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92D CONGRESS }
1st Session }

SENATE

REPORT
No. 92-354

FURTHER CONTINUING APPROPRIATIONS, 1972

AUGUST 5 (legislative day, AUGUST 3), 1971.—Ordered to be printed

Mr. ELLENDER, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.J. Res. 829]

The Committee on Appropriations, to which was referred House Joint Resolution 829, making further continuing appropriations for the fiscal year 1972, reports the same to the Senate without amendment and with the recommendation that the joint resolution be passed.

This joint resolution amends clause (c) of section 102 of the joint resolution of July 1, 1971 (Public Law 92-38), by striking out "August 6, 1971" and inserting in lieu thereof "October 15, 1971". Section 102 of Public Law 92-38 reads as follows:

Sec. 102. Appropriations and funds made available and authority granted pursuant to this joint resolution shall remain available until (a) enactment into law of an appropriation for any project or activity provided for in this joint resolution, or (b) enactment of the applicable appropriation Act by both Houses without any provision for such project or activity, or (c) August 6, 1971, whichever first occurs.

This extension of the original resolution to October 15, 1971, will permit the continued funding of those programs and activities of the Federal Government for which the annual appropriation bills for fiscal year 1972 have not been enacted by August 6, and is in accord with provisions of similar continuing resolutions adopted in past years.

Of the 14 regular annual appropriation bills, 10 have passed both the House of Representatives and the Senate. All appropriation bills referred to the Senate Committee on Appropriations this calendar year have been reported to the Senate and passed, and further action in the Senate committee is dependent upon the receipt from the House of Representatives of the four remaining bills—the military construc-

tion appropriation bill, the foreign assistance appropriation bill, the District of Columbia appropriation bill, and the Department of Defense appropriation bill. With the exception of the District of Columbia appropriation bill, each is dependent upon passage of necessary authorizing legislation, and in the case of the appropriation bill for the District of Columbia, important proposed revenue legislation, upon which the budget estimates for fiscal year 1972 were based, has not been processed.

Since it is clear that these four regular annual appropriation bills cannot be enacted before the termination date of the present continuing resolution, an extension is required in order to assure the continuation of programs and activities funded in these bills.

In a few of the regular annual appropriation bills, language has been written into the appropriation paragraph stipulating that the appropriations are available only upon enactment into law of authorizing legislation. In the report filed by the House Committee on Appropriations, reference is made to this matter, and examples would be the Office of Saline Water in the Department of the Interior and related agencies appropriation bill and the activities relating to waste treatment construction grants, water quality, child nutrition, and certain other activities in the agriculture-environmental and consumer protection appropriation bill. These are ongoing programs which have been continued in operation since July 1 under the terms of the continuing resolution, and would be continued further until October 15 by this joint resolution.

As in all other such resolutions, any obligations or expenditures incurred pursuant to the authority granted in this resolution will be charged against the applicable appropriation when the bill in which such funds or authority are contained is enacted into law.

EXERCISES REFORGER AND CRESTED CAP

The pending requests of the Army and Air Force for fiscal year 1972 include approximately \$20 million for the operation and maintenance costs of the Joint Chiefs of Staff directed and coordinated exercises designed Reforger III and Crested Cap. Reforger involves the return of the United States based element (two-thirds of a division) of the dual based 1st Infantry Division and some non-divisional units from the United States to the Federal Republic of Germany and return to the United States. Crested Cap involves the return of four dual based tactical fighter squadrons and their return to the United States. These exercises involve approximately 32,000 people.

The committee questions the value of these planned exercises, and it is likely that the funds requested for these exercises will be disallowed or substantially reduced. Therefore, it is the view of the committee that no funds should be obligated for these exercises under the authority granted in the continuing resolution as amended.

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**LEGISLATIVE COUNSEL
FILE COPY**

92D CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
1st Session } No. 92-689

SUPPLEMENTAL APPROPRIATIONS BILL, 1972

NOVEMBER 30, 1971.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 11955]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making supplemental appropriations for the fiscal year ending June 30, 1972, and for other purposes.

SUMMARY OF THE BILL

Chapter I—Interior and Related Agencies
Chapter II—Labor, and Health, Education, and Welfare
Chapter III—Legislative
Chapter IV—Public Works
Chapter V—State, Justice, Commerce, and Judiciary
Chapter VI—Transportation
Chapter VII—Treasury, Postal Service, and General Government
Chapter VIII—Claims and Judgments
Chapter IX—General Provisions

The estimates on which the bill is based are contained in House Documents numbered 92-93; 119; 151; and 164.

A brief discussion of the over-all bill totals follows. Details concerning particular items can be found in the request documents and in the printed hearings. Specific Committee recommendations are explained in the various chapters of this report, which are arranged in the order of the bill itself.

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GRAND TOTAL OF THE BILL

The grand total of new budget (obligational) authority recommended in the bill is \$756,282,654, a reduction of \$13,058,500 from the \$769,341,154 requested in the estimates and considered by the Committee.

The Committee also recommends \$20,000,000 in appropriations to liquidate contract authority and \$5,846,100 in transfers. Neither of these sums involve increases in new budget (obligational) authority.

BILL HIGHLIGHTS

Just over two thirds of the funds recommended in the bill are for payments that are mandatory under existing law. These include \$289,696,000 for benefit payments resulting from increased numbers of claims and appeals under the Federal Coal Mine Health and Safety Act of 1969; \$216,400,000 in connection with transition of the Postal Service as set forth in the Reorganization Act; and \$19,029,734 to pay claims and judgments rendered against the United States.

Funding for health and safety programs recommended in the bill include \$5,250,000 for safety inspections, technical support, investigations, and rescue work needed to meet requirements under the Federal Coal Mine Health and Safety Act, and \$9,572,000 (including \$1.9 million by transfer) for increased inspection and improvement of nursing home care.

The Committee also includes the following recommendations for employment and labor relations activities: \$41,700,000 to accelerate work on water resources projects for States having major labor areas with unemployment in excess of 8%, and a limitation increase of \$4,500,000 to provide job development and placement services for veterans in connection with the program established by Executive Order 11598.

OUTLAY REDUCTION

The Committee estimates that its recommendations will have the effect of reducing budget outlays for 1972 by approximately \$12,500,000 from amounts estimated for the items considered in connection with the bill.

TABULAR SUMMARY

The following table summarizes by chapter the revised budget requests and the amounts included in the bill:

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL
SUMMARY**

Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
I	Interior and Related Agencies:			
	New budget (obligational) authority	\$22, 576, 000	\$8, 170, 000	-\$14, 406, 000
	<i>Appropriation to liquidate contract authority</i>	(10, 000, 000)	(10, 000, 000)	-----
	<i>Transfers</i>	(4, 172, 000)	(3, 746, 100)	(-425, 900)
II	Labor and Health, Education, and Welfare:			
	New budget (obligational) authority	333, 439, 000	334, 439, 000	+1, 000, 000
	<i>Transfer</i>	(1, 900, 000)	(1, 900, 000)	-----
III	Legislative:			
	New budget (obligational) authority	23, 668, 420	23, 549, 920	-118, 500
IV	Public Works—AEC:			
	New budget (obligational) authority	41, 700, 000	46, 500, 000	+4, 800, 000
V	State, Justice, Commerce, and Judiciary:			
	New budget (obligational) authority	43, 292, 000	42, 094, 000	-1, 198, 000
VI	Transportation:			
	New budget (obligational) authority	58, 044, 000	55, 544, 000	-2, 500, 000
	<i>Appropriation to liquidate contract authority</i>	(10, 000, 000)	(10, 000, 000)	-----
	<i>Transfer</i>		(200, 000)	(+200, 000)
VII	Treasury, Postal Service and General Government:			
	New budget (obligational) authority	227, 592, 000	226, 956, 000	-636, 000

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

SUMMARY—Continued

Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
VIII	Claims and judgments.....	\$19, 029, 734	\$19, 029, 734	-----
	Grand total:			
	New budget (obligational) authority.....	769, 341, 154	756, 282, 654	-\$13, 058, 500
	Appropriation to liquidate contract authority.....	(20, 000, 000)	(20, 000, 000)	-----
	Transfers.....	(6, 072, 000)	(5, 846, 100)	(- 225, 900)

CHAPTER I

SUBCOMMITTEE ON THE DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

JULIA BUTLER HANSEN, Washington, *Chairman*

JOHN J. FLYNT, Jr., Georgia
DAVID R. OBEY, Wisconsin
SIDNEY R. YATES, Illinois
NICK GALIFIANAKIS, North
Carolina

JOSEPH M. McDADE, Pennsylvania
WENDELL WYATT, Oregon
DEL CLAWSON, California

For the agencies funded in this Chapter, the Committee considered budget estimates totaling \$36,748,000, consisting of \$22,576,000 in new obligational authority; \$10,000,000 for liquidation of contract authority; and \$4,172,000 to be derived by transfer.

