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THE SENATE STATE OF NEW YORK ALBANY

JOHN H. HUGHES
45TH DISTRICT
CHAIRMAN
COMMITTEE ON JUDICIARY

MAY 20, 1971

HONORABLE RICHARD HELMS
Director, Central Intelligence
Agency
The Capitol
Washington, D. C. 20000

Dear Director Helms:

Enclosed please find Concurrent Resolution No. 141 passed by the Senate and Assembly of New York State on May 13, 1971. A copy of this Resolution with an attached letter has been sent to each member of the United States Congress.

In view of the importance of the subject treated in the letter and in the Resolution, I thought you might appreciate a copy of each.

Respectfully yours,

JOHN H. I Chairman

JHH:rd

Enclosures



THE SENATE
STATE OF NEW YORK
ALBANY

MAY 20th, 1971

Dear Senator:

I have enclosed for your advice concurrent Resolution No. 141 passed by the Senate and Assembly of this state on May 13, 1971. Essentially the Resolution calls upon the Congress of the United States to use every resource at its command to insure the destruction of the 1971 Turkish opium poppy crop.

After twenty-five years as a member of the Senate of the State of New York, I am not so naive as to assume that this, or any other state, memorializing Resolution to Congress can alone be considered as an effective instrument to move your august body. However, such resolutions do possess those qualities necessary to an efficient vehicle for gaining your attention.

As a sponsor of the subject Resolution as well as the chairman of the Senate Judiciary Committee and additionally Chairman of the Joint Legislative Committee on Crime Its Causes, Control and Effect on Society, I felt that you would be benefitted by an explanation of the crisis which prompted this unique Resolution.

Heroin addiction in this State has reached such critical proportions that I feel that if permitted to increase at its present rate for even one year more that New York State would have to come to grips with the very real possibility of a governmental emergency of massive proportions. So pervasive has this crisis of addiction become that it is

difficult, if not impossible, to conceive of any serious problem confronting the state not excerbated by it. I fully appreciate that the arithmetic of addicts, addiction, costs of drugs, etc., have been cited so often that much of their significance is lost through their insistent repetition. Aware of this, permit me to briefly define the boundaries of the problem.

The fifty-two thousand identifiable heroin addicts in New York City in 1968 grew, by 1971, to 103,000. Translated into phases of the crisis of addiction, 103,000 identifiable heroin addicts equals a criminal court system which is collapsing under the weight of 30,000 felony narcotic arrests in 1970 and which arrests are growing at a rate of 44% annually. It means a narcotic addict rehabilitation program costing over one hundred million dollars a year and which program rehabilitates less than five percent of our addicts and is able to treat less than ten percent. It means a welfare program burdened with 15,000 addicts at a cost of fifty million dollars each year. It means a public school system about to be overcome by the very magnitude of the number of addicted students. means an emergency situation in housing caused by the abandonment of habitable buildings as a result of their virtual takeover by addicts as places for indulgence. It means the erosion of confidence of our citizens in the entire law enforcement establishment stemming from the increasing public exposure of corruption. It means an infection in our young people so virulent that death from overdosage of natcotics has become the greatest single cause of death in our 15 to 25 year old age group.

The litany of the problems of the crisis of addiction is complemented by a similar litany of our efforts to relieve the crisis. In the past 20 years we have increased both maximum and mandatory-minimum imposable sentences for drug sellers. In fact our state now permits a life sentence for some heroin violators. Additionally, we have augmented local police efforts with state police reinforcements. We have added to our criminal court bench. We have supported our prosecutors with a totally state subsidized special prosecutor for organized crime. We have enacted "stop and frisk"

legislation, "no-knock" search warrants as well as providing for eavesdropping and wiretapping, all these restrictions on our freedom initiated largely by the crisis of addiction.

In a word our citizens have sacrificed both their treasure and their freedom to stem this flood. Our efforts have failed and no present proposal now available to our state offers any greater promise of success. The crisis of addiction has reached Constitutional dimensions which the United States Congress will choose to ignore at its peril. We must stop the flow of heroin this year. The only means with any hope of success is to destroy the present opium poppy crop. This crop is now growing in Turkey. Opium, the only base for heroin, is not grown in any amount meaningful to us anywhere else in the world. If the 1971 Turkish poppy crop is destroyed I assure you New York State will not have a crisis of addiction in 6 months.

No consideration, including the placing in jeopardy of our existing military airfields, radar sites, and electronic surveillance outposts in Turkey approaches the danger to which our national interest will be exposed if the crisis of addiction is permitted to continue unabated for even one more year. It is my judgment that despite our presently existing acute fiscal crisis, the dimensions of addiction are such that our state would be willing to underwrite the expense of the program of destruction called for in the Resolution, if an unwillingness to incur such expense would be used as an excuse by the federal government to avoid taking action.

I have been made aware of various bills now pending in Congress which call for the cessation of all foreign aid to any country failing to cooperate fully and completely with the control of illicit traffic in heroin. I reject such proposals as being worse than useless, since not only are they foredoomed but they have the additional and possibly greater evil of raising the hopes of the affected public by offering a shadow of a program, with no substance.

Accordingly, while we are requesting the destruction of the 1971 poppy crop we do not suggest limits to the alternative means available to our government in executing such a

program. However, if it is believed that the suspension of foreign aid can be effective in persuading the Turkish government to undertake and support such a program then the only legislation which could be considered credible would be that calling for our immediate suspension of all aid unless the 1971 opium crop were destroyed before harvest.

Let me assure you, with humility, and good wishes that the Legislature of the State of New York, could not be more serious than it is in demanding the action by the Congress called for in our Resolution. It would be folly to be misled by the reasonableness of the tone of the subject Resolution into a belief that the Legislature is prepared to dismiss its obligations with regard to the destruction of the opium poppy crop merely with this Resolution. We anticipate and anxiously await Congressional proposals in response to our Resolution.

Respectfully yours,

JOHN H. HUGHES

Chairman

JHH:1e