMAN. Before I leave that, you said you did not know how many newspapers. Do either of your associates know how many newspapers the government in Saigon has closed in the past few years?

Mr. HAYS. No, sir.

The CHAIRMAN. Is that information not available?

Mr. OSBORNE. It can be made available. I do not have it available.

The CHAIRMAN. Would you supply it for the record?

Mr. OSBORNE. Yes, sir.

(The information referred to follows:)

Newspapers suspended by GVN from 1968 through March 23, 1970

During 1968 the Government of Viet-Nam indefinitely suspended six newspapers. Sixteen others were temporarily suspended, for an average of 35 days per suspension.

During 1969 through March 23, 1970, the GVN indefinitely suspended 12 newspapers. An additional 14 received temporary suspensions ranging from a few days to almost 11 months, for an average of 46 days per suspension.

The CHAIRMAN. I notice in the paper every now and then there is a notice that X paper has been closed by the government. I simply have not made a counting of it, but I am under the impression there have been several.

Mr. NICKEL. I will supply it, sir.

The CHAIRMAN. Of course the government controls the supply of newsprint and it is no problem for them simply to cut off the newsprint if they wish to close a newspaper. Is that so?

Mr. NICKEL. Yes.

USIA analysis of South Vietnamese public attitudes

The CHAIRMAN. Does the USIA, Mr. Nickel, or any other agency attempt to analyze Vietnamese public attitudes periodically?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Have polls been taken?

Mr. NICKEL. Yes, sir; polls have been taken.

The CHAIRMAN. How is this done? It is done by you directly or by contract?

Mr. NICKEL. By contract, sir.

The CHAIRMAN. What organization has done it?

Mr. NICKEL. May I answer that, Mr. Chairman, by saying that I have been informed that you have written the Director of the U.S. Information Agency asking for information about our polling in Vietnam, that this is now under consideration, and that I would prefer to have the information come to you through that channel.

The CHAIRMAN. I wrote that letter partly to give you notice that this is a matter in which we are interested. I hoped that you would be prepared to answer it this morning. Are you saying that this is a matter that affects our security and that you do not wish to testify in open session on it?

Mr. NICKEL. I prefer not to go beyond stating, sir, that we do engage in polling in Vietnam, as in some other countries.

Witness' instructions concerning testimony about polling

The CHAIRMAN. Have you been instructed to state to the committee that you will not testify in open session on this matter?

Mr. NICKEL. I am not able to discuss the polling in open hearing, sir.

The CHAIRMAN. Have you been instructed not to respond to questions about polling?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Who instructed you, sir? Did Mr. Shakespeare tell you not to answer such questions? If not, who did?

Mr. NICKEL. I have been instructed by my principal.

May I have just one moment, sir?

The CHAIRMAN. Certainly. You confer with your lawyer if you like.

Mr. NICKEL. In answer to your question, sir, I have been instructed by the director of my agency.

The CHAIRMAN. Mr. Shakespeare has instructed you, sir?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. What grounds did he give

you for instructing you not to reply to this question?

Mr. NICKEL. This question is under consideration as to the possible security elements involved.

The CHAIRMAN. Possible security involved. You heard the previous witness, Congressman McCloskey; did you not?

Mr. NICKEL. I did, sir.

The CHAIRMAN. You realize that this committee has some authority in the authorization of the funds for your agency; do you not?

Mr. NICKEL. I am very well aware of that.

The CHAIRMAN. We normally expect people in USIA to respond to questions about their operations if they expect this committee to authorize any funds for the agency. You realize that; do you not?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Does Mr. Shakespeare realize that?

Mr. NICKEL. I cannot speak for Mr. Shakespeare, sir.

The CHAIRMAN. I want to make it clear that I do not accept your reason for refusing to answer. It is a perfectly legitimate question. You are engaged in an activity which is very dubious in its authority under an executive order, in any case, and I think that you should be very careful in refusing to answer questions about these operations.

I would like to know how much you paid, for example, for a contract to take a poll in Vietnam and see how it compares to polls in this country. Would you be willing to say how much you paid for the poll?

Mr. NICKEL. I do not believe I am able to, sir.

The CHAIRMAN. Who was the gentleman who advised you not to answer? Was he sworn also?

Mr. NICKEL. The gentleman with whom I just talked did not advise me not to answer.

The CHAIRMAN. He did not?

Mr. NICKEL. I wanted to check something with him. He is the General Counsel of the U.S. Information Agency.

The CHAIRMAN. He did not advise you as to your instructions.

It is very unusual. I did not expect you to refuse to answer these questions. One reason why I sent the letter inquiring about these matters was, as I say, to alert the Agency that we are interested in the poll.

When was the latest poll taken? Will you refuse to answer that?

Mr. NICKEL. I find myself unable to answer it, Mr. Chairman.

The CHAIRMAN. You mean by saying "unable" that you do not know?

Mr. NICKEL. No, sir.

The CHAIRMAN. Do either of your associates know when the latest poll was taken?

Mr. NICKEL. I believe, sir, that they are bound by the same instructions.

Witness' instructions concerning subject of polling

The CHAIRMAN. I asked you if you were instructed to tell it. There is a difference between your answer if you know, and are instructed not to tell and if you do not know. I want to make the answer clear. On what grounds are you refusing to say when the latest poll was taken?

Mr. NICKEL. I am under instructions, sir, not to discuss this subject.

The CHAIRMAN. Then you do know when it was, but you are under instructions not to discuss the subject. You are in effect taking the equivalent of the Fifth Amendment; is that correct?

Mr. NICKEL. No.

The CHAIRMAN. Why is that not correct? You do not consider that the USIA is a sensitive undertaking similar to the CIA; do you?

Mr. NICKEL. No, sir.

The CHAIRMAN. Usually your activities are open and above board; are they not?

The CHAIRMAN. You are not authorized to engage in covert operations; are you?

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Mr. NICKEL, No, sir.
The CHAIRMAN. Would you be willing to answer this kind of question? What was the poll about? Did it ask about the attitude of the local citizens toward Americans?

Mr. NICKEL. I find, sir, in line with my instructions, that I am unable to discuss the subject of polling.

The CHAIRMAN. You would not discuss as to whether or not the poll involved the question of the extent of the support of the Vietnamese people for the Thieu government?

Mr. NICKEL. I do not believe, sir, in line with my instructions, that I am able to respond.

The CHAIRMAN. I may say before I leave this subject, this is very unsatisfactory. I regret very much, and I hope you will tell your superior, Mr. Shakespeare, that, speaking for myself, I very much regret this attitude. This committee is entitled to know what the poll cost, what it asked, and what the results were.

This is not a document, it seems to me, that comes under executive privilege. It has nothing whatever to do with the President directly. I mean it is not a confidential document. It is a matter that is paid for by the public funds of the Government, and the committee is entitled to actually have the poll, in my opinion, and we shall ask for it. I regret he gave you such instructions.

U.S. ADVISORY WORK IN TV, RADIO, AND PRINTED MATERIALS

Do the U.S. advisers work with the Vietnamese on matters involving TV and radio program content and makeup?

Mr. NICKEL. Our advisers work with both radio and TV. They occasionally are involved in the format of a program.

The CHAIRMAN. Do they work with them in the preparation of printed information materials?

Mr. NICKEL. Yes, sir.

Gun media's treatment of Tran Ngoc Chau case

The CHAIRMAN. Was the case of Tran Ngoc Chau reported over the Vietnamese radio and television stations?

Mr. NICKEL. I can only assume it was I would have to retire to an assumption because I was not in Saigon at that particular time, Mr. Chairman.

The CHAIRMAN. Are you familiar with the Chau case?

Mr. NICKEL. I have read about it; yes, sir.

The CHAIRMAN. Do you know Mr. Chau?

Mr. NICKEL. I do not, sir.

The CHAIRMAN. Do either of your associates know whether or not the radio and television stations of Vietnam carried any news about Mr. Chau?

Mr. HAYS. No, sir.

The CHAIRMAN. You do not know?

Mr. HAYS. No, sir.

The CHAIRMAN. You do not know?

Mr. OSBORNE. No, sir; I do not.

The CHAIRMAN. Were any printed materials put out by the South Vietnamese Government on this case?

Mr. NICKEL. I do not know, sir. I can find out.

The CHAIRMAN. In your statement you say "JUSPAO's liaison with the ministry itself takes many forms." That is the Ministry of Information.

Mr. NICKEL. Yes, sir.

The CHAIRMAN. You say:

"At the top, I meet frequently with the Minister and his senior staff. At the planning level, JUSPAO policy officers meet daily with Ministry officials to plan joint campaigns, instructions and guidances to media producers and to field personnel. On the media production side, our writers and editors work together in the publication of magazines, pamphlets, posters, and radio and television programs."

In doing all of that, do you still say you do not know whether anything was put out on the Chau case?

Mr. NICKEL. If I may offer a brief explanation, sir, our relationship with the Ministry would deal with things like support of the pacification program, but would not consist of liaison in terms of tactical matters. We have never had occasion to discuss the Chau case with anyone in the Ministry.

The CHAIRMAN. Did our advisers or did you advise against the public attacks on Chau by the Government media?

Mr. NICKEL. I have never personally been involved in the Chau case in any way, sir.

The CHAIRMAN. Did any of your employees under your direction give any advice whatever about the Chau case?

Mr. NICKEL. I do not believe so, sir. Again, I wish to state that I myself was absent from Saigon during most of this period, but I believe that they did not.

Kinds of advice given to GVN by JUSPAO

The CHAIRMAN. Does the Minister of Information in Saigon ever ask your advice about the formulation of his Government's public position on major issues?

Mr. NICKEL. My discussions with the Minister in line with my own responsibilities, sir, are concerned more with the operations of the Vietnamese Information Service program than with substance.

The CHAIRMAN. Then are you saying you do not give him advice about substantive measures; is that right?

Mr. NICKEL. My advice is primarily operational.

The CHAIRMAN. Is it exclusively?

Mr. NICKEL. No. We might, for example, Mr. Chairman, discuss how best to promote or to conduct information campaigns in support of the People's Self-Defense Force, and matters like that which fall within the pacification and development program.

I think I should point out that I am not responsible, Mr. Chairman, for our press operation in Vietnam. That responsibility falls to a colleague of mine who is the special assistant for press affairs to the Ambassador.

As the director of JUSPAO I do not speak for the Embassy on press affairs.

The CHAIRMAN. What is his name?

Mr. NICKEL. Mr. Newman.

The CHAIRMAN. Is he in Saigon now?

Mr. NICKEL. He is in Saigon, sir.

The CHAIRMAN. Have you discussed with the Information Minister the South Vietnamese refusal to attend the opening of the expanded Paris talks?

Mr. NICKEL. I did not, sir.

The CHAIRMAN. Did you discuss with him what the official reaction to the death of Ho Chi Minh would be?

Mr. NICKEL. We had some discussion with the Ministry of Information about this matter; yes, sir.

The CHAIRMAN. What was your advice to them with regard to how to treat the death of Ho Chi Minh?

Mr. NICKEL. We agreed, sir, that a maximum effort should be made to inform the enemy forces in Vietnam of Ho's death. We also agreed that our treatment should be straight information, and that there should not be any exultation in our output to the enemy forces.

Advice concerning impact of GNV policy on United States

The CHAIRMAN. Do you or any of your officials ever advise President Thieu or other GVN officials on the potential impact in other countries of policy matters, particularly about the potential impact in the United States of GVN policies?

Mr. NICKEL. I do not advise Vietnamese officials about the impact on the United States or the impact on American public opinion.

The CHAIRMAN. Does anyone?

Mr. NICKEL. I presume this is discussed, but not by me, sir.

The CHAIRMAN. You do not know of it. You are not aware of any such advice?

Mr. NICKEL. Not specifically; no, sir.