The total budget estimate includes \$21,248,000 which was originally submitted in House Document 92-119 as an amendment to the regular 1972 budget estimate. However, that request was received too late for consideration with the regular bill for fiscal year 1972 and was passed over by both the House and the Senate. Also included in the total budget estimate is \$15,500,000 submitted in House Document 92-164.

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

The Committee recommends an appropriation of \$160,000, the budget estimate, for implementation of an accelerated Outer Continental Shelf leasing schedule to supplement national energy requirements by increasing oil and gas leasing offerings.

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

The budget estimate contained in House Document 92-119 requested \$3,700,000 to administer an accelerated Outer Continental Shelf leasing schedule by analyzing and evaluating geologic and geophysical data to select sale areas, supervising existing and new leases for safety, and assuring environmental protection and a fair return to the Government. In its action on the regular 1972 appropriation bill (P.L. 92-76), Congress provided \$4,000,000 above the budget estimate for projects related to this work. Consequently, the Department of the Interior subsequently agreed that additional funds requested in House Document 92-119 were not required.

BUREAU OF MINES
HEALTH AND SAFETY

The bill includes \$5,250,000, the budget estimate, for the increased workload and costs of providing the safety inspections, technical support, investigations, and rescue work needed to meet the requirements of the Federal Coal Mine Health and Safety Act of 1969.

While there continues to be some criticism of the administration of this program, the Committee was impressed with testimony given during the hearing on the progress which is being made to achieve a respectable safety experience in the nation's coal mines. Funds included in this bill will provide an additional 429 employees of which 375 will be directly concerned with coal mine inspections. The additional personnel should greatly enhance the Bureau of Mines' capability to adequately monitor safety conditions in the mines.

OFFICE OF COAL RESEARCH
SALARIES AND EXPENSES

House Document 92-119 included a budget estimate of \$10,280,000 submitted by the Office of Coal Research pursuant to the President's "Clean Energy" message of June 4, 1971, in which he stated:

As we carry on our search for cleaner fuels, we think immediately of the cleanest fossil fuel—natural gas. But our reserves of natural gas are quite limited in comparison with our reserves of coal.

Fortunately, however, it is technically feasible to convert coal into a clean gas which can be transported through pipelines. The Department of the Interior has been working with the natural gas and coal industries on research to advance our coal gasification efforts and a number of possible methods for accomplishing this conversion are under development. A few, in fact, are now in the pilot plant stage.

We are determined to bring greater focus and urgency to this effort. We have therefore initiated a cooperative program with industry to expand the number of pilot plants, making it possible to test new methods more expeditiously so that the appropriate technology can soon be selected for a large-scale demonstration plant.

The Federal expenditure for this cooperative program will be expanded to \$20 million a year. Industry has agreed to provide \$10 million a year for this effort. In general, we expect that the Government will continue to finance the larger share of pilot plants and that industry will finance the larger share of the demonstration plants. But again, the important point is that both the Government and industry are now strongly committed to move ahead together as promptly as possible to make coal gasification a commercial reality.

Basically, the program proposed in the budget estimate would provide for an expanded pilot plant coal gasification research program at a total cost of about \$30,000,000 per year for four years. The cost of the

pilot program would be shared between the Government and non-Federal sources with the Government bearing two-thirds of the cost and the non-Federal sources bearing one-third of the cost.

The budget estimate reflects the first step in a \$296 million program that would involve the expenditure by the Government of \$80,000,000 in the pilot stage of the program. If the program should progress to the demonstration plant stage, an additional \$176,000,000 would be required with non-Federal sources possibly providing up to two-thirds of this amount.

Questions raised during the hearings developed several important considerations in connection with this program that caused some reservation by the Committee.

The Committee is not favorably impressed by the effectiveness with which previous funding has been utilized in the coal research program which has been operative since 1961. Through fiscal year 1971, a total of \$89,941,000 has been appropriated. In reply to a question on actual accomplishments during this period, the answer was: "We have had some economic studies that we feel have been a success, but as far as hardware technology is concerned, most of it is still in the development stage. . . ."

During the period fiscal year 1963 through fiscal year 1971, the Office of Coal Research has expended \$27,560,000 for coal gasification research. At the same time, private industry has been conducting research in this connection. Yet the practical feasibility of this technique has not been finally established.

The Committee is totally and completely aware of the energy crisis which currently confronts this Nation and which undoubtedly will become more acute in the immediate future. All possible action to alleviate this situation needs to be taken. Notwithstanding, careful consideration must be given to any project which involves a large expenditure of government funds. The Committee feels that additional information should be developed which would definitely indicate a reasonable likelihood that this research will provide productive results; in the ultimate the general public will be served and that benefits which accrue from the project will be universally beneficial; and that other sources of supply would not possibly be sufficient to alleviate the continuing energy shortage which in this instance involves natural gas.

The Committee therefore recommends that, without prejudice, funding be withheld until additional facts and information can be provided. Any resubmission of a request for funding this program should contain an abundance of stipulations to assure that research results will not accrue to the benefit of a "favored" few.

BUREAU OF SPORT FISHERIES AND WILDLIFE

CONSTRUCTION

The Committee recommends an appropriation of \$100,000 for development of a master plan and provision of needed facilities at the Muscatatuck National Wildlife Refuge, Indiana. This refuge, established in 1966, when fully developed will provide an important link in the chain of national wildlife refuges in the Mississippi Flyway. It is estimated that 1.1 million people live within an hour's drive of the refuge.

NATIONAL PARK SERVICE

CONSTRUCTION

The Committee recommends an appropriation of \$110,000 for project planning costs related to construction of facilities at Pictured Rocks National Lakeshore, Michigan. This area was authorized by Public Law 89-668 enacted October 15, 1966. It is important that adequate facilities be provided at the earliest possible time to serve the increasing visitations at this area.

ADMINISTRATIVE PROVISIONS

Language included in the bill authorizes the National Park Service to acquire station wagons to replace sedan delivery vehicles which are no longer available as a standard production item. The authority is for 44 replacement vehicles of which 27 are needed with police equipment. No additional funding is required.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES

According to testimony presented during the hearing, the Secretary of the Interior in order to improve the efficiency of administration in his office, has requested a supplemental appropriation for additional personnel in the various sub-offices and has proposed that certain activities heretofore included in this appropriation account be funded in a separate appropriation account. The net result of the combined proposal would provide an additional \$1,286,000 for administration of the Office of the Secretary. The Committee recommends additional funding of \$500,000, a reduction of \$786,000 below the budget estimate. The reduction includes the following decreases:

\$75,000—To provide independent appraisal and advice on legislative and organizational implications concerning the proposed establishment of a Department of Natural Resources and other projects.

\$175,000—To establish an Office of the Assistant Secretary for Indians and Territories. Authorizing legislation for this activity has not yet been enacted. The Senate passed S. 291 on August 5, 1971, but no action has yet been taken by the House on the proposed legislation.

\$536,000—Provision of funds for a portion of the fiscal year. The original budget estimate was submitted on the basis of a full year's operation in fiscal year 1972. Several months of the fiscal year will have elapsed before this appropriation is available for obligation.

DEPARTMENTAL OPERATIONS

The bill provides \$3,746,100, the budget request as revised by the Department, to be available by transfer from the appropriation "Salaries and expenses", Office of the Secretary. Under the authority provided in this bill funding is included for the Natural Resources Library (\$931,300) and the Office of Hearings and Appeals (\$2,814,800).

