Calendar No. 333

91st CONGRESS 1st Session

S. 2754

[Report No. 91-339]

IN THE SENATE OF THE UNITED STATES

August 1 (legislative day, July 30), 1969

Mr. McGre (for himself, Mr. Boggs, Mr. Burdick, Mr. Fannin, Mr. Fong, Mr. Hollings, Mr. Moss, Mr. Randolph, Mr. Stevens, and Mr. Yarborough) introduced the following bill; which was read twice and referred to the Committee on Post Office and Civil Service

August 1 (legislative day, July 30), 1969 Reported by Mr. McGee, without amendment

A BILL

To amend subchapter III of chapter 83 of title 5, United States Code, relating to civil service retirement, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Civil Service Retirement
- 4 Amendments of 1969".
- 5 TITLE I—CIVIL SERVICE RETIREMENT
- 6 FINANCING
- 7 SEC. 101. Section 8331 of title 5, United States Code,
- 8 is amended—
- 9 (1) by striking out "and" at the end of paragraph
- 10 (15);

7	(2) by striking out the period at the end of para-
2	graph (16) and inserting a semicolon in lieu thereof
3	and
4	(3) by adding immediately below paragraph (16)
5	the following new paragraphs:
6	"(17) 'normal cost' means the entry-age normal
7	cost computed by the Civil Service Commission in ac-
8	cordance with generally accepted actuarial practice and
9	expressed as a level percentage of aggregate basic pay;
10	"(18) 'Fund balance' means the sum of—
11	"(A) the investments of the Fund calculated
12	at par value; and
13	"(B) the cash balance of the Fund on the
14	books of the Treasury; and
15	"(19) 'unfunded liability' means the estimated ex-
16	cess of the present value of all benefits payable from
17	the Fund to employees and Members, and former em-
18	ployees and Members, subject to this subchapter, and to
19	their survivors, over the sum of-
20	"(A) the present value of deductions to be
21	withheld from the future basic pay of employees
22	and Members currently subject to this subchapter
23	and of future agency contributions to be made in
24	their behalf; plus
25	"(B) the present value of Government pay-

1	ments to the Fund under section 8348 (f) of this
2	title; plus
3	"(C) the Fund balance as of the date the un-
4	funded liability is determined.".
5	Sec. 102. (a) Section 8334 of title 5, United States
6	Code, is amended—
7	(1) by amending subsection (a) to read as follows:
8	"(a) (1) The employing agency shall deduct and with-
9	hold 7 percent of the basic pay of an employee, $7\frac{1}{2}$ percent
10	of the basic pay of a Congressional employee, and 8 percent
11	of the basic pay of a Member. An equal amount shall be con-
12	tributed from the appropriation or fund used to pay the em-
13	ployee or, in the case of an elected official, from an appro-
14	priation or fund available for payment of other salaries of the
15	same office or establishment. When an employee in the
16	legislative branch is paid by the Clerk of the House of Rep-
17	resentatives, the Clerk may pay from the contingent fund of
18	the House the contribution that otherwise would be con-
19	tributed from the appropriation or fund used to pay the
20	employee.
21	"(2) The amounts so deducted and withheld, together
22	with the amounts so contributed, shall be deposited in the
23	Treasury of the United States to the credit of the Fund under
24	such procedures as the Comptroller General of the United

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- 1 States may prescribe. Deposits made by an employee or
- 2 Member also shall be credited to the Fund."; and
- 3 (2) by amending subsection (c) to read as follows:
- 4 "(c) Each employee or Member credited with civilian
- 5 service after July 31, 1920, for which retirement deduc-
- 6 tions or deposits have not been made, may deposit with
- 7 interest an amount equal to the following percentages of
- 8 his basic pay received for that service:

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"Percentage of
                                       Service period
         basic pay
Employee ___ 2½____ August 1, 1920, to June 30, 1926.
             31/2_____ July 1, 1926, to June 30, 1942.
             5...... July 1, 1942, to June 30, 1948.
             6_____ July 1, 1948, to October 31, 1956.
             6\frac{1}{2} November 1, 1956, to December 31, 1969.
             7_____ After December 31, 1969.
Member or
  employee for
  Congressional
  employee
  service____ 2½_____ August 1, 1920, to June 30, 1926.
             3½_____ July 1, 1926, to June 30, 1942.
             5_____ July 1, 1942, to June 30, 1948.
             6_____ July 1, 1948, to October 31, 1956.
             6½_____ November 1, 1956, to December 31, 1969.
             7½---- After December 31, 1969.
Member for
  Member
  service____ 2½_____ August 1, 1920, to June 30, 1926.
             3½_____ July 1, 1926, to June 30, 1942.
             5_____ July 1, 1942, to August 1, 1946.
             6_____ August 2, 1946, to October 31, 1956.
             7½_____ November 1, 1956, to December 31, 1969.
             8_____ After December 31, 1969.
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- 9 Notwithstanding the foregoing provisions of this subsec-
- 10 tion, the deposit with respect to a period of service re-
- 11 ferred to in section 8332 (b) (6) of this title performed
- 12 before January 1, 1969, shall be an amount equal to 55

1	percent of a deposit computed in accordance with such
2	provisions.".
3	(b) The amendment made by subsection (a) (1) of
4	this section shall become effective at the beginning of the
5	first applicable pay period beginning after December 31,
6	1969.
7	SEC. 103. (a) Section 8348 of title 5, United States
8	Code, is amended—
9	(1) by amending subsection (a) to read as
10	follows:
11	"(a) There is a Civil Service Retirement and Disability
12	Fund. The Fund—
13	"(1) is appropriated for the payment of—
14	"(A) benefits as provided by this subchapter;
1 5	and
16	"(B) administrative expenses incurred by the
17	Civil Service Commission in placing in effect each
18	annuity adjustment granted under section 8340 of
19	this title; and
20	"(2) is made available, subject to such annual limi-
21	tation as the Congress may prescribe, for any expenses
22	incurred by the Commission in connection with the ad-
23	ministration of this chapter and other retirement and
24	annuity statutes."; and

.L	(2) by striking out subsections (f) and (g) and
2	inserting in lieu thereof:
3	"(f) Any statute which authorizes—
4	"(1) new or liberalized benefits payable from the
5	Fund, including annuity increases other than under sec-
6	tion 8340 of this title;
7	"(2) extension of the coverage of this subchapter
8	to new groups of employees; or
9	"(3) increases in pay on which benefits are com-
10	puted;
11	is deemed to authorize appropriations to the Fund to fi-
12	nance the unfunded liability created by that statute, in
13	30 equal annual installments with interest computed at
14	the rate used in the then most recent valuation of the Civil
15	Service Retirement System and with the first payment
16	thereof due as of the end of the fiscal year in which each
17	new or liberalized benefit, extension of coverage, or increase
18	in pay is effective.
19	"(g) At the end of each fiscal year, the Commission
20	shall notify the Secretary of the Treasury of the amount
21	equivalent to (1) interest on the unfunded liability com-
22	puted for that year at the interest rate used in the then most
23	recent valuation of the System, and (2) that portion of
24	disbursement fer annuities for that year which the Commis-
25	sion estimates is attributable to credit allowed for military

- 1 service. Before closing the accounts for each fiscal year, the
- 2 Secretary shall credit to the Fund, as a Government con-
- 3 tribution, out of any money in the Treasury of the United
- 4 States not otherwise appropriated, the following percentages
- 5 of such amounts: 10 percent for 1971; 20 percent for 1972;
- 6 30 percent for 1973; 40 percent for 1974; 50 percent for
- 7 1975; 60 percent for 1976; 70 percent for 1977; 80
- 8 percent for 1978; 90 percent for 1979; and 100 percent
- 9 for 1980 and for each fiscal year thereafter. The Commission
- 10 shall report to the President and to the Congress the sums
- 11 credited to the Fund under this subsection.".
- (b) (1) The provisions of subsection (g) of section
- 13 8348 of title 5, United States Code, as contained in the
- amendment made by subsection (a) (2) of this section, shall
- become effective at the beginning of the fiscal year which
- 16 ends on June 30, 1971.
- (2) Paragraph (1) of this subsection shall not be held
- or considered to continue in effect after the enactment of
- 19 this Act the provisions of section 8348 (g) of title 5, United
- 20 States Code, as in effect immediately prior to such enactment.
- SEC. 104. Section 1308 (c) of title 5, United States
- ²² Code, is amended by striking out "on a normal cost plus
- 23 interest basis".
- Sec. 105. The proviso under the heading "CIVIL"
- 25 SERVICE COMMISSION" and under the subheading

