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FEDERAL REGISTER

VOLUME 19

NUMBER 54

Washington, Friday, March 19, 1954

TITLE 3—THE PRESIDENT EXECUTIVE ORDER 10521

ADMINISTRATION OF SCIENTIFIC RESEARCH BY AGENCIES OF THE FEDERAL GOVERNMENT

WHEREAS the security and welfare of the United States depend increasingly upon the advancement of knowledge in the sciences; and

WHEREAS useful applications of science to defense, humanitarian, and other purposes in the Nation require a strong foundation in basic scientific knowledge and trained scientific manpower; and

WHEREAS the administration of Federal scientific research programs affecting institutions of learning must be consistent with the preservation of the strength, vitality, and independence of higher education in the United States; and

WHEREAS, in order to conserve fiscal and manpower resources, it is necessary that Federal scientific research programs be administered with all practicable efficiency and economy; and

WHEREAS the National Science Foundation has been established by law for the purpose, among others, of developing and encouraging the pursuit of an appropriate and effective national policy for the promotion of basic research and education in the sciences:

NOW, THEREFORE, by virtue of the authority vested in me as President of the United States, it is hereby ordered as follows:

SECTION 1. The National Science Foundation (hereinafter referred to as the Foundation) shall from time to time recommend to the President policies for the Federal Government which will strengthen the national scientific effort and furnish guidance toward defining the responsibilities of the Federal Government in the conduct and support of scientific research.

SEC. 2. The Foundation shall continue to make comprehensive studies and recommendations regarding the Nation's scientific research effort and its resources for scientific activities, including facilities and scientific personnel, and its foreseeable scientific needs, with particular attention to the extent of the Federal Government's activities and the resulting effects upon trained scientific

personnel. In making such studies, the Foundation shall make full use of existing sources of information and research facilities within the Federal Government.

SEC. 3. The Foundation, in concert with each Federal agency concerned, shall review the scientific research programs and activities of the Federal Government in order, among other purposes, to formulate methods for strengthening the administration of such programs and activities by the responsible agencies, and to study areas of basic research where gaps or undesirable overlapping of support may exist, and shall recommend to the heads of agencies concerning the support given to basic research.

SEC. 4. As now or hereafter authorized or permitted by law, the Foundation shall be increasingly responsible for providing support by the Federal Government for general-purpose basic research through contracts and grants. The conduct and support by other Federal agencies of basic research in areas which are closely related to their missions is recognized as important and desirable, especially in response to current national needs, and shall continue.

SEC. 5. The Foundation, in consultation with educational institutions, the heads of Federal agencies, and the Commissioner of Education of the Department of Health, Education, and Welfare, shall study the effects upon educational institutions of Federal policies and administration of contracts and grants for scientific research and development, and shall recommend policies and procedures which will promote the attainment of general national research objectives and realization of the research needs of Federal agencies while safeguarding the strength and independence of the Nation's institutions of learning.

SEC. 6. The head of each Federal agency engaged in scientific research shall make certain that effective executive, organizational, and fiscal practices exist to ensure (a) that the Foundation is consulted on policies concerning the support of basic research, (b) that approved scientific research programs conducted by the agency are reviewed continuously in order to preserve priorities in research efforts and to adjust programs to meet changing conditions

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(For use during 1954)

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Title 3, 1953 Supp. (\$1.50)

Title 8 (\$0.35)

Titles 10-13 (\$0.50)

Titles 40-42 (\$0.50)

Title 49: Parts 71 to 90 (\$0.65)

Previously announced: Title 18 (\$0.45); Title 25 (\$0.45); Title 49: Parts 1 to 70 (\$0.60); Parts 91 to 164 (\$0.45); Parts 165 to end (\$0.60)

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without imposing unnecessary added burdens on budgetary and other resources. (c) that applied research and development shall be undertaken with sufficient consideration of the underlying basic research and such other factors as relative urgency, project costs, and availability of manpower and facilities, and (d) that, subject to considerations of security and applicable law, adequate dissemination shall be made within the Federal Government of reports on the nature and progress of research projects as an aid to the efficiency and economy of the overall Federal scientific research program.

SEC. 7. Federal agencies supporting or engaging in scientific research shall, with the assistance of the Foundation, cooperate in an effort to improve the methods of classification and reporting of scientific research projects and activities, subject to the requirements of security of information.