RELATED AGENCIES

DEPARTMENT OF AGRICULTURE—FOREST SERVICE

FOREST ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORITY)

The Committee recommends an appropriation of \$10,000,000, the budget estimate, to meet existing obligations for construction and maintenance, and to avoid a major delay in efforts to provide timber roads, the construction of which increases availability of timber from national forests.

NATIONAL PARKS CENTENNIAL COMMISSION

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$250,000, the budget estimate, to provide for the costs of the Commission for planning and coordinating activities to celebrate the National Parks Centennial Year designated by Public Law 91-332.

The budget estimate proposed the transfer of funds in this amount from the "Construction" account of the National Park Service. The Committee directs that the construction program not be reduced nor delayed by the transfer of funds for operations of the Centennial Commission.

AMERICAN REVOLUTION BICENTENNIAL COMMISSION

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$1,800,000, a reduction of \$100,000 below the budget estimate, to accelerate the Commission's program and staffing effort begun in 1971 to develop a nationwide celebration of the Bicentennial.

Language included in the bill provides that these funds will be available for obligation only upon the enactment into law of necessary authorizing legislation. Ordinarily the Committee is not inclined to recommend an appropriation on a contingency basis because the required authorizing legislation has not been enacted. However, in the opinion of the Committee this situation is becoming critical. The observance of our 200th anniversary is only a few years in the future. Time passes rapidly. If we are to have an observance of this memorable occasion worthy of this nation, it is imperative that planning proceed with the least possible delay. Although five months of this fiscal year have now elapsed, the authorizing legislation has not been passed by either the House or the Senate. In the meantime the Commission has been operating under authority of the Continuing Resolution which provides for funding at the level expended last fiscal year. As long as this situation prevails, there can be no acceleration of plans for observance of the Bicentennial.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

CHAPTER I

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF THE INTERIOR			
	BUREAU OF LAND MANAGEMENT			
92-119	Management of lands and resources-----	\$160,000	\$160,000	-----
	GEOLOGICAL SURVEY			
92-119	Surveys, investigations, and research-----	¹ 3,700,000	-----	-\$3,700,000
	BUREAU OF MINES			
92-164	Health and safety-----	5,250,000	5,250,000	-----
	OFFICE OF COAL RESEARCH			
92-119	Salaries and expenses-----	10,280,000	-----	-10,280,000
	BUREAU OF SPORT FISHERIES AND WILDLIFE			
-----	Construction-----	-----	100,000	+100,000
	NATIONAL PARK SERVICE			
-----	Construction-----	-----	110,000	+110,000
	OFFICE OF THE SECRETARY			
92-119	Salaries and expenses-----	1,286,000	500,000	-786,000

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		² (\$ 922,000)	(\$ 746,100)	(-175,900)
92-119	Departmental operations (by transfer)-----			
	Total, Department of the Interior-----	20,676,000	6,120,000	-14,556,000
	By transfer-----	(\$ 922,000)	(\$ 746,100)	(-175,900)
	RELATED AGENCIES			
	DEPARTMENT OF AGRICULTURE			
	FOREST SERVICE			
92-164	Forest roads and trails (liquidation of contract authority)-----	(10,000,000)	(10,000,000)	
	NATIONAL PARKS CENTENNIAL COMMISSION			
	Salaries and expenses-----		250,000	+250,000
92-164	By transfer-----	³ (250,000)		(-250,000)
	AMERICAN REVOLUTION BICENTENNIAL COMMISSION			
92-119	Salaries and expenses-----	1,900,000	1,800,000	-100,000
	Total, Related Agencies-----	1,900,000	2,050,000	+150,000
	Appropriation to liquidate contract authority-----	(10,000,000)	(10,000,000)	
	By transfer-----	(250,000)		(-250,000)
	Total, Chapter I: New budget (obligational) authority-----	22,576,000	8,170,000	-14,406,000
	Appropriation to liquidate contract authority-----	(10,000,000)	(10,000,000)	
	By transfer-----	(4,172,000)	(\$ 746,100)	(-425,900)

¹ Subsequent to congressional action on the regular 1972 appropriation bill, the Department agreed that additional funds were not required.
² By transfer from "Salaries and expenses", Office of the Secretary. Subsequent to

original submission the amount was changed by the Department to \$3,746,100.
³ By transfer from "Construction", National Park Service.

CHAPTER II

SUBCOMMITTEE ON THE DEPARTMENTS OF LABOR, AND HEALTH,
EDUCATION, AND WELFARE, AND RELATED AGENCIES

DANIEL J. FLOOD, Pennsylvania, *Chairman*

WILLIAM H. NATCHER, Kentucky ROBERT H. MICHEL, Illinois
NEAL SMITH, Iowa GARNER E. SHRIVER, Kansas
W. R. HULL, Jr., Missouri SILVIO O. CONTE, Massachusetts
BOB CASEY, Texas J. KENNETH ROBINSON, Virginia
EDWARD J. PATTEN, New Jersey

DEPARTMENT OF LABOR

MANPOWER ADMINISTRATION

LIMITATION ON GRANTS TO STATES FOR UNEMPLOYMENT INSURANCE
AND EMPLOYMENT SERVICES

The bill includes \$4,500,000, to be transferred from the Unemployment Trust Fund, the amount of the request, to provide for the employment of 500 veterans of the Vietnam war to augment State employment service staffs in securing jobs for veterans in connection with the program established by Executive Order 11598.

BUREAU OF LABOR STATISTICS

SALARIES AND EXPENSES

The bill includes \$1,800,000, the amount of the request, to be in addition to \$4,310,000 already appropriated for the fiscal year 1972 phase of the project to update and revise the Consumer Price Index to bring it in line with the economy and consumer buying patterns of the 1970's. Costs for the consumer expenditure survey have gone up since the original 1972 budget was prepared and recent improvements in survey plans have added somewhat to fund requirements. This Index is the Nation's principal indicator of the changes in the trend in prices. The Committee fully supports any reasonable action needed to assure its validity.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES

Executive Order 11598 requires all agencies, contractors, and sub-contractors funded by the Federal government to list certain job vacancies as part of a new program to assist returning veterans in securing suitable employment. The Department will coordinate executive branch activities under the Order and will disseminate the job vacancy information to State employment services agencies. The Department requested a supplemental appropriation of \$500,000 for the Office of the Secretary to cover the costs of coordinating these activities. The Committee is in full support of this program, but believes that these additional expenses can be absorbed within the appropriation of \$11,182,000 already made to the Office of the Secretary. It is not the Committee's intention that this absorption be in

addition to other cost absorption that may be required as a part of the President's announced economy program for fiscal year 1972.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

NURSING HOME IMPROVEMENT

The Committee has approved the full amount of the request of \$9,572,000, including \$1,900,000 to be transferred from the Federal Hospital Insurance Trust Fund, for an intensive effort to improve standards in nursing homes. The need for such an effort has been dramatized recently by fires in nursing homes in which helpless patients have perished. One of the purposes for which the supplemental funds will be used is to train State and local nursing home inspectors. The Committee expects that special emphasis will be placed on improved fire inspection.

OFFICE OF EDUCATION

CIVIL RIGHTS EDUCATION

The bill includes \$19,672,000 the amount of the request and an increase of \$454,000 over the 1971 appropriation to permit continuation of the program of technical assistance for desegregating school districts authorized by Title IV of the Civil Rights Act of 1964.

SOCIAL SECURITY ADMINISTRATION

SPECIAL BENEFITS FOR DISABLED COAL MINERS

The Committee has approved the full amount of the budget request of \$289,696,000 for benefits under the Federal Coal Mine Health and Safety Act of 1969. Benefit payments under this legislation have been much higher than anticipated when the regular budget estimates for fiscal year 1972 were prepared. The Committee has also approved language requested to permit the hiring of additional hearing examiners to handle in a timely manner the unexpectedly large number of appeals from persons whose claims have been denied.

HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION

MEDICAL FACILITIES CONSTRUCTION

The bill includes \$1,500,000 for loans under the District of Columbia Medical Facilities Construction Act of 1968. This, in addition to funds previously appropriated, will make the full amount authorized by that Act available to nonprofit private facilities in the District of Columbia.

