

SECRET
Draft Framework and Fields of Investigation for an
Over-All Production Plan of National Intelligence
on
International Communism

(with parenthetical references to the topics listed and commented upon in the "Memorandum to JIGSAW Committee from Sub-Committee" of 15 August 1949)

I. PRINCIPLES OF COMMUNISM (Cf. Part A of the Memorandum)

A continuing analysis of their development with particular respect to:

A. Theory

- (a) Communist doctrine (A-1)
- (b) Communist organization (A-2)
- (c) Communist strategy and tactics (A-3)
- (d) Communism and the USSR

(To include the role of the USSR in the modification and interpretation of Marxist-Leninist principles and doctrines; the use of doctrine for Soviet political purposes; and the function of the Soviet State in the growing Communist movement as represented in Communist theory and documents.)

- (e) Non-orthodox theories; especially "Titoism"

B. The psychology and sociology of Communism and of Communist activities

II. INTERNATIONAL COMMUNIST ORGANIZATION AND ACTIVITY

The nature, activities, and personalities of the various international organizations in which Communists are in total or partial control; USSR sponsorship and utilization of such organization.

- (a) Overt international Communist agencies; e.g., Cominform (B-5)

II. INTERNATIONAL COMMUNIST ORGANIZATION AND ACTIVITY (Con't)

- (b) Clandestine international Communist organization and activity: (B-1A)
Control of national or regional GPs; espionage and sabotage, etc.
- (c) International front organizations (B-6) and Communist-infiltrated or -controlled organizations (labor, women, youth, student, professional, ethnic, etc.)
 - (1) Communist penetration of strategic industries (B-3)
- (d) Communist operations in international non-Communist agencies (B-13)
- (e) International Communist propaganda: Organization, analysis and effects, etc. (B-7)
- (f) The over-all network and integration of (the above) international Communist organizations and activities; and the relative importance of their respective capabilities and vulnerabilities (B-11)
- (g) Leaders and personalities in international Communist organization (B-10)
- (h) Anti- and counter-Communist elements in international organizations and movements (B-8, B-9)

III. NATIONAL COMMUNIST PARTIES, AND COUNTER ACTIVITY

Organization, activities, personnel, and relative importance in Soviet-Communist power politics

- A. A series of country-by-country studies of individual national Communist parties each in its own setting (B-4)

(From a planning viewpoint, it would seem advisable that the study of each national party be more or less comparable with the studies of the rest. This would permit, for instance, an analysis of the relative prevalence of fundamental features, and might give clues to the variations expectable under various emerging or prospective conditions. Because a number of individual party studies are concerned and no committee on a single party would be responsible for drawing an outline for possible

common features of any study, it would seem wise for JIGSAW as a whole to pass upon an outline for national parties before recommending priority for any single party study. Such an outline which the Sub-Committee will submit at a later date may be accepted for both intelligence collection and production.)

B. Type studies and comparative summaries

- (a) The organization of national Communist parties - a type study (B-4)
- (b) Clandestine and underground organization and activity - summary comparison (B-14)
- (c) Capabilities and vulnerabilities of national parties in relation to their respective national or area situations (B-11) - summary comparison, utilizing especially data on capabilities and vulnerabilities in the national party studies
- (d) Inter-relations between national Communist parties (within and outside of the framework of international organizations)

IV. COMMUNISM AS AN INSTRUMENT OF SOVIET FOREIGN POLICY

Based on continuous coordination of relevant material from studies from I, II, and III above, of separate study of Soviet foreign policy, and of other special studies. To include for the time being, but not to be confined to:

- (a) USSR's promotion, direction and utilization of national and international Communist and non-Communist organizations and activities for the furtherance of its political and economic aims
- (b) The participation of Soviet embassies and missions in its promotion, direction, and utilization of Communism
- (c) Impairment to USSR foreign policy thru ill-advised Communist or thru anti- and counter-Communist activities
- (d) Communism in colonial and semi-colonial areas (B-1)
- (e) Soviet-Communist sabotage of strategic industries, transportation and communication systems, and public utilities (B-5)
- (f) The seizure of political and military power, and the Soviet's role therein.