1	"PAYMENT TO CIVIL SERVICE RETIREMENT AND DISABIL-
2	ITY FUND" in title I of the Independent Offices Appropria-
3	tion Act, 1962 (75 Stat. 345; Public Law 87-141), is
4	repealed.
5	TITLE II—CIVIL SERVICE RETIREMENT
6	BENEFITS
7	Sec. 201. Paragraph (4) (A) of section 8331 of title
8	5, United States Code, is amended to read as follows:
9	"(A) over any 3 consecutive years of creditable service
10	or, in the case of an annuity under subsection (d) or (e) (1)
11	of section 8341 of this title based on service of less than
12	3 years, over the period of service; or".
13	SEC. 202. Subsection (g) of section 8334 of title 5,
14	United States Code, is amended—
1 5	(1) by striking out the word "or" at the end of
16	paragraph (3);
17	(2) by striking out the period at the end of para-
18	graph (4) and inserting in lieu thereof a semicolon and
19	the word "or"; and
20	(3) by adding the following new paragraph im-
21	mediately below paragraph (4):
22	"(5) days of unused sick leave credited under sec-
23	tion 8339 (m) of this title.".
24	SEC. 203. Section 8339 of title 5, United States Code,
25	is amended—

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1	(1) by striking out of subsection (b) the words
2	"so much of his service as a Congressional employee and
3	his military service as does not exceed a total of 15
4	years" and inserting in lieu thereof "his service as a Con-
5	gressional employee, his military service not exceeding
6	5 years,";
7	(2) by amending subsection (c) (2) to read as
8	follows:
9	"(2) his Congressional employee service;";
10	(3) by striking out the last full sentence of sub-
11	section (f);
12	(4) by striking out "(excluding any increase be-
1 3	cause of retirement under section 8337 of this title)" in
14	subsection (i); and
15	(5) by adding at the end thereof the following new
16	subsection:
17	"(m) In computing any annuity under subsections
18	(a)-(d) of this section, the total service of an employee
19	who retires on an immediate annuity or dies leaving a sur-
20	vivor or survivors entitled to annuity includes, without regard
21	to the limitations imposed by subsection (e) of this section,
22	the days of unused sick leave to his credit under a formal
23	leave system, except that these days will not be counted in
24	determining average pay or annuity eligibility under this
25	subchanter.".

1	SEC. 204. (a) Subsection (b) of section 8340 of title 5
2	United States Code, is amended by inserting "1 percent
3	plus" immediately after the word "by".
4	(b) Subsection (c) (2) of such section is amended to
5	read as follows:
6	"(2) For the purpose of computing the annuity of a
7	child under section 8341 (e) of this title that commences on
8	or after the first day of the first month that begins on or after
9	the date of enactment of the Civil Service Retirement
10	Amendments of 1969, the items \$900, \$1,080, \$2,700, and
11	\$3,240 appearing in section 8341 (e) of this title shall be
12	increased by the total percent increases allowed and in force
13	under this section on or after such day and, in case of a de-
14	ceased annuitant, the items 60 percent and 75 percent ap-
1 5	pearing in section 8341 (e) of this title shall be increased
16	by the total percent allowed and in force to the annuitant
17	under this section on or after such day."
18	SEC. 205. The provisions of subsections (b) (1),
19	(d) (3), and (g) of section 8341 of title 5, United States
20	Code, also shall apply in the case of any widow or widower—
21	(1) of an employee who died, retired, or was
22	otherwise finally separated before July 18, 1966;
23	(2) who shall have remarried on or after such
24	date; and
25	(3) who, immediately before such remarriage, was