RELATED AGENCIES

HOWARD UNIVERSITY

The Committee recommends approval of the full amount of the request of \$13,209,000 for planning and construction of facilities on the campus of Howard University. According to the testimony, supplemental funds are needed at this time to prevent serious delays in the construction program. The Committee has always given full support

to Howard University, and continues to do so. However, the Committee is greatly disturbed by the fact that this supplemental appropriation was made necessary because of a gross miscalculation of the cost of constructing the University's new teaching hospital. In order to award the contract for the construction of the hospital, the University found it necessary to borrow a total of \$13,209,000 from funds appropriated for other projects. The Committee was not notified of this proposed reprogramming until less than a week before the Summer recess, too late for careful consideration of its merits. In the future, the Committee will expect to be informed of proposed reprogramming actions in a more timely manner. Furthermore, the Committee believes that there should be a thorough review by HEW and the General Services Administration of the present procedures for developing cost estimates for construction projects and for assuring that architects and engineers design construction projects within the limits of the funds budgeted and appropriated for them. Funds for planning a new Howard University Teaching Hospital to replace the present Freedmen's Hospital were first appropriated more than ten years ago. There is no excuse for either the unconscionable delay in getting this badly needed facility under way, or for the unrealistic cost estimates which have been associated with it.

CABINET COMMITTEE ON OPPORTUNITIES FOR SPANISH-
SPEAKING PEOPLE

The bill includes \$890,000, the full amount of the budget request, and an increase of \$165,000 over the appropriation for 1971. Funds for the Cabinet Committee were not included in the regular Labor-HEW appropriations bill for 1972 because the legislative authority for the Committee's activities expired on June 30, 1971. Public Law 92-122, approved August 16, 1971, extended the authorization for two additional years.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL

CHAPTER II

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF LABOR			
	MANPOWER ADMINISTRATION			
92-164	Limitation on Grants to States for unemployment insurance and employment services-----	(\$4, 500, 000)	(\$4, 500, 000)	-----
	BUREAU OF LABOR STATISTICS			
92-164	Salaries and expenses-----	1, 800, 000	1, 800, 000	-----
	OFFICE OF THE SECRETARY			
92-164	Salaries and expenses-----	500, 000		----- \$500, 000
	Total, Department of Labor-----	2, 300, 000	1, 800, 000	----- \$500, 000
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE			
92-164	Nursing home improvement-----	7, 672, 000	7, 672, 000	-----
	Trust fund transfer-----	(1, 900, 000)	(1, 900, 000)	-----
	OFFICE OF EDUCATION			
92-164	Civil rights education-----	19, 672, 000	19, 672, 000	-----
	SOCIAL SECURITY ADMINISTRATION			
92-164	Special benefits for disabled coal miners-----	289, 696, 000	289, 696, 000	-----

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

CHAPTER II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE—Con.			
	HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION			
	Medical facilities construction.....		\$1, 500, 000	+\$1, 500, 000
	Total, Department of Health, Education, and Welfare.....	\$317, 040, 000	318, 540, 000	+1, 500, 000
	RELATED AGENCIES			
92-164	Howard University.....	13, 209, 000	13, 209, 000	-----
92-15 and 92-93	Cabinet Committee on Opportunities for Spanish-Speaking People.....	890, 000	890, 000	-----
	Total, Related Agencies.....	14, 099, 000	14, 099, 000	-----
	Total, Chapter II:			
	New budget (obligational) authority.....	333, 439, 000	334, 439, 000	+ 1, 000, 000
	Transfer.....	(1, 900, 000)	(1, 900, 000)	-----

CHAPTER III

SUBCOMMITTEE ON LEGISLATIVE BRANCH

GEORGE W. ANDREWS, Alabama, Chairman

BOB CASEY, Texas

FRANK E. EVANS, Colorado

WILLIAM D. HATHAWAY, Maine

J. EDWARD ROUSH, Indiana

FRANK T. BOW, Ohio

ELFORD A. CEDERBERG, Michigan

JOHN J. RHODES, Arizona

WENDELL WYATT, Oregon

LEGISLATIVE BRANCH

The Committee recommends a total of \$23,549,920 in new budget (obligational) authority which is \$118,500 less than requested. The supplemental requests submitted in House Document No. 92-164 total \$23,668,420.

HOUSE OF REPRESENTATIVES

Office of the Sergeant at Arms.—The bill provides \$1,550,000 for the salaries of the 214 additional House police positions authorized by H. Res. 449 (adopted by the House on June 2, 1971). Equipment funds (\$129,000) for the increased force are carried under Joint Items.

Members' clerk-hire.—The Committee recommends \$1,000,000 to cover the cost of such additional staff as may be hired during the remainder of the year. This allowance will provide a total of \$56,320,000 for fiscal year 1972. The Clerk's estimate of \$1,500,000 was based on the Members utilization of funds during the first months of the year which projected an estimated balance of \$600,000 at the end of the year.

Contingent expenses of the House.—A total of \$1,000,000 is recommended for "Miscellaneous items". The request totaled \$1,338,000 with \$1,200,000 earmarked for a new equipment leasing program for Members authorized by the Committee on House Administration, effective June 1, 1971. The remainder of the request included funds for the additional telephone allowance authorized in H. Res. 418, the higher District rental allowance authorized by the Committee on House Administration, and \$50,000 additional for the Speaker's personnel as provided in H. Res. 533.

The Committee has not approved the requested \$60,000 for "Government contributions", but language has been included authorizing transfers from the "Miscellaneous items" account if required. Except in the regular fiscal year 1972 bill this has been the practice since the "Government contributions" item has been set out separately from the "Miscellaneous items" account.

Administrative provisions.—As has been the practice over the years, the Committee is recommending language to make certain House Resolutions previously adopted by the House permanent law. The resolutions included are as follows: (1) H. Res. 418, adopted May 18, 1971, increasing the district office telephone expense allowance for Members by \$150 per quarter, from \$300 to a maximum of \$450; (2) H. Res. 420, adopted May 18, 1971, increasing the postage allowance for Members, committees, House leaders and officers; (3) H. Res. 449,

adopted June 2, 1971, providing 214 additional positions for the United States Capitol Police for the House of Representatives; (4) H. Res. 457, adopted July 21, 1971, which provides authority to the Committee on House Administration to adjust allowances by order of the Committee for Members, standing committees, leadership offices, and officers of the House; and (5) H. Res. 533, adopted July 22, 1971, providing additional funds for personnel in the Office of the Speaker.

JOINT ITEMS

Capitol Police, general expenses.—As noted earlier, the Committee has included \$129,000, as requested, to cover the cost of equipment for the additional 214 House police positions authorized by H. Res. 449. The salary appropriation is carried under "Office of the Sergeant at Arms".

Official mail costs.—The Committee recommends approval of the \$18,400,000 requested for official mail costs during fiscal year 1972. This appropriation would enable the Congress to reimburse the U.S. Postal Service for franked mail on a current basis, as is the practice of the other Government departments and agencies. The regular 1972 bill provided \$14,594,000 for fiscal year 1971 costs.

ARCHITECT OF THE CAPITOL

Capitol buildings.—The Committee recommends \$24,500 for structural work in the House Chamber incident to the installation of the new electronic voting system as well as the concurrent replacement of the deteriorating and faded fabric wall covering on the gallery level.

House office buildings.—The Committee has approved the appropriation of \$25,000 requested for the installation of an environmental control system in the House Library rooms located in the basement of the Cannon House Office Building. The House Office Building Commission approved the installation of this equipment as an interim measure to protect the collection of books, some dating back to the early days of the Congress. The Commission has directed that space be provided in the Library of Congress James Madison Memorial Building, now under construction, for the House Library and its personnel.

Prior to the utilization of the funds recommended, the Clerk of the House is directed to explore with the Librarian of Congress the possibility of housing at least a portion of the collection in existing Library of Congress facilities so as to preserve the books and cut down on the area in which the environmental equipment is required, and to report his findings to the Architect and the Committee.