The CHAIRMAN. You are not aware of any advice that was given to Mr. Thieu or anyone else in the higher echelons of the Government as to the possible reaction in this country of the imprisonment of Mr. Chau?

Mr. NICKEL. As I said earlier, I was not involved in the Chau case. I do not know.

The CHAIRMAN. It would not be a deep involvement.

Has there ever been any discussion with them about the impact in this country of his imprisonment of Mr. Dzu? Do you know about Mr. Dzu?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. You are aware of who he is?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Do you know what happened to him?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Did you ever advise them as to what the reaction in this country is to his imprisonment?

Mr. NICKEL. I have never advised the Minister of Information about impact on U.S. public opinion.

The CHAIRMAN. Do any U.S. personnel ever assist Vietnamese officials in the writing of speeches?

Mr. NICKEL. Certainly no one in my organization, to the best of my knowledge.

The CHAIRMAN. Are U.S. officials consulted by Vietnamese officials in the handling of statements that relate to U.S. policy?

Mr. NICKEL. I presume so, sir, but not within my cognizance so far as my organization is concerned.

The CHAIRMAN. You do not know anything about it anyway?

Mr. NICKEL. No, sir.

U.S. personnel located at Ministry of Information

The CHAIRMAN. Are any Americans attached directly to the Minister of Information's office?

Mr. NICKEL. We have one or two Americans, Mr. Chairman, who are physically located in the Ministry of Information headquarters building for liaison purposes. They are not attached directly to the office of the Minister.

The CHAIRMAN. What is their function?

Mr. NICKEL. They perform liaison in terms of our overall advisory efforts. I believe the thrust of your question was whether any of my officers are attached directly to the office of the Minister. No one serves directly on the Minister's staff, sir.

The CHAIRMAN. There is no such thing as an adviser to the Minister of Information?

Mr. NICKEL. We have advisers to various elements of the Ministry. There is no adviser to the Minister, sir.

U.S. advisers to elements of ministry of information

The CHAIRMAN. I do not know enough about it to make a distinction. Could you tell us the distinction? I mean advisers to an element. What is an element? It is a person; it is not? You advise people; do you not?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. What do you mean by that?

Mr. NICKEL. We have advisers who work with the radio network. We have advisers who work with the TV network.

The CHAIRMAN. What do they do?

Mr. NICKEL. We have advisers who work with the Vietnamese Information Service.

The CHAIRMAN. About what do they advise them? Do they not advise them about U.S. policy?

Mr. NICKEL. Most of their advice, sir, is concerned with improving operational effi-

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clency of the various elements of the Information Ministry.

The CHAIRMAN. How do you improve the efficiency without any attention to the substance which they are using? Do you mean to say they are concerned only with the technical operation of the broadcast system?

Mr. NICKEL. No, sir. With respect to the Vietnamese Information Service, for example, our advisers would be concerned with discussing with their Ministry counterparts how best, for example, to support and promote the various objectives of the pacification and development program.

Handling of Mylat massacre

The CHAIRMAN. How has your Agency handled the Mylat massacre theme during the past several months?

Mr. NICKEL. JUSPAO, sir, has handled the Mylat incident by taking the position that a serious investigation is underway by the U.S. Government and that if a crime has been committed, the U.S. Government will try the personnel concerned. In other words, we have not in any way attempted to be evasive. We take the position it is under investigation and we have to wait and see what the investigation reveals.

The CHAIRMAN. What has been the position of the Vietnamese Information Service regarding these incidents?

Mr. NICKEL. I think the Vietnamese Information Service position has been very similar to ours, sir.

The CHAIRMAN. Did the USIA or other American advisers offer advice to the Government of South Vietnam about the handling of this matter?

Mr. NICKEL. Our policy people in JUSPAO discussed it with the policy people in the Ministry of Information with respect to the guidance that should be given to the psyop media.

The CHAIRMAN. Did the Vietnamese Government play down the incident as being of little importance?

Mr. NICKEL. It has been treated in the Vietnamese press, I am unable to say myself whether the Vietnamese Government played it down, sir. It certainly has been mentioned in the Vietnamese media.

The CHAIRMAN. Would you say that it had been emphasized or was it deemphasized as a matter of great significance?

Mr. NICKEL. It certainly has not been emphasized, sir.

Treatment of Communist massacres at Hue

The CHAIRMAN. How has the USIA treated the Communist massacres at Hue in the program aimed at the Vietnamese people through leaflets, newspapers, or television?

Mr. NICKEL. We have done our best to assist the Vietnamese in telling the story of the massacres at Hue, sir.

The CHAIRMAN. Has the USIA itself in its own pamphlets, newspapers and programs emphasized the massacre at Hue?

Mr. NICKEL. We in JUSPAO have provided material to USIA for use by USIA posts in other countries, sir.

North Vietnamese Affairs Division of JUSPAO

The CHAIRMAN. What is the function of the North Vietnamese Affairs Division of JUSPAO?

Mr. NICKEL. The North Vietnamese Affairs Division of JUSPAO, sir, is a staff office which seeks to keep abreast of the propaganda developments involving the North. It is concerned with release to the media of certain enemy documents. It also releases material of a more general nature about certain enemy attitudes, activities, and practices.

Psychological operations against North Vietnamese

The CHAIRMAN. Are any psychological operations being carried out against North Vietnam at the present time?

Mr. NICKEL. With respect to the operation that I am responsible for, sir, I know of nothing but radio broadcasting.

The CHAIRMAN. There are no aerial drops being made of printed material?

Mr. NICKEL. That is correct, sir.

The CHAIRMAN. Have there ever been any made in the past?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Could you give a brief description of their magnitude and purpose?

Mr. NICKEL. I could supply that for the record, sir. I cannot describe the magnitude of them since they were discontinued some time ago.

The CHAIRMAN. When were these air drops terminated?

Mr. NICKEL. At the time of the bombing halt, sir.

The CHAIRMAN. They ran coincidentally with the bombing in the north; that right?

Mr. NICKEL. They took place at the same time. They were not operationally—

The CHAIRMAN. No, I mean they went on at the same time.

Mr. NICKEL. And they were discontinued at the same time.

(The information referred to follows:)

Beginning in 1963, propaganda leaflets were released from aircraft operating over North Viet-Nam, or were dropped over waters outside the boundaries of North Viet-Nam and wind-drifted into the country. Until March 31, 1968, this program was designed generally to convince North Viet-Nam—both people and regime—the North Vietnamese aggression in South Viet-Nam would fail, to motivate North Viet-Nam to seek peaceful settlement of the conflict, and to warn the people to stay away from military targets because they were subject to air strike. At its peak, the program involved some 25 million leaflets per month.

Following the partial bombing halt announced on March 31, 1968, leaflet targets were restricted to those south of 20 degrees North Latitude. The primary objective of these leaflets was that of keeping the people in the area aware of efforts by the Government of Viet-Nam and the United States to bring about a negotiated settlement of the conflict.

After the total bombing halt of November 1, 1968, the leaflet program over North Viet-Nam was terminated.

Cost of U.S. propaganda operation in Vietnam

The CHAIRMAN. I am not sure this question has been quite clarified. Is it fair to say your operation in all phases of the information, psychological warfare program in Vietnam costs approximately \$10 million? Did you say it cost about \$10 million?

Mr. NICKEL. I said that the money that fell within my area of responsibility was \$10.9 million.

The CHAIRMAN. It does not include the military?

Mr. NICKEL. It does not include the military.

The CHAIRMAN. The military I remember now you said had 800 people against your 81?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. I guess if yours is \$10 million, theirs is \$80 million. Is it fair to say we spend \$80 million or \$100 million on propaganda?

Mr. NICKEL. I would hesitate to answer that.

The CHAIRMAN. What?

Mr. NICKEL. I would hesitate to even speculate on what the cost is, sir.

The CHAIRMAN. Would you venture a guess?

Mr. NICKEL. I just have no base on which to make such a judgment.

The CHAIRMAN. We would like very much to have an idea of the total cost. Of course, I realize the Pentagon has an enormous propaganda operation in many places far greater than yours. I wondered whether you could

Radio broadcasting beamed to the North

Did I understand you to say that radio broadcasting is not beamed to the North?

Mr. NICKEL. I did not say. Some of it is, sir.

The CHAIRMAN. Some of it is, presently.

Mr. NICKEL. Yes.

Radio Free Asia

The CHAIRMAN. Do you have anything whatever to do with Radio Free Asia?

Mr. NICKEL. No, sir.

The CHAIRMAN. Did you ever hear of it?

Mr. NICKEL. I think I have. I am not sure of the title.

The CHAIRMAN. Do you know what it is? Do you know where the broadcasts come from?

Mr. NICKEL. No, I do not.

The CHAIRMAN. Do they not come from Korea?

Mr. NICKEL. I personally am not familiar with that.

Mr. CHAIRMAN. To your knowledge, can you hear them in Vietnam?

Mr. NICKEL. I am not aware of that.

The CHAIRMAN. If you can, you do not know it.

Mr. NICKEL. I do not.

The CHAIRMAN. I do not either, but we have seen these letters soliciting donations to Radio Free Asia. They state that they beam radio programs all over Asia. I do not know that they say specifically Vietnam. I do not know whether they do either. It came to my attention a few weeks ago. You do not know whether you make any contribution to that operation or not.

Mr. NICKEL. We make no contribution, sir.

GVN spending on psychological warfare

The CHAIRMAN. Do you know how much the Vietnamese Government spent on their psychological warfare in the current year and last year, either one or both?

Mr. NICKEL. Yes, sir.

The Ministry of information, sir, in its current fiscal year budget is spending \$19.7 million.

The CHAIRMAN. \$19.7 million?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Is that budget this current year, 1970?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Is that up or down? What was it compared to last year; do you know it?

Mr. NICKEL. That is up, sir. Last year it was \$9.6 million, sir.

The CHAIRMAN. From \$9 to \$19 million in 1 year?

Mr. NICKEL. That is right, sir.

The CHAIRMAN. How do you account for such a large increase?

Mr. NICKEL. I believe I mentioned earlier, sir, that there was a sizable increase in personnel which accounted for a good part of this increase from \$9 to \$19 million, but not all of it. There was also a substantial increase in program money.

The CHAIRMAN. How much of that do we furnish, directly or indirectly?

Mr. NICKEL. The \$19 million which I cited, sir, is from the GVN's regular budget. There are no counterpart funds in that.

The CHAIRMAN. Do you know how much is planned for next year?

Mr. NICKEL. No, sir.

JUSPAO budget for fiscal year 1971

The CHAIRMAN. Do you know how much you have or are planning for fiscal year 1971 for your operations?

Mr. NICKEL. Yes, sir. We plan to have a budget figure of \$8.4 million, sir.

The CHAIRMAN. For next year?

Mr. NICKEL. Next year.

The CHAIRMAN. That again does not include the military or any allied?

Mr. NICKEL. It does not include the military, although it does include, as I believe you are aware, the AID and DOD funds that are available to JUSPAO.

DISTRIBUTION OF "THE SILENT MAJORITY" IN VIETNAM

The CHAIRMAN. Has the film, "The Silent Majority" been distributed in Vietnam?

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Mr. NICKEL. It has, sir.

The CHAIRMAN. By you? By the USIA?

Mr. NICKEL. We made it available to Vietnamese television and to the National Motion Picture Center of Vietnam. It was shown on the GVN television network and in commercial theaters.

The CHAIRMAN. Would you estimate how many Vietnamese have seen it?

Mr. NICKEL. I will supply an estimate, sir. (The information referred to follows:)

NUMBER OF SOUTH VIETNAMESE WHO HAVE SEEN "THE SILENT MAJORITY"

In South Vietnam, the GVN's Ministry of Information (MOI) was the sole distributor of the film "The Silent Majority." MOI estimated that 1.2 million persons saw the showings of the film on the national television network, and that an additional 300,000 urban viewers saw the film in theaters in six major cities, for an overall total of 1.5 million.

