16 June 1966

MEMORANDUM FOR: Deputy Director for Intelligence

ATTENTION : Assistant Deputy Director for Intelligence

SUBJECT : Issues Relating to the Contributions of ORR to a Report of the Joint Economic Committee of the Congress

REFERENCE : Memorandum to the DDI from D/ORR, Same Subject, Dated 20 May 1966

1. The papers referred to in the reference memorandum have been reviewed in galley proof and are ready for final submission to the staff of the Joint Economic Committee. If we were to proceed as we did when similar contributions were made in 1962, the corrected proofs would be returned to the JEC for final publication identifying the authors by name, but without any indication of their Agency affiliation. However, in view of the present concern of the Director with respect to the question of attribution, you probably wish to call this matter to the attention of the DDCI or the Executive Director-Comptroller. The issues involved are as follows:

a. The General Counsel, in a letter to the Chairman of the JEC, 30 December 1965, specifically requested that CIA not be identified as the source of the information furnished the Joint Committee. In a sense, this was academic in that very few of the authors, and none of those working for the Government, were identified with their parent organization in the 1962 report, nor was it planned that they would be identified in the forthcoming publication. However, the staff of the JEC is considering listing the agencies whose employees have contributed. This raises the question of whether this is acceptable to us.

b. If CIA is mentioned in the Foreword (JEC letter of transmittal), there will be considerable curiosity as to which of the authors are CIA employees. This could well present the JEC staff with inquiries from the press and other sources. It is also possible that certain articles

would stimulate enough interest to prompt such inquiries in any case. Therefore, the question arises as to what instructions we should give the JEC with respect to the linking of ORR authors with CIA.

c. I am informed by [redacted] that a special question has arisen with respect to [redacted] article entitled [redacted] The JEC staff is concerned that [redacted] piece is provocative and will arouse considerable interest, thereby raising the question as to [redacted] place of business. The JEC is also aware of Fulbright's attitude on related matters such as the Carver article and wanted to alert the Agency to a possible problem on the [redacted] piece. This situation requires that we consider not only the question of the identification of [redacted] as a CIA employee, but also the extent to which the material and conclusions presented by individual authors in this publication represent an Agency view. Speaking to the foregoing questions seriatim, I would recommend the following:

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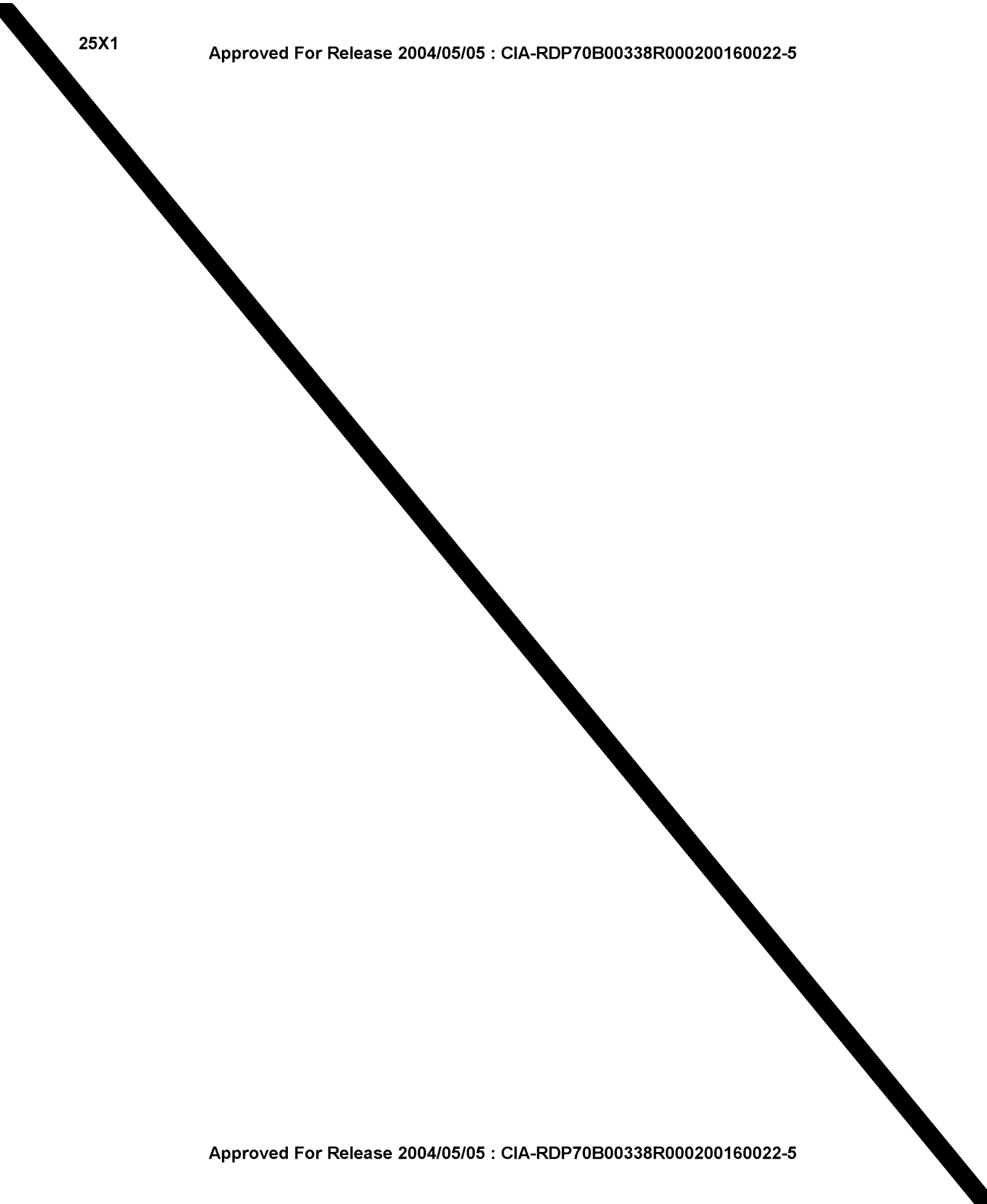
(1) I would be inclined to accede to the suggestion of the JEC staff that CIA be listed in the Foreword as an Agency cooperating in this enterprise. I recommend this in the context of what I understand to be the Agency's new policy with respect to attribution. While it is not certain, I think the odds are that over the long-run, the quality of professional talent and research output in the DDI will be better understood outside of Government and will not only improve the image of the Agency, but will help us on a number of specific problems, including recruiting. If this recommendation is accepted, you should understand that there may well be short-run problems. The citation of CIA as an Agency whose employees have contributed to the JEC collection is likely to raise questions as to which of these employees are CIA and inevitably will bring bad publicity with the good, as well as questions and inquiries.

(2) I recommend that we give the Joint Economic Committee staff the authority to reveal the affiliation of ORR authors with the Agency in response to legitimate inquiries. I would do this with the



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the best pieces I have seen on the subject; it is provocative, and there are a couple of spots where there is colorful language, but I believe the article can only do us credit. He has discussed his thesis in the past with certain scholars specializing in the Soviet economy, including [redacted] 25X1
25X1 [redacted] at Harvard, and they accept the merits of his approach. This does raise the question, however, as to whether authors of these articles are speaking as responsible analysts or whether they are representing official coordinated Agency positions. I have discussed this with [redacted] and he believes 25X1
the JEC staff understands that it is the former. However, to clarify this point, I have suggested to
25X1 [redacted] that he urge the JEC staff to make this clear in the Foreword.

In summary, these affirmative recommendations are made in the light of anticipated long-term benefits, but are not without certain short-run complications.

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[redacted]

for WILLIAM N. MORELL, JR.
Director
Research and Reports