The Committee suggests that the Committee on House Administration and any other appropriate Committees of the House give consideration to legislation that would repeal the law requiring the retention of the House Library and provide for its merger with the Library of Congress, thus eliminating the existing duplication of library service.

Modification and enlargement, Capitol Power Plant.—The Committee recommends the appropriation of \$1,200,000 for the preparation of contract plans and specifications for expansion of the Capitol Power Plant, as requested by the Architect of the Capitol.

An appropriation of \$150,000 was included in the Legislative Branch Appropriation Act, 1971 for an initial study of the power plant expansion. This study was recently completed and submitted by the Architect to the House Office Building Commission under whose direction the Architect operates the Capitol Power Plant. The Architect submitted a short-range plan, based on the findings of the report, to meet the needs of the buildings now served by the plant and those anticipated, including the Madison Memorial Library Building, for the next ten years. The total estimated cost of the plan is \$18,600,000. The Commission approved this short-range plan at its meeting on November 18, 1971 (the plan is outlined below). Such a plan would, of course, require formal authorization by the legislative committee. The committee was told that there is not sufficient time left in this session for this process and it is understood suggestion was made to the Architect that he request any urgently required funds through this supplemental appropriation bill.

The Architect has indicated that the immediate need is for funds for engineering and other services necessary to prepare contract plans and specifications for plant expansion, and that without this funding the overall work at the power plant would be delayed possibly six months or more which would greatly jeopardize his ability to provide service to the Madison Memorial Building, which is scheduled for completion in the Spring of 1975. The present plant does not have sufficient capacity to cool that building.

While the Committee has not had an opportunity to go into all the details of the proposed plans—the request was made after the Committee had completed its hearings—the immediacy of the request seems apparent. The Madison Building—now underway—must be cooled when completed. The entire proposal can be considered in more detail when presented to the House Committee on Public Works during the next session of the Congress.

The letter from the Architect to the Committee requesting the appropriation of funds, including details and cost of the proposed short-range plan, follows:

THE ARCHITECT OF THE CAPITOL,
Washington, D.C., November 23, 1971.

Hon. GEORGE H. MAHON,
Chairman, Committee on Appropriations,
House of Representatives, Washington, D.C.

DEAR MR. CHAIRMAN: We are experiencing a very tight schedule in attempting to coordinate the construction of the Library of Congress James Madison Memorial Building with the expansion and improvement of the Capitol Power Plant. The expansion, as I think you know, is made necessary primarily by the addition of the Madison Building to the existing plant loads.

The initial study of the power plant expansion, for which the Congress appropriated \$150,000 in the Legislative Branch Appropriation Act, 1971, was completed recently.

The long-range portion of the study established that an expanded plant to satisfy the estimated needs of the Congress and the Supreme Court can be operated properly and efficiently in the present location (without any additional land) and with due consideration to environmental improvements, to at least the year 2000.

A short-range plan has been formulated, as a result of the study, to satisfy the needs of the buildings now served by the plant and those anticipated, including the Madison Memorial Building, for the next 10 years. The total estimated cost of this short-range plan is \$18,600,000.

A report on the study was submitted last week by me to the House Office Building Commission, under whose direction we operate the Capitol Power Plant. The short-range plan was approved by the Commission at their meeting of November 18, 1971.

We had intended to immediately request formal authorization of this program through the Committees on Public Works in the usual manner. However, discussions with the Chairman of the Buildings and Grounds Subcommittee, House Committee on Public Works, indicates that there is not sufficient time this session for a bill to be considered by his Committee and the House. He suggested that we try to obtain any urgently required funds through the pending Supplemental Appropriation Bill.

Our immediate need is for funds for engineering and other services necessary to prepare contract plans and specifications for plant expansion. An appropriation of \$1,200,000 at this time would permit us to go forward with the engineering contract and to administer the program until next year when authorization through the Committees on Public Works may be obtained for the full expansion proposed. Without this funding, the overall work at the power plant will be delayed possibly 6 months or more which will greatly jeopardize our ability to provide service to the Madison Memorial Building in the Spring of 1975, when it is scheduled to be completed.

I strongly urge that the amount of \$1,200,000 for this purpose be included in the pending Supplemental Appropriation Bill. Speaker Carl Albert, Chairman of the House Office Building Commission, and Senator B. Everett Jordan, Chairman of the Coordinating Committee, Library of Congress James Madison Memorial Building, join me in this request.

I am enclosing, herewith, copy of suggested appropriation language and copy of the report which I submitted to the House Office Building Commission. The short-range plan approved is outlined on pages 19-23 of the report.

Cordially,

(S) George M. White,
GEORGE M. WHITE, FAIA,
Architect of the Capitol.

SHORT-RANGE PROGRAM

The program consists basically of:

1. A new building comprising the first increment of a future modular-type plant to house a refrigeration plant of 24,000-ton nominal capacity. The building will measure approximately 110 ft. by 110 ft. and 80' above existing grade to the top of the roof-mounted cooling towers.
2. A refrigeration plant of 24,000-ton nominal capacity consisting of four (4) electric motor-driven centrifugal refrigeration machines with necessary cooling towers, chilled water and condenser water pumps and piping systems, local equipment controls, electrical load center and other associated auxilliary equipment.
3. A new outdoor main electrical substation and underground distribution system.
4. A new two-story operations building to centralize the administration and control functions of both the new and the existing plants having a combined installed capacity of 39,400 tons. New sanitary and maintenance facilities shall also be located in this building. Central monitoring and control equipment will be installed to supervise and direct the operation of the entire Capitol Power Plant and its distribution systems.
5. A new underground chilled water pipe "headering" system to provide for appropriate connection of the existing and proposed new refrigeration plant with the existing and future distribution systems. The system will be installed in a walk-through tunnel across the north portion of the site.
6. The connection of the Madison Memorial Library Building and contemplated addition to the New Senate Office Building to the existing chilled water distribution system with flow-limiting equipment, and flow and temperature measuring instrumentation.
7. The replacement of existing two 12-inch chilled water return mains located in the north half of the old subway tunnel between the Senate Side of the Capitol and the Old Senate Office Building with a single new 20-inch main.
8. The installation of sectionalizing valves in both the chilled water supply and return mains at various points in the existing distribution system.
9. The reactivation or replacement of inoperative existing flow-limiting and flow-metering devices and installation of new devices where they do not exist in building chilled water connections.
10. New cyclone-type dust collectors for all oil-fired boilers accompanied by the resulting modifications to mechanical draft equipment and smoke monitoring devices.
11. New ventilated acoustical enclosures to minimize the noise from existing induced draft fans, overfire fans, forced draft fans, and diesel-driven air compressors.
12. Soundproof local control room for protection of operators in both the existing refrigeration plant and proposed new modular building.

13. New noise attenuated ventilation system for existing refrigeration plant and new module to allow operation with buildings completely closed to protect residents from noise generated by refrigeration machines.

14. An acoustical barrier for the existing cooling tower installations to shield local residents from operation noise.

15. Demolition of the existing two-story Annex Building constructed in 1931 located west of the original Turbine Room of the Capitol Power Plant. This building currently houses the maintenance shop, storage of small spare parts, and locker and toilet facilities. The abandoned forge and machine shops are also located in this building. This building would interfere with the construction of the proposed new refrigeration building. The proposed new two-story operations building will incorporate modern facilities to replace the function of the old Annex Building.

As indicated previously, the Capitol Power Plant has ample steam generating capacity to meet our estimated additional needs for steam service through the year 1980. The refrigeration plant has only enough capacity to meet our present needs and can not support additional demands. Therefore, in order to provide cooling for the Madison Memorial Library Building, currently under construction, a program to expand the refrigeration facilities must be started without delay.

One of the objectives of the comprehensive study was to develop a program for expanding the plant facilities to meet, on schedule, the short-range needs of the Legislative Branch, including the needs of the Madison Memorial Library Building, and to provide for any changes that should be made to the existing and expanded facilities in the interest of reducing or eliminating air, water and noise pollution.

Once the capability to continue to operate and expand the plant on a long-range basis was determined, a short-range program compatible with the long-range concepts was developed to expand the plant facilities in accordance with the study objectives.