The CHAIRMAN. It would be apparently a very substantial amount.

Have you any measure of public reaction to that film?

Mr. NICKEL. We did not undertake any specific evaluation.

The CHAIRMAN. Has anyone that you know?

Mr. NICKEL. I am not aware that anyone did.

USIA POLLS CONCERNING ATTITUDES TOWARD UNITED STATES

The CHAIRMAN. Coming back for a moment, it inspires me to ask a further question about the polls. Have you been instructed to decline to discuss the polling in Vietnam or all polls—any poll in any other country?

Mr. NICKEL. Well, the only polling that would come within my purview would be that in Vietnam, sir.

The CHAIRMAN. The USIA takes polls in other countries; does it not?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. They are about public attitudes toward the United States and its policies? That has been a practice for a long time; has it not?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. You do not know about them and cannot testify about them; is that right?

Mr. NICKEL. When I say I do not know about them, I mean that I just do not know in detail anything about them and obviously could not speak to what they were about, sir.

The CHAIRMAN. Were you in the USIA before you went to Saigon?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Where did you serve before that?

Mr. NICKEL. In Japan, sir.

The CHAIRMAN. In Japan?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. While you were in Japan, did you take polls there?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Are you at liberty to discuss the polls you took in Japan?

Mr. NICKEL. No, sir.

The CHAIRMAN. You are instructed not to discuss them; is that it?

Mr. NICKEL. I am instructed not to discuss polls.

The CHAIRMAN. It is very unusual. Where did you serve besides Japan?

Mr. NICKEL. I have served in Burma, and I have served in Washington, sir.

The CHAIRMAN. Did you take polls in Burma?

Mr. NICKEL. To the best of my recollection, I do not believe we did, but that was some years ago.

The CHAIRMAN. You do not believe you did? Mr. NICKEL. I just cannot give you a definitive answer.

Is USIA Approved For Release

The CHAIRMAN. Is the USIA taking a tape of these proceedings?

Mr. NICKEL. I am unaware if they are taping these proceedings.

The CHAIRMAN. You would know if they are; would you not?

Mr. NICKEL. Let us just say that I am unaware if they are.

The CHAIRMAN. I wondered how efficient they were in reporting all these matters.

Publication of "Vietnam Today"

How many newspapers, magazines or other periodicals does the United States publish or print that are aimed at Vietnamese audiences?

Mr. NICKEL. We publish, Mr. Chairman, or should I say we assist the Vietnamese in publishing, a pacification newsheet, a weekly called "Vietnam Today," in 600,000 copies per issue.

The CHAIRMAN. 600,000?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Is that a newspaper type of publication?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. 600,000 copies are published weekly?

Mr. NICKEL. 600,000 copies.

The CHAIRMAN. Is that given away? What happens to it? I was interested.

Mr. NICKEL. It is given away, sir. It is distributed through the Vietnamese information service and it is more or less a vehicle for the Central Pacification and Development Council. In other words, it concentrates on developments in the pacification field.

The CHAIRMAN. It is printed in Vietnamese?

Mr. NICKEL. Printed in Vietnamese, sir.

The CHAIRMAN. Is the cost of printing that a part of your budget?

Mr. NICKEL. The printing cost is part of my budget.

The CHAIRMAN. What would it cost a week to put out 600,000 copies of that?

Mr. NICKEL. \$2,400.

The CHAIRMAN. Where is it printed?

Mr. NICKEL. Printed in Saigon, sir. Part of it—I might say that half of the printing now is handled by the Ministry of Information and half is handled by the USIA.

The CHAIRMAN. Does the USIA have a printing plant in Saigon?

Mr. NICKEL. JUSPAO has a small printing plant.

The CHAIRMAN. JUSPAO. Is it large enough to print this?

Mr. NICKEL. This is not printed entirely by JUSPAO. Half of the circulation—in other words, 300,000, sir—is printed by the Ministry of Information printing plant, and the other half by JUSPAO.

The CHAIRMAN. Who determines the material that goes into this publication?

Mr. NICKEL. Most of the editorial work on this newspaper now is done by the Ministry of Information, sir.

Publication of "Free South"

The CHAIRMAN. There is another newspaper called "Free South."

Mr. NICKEL. That is right, sir.

The CHAIRMAN. Is it published biweekly?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. How many of those are published?

Mr. NICKEL. This is published in an edition of 1.3 million copies. It is a small 8 by 10 sized newspaper. It is air dropped into contested areas.

The CHAIRMAN. Being published twice a week that 2.6 million a week; is that correct?

Mr. NICKEL. I am sorry, sir; it is published every 2 weeks, not two a week.

The CHAIRMAN. Every 2 weeks?

Mr. NICKEL. Every 2 weeks, sir.

Publication of "Rural Spirit"

The CHAIRMAN. I notice here another one called "Rural Spirit." Are you familiar with it?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. What is that? Describe it. Is it a magazine?

Mr. NICKEL. The Vietnamese name for Rural Spirit is Huong Que. It is a magazine designed largely for rural audiences, and it is to a great extent agricultural in its approach. It has a monthly circulation of 565,000, sir.

The CHAIRMAN. How many pages is a typical issue of that magazine?

Mr. NICKEL. Thirty-six pages.

The CHAIRMAN. Thirty-six pages. Is it slick paper or what?

Mr. NICKEL. No; it is not slick.

The CHAIRMAN. Is it a picture magazine? Mr. NICKEL. It has some illustrations, but it is not basically a picture magazine.

The CHAIRMAN. Where is it printed?

Mr. NICKEL. It is printed in Manila at our regional service center.

The CHAIRMAN. Printed in Manila?

Mr. NICKEL. At the U.S. Information Agency Regional Service Center. We have a large printing plant there.

USIA printing plant in Manila

The CHAIRMAN. Do we have a large printing plant there?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. What countries does it service?

Mr. NICKEL. It serves for the most part, sir, USIA posts in the East Asia and Pacific area.

Size of circulation of "Free South" and "Rural Spirit"

The CHAIRMAN. Would you say that the Free South newspaper has the largest circulation of any newspaper in Asia outside of Japan and mainland China?

Mr. NICKEL. Well, it is a magazine. I just would not be able to make that judgment. It has a very high circulation, if you discount Free South which—are we talking about Huong Que?

The CHAIRMAN. Take both of them. One is a newspaper and one is a magazine?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Would you say they have the largest circulation of their kind, both magazine and newspaper, in Asia outside of Japan and mainland China?

Mr. NICKEL. I could not make that judgment. They certainly are the largest in Vietnam.

The CHAIRMAN. You do not know of any that is larger; do you?

Mr. NICKEL. I do not know, sir.

USIA printing plant in Manila

The CHAIRMAN. Did you answer the question of what countries the printing office in Manila serves? Does it serve all countries in Asia? Could you tell us how large that operation is?

Mr. NICKEL. It exists to provide backstopping for our USIS posts in Asia, Mr. Chairman. If you would like specific information on the plant, I shall see that the appropriate parties in my agency furnish it.

(The information referred to follows:)

USIA'S REGIONAL SERVICE CENTER IN MANILA

USIA's Regional Service Center in Manila has three main functions: (1) producing publications originated by USIA in Washington for distribution to USIS posts in Asia; (2) producing publications originated by USIS posts in Asia for their own use; and (3) editing and producing regional publications. Products include magazines, photo newspaper inserts, leaflets, posters and "fast pamphlets." The latter, frequently full texts of Presidential statements, are keyed to major foreign policy events in which the time element is important.

Among the 11 American and 231 Filipino employees currently at the Regional Service Center are editors, artists, photo specialists and skilled printing technicians. The estimated budget for FY 1971 is \$2,566,000, which includes printing service performed for other U.S. Government agencies on a reimbursement basis.

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Magazine entitled "The Face of Anguish, Vietnam".

The CHAIRMAN. Is this magazine I have here, The Face of Anguish, Vietnam, an issue of the Rural Spirit?

Mr. NICKEL. No, sir.

The CHAIRMAN. This is not its name; is it? What is this issue? It is a picture magazine; I think it came from you.

Mr. NICKEL. I do not—I cannot recognize it. The CHAIRMAN. No; this comes from Free Asia Press, Manila, I am sorry. Is that part of our operation?

Mr. NICKEL. I do not recognize the magazine, sir.

The CHAIRMAN. Since you are in the business, maybe I will give it to you and ask you to see if you can identify it for us. It does not seem to be identified. I do not know what the Free Asia Press is. It is a very elaborate magazine and beautifully done. Who would you say is the sponsor of that?

Mr. NICKEL. I would just say that—I have never seen it, and it does not appear to me to be one of our products.

The CHAIRMAN. Who would publish such a magazine except us?

Mr. NICKEL. I do not know.

Publication and distribution of, "Who are the Vietcong?"

The CHAIRMAN. Here is another one. It has no identification whatsoever. It is called, "Who Are the Vietcong?" Have you ever seen that pamphlet?

Mr. NICKEL. That is ours.

The CHAIRMAN. It is not identified. There is nothing in it, I am told by the staff, that would identify it as being your publication. Is that the normal way we operate? We do not identify our publications?

Mr. NICKEL. No; I would not say that is normal.

The CHAIRMAN. What proportion would you say are attributed to us and are identifiable as our publications and what proportions are not?

Mr. NICKEL. It would be very hard to give a percentage. It is an English language publication, I believe, Senator. I would feel comfortable in saying that most of our English language publications are attributed.

The CHAIRMAN. Do you know where this was distributed? Was it distributed in South Vietnam?

Mr. NICKEL. Since it is an English language version, sir, I would assume that some numbers were used in South Vietnam, but I would also assume that the English language version was prepared for use primarily outside of Vietnam.

The CHAIRMAN. In the United States?

Mr. NICKEL. No; not in the United States.

The CHAIRMAN. Where outside of Vietnam?

Mr. NICKEL. For use by posts other than Vietnam.

The CHAIRMAN. By the USIA?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. You prepared it in Saigon?

Mr. NICKEL. It was—may I inquire?

The CHAIRMAN. Do you want to look at it or are you familiar with it?

Mr. NICKEL. May we see it, sir? The reason I am pausing is because I am not sure whether it was a JUSPAO publication or a USIA publication.

I can find out for you, sir, and supply the information.

The CHAIRMAN. But it is a pamphlet which you prepared and published?

Mr. NICKEL. We are sure it is a pamphlet in which we were involved. But whether JUSPAO prepared it or USIA prepared it, I do not know.

The CHAIRMAN. Would that kind of magazine be printed in Manila rather than in Saigon?

Mr. NICKEL. Yes; it would be.

The CHAIRMAN. Where would it be distributed? It would not be distributed in Japan; would it?

Mr. NICKEL. That would depend on what posts ordered it, sir. Japan certainly would not use large numbers in English.

The CHAIRMAN. Will you be able to find out where that was printed and for whom and where it was distributed?

Mr. NICKEL. I will see that information is developed.

The CHAIRMAN. Will you supply it for the record, please?

Mr. NICKEL. Yes, sir.
(The information referred to follows:)

PRINTING AND DISTRIBUTION OF "WHO ARE THE VIET CONG?"

The pamphlet "Who Are the Viet Cong?" was initially prepared in English by USIA in Washington for overseas distribution as part of USIA's worldwide information program. Texts and photos were initially sent to USIA's Regional Service Center (RSC) in Manila, where 10,250 pilot copies were printed in August 1966. Some 10,000 of these were printed for USIA, for distribution to USIS posts ordering them. There were additional printings at RSC Manila for USIS posts in Saigon, Canberra and Tel Aviv in 1967.