SEC. 8. To facilitate the efficient use of scientific research equipment and facilities held by Federal agencies:

(a) the head of each such agency engaged in scientific research shall, to the extent practicable, encourage and facilitate the sharing with other Federal

agencies of major equipment and facilities;

(b) a Federal agency shall procure new major equipment or facilities for scientific research purposes only after taking suitable steps to ascertain that the need cannot be met adequately from existing inventories or facilities of its own or of other agencies; and

(c) the Interdepartmental Committee on Scientific Research and Development shall take necessary steps to ensure that each Federal agency engaged directly in scientific research is kept informed of selected major equipment and facilities which could serve the needs of more than one agency. Each Federal agency possessing such equipment and facilities shall maintain appropriate records to assist other agencies in arranging for their joint use or exchange.

SEC. 9. The heads of the respective Federal agencies shall make such reports concerning activities within the purview of this order as may be required by the President.

DWIGHT D. EISENHOWER

THE WHITE HOUSE,
March 17, 1954.

[F. R. Doc. 54-2014; Filed, Mar. 17, 1954;
3:36 p. m.]

RULES AND REGULATIONS

TITLE 6—AGRICULTURAL CREDIT

Chapter IV—Commodity Stabilization Service and Commodity Credit Corporation, Department of Agriculture

Subchapter B—Loans, Purchases, and Other Operations

[1954 C. C. C. Wheat Bulletin A, Rev., Amdt. 1]

PART 421—GRAINS AND RELATED COMMODITIES

SUBPART—1954 WHEAT PRICE SUPPORT PROGRAM DEFINITIONS

The following amendments to Wheat Bulletin A, Revised, are made in order to incorporate the changes in the definition of wheat acreage made by amendment to the regulations pertaining to farm acreage allotments for the 1954 crop of wheat. The amended definition of wheat acreage excludes in all counties any acreage seeded to wheat which is turned under, pastured off, or cut for hay or silage while still green.

Previously, such acreage was excluded only in certain designated counties and the determination as to whether the wheat acreage exceeded the farm acreage allotment in all other counties was based on planted acreage. Since any overplanted acreage may now be handled in such a manner, a producer who unknowingly overplanted and who is notified of the number of excess acres determined by measurement in time to follow such a practice, must do so in

order to be eligible for price support on the wheat produced within his farm acreage allotment.

Section 421.428, (b) and (c) are hereby amended as follows:

§ 421.428 *Definitions.* * * *

(b) *Farm acreage allotment.* Means that wheat acreage allotment (including limitations with respect to any class or subclass of wheat) established for the farm under 7 CFR 728.410 to 728.424 (18 F. R. 3161), and any amendments thereto.

(c) *Wheat acreage.* (1) Wheat acreage means (i) any acreage seeded to wheat, excluding any acreage (a) seeded to a wheat mixture in wheat mixture counties approved by the Director of the Grain Division, CSS, or (b) which does not reach maturity because it is, while still green, turned under, pastured off, or cut for hay or silage, and (ii) any acreage of volunteer (self-seeded) wheat which reaches maturity.

(2) Acreage seeded to wheat will not be considered as an acreage of wheat for the farm to the extent that (i) it has been totally destroyed by any cause beyond the control of the producer and cannot be reseeded and (ii) an additional acreage of wheat subsequently seeded with prior approval of the county committee, or an acreage of volunteer wheat, with approval of the county committee, or both, is substituted for the destroyed acreage.

(Sec. 4, 62 Stat. 1070, as amended; 15 U. S. C. Sup. 714b. Interprets or applies sec. 5, 62 Stat. 1072, secs. 401, 408, 63 Stat. 1054; 15 U. S. C. Sup. 714c, 7 U. S. C. Sup. 1421, 1428)

Done at Washington, D. C., this 15th day of March 1954.

[SEAL] TRUE D. MORSE,
Acting Secretary of Agriculture.

[F. R. Doc. 54-1985; Filed, Mar. 18, 1954;
8:56 a. m.]