Estimate of cost—Short-range program

	<i>Total program, 1973</i>
Refrigeration plant.....	\$11, 100, 000
Distribution systems.....	1, 575, 000
Operations building.....	425, 000
Noise abatement.....	450, 000
Air pollution control.....	325, 000
Subtotal.....	13, 875, 000
Escalation.....	1, 385, 000
Subtotal.....	15, 260, 000
Contingencies, design and administration.....	3, 340, 000
Totals.....	18, 600, 000

LIBRARY OF CONGRESS

The Committee recommends approval of the \$40,000 requested to cover increased postage rates and fees pursuant to Public Law 91-375 (Postal Reorganization Act). The allocation of the amounts to specific appropriations follows: (1) Salaries and expenses, Library of Congress, \$7,000; (2) Salaries and expenses, Copyright office, \$4,000; (3) Salaries and expenses, Distribution of catalog cards, \$22,000; (4) Books for the general collections, \$2,000; and (5) Salaries and expenses, Books for the blind and physically handicapped, \$5,000.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

CHAPTER III

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	LEGISLATIVE BRANCH			
	HOUSE OF REPRESENTATIVES			
	Gratuities to heirs of deceased Members.....		\$85,000	+\$85,000
	SALARIES, OFFICERS AND EMPLOYEES			
92-164	Office of the Sergeant at Arms.....	\$2,070,000	1,550,000	-520,000
	MEMBERS' CLERK HIRE			
92-164	Clerk hire.....	1,500,000	1,000,000	-500,000
	CONTINGENT EXPENSES OF THE HOUSE			
92-164	Miscellaneous items.....	1,338,000	1,000,000	-338,000
92-164	Government contributions.....	60,000		-60,000
92-164	Postage stamp allowances.....	96,420	96,420	
	Total, House of Representatives.....	5,064,420	3,731,420	-1,333,000
	JOINT ITEMS			
	CAPITOL POLICE			
92-164	General expenses.....	129,000	129,000	

OFFICIAL MAIL COSTS			
92-164	Official mail costs.....	18,400,000	18,400,000
	Total, joint items.....	18,529,000	18,529,000
ARCHITECT OF THE CAPITOL			
CAPITOL BUILDINGS AND GROUNDS			
92-164	Capitol buildings.....	10,000	24,500 +14,500
92-164	House office buildings.....	25,000	25,000
	Modification and enlargement, Capitol Power Plant.....		1,200,000 +1,200,000
	Total, Architect of the Capitol.....	35,000	1,249,500 +1,214,500
LIBRARY OF CONGRESS			
92-164	Salaries and expenses.....	7,000	7,000
92-164	Copyright Office, salaries and expenses.....	4,000	4,000
92-164	Distribution of catalog cards, salaries and expenses.....	22,000	22,000
92-164	Books for the general collections.....	2,000	2,000
92-164	Books for the blind and physically handicapped, salaries and expenses.....	5,000	5,000
	Total, Library of Congress.....	40,000	40,000
	Total, chapter III, new budget (obligational) authority.....	23,668,420	23,549,920 -118,500

CHAPTER IV

SUBCOMMITTEE ON PUBLIC WORKS—AEC

JOE L. EVINS, Tennessee, *Chairman*

EDWARD P. BOLAND, Massachusetts JOHN J. RHODES, Arizona
 JAMIE L. WHITTEN, Mississippi GLENN R. DAVIS, Wisconsin
 GEORGE W. ANDREWS, Alabama HOWARD W. ROBISON, New York
 JOHN M. SLACK, West Virginia

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

CONSTRUCTION, GENERAL

The Committee recommends the budget estimate of \$34,100,000 to accelerate work on water resource projects under construction in states having major labor areas with unemployment in excess of 8%. The Committee has amended the budget project list to include provision for construction on the Charles River project, Massachusetts, because of the critical unemployment situation in the area.

The funds provided are allocated to projects as follows:

	<i>Amount</i>
California:	
Alameda Creek.....	\$435, 000
Buchanan Lake.....	400, 000
Dry Creek Lake.....	1, 850, 000
Lytle and Warm Creeks.....	500, 000
Martis Creek Lake.....	210, 000
Mojave River Reservoir.....	200, 000
New Melones Lake.....	3, 650, 000
Sacramento River bank protection.....	800, 000
San Diego Harbor.....	500, 000
Recreation facilities, completed projects:	
Lake Mendocino.....	149, 000
Harry L. Engelbright Lake.....	87, 000
Connecticut:	
Derby.....	400, 000
Trumbull Lake.....	1, 000, 000
Kansas: Clinton Lake.....	2, 200, 000
Louisiana: Lake Pontchartrain.....	3, 245, 000
Massachusetts: Charles River Dam.....	400, 000
Michigan: River Rouge.....	500, 000
Ohio:	
Alum Creek Lake.....	725, 000
Caesar Creek Lake.....	1, 200, 000
Clarence J. Brown Lake.....	500, 000
Fremont.....	1, 440, 000
North Branch, Kokosing River Lake.....	400, 000
Paint Creek Lake.....	560, 000
Willow Island lock and dam.....	800, 000
Washington:	
Ice Harbor lock and dam.....	200, 000
Lower Granite lock and dam.....	5, 000, 000
Lower Monumental lock and dam.....	1, 455, 000
The Dalles lock and dam.....	3, 000, 000
Wynoochee Lake.....	2, 759, 000
Reduction for anticipated savings and slippages.....	- 465, 000
Total, construction, general.....	34, 100, 000

DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION

CONSTRUCTION AND REHABILITATION

The Committee recommends the budget estimate of \$7,000,000 to accelerate work on water resource projects under construction in states having major labor areas with unemployment in excess of 8%.

The funds provided are allocated to projects as follows:

California:

Central Valley project:

	<i>Amount</i>
Sacramento River division:	
Red Bluff Diversion Dam.....	\$310, 000
Tehama-Colusa Canal and facilities.....	2, 240, 000
Total, Sacramento River division.....	2, 550, 000

San Luis unit:

San Luis Canal.....	220, 000
San Luis Drain.....	2, 550, 000
Romero overlook, San Luis Reservoir.....	180, 000
Westlands distribution system.....	700, 000
Total, San Luis unit.....	3, 650, 000

Total, Central Valley project..... 6, 200, 000

Washington:

Columbia Basin irrigation..... 715, 000

Drainage and minor construction program:

Klamath project, Oregon-California.....	80, 000
Washoe project, Nevada-California.....	40, 000
Bostwick division, Nebraska-Kansas.....	40, 000
Reduction for anticipated savings and slippages.....	- 75, 000

Total, construction and rehabilitation..... 7, 000, 000

UPPER COLORADO RIVER STORAGE PROJECT

The Committee recommends a supplemental appropriation of \$4,800,000 required to finance current contractors' earnings on the Bonneville Unit of the Central Utah project. Work has already been suspended on one contract due to exhaustion of funds and work stoppage on another contract will be necessary at an early date unless additional funds are made available. It should be noted that this item is included in a revised supplemental request submitted to the Senate (Sen. Doc. No. 92-43) subsequent to the subcommittee's action.

LOAN PROGRAM

The Committee recommends the budget request of \$600,000 in supplemental loan funds to permit acceleration of work on water resource projects under construction in states having major labor areas with unemployment in excess of 8%.