JUSPAO prepared a Vietnamese language version which was printed at RSC Manila in several press runs from December 1966 to March 1967, in a total of 300,000 copies. This version was distributed in South Viet-Nam. Is any unidentified material distributed in United States?

The CHAIRMAN. Is any material of this kind without identification ever distributed in the United States?

Mr. NICKEL. No, sir.

The CHAIRMAN. You are sure about that?

Mr. NICKEL. I am sure to the extent that I am very well aware of the need to keep it out of the United States, and we are always cognizant of this restriction.

The CHAIRMAN. If it is not identified, how would you keep it out? What is to prevent someone from distributing it here when there is no way of telling who printed it where it came from except to the initiated?

Mr. NICKEL. In terms of USIS use of materials of this sort, all USIS posts, and all USIS personnel would be aware of the necessity to avoid its introduction into the United States.

Booklet entitled "Vietnam: The View Beyond the Battle"

The CHAIRMAN. On a recent visit to Saigon, two members of the staff of this committee were given this booklet called, "Vietnam, the View Beyond the Battle." Are you familiar with it?

Mr. NICKEL. I have seen it.

The CHAIRMAN. This was part of the materials in a welcoming kit.

Mr. NICKEL. Yes, sir.

The CHAIRMAN. When you say you have seen it, who published it? Did you publish it? It also does not have a date on it.

Mr. NICKEL. I believe it was printed at our regional service center in Manila.

The CHAIRMAN. It is a very elaborate magazine with extremely fine workmanship in its maps and photographs. There is a magnificent photograph of Thieu and Ky and President Lyndon B. Johnson taken in February of 1966. It does not say itself when it was printed. Can you tell us when this was printed?

Mr. NICKEL. I believe, sir, that was printed at our regional service center in Manila. I believe it was a USAID project, and the cost of printing—

The CHAIRMAN. Was it prepared at your request for distribution in Vietnam?

Mr. NICKEL. I believe it was prepared by a contract writer for AID and I believe printing was at AID expense. However, I make that statement subject to check.

The CHAIRMAN. Was it prepared at your request for distribution in Vietnam?

Mr. NICKEL. I believe it was prepared by a contract writer for AID and I believe printing was at AID expense. However, I make that statement subject to check.

The CHAIRMAN. Do you know who would publish such magazines? Put it this way: Has USIA the day before yesterday if he had ever seen

it. I thought perhaps it was his, but he had no knowledge of it. He said he had never seen it and knew nothing about it.

Mr. NICKEL. I believe, sir, it was printed 2 or 3 years ago.

The CHAIRMAN. He said he knew nothing about it, and he left the impression that he did not think it was an AID project. Again I raise the same question because it is such a fine piece of work. What is the purpose of publishing in English such a fine magazine and what is the distribution of it? Could you find that out on this one too?

Mr. NICKEL. I will find out on that, sir. (The information referred to follows:)

PRINTING AND DISTRIBUTION OF "VIETNAM: THE VIEW BEYOND THE BATTLE"

In 1967, because the Government of Viet-Nam wanted to tell to its citizens the story of developing nationhood in South Viet-Nam and because USAID especially was providing advice and assistance in the development, JUSPAO was requested to prepare a one-time publication, "Viet-Nam: The View Beyond the Battle." Information and photos were furnished by the GVN and USAID, with JUSPAO assuming coordinating responsibility for text, editing, layout and printing. The Vietnamese language publication was printed in 100,000 copies at USIA's Regional Service Center (RSC), at JUSPAO's request, for distribution in Viet-Nam.

An English language version was also printed in 68,500 copies. They were ordered by and shipped to JUSPAO and to USIS posts, at Manila, Djakarta, Bonn, Wellington, Canberra, Kuala Lumpur, Lusaka, Lagos, Stockholm, Taipei, Georgetown, Quito, Tel Aviv, Beirut, Rangoon, Cova, Copenhagen, Bern, Kabul, Brussels and Reykjavik.

From the JUSPAO supply, some 5,000 copies were provided to USAID for use in a briefing kit for distribution to visitors, journalists, incoming USAID officers and other persons inquiring about USAID's activities. Until early 1968 the U.S. Mission Press Center in Saigon, which operates under American Embassy supervision, distributed copies to newsmen.

Why are magazines unidentified as to source?

The CHAIRMAN. I do not quite understand why magazines of this kind are not identified as to source. It obviously raises a very interesting question.

Mr. NICKEL. I will furnish the information to the committee.

(The information referred to follows:)

"EXPLANATION OF LACK OF ATTRIBUTION OF PUBLICATIONS

"As was pointed out in Mr. Nickel's opening statement, one of the roles performed by JUSPAO is assistance in the production of information materials by the GVN. In 1967, when "Viet-Nam: The View Beyond the Battle" was first printed, the GVN did not have the capacity to produce magazines of this type. In developing this particular project with and for the GVN, JUSPAO decided that this and similar publications might also have an audience in third countries as well. If attribution were given rightfully to the GVN, such attribution could limit USIS use overseas. On the other hand, if attribution were given to USAID or JUSPAO, it could limit or embarrass the GVN's use of the publication in Viet-Nam. As has been noted earlier, JUSPAO assisted the GVN by providing 100,000 copies of the publication in the Vietnamese language. Accordingly, a decision was made not to positively identify this type publication with either the GVN or U.S. agencies, thereby permitting all interested parties to distribute it through their own outlets."

Publication of attributed and unattributed magazines

The CHAIRMAN. Do you know who would publish such magazines? Put it this way: Has USIA

ever made a contract for a similar magazine even though it is not this one? Have you ever asked the regional office to publish for your purposes an unidentified magazine?

Mr. NICKEL. Let me answer that by saying we would occasionally use contract personnel to prepare products for us, but the use of a contract writer would not in any way be related to the decision as to whether the product would be attributed or unattributed. I do not myself know why this publication is not an attributed product.

The CHAIRMAN. Does your office ever ask for magazines similar to this from the regional office in Manila?

Mr. NICKEL. We occasionally order publications from the regional office in Manila.

The CHAIRMAN. When you do, do you specify whether they are to be attributed to you or not? Is that decision left up to the regional office?

Mr. NICKEL. If they are in English, sir, and they already exist, they already are either attributed or unattributed, so we would not get involved in the attribution. I think I am correct in assuming that most are attributed. If we are doing Vietnamese versions of basic English language publications that originate at the Manila plant, then it would be up to JUSPAO to decide whether we wanted them attributed.

The CHAIRMAN. On what basis do you decide whether it is attributed to you or not attributed to you? What is the criteria?

Mr. NICKEL. Well, speaking for myself alone—

The CHAIRMAN. You ought to speak for the Agency. I do not want you to speak only for yourself, but you can do both.

Mr. NICKEL. If you will allow me to speak—

The CHAIRMAN. Speak for yourself and then speak for the agency. That is right.

Mr. NICKEL. In making the decision as to whether something is to be attributed or not, I generally follow the policy that anything that is explaining some aspect of U.S. policy or U.S. society, should have attribution to the United States. In fact, attribution adds to the credibility of it.

The CHAIRMAN. How do you decide when not to attribute it? What is your objective?

Mr. NICKEL. Let me put it this way. I have another area of operations in Vietnam where I am engaged in helping the Vietnamese publish materials. Obviously, I do not attribute such materials to my own organization.

South Vietnamese publication of materials in English

The CHAIRMAN. They would not publish materials in English; would they?

Mr. NICKEL. They publish some materials in English.

The CHAIRMAN. Do they?

Mr. NICKEL. A few, for use abroad.

The CHAIRMAN. For use where?

Mr. NICKEL. Well, for use abroad.

The CHAIRMAN. In the United States?

Mr. NICKEL. Yes.

The CHAIRMAN. Really?

Mr. NICKEL. But these are not materials I am involved in.

The CHAIRMAN. But they do publish materials in English that are then distributed in the United States?

Mr. NICKEL. Yes, occasionally, sir.

The CHAIRMAN. I did not know that. Of how many do you know?

Mr. NICKEL. I would have to determine that.

The CHAIRMAN. Have you any examples of it?

Mr. NICKEL. I have no examples with me, sir.

The CHAIRMAN. What would be the objective of such publications? To what are they directed?

Mr. NICKEL. Well, when I say for use in the United States, they publish on their own behalf without assistance from me. Materials for use overseas. They publish these in

French and in English, and I can only assume that some of the material they publish in English, unilaterally, is made available to their Embassy in Washington.

Now, I want to make it very clear, Mr. Chairman, these are aspects of their operation that I am not officially involved in; I provide neither support for, nor assistance in any way.

The CHAIRMAN. And no advice?

Mr. NICKEL. And no advice.

The CHAIRMAN. They do it all on their own?

Mr. NICKEL. That is right, sir.

The CHAIRMAN. Could you supply for the record some recent examples of publications that the Vietnamese Government has made in English?

Mr. NICKEL. I will, sir.

The CHAIRMAN. Give us a few examples during the last year to see what they are doing.

(The information referred to follows:)

GVN publications in English

Sample materials provided through the Embassy of Viet-Nam include "Fighters for Peace," "Communist Atrocities During the Latest Offensives," and "Viet-Nam Bulletin."

Other publication

The CHAIRMAN. With regard to these other publications, we mentioned three, I believe, the Rural Spirit, which has 565,000, and the Vietnam Today, with 600,000, and the Free South with 1.3 million per edition.

Mr. NICKEL. That is right, sir.

The CHAIRMAN. There are nine other publications which I will not take the time to go into at length. I will name them and I think these are correct. This is material which we obtained in Saigon.

A magazine called Mother Heart. Long Me is the way you pronounce it in Vietnamese. It is published bimonthly in 200,000 copies per issue.

There is a magazine called Culture-Drama published bimonthly, 12,000 per issue.

Magazine entitled "Mother Heart"

What is "Mother Heart"?

Mr. NICKEL. Long Me, sir, is a publication of the Ministry of Chieu Hoi. We provide considerable assistance to the publication. We print it. It is designed to explain and promote the Chieu Hoi program largely in the sense of informing families of prospective Chieu Hoi rallers.

The CHAIRMAN. This is intended for the Vietcong whom you want to come over; is that right?

Mr. NICKEL. No; it is intended for families on the South Vietnamese side who may have relatives serving with the enemy. It provides these families with better information about the program. Also, one of its secondary objectives is to supply more information about the program to the Vietnamese officials who themselves are concerned with Chieu Hoi.

Magazine entitled "Culture-Drama"

The CHAIRMAN. What is the magazine Culture-Drama about?

Mr. NICKEL. It is known as the Van Tac Vu magazine, Mr. Chairman. It is a magazine designed to provide program material—songs, skits, and general raw material—for a great number of culture-drama teams which exist in Vietnam. The culture-drama form is a very attractive one.

The CHAIRMAN. Culture-drama has nothing to do with the theater, I guess.

Mr. NICKEL. It is folk theater touring—

The CHAIRMAN. Is there a theater in Saigon?

Mr. NICKEL. There is opera, renovated opera, classical.

The CHAIRMAN. Do they have a local opera company?

Mr. NICKEL. There are performances.

The CHAIRMAN. Are they traveling people?

Mr. NICKEL. No; this would be more on

the order of classical Vietnamese drama. When I say opera, I mean classical Vietnamese opera which is not unrelated to Chinese opera.

The CHAIRMAN. Do we determine the subject matter of a magazine of that kind?

Mr. NICKEL. This particular magazine is directed at culture-drama teams which perform in the provinces, and in general perform almost like vaudevillians, if I might use the term, Mr. Chairman.

The CHAIRMAN. What is the objective of our sponsoring such a magazine? What do we seek to accomplish in publishing such a magazine?

Mr. NICKEL. We seek to provide program material that is nationalist in its direction because these culture-drama teams play a role in support of the Government.