TITLE 7—AGRICULTURE

Chapter VIII—Commodity Stabilization Service (Sugar), Department of Agriculture

Subchapter B—Sugar Requirements and Quotas
[Sugar Reg. 811, Amdt. 1]

PART 811—CONTINENTAL SUGAR REQUIREMENTS AND AREA QUOTAS

REQUIREMENTS AND QUOTAS FOR 1954

Basis and purpose. The purpose of Sugar Regulation 811 is to determine, pursuant to section 201 of the Sugar Act of 1948, as amended (hereinafter called the "act"), the amount of sugar needed to meet the requirements of consumers in the continental United States for the calendar year 1954, and to establish, pursuant to section 202 of the act, sugar quotas for the supplying areas in terms of short tons of sugar, raw value (formerly Part 813), equal to the quantity determined by the Secretary of Agriculture to be needed in 1954.

The act requires that the Secretary shall revise the determination of sugar requirements at such times during the calendar year as may be necessary. It now appears that an increase in the estimate of requirements for the calendar year 1954 is necessary. The purpose of

this amendment is to make such determination conform to the requirements indicated on the basis of the factors specified in section 201 of the act and give effect to the revised determination.

After providing for quotas in specific amounts for domestic sugar producing areas and the Republic of the Philippines, section 202 of the act provides that the difference between the sum of such quotas and total requirements shall be prorated to foreign countries other than the Republic of the Philippines on the basis of stated percentages. Thus, the statute states specifically how quotas are to be revised when there is a change in sugar requirements. Furthermore, in order to make available the additional sugar authorized by this amendment to meet current demand at stable prices and thereby protect the interests of consumers, it is essential that this amendment be made effective immediately. Therefore, it is hereby determined and found that compliance with the notice, procedure and effective date requirements of the Administrative Procedure Act (60 Stat. 237; 5 U. S. C. 1001) is impracticable, unnecessary and contrary to the public interest. The amendments made herein shall become effective upon publication in the FEDERAL REGISTER.

Accordingly, §§ 811.60, 811.62, 811.64 (b) and 811.65 of Sugar Regulation 811 (18 F. R. 8257) are amended to read as hereinafter set forth.

1. Section 811.60 is amended to read:

§ 811.60 *Sugar requirements, 1954.* The amount of sugar needed to meet the requirements of consumers in the continental United States for the calendar year 1954 is hereby determined to be 8,200,000 short tons, raw value.

2. Section 811.62 is amended to read:

§ 811.62 *Basic quotas for other areas.* There are hereby established, pursuant to subsections (b) and (c) of section 202 of the act, for foreign countries for the calendar year 1954 the following quotas:

Area:	Quotas in terms of short tons, raw value
Republic of the Philippines-----	974,000
Cuba-----	2,670,720
Other foreign countries-----	111,280

3. Paragraph (b) of § 811.64 is amended to read:

§ 811.64 *Proration of quota for foreign countries other than Cuba and the Republic of the Philippines.* * * *

(b) *Basic prorations.* The 1954 quota for foreign countries other than Cuba and the Republic of the Philippines is hereby prorated, pursuant to subsection (c) of section 202 of the act, among such countries as follows:

Country:	Proration in short tons, raw value
Dominican Republic-----	27,634
El Salvador-----	4,140
Haiti-----	2,674
Mexico-----	11,458
Nicaragua-----	7,832
Peru-----	51,978
Unspecified countries-----	5,564
Total-----	111,280

4. Paragraph (b) of § 811.65 is amended to read:

§ 811.65 *Direct-consumption portion of quotas or prorations.* * * *

(b) *Other areas.* (1) Pursuant to subsections (d), (e) and (h) of section 207 of the act, the quotas established in § 811.62 for the following listed areas may be filled by direct-consumption sugar not in excess of the following amount for each such area:

Area:	Direct-consumption sugar, short tons, raw value
Republic of the Philippines-----	59,920
Cuba-----	375,000
Other foreign countries-----	37,835

(2) Notwithstanding the foregoing limitation, the following listed countries may enter within the limits of the prorations established in § 811.64 a minimum quantity of sugar for direct consumption equal to the quantities listed below for each such country:

Country:	Direct-consumption sugar, pounds, raw value
Canada-----	7,552
Colombia-----	857
Costa Rica-----	2,168
Dominican Republic-----	2,400,958
El Salvador-----	4,041,686
Haiti-----	376,163
Hong Kong-----	42,987
Mexico-----	1,287,589
Nicaragua-----	9,059,531
Peru-----	4,377,617
United Kingdom-----	144,490

BASIS AND CONSIDERATIONS

Sugar requirements. On December 14, 1953, it was determined that total sugar quotas of 8,000,000 short tons, raw value, would be required in 1954. It was anticipated that the 1954 consumption of sugar would approximate 8,400,000 tons. The allowance of 400,000 tons was made because of stockpiling during late 1953 and to establish stable prices at levels required by the Sugar Act.