The funds provided are allocated to projects as follows:

	<i>Amount</i>
Valley Center Municipal Water District, California.....	\$300, 000
West San Bernardino County Water District, California.....	300, 000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

CHAPTER IV

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF DEFENSE—CIVIL			
	DEPARTMENT OF THE ARMY			
	CORPS OF ENGINEERS—CIVIL			
92-164	Construction, General.....	\$34, 100, 000	\$34, 100, 000	
	DEPARTMENT OF THE INTERIOR			
	BUREAU OF RECLAMATION			
92-164	Construction and Rehabilitation.....	7, 000, 000	7, 000, 000	
	Upper Colorado River Storage project.....		4, 800, 000	+\$4, 800, 000
92-164	Loan Program.....	600, 000	600, 000	
	Total, Bureau of Reclamation.....	7, 600, 000	12, 400, 000	+4, 800, 000
	Total, Chapter IV, new budget (obligational) authority.....	41, 700, 000	46, 500, 000	+4, 800, 000

CHAPTER V

SUBCOMMITTEE ON DEPARTMENTS OF STATE, JUSTICE, AND COMMERCE,
THE JUDICIARY, AND RELATED AGENCIES

JOHN J. ROONEY, New York, *Chairman*

ROBERT L. F. SIKES, FLORIDA
JOHN M. SLACK, WEST VIRGINIA
NEAL SMITH, IOWA
JOHN J. FLYNT, JR., GEORGIA

FRANK T. BOW, OHIO
ELFORD A. CEDERBERG,
MICHIGAN
MARK ANDREWS, NORTH DAKOTA

DEPARTMENT OF COMMERCE

MINORITY BUSINESS ENTERPRISE

MINORITY BUSINESS DEVELOPMENT

The Committee recommends an appropriation of \$40,000,000, the full amount of the budget estimate, to foster, promote and develop minority business enterprise. These funds will be used to provide financial assistance in the form of grants and contracts to National, regional, State and local organizations in support of projects which advance minority business ownership.

The sum of \$3,597,000 has already been appropriated for fiscal year 1972 to "Minority Business Enterprise, Salaries and Expenses" to assist in the establishment of minority business enterprises and in the expansion of existing ones. That sum together with the \$40,000,000 recommended in the accompanying bill will provide a total of \$43,597,000 for minority business enterprise for fiscal year 1972.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

SALARIES AND EXPENSES

The \$532,000 requested to move certain activities of the National Oceanic and Atmospheric Administration from the National Bureau of Standards site on Van Ness Street in Washington, D.C. has not been allowed. The move can be accomplished with existing funds available to the National Oceanic and Atmospheric Administration.

NATIONAL BUREAU OF STANDARDS

PLANT AND FACILITIES

The Committee recommends \$1,750,000 for design and construction of a fire research facility. The new facility is to replace present facilities at Van Ness Street in Washington, D.C. which must be vacated to make the site available for the Washington Technical Institute.

RELATED AGENCIES

COMMISSION ON CIVIL RIGHTS

There is included in the bill the additional sum of \$344,000 for the United States Commission on Civil Rights. This amount together with the \$3,400,000 provided in the regular annual appropriation Act makes a total of \$3,744,000 available for this Commission for the fiscal year 1972 and is an increase of \$347,000 over the appropriation for fiscal year 1971.

When the original fiscal year 1972 request was presented to the Committee, the sum of \$529,000 was requested for the activity "liaison and information dissemination." Despite a reduction by the Commission in the amount of their overall request, the amount asked for "liaison and information dissemination" was increased to \$645,000. This increase over the original request made on April 29, 1971 has been disallowed.

SMALL BUSINESS ADMINISTRATION

The request for \$200,000 additional for "Salaries and expenses" to provide for 21 new positions to carry out additional responsibilities pursuant to certain Federal construction compliance regulations has not been approved.

Inasmuch as funds totaling in excess of \$80,000,000 have already been appropriated for Salaries and Expenses, the Small Business Administration should be able to provide for this increased responsibility within the funds presently available.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

CHAPTER V

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF COMMERCE			
	MINORITY BUSINESS ENTERPRISE			
92-164	Minority business development.....	\$40,000,000	\$40,000,000	
	NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION			
92-164	Salaries and expenses.....	532,000		-\$532,000
	NATIONAL BUREAU OF STANDARDS			
92-164	Plant and facilities.....	2,100,000	1,750,000	-350,000
	Total, Department of Commerce.....	42,632,000	41,750,000	-882,000
	RELATED AGENCIES			
	COMMISSION ON CIVIL RIGHTS			
92-164	Salaries and expenses.....	460,000	344,000	-116,000
	SMALL BUSINESS ADMINISTRATION			
92-164	Salaries and expenses.....	200,000		-200,000
	Total, Related Agencies.....	660,000	344,000	-316,000
	Total, Chapter V, new budget (obligational) authority.....	43,292,000	42,094,000	-1,198,000

CHAPTER VI

SUBCOMMITTEE ON DEPARTMENT OF TRANSPORTATION AND RELATED
AGENCIES

JOHN J. McFALL, California, *Chairman*

EDWARD P. BOLAND,
Massachusetts

SIDNEY R. YATES, Illinois
TOM STEED, Oklahoma

SILVIO O. CONTE, Massachusetts
WILLIAM E. MINSHALL, Ohio
JACK EDWARDS, Alabama

DEPARTMENT OF TRANSPORTATION

OFFICE OF THE SECRETARY

TRANSPORTATION PLANNING, RESEARCH, AND DEVELOPMENT

The Committee recommends an appropriation of \$2,500,000 to continue contracts with the states to develop transportation planning data in preparation for the 1974 transportation needs study. This is a reduction of \$2,500,000 below the budget estimate.

To date, the sum of \$1,300,000 has been provided to foster multi-modal transportation planning at the state level. The additional \$2,500,000 recommended by the Committee is not an endorsement of a program to provide continuous Federal support for state transportation planning agencies. It is expected that these additional funds will be used solely to produce information essential for the 1974 transportation needs study.

FEDERAL AVIATION ADMINISTRATION

RESEARCH AND DEVELOPMENT

The bill includes \$15,033,000 under this heading to complete seven projects begun in connection with the supersonic transport development program. The Committee concurs with the Department's project selection which was based on an evaluation by a 13-member Interagency Review Panel. Each of the seven projects meet the following criteria: (1) no new supersonic transport work is included; (2) the project is sufficiently advanced to be assured of the value of the results; and (3) the project has general technical applicability to United States aerospace technology.

UNITED STATES INTERNATIONAL AERONAUTICAL EXPOSITION

The accompanying bill includes language which provides, by transfer, an additional \$200,000 for the United States International Aeronautical Exposition to be held at Dulles International Airport from May 27 to June 4, 1972.

The Military Construction Authorization Act of 1971 authorized \$3,000,000 for this purpose and the Congress appropriated \$2,800,000 in the Second Supplemental Appropriation Act, 1971. Recently, the Department of Transportation indicated that the estimated cost of the exposition had increased by \$2,200,000. While the Committee strongly supports the exposition, only \$200,000 of this cost increase is currently authorized to be appropriated.

FEDERAL HIGHWAY ADMINISTRATION

FOREST HIGHWAYS (LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee has approved the budget estimate of \$10,000,000 in liquidating cash to meet obligations incurred under the forest highways program. These funds had originally been scheduled for payment from the Highway Trust Fund and do not represent any increase in the program level.

RELATED AGENCIES

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

FEDERAL CONTRIBUTION

The Committee has included the sum of \$38,011,000 for the Federal share of the rapid rail transit system to serve the National Capital area. This is the same as the budget request and increases the Federal contribution for fiscal year 1972 to \$188,011,000.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL

CHAPTER VI

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF TRANSPORTATION			
	OFFICE OF THE SECRETARY			
92-164	Transportation planning, research, and development.....	\$5,000,000	\$2,500,000	-\$2,500,000
	FEDERAL AVIATION ADMINISTRATION			
92-164	Research and development.....	¹ 15,033,000	15,033,000	
	United States international aeronautical exposition (<i>by transfer</i>).....		(200,000)	(+200,000)
	FEDERAL HIGHWAY ADMINISTRATION			
92-164	<i>Forest highways (appropriation to liquidate contract authorization)</i>	(10,000,000)	(10,000,000)	
	Total, Department of Transportation.....	20,033,000	17,533,000	-2,500,000
	RELATED AGENCIES			
	WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY			
92-164	Federal contribution.....	38,011,000	38,011,000	
	Total, chapter VI, new budget (obligational) authority.....	58,044,000	55,544,000	-2,500,000
	<i>Appropriation to liquidate contract authorization</i>	(10,000,000)	(10,000,000)	
	<i>Transfer</i>		(200,000)	(+200,000)

¹ Requested under the heading "Civil supersonic aircraft development termination."