1	receiving annuity from the Civil Service Retirement
2	and Disability Fund;
3	except that no annuity shall be paid by reason of this
4	section for any period prior to the enactment of this sec-
5	tion. No annuity shall be terminated solely by reason of
6	the enactment of this section. Notwithstanding the prohibition
7	contained in the first sentence of this section on the payment
8	of annuity for any period prior to the enactment of this sec-
9	tion, in any case in which the Civil Service Commission
10	determines that—
11	(1) the remarriage of any widow or widower de-
12	scribed in such sentence was entered into by the widow
1 3	or widower in good faith and in reliance on erroneous
14	information provided by Government authority prior to
1 5	that remarriage that the then existing survivor annuity
16	of the widow or widower would not be terminated be-
17	cause of the remarriage; and
18	(2) such annuity was terminated by law because of
19	that remarriage;
20	then payment of annuity may be made by reason of this sec-
21	tion in such case, beginning as of the effective date of the
22	termination because of the remarriage.
23	Sec. 206. (a) The first sentence of subsection (d) of
24	section 8341 of title 5, United States Code, is amended to
25	read as follows: "If an employee or Member dies after com-

pleting at least 18 consecutive months of civilian service, the 1 widow or dependent widower of the employee or Member is $\mathbf{2}$ entitled to an annuity equal to 55 percent of an annuity com- $\mathbf{3}$ puted under section 8339 (a)+(e) and (h) of this title as 4 may apply with respect to the employee or Member, except 5 that in the computation of the annuity under such section, 6 7 the annuity of the employee or Member shall be at least the smaller of (i) 40 percent of his average pay, or (ii) the sum 8 9 obtained under such section after increasing his service of the 10 type last performed by the period elapsing between the date 11 of death and the date he would have become 60 years of 12 age." 13 (b) Subsection (e) (1) of such section is amended to 14 read as follows: 15 "(e) (1) If an employee or Member dies after completing 16 at least 18 consecutive months of civilian service, or an em-17 ployee or Member dies after retiring under this subchapter, 18 and is survived by a spouse, each surviving child is entitled 19 to an annuity equal to the smallest of-20 "(A) 60 percent of the average pay of the employee 21or Member divided by the number of children: 22"(B) \$900; or 23 "(C) \$2,700 divided by the number of children; 24 subject to section 8340 of this title. If the employee or

- Member is not survived by a spouse, each surviving child 1 is entitled to an annuity equal to the smallest of-"(i) 75 percent of the average pay of the employee 3 or Member divided by the number of children; 4 "(ii) \$1,080; or 5 "(iii) \$3,240 divided by the number of children; 6 subject to section 8340 of this title." 7 SEC. 207. Section 8345 of title 5, United States Code, 8 is amended by adding at the end thereof the following new subsection: 10 "(f) An amount, not to exceed \$3,000 each year, which 11 is received by an annuitant or a survivor annuitant under 12 this subchapter and, except for this subsection, which would 13 be included as gross income for purposes of the Federal 14 income tax laws, shall not be included as gross income under 15 such laws." 16 SEC. 208. (a) The amendments made by sections 201, 17 202, 203, and 206 (a) of this Act shall not apply in the 18 cases of persons retired or otherwise separated prior to the 19 date of enactment of this Act, and the rights of such persons 20and their survivors shall continue in the same manner and 21to the same extent as if such sections had not been enacted.

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Act to section 8340 of title 5, United States Code, shall apply

(b) The amendments made by section 204 (a) of this

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- 1 only to annuity increases which become effective under such
- 2 section 8340 after the date of enactment of this Act.
- 3 (c) (1) The amendment made by section 206 (b) of this
- 4 Act shall become effective on the first day of the first month
- 5 which begins on or after the date of enactment of this Act.
- 6 (2) The annuity of each surviving child receiving an
- 7 annuity under section 8341 (e) of title 5, United States Code,
- 8 or comparable provision of a prior law, immediately prior
- 9 to the effective date of such amendment shall be recomputed,
- 10 effective on such date, in accordance with such amendment.
- 11 No increase allowed and in force prior to such date under
- 12 section 8340 of such title shall be included in the recomputa-
- 13 tion of any such annuity, and this paragraph shall not oper-
- 14 ate to reduce any annuity.
- 15 (d) The amendment made by section 207 shall apply
- 16 with respect to amounts received on or after the first day of
- 17 the first calendar year beginning on or after the date of en-
- 18 actment of this Act.

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18T SESSION

S. 2754

[Report No. 91-339]

No 01_330]

A BILL

To amend subchapter III of chapter 83 of title 5, United States Code, relating to civil service retirement, and for other purposes.

By Mr. McGee, Mr. Boggs, Mr. Burdick, Mr. Fannin, Mr. Fong, Mr. Hollings, Mr. Moss, Mr. Randolph, Mr. Stevens, and Mr. Yarboroch

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