It now appears that stockpiling attributable to sales by beet processors charged to the 1953 quota but physically delivered in 1954, and heavy buying in the eastern area resulting from fears of a strike by longshoremen, approached a total of 200,000 short tons, raw value. This heavy distribution late in the year reduced refiners' year-end stocks of quota sugar but adjustments in refiners' year-end stocks are not a market factor at this time. The net effect of the December action was, therefore, to withhold 200,000 tons for the purpose of supporting the market during the period when it tends to develop a seasonal weakness.

Ordinarily consumer demand is low in the winter and early spring months and rises to a peak during the summer. To date in 1954 approximately 100,000 tons less sugar has been distributed than in the corresponding period of 1953. It appears probable, therefore, that consumers are reducing their inventories and that the coming seasonal increase in the use of sugar will be substantially reflected in concurrent distribution. In

terms of supply the harvesting season in the Caribbean area, reaching its peak in March or early April, tends to result in a heavy selling pressure early in the year.

The supply and demand factors prevailing during this time of the year frequently result in seasonal weakness in price. Although prices declined in late 1953, recently both spot prices for raw sugar and prices for refined sugar have increased and futures prices for raw sugar, for the more distant months show premiums over those for nearby months. These market developments indicate that in establishing the total of the quotas an allowance is not now needed to assure a level of price consistent with the objectives of the Sugar Act. Accordingly, the total of the sugar quotas (sugar requirements) for 1954 is established at 8,200,000 short tons, raw value.

Quotas. To give effect to the increase in sugar requirements the quotas for Cuba and foreign countries other than Cuba and the Republic of the Philippines have been increased by the amendments made herein to §§ 811.62, 811.64 (b) and 811.65 (b). In § 811.65 (b) the designation "China and Hong Kong" has been changed to "Hong Kong" inasmuch as Hong Kong was the source of all entries upon which the quantity set opposite this designation is based. In the same paragraph the quantity for Mexico has been changed to correct the computation of this quantity from entries for direct consumption in the years 1948, 1949 and 1950.

(Sec. 403, 61 Stat. 932, as amended, 7 U. S. C. Sup. 1153. Interpret or apply secs. 202, 204, 207, 208, 209, 210 and 212, 61 Stat. 924, 925, 927, 928, as amended, 929; 7 U. S. C. Sup. 1112, 1114, 1117, 1118, 1120, 1122)

Done at Washington, D. C., this 16th day of March 1954. Witness my hand and the seal of the Department of Agriculture.

[SEAL] TRUE D. MORSE,
Acting Secretary of Agriculture.

[F. R. Doc. 54-1986; Filed, Mar. 18, 1954; 8:56 a. m.]

TITLE 14—CIVIL AVIATION

Chapter II—Civil Aeronautics Administration, Department of Commerce

[Amdt. 60]

PART 610—MINIMUM EN ROUTE IFR ALTITUDES

MISCELLANEOUS AMENDMENTS

The minimum en route IFR altitudes appearing hereinafter have been coordinated with interested members of the industry in the regions concerned insofar as practicable. The altitudes are adopted without delay in order to provide for safety in air commerce. Compliance with the notice, procedures, and effective date provisions of section 4 of the Administrative Procedure Act would be impracticable and contrary to the public interest, and therefore is not required.

Part 610 is amended as follows:

CENTRAL INTELLIGENCE AGENCY
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Remarks: I am returning herewith your copy of the Federal Register containing Executive Order 10521 dealing with the National Science Foundation. We have looked this Order over carefully and do not believe that it contains any "jokers" from the OSI point of view. Attached for such further consideration as you may deem desirable are more detailed comments prepared by my staff. We have called this Executive Order to the attention of TSS which may have an interest also.

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