CHAPTER VII

SUBCOMMITTEE ON TREASURY, POSTAL SERVICE AND GENERAL
GOVERNMENT

TOM STEED, Oklahoma, *Chairman*

OTTO E. PASSMAN, Louisiana
JOSEPH P. ADDABBO, New York
EDWARD R. ROYBAL, California
LOUIS STOKES, Ohio

HOWARD W. ROBISON, New York
JACK EDWARDS, Alabama
DONALD W. RIEGLE, Jr., Michigan
JOHN T. MYERS, Indiana

TREASURY DEPARTMENT

BUREAU OF ACCOUNTS

SALARIES AND EXPENSES

The Committee recommends the full amount of the budget estimate of \$10,556,000.

The additional funds are required entirely for postage. First class postage rates were increased May 16, 1971 from six cents to eight cents and 4.5 million additional mailings are now anticipated for checks, savings bonds, and Federal tax deposit forms. Over 64 percent of the total budget of this agency is required for postage.

UNITED STATES POSTAL SERVICE

PAYMENT TO THE POSTAL SERVICE FUND

The Committee recommends appropriation of the full amount of the budget request of \$216,400,000. The Committee does not recommend allowance of the additional \$213,800,000 above the budget which was requested by the Postal Service.

Since enactment of the regular appropriation bill for fiscal year 1972, the Postal Service has concluded wage negotiations with postal unions which increased the postal operating budget for fiscal year 1972 by approximately \$636,000,000. Against this, the Service has applied contingency funds and certain management savings, but a deficiency still exists. The Committee, therefore, recommends allowance of the full budget request of \$216,400,000.

Consistent with its action concerning the Postal Service appropriation in the regular annual appropriation bill for fiscal year 1972, the Committee again declines to specify the manner in which, or the purpose for which, the funds recommended in the accompanying bill should be used by the Postal Service.

The Committee has no intention to influence, and does not desire that its actions be used to influence, the deliberations of the Postal Rate Commission or any negotiation or litigation that may be pending or brought concerning postal matters. As a matter of fact, one of the objectives of the Congress in enacting the postal reorganization measure was to free the Postal Service from as much outside influence as possible, including that from the Congress.

On the other hand, the Committee is hopeful that the rate proposals and related problems can be settled in the near future so that the

Postal Service can devote full time and effort to developing an organization to provide the public the kind of postal service it needs and deserves.

INDEPENDENT AGENCIES

GENERAL SERVICES ADMINISTRATION

NATIONAL ARCHIVES AND RECORDS SERVICE

RECORDS DECLASSIFICATION

The Committee recommends denial, without prejudice, of the request for \$636,000 to initiate a program to declassify World War II documents and records. The Committee does not consider this program appropriate for funding in a supplemental bill.

The General Services Administration informed the Committee that the proposed program to review, declassify, and make available to the public certain records and documents of the World War II era would extend over a period of at least five years and would cost in excess of \$6 million. Testimony further indicated that over 100 permanent, specially qualified personnel would be required, all of whom would require security clearances.

This program does not appear to the Committee to be of sufficient urgency to warrant its funding at this time.

CIVIL SERVICE COMMISSION

FEDERAL LABOR RELATIONS COUNCIL

SALARIES AND EXPENSES

Section 401, General Provisions, of the Treasury, Postal Service and General Government Appropriation Act, 1972, limits the expenditures for travel to the amounts set forth in the budget estimates.

Congress in the Second Supplemental Act, 1971, authorized an additional \$12,000 for the Federal Labor Relations Council, increasing the limitation on travel expenditures from \$13,000 (the amount contained in the budget estimates for 1971) to \$25,000. These additional requirements were not known at the time the 1972 budget estimates were submitted.

The Committee recommends that as in the case of 1971, the limitation for travel for the Federal Impasses Panel in the Federal Labor Relations Council be increased from \$13,000 (the amount contained in the budget estimates for 1972) to \$25,000. No additional funds are required to be appropriated.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

CHAPTER VII

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	TREASURY DEPARTMENT			
	BUREAU OF ACCOUNTS			
92-164	Salaries and expenses.....	\$10, 556, 000	\$10, 556, 000	-----
	POSTAL SERVICE			
92-164	Payment to the Postal Service Fund.....	216, 400, 000	216, 400, 000	-----
	INDEPENDENT AGENCIES			
	GENERAL SERVICES ADMINISTRATION			
	NATIONAL ARCHIVES AND RECORDS SERVICE			
92-151	Operating expenses.....	636, 000	-----	-\$636, 000
	Total, Chapter VII, new budget (obligational) authority.....	227, 592, 000	226, 956, 000	----- - 636, 000

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CHAPTER VIII

CLAIMS AND JUDGMENTS

The Committee recommends the appropriation of \$19,029,734, the amount of the estimate, for claims and judgments rendered against the United States. Of this amount \$8,283,298 represents damage and other type claims, the payments of which are due under various laws, and \$10,746,436 represents judgments rendered by the U.S. Court of Claims and U.S. District Courts. Details concerning these claims and judgments are contained in House Document No. 92-164.

CHAPTER IX

GENERAL PROVISION

The general provision in this bill is routinely included in all general appropriation bills.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended.

On page 4, in connection with "American Revolution Bicentennial Commission, Salaries and expenses":

For expenses to carry out the provisions of the Act of July 4, 1966 (Public Law 89-491), as amended, establishing the American Revolution Bicentennial Commission, \$1,800,000: Provided, That this appropriation shall be available only upon the enactment into law of authorizing legislation by the Ninety-Second Congress.

On page 5, in connection with "Nursing Home Improvement":
Provided, That the Secretary of Health, Education, and Welfare may transfer such amounts as he may deem necessary to other appropriations to the Department for carrying out the purpose of this appropriation under the authority available in the appropriations to which transferred.

On page 5, in connection with "Social Security Administration, Special Benefits for Disabled Coal Miners":

Provided, That to the extent the Commissioner of Social Security finds it will promote the achievement of the provisions of Title IV of the Federal Coal Mine Health and Safety Act of 1969 qualified persons may be appointed to conduct hearings thereunder without meeting the requirements for hearings examiners appointed under 5 U.S.C. 3105, but such appointments shall terminate not later than December 31, 1973: Provided further, That no person shall hold a hearing in any case with which he has been concerned previously in the administration of such title.

On page 6, in connection with "Medical Facilities Construction":
For an additional amount for "Medical facilities construction", \$1,500,000, to remain available until expended: Provided, That these funds shall be available only for loans for nonprofit private facilities pursuant to the District of Columbia Medical Facilities Construction Act of 1968 (Public Law 90-457): Provided further, That the funds appropriated to carry out that Act in the Departments of Labor, and Health, Education, and Welfare, and Related Agencies Appropriation Act, 1972 (Public Law 92-80) shall remain available until expended.

On page 7, in connection with "Contingent Expenses of the House, Miscellaneous Items":

of which such amounts as may be necessary may be transferred to the appropriation "Government contributions" under "Contingent expenses of the House".

On page 8, in connection with "Administrative Provisions":

The provisions of House Resolution 418, relating to district office telephone expense allowance; House Resolution 420, relating to postage allowances for Members, committees, House leaders and officers; House Resolution 449, relating to additional positions for

the Capitol Police for the House of Representatives; House Resolution 457, providing authority to the Committee on House Administration to adjust allowances by order of the Committee for Members, standing committees, leadership offices, and officers of the House; and House Resolution 533, providing additional funds for personnel in the Office of the Speaker; all of the Ninety-second Congress, shall be the permanent law with respect thereto.

On page 9, in connection with "Capitol Buildings":
to be expended without regard to section 3709 of the Revised Statutes, as amended.

On page 9, in connection with "Modifications and enlargement, Capitol Power Plant":

For engineering and other services for modifications to and enlargement of the Capitol Power Plant, its steam and chilled water distribution systems, for the purpose of supplying steam and chilled water for air-conditioning refrigeration to the Library of Congress James Madison Memorial Building, in addition to the buildings now supplied with such service by the plant, with sufficient reserve to provide for projected additional loads through 1980, including necessary environmental control and other appurtenant facilities, \$1,200,000, to be expended by the Architect of the Capitol under the direction of the House Office Building Commission and to remain available until expended.

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