The CHAIRMAN. Do you think this kind of a role would agree with Vice President Agnew's idea of what a magazine or a publication ought to do? He would not criticize the kind of publications we put out in Vietnam?

Mr. NICKEL. I prefer not to comment on the Vice President.

The CHAIRMAN. If I understood his views, they were that magazines and newspapers ought to support the Government and, therefore, he would approve of this type of publication. It seems to me it is perfectly obvious he would.

I am not quite sure myself though what justifies the spending of American money on the cultural and drama magazine. Not that I have any aversion to culture and drama, but I did not know that we were competent to tell the Vietnamese about culture and drama in Vietnam.

Mr. NICKEL. Well, of course—

The CHAIRMAN. We have a hard time knowing what is culture and drama in Washington.

Mr. NICKEL. Of course, Mr. Chairman, the JUSPAO staff that works on this magazine is predominantly Vietnamese.

The CHAIRMAN. I see. You think it is so constructed and edited that it would appeal to the effete, intellectual snobs of Saigon?

Mr. NICKEL. I would say that it appeals to the performers and culture-drama teams in the provinces of Vietnam.

Posters, pamphlets and song sheets

The CHAIRMAN. Of what are posters IR-8 and IR-5 on rice examples? This is about the miracle rice.

Mr. NICKEL. Yes, sir. Those would be posters.

The CHAIRMAN. Is that a one-shot proposition, one poster?

Mr. NICKEL. One poster.

The CHAIRMAN. 50,000 copies?

Mr. NICKEL. It is not a fixed periodical.

The CHAIRMAN. It is not a recurring poster or is it?

Mr. NICKEL. It is not recurring, but obviously our interest in IR-8 is such that over a period of time we could do many posters on IR-8.

The CHAIRMAN. We have another poster entitled, "Our Project Has Been Completed." Is that a recurring poster or a single shot?

Mr. NICKEL. I would assume that is a single shot?

The CHAIRMAN. Is it 50,000 copies?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Then you have a poster called, "The Government of the Republic of Vietnam Helps Refugees Return Home." That again is just another poster?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Then there is a pamphlet, "Security Laws Protect the Citizens."

Mr. NICKEL. Yes, sir.

The CHAIRMAN. That is 50,000 copies. Is that only for that purpose?

Mr. NICKEL. That would be a one shot pamphlet, yes, sir.

The CHAIRMAN. We have song sheets. One is called "Spring of Hope" and one is

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called "Native Spring." What is our objective in printing song sheets?

Mr. NICKEL. That song sheet was probably a product that was issued by the Ministry of Information in connection with the Tet observation. As you know, Tet is quite a festive holiday in Vietnam, and the songs were probably connected with the celebration of that holiday.

Number of posters produced in Fiscal Year 1969

The CHAIRMAN. Could you tell us how many different posters were put out last year?

Mr. NICKEL. I can only give you an overall figure on posters, Mr. Chairman—a total of 1.73 million copies in fiscal year 1969. That would be for individual units.

The CHAIRMAN. Individual units of posters.

Mr. NICKEL. 1.73 million pieces of paper, every one of which was a poster. I cannot give you the circulation or the production per poster. I cannot say 50,000 of this or 70,000 of that.

The CHAIRMAN. To illustrate the point, you put out 15 posters consisting of 1.7 million issues. Is that about right?

Mr. NICKEL. Those are not the figures, but that is the logic.

The CHAIRMAN. I know they are not the figures.

Mr. NICKEL. That is the logic.

The CHAIRMAN. That is what I meant. You could not estimate how many posters there were, not individual pieces but how many different posters there were?

Mr. NICKEL. I find that very difficult.

Publications of all kinds put out in a year

The CHAIRMAN. Would you estimate how many publications of all kinds you put out in a year? Would it be 10 million or 50 million publications of all different kinds, including all these magazines and posters and newspapers? The newspapers alone run into several million weekly; do they not?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. I wondered if you had an estimate to give us some idea of the volume of our activity.

Mr. NICKEL. 24 million plus, sir. That would be magazines, newspapers, posters, and pamphlets.

Leaflets dropped by the military

The CHAIRMAN. Would the pamphlets include the leaflets dropped by the military?

Mr. NICKEL. That does not, sir.

The CHAIRMAN. Do you have any estimate how many there are?

Mr. NICKEL. That would be somewhere in the vicinity of 1.5 billion, sir.

The CHAIRMAN. Billion?

Mr. NICKEL. Billion.

The CHAIRMAN. My goodness; 1.5 billion by the military?

Mr. NICKEL. Yes.

The CHAIRMAN. Who prints those? Where can they get so many printed? That seems incredible.

Mr. NICKEL. They would be primarily distributed by the military.

The CHAIRMAN. Are these printed in that regional office in Manila?

Mr. NICKEL. No, sir.

The CHAIRMAN. Does the military have its own printing plant?

Mr. NICKEL. I was a bit hasty. Let me be more precise. Some might be printed in Manila. Many might be printed by the military on Okinawa.

The CHAIRMAN. Do they have a big printing plant on Okinawa?

Mr. NICKEL. They have a printing plant that provides support for the psychological program in Vietnam.

The CHAIRMAN. Is it comparable to the size of yours in Manila?

Mr. NICKEL. No, sir.

The CHAIRMAN. It is not as large?

Mr. NICKEL. No, sir.

The CHAIRMAN. Is the USIA plant in Manila a very large one?

Mr. NICKEL. It is a substantial modern plant.

The CHAIRMAN. Is it capable of printing a magazine as large as, say, Time magazine or Fortune or Newsweek?

Mr. NICKEL. It is difficult for me to answer. I am not aware of what capacity it would have for volume. I would think that technically it could do the job.

Other printing by the military

The CHAIRMAN. Does the military, in addition to the 1.5 billion leaflets, also print magazines and publications similar to this? Does it print anything similar to this anywhere?

Mr. NICKEL. It would be very unlikely to print a pamphlet like that. I believe they do print an employee relations magazine for the Vietnamese employees for the military in Vietnam. But to the best of my knowledge, Mr. Chairman, that is the only publication of that type that the military publishes.

Lack of attribution of "Vietnam: The View Beyond The Battle"

The CHAIRMAN. I do not know who did this, but that is one of the finest pictures of its kind I ever saw of the people in the rice paddies. As a technical matter, regardless of its content, you could well take credit for it because it is a very fine production. I think it is a very attractive thing. Did I show it to you to see if you could identify it, or did you? I do not remember. Do you want to look at it and perhaps you can tell me?

Mr. NICKEL. I am familiar with it. I have seen it.

The CHAIRMAN. You have seen it.

I have so many publications here I cannot keep them all straight.

I am told by the staff that the USIS press said this morning, after they checked it, that it was printed in March 1967. I still am puzzled about this question of attribution. A magazine of this kind is such an imposing production that it is rather a shock to find there is no way of telling who printed it and where and when it was printed. Yet it is on a subject which apparently either we or the Government of Vietnam would be the only ones really interested in doing it. So I can see now that it was. I would suggest, for whatever it is worth, that it helps our credibility to identify and to claim it as our own when it is. I do not think that the world as it is today is going to be very impressed by our trying to avoid responsibility for the publication.

Press credentials granted to four security agents in Saigon

Did your office have anything to do with the recent granting of press credentials in Saigon to four security agents?

Mr. NICKEL. No, sir.

The CHAIRMAN. It is not your responsibility. Do you know anything about that episode?

Mr. NICKEL. I am familiar with the general newspaper accounts of that.

The CHAIRMAN. Then I suppose you have friends who were aware of that in Vietnam?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. Could you tell me in what mission these people were engaged for which they wanted such credentials?

Mr. NICKEL. I have no knowledge of that, sir.

The CHAIRMAN. You have no knowledge of that.

Are CIA personnel using USIA as cover?

Could you say whether any CIA personnel are using the USIA as cover?

Mr. NICKEL. Comment on such a question must be made in executive session by other appropriate officials, Mr. Chairman.

The CHAIRMAN. All right.

Language facility of USIA personnel in

Could you tell me what percentage of USIA personnel in Vietnam speak Vietnamese?

Mr. NICKEL. Yes, sir.

The CHAIRMAN. At three level or better.

I am not talking about Vietnamese employees.

Mr. NICKEL. Six percent.

The CHAIRMAN. How many speak French at the three level or better?

Mr. NICKEL. I am sorry, sir. I gave you a percentage figure. I did not mean it to be a percentage. Six employees speak Vietnamese at the three level or better.

The CHAIRMAN. That is approximately 6 percent; is it not?

Mr. NICKEL. It also works out to approximately 6 percent, but it is not a percentage figure. The figure for French would be 24.

The CHAIRMAN. That is at the three level or better?

Mr. NICKEL. Yes, sir.

Language facility of JUSPAO personnel

The CHAIRMAN. What about all JUSPAO personnel?

Mr. NICKEL. All JUSPAO personnel in terms of three or better or what, sir?

The CHAIRMAN. Yes.

Mr. NICKEL. Well, I am addressing the civilian component of JUSPAO. There are six people who speak Vietnamese and 24 who speak French.

The CHAIRMAN. What about the 800 military you mentioned? Do you know anything about them?

Mr. NICKEL. I do not.

The CHAIRMAN. You do not have the figures on them.

Journalists' trips to Vietnam sponsored by USIA

Does the USIA finance or sponsor in any way trips to Vietnam by Journalists from the United States?

Mr. NICKEL. The U.S. Information Agency, sir, does have a third country journalist program.

The CHAIRMAN. Could you indicate the magnitude of that? How many journalists in the course of a year?

Mr. NICKEL. I would be very happy to supply that for the record. It is a program administered out of the headquarters in Washington, and I cannot speak to the details, sir.

(The following information referred to follows:)

USIA third country journalist program, fiscal year 1969

"For the record, the program involved 15 foreign journalists during Fiscal Year 1969, and an anticipated equal number during the current fiscal year."

The CHAIRMAN. I want it both ways. I want trips from the United States to Vietnam of American journalists and also from other countries to Vietnam.

Mr. NICKEL. I believe, sir, that this program is only concerned with third country journalists to Vietnam.

The CHAIRMAN. You mean not United States?

Mr. NICKEL. Not American journalists.

The CHAIRMAN. Then the answer to my first question is no. They do not sponsor U.S. journalists to Vietnam; is that correct?

Mr. NICKEL. That is correct, sir.

The CHAIRMAN. They do sponsor foreign journalists to Vietnam?

Mr. NICKEL. That is right, sir.

The CHAIRMAN. Could you say what is the purpose of this program? Why do you sponsor foreign journalists to Vietnam?

Mr. NICKEL. To enable them, sir, to come and see for themselves the developments in that country. This is done in many instances for journalists from publications which could not afford to or would not send their correspondents to Vietnam.

The CHAIRMAN. When they arrive in South Vietnam, does your agency take care of them, meet them and make arrangements for their visit?

Mr. NICKEL. They are accredited, and they receive the same facilitation from the Mission Press Center, Mr. Chairman, as any accredited journalist would receive.

The CHAIRMAN. I realize that, but in ad-

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dition there is the fact that you sponsored them and paid for their passage. Do you also take care of them and give them any special treatment or are they just allowed like any other journalist?

Mr. NICKEL. We give them special treatment when they ask for it, special treatment of the same kind that we would give any journalist in Vietnam who so requested it.

To really get to the thrust of your question, Mr. Chairman, it is up to them. They come out; they are accredited; they are there like other journalists and their programs are theirs to arrange.

The CHAIRMAN. If they are not familiar with the place, I would assume in the normal course of events you would take them around and show them the places of interest. I would have thought the answer was yes. It would seem to me a rather dubious investment to bring a journalist from Europe or Africa and then let him go on his own.

Mr. NICKEL. The answer is yes. I just wanted to make it clear that what is offered them is what is available for all the journalists in Vietnam.

Justification for USIA third country journalist program questioned

The CHAIRMAN. I have some difficulty, I may say, in reconciling this activity with the mission of your agency that you describe. I cannot quite fit this in as to how we are justified as a government and as a people to support this activity. I wish you would enlighten me a little as to the reasons justifying this activity of bringing foreign journalists to Vietnam to view the—

Mr. NICKEL. I think this is another matter, Mr. Chairman, which I will have to refer to my superiors and I am sure they will furnish a justification for it. I say that because it is a program that is not within my purview in terms of responsibility.

(The information referred to follows.)

Third country journalist program

"This activity, known within USIA as the third country journalist program, was begun in 1965 and is currently active. The records of the Committee will reflect that, in hearings on news policies in Vietnam on August 17, 1966, the Agency provided a legal memorandum justifying this program. That record also indicates that the Committee obtained an opinion from the Comptroller General of the United States on the program that found the expenditure of funds for this program to be proper."

The CHAIRMAN. I see. In other words, this is carried on, but you have no responsibility for doing it. The decisions are all made here. You would have to ask Mr. Shakespeare about that; is that what you said?

Mr. NICKEL. I am not sure that it would be Mr. Shakespeare, but certainly one of my principals in Washington.

The CHAIRMAN. I just use him. He is the nominal head of the Agency. It is quite right he might not know about it, but someone at that level would know. But you would not be willing to share with me your views about the justification for such a program.

Third country journalists' briefing and interviews

When these people arrive there, are they normally given briefings by the American officials?

Mr. NICKEL. If they so request.

The CHAIRMAN. Is it normal that they do request such a briefing?

Mr. NICKEL. I would say not necessarily, Mr. Chairman.

The CHAIRMAN. No?

Mr. NICKEL. It is very hard to categorize journalists in that regard.

The CHAIRMAN. Do they normally expect to see military officials or the people in the Embassy? What would you say was the norm?

Mr. NICKEL. Many of them, Mr. Chairman, would like to interview some officials in Vietnam. I would say, by and large, they are

no more successful or no more unsuccessful in arranging interviews than the average journalist who is accredited in Vietnam.

Witness' instructions concerning policy questions

The CHAIRMAN. In this matter, do your instructions with regard to the polls also include policy questions? Were you instructed not to discuss policy questions with the committee?

Polling by Oliver Quayle

The CHAIRMAN. Have you ever heard of Mr. Oliver Quayle? Does that name mean anything to you?

Mr. NICKEL. The name does not sound completely strange, but frankly I cannot associate it with anything.

The CHAIRMAN. You associate Mr. Quayle with something else; do you? That word used to be common, but I have not heard it in that connection for a long time. They have developed new words. He is a well-known figure in U.S. circles and has often done work testing public opinion. In fact there is an article in this morning's paper. One of the well-known columnists apparently has been down in Alabama with him this week. I happened to see it this morning.

I wondered if you knew whether he had ever visited Vietnam while you were there. Apparently not. You are not acquainted with his work?

Mr. NICKEL. No, sir.

The CHAIRMAN. He has done considerable work in this country on the testing of attitudes and opinions, and I think one of the columnists sometime back mentioned that he thought Mr. Quayle had made a poll in Vietnam. Whether he made it at the USIA's request is another matter. We will try to find that out from your superiors.

(The information referred to follows.)

Polling by Oliver Quayle

"U.S. Information Agency records indicate that USIA has never commissioned Mr. Oliver Quayle to conduct a public opinion poll in Vietnam."

Orientation of USIA offices from countries other than Vietnam

Are USIA officers assigned in countries other than Vietnam ever sent to Vietnam for brief visits at Government expense?

Mr. NICKEL. USIA officers?

The CHAIRMAN. Yes.

Mr. NICKEL. Yes; we bring some USIA officers to Vietnam for orientation.

The CHAIRMAN. Could you indicate about how many during the course of a year are brought to Vietnam for the purpose?

Mr. NICKEL. I do not have specific figures but, during the period I have been there, we have brought groups of five officers, I would say, to Vietnam two or three times a year for orientation.

The CHAIRMAN. That means 15 or 20 officers altogether?

Mr. NICKEL. That is right.

The CHAIRMAN. What countries did they come from while you were there?

Mr. NICKEL. They came from a variety of countries.

The CHAIRMAN. Europe?

Mr. NICKEL. Europe, South America, and East Asia.

The CHAIRMAN. The purpose of this orientation is for them to go back and do what?

Mr. NICKEL. Its purpose is to give them a firsthand appreciation of the situation in Vietnam.

The CHAIRMAN. Is it in order to aid them in spreading the word when they get back to their posts?

Mr. NICKEL. In order to enable them to better speak to the situation.

Effect of USIA third country journalist program

The CHAIRMAN. With regard to the news—
result of this program? Even though you did

not inspire it nor originate it, do you know whether when they return to their respective countries they report and write their articles in a very sympathetic way to our purposes in Vietnam?

Mr. NICKEL. I do not know enough about it, sir, to be able to characterize it.

The CHAIRMAN. If they do not, it does not seem justified to carry on the program. Is there no followup to find out how they react?

Mr. NICKEL. There is.

The CHAIRMAN. There is a followup?

Mr. NICKEL. There is, sir, but the follow-up does not fall into my area of responsibility.

The CHAIRMAN. I see. You do not know, but clearly they could want to check to see if these people reacted in the proper way and if they appreciate the courtesies you have extended them. Would they not?

Mr. NICKEL. I am sure that our people are well aware of what was written by newspapermen who have participated in this program.

Program of bringing government officials to Vietnam

The CHAIRMAN. Were you there when Mr. Moshe Dayan came to Vietnam?

Mr. NICKEL. No, sir.

The CHAIRMAN. Was that before your tour of duty?

Mr. NICKEL. That was before my time.

The CHAIRMAN. Do you know anything about the program of bringing government officials there? You do not know about that?

Mr. NICKEL. No, sir.

The CHAIRMAN. It is not your responsibility.

Mr. NICKEL. It is not mine, and I am not aware of any.

The CHAIRMAN. You do not know about it.

Western influence on South Vietnamese culture

There was a recent publication in the Vietnam Embassy here in Washington which contains an article on what is happening to Vietnamese culture. This is from a statement of the Minister of Culture on which I would like to have your comment. It says and I quote:

"Few of these young city people know much about their own culture except for the well-known festival such as Tet or the Mid-Autumn Festival," says the scholar versed in eastern and western cultures. "It is not that they don't care. But access to western ways is easier than access to traditional Vietnamese culture. * * *"

Radio and television are the media mainly responsible for the changes. As a Saigon University coed says, "Probably 80 percent or even more of the young people in Saigon prefer western music and art. We like the music especially. Few of us understand our own culture, mainly because we have never had the opportunity to study its features. But the western forms can be seen and heard daily on the American forces radio and television stations. And now even Vietnamese radio and television have programs devoted to western music."

Would you say that is an accurate description of what has taken place in Saigon?

Mr. NICKEL. Certainly access to Western culture is there. The communications explosion, I would say, Mr. Chairman, has had its effect in Vietnam as elsewhere. The youth of Vietnam like the youth of other countries have been attracted by Western forms. On the other hand, in the countryside of Vietnam, the Vietnamese cultural impact is very pronounced and very visible. I would say from my own view that the cultural problem, the problem of cultural identity in Vietnam, is probably not much different from the problem of cultural identity that you find in most developing nations today.

The CHAIRMAN. Do you mean most developing nations or only those in which we have a large presence?

Mr. NICKEL. I would say many developing nations. It is largely a

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problem of what I call the communications explosion.

The CHAIRMAN. Is there any indigenous competition in Saigon to the television and radio systems which we have established?

Mr. NICKEL. Well, Mr. Chairman, on Vietnamese television, I believe that probably the most popular program offered during a week's schedule is a night devoted to Vietnamese opera, which is distinctly Vietnamese in form and a very inherent part of their own cultural pattern. You find youngsters as well as elderly Vietnamese clustered around the sets watching it.

Impact of U.S. presence on Vietnamese culture

The CHAIRMAN. Do you think that the impact of the U.S. presence in Vietnam on the Vietnamese culture has been a favorable one?

Mr. NICKEL. I would answer that, Mr. Chairman, by saying that whenever you introduce a half million foreigners into a country of a population of 17 million, there are going to be dislocations and some of the dislocations are going to be cultural.

The CHAIRMAN. Are you saying that the presence of a half million soldiers is a greater influence than the presence of the USIA with its great publications, its newspapers, magazines, pamphlets, and posters? Which do you think is the greater influence on the Vietnamese culture?

Mr. NICKEL. What I am saying, Mr. Chairman, is that the presence of a half million foreigners in a nation of 17 million people is bound to have some impact, some cultural impact.

The CHAIRMAN. Supposing you did not have any USIA, do you think there would be a great impact if the foreigners were engaged primarily in fighting out in the rice paddies? All I mean is that it seems to me you probably are responsible for a greater part of the impact than the soldiers.

Mr. NICKEL. I would not discount the effect of the presence of a half million people. The CHAIRMAN. I am out discounting it.

I do not suppose there are any easy criteria by which we can measure that.

Mr. Nickel, it is getting late. I must say, outside of those areas in which you have been instructed not to answer my questions, you have been very forthcoming and I think it has been a very interesting hearing. It seems to me that you have demonstrated beyond a doubt that the presence of the Americans is overwhelming. It has almost submerged the indigenous traditions and culture, at least in Saigon, although not in some of the remote areas where I suppose it is different. But I hardly know how they could resist it and maybe that is a good thing. I do not know. I guess that is for history to determine.

I appreciate very much you and your colleagues coming here to the committee.

Questions on U.S. Information Agency Polls

We will take up with your superiors the question of whether or not we are entitled to the information about polls. I must say it is hard for me to find a justification for secrets in an agency for information created and paid for by the American people. I thought it was to instruct everyone. When we ask you what you are doing, it seems to me it is a little incongruous for you to say, "We can't tell you about that." We expect that from something like the CIA, but I was a little surprised to have it coming from an information agency. I had not thought of it in that connection, but I realize you are not the policymaker nor the highest responsible official and I do not criticize you for it. If you have been told to do that, I do not want you to cut your own throat out in the open here before the committee. We will talk to Mr. Shakespeare about it or someone else in his agency.

Thank you very much, Mr. Nickel.
Mr. Nickel, Thank you very much.

(Whereupon, at 1:15 p.m., the committee adjourned, subject to the call of the Chair.)

(The following are answers by the U.S. Information Agency to additional committee questions:)

USIA REPLIES TO SENATE FOREIGN RELATIONS COMMITTEE STAFF QUESTIONS

1. What is the current USIA policy with regard to having in its libraries in Viet Nam books that are critical of U.S. policy in Viet-Nam? Would you name some of the books currently stocked that are critical of U.S. Policy?

The U.S. Information Agency's policy with regard to critical books in Vietnamese libraries is one of presenting the issues, both pro and con, to interested readers.

Some typical titles on this subject include the following: J. W. Fulbright, *The Arrogance of Power* (English and French editions); and Robert Shaplen, *The Lost Revolution*. In addition the libraries have balanced collections of periodicals, many of which regularly have contents critical of U.S. policy, including *New Republic*, *Nation*, *Harpers*, *Look*, *Life*, *Foreign Affairs*, *Newsweek*, *Time*, *Saturday Review*, *Asian Survey*, *New York Times Magazine*, and the *New Yorker*.

2. Have any films produced by the Vietnamese Government been brought to the United States for showing? If so, provide the details.

The Ministry of Foreign Affairs has sent the following GVN-produced 16 mm films to the GVN's Embassy in Washington and to the GVN's permanent observer to the United Nations since January 1969:

| Title | Language | GVN Embassy | Observer to UN |
|-------------------------------|------------|-------------|----------------|
| "Carnage at Hue" ¹ | English | 1 print | 1 print |
| "Viet-Nam News Magazine" | do | 2 prints | 2 prints |
| "Love and Hatred" | do | 3 prints | None |
| "Viet-Nam Fights and Builds" | Vietnamese | 1 print | None |
| "Back to the Fatherland" | do | None | 1 print |

¹ In addition, approximately 28 prints of "Massacre at Hue," which is the same as "Carnage at Hue," were sent by the GVN to various U.S. civilian groups at the latter's request.

3. (a) Have there been any studies made of the relative effectiveness of GVN and Viet Cong political propaganda? (b) If so, what do they show as to the effectiveness of the various methods of propaganda used by each?

There is no record of any comparative studies. Typical Viet Cong propaganda studies report themes but no comparative evaluation.

4. How many TV sets are there in Viet-Nam—in Vietnamese hands? How many are owned by the Vietnamese Government? How many were paid for by the United States?

The GVN estimates that there are 300,000 television sets in use by the Vietnamese. The GVN owns 4,832 sets, of which 4,582 were USC-funded—1,082 for the Republic of Viet-Nam's Armed Forces (RVNAF), and 3,500 for the Ministry of Information's community viewing program.

5. How many TV crews does the USIA operate in Viet-Nam? What use is made of their production?

USIA does not have any TV crews in Viet-Nam. JUSPAO, however, does have six motion picture cameramen on its payroll, and they are available to produce materials for a TV clip service. Since January 1, 1969, JUSPAO has produced 108 TV clips for distribution to USIS posts in 36 countries. When clips are considered to have application to Vietnamese audiences, they are offered to Vietnamese TV.

6. (a) How does the number of personnel now attached to the (1) USIA, (2) JUSPAO, and (3) in military psychological operations

compare with a year ago? How many will there be a year from now?

| | 1969 | 1970 | Estimate, 1971 |
|---|------|------|----------------|
| (1) Personnel—USIA element: | | | |
| American civilians | 130 | 199 | 88 |
| Local and 3d country nationals | 4397 | 347 | 347 |
| Total | 527 | 446 | 435 |
| (2) Personnel—JUSPAO: | | | |
| American civilians | 132 | 101 | 90 |
| Local and 3d country nationals | 397 | 347 | 347 |
| American military personnel | 118 | 107 | 107 |
| Total | 647 | 555 | 544 |
| (3) Personnel—Military psychological operations | 996 | 811 | (9) |

¹ Includes 30 AID-funded, 6 DOD-funded, and 2 VOA-attached officers.
² Includes 24 AID-funded, 2 DOD-funded, and 1 VOA-attached officers.
³ Includes 14 AID-funded and 2 DOD-funded officers.
⁴ Includes 133 AID-funded personnel.
⁵ Includes 117 AID-funded personnel.
⁶ Includes USIA element and 2 MACV civilians.
⁷ USIA element.
⁸ 1971 personnel level is still in the planning stage where some reduction is being considered.

6. (b) What percentage of all USIA personnel overseas are in Viet-Nam?

5.04 percent of all USIA American and local overseas personnel are in Viet-Nam.

6. (c) How many JUSPAO employees are in Saigon and how many are in the field?

Of the total of 555 personnel, 389 are in Saigon and 166 in the field:

| | Saigon | Field |
|--------------------------------|--------|-------|
| American civilians | 78 | 23 |
| American military personnel | 34 | 73 |
| Local and 3d country nationals | 277 | 70 |
| Total | 389 | 166 |

7. Is the USIA consulted regularly concerning future military operations, with a view to obtaining its assessment of the effect of such operations on Vietnamese attitudes?

In Saigon, the Director of JUSPAO as a member of the Mission Council has the opportunity to advise the Ambassador and fellow Mission Council members of possible effects on Vietnamese attitudes of planned general and specific military actions.

8. The information booklet entitled "JUSPAO Viet-Nam" states that "It (JUSPAO) also produces for field use leaflets, pamphlets, newspaper articles and photographs, posters, magazines, loudspeaker tapes, motion pictures, and radio and television programs. These items are variously distributed by hand, disseminated from airplanes or broadcast by the GVN, the U.S., and other free world nations."

8. (a) What was the total number of pieces printed or produced last year for each of these categories? What is planned for this year? Next year?

| Category | Estimate— | | |
|-----------------------|------------|------------|-----------|
| | 1969 | 1970 | 1971 |
| Leaflets | 36,000,000 | 10,000,000 | 5,000,000 |
| Pamphlets | 3,500,000 | 3,000,000 | 1,500,000 |
| Newspaper articles | 6,000 | 3,000 | 3,000 |
| Photographs | 68,000 | 36,000 | 36,000 |
| Posters | 17,800,000 | 8,000,000 | 6,000,000 |
| Magazines | 19,900,000 | 9,600,000 | 7,800,000 |
| Loudspeaker tapes | 11,819 | 7,310 | None |
| Motion picture prints | 1,514 | 655 | 600 |
| Radio programs | 1,271 | 1,048 | 450 |
| Television programs | 27 | 72 | None |

¹ The estimates provided in the Mar. 19, 1970, testimony were based on volume of U.S. support for the GVN printed media program.
² JUSPAO provided scripts and culture-drama team support to

March 29, 1971

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8. (b) Do these totals include the propaganda materials put out by the U.S. military forces? If not, how much did the military produce last year? Where are these materials printed?

Military production, for which JUSPAO is not responsible, last year included:

| Category | Quantity | Where produced |
|----------------------------|--------------------------|---------------------------|
| Leaflets..... | 7.8 billion ¹ | 7th PsyOp Group, Okinawa. |
| Do..... | 2.4 billion ¹ | 4th PsyOp Group, Vietnam. |
| Pamphlets..... | 0.5 million..... | 7th PsyOp Group, Okinawa. |
| Newspaper articles..... | Not applicable. | |
| Photographs..... | do..... | |
| Posters..... | 15.8 million..... | 4th PsyOp Group, Vietnam. |
| Magazines..... | 1.9 million..... | 7th PsyOp Group, Okinawa. |
| Loudspeaker tapes..... | 1,327..... | 4th PsyOp Group, Vietnam. |
| Motion picture prints..... | Not applicable. | |
| Radio programs..... | 208..... | 7th PsyOp Group, Okinawa. |
| Television programs..... | Not applicable. | |

| Category | Date | Quantity | How used |
|---|------|----------|---|
| Two posters in Vietnamese..... | 1968 | 30,000 | By Koreans troops. |
| Paper flags, ROK, GVN, and United States..... | 1968 | 12,000 | Do. |
| Booklet, in Korean..... | 1969 | 15,000 | By Korean troops involved in the Chieu Hoi program. |
| Poster, in Vietnamese..... | 1968 | 50,000 | By Vietnamese Information Service to reveal Thai assistance to Vietnam. |

JUSPAO has not produced any materials relating to allegations of Korean atrocities.

8. (c) How many publications, in English, concerning Viet-Nam have been produced by USIA and are currently in stock? Please provide copies of these publications, information on the distribution and the cost of each.

USIA has one such publication in stock, "Vietnamizing the Search for Peace," printed in 20,000 copies of which 19,270 were distributed to 13 USIS posts in East and South Asia, and the remaining 280 copies held in stock. In addition, JUSPAO has one English-language publication in stock, "Viet-Nam 1970," printed for the GVN in 20,000 copies by the Regional Production Center, Manila. Distribution was made to the GVN Ministry of Foreign Affairs and 29 GVN diplomatic posts (excluding Washington), 11,800; GVN Ministry of Information, 6,500; 29 USIS posts where there are GVN diplomatic posts, 475 for information; RSC reserve stock, 1,000; JUSPAO reserve stock, 225.

Cost of "Vietnamizing the Search for Peace" is 7 cents per copy, and "Viet-Nam 1970" is 20 cents per copy.

8. (f) How many of these publications do not bear the USIA imprint? Why?

"Viet-Nam 1970" does not bear the USIA imprint but rather that of the GVN Ministry of Information. The publication was originally published in Vietnamese (100,000 copies) at the GVN's request for GVN use; the subsequent English language version was likewise printed for GVN use.

9. (a) What facilities does the Armed Forces Radio and Television Network maintain in Viet-Nam?

(In kilowatts)

| Location | Radio/AM power | Radio/FM power | Television/ER power |
|----------------|----------------|----------------|---------------------|
| Quang Tri..... | 1 | | 40 |
| Danang..... | 10 | 25 | 40 |
| Chu Lai..... | 1 | | 40 |
| Pleiku..... | 10 | 25 | 40 |
| Qui Nhon..... | 10 | 25 | 40 |
| Tuy Hoa..... | | | 40 |
| Nha Trang..... | 10 | 25 | 40 |
| Saigon..... | 50 | 100 | 240 |
| Can Tho..... | | | 1 |

¹ UHF translator.

9. (b) How many hours is the Armed Forces TV station in operation daily compared with the operating hours for the GVN station?

¹ The estimate provided in the Mar. 19, 1970, testimony was based on GVN, not United States military publication programs.

8. (c) Does JUSPAO print materials of the Vietnamese government? How much of the GVN printed propaganda is printed in its own plants?

It is estimated that during FY 1970, approximately 70 percent of JUSPAO's printing output provides information support to GVN programs. Of the GVN's total support requirements, JUSPAO estimates that the GVN produces about 46 percent of the materials.

8. (d) Does JUSPAO produce materials for use by the Korean and Thai forces in Viet-Nam? Has it ever produced any materials relating to allegations of Korean atrocities against civilians?

JUSPAO does not regularly produce materials for use by Korean and Thai forces. However, records list the following printed products:

Armed Forces TV stations average 12 hours of daily operations. Three of the GVN TV stations average four hours daily; the fourth station (Saigon) averages five hours.

9. (c) How many Vietnamese watch the Armed Forces TV network compared with the number who watch the GVN station?

A comparison has not been established.

10. (a) How much has been spent, or is planned to be spent, by the USIA and other U.S. agencies, to help build the physical plants for the GVN radio and television, film, printing and other information programs?

Since 1965 and projected to the completion of the current GVN projects, U.S. agencies have spent or plan to spend the following amounts: 4-station radio network, \$6.8 million; television network, \$8.2 million; motion picture center, \$2.5 million; information printing house, \$234,000; other physical plants, none.

10. (b) How much has the GVN put up for each of these categories?

Actual amounts earmarked for physical plants for GVN media facilities are not identified per se in the GVN budget. However, for the period since 1965, the following monies, including those for any physical plants, have been spent or earmarked for: radio, \$8.3 million; television, \$4.2 million; motion picture center, \$2.7 million; information printing house, \$1.8 million; and Ministry of Information General Directories and the Vietnamese Information Service, \$47.6 million.

11. (a) What was the total amount spent last year by the United States on all phases of the information and psychological warfare program in Vietnam, including the costs for all aspects of military psychological operations? How much will be spent this year? Next year?

(In millions of dollars)

| Category | 1969 | Estimate— | |
|---|------|-----------|------|
| | | 1970 | 1971 |
| Joint U.S. Public Affairs Office controlled programs..... | 13.3 | 12.1 | 9.7 |
| U.S. military programs..... | 14.6 | 10.7 | (1) |
| Total..... | 27.9 | 22.8 | |

¹ 1971 funding level is still in the planning stage where some reduction is being considered.

11. (b) How much did the Vietnamese government spend on these programs last year? How much is planned for this year?

(In millions)

| Category | 1969 | Estimate, 1970 |
|-------------------------------|-------|----------------|
| Ministry of Information..... | \$9.6 | \$19.7 |
| RVNAF Psy War activities..... | 4.9 | 4.9 |
| Total..... | 14.5 | 24.6 |

¹ No detailed breakout of GVN funds expended for 1969 is available. However, officials estimate that the amount is approximately the same as programmed for the current year.

12. (a) How many U.S. personnel work directly in or with GVN agencies concerned with propaganda or information matters?

| | U.S. civilians | U.S. military |
|-------------|----------------|---------------|
| JUSPAO..... | 167 | 107 |
| USMACV..... | | 167 |
| Total..... | 67 | 274 |

¹ This total includes 16 NBC/I contractual personnel.

12. (b) How many Americans work in the GVN radio network?

Three JUSPAO advisors. In addition, there is one technical advisor assigned to the RVNAF radio branch.

How many Americans work in the GVN television activities?

Sixteen contractual advisors (National Broadcasting Company, Inc.) and three other JUSPAO advisors. In addition, there is one technical advisor assigned to the RVNAF television branch.

How many Americans in GVN films?

Two JUSPAO advisors.

13. What is the purpose and scope of operation of "psychological operations officers" attached to U.S. advisory teams in the provinces? How many are there?

They advise Vietnamese Information Service (VIS) and Vietnamese Army political warfare (PolWar) units in the provinces on effective coordinated information/psychological operations in support of national and local pacification and development goals. There are 34 civilians and military "psychological and military "psychological operations officers" attached to U.S. advisory teams in the provinces to concentrate on the functions of the GVN civilian information services; an additional 43 military officers serve as advisors to the GVN military political warfare cadre.

14. What control, if any, does the USIA have over the activities of the five Army television camera crews operating in Viet Nam that produce materials aimed at U.S. television audiences?

None.

15. Have the Viet-Nam Information Services and other Viet-Nam agencies dealing with propaganda matters been receptive to USIA advice?

They have been generally receptive to advice in program, training, and engineering matters. Advice in administrative matters has been less effective.

16. (a) How many members of Viet-Nam's National Assembly have come to the United States in the last two years? How many have had all or part of their expenses paid for by the United States?

During the past 2 years, 3 Vietnamese senators and 42 deputies visited the United States. Ten senators and 10 deputies traveled in whole or in part at U.S. Government expense. Of these 20, six senators and five deputies were provided domestic travel expenses and per diem from the Department of State. Invitations issued by members of the U.S. Congress.

1 is amended by adding at the end thereof the following new
2 sentence: "The provisions of this section shall not apply to,
3 or affect in any manner, permanent appropriations, trust
4 funds, and other similar accounts administered by the Secre-
5 tary or such agency as authorized by law."

6 DISSEMINATION OF INFORMATION WITHIN UNITED STATES

7 SEC. 204. The second sentence of section 501 of the
8 United States Information and Educational Exchange Act
9 of 1948 (22 U.S.C. 1461) is amended by striking out "press
10 release or radio script" and inserting in lieu thereof "infor-
11 mation shall not be disseminated within the United States,
12 its territories, or possessions, but".

13 RESTRICTIONS ON PREPARATION AND DISSEMINATION OF
14 INFORMATION ABROAD

As reported 15 SEC. 205. Title V of the United States Information and
16 Educational Exchange Act of 1948 (22 U.S.C. 1461) is
17 amended by adding at the end thereof the following new
18 section:

19 "RESTRICTIONS

20 "SEC. 503. (a) In carrying out the provisions of this
21 Act or any other law, no Government agency shall, directly
22 or indirectly, prepare or assist in preparing for dissemination,
23 or disseminate, information of any kind for, on behalf of, or
24 in the name of any foreign government.

25 " (1) No Government agency shall prepare, or assist in
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1 preparing, information for dissemination abroad, unless the
2 information prepared by that agency, or with the assistance
3 of that agency, clearly indicates at the beginning of such
4 information the name of the Government agency so preparing
5 or assisting.

6 “(c) For purposes of this section, the dissemination of
7 information includes publication, broadcasting, and telecast-
8 ing of information.”

9 **TITLE III—UNITED STATES ARMS CONTROL AND**
10 **DISARMAMENT AGENCY**

11 **AUTHORIZATION OF APPROPRIATIONS**

12 **SEC. 301.** The second sentence of section 49 (a) of the
13 Arms Control and Disarmament Act (22 U.S.C. 2589 (a))
14 is amended by inserting immediately after “\$17,500,000,”
15 the following: “, and for the two fiscal years 1973 and 1974,
16 the sum of \$31,995,000.”

17 **SEISMIC RESEARCH**

18 **SEC. 302.** Section 49 (a) of the Arms Control and Dis-
19 armament Act (22 U.S.C. 2589 (a)) is amended by add-
20 ing at the end thereof the following new sentence: “Not-
21 withstanding any other provision of law, \$9,995,000 of the
22 amounts appropriated for fiscal year 1973 to carry out this
23 Act shall be obligated and expended only to conduct seismic
24 research.”

Calendar No. 724

92^D CONGRESS
2^D SESSION

S. 3526



IN THE SENATE OF THE UNITED STATES

MAY 17, 1972

Ordered to lie on the table and to be printed

AMENDMENT

Intended to be proposed by Mr. BAKER to S. 3526, a bill to provide authorizations for certain agencies conducting the foreign relations of the United States, and for other purposes, viz:

- 1 On page 26, line 15, strike out all of section 205.

Amdt. No. 1201

AGENCY

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Passed by SFRC

Amendment to Section 205 of the

"Foreign Relations Authorization Act of 1972"

Page 26 line 16 - Page 27 line 11

RESTRICTIONS ON PREPARATION AND DISSEMINATION
OF INFORMATION ABROAD

SEC. 205. Title V of the United States Information and Educational Exchange Act of 1948 (22 U. S. C. 1461) is amended by adding at the end thereof the following new section:

"RESTRICTIONS

"SEC. 503. (a) In carrying out the provisions of this Act ~~or any other law~~, no Government agency shall, directly or indirectly, prepare or assist in preparing for dissemination, or disseminate, information of any kind for, on behalf of, or in the name of any foreign government.

"(b) No Government agency shall prepare, or assist in preparing information, for dissemination abroad, ^{under the authority of this Act.} unless the information prepared by that agency, or with the assistance of that agency, clearly indicates at the beginning of such information the name of the Government agency so preparing or assisting.

"(c) For purposes of this section, the dissemination of information includes publication, broadcasting, and telecasting of information."

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AGENCY and

USIA

Page 26 line 16 - Page 27 line 11

RESTRICTIONS ON PREPARATION AND DISSEMINATION
OF INFORMATION ABROAD

SEC. 205. Title V of the United States Information and Educational Exchange Act of 1948 (22 U. S. C. 1461) is amended by adding at the end thereof the following new section:

"RESTRICTIONS

"SEC. 503. (a) No funds authorized under the provisions of this Act shall be used, directly or indirectly, to prepare or assist in preparing for dissemination, or disseminate, information of any kind for, on behalf of, or in the name of any foreign government.

"(b) No Government agency shall prepare under the authority of this Act information for dissemination abroad unless the information prepared by that agency clearly indicates the name of the Government agency so preparing. [No Government agency shall assist in preparing under the authority of this Act information for dissemination abroad unless such assistance clearly indicates the name of the Government agency so assisting.]

"(c) For purposes of this section, the dissemination of information includes publication, broadcasting, and telecasting of information. [It does not include distribution of materials acquired from the U. S. private sector, such as privately-produced books and films used or distributed by information centers abroad. "]

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RESTRICTIONS ON PREPARATION AND DISSEMINATION
OF INFORMATION ABROAD - S. 3526

Section 205 amends the United States Information and Educational Exchange Act of 1948 which is permanent legislation pertaining to the responsibilities of the United States Information Agency for carrying out international information activities. According to the committee report, the purpose of the 1948 Act is to inform the people of other countries about the United States. This is in line with the purpose clause of the 1948 Act which is "to promote better understanding of the United States among the peoples of the world and... strengthen cooperative international relations."

The principal purpose of section 205 as I understand it is to more closely conform USIA's information work overseas to the objectives of the 1948 Act through certain restrictions on the preparation and dissemination of information abroad. I defer to the Senate Foreign Relations Committee which has legislative jurisdiction over the operations of USIA on whether such statutory guidance is necessary or desirable.

My concern is that section 205 applies not only to the 1948 Act, which it amends, but also to "any other law." Further, it applies not only to USIA, which carries out the responsibilities of the 1948 Act, but to all other Government agencies as well. As a consequence, section 205 prohibits any Federal agency from directly or indirectly preparing or assisting in preparing for dissemination, or disseminating, information of any kind for, on behalf of, or in the name of any foreign government. In addition, section 205 prohibits

any assistance "financial, technical or otherwise" in preparing information for distribution abroad unless the information is attributed to the Federal agency involved.

The sweeping language of section 205 would either prohibit or seriously impair the further dissemination of information which is now routinely passed between Federal agencies and foreign public and private agencies to serve mutual interests affecting health, welfare, commerce and security. These interests go beyond the program responsibilities of the USIA and beyond the purposes of the United States Information and Educational Exchange Act which is "to inform the people of other countries about the United States."

In reaching beyond the informational charter of USIA, section 205 would prohibit or impair the further dissemination of information dealing with:

a. Narcotics

Section 205 would prohibit dissemination of information to foreign public agencies for further dissemination of information concerning detection, controls, seizures and prosecutions which have a direct impact on our domestic drug problem. Further, Federal agencies would be prohibited from disseminating information received from a foreign country for the purpose of apprehending or extraditing for that foreign country a fugitive drug pusher who has sought refuge in the United States. It would seem that such a prohibition would also be contrary to treaty obligations.

b. Population Control

Section 205 would also prohibit the dissemination of information to foreign public agencies and impair the use of information by foreign private agencies concerning methods to achieve planned population growth and advanced methods of curtailing uncontrolled birth rates.

c. Police Matters

Section 205 would prohibit the dissemination of information to foreign police agencies for further dissemination concerning international crimes and criminals, extradition matters, and law enforcement techniques. Such prohibition would also appear to be an abrogation of U. S. treaty responsibilities.

d. Ecology

Section 205 would prohibit the dissemination of information to foreign public agencies for further dissemination concerning violations of environmental protective agreements, management of natural resources development, and techniques to help minimize or redress ecological damage.

e. Education, Including Peace Corps Contributions

Section 205 would prohibit the dissemination of information to foreign public agencies for further dissemination and impair the

dissemination of information to foreign private agencies which are designed to improve the effectiveness of educational systems.

f. Health

Section 205 would prohibit the dissemination of information to foreign public agencies for further dissemination concerning international health problems, epidemics and other indigenous health problems in foreign countries, and the overall use and development of medicines and techniques in improving the health of populations.

g. Commerce

Section 205 would prohibit the United States Travel Service from providing information to foreign public agencies and impair its effectiveness with foreign private agencies for the further dissemination of information, materials, texts, photos designed to encourage travel to the United States.

h. Ad nauseum (note)

(There are a number of other illustrations falling in such diverse areas as national defense planning, disarmament goals, atomic energy, military aid, insurgency situations, agricultural trade fairs, international money matters, and international law which can be developed and included.)

I doubt very much that the sweeping language used in section 205 would have been favorably reported by the Senate Foreign Relations Committee had the points I have touched upon been covered in hearings before that Committee when this legislation was being considered. I am unaware of the depth of the Committee's hearings on this matter.

Clearly, section 205 goes beyond the scope of S. 3526, which I understand to be primarily an authorization measure for the Department of State and USIA. Clearly, it goes beyond the program responsibilities of USIA. Moreover, the ramifications of section 205, as I have illustrated, are clearly outside the purview of the Information and Educational Exchange Act.

The amendment I have proposed to section 205 I believe is consistent with the legislative activities of the Senate Foreign Relations Committee and properly confines the informational restrictions of the section to those carried out under the authority of the United States Information and Educational Exchange Act of 1948.